A report of the Department of Social Services Commonwealth of Virginia

Virginia Independence Program and Other Projects Funded with the Temporary Assistance for Needy Families Block Grant

For State Fiscal Year 2009

to the Governor and the General Assembly of Virginia

October 2010



COMMONWEALTH of VIRGINIA

DEPARTMENT OF SOCIAL SERVICES

Office of the Commissioner

Martin D. Brown COMMISSIONER

October 1, 2010

MEMORANDUM

TO:

The Honorable Robert F. McDonnell

Governor of Virginia

The Honorable William A. Hazel, Jr.

Secretary of Health and Human Resources

The Honorable Charles J. Colgan, Chairman

Senate Finance Committee

The Honorable Lacey E. Putney, Chairman

House Appropriations Committee

Mr. Daniel Timberlake

Director, Department of Planning and Budget

FROM:

Martin D. Brown

SUBJECT:

Annual Virginia Independence Program Report

I am pleased to submit the Department of Social Services' Annual Virginia Independence Program Report prepared pursuant to § 63.2-619 of the Code of Virginia and Item 338(2) of the 2010 Appropriation Act. If you have questions or need additional information concerning this report, please contact me.

MDB:jms

Preface

The Code of Virginia (Code) and the 2010 Appropriation Act (Act) require reports on activities for both the Virginia Independence Program (VIP), and on other projects funded with the Temporary Assistance for Needy Families Block (TANF) Grant:

Section 63.2-619 of the Code states:

Evaluation and reporting.

A. In administering the [Virginia Independence] Program, the Commissioner shall develop and use evaluation methods that measure achievement of the goals of the Program as specified in § 63.2-601.

B. The Commissioner shall file an annual report with the Governor and General Assembly regarding the achievement of such goals.

The annual report shall include a full assessment of the Program, including its effectiveness and funding status, statewide and for each locality; and a comparison of the results of the previous annual reports. [Appendix A contains a copy of this legislation.]

Item 338(2) of the Act provides:

The Department of Social Service (DSS) shall report annually on October 1 to the Governor, the Secretary of Health and Human Resources, the Chairmen of the House Appropriations and Senate Finance Committees, and the Director, Department of Planning and Budget regarding spending; program results; clients served; the location, size, implementation status, and nature of projects funded with TANF funds; results of all formal evaluations; and recommendations for continuation, expansion, and redesign of the projects. Such report shall be combined with the report required by § 63.2-619, Code of Virginia. [Appendix A contains a copy of this section of the 2010 Appropriation Act.]

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Executive Summary

The federal Temporary Assistance for Needy Families (TANF) block grant funds a host of important and effective programs throughout the Commonwealth including the Virginia Independence Program (VIP). The VIP consists of two related but distinct sets of requirements for TANF participants, eligibility requirements and work requirements. The policies that mandate eligibility requirements became effective statewide on July 1, 1995. The Virginia Initiative for Employment not Welfare Program (VIEW) is the work-related portion of VIP that requires participants to be employed or engaged in a work activity. Implementation of VIEW was phased in over a two-year period beginning in July 1995 and ending in October 1997.

Since VIP was implemented in July of 1995, the TANF caseload has dropped from 70,797 to 34,792 in June 2009, a 51% decrease. While the caseload declined from 1995, during State Fiscal Year (SFY) 09, the caseload increased by 15%. Of the 164,905 TANF recipients enrolled in VIEW since 1995, almost 116,000 found employment and joined the work force by June of 2009. This caseload decline contributed to a net savings in federal and state funds of over \$1.23 billion.

Item 338 of the Act provides for a spending strategy designed to protect families at risk and facilitate the transition to economic self-sufficiency. Federal TANF funds are being used to finance these strategies through the funding of numerous projects designed to help low-income families to gain and keep employment leading to the elimination of public assistance.

TANF was originally authorized by Congress through September 30, 2002. Reauthorization of TANF was included in the Deficit Reduction Act of 2005 (Pub. L. No. 109-171) and new regulations took effect on October 1, 2006. The Commonwealth reacted by instituting a number of changes aimed at increasing the number of TANF recipients participating in employment and training activities. Changes due to reauthorization have been fully implemented and have resulted in increasing the Commonwealth's TANF work participation rate from 28% in September of 2006 to 49% by June of 2008. However, the recession that started in December of 2007 has had a negative impact on both the size of the TANF caseload and the number of TANF recipients that are employed. The caseload increased 15% during SFY 09. There was also a modest decline in the work participation rate to 48%. The recession will continue to present challenges with higher caseloads, more applicants, greater demand for services, and fewer employment opportunities.

Report on the Virginia Independence Program and Other Projects Funded with the Temporary Assistance for Needy Families Block Grant

Virginia Independence Program Implementation

VIP consists of two related but distinct sets of requirements for recipients of TANF, eligibility requirements and work requirements. The policies that mandated the eligibility requirements were effective statewide on July 1, 1995. These eligibility policies encourage participants to take personal responsibility for their families by requiring TANF participants to cooperate in establishing paternity, ensure regular school attendance by their children, and immunize their children. TANF participants who do not meet these requirements are sanctioned. VIP eligibility policies also cap benefits for children born more than 10 months after TANF assistance is authorized.

VIP eligibility policies are instrumental in focusing TANF participants on personal responsibility. The vast majority of participants have complied with VIP policies and have not been sanctioned for failure to cooperate.

VIEW is the work-related portion of VIP. VIEW was phased in over a two-year period beginning in July of 1995 and ending in October of 1997. VIEW policies include:

- A requirement for participants to enter a work activity within 90 days of receipt of TANF;
- A two-year time limit on TANF benefits; and
- A disregard for earned income up to 100% of the federal poverty level.

To implement VIP and VIEW, Virginia had to secure waivers of federal regulations. Key elements of the VIEW program that needed waivers included:

- Changing the work exemption so that parents of children over the age of 18 months had to participate (now changed to 12 months);
- Imposing a two-year time limit on TANF benefits for families participating in VIEW;
- Allowing a full family sanction;
- Eliminating the reconciliation process required for sanctioning;
- Imposing a period of ineligibility; and
- Requiring the signing of an Agreement of Personal Responsibility to continue receiving TANF.

Although the waivers expired on July 1, 2003, Virginia, by using the flexibility in the federal regulations governing the block grant, has continued to operate the program as originally designed with changes implemented in October of 2006 to help the Commonwealth meet the

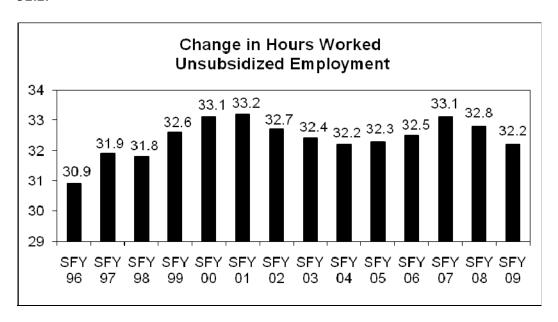
federal participation rate as required by the Deficit Reduction Act of 2005 (Pub. L. No. 109-171).

Since VIP was implemented in July of 1995, the TANF caseload has dropped from 70,797 to 34,792 in June of 2009, a 51% decrease. While the caseload declined from 1995, during SFY 09 the caseload increased by 15%. Of the 164,905 TANF recipients enrolled in VIEW since 1995, almost 116,000 found employment and joined the work force by June of 2009. This caseload decline contributed to a net savings in federal and state funds of over \$1.23 billion.

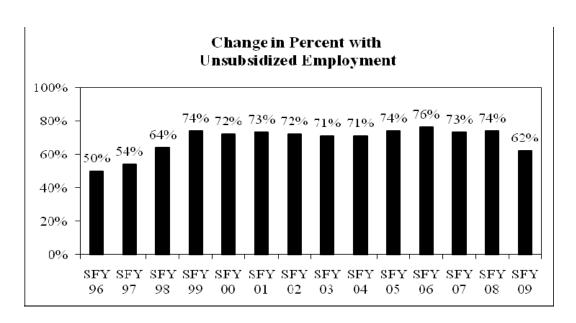
Outcome Measures

The outcome measures cover employment, earnings, program sanctions and supportive services. For SFY 09, outcome measures show a low rate of eligibility sanctions, a high rate of employment, and high rates of participants leaving TANF with employment. Outcome measures for the 13 state fiscal years show the following changes from 1996 through 2009.

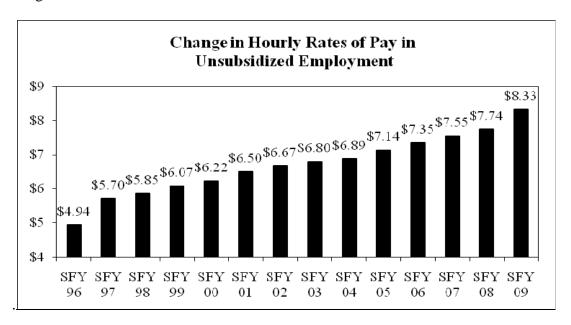
■ The average number of hours worked per week in unsubsidized employment rose from 30.9 in SFY 96 to a high of 33.2 in SFY 01. In SFY 09, the hours worked per week were 32.2.



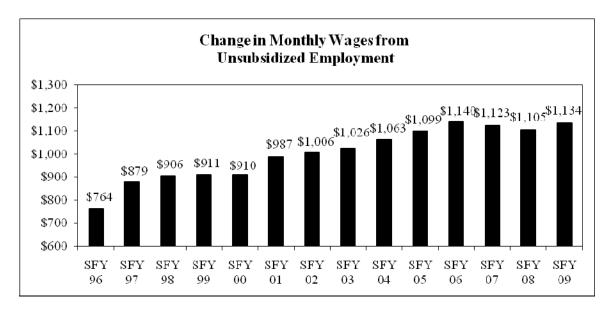
• The percent of VIEW participants who worked in unsubsidized employment rose from 50% in SFY 96 to a high of 76% in 2006. VIEW participants in unsubsidized employment dropped to 62% in SFY 09.



 Average hourly wages earned by VIEW participants increased from \$4.94 in SFY 96 to a high of \$8.33 in SFY 09.



 Average monthly earnings for VIEW participants who left TANF with unsubsidized employment increased from \$764 in SFY 96 to a high of \$1,140 in SFY 06. The average monthly earnings for SFY 09 were \$1,134.



Key findings for SFY 09 are as follow:

- About 22% of VIEW cases left TANF with unsubsidized employment;
- The average rate of pay rose to \$8.33 per hour;
- Transportation and other supportive services totaling \$12.6 million in expenditures were provided to VIEW participants.

For all 14 program years, SFY 96 to SFY 09, the following are key findings:

- At least 59% of employed VIEW participants retained employment for at least six months beyond the closure of their TANF cases;
- About 87% of the participants that left TANF with employment did not return to TANF within 12 months; and
- Transportation and other supportive services totaling \$141.9 million in expenditures were provided to VIEW participants.

The outcome measures for VIP are reported in tables one through four in Appendix B. Tables one through three cover both statewide and locality specific data for SFY 2009. Table four covers statewide and locality specific data for the full 14 years of program implementation because these variables require elapsed time. A statewide summary of the outcome measures for SFY 09 and the 14 program years are given below. Unless otherwise specified, totals are unduplicated by case for the stated time periods.

 Number of TANF participants that received sanctions or penalties for failure to participate in VIEW. (Table 1, Column A) For SFY 09, 7,328 TANF clients referred to VIEW were sanctioned for failure to participate in VIEW. From SFY 96 through SFY 09, 57,773 TANF clients were sanctioned for failure to participate in VIEW. (The total is based on the number of mandatory VIEW adults who were removed from the TANF grant while their VIEW clock was still active. This includes persons receiving one, two or three sanctions for failure to cooperate with VIEW.)

Number and percent of TANF applicants who received Diversionary Assistance. (Table 1, Column B)

During SFY 09, 3,488 cases received Diversionary Assistance payments. From SFY 96 to SFY 09, 25,116 cases received Diversionary Assistance payments. (Diversionary Assistance is available to persons applying for TANF because they have a temporary loss of income. If they are eligible for TANF, they can opt to receive a one-time Diversionary Assistance payment instead of becoming dependent on TANF.)

