

COMMONWEALTH of VIRGINIA



DEPARTMENT OF HOUSING AND COMMUNITY DEVELOPMENT

Fiscal Years 2007 and 2008

Biennial Report

To the

Governor and General Assembly

On

Virginia's Planning District Commissions

September 2008

I. Executive Summary

Virginia has 21 planning district commissions (PDCs) – voluntary associations of local governments intended to foster intergovernmental cooperation by bringing together local elected and appointed officials and involved citizens to discuss common needs and determine solutions to regional issues.

The Virginia General Assembly created the statutory framework for the creation of the PDCs in 1968 through the passage of the Virginia Area Development Act. In 1995, the General Assembly modified the Area Development Act through the adoption of the Regional Cooperation Act (Chapter 42, Title 15.2, *Code of Virginia*). The Regional Cooperation Act clearly articulates that PDCs were created to provide a forum for state and local government to address issues of a regional nature.

Another purpose of PDCs is to encourage and facilitate local government cooperation in addressing, on a regional basis, problems of greater than local significance. This mission is accomplished through a variety of means, including the development regional strategic plans with participation from local governing bodies, the business community, citizen organizations, and other interested parties.

Section 15.2-4215 of the *Code of Virginia* requires each PDC to submit an annual report to its member local governments and the Department of Housing and Community Development (DHCD) on how the PDC has met the provisions of the Regional Cooperation Act. Further, Section 36-139.6 of the *Code of Virginia* provides that DHCD is to submit a biennial report to the Governor and General Assembly, as well as certain other state agencies, which includes findings as to compliance by the PDCs with the Regional Cooperation Act. Based on their 2007 and 2008 annual reports, Virginia's planning district commissions are meeting the overall intent of the Regional Cooperation Act.

II. Biennial Planning District Commission Report

Overview

Virginia has 21 planning district commissions (PDCs) – voluntary associations of local governments intended to foster intergovernmental cooperation by bringing together local elected and appointed officials and involved citizens to discuss common needs and determine solutions to regional issues.

The Virginia General Assembly created the statutory framework for the creation of the PDCs in 1968 through the passage of the Virginia Area Development Act. In 1995, the General Assembly modified the Area Development Act through the adoption of the Regional Cooperation Act (Chapter 42, Title 15.2 of the *Code of Virginia*). The Regional Cooperation Act clearly articulates that PDCs were created to provide a forum for state and local government to address issues of a regional nature.

Another purpose of PDCs is to encourage and facilitate local government cooperation in addressing, on a regional basis, problems of greater than local significance. This cooperation is intended to help local governments solve their problems by enhancing the ability to recognize and analyze regional opportunities and take account of regional influences in planning and implementing public policies and services.

One important mechanism in helping localities meet these goals is the requirement that each PDC complete a regional strategic plan with participation from local governing bodies, the business community, citizen organizations, and other interested parties. The strategic plan is required to include regional goals and objectives, strategies to meet those goals, and mechanisms for measuring progress. The intent of the plan is to help promote the orderly and efficient development of the physical, social, and economic elements of the planning district.

In addition to the strategic planning requirement, the Regional Cooperation Act identifies other duties of the planning district commissions:

- To conduct studies on issues and problems of regional significance;
- To identify and study potential opportunities for cost savings and staffing efficiencies through coordinated local government efforts;
- To identify mechanisms for the coordination of local interests on a regional basis;
- To implement services upon the request of member local governments;
- To provide technical assistance to local governments;
- To serve as a liaison between local governments and state agencies as requested;
- To review local government aid applications as required by applicable state and federal law and regulation;
- To develop regional functional area plans as deemed necessary by the commission or as requested by member local governments;
- To assist state agencies, as requested, in the development of substate plans;

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- To participate in a statewide geographic information system, the Virginia Geographic Information Network, as directed by the Department of Planning and Budget; and
- To collect and maintain demographic, economic, and other data concerning the region and member local governments and act as a state data center affiliate in cooperation with the Virginia Employment Commission.

In support of these duties, the General Assembly appropriated and the Department of Housing and Community Development (DHCD) distributed \$2,463,771 to the 21 PDCs for FY 2007. For FY 2008, the General Assembly again appropriated \$2,463,771 to the PDCs; however, this amount was reduced by 5 percent (or \$123,188) in Governor Kaine's FY 2008 Budget Reduction Plan, which was released on October 1, 2007. Consequently, DHCD distributed \$2,340,583 to the PDCs in FY 2008.

In addition, the General Assembly appropriated and DHCD distributed \$125,000 in FY 2007 to the Southside PDC as a \$1.00 for \$1.00 match for contributions from local or private sources, or from the Tobacco Indemnification Commission, for the acquisition of a facility to house the PDC offices. Further, the General Assembly appropriated \$250,000 to the Commonwealth Regional Council for regional planning and economic development efforts. DHCD distributed these funds to the Commonwealth Regional Council on a reimbursement basis during FY 2007 and 2008.

Each PDC is required to submit an annual report to its member local governments and DHCD prior to September 1 of each year. The report, at a minimum, is required to describe the activities conducted by the PDCs during the preceding fiscal year and document how the commission met the provisions of the Regional Cooperation Act.

