# REPORT OF THE GOVERNOR'S COMMITTEE FOR YOUTH

To

## THE GOVERNOR OF VIRGINIA



40 21,1966

COMMONWEALTH OF VIRGINIA
Department of Purchases and Supply
Richmond
1965

# REPORT OF THE GOVERNOR'S COMMITTEE FOR YOUTH



### GOVERNOR'S COMMITTEE FOR YOUTH

**601 SPRING STREET** RICHMOND 23219

SENATOR JOHN ALEXANDER.

MRS. A. STUART BOLLING, JR. PORTSMOUTH, VIRGINIA

MRS. HARVEY W CARSON, JR.

MR. WILLIAM M. COOPER PHOEBUS, VIRGINIA

MRS. CATHERINE DESHAZO

REVEREND IRVIN ELLIGAN RICHMOND, VIRGINIA

MR. ERNST W. FARLEY. JR. RICHMOND, VIRGINIA

MR. ANDREW WILLIAM FOLEY, JR. HAMPTON, VIRGINIA

MRS. GARLAND M. HARWOOD, JR. RICHMOND, VIRGINIA

JUDGE F. NELSON LIGHT

MRS. JAY C. LITTS

MR. RALPH G. LOUK

MRS. GEORGE MCMATH

MR. ROY B. MARTIN. JR.

MR. HOWARD D. MAST SUFFOLK, VIRGINIA

HONORABLE ALBERT L. PHILPOTT

MRS. ROBERT T. PICKETT, JR. ROANOKE, VIRGINIA

MR. GERALD L. QUIRK RICHMOND, VIRGINIA

MR. LEE A. READ LYNCHBURG, VIRGINIA

MR. JOSIAH P. ROWE. III FREDERICKSBURG, VIRGINIA

MR. JESSE S. RUSSELL

DR. WILLIAM E. SKELTON

DR. LORIN A. THOMPSON

October 12, 1965

JUDGE KERMIT V. ROOKE, VICE-CHAIRMAN
HONOrable A. S. Harrison, Jr.
c/o Governor's Office
MRS. KATHRYN H. STONE, PAST CHAIRMAN Richmond Visconia ARLINGTON, VIRGINIA

Dear Governor Harrison:

As Chairman of the Governor's Committee for Youth, it is my pleasure to submit to you the results of the studies and findings of our Committee and our recommendations based on these studies and findings.

We have been most fortunate to have had a committee composed of distinguished Virginians who have brought a wealth of experience and wisdom to our meetings. The members, where their schedules would allow, have served with faithfulness and enthusiasm and a real dedication to the opportunity given our Committee. to strengthen the youth services of the Commonwealth of Virginia.

Our basic premise has been that the communities are best served when youth programs are developed at the community level. We have tried to use our Committee Meetings, first, to familiarize ourselves with the present youth services available; second, to recognize areas of need for additional services and third, to exchange ideas among the Committee members which might be carried back and used in the communities.

We have also done our best to stimulate the formation of local youth committees and to encourage local committees which were already established. We have recently divided the full Committee into area sub-committees with the intent to provide closer liaison between our statewide committee and the local committees. We believe that our Committee is moving in the right direction but we recognize that there is still much to be done if the young people of Virginia are to have their fullest opportunities for education, employment, health, welfare and recreation.

My fellow members would like me to express to you our thanks for the wonderful opportunity of serving on your Committee for Youth. We would also like to recognize the able leadership of the Honorable Kathryn H. Stone, our first Chairman. The Committee has also been most fortunate to have had the benefit of the experience and wisdom, and the example of the firm but gentle justice of the Honorable Kermit V. Rooke who has served as our Vice-Chairman. In addition, we have received full cooperation and assistance from the Departments of Education, Employment and Welfare and Institutions in the lending of their personnel, services and facilities. Particularly we are grateful for the time and interest of Mr. William E. Weddington of the latter Department.

It has been a singular privilege for me to have worked in association with the members of this Committee and I am most appreciative of the opportunity and the experience involved. Our highest hope, however, is that our recommendations will be helpful to you and the members of the General Assembly in coordinating and strengthening our State services to. Virginia youth. We believe our future depends on it.