Number and percent that did not become TANF recipients after their period of ineligibility for TANF benefits. (Table 1, Column C)

During SFY 09, of the 3,488 cases that received Diversionary Assistance payments, 82% did not become TANF cases after the period of ineligibility. Since SFY 96, 25,116 cases have received Diversionary Assistance payments. Of these cases, 15,678, or 62%, did not become TANF cases after the period of ineligibility.

Number and percent of VIEW enrolled TANF recipients who were employed. (Table 2, Columns A, B, and C)

During SFY 09, 31,679 TANF recipients enrolled in VIEW. Of these, 19,551, or 62%, were employed in unsubsidized jobs. From SFY 96 through SFY 09, 145,231 TANF recipients enrolled in VIEW. Of these, 104,931, or 72%, were employed in unsubsidized jobs.

Average number of hours worked per week in unsubsidized jobs. (Table 2, Column D)

On average, the 19,551 VIEW enrollees employed in unsubsidized jobs during SFY 09 worked 32.2 hours per week. On average, the 104,231 VIEW enrollees employed in unsubsidized jobs from SFY 96 through SFY 09 worked 32.8 hours per week. (In cases where there was more than one employment, the most recent employment was used for the calculation of hours worked.)

Average hourly rate of pay in unsubsidized jobs. (Table 2, Column E)

Hourly rates of pay averaged \$8.33 for the 19,551 VIEW enrollees employed in unsubsidized jobs during SFY 09. Hourly rates of pay averaged \$7.23 for the 104,931 VIEW enrollees employed in unsubsidized jobs from SFY 96 through SFY 09. (In cases

where there was more than one employment, the most recent employment was used for the calculation of hourly rate of pay.)

 Number and percent of VIEW participants who enrolled in the Community Work Experience Program (CWEP) or the Public Service Program (PSP). (Table 3, Columns A, B, and C)

During SFY 09, of the 31,769 TANF recipients who enrolled in VIEW, 5,951, or 19%, participated in CWEP or PSP. From SFY 96 through SFY 09, of the 145,231 TANF recipients who enrolled in VIEW, 27,609, or 19%, participated in CWEP or PSP. (The PSP component was added effective October 2006.)

Number and percent of VIEW employed cases that left TANF with employment.
 (Table 3, Columns D, E, and F)

During SFY 09, 4,348 or 22%, of the 19,551 VIEW employed participants had employment when their case was closed. From SFY 96 through SFY 09, 62,319 or 59%, of the 104,931 VIEW employed participants had employment when their case was closed. (Employment is based on information reported to caseworkers and recorded in the Employment Services Program Automated System (ESPAS). Some participants may leave VIEW and TANF with unreported employment.)

Average monthly earnings for those leaving with employment. (Table 3, Column G)

Monthly wages averaged \$1,134 for VIEW participants who left TANF with employment during SFY 09. Monthly wages averaged \$1,036 for VIEW participants who left TANF with employment from SFY 96 through SFY 09. (Monthly wages are equal to the average hours times 4.33 weeks times the hourly rate of pay.)

 Number and percent of employed VIEW participants who retained employment six months after leaving TANF with unsubsidized employment. (Table 4, Columns A, B and C)

In the first 162 months of the VIP/VIEW program, 61,308 VIEW participants left TANF with unsubsidized employment. Of those, 36,219, or 59%, retained employment for at least six months. (This measure requires at least six months elapsed time before the end of the state fiscal year.)

Number and percent that did not return to TANF within 12 months of leaving TANF with unsubsidized employment. (Table 4, Columns D, E and F)

In the first 156 months of the VIP/VIEW program, 59,454 VIEW participants left TANF with unsubsidized employment. Of those, 51,537, or 87%, did not return to TANF within 12 months. (This measure requires at least 12 months elapsed time after leaving TANF.)

Number and percent of VIEW participants who received transportation and other support services.

Information on the number and percent of VIEW participants receiving transportation and other services is not collected. However, the total dollars spent for the 12 years following VIEW implementation was \$49.6 million for transportation and \$92.3 million for other supportive services.

Other Projects Funded with the Temporary Assistance for Needy Families (TANF) Block Grant

Item 338 of the Act provides for a spending strategy designed to protect families at risk and facilitate the transition to economic self-sufficiency. Federal TANF funds are being used to finance these strategies. Below are descriptions of TANF block grant projects operated in SFY 09.

Partners in Prevention

The Virginia Department of Health (VDH) received funding in the amount of \$765,000 for SFY 09 to operate the Partners in Prevention (PIP) Program. This program was established to encourage and support community-directed strategies to prevent and reduce the incidence of non-marital births in Virginia. The majority of non-marital births continue to occur in those aged 20-29, and this percentage has increased approximately 15% since 1998. Because funds are limited, PIP specifically targets single men and women aged 20-29 residing in high-risk communities as an efficient means to reduce the overall non-martial birth rate.

During SFY 09, nine local contractors received funding that allowed for PIP intervention to be provided in 19 high-risk communities. Through the implementation of various innovative strategies, the locally funded contractors focused on (1) marriage before conception; (2) the male's responsibility to prevent pregnancy; (3) discouraging cohabitation outside of marriage; (4) delaying sexual involvement until marriage; (5) family planning; (6) establishing healthy attitudes toward marriage, career and family; and (7) discouraging high risk sexual behavior. In addition, local programs worked diligently to produce value-added outcomes such as General Educational Development (GED) attainment, job placement, care and goal setting, domestic violence intervention, and marriage and to address other key goals of the TANF program such as decreased reliance on public assistance and family stabilization. A total of 5,358 direct services to high risk individuals were administered. Direct services are defined as the number of program contacts provided to participants over time and at multi-levels with interventions such as intensive case management, mentorship programs, class instruction series, book clubs, and support groups.

To address the stigma and barriers reported by local contractors in marketing a program related to non-marital birth reduction, the message and marketing were changed to promote unplanned pregnancy prevention in the targeted population. Research conducted by the National Campaign to Prevent Teen and Unplanned Pregnancy revealed that a majority of the general

public found this to be an acceptable goal. The PIP campaign, "Have a Plan," launched in the spring of 2008 continued to be utilized in 2009 and resulted in roughly 6,000 media exposures and multiple TV and radio interviews.

Over the course of the current five year contract cycle, PIP has worked diligently to increase male participation in the program from less than 20% at the beginning of the cycle to the current 51%. As a result of this effort, the PIP program has been recognized by the National Campaign to Prevent Teen and Unplanned Pregnancy as a model program for targeted men and addressing the issue of male responsibility. Further, recent evaluations show significant improvements from baseline to post intervention in the number of men reporting appropriate responses regarding birth control responsibility, decreasing high-risk sexual behavior, and the role of fathers in the lives of children. A substantial number of male participants are now gainfully employed, enrolled in college, or working towards GED attainment. Similar outcomes were also seen in the female population, especially with regards to utilization of effective forms of birth control. Most notable are the anecdotal reports from local coordinators of the number of men reporting increased involvement with their children.

Domestic Violence Services (The Office of Family Violence)

TANF funds in the amount of \$1,387,415 were appropriated for SFY 09 for domestic violence services. No funds were appropriated for administration of the program. The services provided are crisis and core services to victims of domestic violence including 24-hour confidential crisis hotline, shelter, crisis counseling, supportive counseling, information and referral, transportation, coordination of services, legal advocacy, and basic children's services. The target population are victims of domestic violence who are either pregnant or have dependent children.

In SFY 09, the Office of Family Violence renewed 46 Domestic Violence Prevention and Services Program contracts for local domestic violence services throughout the Commonwealth. Each award included TANF funds. The following is a breakdown of services provided by the local programs:

- 12,440 adults received advocacy; 2,207 were TANF eligible.
- 6,961 adults received legal advocacy; 1,176 were TANF eligible.
- 3,029 adults received shelter; 913 were TANF eligible.
- 4,068 adults' children received advocacy; 1,008 were TANF eligible.

Community Action Agencies

The Community Action Network consists of 26 local agencies that provide an array of services for low-income families and individuals. TANF funds are used in combination with federal Community Services Block Grant (CSBG) funds, state general funds, and other federal, state, local, and private sector resources to provide a wide variety of services to needy families. These services included emergency services, job readiness and employment services, case management services, supportive services including child care and transportation services for employed families, free tax preparation and assistance in securing earned income tax credits,

individual development account programs, housing, family development, education, and homeless/domestic violence shelter programs. The appropriation for these programs in SFY 09 totaled \$3,440,359 in federal TANF funds.

The program is targeted to serve needy families with minor children. The localities served by the community action agencies are listed below:

Accomack County	Halifax County	Washington County
Albemarle County	Henry County	Wise County
Alleghany County	Isle of Wight County	Wythe County
Amelia County	James City County	Alexandria
Amherst County	King and Queen County	Bedford
Appomattox County	King William County	Bristol
Arlington County	Lee County	Buena Vista
Bath County	Loudoun County	Charlottesville
Bedford County	Louisa County	Chesapeake
Bland County	Lunenburg County	Clifton Forge
Botetourt County	Madison County	Covington
Brunswick County	Mecklenburg County	Danville
Buchanan County	Montgomery County	Emporia
Buckingham County	Nelson County	Franklin
Campbell County	New Kent County	Galax
Caroline County	Northampton County	Hampton
Carroll County	Nottoway County	Lexington
Charles City County	Orange County	Lynchburg
Charlotte County	Patrick County	Martinsville
Craig County	Pittsylvania County	Newport News
Cumberland County	Powhatan County	Norfolk
Dickenson County	Prince Edward County	Norton
Fairfax County	Pulaski County	Petersburg
Fauquier County	Roanoke County	Portsmouth
Floyd County	Rockbridge County	Radford
Fluvanna County	Russell County	Richmond
Franklin County	Scott County	Roanoke
Giles County	Smyth County	Salem
Grayson County	Southampton County	South Boston
Greene County	Surry County	Suffolk
Greensville County	Sussex County	Virginia Beach
	Tazewell County	Williamsburg

During SFY 09, the TANF funds were used to expand the services provided by the community action agencies. TANF funds make up only 2.58% (\$3,440,359) of the \$133,587,974 in federal, state, local, and private resources that Virginia's community action agencies secured and used during SFY 09 to serve a total of 106,148 low-income families and 218,486 individuals.

The following is a list of outcomes achieved by local community action programs and services that were funded in part with TANF:

- 52,171 households consisting of 117,788 individuals had their emergency needs addressed;
- 1,156 children received childcare that enabled their parents to work;
- 1,782 unemployed individuals secured employment while another 288 employed individuals secured better jobs;
- 277 individuals were able to obtain or maintain employment due to transportation services;
- 538 individuals earned certificates or diplomas after completing vocational training classes;
- 6,600 children were fed in summer feeding programs;
- 7,717 children received Head Start services partially supported with TANF funds;
- 1,869 youth in Project Discovery programs partially supported by TANF participated in activities designed to encourage and prepare them to attend college or other post-secondary educational institutions;
- 1,919 parents improved their parenting skills;
- Four community action agencies operated four homeless shelters partially supported by TANF funds that provided emergency housing and case management services to 704 families consisting of 765 individuals;
- Two community action agencies operated three domestic violence shelters partially supported by TANF funds that provided emergency housing and counseling to 122 families consisting of 187 individuals who were victims of domestic violence;
- Seven community action agencies operated transitional housing programs partially supported by TANF funds that provided housing and case management services to 172 families consisting of 430 individuals;
- 1,563 homeless families consisting of 3,383 individuals received emergency assistance and counseling;
- 990 families consisting of 1,444 individuals suffering from domestic violence received emergency assistance and counseling;
- 425 households consisting of 870 individuals secured improved housing through housing rehabilitation/home repair programs;
- 1,435 households consisting of 2,899 individuals had their homes weatherized resulting in improved energy efficiency;
- 1,506 households consisting of 3,750 individuals were able to preserve or improve their housing after receiving housing counseling;
- 105 families received assistance in repairing their water and wastewater systems;
- 2,835 individuals released from prison received counseling, case management, employment counseling, and other forms of assistance from community action ex-offender programs partially funded by TANF;
- 728 families including 1,049 children increased their access to quality health care resources through the Comprehensive Health Investment Project (CHIP) programs partially funded by TANF:
- 698 students received services to improve their academic success;
- 5,115 families received free tax preparation assistance with 1,931 of those families receiving federal earned income tax credits totaling \$2,460,348 through volunteer income tax assistance programs partially funded by TANF;

- 74 families increased their cash savings by participating in Individual Development Account (IDA) programs;
- 731 absent fathers increased their parental involvement as a result of fatherhood program services.