Summary Data FY 2007-2008

The annual report format requires the PDCs to consider four elements of performance. Each PDC is asked to document progress in developing and implementing strategic planning in the planning district; to describe all activities accomplished with respect to the duties assigned under the Regional Cooperation Act; to highlight successes and achievements of special note with regional efforts in cooperation; and to submit a work program for the coming year that includes a budget and a list of member jurisdictions and commission members. The responses for Fiscal Years 2007 and 2008 are summarized on the pages that follow. Tables showing the summary of PDC responses to individual elements of the Regional Cooperation Act requirements appear in Appendices A – G.

Regional Strategic Planning

Asked to document progress in developing and implementing strategic planning in the planning district, 11 out of 21 PDCs (52.4 percent) reported that they had formally adopted a regional strategic plan. According to the documentation provided, the PDCs that have officially adopted strategic plans are:

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- New River Valley (PDC 4)
- Roanoke Valley-Alleghany Regional Commission (PDC 5)
- Central Shenandoah (PDC 6)
- Northern Shenandoah Valley Regional Commission (PDC 7)
- Thomas Jefferson (PDC 10)
- Region 2000 Local Government Council (PDC 11)
- West Piedmont (PDC 12)
- Southside (PDC 13)
- Commonwealth Regional Council (PDC 14)
- George Washington Regional Commission (PDC 16)
- Northern Neck (PDC 17)

[Note: The Northern Virginia Regional Commission (PDC 8) is exempt from the requirement to adopt a strategic plan because its regional planning is conducted by a multi-state council of governments.]

Of the ten PDCs that have not officially adopted strategic plans, all are addressing the requirement through the development of multiple strategic plans for specific program areas (e.g., economic development, transportation, etc.) or through other means.

LENOWISCO Planning District Commission engages in strategic planning activities as a member of the Virginia Coalfield Coalition and with the Region 2020 process, which includes the greater Tri-Cities region of Tennessee and Virginia. The Cumberland Plateau Planning District Commission is focusing its strategic planning efforts in the areas of water and sewer; economic development; solid waste management; housing and transportation. The Richmond Regional Planning District Commission has established a partnership with the Greater Richmond Chamber of Commerce to form the Capital Region Collaborative, which will bring together all sectors of the Richmond region to develop a regional strategic plan.

The Commission established the Regional Stormwater Management Committee in 2007. The goal is to review the 1997 Roanoke Valley Regional Stormwater Management Plan and examine how the plan has been implemented to date and to update various elements of the plan. Additionally, the participating local governments will examine and approve a funding mechanism for implementing a regional approach to stormwater management.

---Highlight reported by the Roanoke Valley-Alleghany Regional Commission

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In December 2008, CSPDC completed its work on updating its Comprehensive Economic Development Strategy (CEDS). The CEDS is the regional comprehensive economic development strategy and is aligned with each of the local economic development offices and the Shenandoah Valley Partnership. Through this process, the economic development plan was refined and better articulated for the regional members, the Key Regional Strategic Initiatives were updated and plans set forth for near and mid-term economic development programs.

---Highlight reported by the Central Shenandoah Planning District Commission

Duties Performed

The PDCs were asked to provide a concise description of all activities accomplished pursuant to the duties assigned under the Regional Cooperation Act. To facilitate summarizing the data for each of the duties prescribed by the Act, responses were grouped by the following predominant functional areas:

- Infrastructure
- Housing
- Administration
- Zoning and Planning
- Economic Development
- Environment
- Corrections
- Health and Human Services
- Disaster Planning
- Telecommunications and Technology
- Work Force
- Transportation
- Geographic Information Systems
- Community Development

To conduct studies on issues and problems of regional significance

The PDCs reported conducting 185 such studies in 2007 and 171 in 2008 for a total of 356 studies for the two-year period.

Over the biennium, 236 studies (66.3%) dealt with the functional areas of transportation, economic development, disaster planning and environmental concerns. All but two PDCs conducted a minimum of two studies in the most frequently addressed area of transportation. The West Piedmont Planning District (PDC 12) conducted 17 studies on transportation issues. In addition, nine other PDCs (New River Valley, Central Shenandoah, Northern Shenandoah Valley, Rappahannock-Rapidan, Thomas Jefferson, Region 2000, Richmond Regional, Northern Neck and Hampton Roads) conducted five or more transportation studies during the 2007-2008 biennium.

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In order of frequency, studies addressed included transportation (115), environment (60), economic development (31), disaster planning (30), infrastructure (25), zoning and planning (24), housing (15), work force issues (9) and telecommunications and technology (7).

This study [Corridor Study for Fluvanna, Louisa and Albemarle Counties] included three of the six PDC jurisdictions and built on Community Plans developed for Fluvanna County over the past two years. The study creates a transportation plan coordinated with land use plans that will support safe multi-modal transportation options for drivers, transit riders, pedestrians and bicyclists.

---Highlight reported by the Thomas Jefferson Planning District Commission

During FY 2008, the HRPDC staff conducted a traffic management study of the Oyster Point area of the City of Newport News. The Oyster Point Transportation Study assessed the existing transportation system of the Oyster Point City Center 52 acre high density mixed-use development and identified strategies to maintain or improve traffic flow in the future with anticipated further development of the area.

