

**REPORT OF THE  
STATE CORPORATION COMMISSION  
BUREAU OF INSURANCE ON**

**Plans Issued Pursuant to  
Chapter 796 (House Bill 2024)  
and  
Chapter 877 (Senate Bill 1141)  
of the 2009 Acts of Assembly**

**TO THE GOVERNOR AND  
THE GENERAL ASSEMBLY OF VIRGINIA**



**SENATE DOCUMENT NO. 8**

**COMMONWEALTH OF VIRGINIA  
RICHMOND  
2011**

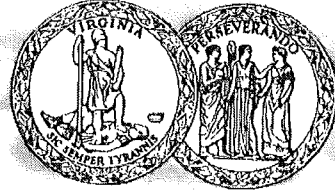


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COMMISSIONER

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COMMISSIONER

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# COMMONWEALTH OF VIRGINIA



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## STATE CORPORATION COMMISSION

July 29, 2011

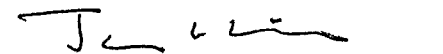
To: The Honorable Robert F. McDonnell  
Governor of Virginia  
And  
The General Assembly of Virginia

We are pleased to submit the Report of the State Corporation Commission on the Plans Issued Pursuant to Chapter 796 (House Bill 2024) and Chapter 877 (Senate Bill 1411) of the 2009 Acts of Assembly.

Respectfully Submitted,

  
Judith Williams Jagdmann  
Chairman

  
Mark C. Christie  
Commissioner

  
James C. Dimitri  
Commissioner



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## Introduction

Chapter 796 of the 2009 Acts of Assembly (House Bill 2024) was introduced in the 2009 Session of the General Assembly. Delegate Daniel W. Marshall, III, was the chief patron of the bill. Similar legislation was introduced in the same legislative session by Senator John C. Watkins as Chapter 877 of the 2009 Acts of Assembly (Senate Bill 1411). The bills were passed by the General Assembly, and the provisions relating to the plans discussed in this report became effective on July 1, 2009.

House Bill 2024 and Senate Bill 1411 were introduced to provide for the availability of “basic” health insurance in Virginia for small employers. The bills amended and re-enacted § 32.1-102.4 in the Health Title to include provisions relating to the certificate of public need to allow for alternate methods of satisfying the conditions of a compliance plan. The bills added §§ 38.2-3406.1, 38.2-3406.2 and 38.2-3541.1 to the Insurance Title and amended and re-enacted §§ 38.2-4214 and 38.2-4319 in the Health Services Plans and Health Maintenance Organizations (HMOs) chapters. House Bill 2024 also added § 38.2-3541.1 relating to the continuation of coverage under the Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA). The provision relating to COBRA coverage was effective on April 8, 2009.

The bills establish a plan of “basic health insurance coverage” that may be offered to small employers in Virginia. Essentially, with respect to these plans, insurers and health services plans may exclude one or more of the state-mandated benefits, except for those requiring coverage for mammograms, pap smears, PSA testing, and colorectal cancer screening (§§ 38.2-3418.1, 38.2-3418.1:2, 38.2-3418.7, and 38.2-3418.7:1, respectively). The bills also require that the plans provide for reimbursement to mandated providers listed in § 38.2-3408 for covered services that those providers may legally render in Virginia. The plans are commonly referred to as “mandate-lite” plans. With the exception of the four previously mentioned mandates, the plans may include none or all of the state-mandated benefits or mandated offers as the insurance carrier and the insured agree.

The bills require those insurers and health services plans offering the mandate-lite plans to disclose prominently (1) that the policy or contract is not required to provide state-mandated benefits; (2) those state-mandated benefits that are not included in the plan; and (3) eligibility requirements. The disclosures must be included in (1) the application and any enrollment forms; (2) the policy form or subscription contract; and (3) certificate forms or other evidences of coverage that are furnished to each participant in each of the plans.

The bills also require those insurers and health services plans offering mandate-lite plans to report to the Bureau of Insurance annually on the number of small employers

and individuals covered by the plans, the coverage provided, and the cost of premiums and out-of-pocket expenses. The Bureau of Insurance must compile the information and evaluate the impact of the plans and report to the Governor and the General Assembly on August 1, 2010 and August 1, 2011.

Subsequent legislation, Chapter 515 of the 2010 Acts of Assembly (House Bill 556) was introduced by Delegate Daniel W. Marshall, III. House Bill 556 allows HMOs to provide mandate-lite plans. House Bill 556 was enacted by the General Assembly with a July 1, 2010 effective date.