Centers for Employment Training

For SFY 09, the Centers for Employment Training (CET) received federal TANF funds of \$637,500. Four of the five organizations that received funds are community action agencies with the fifth organization existing as a single-purpose agency. The TANF funds were used to provide a variety of employment services to needy families.

The Alexandria Center for Employment Training (the single-purpose agency) serves Arlington, Fairfax City and County, Prince William County and the City of Alexandria. Alexandria CET students successfully gained employment in three skill areas: business office technology, building maintenance, and HVAC Specialist.

The Lynchburg Community Action Group serves Amherst, Appomattox, Bedford, and Campbell counties and the cities of Bedford and Lynchburg. Lynchburg Community Action Group works with individuals who are not only looking for employment, but who are also interested in upgrading their skills for better employment. Each participant receives hands-on training in one of three skill areas: office automation, nursing assistant, and basic construction laborer training. If needed, remedial education, GED preparation, and GED testing is also provided.

People, Incorporated serves Russell, Smyth, and Washington counties and the City of Bristol. Activities and services include comprehensive assessment, basic education skills, communication skills, job readiness training, supportive services including transportation and childcare, and classroom training. Occupational training is provided in the following areas: medical assistant/certified nursing assistant (CNA), dental assistant, diesel truck technician, and welding operator.

The Southeastern Tidewater Opportunity Project serves Isle of Wight and Southampton counties and the cities of Chesapeake, Franklin, Norfolk, Portsmouth, Suffolk, and Virginia Beach. The CET in the Tidewater area works with the community, area agencies, and local businesses to provide training, support, and placement. Participants receive training in one of two areas: nursing aide or pharmacy technician.

Total Action Against Poverty's (TAP) CET program, "This Valley Works," serves Allegheny, Botetourt, Craig, Roanoke, and Rockbridge counties and the cities of Buena Vista, Clifton Forge, Covington, Lexington, Roanoke, and Salem. TAP provides training in business office technology. In addition to technical skills training, staff assisted participants in overcoming a variety of serious barriers to employment.

Virginia's five CET programs achieved the following program results during SFY 09:

- 197 individuals were enrolled and served including 147 persons who were unemployed at enrollment and 50 persons who were employed;
- Of the 147 persons who were unemployed at enrollment, 73 (49.7%) were placed in either full-time or part-time employment, while another 46 (31.3%) were still progressing toward that outcome at the end of the state fiscal year;
- Of the 50 persons who were employed at enrollment, 18 (36%) experienced an increase in employment income, while another 24 (48%) were still progressing toward that outcome at the end of the state fiscal year; and
- 136 individuals obtained a vocational certificate or diploma.

Child Abuse and Neglect Advocacy Projects

TANF funds in the amount of \$100,000 were distributed to two child abuse and neglect advocacy projects from July 1, 2008 through June 30, 2009. These projects provide for the investigation, prosecution, case management and treatment of child abuse and neglect. The TANF funds are used to expand the mental health treatment component of the projects. Child abuse/neglect treatment services includes crisis intervention, mental health assessment and treatment, parent education, family treatment, child and family support groups, individual and group therapy, adolescent treatment groups and caretaker support groups. Services focus on safely maintaining children in their own homes or in the homes of other family members. Areas served by the Children's Advocacy Center (CAC) of Bristol/Washington include Bristol and Washington Counties; Mountain Empire Older Citizens, Inc. (MEOC) serves the City of Norton and the counties of Lee, Wise and Scott. Treatment outcomes are measured for improvements in child safety, health, well-being, and parent-child relationships.

During SFY 09 in the Bristol/Washington area, 15 forensic interviews were conducted at the CAC. Eleven new child victims and their families received intensive case management services at the Bristol/Washington CAC. In addition, 17 child victims from the previous year were served. The children served demonstrated reduced depressive symptoms, increased wellbeing, and decrease in negative symptoms.

During SFY 09, in Lee, Wise and Scott counties, 23 forensic interviews were conducted at the MEOC while four forensic interviews were conducted off site. There were 13 physical abuse, 32 sexual abuse, seven neglect, six emotional abuse, 15 witness-to-violence, and four drug-endangered cases involving 39 child victims and their families. Eighty-three percent of child victims of abuse receiving mental health therapy showed improvement in child well-being. No new incidents of abuse were reported in 98% of cases.

In addition, the Virginia General Assembly appropriated \$1,000,000 in general funds in 2009 towards Child Advocacy Centers which was subsequently reduced to \$950,000 by the Governor in response to a decline in state revenues. One-third of the funding was distributed for each of the three categories of child advocacy centers including: (1) fully accredited members, (2) associate centers, and (3) other centers that are currently operating, developing, or exploring development based on standards set by the National Children's Alliance with input from the Children's Advocacy Centers of Virginia. Across Virginia, 18 centers received funding to provide services for victims of child abuse and neglect and their families. These Child Advocacy

Centers are child-focused, facility-based programs where representatives from child protective services, law enforcement, Commonwealth Attorney's offices, medical, mental health, victim advocates and CAC staff meet to discuss and make decisions about investigation, intervention, treatment and prosecution of child abuse cases.

Continuum of Housing Services

The General Assembly designated \$4,910,128 million in federal TANF block grant funds for SFY 09 for non-recurrent, short-term housing services for the TANF eligible population. The appropriation was combined with state general funds to expand three existing programs:

- The State Homeless Housing Assistance Resources (SHARE) Shelter Support Grant provides emergency assistance for TANF-eligible families. Supportive services include housing, clothing, food, job training, life skills training, case management, and information and referral. In SFY 09, 3,386 new families received shelter and services through this program. The outcome goals for this program are for 30% of households residing in existing emergency or domestic violence shelters to obtain permanent housing and for 75% of households in existing transitional housing to obtain permanent housing. For SFY 09, 40% of those leaving emergency shelter obtained permanent housing, 37% of those leaving domestic violence shelters obtained permanent housing, and 56% of those leaving transitional housing obtained permanent housing.
- The Child Care Coordinator Grant supports salaries of full and part-time service coordinators who arrange intensive social services needed by children in emergency shelters and transitional housing. Services include referrals for health assessments and immunizations; establishing procedures for dealing with infectious diseases in facilities; and handling matters dealing with sexual abuse and prevention, school, and education. In SFY 09, 4,326 homeless children received services. The program improved access to health care; provided education for basic preventive health practices (nutrition, hand washing and so forth); improved mental health, particularly relating to the psychological effects of homelessness and domestic violence; and led to greater success in schools through tutoring programs. The outcome goals of the program are for 30% of children in emergency or domestic violence shelters to receive a health assessment, 30% of children over the age of five in emergency shelters to receive a mental health assessment, 75% of children in transitional housing to receive a health assessment, and 75% of children over the age of five in transitional housing to receive a mental health assessment. Of the children in an emergency shelter, 84% received a health assessment and 87% of children in emergency shelters received a mental health assessment; further, 67% of children in transitional housing received a health assessment, and 66% of children over the age of five received a mental health assessment. The program met or exceeded all goals for TANF eligible children with the exception of children in transitional housing receiving health assessments.
- The SHARE Homeless Intervention Program provides up to four months of rental assistance to TANF eligible clients. Other non-TANF funds may extend the assistance up to nine months. In SFY 09, 823 new TANF eligible families received rental

assistance and 461 families exited the program. Of the exiting families, 58% were able to maintain existing housing while 30% secured new housing for a total of 88% who were able to maintain housing. The main goal of the program is for 75% of those exiting to maintain/gain housing. Another goal of the program is for 80% of the exiting families to receive counseling on budgeting and housing and to complete a self-sufficiency plan; 99% of the exiting families received these services.

Comprehensive Health Investment Project (CHIP of VA)

The mission of CHIP of Virginia is to "improve children's health and promote wellness and self-sufficiency in low-income families, through partnerships with local communities." CHIP of Virginia programs are local public/private partnerships providing comprehensive health supervision, family support, and referral to medical and dental services for low-income at-risk children. CHIP programs provide home-based case management which helps families connect to needed services. While improved children's health is the primary goal, parents of enrolled children also develop skills to increase their self-sufficiency and care for their children.

CHIP's mission to match families to comprehensive preventive and primary care providers, coupled with family support services, guides families to the effective use of health care and other community resources. CHIP nurses and outreach staff work with families to develop plans for improving health and nutrition, increasing home safety and stability, and enhancing education and employability. The appropriation for the program in SFY 09 was \$2,141,890 from the federal TANF block grant.

Currently, CHIP of Virginia funds 11 sites, serving children in 30 localities across the state. Sites are located in Arlington, Charlottesville, Chesapeake, New River Valley-Radford, Norfolk, Petersburg, Portsmouth, Richmond, Roanoke, Southwest-Abingdon, and Williamsburg. During SFY 09, CHIP nurses and outreach workers performed 26,321 home visits to enrolled families and had a total of 32,121 face-to-face contacts.

The four CHIP core services are:

- Screening, Assessment and Planning: Services include assessing the family and child strengths and needs, leading to the development of family service plans. Assessments include child health, development and safety, family wellness and stability, parent work experience, and employability.
- Education and Support: Services include assisting parents in acquiring parenting skills, learning about growth and development, promoting the health and well-being of their families and increasing self-sufficiency.
- Follow-Up: Activities include ensuring that necessary services are received by families and are effective in meeting their needs.
- Referral and Outreach: Services include linking families to available community resources and ensuring connections to appropriate community agencies.

Ninety-four percent of CHIP families received all four core services during SFY 09.

A key component of CHIP case management activities is ensuring effective use of community resources. During SFY 09, CHIP staff members made over 7,100 referrals to services. Following is a summary of SFY 09 contacts with local service providers:

- 1,269 contacts with local departments of social services;
- 598 contacts with schools;
- 575 contacts with the Women, Infants and Children Nutrition Program (WIC);
- 330 contacts with mental health services;
- 304 contacts with Child Protective Services;
- 241 contacts with employment services;
- 175 contacts regarding Medicaid applications;
- 171 contacts with housing services;
- 113 contacts with emergency resource providers; and
- Numerous other contacts with doctors, dentists, and other health services providers.

CHIP staff work with families to help them assess their needs and resources and to develop plans to meet those needs. In SFY 09, CHIP had 4,662 encounters with families during which a family needs assessment was performed; they had 2,773 contacts involving service plan facilitation. Of families actively enrolled in CHIP, 88.5% of them were engaged in family needs assessment and/or service plan facilitation during SFY 09. Family service planning targets outcomes related to both health and self-sufficiency, and families enrolled in CHIP have demonstrated positive outcomes in both areas.

CHIP works to ensure that every enrolled child has a primary care provider who provides both well-and sick-child care; offers comprehensive, coordinated, family-centered care; and is available around-the-clock. In SFY 09, 96.2% of children with at least one year of CHIP services were up-to-date or on-track with immunizations, compared with 85.3% at enrollment. (Children are on-track if they are not fully up-to-date, often because of a late start, but have been given as many immunizations as clinically allowable.)

CHIP service providers help mothers understand the positive effects of healthy birth spacing. Research demonstrates that both mothers and children benefit when there are at least 24 months between births. In 2009, only 12.6% of mothers enrolled in CHIP for more than one year have subsequent deliveries less than 24 months after their previous deliveries (compared to 41.3% of mothers with two or more children at enrollment). CHIP's support to pregnant women has also led to positive birth outcomes for children. Children born to mothers who were enrolled in CHIP at least four months prior to delivery were less likely to be delivered prematurely and less likely to be born with low birth weight.