---Highlight reported by the Hampton Roads Planning District Commission

During the [Crater Regional Growth Management] plan development process, which commenced in January of this year [2007], consultants are examining how the substantial growth at Fort Lee during 2007-2013 will impact the Crater Region and, more specifically, the cities of Petersburg, Colonial Heights, and Hopewell, and Chesterfield, Dinwiddie and Prince George Counties. A large amount of data is being collected from the six local governments; however, there are also numerous discussions occurring with business and community leaders, including developers, realtors, educators, and health care administrators. Four special issue task forces have been established to focus in on Housing, Education, Transportation and Employment/Child Care.

---Highlight reported by the Crater Planning District Commission

To identify and study potential opportunities for local cost savings and staffing efficiencies through coordinated local government efforts.

During FY 2007-2008, the majority (78.8%) of these studies focused on infrastructure, economic development, transportation, environmental concerns, governmental administration, and geographic information systems.

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The functional areas that generated the fewest studies of potential cost savings or staff efficiencies included zoning/planning (9), corrections (2) and community development (0).

In order to meet the State's water supply planning requirements, the region's twenty local governments have been working through the NSVRC to set up the organizational framework (technical and policy) to prepare the Regional Water Supply Plan. The NSVRC attended local government meetings, staff meetings and public workshops to discuss plan requirements, provide technical assistance, and develop a project budget and timeline. Resolutions have been prepared by the region's individual jurisdictions allowing for participation in the regional plan. The region's Water Resources Policy Committee also includes representatives from neighboring Planning Districts in order to promote basin-wide coordination.

---Highlight reported by the Northern Shenandoah Valley Regional Commission

The Commonwealth Regional Council is responsible for a six (6) County and eight (8) Municipality regional transportation planning program (does not include Nottoway County and its incorporated Towns). During this period [FY 2008], the Commonwealth Regional Council continued assisting rural areas in achieving efficient movement of goods on Virginia's transportation networks. The final plan for the region will be called the "Commonwealth Regional Council Long-Range Transportation Plan." The Committee that oversaw the process included representatives from all member jurisdictions (Amelia, Buckingham, Charlotte, Cumberland, Lunenburg, Prince [Edward] and the Town of Farmville), as well as members from the Virginia Department of Transportation (VDOT).

---Highlight reported by the Commonwealth Regional Council

To identify mechanisms for the coordination of local interests on a regional basis.

During FY 2007-2008, PDCs reported 560 instances where mechanisms were identified for coordinating local interests on a regional basis. Seventy-two percent of the mechanisms identified were in the areas of administration, environmental concerns, economic development and transportation. For the biennium, the PDCs identified the areas of strategic planning, geographic information systems and telecommunications and technology as having the least potential for coordinating local interests regionally.

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For the past year, a core group of service providers, advocates for the elderly and disabled, and transportation specialists, led by RRRC, has worked to produce a Coordinated Human Services Mobility (CHSM) Plan for the region. This planning effort has included technical assistance from Virginia's Department of Rail and Public Transportation (DRPT), and has benefitted from the participation of dozens of interested citizens. The draft CHSM plan includes an analysis of service gaps, long-range goals, and short-term priorities and strategies.

---Highlight reported by the Rappahannock-Rapidan Regional Commission

The Southside Regional Geographic Information System (GIS) has become a vital element in almost every planning activity at the Planning District. The system is used for marketing, research, infrastructure development and maintenance, tourism and commerce advancement. The GIS is critical to state and local economic development offices in marketing industrial parks and sites, by providing needed maps (site layouts, location maps, etc.) and GIS data (water, sewer, natural gas, enterprise zones, boundaries, industrial buildings) where needed. The Southside GIS staff assists localities (towns, counties, and county GIS coordinators) as needed for maps, GIS data creation, and requests for GIS layers, which are then maintained by the PDC.

---Highlight reported by the Southside Planning District Commission

[GWRC completed the] first regional integrated transportation and land use model to predict patterns of future development and the transportation network needed to support such land use patterns.

---Highlight reported by the George Washington Regional Commission

To implement services upon request of member localities.

The 21 planning district commissions reported implementing services at the request of local governments 235 times in 2007 and 232 in 2008, for a two-year total of 467. During that period, Cumberland Plateau (80) and LENOWISCO (70) reported the highest number of services provided to member localities.

During the report year, an additional 31 miles have been added to last year's reported 25 miles of complete [fiber optic] line bringing the total of completed line up to 150 miles. When complete, this effort will drastically change the economic and community development opportunities for the region. In order to assist in this effort, LENOWISCO has embarked upon completion of a Master Technology Plan for the region. It is anticipated that an additional 60 miles will be installed within the LENOWISCO District by September of this year (2009). A large portion of this installation will be "Last mile" connections that will physically allow hookups to businesses and homes throughout the region.

---Highlight reported by the LENOWISCO Planning District Commission

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Working with Bland County, MRPDC staff successfully secured \$600,000 in Economic Development Administration funding to construct Bland Commerce Park, a 22-acre business park in the Bastian Community. Commerce Park will have 2 to 7 flex lots available for new light, non-polluting industry and will also contain a connector trail to allow hikers and bikers to access the Round Mountain Multi-Use Trail Network from the Wolf Creek Indian Village.