Respectfully submitted,

Sidney Buford Scott, Chairman Governor's Committee for Youth

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## REPORT FOR GOVERNOR HARRISON

## 1. PUBLIC EDUCATION

As a result of our studies and findings, we recommend that:

- a. Teachers' salaries in all areas of the State be raised to a point where they will be competitive with teachers' salaries in other states, and that they be maintained on this or a higher level in future years.
- b. We feel strongly that it should be the responsibility of the school system to see that each graduate is prepared to obtain useful employment in the community.
- c. We recommend the addition of kindergartens in the public school system.
- d. We urge the increased support of Special Education, including the education of emotionally disturbed, mentally retarded, physically handicapped and home-bound children, as well as gifted children.
- e. We recommend that the State cooperate in the expansion of summer school programs in the communities.
- f. We feel that greater use of school facilities during non-school hours should be permitted and promoted in the communities.

## 2. EMPLOYMENT

As a result of our studies and findings we recommend that:

- a. The Employment Commission place greater emphasis on its employment services, especially testing, counselling and placement of students and unemployed young people with appropriate follow-up.
- b. We also urge that the Employment Commission work more closely with the Department of Education and the Department of Labor toward increasing job training and employment opportunities for our youth.

## 3. HIGHER EDUCATION

As a result of our studies and findings, we recommend that:

- a. College and University teachers' salaries be increased to the point where they will be competitive with those in other states, and that they be maintained on this or a higher level in future years.
- b. We feel that many high school graduates with poor to mediocre records and limited interest and aptitude for academic subjects and little training for useful and productive employment apply for college admission in the hope that "a college education" will provide the key to a successful career. We feel strongly that as an alternative to college, educational facilities should be developed at the high school and junior college levels which would offer broad and diversified training in industrial and performing arts and in vocational and technical subjects.
- c. We endorse the statewide expansion of Virginia's system of community colleges.

## 4. PUBLIC HEALTH

As a result of our studies and findings, we recommend that:

- a. The Commonwealth expand its educational efforts in matters of maternal and child health and child care, particularly in the lower income groups where the need is great.
- b. We recommend increased emphasis be placed on family planning, and we support expanded programs for the distribution of educational information in the use of family planning techniques.
- c. We urge that the communities provide more public health nurses and services.
- d. We support expanded programs in the detection of mentally deficient children and in home nursing care.

## 5. LABOR

As a result of our studies and findings, we believe that:

- a. A major need of youth is the opportunity for employment. The object of the Virginia Department of Labor is to establish protective standards for Child Labor to the end that the health, morals, education, and welfare of children will be protected during the formative years and to the further end that any abuses or unjust exploitations of such child labor be effectively prohibited.
- b. The Virginia State Labor Law does **NOT** prohibit the hiring of minors. The law permits minors to work at many jobs, outside school hours and during vacations, or full time. This department recognizes the need of children to work and provides for certain legitimate training programs even when schools are in session.
- c. As a result of these beliefs we strongly recommend that a program of public information be undertaken to familiarize our youth, their parents and their potential employers with the purposes and provisions of the Virginia Child Labor Laws and the procedure for obtaining employment certificates and, thereby, employment.
- d. We urge that this program of public information be carried out through cooperation between the Department of Education, the Employment Commission and the Department of Labor.

## 6. MENTAL HYGIENE AND HOSPITALS

Because of the recent submission of the report of the Virginia Mental Health Study Commission to the State Mental Health Authority, we refer to that report which has been prepared in considerable detail and in much greater depth than time would afford our committee on any one phase of Youth Services.

As a result of our own studies and findings, however, we feel compelled to strongly recommend immediate attention to the need which we have observed for a considerable expansion of the services and facilities of the Lynchburg Hospital and Training School. We feel that this is an area where a meeting of important needs can no longer be postponed by the General Assembly.

## 7. OPERATION OF MOTOR VEHICLES

As a result of our studies and findings, we recommend that:

- a. A uniform age for obtaining driving permits be adopted for the Commonwealth.
- b. In addition to the passing of the usual examinations, we also feel that driving permits should not be issued without demonstration of reasonable maturity and responsibility on the part of the youth.
- c. We endorse and recommend the expansion of the Driver Education Program in the communities.

### 8. VOCATIONAL AND TECHNICAL TRAINING

We believe that modern job requirements demand up-to-date skills on the part of workers.