Education is a key to self-sufficiency. Of the mothers and fathers who have not received their high school diploma or GED prior to enrollment, 15.5% of mothers and 6.0% of fathers had successfully done so after two years of program services. In SFY 09, 44.0% of families with at least one year of CHIP services have one or both parents employed (compared to 32.1% at enrollment). School readiness of children also improves; in SFY 09, 57.1% of children age three to six are participating in early childhood programs or out-of-home care (compared to 8.9% at enrollment).

Family stability also shows improvements after enrollment in CHIP. In SFY 09, the number of families with at least one year of CHIP services reporting an unmet transportation need decreased by 21.6% and unmet food needs decreased by 19.5%. The number of families with two or more moves during the year decreased by 42.8%.

Healthy Families

The Healthy Families model is designed to promote positive parenting, improve child health and development, and reduce child abuse and neglect. The model uses home visiting to reach families with young children.

Families become involved with the program during pregnancy or at birth. A Healthy Families Assessment Worker completes a Family Needs Assessment. If a family is identified as being at high risk of child maltreatment and in need of support services, the family is offered the opportunity to voluntarily participate in the Healthy Families program. When families accept services, comprehensive home visiting is initiated that includes Family Support Workers who monitor and follow up on prenatal, postnatal, and pediatric care. For those parents whose Family Needs Assessments identify the need for support not available through Healthy Families, information and referrals to other community resources are offered.

Healthy Families programs offer voluntary and frequent home visiting services for up to five years. The services include in-home parenting education, child development, preventive health care, and support services. Family needs are assessed and an Individualized Family Support Plan is developed. This plan includes short and long-term family goals and strategies for achieving them. Strategies may include staying in school, finding a job or a better place to live, developing effective parenting techniques, home management skills, and ensuring well baby care. The plan becomes a guide for service provision and involves linking the family with appropriate community resources to help meet all of their identified needs.

For SFY 09, \$4,139,820 in federal TANF block grant funds and \$1,332,959 in general funds (for a total of \$5,472,779) was available for the Healthy Families program. Based on reports from all sites, but recognizing some sites may have reported on all served by the program rather than those served by TANF funding alone, 6,474 adults and 4,113 children were served during SFY 09.

The program serves 88 cities and counties in Virginia. Localities served by Healthy Families are listed below:

Alexandria **Arlington County** Harrisonburg Waynesboro Augusta County Staunton **Highland County Rockingham County Bath County** Bedford **Bedford County** Lynchburg Amherst County Charles City County **Appomattox County** Albemarle County New Kent County Charlottesville **Chesterfield County** Colonial Heights Culpeper Fairfax County Danville Pittsylvania County

Fairfax City Falls Church Fauquier County Hampton Henrico County Hopewell Prince George County Loudoun County Newport News Winchester Clarke County Frederick County **Orange County** Petersburg **Amelia County Buckingham County Charlotte County Cumberland County Lunenburg County Nottoway County** Prince Edward County Manassas Manassas Park Prince William County King George County Fredericksburg Caroline County Spotsylvania County **Stafford County Richmond City** Shenandoah County Chesapeake Norfolk Suffolk Portsmouth Isle of Wight County King William County **Essex County** Gloucester County King & Queen County **Lancaster County Mathews County** Middlesex County Northumberland County **Richmond County** Westmoreland County Virginia Beach Martinsville Franklin County **Patrick County** Henry County Northampton County **Madison County Accomack County Scott County** Rappahannock County Lee County Wise County Norton Warren County **Campbell County** Halifax County Page County

South Boston

Healthy Families Virginia (HFV) contracts with Joseph Galano, Ph.D., of the Applied Social Psychology Research Institute at the College of William and Mary, and Lee Huntington, Ph.D., of Huntington Associates, Ltd., to analyze the Healthy Families data collected from local sites. The College of William & Mary and Huntington Associates, Ltd. have completed 10 annual Healthy Families Virginia evaluation reports for the Healthy Families Virginia Initiative and Prevent Child Abuse Virginia. They have also completed a benchmark study for the Hampton Healthy Families Partnership measuring community-wide impact over a decade.

The SFY 05 - 09 Statewide Evaluation Report provides the results of the outcome evaluation of 37 Healthy Families sites. The summary is based on outcome evaluations of two groups of sites, those that participate in the HFV statewide evaluation project and collect data using the Program Information Management System (PIMS), and data from the sites that do not use PIMS or participate directly in the statewide evaluation project. The following bullet items are notable outcomes abstracted from the report:

- Child Abuse and Neglect: Among the 2,612 families enrolled in the Healthy Families Program, the rate of identified cases of abuse and neglect among participating families was only 0.9%. This rate is very low, especially considering the high-risk characteristics of the participants. It is especially significant that there are so few perpetrators in a population where over 50% of mothers enrolling in the program report a childhood history of abuse.
- **Healthy Birth Weight:** Ninety-one percent of the babies born to the 1,724 prenatal enrollees were within the healthy birth weight range, surpassing the state criterion. The

percentage of full birth weight represents a considerable improvement over the SFY 01 statewide rate of 77%.

- Connection to Medical Care Providers: Approximately 98% of the 4,268 births to mothers enrolled in Healthy Families programs using PIMS had a primary medical care provider within two months of enrollment. In addition, 96% of those children continued with health care providers after six months of participation in the program. These rates far exceed the Healthy Families Virginia criteria and are the best overall continuation rate to date.
- Immunizations: Eighty-nine percent of the 3,959 children in both PIMS and non-PIMS sites received 100% of their 16 scheduled immunizations. This level of performance surpasses the statewide objective, exceeds the Virginia average of 81.5%, and far exceeds the immunization rate of 52.5% for comparable high-risk families. This performance is superior not only to the rates for high-risk families, but also to the rates for the Virginia general population.
- Child Development: Healthy Families programs succeeded in ensuring the referral of children with suspected delays to early intervention services and followed children to ensure the receipt of services. Approximately 94% of the 3,053 children were appropriately screened for developmental delays in SFY 08. Ninety-two percent of the children with suspected delays were referred for further developmental assessment and services as warranted. The 8.0% of children with suspected delays who were not referred was a result of parents leaving the program before the process was complete or declining to have their child referred.
- Maternal Health Outcomes: A total of 2,521 mothers (488 teen and 2,033 non-teen) were enrolled long enough to merit inclusion in this evaluation component. After the targeted 24-month interval, 93% of the teen mothers had no subsequent births, and 3.0% had a subsequent birth after the 24-month interval for a 96% success rate. Ninety percent of the non-teen mothers had no subsequent births, and 5.0% had births after the targeted 24-month interval, representing a 95% success rate. Delays in subsequent child birth are associated with higher educational attainment, improved children's health, increased future job status, and decreased infant homicide.
- Parent-Child Interaction: In SFY 09, from the 2,638 parent-child interactions assessed, 91% were within normal limits. This result surpassed the statewide criterion that at least 85% of participants demonstrate acceptable levels of parent-child interaction or experience improvement after one year of participation. Additionally, 2,601 families participated long enough to evaluate the home environment. Ninety-eight percent of these families' assessments were within normal limits, again surpassing the statewide criterion of 85%. Overall, Healthy Families participants displayed greater sensitivity to their children's cues, increased understanding of their children's development, less overall stress, and greater knowledge of alternative methods of discipline.

Employment Advancement for TANF Participants Projects

The Employment Advancement for TANF Participants Projects are designed to provide proven service approaches and strategies that help current and former TANF clients, including those with multiple barriers and sanctioned individuals, to prepare to enter, succeed, and advance in the workplace. The intent is to provide resources to expand and enhance existing service delivery efforts offered through the local departments of social services. The expected outcomes of the project are improved job placement, improved job retention, higher employment wages upon entry, and increased wage gains from job advancement. The original grant period with 41 projects began on December 1, 2004 and ended on November 30, 2007. A new Request for Proposals was issued in the summer of 2007 in the amount of \$9.3 million and 42 projects were funded including four new programs, Knowledge and Leadership Group; Rehabilitative Services and Vocational Placement, Incorporated in Richmond; Virginia Polytechnic Institute and State University operating a statewide project; and Brunswick County Department of Social Services. The results presented here represent outcomes through June of 2009 and include participants carried-over from the previous grant where appropriate. Services offered include the following:

- Comprehensive assessments (including utilization of psychologists and clinicians) that help identify strengths, diagnose disabilities and determine treatment and accommodations required;
- Services that stabilize an individual's situation so that he/she can participate in or retain employment and/or seek alternative financial resources such as Social Security Income;
- Intensive work preparation or work adjustment services, including education and skills training, community work experience placement and on-the-job training;
- Job development and placement services including work initiatives, subsidized employment and the development of industry-based career ladders; and
- Supportive services such as transportation assistance that support individuals retaining employment and/or obtaining higher wages, health benefits and/or jobs with a career path.

Organizations, state agencies, and local departments of social services that operated Employment Advancement Projects as of June 2009 are listed below:

Alexandria Department of Human Services
Arlington County Department of Human Services
Bay Aging/Transit in Urbanna
Brunswick County DSS
Career Support Systems, Inc. in Richmond
Charlotte County DSS
Charlottesville DSS
Crater Workforce Investment Board in Petersburg
Culpeper Human Services
Danville Community College
Fairfax County Department of Family Services
Fauquier County DSS
Frederick County DSS

Goodwill of Central Virginia, Inc.

Harrisonburg/Rockingham Social Services District

Henrico County DSS

Job Assistance Center, Inc. in Shacklefords

Knowledge and Leadership Group in Richmond

Loudoun County Department of Family Services

Louisa DSS

Lynchburg DSS

Norfolk Department of Human Services

Occupational Enterprises, Inc. in Lebanon

Prince William County DSS

Pulaski County DSS

Rappahannock Area Community Services Board in Fredericksburg

Rehabilitative Services and Vocational Placement, Inc. in Richmond

Regional Job Support Network in Newport News

Richmond Behavioral Health Authority

Shenandoah Valley DSS

Southwest Virginia Regional Employment Coalition in Roanoke

Spotsylvania County DSS

Suffolk DSS

Surry County DSS

Tidewater Community College in Norfolk

Vehicles for Change, State-Wide

Virginia Beach Department of Human Services

Virginia Department of Rehabilitative Services, State-Wide

Virginia Polytechnic Institute and State University in Blacksburg

Way-To-Go in Massanutten

Williamsburg DSS

Worksource Enterprises in Charlottesville

For the quarter ending June 2009, the projects achieved the following:

- Of the 19,954 participants enrolled in the program by June 30, 2009, 12,507 were enrolled with placement goals. Of these, 4,899 had entered employment. Those not enrolled with placement goals were being provided transportation services or medical case management services.
- Surry County Department of Social Services had the highest employment rate with 91%;
 Arlington Department of Human Services achieved the second highest employment placement rate of 85% with Williamsburg Department of Social Services third with 75%.
- The average hourly wage at all project locations for grant participants ranged from \$6.55 to \$11.03; the hourly wage for VIEW participants at these same project locations was between \$6.85 and \$9.41.
 - ➤ Twenty-nine of the 37 programs collecting wage data either achieved or surpassed the average wage rate of their corresponding local VIEW program.
 - Arlington County Department of Human Services had the highest wage, with an average hourly wage of \$11.03; Williamsburg Department of Social Services

- followed, with an average wage of \$10.48; Fairfax County Department of Family Services had an average wage of \$10.43.
- ➤ Of those projects that surpassed or meet the VIEW wage, the wage rates ranged from a high of 134% to 100%.

Although participants in the grant have, in general, more barriers to employment than those TANF participants enrolled only in VIEW, those who enter employment from the Employment Advancement Program continue to earn higher wages.

Girls Empowered to Make Success (GEMS)

The GEMS program aim is to prevent teen pregnancy by reducing risky behaviors through adult mentoring, participation in peer group sessions and volunteer community service projects. The GEMS program uses a positive youth development approach which encourages the development of healthy behaviors and other constructive life skills.

Built on the nationally-recognized, evidence-based teen pregnancy prevention model, Teen Outreach Program, GEMS targets young teen girls between the ages of 10 to 15 years of age whose sibling, close relative, or friend is pregnant or a teen parent in a community-based setting. According to national research, siblings, cousins and close friends of pregnant and parenting teens are at higher risk for early initiation of sexual activity, non-marital birth, cigarette smoking, drug use, and school dropout than siblings of never pregnant teens.