---Highlight reported by the Mount Rogers Planning District Commission

During the past sixteen years, the Cumberland Plateau PDC has worked with local governments to rehabilitate or replace more than 460 homes in low-to-moderate income communities. Last year 15 houses were completed in the PDC's Housing Rehabilitation Program through the Town Wide Housing Project in Lebanon, the Hurley Phase IV Flood Recovery Project, and the Clinchco Housing Rehab Project. In addition, five houses under the Indoor Plumbing Program were completed.

---Highlight reported by the Cumberland Plateau Planning District Commission

To provide technical assistance to member localities.

This component of the Regional Cooperation Act accounted for the greatest number of activities – 765 during Fiscal Years 2007 and 2008 – reported by the planning district commissions. As might be expected, the amount of technical assistance varies considerably by functional area. Governmental administration assistance accounts for 228 instances over the two-year period. In order of frequency, the other areas where technical assistance was provided included infrastructure (110), planning and land development control (95), geographic information systems (84), transportation (63) economic development (59) and environmental concerns (49).

The NNPDC continues to assist its localities, administering the Westmoreland County Monroe Hall Neighborhood Community Development Block Grant, completing the Town of Warsaw and the Town of Montross Comprehensive Plans, assisting Northumberland County and Westmoreland County with their Comprehensive Plans, and assisting the Town of Irvington and Town of Montross with downtown revitalization planning. The NNPDC has completed the Emergency Operations Plan and the Regional Natural Hazard Mitigation Plan.

---Highlight reported by the Northern Neck Planning District Commission

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One of the services that the Richmond Regional PDC offers to the four most populous jurisdictions is technical assistance on a project of the jurisdiction's choosing. This is done on a revolving basis and covers the City of Richmond and Chesterfield, Hanover and Henrico counties. This year [FY 2007], PDC staff assisted Chesterfield County by conducting a field inventory of structures within the Ettrick community. Small teams of PDC staff spent weeks in the field collecting information on the condition of structures and taking photographs. PDC staff entered this information into an Access database that will be tied to county real estate records to better assess areas for revitalization or demolition. The county plans to use the information to further develop its redevelopment plan.

---Highlight reported by the Richmond Regional Planning District Commission

To serve as liaison between localities and state agencies as requested.

PDCs most often served as liaison between local and state government when the issues dealt with the environment (31.9%), transportation (18.1%), economic development (10.6%), community development (8.7%) and government administration (8.4%). The planning district commissions served as liaison less frequently in the areas of telecommunications and technology, geographic information systems and planning and land development control.

The A-NPDC in partnership with the Department of Conservation and Recreation and the Department of Environmental Quality, has completed the second shellfish TMDL [Total Maximum Daily Load] Implementation Plan in Virginia. The A-NPDC formed and staffed the Technical Committee that was made up of local Health Department officials, local county officials and other stakeholders. Local residents took part in the plan development through the public hearings and attendance of Technical Committee meetings.

---Highlight reported by the Accomack-Northampton Planning District Commission

PDC staff acts as a liaison between the [local] ECSs [Emergency Services Coordinators] and the Virginia Department of Emergency Management professionals to insure that there is consistent and effective communications amongst all emergency services stakeholders in the region; writes and distributes guidelines/procedures for use by all six ESCs in the areas of evacuation, sheltering, care for the special needs population and protection of pets/livestock during emergencies; researches and distributes Standard Operating Procedures for shelter operations as well as for other essential services as outlined in the local Emergency Operations Plans. In FY 2008, the PDC applied for and was awarded a FEMA/Virginia Department of Conservation and Recreation Grant to undertake its first Regional Flood Mitigation Plan.

---Highlight reported by the Middle Peninsula Planning District Commission

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To review local government aid applications as required by §15.2-4213, *Code of Virginia* and other state or federal law or regulation.

All 21 PDCs reported that they reviewed local aid applications in 2007 and in 2008.

To develop regional functional area plans as deemed necessary by the commission or as requested by member localities.

During FY 2007 and 2008, the majority of the functional area plans developed by PDCs were in the areas of transportation, environment, infrastructure and economic development. During that time period, PDCs developed the fewest functional area plans in the areas of work force, geographic information systems, telecommunications and technology and planning and land development control. No PDCs reported developing functional area plans in the areas of community development or health and human services in either year.

The Region 2000 Regional Water Supply Plan has served to bring twelve localities and four public service authorities together to discuss future service needs for Central Virginia. This effort is generating meaningful discussion on how the region can improve their level of cooperation in providing public water service in the coming years.

---Highlight reported by the Region 2000 Local Government Council

As part of the Metropolitan Medical Response System expansion project, NVRC facilitated completion (March 2008) of local plans, and a regional plan, addressing an integrated approach to managing the human health consequences of any type of hazardous event. Specifically, the focus was to establish roles, responsibilities, procedures and protocols for responding to, and caring for, up to 1,000 victims of a chemical, radiological, nuclear, or explosive incident, and up to 10,000 victims of a biological event for the first 48 hours immediately following an incident.

---Highlight reported by the Northern Virginia Regional Commission

To assist state agencies, as requested, in the development of substate plans.

The PDCs assisted state agencies in the development of substate plans 116 times in 2007 and 106 times in 2008, for a total of 222 instances during the two-year period.

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The Planning District Commission partnered with the Department of Forestry, Department of Recreation, Department of Transportation, Virginia Tourism Corporation, Radford University, the Appalachian Trail Conservancy and many more to hold a regional conference on Trails and Green Infrastructure. The conference attracted over 130 participants who were interested in learning more about funding sources and programs for implementing trails and green infrastructure within their communities.