As a result of our studies and findings, we recognize the great need for vocational and technical training in Virginia. We endorse the recommendations of the Virginia Advisory Legislative Committee on vocational and technical education and the continuing and adequate support of such programs by the General Assembly and by the communities.

## 9. PUBLIC WELFARE AND INSTITUTIONS

As a result of our studies and findings, this Committee strongly recommends that:

- a. Under State leadership, much greater emphasis be placed on community services to youth, including delinquency prevention programs, foster care and Juvenile and Domestic Relations Court services at the local level and that the General Assembly take action to implement these programs.
- b. A Consolidated Diagnostic Center be established to accommodate children of all ages, sexes and races who have been committed for study prior to possible assignment to a foster home, a private institution or a State training school.
- c. An Intermediate Institution be established for habitual juvenile offenders and youthful offenders where such young people may be detained rather than be thrown into jails and other penal institutions with hardened, adult criminals.

(We feel that the preceding needs are among the most urgent in the provision of services to youth in Virginia.)

- d. We also strongly endorse the need for the broadening of the Vocational Programs in the Training Schools and at the Forestry Camp at Natural Bridge, particularly in reference to expanding the staff and facilities to enlarge the pitifully few vocational training programs now available.
- e. We recommend that provision be made for additional dormitory facilities at the Juvenile Training Schools.

## 10. RECREATION

In addition to the above, and as a result of our studies and findings, we recommend the formation of a Recreation Commission for the Commonwealth of Virginia.

## 11. GENERAL

There are additional opportunities for study in areas of concern to The Governor's Committee for Youth. We, therefore, believe that while much progress has been made, there is a need for further study, and to this end we recommend that the Governor and the General Assembly provide for the continuation of the Governor's Committee for Youth.

Respectfully submitted,

/s/ SIDNEY BUFORD SCOTT,

Chairman for the Committee

## APPENDIX

- 1. House Joint Resolution No. 86
- 2. Members of the Governor's Committee for Youth
- 3. Meetings of the Governor's Committee for Youth
- 4. List of Local Youth Committees
- 5. Description of Local Youth Committees—Organization and Activities

## HOUSE JOINT RESOLUTION NO. 86

Requesting the Governor to establish a Committee for Youth.

Agreed to by the House of Delegates March 7, 1962. Agreed to by the Senate of Virginia March 9, 1962.

Whereas, the youth population of Virginia has been, and is, increasing at a rapid rate and thereby imposes ever greater demands upon the State agencies and services established to rehabilitate those youths who are committed to the care of the State for rehabilitation; and there are a number of different agencies of the State and local governments providing services of various kinds to youth; and

Whereas, youths who are out of school and out of work create problems for their communities and the State at large; appropriate measures to prevent crime, delinquency and other behavior of like nature are essential to the protection of these youths; and, to that end, all proper measures should be employed by State and local governments in a coordinated program to assist young persons to prepare for, and to find, employment which will contribute to the economic well being of the Commonwealth; now, therefore, be it

Resolved by the House of Delegates, the Senate concurring, That the Governor of this Commonwealth is respectfully requested to establish a Governor's Committee for Youth with the members thereof to serve without pay and at the pleasure of the Governor. The membership should consist of such number of persons as the Governor deems proper, and be chosen from persons of recognized standing throughout the State and who would be representative of business and industry, labor, civic and educational groups.

Resolved, further, that the Governor is requested to:

- (a) Direct the Committee to make such studies, findings and recommendations as will contribute to the coordination, strengthening and extension of present State services for youth and the unification of such services, through inter-agency cooperation, in the provision of such services for youth.
- (b) Charge the Committee with developing and exercising leadership in advising civic and community groups of the importance and necessity of instituting programs locally that will contribute to the prevention of crime and delinquency, encourage youths to complete their education to the extent of their capabilities, and to assist them in preparing for, and choosing, vocations which will contribute to the well being of the developing and changing economy of this State.
- (c) Require the Committee to foster, in the several localities of the State, local youth committees to aid in effectuating locally, the objectives hereinbefore set forth.

## PRESENT MEMBERS OF THE GOVERNOR'S COMMITTEE FOR YOUTH

Senator John Alexander The Honorable Roy B. Martin, Jr.