Unlike other community service programs, the GEMS program does not target those already being served by the juvenile justice, family planning or HIV services. Rather, GEMS is designed to support the normal youth developmental milestones described in the American Academy of Pediatrics "Bright Futures: Guidelines for Health Supervision of Infants, Children and Adolescents" (2008).

The GEMS program had six program sites: Alexandria; the Lenowisco Health District, which includes Lee County, Wise County, Scott County and the City of Norton; Pulaski; Charlottesville; Farmville; and Richmond. During SFY 09, data were collected for 132 GEMS participants across six program sites; 112 participants were in the program six months and eligible for analysis. Among eligible GEMS participants:

- 94 % reported not smoking;
- 91 % reported not drinking alcohol;
- 97 % reported not using drugs in the past month;
- 92 % reported not using any substances;
- 86% reported school absences (truancy) of less than five days;
- 82 % reported having five or fewer absences from school;
- 92 % reported not yet being sexually active;
- 100% of participants were not pregnant during the program year;
- 100% had written realistic, constructive, and detailed plans for the future; and
- 93% expressed plans to attend college.

The GEMS program can lead to a reduction in the cost of medical care, substance abuse treatment, and lost wages by school dropouts. The project cost is less than the state spends on teen pregnancies, school dropouts and substance use. Investment in this prevention program saves money in the long-term and promotes healthy confident young women and communities.

Statutory Rape Awareness Program

The Statutory Rape Awareness Program was awarded \$127,500 of TANF block grant funds to implement its program during SFY 09. The Personal Responsibility and Work Opportunity Reconciliation Act of 1996 (Pub. L. No. 104-193) mandates that states operate a statutory rape awareness program. This program fulfills the federal mandate. The program goals are to raise community awareness of the problem of statutory rape and to reduce the incidence of statutory rape. Strategies to achieve these goals included implementing a public awareness campaign targeting men, ages 18-30, and a web site to help coordinate the campaign. Training was conducted for professionals working with minors to educate them on the dynamics of statutory rape and sexual coercion.

The following activities were implemented during SFY 09 in order to meet the broad goals set for this initiative:

- Campaign media appeared on six outdoor billboards; 70,000 promotional postcards and 200 static clings were distributed to bars and restaurants in Virginia Beach, Richmond, and Hampton Roads; 65 radio spots and radio web banners, and MySpace Ads provided over 7 million gross impressions.
- Two, one-day trainings were provided to 85 professionals who work with youth using the Unmasking Sexual Con Games curriculum. The outcome evaluation showed that 95% stated training increased their knowledge of Statutory Rape.
- Twenty-five training events on "Sexual Coercion and Sexual Exploitation of Minor Youth," were held in Virginia to increase youth service providers' knowledge concerning sexual exploitation with approximately 650 participants. Outcome evaluation indicated that 95% stated training increased their knowledge of statutory rape.
- A website to complement the media campaign was maintained and updated. The sites www.varapelaws.org and http://www.paramihija.com include information on statutory rape punishments, laws related to sexual assault and minors, and options for the individual who may be in a coercive relationship. Web trend data indicates that there have been over 400,000 page hits in SFY 09.

Teen Pregnancy Prevention Initiative (TPPI)

In SFY 09, the Virginia Department of Health was allotted TANF funds for the purpose of supporting the Teen Pregnancy Prevention Initiative (TPPI). TPPI utilizes community involvement and public-private collaborations in a focused effort to reduce the rate of teenage pregnancies in the seven areas of the Commonwealth where the teen pregnancy rate is above the state rate of 26.3 per 1000 population age 10-19. The seven identified areas (in descending order

according to rate of teen pregnancy) are Roanoke, Richmond, Portsmouth, Norfolk, Crater (the Petersburg area), Alexandria, and the Eastern Shore. These rates ranged from 68.2 to 43.2 teen pregnancies per 1000 population age 10-19.

The most recent year for which data is available is 2008 and Virginia's overall teen pregnancy rate dropped to 26.3/1000 in 2008 compared to 27.2/1000 in 2007. This 3.4% decline in the rate was the first significant annual decrease in the past five years. Virginia's teen birth rate decreased as well, to 17.7/1000 in 2008 from 18.4/1000 in 2007. Rates have been continually decreasing in general among white and black non Hispanic females of all ages. However, the teenage pregnancy rate among Hispanic females ages 18-19 had been rising since 2000 with the exception of 2008, when the rate dropped to the lowest level since 2001. It is not clear what direction the teenage pregnancy rate among this cohort will move; it is one segment to observe and evaluate its impact on the overall state rate.

Experts generally expect the teen pregnancy rate to increase during economic downturns, as it is an indicator that has historically been tied to poverty levels. Localities continue to experience challenges in attacking this issue, ranging from staffing problems to successfully employing mechanisms to increase the levels of involvement among program participants in all areas. Staffing issues have had a significant impact on program stability and student participation over the years of the program.

Two of the investor targets established in support of the outcome statement: "No teenage pregnancies in the seven designated health districts" were:

- Participants will attend a minimum of 75% of the project activities based on curriculum used.
- Participants will receive at least 10 hours of program intervention.

Programs operated by the seven sites include an emphasis on male responsibility, premarital sexual abstinence, reducing risky behaviors (e.g., drug and alcohol use), promoting self-esteem and making good choices, community service, and comprehensive sex education.

A total of 2,774 youth participated in over 20 different teen pregnancy prevention projects during SFY 09. Of these, 63% participated in 75% of program activities and the seven TPPI sites had, on average, 36% of participants receiving at least 10 hours of intervention. These measures represent an increase from SFY 08 in participant numbers and a decrease in the percentage of participants receiving at least 10 hours of intervention. Variables, such as attrition of program staff, support of local school systems, and finding ways to effectively engage young people who have competing extracurricular interests, and the inability to provide incentives to participants continue to impact program implementation. A major factor in implementation of the program in SFY 09 was the loss of the Central Office program manager who provided technical assistance and guidance to local contractors. The work had to be covered by the Division Director with limited support. Recruitment efforts began to hire a program manager as a part-time position in June of 2009. The loss of Central Office staff also continued to have a negative impact on the evaluation process during SFY 09. Plans to use Central Office staff to develop an evaluation survey, data collection and analysis process for the upcoming fiscal year

are underway. SFY 09 ended with the intent that SFY 10 would be a transition year for TPPI, including development of more meaningful measures of success.

Conclusion

TANF was originally authorized by Congress through September 30, 2002. Reauthorization of TANF was included in the Deficit Reduction Act of 2005 (Pub. L. No. 109-171) and new regulations took effect on October 1, 2006. The Commonwealth reacted by instituting a number of changes aimed at increasing the number of TANF recipients participating in employment and training activities. Changes due to reauthorization have been fully implemented and have resulted in increasing the Commonwealth's TANF work participation rate from 28% in September 2006 to 49% by June 2008.

The recession, however, that started in December of 2007 has had a negative impact on both the size of the TANF caseload and the number of TANF recipients that are employed. The caseload increased 15% during SFY 09. There was also a modest decline in the work participation rate to 48%. The recession will continue to present challenges with higher caseloads, more applicants, and fewer employment opportunities.

Appendix A

Study Mandates

Code of Virginia

§ 63.2-619. Evaluation and reporting.

A. In administering the Program, the Commissioner shall develop and use evaluation methods that measure achievement of the goals specified in § 63.2-601.

B. The Commissioner shall file an annual report with the Governor and General Assembly regarding the achievement of such goals.

The annual report shall include a full assessment of the Program, including its effectiveness and funding status, statewide and for each locality; and a comparison of the results of the previous annual reports. The Department shall publish the outcome criteria to be included in the annual report.

2010 Appropriation Act, Item 338

Department of Social Services (765)

338 (language only)

- 1. It is hereby acknowledged that as of June 30, 2009 there existed with the federal government an unexpended balance of \$34,502,916 in federal Temporary Assistance for Needy Families (TANF) block grant funds which are available to the Commonwealth of Virginia to reimburse expenditures incurred in accordance with the adopted State plan for the TANF program. Based on projected spending levels and appropriations in this act, the Commonwealth's accumulated balance for authorized federal TANF block grant funds is estimated at \$26,668,522 on June 30, 2010; \$9,677,600 on June 30, 2011; and \$14,351 on June 30, 2012.
- 2. The Department of Social Service (DSS) shall report annually on October 1 to the Governor, the Secretary of Health and Human Resources, the Chairmen of the House Appropriations and Senate Finance Committees, and the Director, Department of Planning and Budget regarding spending; program results; clients served; the location, size, implementation status, and nature of projects funded with TANF funds; results of all formal evaluations; and recommendations for continuation, expansion, and redesign of the projects. Such report shall be combined with the report required by §63.2-619, Code of Virginia.

Appendix B

Locality Specific VIP/VIEW

Outcome Measures

July 1, 2008 – June 30, 2009

Table 1 - SFY 09 Statewide

	Column A	Column B	Column C
FIPS LOCALITY	NUMBER OF TANF PARTICIPANTS SANCTIONED FOR FAILURE TO PARTICIPATE IN VIEW	NUMBER OF CASES RECEIVING DIVERSIONARY ASSISTANCE	PERCENT NOT RETURNING TO TANF AFTER PERIOD OF INELIGIBILITY
Statewide	7,328	3,488	82%
027 BUCHANAN 051 DICKENSON 105 LEE 167 RUSSELL 169 SCOTT 185 TAZEWELL 195 WISE 720 NORTON EDD 1	29 13 48 62 30 73 109 1	0 6 0 0 2 9 2 0 19	NA 100% NA NA 50% 56% 100% NA 74%
021 BLAND 035 CARROLL 077 GRAYSON 173 SMYTH 191 WASHINGTON 197 WYTHE 520 BRISTOL 640 GALAX EDD2	4 41 10 77 50 34 88 20 324	0 0 18 4 33 49 1	NA NA NA 89% 75% 88% 73% 100% 81%
005 ALLEGHANY/COV 023 BOTETOURT 045 CRAIG 063 FLOYD 067 FRANKLIN CO. 071 GILES 121 MONTGOMERY 155 PULASKI 161 ROANOKE CO. 560 CLIFTON FORGE 750 RADFORD 770 ROANOKE EDD 3	0 11 2 7 71 20 123 94 35 0 33 422 818	0 1 1 20 91 1 25 29 113 0 0 220	NA 100% 100% 85% 84% 100% 84% 79% 89% NA NA 77% 82%
015 AUGUSTA 017 BATH 091 HIGHLAND 163 ROCKBRIDGE/LEX/BV 165 ROCKINGHAM 660 HARRISONBURG 790 STAUNTON 820 WAYNESBORO EDD 4	82 2 0 10 42 40 77 74 327	53 0 0 12 61 46 42 40 254	83% NA NA 83% 89% 71% 83% 83%
043 CLARKE 069 FREDERICK CO. 139 PAGE 171 SHENANDOAH 187 WARREN 840 WINCHESTER EDD 5	1 26 29 11 58 23 148	11 78 20 71 87 54 321	64% 82% 60% 93% 92% 74% 84%
013 ARLINGTON 059 FAIRFAX CO/CI/F.C 107 LOUDOUN 153 PRINCE WILLIAM 510 ALEXANDRIA 683 MANASSAS 685 MANASSAS PARK EDD 6	63 222 29 219 115 30 17 695	0 24 21 47 10 12 11	NA 71% 81% 81% 90% 83% 64% 78%