---Highlight reported by the New River Valley Planning District Commission

Starting in July 2006, VDOT instituted a new initiative for the Rural Transportation Planning Program aimed at creating regional transportation plans in rural areas that compliment those in the metropolitan areas of the state. The West Piedmont PDC initiated the development of Phase I of its Regional Plan in FY 2007. By partnering with Virginia's Planning District Commissions and the local governments each represents, VDOT will be able to work with each region to evaluate the transportation system in the rural areas and to recommend a range of transportation improvements that could best satisfy existing and future transportation needs. The regional plan will identify needs based upon the Goals and Objectives established by the region.

---Highlight reported by the West Piedmont Planning District Commission

To participate in a statewide geographic information system, the Virginia Geographic Network, as directed by the Department of Planning and Budget.

All 21 PDCs reported participation in the Virginia Geographic Information Network during the 2007-2008 period.

To collect and maintain demographic, economic, and other data concerning the region and member localities, and act as a state data center affiliate in cooperation with the Virginia Employment Commission.

During the reporting period, all 21 PDCs listed significant activities with respect to demographic, economic and other data collection and dissemination in addition to serving as an affiliate state data center.

Conclusion

It is important to note that while the Regional Cooperation Act articulates specific duties of the PDCs, it does not require that each PDC conduct activities in every functional area. Rather, each PDC is challenged to tailor its services to meet the diverse needs of its member localities. Based on their 2007 and 2008 annual reports, Virginia's planning district commissions are meeting the overall intent of the Regional Cooperation Act.

The Regional Cooperation Act also recognizes that dual membership by localities in PDCs may be advantageous to member jurisdictions. Section 15.2-4220 of the *Code of Virginia* permits any locality which is a member of a PDC to become a member of an additional PDC upon such terms and conditions as mutually agreed to by the locality and the additional PDC. Accordingly, on July 1, 2007, Charles City County became a member of the Crater PDC. Charles City County continues to belong to the Richmond Regional PDC. Other jurisdictions that hold dual membership in PDCs are as follows:

- Chesterfield County - Richmond Regional PDC and Crater PDC
- Franklin County - Roanoke Valley – Alleghany Regional Commission and West Piedmont PDC
- Gloucester County - Middle Peninsula PDC and Hampton Roads PDC
- Surry County – Crater PDC and Hampton Roads PDC

A complete listing of the PDCs and their member jurisdictions is provided in Appendix H.

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 Appendix A
 Strategic Planning and Studies of Regional Significance

Planning District Commission	Strategic Plan Adopted?	Strategic Plan Adoption in Process?	Number of Studies of Reg. Signif.		Focus of Studies of Regional Significance													
			2007	2008	Infra-structure	Housing	Adminis-tration	Zoning/Planning	Tax	Environ-ment	Strategic Planning	Disaster Planning	Telecom/ Techno.	Work Force	Econ. Develop.	Trans- portation	GIS	Comm. Develop.
LENOWISCO	No	Elements Adopted	6	2	2		1					2		2	1			
Cumberland Plateau	No	Elements Adopted	4	3	2							1			2	2		
Mount Rogers	No	Vision 2025	3	3			1			1					2	2		
New River Valley	Yes	N/A	18	17	8	1		1		5			2	1	4	13		
Roanoke Valley-Alleghany	Yes	N/A	5	2				2					2		2	1		
Central Shenandoah	Yes	N/A	19	17	3	2	4	2		1		9		4	8	2	1	
Northern Shenandoah Valley	Yes	N/A	9	8	2	1		1		5	1	1			6			
Northern Virginia	N/A	N/A	11	10	2		6	2		8				1	2			
Rappahannock-Rapidan	No	Elements Adopted	11	10		3	2	2		2				1		11		
Thomas Jefferson	Yes	N/A	12	14		4	3	2		6		1				10		
Region 2000	Yes	N/A	6	7	2		2			3			1			5		
West Piedmont	Yes	N/A	11	14						2		2			4	17		
Southside	Yes	N/A	11	8	2		2			2	4			2	5	2		
Commonwealth Regional	Yes	N/A	5	3			2	1							1	4		
Richmond Regional	No	Elements Adopted	9	11				3		1	1	4				11		
George Washington Regional	Yes	N/A	6	7		2	5	1		1		1				3		
Northern Neck	Yes	N/A	14	7	2		1	3		2		4		4	5			
Middle Peninsula	No	Elements Adopted	4	5			2			5		1	1					
Crater	No	Elements Adopted	4	5				2						1	2	4		
Accomack-Northampton	No	Elements Adopted	4	5		2				4				1		2		
Hampton Roads	No	Elements Adopted	13	13				2		12		5				7		
Totals			185	171	25	15	31	24		60	6	30	7	9	31	115	2	1

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 Appendix B
 Identify and Study Potential Opportunities for
 Local Cost Savings and Regional Efficiencies