## **Market Activity**

### 2010 Activity

The Bureau of Insurance surveyed the 38 insurance carriers (includes insurers, health service plans, and HMOs) offering coverage in the small employer market in Virginia in May, 2010, to determine their marketing of, or intentions to market, mandate-lite plans in Virginia. Thirty-seven of the thirty-eight insurance carriers responded to the survey by June 10, 2010.

The survey responses as summarized in the 2010 Report were:

- 3 carriers had approved mandate-lite plans;
- 1 carrier planned to file a mandate-lite plan for approval in the future;
- 25 carriers had no plans to market mandate-lite plans;
- 8 carriers had not decided whether to market mandate-lite plans; and
- 1 carrier did not respond by the deadline.

Of the three insurance carriers with approved mandate-lite plans, one had not determined when or if it would market the plan. The carrier that offered the plans beginning March 1, 2010, had sold no plans as of May 1, 2010. The remaining insurance carrier intended to begin offering the plans on July 1, 2010.

### 2011 Activity

The Bureau of Insurance surveyed the 33 insurance carriers offering coverage in the small employer market in Virginia in March, 2011, to determine their plans regarding the marketing of mandate-lite plans in Virginia. Thirty-two of the thirty-three carriers responded to the survey.

Four insurance carriers have mandate-lite plans approved for sale. Seventeen carriers have no plans to file or market the plans, and ten companies have not made a decision



on marketing. One carrier reported that it will be withdrawing from the small employer market in September, 2011.

The survey responses as summarized in this Report are:

- 4 had approved mandate-lite plans;
- 17 carriers had no plans to market mandate-lite plans;
- 10 carriers had not decided whether to market mandate-lite plans;
- 1 carrier had plans to withdraw from the market; and
- 1 carrier did respond by the deadline.

One insurance carrier sold mandate-lite plans in Virginia in the past 12 months. Plans were sold to three groups and covered 10 employers. The carrier ended sales of the plans on July 1, 2011. The second carrier sold no plans and will end marketing mandate-lite plans. The remaining 2 carriers reported that they had not made a final decision regarding the marketing of the plans.

### **Coverage Offered Under Mandate-Lite Plans**

The insurance carriers that had approved mandate-lite plans intended to offer coverage for some of the state-mandated benefits that are otherwise not required by the mandate-lite provisions. One carrier includes coverage for hospice care and supplies for diabetes, and the other two carriers include coverage for childhood immunizations, infant hearing screening, supplies for diabetes, prosthetics, and hospice care.

The state-mandated benefits and mandated offers effective prior to July 1, 2010 were:

- Dependent children;
- Doctor to include dentist;
- Newborn children;
- Child health supervision services;
- Adopted children;
- Childhood immunizations;
- Infant hearing and screening and related diagnostics;
- Mental health and substance abuse services;
- Biologically based mental illness;
- Obstetrical services;
- Obstetrical benefits – coverage for postpartum services;
- Conversion from group to individual coverage;
- Coverage for victims of rape or incest;
- Mammograms;

- Pap smears;
- Procedures involving bones and joints;
- Hemophilia and congenital bleeding disorders;
- Reconstructive breast surgery;
- Early intervention services;
- Minimum hospital stay for mastectomy;
- PSA testing;
- Colorectal cancer screening;
- Clinical trials for treatment studies on cancer;
- Minimum hospital stay for hysterectomy;
- Coverage for diabetes;
- Hospice care;
- Hospitalization and anesthesia for dental procedures;
- Treatment of morbid obesity;
- Lymphedema; and
- Prosthetic devices and components;

Coverage for telemedicine was required beginning July 1, 2010. Coverage for autism spectrum disorder will be required beginning January 1, 2012.

### **Premiums and Out-of-Pocket Expenses**

Information on premiums, deductibles, co-payments and out-of-pocket maximums was requested on the survey of insurance carriers in the small employer market in 2010 and 2011. Information from the responses from the three carriers in 2010 was not a sufficient number to provide a meaningful average. Therefore, the information included here represents the highest and lowest amounts for each response.