Table 1 - SFY 09 Statewide

FIPS LOCALITY	Column A NUMBER OF TANF PARTICIPANTS SANCTIONED FOR FAILURE TO PARTICIPATE IN VIEW	NUMBER OF CASES RECEIVING DIVERSIONARY ASSISTANCE	PERCENT NOT RETURNING TO TANF AFTER PERIOD OF INELIGIBILITY
Statewide	7,328	3,488	82%
047 CULPEPER 061 FAUQUIER 113 MADISON 137 ORANGE 157 RAPPAHANNOCK EDD 7	68 27 15 14 1	21 27 19 25 3 95	86% 93% 95% 92% 100% 92%
003 ALBEMARLE 065 FLUVANNA 079 GREENE 109 LOUISA 125 NELSON 540 CHARLOTTESVILLE EDD 8	31 4 11 26 11 91	60 0 21 20 2 34 137	82% NA 76% 85% 100% 68% 78%
009 AMHERST 011 APPOMATTOX 019 BEDFORD CO./CITY 031 CAMPBELL 680 LYNCHBURG EDD 9	24 22 33 7 139 225	5 4 42 16 6 73	100% 75% 83% 88% 83% 85%
083 HALIFAX 089 HENRY 141 PATRICK 143 PITTSYLVANIA 590 DANVILLE 690 MARTINSVILLE EDD 10	102 71 32 69 178 35 487	12 55 30 60 9 17 183	75% 75% 67% 87% 78% 82% 78%
007 AMELIA 025 BRUNSWICK 029 BUCKINGHAM 037 CHARLOTTE 049 CUMBERLAND 081 GREENSVILLE/EMP 111 LUNENBURG 117 MECKLENBURG 135 NOTTOWAY 147 PRINCE EDWARD EDD 11	24 38 47 27 10 27 3 40 13 34 263	16 6 56 0 17 1 11 3 7 2	81% 83% 63% NA 47% 100% 82% 67% 57% 50% 66%
041 CHESTERFIELD/C.H. 075 GOOCHLAND 085 HANOVER 087 HENRICO 145 POWHATAN 760 RICHMOND EDD 12	230 9 16 220 5 376 856	146 1 10 71 0 56 284	81% 100% 90% 77% NA 84% 81%
033 CAROLINE 099 KING GEORGE 177 SPOTSYLVANIA 179 STAFFORD 630 FREDERICKSBURG EDD 13	28 17 47 41 35 168	46 0 132 80 31 289	87% NA 90% 86% 84% 88%

Table 1 - SFY 09 Statewide

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		Column A	Column B	Column C
FIPS	S LOCALITY	NUMBER OF TANF PARTICIPANTS SANCTIONED FOR FAILURE TO PARTICIPATE IN VIEW	NUMBER OF CASES RECEIVING DIVERSIONARY ASSISTANCE	PERCENT NOT RETURNING TO TANF AFTER PERIOD OF INELIGIBILITY
	Statewide	7,328	3,488	82%
057 097 101 103 115 119 133 159 193	ESSEX KING & QUEEN KING WILLIAM LANCASTER MATHEWS MIDDLESEX NORTHUMBERLAND RICHMOND CO. WESTMORELAND EDD 14	27 6 16 16 3 11 14 10 25	0 0 1 2 8 0 0 1 1 1	NA NA 0% 50% 100% NA NA 100% 0%
036 073 095 127 199 650 700 830	CHARLES CITY GLOUCESTER JAMES CITY NEW KENT YORK/POQUOSON HAMPTON NEWPORT NEWS WILLIAMSBURG EDD 15	1 29 30 17 19 186 337 14 633	0 4 17 0 20 95 236 0	NA 100% 94% NA 90% 88% 83% NA 85%
053 149 181 183 670 730	DINWIDDIE PRINCE GEORGE SURRY SUSSEX HOPEWELL PETERSBURG EDD 16	33 43 4 11 32 49 172	18 1 3 1 51 1 75	78% 100% 67% 100% 75% 100% 76%
093 175 550 620 710 740 800 810	ISLE OF WIGHT SOUTHAMPTON CHESAPEAKE FRANKLIN NORFOLK PORTSMOUTH SUFFOLK VIRGINIA BEACH EDD 17	38 22 113 30 382 234 145 359 1,323	15 2 55 10 210 8 117 101 518	87% 100% 85% 100% 80% 25% 85% 91% 84%
001 131	ACCOMACK NORTHAMPTON EDD 18	80 17 97	0 5 5	NA 100% 100%

Table 2 - SFY 09 Statewide

	Column A	Column B	Column C	Column D	Column E
FIPS LOCALITY	NUMBER VIEW PARTICIPANTS	NUMBER VIEW EMPLOYED IN UNSUBSIDIZED WORK	PERCENT PARTICIPANTS UNSUBSIDIZED WORK	AVERAGE HOURS PER WEEK	AVERAGE HOURLY RATES
Statewide	31,769	19,551	62%	32.2	\$8.33
027 BUCHANAN 051 DICKENSON 105 LEE 167 RUSSELL 169 SCOTT 185 TAZEWELL 195 WISE 720 NORTON EDD 1	139 93 251 225 195 291 431 46 1,671	79 52 180 140 107 188 283 34 1,063	57% 56% 72% 62% 55% 65% 66% 74% 64%	34.3 33.3 31.6 32.4 33.6 32.5 33.0 30.7 32.7	\$8.35 \$7.50 \$7.17 \$7.59 \$7.25 \$7.32 \$7.50 \$7.50
021 BLAND 035 CARROLL 077 GRAYSON 173 SMYTH 191 WASHINGTON 197 WYTHE 520 BRISTOL 640 GALAX EDD2	23 133 43 229 215 149 345 100 1,237	10 93 26 104 143 103 190 48 717	43% 70% 60% 45% 67% 69% 55% 48% 58%	30.5 34.0 32.4 32.4 30.9 31.2 31.7 33.7	\$8.00 \$7.33 \$7.62 \$7.17 \$7.53 \$7.54 \$7.69 \$7.31
005 ALLEGHANY/COV. 023 BOTETOURT 045 CRAIG 063 FLOYD 067 FRANKLIN CO. 071 GILES 121 MONTGOMERY 155 PULASKI 161 ROANOKE CO. 750 RADFORD 770 ROANOKE EDD 3	179 33 10 49 201 63 419 200 269 89 1,128 2,640	118 15 4 34 98 37 323 103 195 59 593 1,579	66% 45% 40% 69% 49% 59% 77% 52% 72% 66% 53% 60%	27.2 30.2 34.4 33.4 33.5 33.0 33.2 31.8 32.8 32.3 32.9 32.4	\$7.78 \$7.87 \$7.25 \$8.26 \$8.26 \$8.35 \$8.06 \$7.37 \$8.35 \$7.85 \$8.14 \$8.07
015 AUGUSTA 017 BATH 091 HIGHLAND 163 ROCKBRIDGE/B.V./LEX 165 ROCKINGHAM 660 HARRISONBURG 790 STAUNTON 820 WAYNESBORO EDD 4	240 8 NA 60 154 175 195 186 1,018	151 6 NA 34 117 132 123 113 676	63% 75% NA 57% 76% 75% 63% 61% 66%	32.8 24.8 NA 29.1 31.7 33.3 33.2 32.9 32.5	\$7.89 \$7.33 NA \$7.79 \$8.12 \$8.23 \$8.02 \$8.02 \$8.03
043 CLARKE 069 FREDERICK CO. 139 PAGE 171 SHENANDOAH 187 WARREN 840 WINCHESTER EDD 5	20 157 86 53 172 126 614	10 88 54 26 101 72 351	50% 56% 63% 49% 59% 57%	29.3 30.4 32.1 31.1 31.2 31.2 31. 1	\$7.80 \$8.89 \$8.69 \$7.88 \$8.59 \$8.25 \$8.53
013 ARLINGTON 059 FAIRFAX CO./CITY/F.C 107 LOUDOUN 153 PRINCE WILLIAM 510 ALEXANDRIA 683 MANASSAS 685 MANASSAS PARK EDD 6	243 1,221 368 1,262 406 141 41 3,682	144 699 253 840 240 80 27 2,283	59% 57% 69% 67% 59% 57% 66% 62%	31.4 32.8 32.7 32.0 32.2 33.9 33.8 32.4	\$10.24 \$10.46 \$10.85 \$9.98 \$10.10 \$9.23 \$9.96 \$10.23

Table 2 - SFY 09 Statewide

	Column A	Column B	Column C	Column D	Column E
FIPS LOCALITY	NUMBER VIEW <u>PARTICIPANTS</u>	NUMBER VIEW EMPLOYED IN UNSUBSIDIZED WORK	PERCENT PARTICIPANTS UNSUBSIDIZED WORK	AVERAGE HOURS PER WEEK	AVERAGE HOURLY RATES
Statewide	31,769	19,551	62%	32.2	\$8.33
0.47 OLU DEDED	170	04	5.40/	00.0	Φο οσ
047 CULPEPER	170	91	54%	30.8	\$8.95
061 FAUQUIER 113 MADISON	121 32	84 20	69% 63%	32.9 34.4	\$9.14 \$7.75
137 ORANGE	67	45	67%	31.9	\$7.75 \$8.07
157 RAPPAHANNOCK	8	43	50%	29.1	\$8.75
EDD 7	398	244	61%	32.0	\$8.75
003 ALBEMARLE	140	94	67%	32.7	\$9.53
065 FLUVANNA	26	16	62%	35.5	\$8.56
079 GREENE	50	29	58%	28.2	\$7.90
109 LOUISA	99	48	48%	31.7	\$9.06
125 NELSON	39	28	72%	27.5	\$8.36
540 CHARLOTTESVILLE	334	211	63%	29.5	\$8.54
EDD 8	688	426	62%	30.5	\$8.76
009 AMHERST	88	58	66%	31.7	\$7.84
011 APPOMATTOX	78	47	60%	34.7	\$7.43
019 BEDFORD CO./CITY	221	149	67%	31.4	\$7.93
031 CAMPBELL	298	199	67%	33.5	\$8.15
680 LYNCHBURG	494	317	64%	31.8	\$7.73
EDD 9	1,179	770	65%	32.3	\$7.87
083 HALIFAX	222	97	44%	30.5	\$7.77
089 HENRY	320	181	57%	31.3	\$7.62
141 PATRICK	160	101	63%	32.8	\$7.36
143 PITTSYLVANIA	189	87	46%	31.2	\$7.64
590 DANVILLE	449	204	45%	31.0	\$7.64
690 MARTINSVILLE	209	112	54%	31.6	\$7.70
EDD 10	1,549	782	50%	31.3	\$7.63
007 AMELIA	66	32	48%	29.2	\$8.22
025 BRUNSWICK	113	64	57%	32.9	\$7.23
029 BUCKINGHAM	108	49	45%	33.0	\$7.98
037 CHARLOTTE	74	35	47%	34.8	\$8.77
049 CUMBERLAND	65	34 72	52%	33.1	\$8.06
081 GREENSVILLE/EMPORIA 111 LUNENBURG	144 39	72 11	50% 28%	28.1 27.4	\$7.65
117 MECKLENBURG	175	103	26% 59%	32.0	\$6.73 \$7.55
135 NOTTOWAY	133	79	59%	33.5	\$7.73
147 PRINCE EDWARD	154	105	68%	31.6	\$7.92
EDD 11	1,071	584	55%	31.8	\$7.78
041 CHESTERFIELD/C.H.	880	519	59%	32.6	\$8.80
075 GOOCHLAND	25	12	48%	31.1	\$7.83
085 HANOVER	157	89	57%	31.7	\$9.21
087 HENRICO	1,178	732	62%	33.3	\$8.84
145 POWHATAN	32	20	63%	29.6	\$10.00
760 RICHMOND	2,329	1,308	56%	32.5	\$8.13
EDD 12	4,601	2,680	58%	32.7	\$8.50
033 CAROLINE	169	86	51%	32.7	\$8.12
099 KING GEORGE	33	19	58%	31.4	\$9.11
177 SPOTSYLVANIA 179 STAFFORD	349	229	66%	31.3	\$8.53
630 FREDERICKSBURG	294 218	176 156	60% 72%	31.8 31.1	\$9.19 \$8.79
EDD 13	1,063	666	63%	31.6	\$8.73
222 13	.,000	550	55 70	01.0	ψ0.10