Planning District Commission	Local Cost Savings and Regional Efficiencies Identified and/or Studied													
	Infra-structure	Housing	Adminis-tration	Zoning/Planning	Econ. Develop.	Environ-ment	Correct-ions	Health & Human Svcs.	Disaster Planning	Telecom/ Techno.	Work Force	Trans- portation	GIS	Comm. Develop.
LENOWISCO	55									2	2		2	
Cumberland Plateau	8				2	2							2	
Mount Rogers	4		12	2						3			2	
New River Valley	5	2	1		5	6		2	2	4	2	3		
Roanoke Valley-Alleghany	4	2	1	3	3			1		2		1		
Central Shenandoah	4					2	2	1	2			2		
Northern Shenandoah Valley	2	1	1		1	5		1				2		
Northern Virginia		2	6			2				2			2	
Rappahannock-Rapidan	1		2		4	3		2	2		1	5		
Thomas Jefferson		4	2	2		2		2	2		3	4	2	
Region 2000	2		5			2		2			2	2		
West Piedmont					10	1			1	2		16	2	
Southside	2		2		11	4				1		2	2	
Commonwealth Regional			4		1			1				2		
Richmond Regional						1			4			1	5	
George Washington Regional	1	2	2		2	1				2		2	2	
Northern Neck	4				3	4		2			2	4	2	
Middle Peninsula	6				4	2		2				6		
Crater		2	2	2	6								2	
Accomack-Northampton		2									1	1		
Hampton Roads	4		4		4	8						2		
Totals	102	17	44	9	56	45	2	16	13	18	13	55	25	

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Appendix C
Identify Mechanisms for the Coordination of Local Interests on a Regional Basis

Planning District Commission	Mechanisms for Coordination of Local Interests on a Regional Basis													
	Infra-structure	Housing	Adminis-tration	Zoning/ Planning	Econ. Dev.	Environ-ment	Strategic Planning	Health & Human Svcs.	Disaster Planning	Telecom/ Techno	Work Force	Trans- portation	GIS	Comm. Develop.
LENOWISCO			13											
Cumberland Plateau	12				19							2		4
Mount Rogers			2		23	4								
New River Valley	2	3	2	5	2	6		2				11		5
Roanoke Valley-Alleghany	2		6	1	2	5			1			1		2
Central Shenandoah	4	2	17		6	4			2		1		2	
Northern Shenandoah Valley	2	1	4	4	1	5		2				3		
Northern Virginia		2	14	2	2	23			2		3	3		
Rappahannock-Rapidan			6		4			4			1	4		
Thomas Jefferson		5	4	2	4	6		1			4	4		
Region 2000			4	1		4		2			2	4		
West Piedmont			8		7	4	2			2		7		
Southside	2		3		6	1					2	1	2	
Commonwealth Regional			1	1	3	1		2				2		
Richmond Regional				2		3	1		2			6		1
George Washington Regional			20	1								1		
Northern Neck			4			8		2	2			2		
Middle Peninsula			12		4	2		2						
Crater			6			8			2		2	9		
Accomack-Northampton		13	10		4	3			2	2		1		
Hampton Roads	2	4	6			22		2	12			4		
Totals	26	30	142	19	87	109	3	19	24	5	15	65	4	12

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 Appendix D
 Implement Services to Member Localities Upon Request and
 Provide Technical Assistance to Member Localities

Planning District Commission	Services		Technical Assistance Provided												
	2007	2008	Infra-structure	Housing	Adminis-tration	Zoning/Planning	Econ. Dev.	Environ-ment	Health & Human Svcs.	Disaster Planning	Telecom/ Techno	Work Force	Trans- portation	GIS	Comm. Develop.
LENOWISCO	34	36	55		2	10	16				2				6
Cumberland Plateau	37	43	36	1	56	8		14						2	
Mount Rogers	5	3	8	1	48		6				8		2	26	15
New River Valley	16	14	4	4	13	8	6			2	2		7		
Roanoke Valley-Alleghany	9	6	1			9	6	1		2					
Central Shenandoah	14	20	2	2	2							1	10		1
Northern Shenandoah Valley	7	11		2	5	3	1	2	1	1			4	2	
Northern Virginia	1	1			5	2	8			1			3		
Rappahannock-Rapidan	5	5			2	1		6	2		2		5	2	
Thomas Jefferson	8	10		1	9	2		1					3	8	1
Region 2000	23	19			10	2	1						2	3	
West Piedmont	5	5			4	3		10					10	7	2
Southside	10	10			6		4							6	
Commonwealth Regional	20	9	2		21	2							4		
Richmond Regional	7	5	1	2		5				1				1	
George Washington Regional	2	3		1	6	7							2	2	
Northern Neck	10	10			6	2	2	4			2		2	2	
Middle Peninsula	3	3		2	5	5	1								
Crater	6	7			15	5	2	2						21	
Accomack-Northampton	7	6	1		3	4	2	4			4		7		3
Hampton Roads	6	6		2	10	17	4	5					2	2	
Totals	235	232	110	18	228	95	59	49	3	7	20	1	63	84	28

Virginia's Planning District Commissions
FY 2007-2008 Biennial Report
Appendix E
Liaison Between Localities and State Agencies