The deductible amounts that were offered to employers for an individual ranged from \$1,000 to \$3,000 for in-network coverage and from \$2,000 to \$6,000 for out-of-network coverage. The options for deductibles for family coverage ranged from \$2,000 to \$6,000 for in-network coverage and from \$6,000 to \$12,000 for out-of-network coverage. Out-of-pocket maximums ranged from \$4,000 to \$12,000 for an individual. Out-of-pocket maximums for family coverage ranged from \$8,000 to \$24,000.

Although plans were available for groups of 2 to 50 employees, information on the estimated premium for the mandate-lite plans was supplied by all three insurance carriers for a group of 2 to 14 employees. Information for the premium of other size groups was not available from all the carriers. The estimated monthly premium for group of 2 to 14 employees ranged from approximately \$300 to \$430. The actual premiums are dependent on the deductible chosen and whether coverage for out-of-network providers is selected.

The premium estimates increased in 2011 due to the actual experience of the group. Two insurance carriers offered co-payments of \$25 and \$30. The other carrier offered the mandate-lite product with a 30% co-insurance level for in-network coverage and 50% for out-of-network coverage.

## **Impact of the Mandate-Lite Plans**

### 2010 Impact

No mandate-lite plans were sold in Virginia by May 1, 2010. Only one carrier had a plan available for sale by that date. The majority of insurance carriers in the small employer group market indicated that they did intend to offer the plans. However, the carriers that had plans approved for sale, or intended to file a plan, were among the largest carriers in Virginia based on written accident and sickness insurance premiums. An additional eight carriers had not made a decision about offering the plans.

The relatively low number of carriers offering the plans was possibly due to the short time period since the sale of these plans was allowed. The lack of sales may also have been due to the availability of only one plan before survey responses were submitted. The legislation allowing the sale of mandate-lite products was in effect only 12 months as of July 1, 2010. The legislation that allows HMOs to offer the plans did not go into effect until July 1, 2010.

### 2011 Impact

The mandate-lite plans have not impacted the small employer group market in Virginia thus far. Only three groups were covered by the plans as of April 1, 2011. The number of insurance carriers actively marketing the plans has not been significant, and there may be no active marketing of the plans in the near future.

A number of insurance carriers mentioned uncertainty about the impact of federal health care reform on the small employer group market and their responses. Some carriers are waiting for clarification on the possibility of conflict with the Patient Protection and Affordable Care Act (Pub.L.111-148 and Pub.L.111-152).

## Conclusion

The health insurance marketplace is in a period of transition. There are numerous changes taking place because of the requirements and implementation of federal health care reforms under the Patient Protection and Affordable Care Act (Act). The federal legislation was passed on March 23, 2010. The provisions of the Act will be implemented over a period of years, and regulations and other federal guidance are not yet available for some provisions.

The federal legislation requires the provision of the “essential benefits” in the health coverage in individual and the small group markets and in coverage offered through state exchanges.

The essential health benefits package must cover the following general categories of services:

- Ambulatory patient services;
- Emergency services;
- Hospitalization;
- Maternity and newborn care;
- Mental health and substance abuse disorder services, including behavioral health treatment;
- Prescription drugs;
- Rehabilitative and habilitative services and devices;
- Laboratory services;
- Preventive and wellness services and chronic disease management; and
- Pediatric services, including oral and vision care.

The scope of benefits is to be determined by the Secretary of the Department of Health and Human Services and equal to the scope of benefits under a typical employer-based plan. A qualified health plan may provide benefits in excess of the essential benefits package. The requirements for coverage of essential benefits will be effective on January 1, 2014.

The potential conflict between federal legislation and subsequent regulations with current state legislation is a deterrent to the development of mandate-lite plans at this time. When more provisions of the federal reform are effective, or if the reform requirements are revised or repealed, the future of the mandate-lite plans may change.

# VIRGINIA ACTS OF ASSEMBLY -- 2009 RECONVENED SESSION

## CHAPTER 877

*An Act to amend and reenact §§ 32.1-102.4 and 38.2-4214 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 38.2-3406.1 and 38.2-3406.2, relating to increasing the availability of basic health insurance coverage in the Commonwealth.*

[S 1411]

Approved May 6, 2009

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 32.1-102.4 and 38.2-4214 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections numbered 38.2-3406.1 and 38.2-3406.2 as follows:**

§ 32.1-102.4. Conditions of certificates; monitoring; revocation of certificates.

A. A certificate shall be issued with a schedule for the completion of the project and a maximum capital expenditure amount for the project. The schedule may not be extended and the maximum capital expenditure may not be exceeded without the approval of the Commissioner in accordance with the regulations of the Board.