Table 2 - SFY 09 Statewide

		Column A	Column B	Column C	Column D	Column E
FIPS LOCALI	<u>TY</u>	NUMBER VIEW PARTICIPANTS	NUMBER VIEW EMPLOYED IN UNSUBSIDIZED WORK	PERCENT PARTICIPANTS UNSUBSIDIZED WORK	AVERAGE HOURS PER WEEK	AVERAGE HOURLY RATES
;	Statewide	31,769	19,551	62%	32.2	\$8.33
057 ESSEX 097 KING & 101 KING W 103 LANCAS 115 MATHEN 119 MIDDLE 133 NORTH 159 RICHMC 193 WESTM	ILLIAM STER WS SEX UMBERLAND DND CO.	98 23 45 40 16 42 28 24 83	58 11 27 20 11 22 13 15 59	59% 48% 60% 50% 69% 52% 46% 63% 71%	29.8 30.7 30.9 34.1 33.7 31.6 30.3 32.3 32.4	\$7.53 \$8.20 \$8.67 \$7.65 \$8.00 \$8.14 \$8.31 \$8.13 \$8.68
EDD 14		399	236	59%	31.5	\$8.15
650 HAMPTO	ESTER CITY ENT OQUOSON	15 110 119 36 98 1,001 1,662 40 3,081	9 59 91 19 61 647 1,078 30 1,994	60% 54% 76% 53% 62% 65% 65%	28.4 31.4 31.1 33.0 30.6 31.7 32.6 31.4 32.1	\$7.33 \$8.19 \$8.32 \$8.79 \$7.80 \$8.20 \$8.06 \$7.90 \$8.11
053 DINWID 149 PRINCE 181 SURRY 183 SUSSEX 670 HOPEW 730 PETERS EDD 16	GEORGE (ELL	95 94 40 82 324 516 1,151	56 54 31 54 197 307 699	59% 57% 78% 66% 61% 59% 61%	36.3 31.6 29.6 33.0 31.0 32.8 32.4	\$8.25 \$8.22 \$8.42 \$7.59 \$7.95 \$8.07 \$8.04
550 CHESAR 620 FRANKL 710 NORFO 740 PORTSI 800 SUFFOL	AMPTON PEAKE JIN LK MOUTH	129 103 999 69 1,792 988 366 1,034 5,480	94 49 687 38 1,294 663 238 613 3,676	73% 48% 69% 55% 72% 67% 65% 59%	33.2 32.2 32.7 30.5 32.0 33.0 33.2 32.3 32.5	\$8.20 \$8.02 \$8.01 \$7.39 \$7.69 \$7.98 \$7.97 \$8.54
001 ACCOM 131 NORTH. EDD 18	ACK AMPTON	150 97 247	75 50 125	50% 52% 51%	32.2 31.4 31.9	\$8.03 \$8.00 \$8.02

Table 3 - SFY 09 Statewide

	Column A	Column B	Column C	Column D	Column E	Column F	Column G
FIPS LOCALITY	NUMBER VIEW PARTICIPANTS	NUMBER OF VIEW CWEP or PSP PARTICIPANTS	PERCENT OF VIEW PARTICIPANTS IN CWEP or PSP	NUMBER VIEW EMPLOYED IN UNSUBSIDIZED WORK	VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT	PERCENT VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT	AVERAGE MONTHLY WAGES VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT
Statewide	31,769	5,951	19%	19,551	4,348	22%	\$1,134
027 BUCHANAN 051 DICKENSON 105 LEE 167 RUSSELL 169 SCOTT 185 TAZEWELL 195 WISE 720 NORTON	139 93 251 225 195 291 431 46	13 7 20 102 7 62 38 2	9% 8% 8% 45% 4% 21% 9% 4%	79 52 180 140 107 188 283 34	15 4 40 32 32 25 54	19% 8% 22% 23% 30% 13% 19%	\$1,465 \$884 \$979 \$953 \$993 \$987 \$1,069 \$987
EDD 1	1,671	251	15%	1,063	206	19%	\$1,035
021 BLAND 035 CARROLL 077 GRAYSON 173 SMYTH 191 WASHINGTON 197 WYTHE 520 BRISTOL 640 GALAX EDD2	23 133 43 229 215 149 345 100 1,237	1 38 17 26 16 31 102 13 244	4% 29% 40% 11% 7% 21% 30% 13%	10 93 26 104 143 103 190 48 717	3 25 9 19 23 12 46 13	30% 27% 35% 18% 16% 12% 24% 27% 21%	\$791 \$969 \$914 \$970 \$1,022 \$976 \$1,045 \$1,108 \$1,006
005 ALLEGHANY/COV. 023 BOTETOURT 045 CRAIG 063 FLOYD 067 FRANKLIN CO. 071 GILES 121 MONTGOMERY 155 PULASKI 161 ROANOKE CO. 750 RADFORD 770 ROANOKE EDD 3	179 33 10 49 201 63 419 200 269 89 1,128 2,640	1 0 4 26 18 65 32 70 16 118	1% 3% 0% 8% 13% 29% 16% 16% 16% 26% 18% 10%	118 15 4 34 98 37 323 103 195 59 593 1,579	32 6 2 9 15 9 80 15 41 8 128 345	27% 40% 50% 26% 15% 24% 25% 15% 21% 14% 22%	\$945 \$1,081 \$1,169 \$1,018 \$1,300 \$1,238 \$1,112 \$1,066 \$1,180 \$1,088 \$1,123 \$1,115
015 AUGUSTA 017 BATH 091 HIGHLAND 163 ROCKBRIDGE/B.V./LEX 165 ROCKINGHAM 660 HARRISONBURG 790 STAUNTON 820 WAYNESBORO EDD 4	240 8 0 60 154 175 195 186 1,018	33 0 0 9 34 40 35 23	14% 0% NA 15% 22% 23% 18% 12%	151 6 0 34 117 132 123 113 676	34 1 0 8 28 28 19 24	23% 17% NA 24% 24% 21% 15% 21%	\$1,039 \$416 \$0 \$838 \$1,171 \$939 \$1,108 \$1,046 \$1,040
043 CLARKE 069 FREDERICK CO. 139 PAGE 171 SHENANDOAH 187 WARREN 840 WINCHESTER EDD 5	20 157 86 53 172 126 614	2 7 27 3 19 4 62	10% 4% 31% 6% 11% 3% 10%	10 88 54 26 101 72 351	4 16 9 10 17 13 69	40% 18% 17% 38% 17% 18% 20%	\$802 \$1,310 \$1,413 \$1,054 \$1,075 \$1,433 \$1,222
013 ARLINGTON 059 FAIRFAX CO./CITY/F.C 107 LOUDOUN 153 PRINCE WILLIAM 510 ALEXANDRIA 683 MANASSAS 685 MANASSAS PARK EDD 6	243 1,221 368 1,262 406 141 41 3,682	184 398 14 245 163 19 2 1,025	76% 33% 4% 19% 40% 13% 5% 28%	144 699 253 840 240 80 27 2,283	40 159 68 160 47 19 3 496	28% 23% 27% 19% 20% 24% 11% 22%	\$1,367 \$1,455 \$1,414 \$1,462 \$1,171 \$1,427 \$1,335 \$1,416

Table 3 - SFY 09 Statewide

	Column A	Column B	Column C	Column D	Column E	Column F	Column G
FIPS LOCALITY	NUMBER VIEW PARTICIPANTS	NUMBER OF VIEW CWEP or PSP PARTICIPANTS	PERCENT OF VIEW PARTICIPANTS IN CWEP or PSP	NUMBER VIEW EMPLOYED IN UNSUBSIDIZED WORK	VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT	PERCENT VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT	AVERAGE MONTHLY WAGES VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT
Statewide	31,769	5,951	19%	19,551	4,348	22%	\$1,134
047 CULPEPER 061 FAUQUIER 113 MADISON 137 ORANGE 157 RAPPAHANNOCK EDD 7	170	19	11%	91	15	16%	\$1,205
	121	0	0%	84	11	13%	\$1,267
	32	4	13%	20	4	20%	\$1,130
	67	5	7%	45	11	24%	\$1,275
	8	2	25%	4	2	50%	\$857
	398	30	8%	244	43	18%	\$1,216
003 ALBEMARLE 065 FLUVANNA 079 GREENE 109 LOUISA 125 NELSON 540 CHARLOTTESVILLE EDD 8	140	28	20%	94	10	11%	\$1,096
	26	0	0%	16	1	6%	\$1,039
	50	2	4%	29	5	17%	\$688
	99	20	20%	48	3	6%	\$1,097
	39	2	5%	28	5	18%	\$888
	334	56	17%	211	45	21%	\$1,117
	688	108	16%	426	69	16%	\$1,064
009 AMHERST 011 APPOMATTOX 019 BEDFORD CO./CITY 031 CAMPBELL 680 LYNCHBURG EDD 9	88 78 221 298 494 1,179	7 4 5 4 46 66	8% 5% 2% 1% 9% 6%	58 47 149 199 317 770	11 11 32 23 61	19% 23% 21% 12% 19% 18%	\$1,089 \$1,049 \$1,040 \$1,218 \$1,021 \$1,066
083 HALIFAX 089 HENRY 141 PATRICK 143 PITTSYLVANIA 590 DANVILLE 690 MARTINSVILLE EDD 10	222	38	17%	97	21	22%	\$940
	320	80	25%	181	35	19%	\$897
	160	18	11%	101	25	25%	\$916
	189	38	20%	87	25	29%	\$927
	449	125	28%	204	43	21%	\$1,012
	209	64	31%	112	28	25%	\$1,119
	1,549	363	23%	782	177	23%	\$972
007 AMELIA 025 BRUNSWICK 029 BUCKINGHAM 037 CHARLOTTE 049 CUMBERLAND 081 GREENSVILLE/EMP 111 LUNENBURG 117 MECKLENBURG 135 NOTTOWAY 147 PRINCE EDWARD EDD 11	66 113 108 74 65 144 39 175 133 154	16 18 26 10 4 2 2 2 0 27	24% 16% 24% 14% 6% 1% 5% 1% 0% 18%	32 64 49 35 34 72 11 103 79 105 584	3 14 12 6 9 22 1 28 23 15	9% 22% 24% 17% 26% 31% 9% 27% 29% 14%	\$924 \$1,023 \$1,165 \$1,700 \$1,161 \$862 \$831 \$974 \$1,207 \$923 \$1,056
041 CHESTERFIELD/C.H. 075 GOOCHLAND 085 HANOVER 087 HENRICO 145 POWHATAN 760 RICHMOND EDD 12	880	280	32%	519	110	21%	\$1,213
	25	0	0%	12	7	58%	\$1,026
	157	4	3%	89	12	13%	\$1,243
	1,178	218	19%	732	139	19%	\$1,336
	32	0	0%	20	4	20%	\$1,114
	2,329	766	33%	1,308	344	26%	\$1,122
	4,601	1,268	28%	2,680	616	23%	\$1,188
033 CAROLINE 099 KING GEORGE 177 SPOTSYLVANIA 179 STAFFORD 630 FREDERICKSBURG EDD 13	169	8	5%	86	13	15%	\$1,082
	33	2	6%	19	4	21%	\$869
	349	61	17%	229	48	21%	\$1,176
	294	46	16%	176	39	22%	\$1,191
	218	64	29%	156	30	19%	\$1,228
	1,063	181	17%	666	134	20%	\$1,174