Planning District Commission	Liaison Activities FY 2007-2008													Review of Local Gov't. Aid Applications
	Infra-structure	Housing	Adminis-tration	Zoning/ Planning	Econ. Develop.	Environ-ment	Health & Human Svcs.	Disaster Planning	Telecom/ Techno	Work Force	Trans- portation	GIS	Comm. Develop	
LENOWISCO	4										6	4	22	Yes
Cumberland Plateau	3				6	4		2			2		5	Yes
Mount Rogers					4	24					2		2	Yes
New River Valley			2	2	8	5	2				2			Yes
Roanoke Valley-Alleghany					5	8		2	1		1		4	Yes
Central Shenandoah	4	4	2			3		2			2		4	Yes
Northern Shenandoah Valley			2	1		3	2	1			6		2	Yes
Northern Virginia			3	2		13		1			3			Yes
Rappahannock-Rapidan						4		2			6			Yes
Thomas Jefferson		2	2	2		5		2	1	6	7			Yes
Region 2000			6				2				2			Yes
West Piedmont			4	2	2	4		2	2	4	18		2	Yes
Southside	2	2			10	3					2		2	Yes
Commonwealth Regional		2	4		12	10	4	6		4	6	2	2	Yes
Richmond Regional		1	11			8		6			6			Yes
George Washington Regional						4					1			Yes
Northern Neck		2			2	12	2				6			Yes
Middle Peninsula			2			9								Yes
Crater		2	5		6	5		2			5		1	Yes
Accomack-Northampton						14					2	1		Yes
Hampton Roads		4	1		1	30		10			10	1		Yes
Totals	13	19	44	9	56	168	12	38	4	14	95	8	46	

Virginia's Planning District Commissions
 FY 2007-2008 Biennial Report
 Appendix F
 Functional Area Plans Developed

Planning District Commission	Functional Area Plans Developed													
	Infra-structure	Housing	Adminis-tration	Zoning/Planning	Econ. Dev.	Environ-ment	Strategic Planning	Health & Human Svcs.	Disaster Planning	Telecom/ Techno	Work Force	Trans- portation	GIS	Comm. Develop.
LENOWISCO	2				1				1					
Cumberland Plateau	1				2	4						1		
Mount Rogers	12									4		4		
New River Valley	4				4	2				2		2		
Roanoke Valley-Alleghany				2	2				2					
Central Shenandoah	2		4				6		1			2		
Northern Shenandoah Valley	2					3	1		1			7		
Northern Virginia									2					
Rappahannock-Rapidan		4	2	2	3				2			5		
Thomas Jefferson		4	2	1		4			1			6		
Region 2000			1		2	4					1	4		
West Piedmont			2		2	2	2		1			5		
Southside	2				3		2		2			4		
Commonwealth Regional			2		3							3		
Richmond Regional							1		2			1		
George Washington Regional						1							1	
Northern Neck					1	4	1		2					
Middle Peninsula						4								
Crater				1	2	2						3		
Accomack-Northampton					2	2			1			1		
Hampton Roads	4		2			6						3		
Totals	29	8	15	6	27	38	13		18	6	1	51	1	

Virginia's Planning District Commissions
 FY 2007-2008 Biennial Report
 Appendix G
 Other Activities

Planning District Commission	Assist State		GIS Participation		Data Collection	
	2007	2008	2007	2008	2007	2008
LENOWISCO	4	4	Yes	Yes	Yes	Yes
Cumberland Plateau	4	4	Yes	Yes	Yes	Yes
Mount Rogers	2	1	Yes	Yes	Yes	Yes
New River Valley	8	9	Yes	Yes	Yes	Yes
Roanoke Valley-Alleghany	7	7	Yes	Yes	Yes	Yes
Central Shenandoah	5	6	Yes	Yes	Yes	Yes
Northern Shenandoah Valley	7	5	Yes	Yes	Yes	Yes
Northern Virginia	1	1	Yes	Yes	Yes	Yes
Rappahannock-Rapidan	6	6	Yes	Yes	Yes	Yes
Thomas Jefferson	7	7	Yes	Yes	Yes	Yes
Region 2000	10	8	Yes	Yes	Yes	Yes
West Piedmont	13	6	Yes	Yes	Yes	Yes
Southside	5	5	Yes	Yes	Yes	Yes
Commonwealth Regional	3	6	Yes	Yes	Yes	Yes
Richmond Regional	3	2	Yes	Yes	Yes	Yes
George Washington Regional	1	1	Yes	Yes	Yes	Yes
Northern Neck	6	6	Yes	Yes	Yes	Yes
Middle Peninsula	4	4	Yes	Yes	Yes	Yes
Crater	3	3	Yes	Yes	Yes	Yes
Accomack-Northampton	3	2	Yes	Yes	Yes	Yes
Hampton Roads	14	13	Yes	Yes	Yes	Yes
Totals	116	106				

Virginia's Planning District Commissions
and Their Member Local Governments
Appendix H

Planning District 1 - LENOWISCO Planning District Commission

The counties of Lee, Scott and Wise; the city of Norton; the towns of Appalachia, Big Stone Gap, Clinchport, Coeburn, Duffield, Dunganon, Gate City, Jonesville, Nickelsville, Pennington Gap, Pound, St. Charles, St. Paul, Weber City and Wise.

Planning District 2 - Cumberland Plateau Planning District Commission

The counties of Buchanan, Dickenson, Russell and Tazewell; the towns of Bluefield, Cedar Bluff, Cleveland, Clinchco, Clintwood, Grundy, Haysi, Honaker, Lebanon, Pocahontas, Richlands and Tazewell.