Warrenton, Virginia Norfolk, Virginia

Mrs. A. Stuart Bolling, Jr. Howard D. Mast Portsmouth, Virginia Suffolk, Virginia

Dr. Charles G. Caldwell Mrs. James M. Minor, Jr. Harrisonburg, Virginia Richmond, Virginia

Mrs. Harvey W. Carson, Jr. The Honorable Albert L. Philpott

Pulaski, Virginia Bassett, Virginia

William M. Cooper Mrs. R. T. Pickett Phoebus, Virginia Roanoke, Virginia

Mrs. Catherine DeShazo Lee A. Read
Tappahannock, Virginia Lynchburg, Virginia

Rev. Irvin Elligan The Honorable Kermit V. Rooke Richmond, Virginia Richmond, Virginia

Ernst W. Farley, Jr. Josiah P. Rowe, III

Richmond, Virginia Fredericksburg, Virginia

Andrew W. Foley Jesse S. Russell Hampton, Virginia Bowling Green, Virginia

Downing Groom, Virginia

Mrs. Garland M. Harwood, Jr. Sidney Buford Scott Richmond, Virginia Richmond, Virginia

The Honorable F. Nelson Light Dr. William E. Skelton Chatham, Virginia Blacksburg, Virginia

Mrs. Jay C. Litts The Honorable Kathryn H. Stone

Arlington, Virginia

Ralph G. Louk Dr. Lorin A. Thompson

Fairfax, Virginia Charlottesville, Virginia

Mrs. George McMath Onley, Virginia

Norton, Virginia

## PAST MEMBERS OF THE GOVERNOR'S COMMITTEE FOR YOUTH

Robert C. Fitzgerald Mrs. H. T. Gerry Fairfax, Virginia Petersburg, Virginia

Gerald L. Quirk (deceased) Dr. Gilbert J. Rich (deceased)

Richmond, Virginia Roanoke, Virginia

## **STAFF**

Executive Director
William E. Weddington,
Youth Services Division,
Department of Welfare and Institutions

## Secretaries

Mrs. Winifred L. Woods

Mrs. Shirley S. Jackson (resigned 6-30-64)

## MEETINGS OF THE GOVERNOR'S COMMITTEE FOR YOUTH

PLACE	DATE
Room 3, State Capitol, Richmond, Virginia	June 26, 1962
Room 3, State Capitol, Richmond, Virginia	July 18, 1962
Airlie, Warrenton, Virginia	October 4, 1962
Virginia Employment Commission Building Richmond, Virginia	January 29, 1963*
Hotel Jefferson, Richmond, Virginia	May 24, 1963
Virginia Employment Commission Building Richmond, Virginia	August 15, 1963*
Hotel Roanoke, Roanoke, Virginia	November 8, 1963
Y.M.C.A., Richmond, Virginia	March 24, 1964*
Room 4, State Capitol, Richmond, Virginia	August 19, 1964
Golden Triangle Motor Hotel, Norfolk, Virginia	November 6, 1964
Thomas Jefferson Inn, Charlottesville, Virginia	January 23, 1965
Room 4, State Capitol, Richmond, Virginia	May 15, 1965
John Marshall Hotel, Richmond, Virginia	July 9 and 10, 1965

The Committee also sponsored three area-wide meetings. These meetings were held in Richmond on May 25, 1963, in Roanoke on November 9, 1963 and in Norfolk on November 7, 1964.

<sup>\*</sup> Meetings of the Executive Committee

# STATUS REPORT ON LOCAL YOUTH COMMITTEES

## LOCAL YOUTH COMMITTEES

Arlington Advisory Committee on Youth Mrs. Donald H. Rock, Chairman

Danville League of Women Voters Mrs. Miles Poindexter, Chairman

Danville, Virginia

Arlington, Virginia

Essex County Committee for Youth Mrs. Catherine P. DeShazo,

Chairman

Tappahannock, Virginia

Fairfax County Committee for Youth

Frederick A. Babson, Member

Board of Supervisors Fairfax, Virginia

Fredericksburg Youth Committee Mrs. C. J. Schutte, Chairman Fredericksburg, Virginia