Table 3 - SFY 09 Statewide

	Column A	Column B	Column C	Column D	Column E	Column F	Column G
FIPS LOCALITY	NUMBER VIEW PARTICIPANTS	NUMBER OF VIEW CWEP or PSP PARTICIPANTS	PERCENT OF VIEW PARTICIPANTS IN CWEP or PSP	NUMBER VIEW EMPLOYED IN UNSUBSIDIZED WORK	VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT	PERCENT VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT	AVERAGE MONTHLY WAGES VIEW EMPLOYED CLOSED TO TANF WITH EMPLOYMENT
Statewide	31,769	5,951	19%	19,551	4,348	22%	\$1,134
057 ESSEX 097 KING & QUEEN 101 KING WILLIAM 103 LANCASTER 115 MATHEWS 119 MIDDLESEX 133 NORTHUMBERLAND 159 RICHMOND CO. 193 WESTMORELAND EDD 14 036 CHARLES CITY 073 GLOUCESTER 095 JAMES CITY 127 NEW KENT 199 YORK/POQUOSON 650 HAMPTON	98 23 45 40 16 42 28 24 83 399 15 110 119 36 98 1,001	2 0 0 9 0 1 0 8 20 0 14 11 1 17 387	2% 0% 0% 23% 0% 2% 0% 10% 5% 0% 13% 9% 3%	58 11 27 20 11 22 13 15 59 236 9 59 91 19 61 647	8 3 7 8 4 1 5 6 22 64 3 17 18 6 14 157	14% 27% 26% 40% 36% 5% 38% 40% 37% 27% 33% 29% 20% 32% 23% 24%	\$1,010 \$5,081 \$1,101 \$1,270 \$1,234 \$758 \$970 \$1,026 \$1,210 \$1,320 \$1,146 \$1,118 \$1,117 \$1,256 \$1,147 \$1,096
700 NEWPORT NEWS 830 WILLIAMSBURG EDD 15	1,662 40 3,081	421 6 857	25% 15% 28%	1,078 30 1,994	246 8 469	23% 27% 24%	\$1,069 \$1,245 \$1,090
053 DINWIDDIE 149 PRINCE GEORGE 181 SURRY 183 SUSSEX 670 HOPEWELL 730 PETERSBURG EDD 16	95 94 40 82 324 516 1,151	0 6 0 11 5 36 58	0% 6% 0% 13% 2% 7% 5%	56 54 31 54 197 307 699	15 13 3 14 44 62 151	27% 24% 10% 26% 22% 20% 22%	\$1,411 \$993 \$923 \$1,165 \$1,075 \$1,076 \$1,107
093 ISLE OF WIGHT 175 SOUTHAMPTON 550 CHESAPEAKE 620 FRANKLIN 710 NORFOLK 740 PORTSMOUTH 800 SUFFOLK 810 VIRGINIA BEACH EDD 17	129 103 999 69 1,792 988 366 1,034 5,480	5 11 79 10 248 108 71 220 752	4% 11% 8% 14% 11% 19% 21% 14%	94 49 687 38 1,294 663 238 613 3,676	11 19 154 13 427 141 41 109 915	12% 39% 22% 34% 33% 21% 17% 18% 25%	\$996 \$1,141 \$1,186 \$937 \$1,109 \$1,116 \$1,252 \$1,103 \$1,125
131 NORTHAMPTON EDD 18	97 247	19 34	20% 14%	50 125	15 31	30% 25%	\$1,118 \$1,090 \$1,104

Table 4 - SFY 96 - SFY 09 Statewide

		Column A	Column B	Column C	Column D	Column E	Column F
FIPS	<u>S LOCALITY</u>	Number VIEW Participants Closed With Employment 1st 162 months	Number in Column A Who Retained Employment 6+ MONTHS	Percent Who Retained Employment 6 + months	Number Who Closed With Employment 1 st 156 months	Number in Column D Who Stayed Off TANF for 12 months	Percent Who Stayed Off TANF for 12 months
	Statewide	61,308	36,219	59%	59,454	51,537	87%
027 051 105 167 169 185 195 720	BUCHANAN DICKENSON LEE RUSSELL SCOTT TAZEWELL WISE NORTON	299 232 554 530 327 761 816 111	180 127 301 355 198 459 479 75	60% 55% 54% 67% 61% 60% 59% 68%	294 232 544 526 315 749 800 110	255 207 473 423 262 642 675 98	87% 89% 87% 80% 83% 86% 84%
520	BLAND CARROLL GRAYSON SMYTH WASHINGTON WYTHE BRISTOL GALAX EDD2	3,630 55 331 149 394 348 379 574 154 2,384	2,174 26 124 75 244 178 178 252 83 1,160	60% 47% 37% 50% 62% 51% 47% 44% 54%	3,570 52 324 148 390 339 374 552 149 2,328	3,035 50 280 131 343 302 326 486 117 2,035	96% 86% 89% 88% 89% 87% 88% 79%
063	ALLEGHANY/COV. BOTETOURT CRAIG FLOYD FRANKLIN CO. GILES MONTGOMERY PULASKI ROANOKE CO. RADFORD ROANOKE EDD 3	291 47 5 102 307 79 668 296 410 133 1,529 3,867	121 20 2 39 165 37 385 145 233 58 820 2,025	42% 43% 40% 38% 54% 47% 58% 49% 57% 44% 54%	275 44 5 100 300 74 637 286 392 130 1,466 3,709	239 37 4 91 247 64 567 238 348 113 1,222 3,170	87% 84% 80% 91% 82% 86% 89% 83% 89% 87% 83%
015 017 091 163 165 660 790 820	AUGUSTA BATH HIGHLAND ROCKBRIDGE/B.V./LEX ROCKINGHAM HARRISONBURG STAUNTON WAYNESBORO EDD 4	368 10 3 186 308 356 292 230 1,753	178 3 1 100 168 177 164 139 930	48% 30% 33% 54% 55% 50% 56% 60% 53%	355 10 3 183 298 346 282 222 1,699	311 10 2 155 264 299 237 182 1,460	88% 100% 67% 85% 89% 86% 84% 82% 86%
069 139 171 187	CLARKE FREDERICK CO. PAGE SHENANDOAH WARREN WINCHESTER EDD 5	36 140 172 143 260 256 1,007	18 82 90 63 163 123 539	50% 59% 52% 44% 63% 48% 54%	33 134 168 139 252 250 976	30 111 154 124 226 217 862	91% 83% 92% 89% 90% 87% 88%
059 107 153 510 683	LOUDOUN PRINCE WILLIAM ALEXANDRIA	920 3,084 705 2,924 1,069 315 104 9,121	681 1,848 467 1,821 783 183 72 5,855	74% 60% 66% 62% 73% 58% 69% 64%	904 3,018 670 2,863 1,053 306 103 8,917	815 2,697 597 2,500 918 256 87 7,870	90% 89% 89% 87% 87% 84% 84%

Table 4 - SFY 96 - SFY 09 Statewide

		Column A	Column B	Column C	Column D	Column E	Column F
<u>FIPS</u>	LOCALITY	Number VIEW Participants Closed With Employment 1st 162 months	Number in Column A Who Retained Employment 6+ MONTHS	Percent Who Retained Employment <u>6 + months</u>	Number Who Closed With Employment 1st 156 months	Number in Column D Who Stayed Off TANF for 12 months	Percent Who Stayed Off TANF for 12 months
	Statewide	61,308	36,219	59%	59,454	51,537	87%
047	CULPEPER	301	196	65%	295	245	83%
061	FAUQUIER	254	154	61%	249	216	87%
113	MADISON	85	38	45%	83	74	89%
137		201	97	48%	195	180	92%
	RAPPAHANNOCK	29	10	34%	29	24	83%
	EDD 7	870	495	57%	851	739	87%
003	ALBEMARLE	257	152	59%	251	229	91%
065	FLUVANNA	33	18	55%	33	31	94%
079	GREENE	98	57	58%	94	83	88%
109	LOUISA	154	96	62%	153	129	84%
125	NELSON	37	16	43%	32	28	88%
540	CHARLOTTESVILLE	741	484	65%	724	639	88%
540							
	EDD 8	1,320	823	62%	1,287	1,139	89%
009	AMHERST	204	117	57%	201	186	93%
011	APPOMATTOX	191	102	53%	190	165	87%
019	BEDFORD CO./CITY	452	229	51%	442	391	88%
031	CAMPBELL	571	374	65%	567	512	90%
	LYNCHBURG	1,021	592	58%	997	844	85%
000	EDD 9	2,439	1,414	58%	2,397	2,098	88%
083	HALIFAX	415	245	59%	407	341	84%
089	HENRY	428	210	49%	410	332	81%
141	PATRICK	335	251	75%	327	274	84%
143	PITTSYLVANIA	377	200	53%	366	319	87%
590	DANVILLE	959	567	59%	939	791	84%
690	MARTINSVILLE	243	117	48%	232	198	85%
	EDD 10	2,757	1,590	58%	2,681	2,255	84%
007	AMELIA	67	46	69%	67	59	88%
025	BRUNSWICK	216	131	61%	207	170	82%
023	BUCKINGHAM	150	91	61%	144	124	86%
						74	
037	CHARLOTTE	89	43	48%	86		86%
049	CUMBERLAND	67	30	45%	60	52	87%
081	GREENSVILLE/EMP LUNENBURG	164	85	52%	154	128 48	83%
111		54	23	43%	54		89%
117	MECKLENBURG	257	117	46%	246	206	84%
135	NOTTOWAY	203	118	58%	193	166	86%
147	PRINCE EDWARD	214	158	74%	209	183	88%
	EDD 11	1,481	842	57%	1,420	1,210	85%
041	CHESTERFIELD/C.H.	1,539	1,058	69%	1,491	1,301	87%
075	GOOCHLAND	55	35	64%	50	42	84%
085	HANOVER	196	112	57%	193	170	88%
087	HENRICO	1,775	1,155	65%	1,704	1,501	88%
145	POWHATAN	47	21	45%	44	41	93%
	RICHMOND	4,825	3,103	64%	4,677	3,926	84%
	EDD 12	8,437	5,484	65%	8,159	6,981	86%
033	CAROLINE	185	90	49%	179	147	82%
	KING GEORGE	95	41	43%	93	83	89%
177		459	282	61%	445	388	87%
177	STAFFORD		200		294		
	FREDERICKSBURG	313		64%		255	87%
030		335 1 397	199	59%	327	281	86%
	EDD 13	1,387	812	59%	1,338	1,154	86%

Table 4 - SFY 96 - SFY 09 Statewide

		Column A	Column B	Column C	Column D	Column E	Column F
FIPS	S LOCALITY	Number VIEW Participants Closed With Employment 1 st 162 months	Number in Column A Who Retained Employment 6+ MONTHS	Percent Who Retained Employment <u>6 + months</u>	Number Who Closed With Employment 1 st 156 months	Number in Column D Who Stayed Off TANF for 12 months	Percent Who Stayed Off TANF for 12 months
	Statewide	61,308	36,219	59%	59,454	51,537	87%
097 101 103 115 119 133 159	ESSEX KING & QUEEN KING WILLIAM LANCASTER MATHEWS MIDDLESEX NORTHUMBERLAND RICHMOND CO. WESTMORELAND EDD 14	80 38 45 88 25 81 67 45 147	43 16 25 53 10 55 27 13 70	54% 42% 56% 60% 40% 68% 40% 29% 48%	76 36 43 83 25 80 62 43 138	64 32 36 76 20 69 49 31 117 494	84% 89% 84% 92% 80% 86% 79% 72% 85%
073 095 127 199 650 700	CHARLES CITY GLOUCESTER JAMES CITY NEW KENT YORK/POQUOSON HAMPTON NEWPORT NEWS WILLIAMSBURG EDD 15	28 198 224 61 147 2,119 2,901 63 5,741	15 130 110 43 85 1,051 1,720 35 3,189	54% 66% 49% 70% 58% 50% 59% 56%	26 191 213 58 142 2,044 2,802 56 5,532	20 173 192 52 127 1,731 2,424 52 4,771	77% 91% 90% 90% 89% 85% 87% 93% 86%
670	DINWIDDIE PRINCE GEORGE SURRY SUSSEX HOPEWELL PETERSBURG EDD 16	236 140 75 151 555 910 2,067	126 74 40 90 295 533 1,158	53% 53% 53% 60% 53% 59% 56%	227 138 74 144 537 887 2,007	203 117 68 125 452 750 1,715	89% 85% 92% 87% 84% 85%
710 740 800	ISLE OF WIGHT SOUTHAMPTON CHESAPEAKE FRANKLIN NORFOLK PORTSMOUTH SUFFOLK VIRGINIA BEACH EDD 17 ACCOMACK	217 185 1,881 174 4,082 2,037 821 2,528 11,925	130 116 1,023 104 2,381 1,234 478 1,607 7,073	60% 63% 54% 60% 58% 61% 58% 64% 59%	212 177 1,806 168 3,901 1,960 801 2,483 11,508	190 157 1,569 145 3,393 1,766 703 2,205 10,128	90% 89% 87% 86% 87% 90% 88% 89%
131	NORTHAMPTON EDD 18	233 506	179 344	77% 68%	226 489	197 421	87% 86%