Planning District 3 - Mount Rogers Planning District Commission

The counties of Bland, Carroll, Grayson, Smyth, Washington and Wythe; the cities of Bristol and Galax; the towns of Abingdon, Chilhowie, Damascus, Fries, Glade Spring, Hillsville, Independence, Marion, Rural Retreat, Saltville, Troutdale and Wytheville.

Planning District 4 - New River Valley Planning District Commission

The counties of Floyd, Giles, Montgomery and Pulaski; the city of Radford; Radford University and Virginia Tech; the towns of Blacksburg, Christiansburg, Dublin, Floyd, Glen Lyn, Narrows, Pearisburg, Pembroke, Pulaski and Rich Creek.

Planning District 5 - Roanoke Valley-Alleghany Regional Commission

The counties of Alleghany, Botetourt, Craig, *Franklin and Roanoke; the cities of Covington, Roanoke and Salem; the towns of Clifton Forge, Buchanan, Fincastle, Iron Gate, New Castle, Troutville and Vinton.

Planning District 6 - Central Shenandoah Planning District Commission

The counties of Augusta, Bath, Rockbridge, Rockingham and Highland; the cities of Buena Vista, Harrisonburg, Lexington, Staunton and Waynesboro; the towns of Bridgewater, Broadway, Craigsville, Dayton, Elkton, Glasgow, Goshen, Grottoes, Monterey, Mount Crawford and Timberville.

Planning District 7 - Northern Shenandoah Valley Regional Commission

The counties of Clarke, Frederick, Page, Shenandoah and Warren; the city of Winchester; the towns of Berryville, Boyce, Edinburg, Front Royal, Luray, Middletown, Mount Jackson, New Market, Shenandoah, Stanley, Stephens City, Strasburg, Toms Brook and Woodstock.

Planning District 8 - Northern Virginia Regional Commission

The counties of Arlington, Fairfax, Loudoun and Prince William; the cities of Alexandria, Fairfax, Falls Church, Manassas and Manassas Park; the towns of Dumfries, Herndon, Leesburg, Purcellville and Vienna.

Planning District 9 - Rappahannock-Rapidan Regional Commission

The counties of Culpeper, Fauquier, Madison, Orange and Rappahannock; the towns of Culpeper, Gordonsville, Madison, Orange, Remington, Warrenton and Washington.

Planning District 10 - Thomas Jefferson Planning District Commission

The counties of Albemarle, Fluvanna, Greene, Louisa and Nelson; the city of Charlottesville.

Planning District 11 - Virginia's Region 2000 Local Government Council

The counties of Amherst, Appomattox, Bedford and Campbell; the cities of Bedford and Lynchburg; the towns of Altavista, Amherst, Appomattox and Brookneal.

Planning District 12 - West Piedmont Planning District Commission

The counties of *Franklin, Henry, Patrick and Pittsylvania; the cities of Danville and Martinsville; the town of Rocky Mount.

Planning District 13 - Southside Planning District Commission

The counties of Brunswick, Halifax and Mecklenburg; the towns of South Hill and South Boston.

Planning District 14 - Commonwealth Regional Council

The counties of Amelia, Buckingham, Charlotte, Cumberland, Lunenburg and Prince Edward; the town of Farmville; Longwood University and Hampden-Sydney College.

Planning District 15 - Richmond Regional Planning District Commission

The counties of *Charles City, *Chesterfield, Goochland, Hanover, Henrico, New Kent and Powhatan; the city of Richmond; the town of Ashland.

Planning District 16 - George Washington Regional Commission

The counties of Caroline, King George, Spotsylvania and Stafford; the city of Fredericksburg; the towns of Bowling Green and Port Royal.

Planning District 17 - Northern Neck Planning District Commission

The counties of Lancaster, Northumberland, Richmond and Westmoreland.

Planning District 18 - Middle Peninsula Planning District Commission

The counties of Essex, *Gloucester, King and Queen, King William, Mathews and Middlesex; the towns of Tappahannock, Urbanna and West Point.

Planning District 19 - Crater Planning District Commission

The counties of *Charles City, *Chesterfield, Dinwiddie, Greensville, Prince George, *Surry and Sussex; the cities of Colonial Heights, Emporia, Hopewell and Petersburg; the towns of Claremont, Dendron, Jarratt, McKenney, Stony Creek, Surry, Wakefield and Waverly.

Planning District 22 - Accomack-Northampton Planning District Commission

The counties of Accomack and Northampton; the towns of Accomac, Belle Haven, Bloxom, Cape Charles, Cheriton, Chincoteague, Eastville, Exmore, Hallwood, Keller, Melfa, Nassawadox, Onancock, Onley, Painter, Parksley, Saxis, Tangier and Wachapreague.

Planning District 23 - Hampton Roads Planning District Commission

The counties of *Gloucester, Isle of Wight, James City, Southampton, *Surry and York; the cities of Chesapeake, Franklin, Hampton, Newport News, Norfolk, Poquoson, Portsmouth, Suffolk, Virginia Beach and Williamsburg.

*The following jurisdictions belong to more than one PDC as indicated:

Chesterfield County - Richmond Regional PDC and Crater PDC

Charles City County - Richmond Regional PDC and Crater PDC

Franklin County - Roanoke Valley – Alleghany Regional Commission and West Piedmont PDC

Gloucester County - Middle Peninsula PDC and Hampton Roads PDC

Surry County – Crater PDC and Hampton Roads PDC