Groveton High School Area Council for Youth

Mrs. V. R. Montanari, Acting Chairman Alexandria, Virginia

Lexington Recreation Committee B. McCluer Gilliam, Chairman

Lexington, Virginia

Marion Recreation Commission Jack C. Hughes, Director

Marion, Virginia

Mayor's Youth Commission E. J. Brickhouse, Chairman Norfolk, Virginia

Pulaski Committee for Youth Rev. John Campbell, Chairman Pulaski, Virginia

Radford Youth Committee Mrs. C. R. Duncan, Chairman Radford, Virginia

Richmond Committee for Youth Mrs. W. H. Crockford, III, Chairman Richmond, Virginia

Roanoke City Youth Commission Mrs. A. B. Camper, Chairman Roanoke, Virginia

Spotsylvania Committee for Youth Rev. R. J. Donnelly, Chairman Fredericksburg, Virginia

The McLean Community Youth Committee Mrs. Irene Jones McLean, Virginia

Wise County Youth Committee Mrs. J. C. Litts, Chairman Norton, Virginia

## ARLINGTON ADVISORY COMMITTEE ON YOUTH

MRS. DONALD H. ROCK, Chairman

Date of establishment: January 25, 1964

Membership: 50

Frequency of meetings: (Information not provided)

Accomplishments: Six subcommittees were formed, four of which recommend enlargement of the programs providing guidance services and social work through the schools, particularly at the elementary level. Three subcommittees urged that the County provide better temporary shelter for children needing emergency care, preferably through a system of approved foster homes. Other matters stressed by more than one subcommittee are: the need for a comprehensive junior college program, the importance of developing public information on opportunities for youth, the desirability of providing family life and sex education through the schools and the important issue of community need for greater respect and recognition for the dignity of all honest work. The work of this Committee is contained in a very comprehensive report entitled "Advisory Committee on Youth". Copies may be obtained from the Office of the County Manager, Courthouse Building, Arlington, Virginia.

Plans for the future: Discuss and weigh the feasibility of implementing recommendations of the report submitted to the Arlington County Board of Supervisors on February 13, 1965. The Committee will attempt to determine which of these recommendations follows within the province of Governmental authorities and which should be handled by other agencies in the community.

## DANVILLE LEAGUE OF WOMEN VOTERS

MRS. MILES POINDEXTER, Chairman

Date of establishment: A formal Youth Committee has not been set up. A Planning or ad hoc Committee continues in its efforts to bring about the formal formation of the Youth Committee.

Accomplishments: During 1962-63 the Planning Committee compiled "The Profile of Youth" pointing up the opportunities and the needs of youth in Danville.

Plans for the future: Realization of the plan to establish an official Youth Committee.

## FAIRFAX COUNTY COUNCIL ON YOUTH

FREDERICK A. BABSON, Chairman

Date of establishment: Created by resolution by the County Board of Supervisors on January 18, 1965.

Membership: Made up of representatives from Governmental Boards, Civic and Service Organizations and of representatives from the student body in each Fairfax County High School.

Frequency of meetings: One meeting has been held and a second meeting is scheduled at an early date to determine the work of the Committee.

Accomplishments: A temporary chairman has been elected and five subcommittees have been formed to investigate various areas pertinent to the problems of youth.

Plans for the future: Consideration is being given to the establishment of a Youth Court in Fairfax County and the feasibility of obtaining a full-time Executive Director to carry out the work of the Committee.

## GROVETON HIGH SCHOOL AREA COUNCIL FOR YOUTH

MRS. V. R. MONTANARI, Acting Chairman

Date of establishment: February 13, 1964

Membership: (Information not provided)

Frequency of meetings: Four general meetings since February 13, 1964.

The Steering Committee met almost monthly through April, 1965.

Accomplishments: The Committee cooperated with the Fairfax County Department of Recreation Summer Teenage Program at Groveton High which ended August 7, 1965. A school survey of Groveton High student body was conducted to determine what summer activities might be added to attract more teenagers. An automobile repair instruction course was established and \$500 was invested in tools and supplies to carry out this project.

Plans for the future: The Committee wishes to continue its efforts towards obtaining additional family counseling services in the community, and will promote a more diversified counseling program within the public school system.

## LEXINGTON RECREATION PROGRAM

B. McCluer Gilliam, Chairman

Date of establishment: A standing committee of several years' duration—date unknown.

Membership: 3

Frequency of meetings: (Information not provided)

Accomplishments: The chief function of this Committee is to determine the recreation needs of the community and to seek out means through which these needs may best be met. The Committee meets routinely with the Town Manager and the Director of Recreation to discuss the community programs and determine policy and procedure to keep the programs in line with expanding and changing interests.

Plans for the future: The Committee will continue to function in the area of recreation.

## MARION RECREATION COMMISSIONS

JACK C. HUGHES, Director

Date of establishment: July, 1963

*Membership:* Detailed information not provided, but the Commission is broken down into two divisions.

Frequency of meetings: Both Commissions meet separately as well as jointly, depending on the nature of the discussions. (Frequency of meetings is not provided.)

Accomplishments: These Commissions serve as advisory groups to the Recreation Department. All phases of recreation are studied and recommendations are made concerning budget needs and specific projects to be undertaken.

Plans for the future: The City is in the process of a five-year building program developing playgrounds for the youth of Marion.

## MAYOR'S YOUTH COMMISSION (NORFOLK)

EDWARD J. BRICKHOUSE, Chairman

Date of establishment: October, 1959

Membership: 11

Frequency of meetings: (Information not provided)

Accomplishments: The major project was the Norfolk Youth Cadet Corps which provides summer employment for teenagers. The Cadets are given work in paint up, fix up, and clean up projects about the city. Each participant is given a wage bonus as he completes the nine week tour of duty. A very high percentage of the Cadets has completed the tour. The Norfolk Mayor's Youth Commission has found this to be a successful program. Additional information may be obtained from

Mr. Edward J. Brickhouse, Chairman

Mayor's Youth Commission

c/o Office of the Mayor

Norfolk, Virginia.

Plans for the future: A continuation of the present program.

## PULASKI COMMITTEE FOR YOUTH

REV. JOHN CAMPBELL, Chairman

Date of establishment: 1963

*Membership:* 16 persons from a cross-section of professional, lay and organizational representation.

Frequency of meetings: Monthly

Accomplishments: The most recent project of this Committee is the establishment of community-wide PTA remedial reading projects.

Plans for the future: The Committee is making plans to develop interest in establishing a Regional Domestic Relations Court and a Regional Detention Home.

## RICHMOND COMMITTEE FOR YOUTH

MRS. W. H. CROCKFORD, III, Chairman

Date of establishment: March 11, 1963

Membership: 11 persons from diverse fields.

Frequency of meetings: By-laws of this Committee designate that meetings should be bi-monthly. It has been the practice of the Committee to meet on a monthly basis.

Accomplishments: The Committee conducted a survey to determine the need for youth services at the governmental and non-governmental levels. It was determined that the Committee should disseminate information on the many programs now in effect and in this manner bring out the needs still in existence. The Committee also has studied the many phases of the Economic Opportunity Act. This survey was conducted through use of questionnaires and the greatest need for additional services was indicated in the fields of education, psychological services, day care and foster home boarding care. It has assisted in the work of the Job Opportunity Center with particular attention given to proper counseling and coordination in the work of all agencies.

Plans for the future: A meeting of area youth leaders is planned for November, 1965.

## ROANOKE CITY YOUTH COMMISSION

MRS. A. B. CAMPER, Chairman

Date of establishment: April, 1954

Membership: 5—Members made up of one member from City Council and other interested citizens.

Frequency of meetings: On call, depending upon need.

Accomplishments: Leadership in construction of a new Roanoke Juvenile Detention Home, study of possible full-time use of schools and staff as means of extending youth services, arranged for meetings between School Administration and Recreation Department members to work out agreements for use of school gymnasium and other facilities by the Recreation Department, studied effects and sale of undesirable comics, made a personal survey of all Roanoke City Parks' facilities, recommended the appointment of a Juvenile and Domestic Relations Court Advisory Board, and worked for the establishment of a Youth Bureau in Roanoke Police Department.

Plans for the future: Continued efforts in the interest of youth.

### WISE COUNTY YOUTH COMMITTEE

MRS. J. C. LITTS, Chairman

Date of establishment: 1965

Membership: (Information not provided)

Accomplishments: Assisted in obtaining a Federal grant from the Department of Labor for \$492,000 for a Neighborhood Youth Corps. During the summer, 500 high school students and 97 dropouts were employed. The training was on-the-job and they were supervised by public school personnel.

Plans for the future: During the coming school year the Committee plans to have an "In School" program for 500 students who will work 15 hours a week. The Committee will continue in its efforts to establish a Regional Juvenile Detention Center.