B. The Commissioner shall monitor each project for which a certificate is issued to determine its progress and compliance with the schedule and with the maximum capital expenditure. The Commissioner shall also monitor all continuing care retirement communities for which a certificate is issued authorizing the establishment of a nursing home facility or an increase in the number of nursing home beds pursuant to § 32.1-102.3:2 and shall enforce compliance with the conditions for such applications which are required by § 32.1-102.3:2. Any willful violation of a provision of § 32.1-102.3:2 or conditions of a certificate of public need granted under the provisions of § 32.1-102.3:2 shall be subject to a civil penalty of up to \$100 per violation per day until the date the Commissioner determines that such facility is in compliance.

C. A certificate may be revoked when:

1. Substantial and continuing progress towards completion of the project in accordance with the schedule has not been made;

2. The maximum capital expenditure amount set for the project is exceeded;

3. The applicant has willfully or recklessly misrepresented intentions or facts in obtaining a certificate; or

4. A continuing care retirement community applicant has failed to honor the conditions of a certificate allowing the establishment of a nursing home facility or granting an increase in the number of nursing home beds in an existing facility which was approved in accordance with the requirements of § 32.1-102.3:2.

D. Further, the Commissioner shall not approve an extension for a schedule for completion of any project or the exceeding of the maximum capital expenditure of any project unless such extension or excess complies with the limitations provided in the regulations promulgated by the Board pursuant to § 32.1-102.2.

E. Any person willfully violating the Board's regulations establishing limitations for schedules for completion of any project or limitations on the exceeding of the maximum capital expenditure of any project shall be subject to a civil penalty of up to \$100 per violation per day until the date of completion of the project.

F. The Commissioner may condition, pursuant to the regulations of the Board, the approval of a certificate (i) upon the agreement of the applicant to provide a level of care at a reduced rate to indigents or accept patients requiring specialized care or (ii) upon the agreement of the applicant to facilitate the development and operation of primary medical care services in designated medically underserved areas of the applicant's service area.

*The certificate holder shall provide documentation to the Department demonstrating that the certificate holder has satisfied the conditions of the certificate. If the certificate holder is unable or fails to satisfy the conditions of a certificate, the Department may approve alternative methods to satisfy the conditions pursuant to a plan of compliance. The plan of compliance shall identify a timeframe within which the certificate holder will satisfy the conditions of the certificate, and identify how the certificate holder will satisfy the conditions of the certificate, which may include (i) making direct payments to an organization authorized under a memorandum of understanding with the Department to receive contributions satisfying conditions of a certificate, (ii) making direct payments to a private nonprofit foundation that funds basic insurance coverage for indigents authorized under a memorandum of understanding with the Department to receive contributions satisfying conditions of a certificate, or (iii) other documented efforts or initiatives to provide primary or specialized care to underserved*

populations. In determining whether the certificate holder has met the conditions of the certificate pursuant to a plan of compliance, only such direct payments, efforts, or initiatives made or undertaken after issuance of the conditioned certificate shall be counted towards satisfaction of conditions.

Any person willfully refusing, failing, or neglecting to honor such agreement shall be subject to a civil penalty of up to \$100 per violation per day until the date of compliance.

G. For the purposes of this section, "completion" means conclusion of construction activities necessary for the substantial performance of the contract.

§ 38.2-3406.1. Application of requirements that policies offered by small employers include state-mandated health benefits.

A. As used in this section:

"Eligible individual" means an individual who is employed by a small employer, and has satisfied applicable waiting period requirements.

"Health insurance coverage" means benefits consisting of coverage for costs of medical care, whether directly, through insurance or reimbursement, or otherwise, and including items and services paid for as medical care under a group policy of accident and sickness insurance, hospital or medical service policy or certificate, hospital or medical service plan contract, or health maintenance organization contract, which coverage is subject to this title or is provided under a plan regulated under the Employee Retirement Income Security Act of 1974.

"Health insurer" means any insurance company that issues accident and sickness insurance policies providing hospital, medical and surgical, or major medical coverage on an expense-incurred basis or a corporation that provides accident and sickness subscription contracts, that is licensed to engage in such business in the Commonwealth, and that is subject to the laws of the Commonwealth that regulate insurance within the meaning of § 514 (b) (2) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. § 1144 (b) (2)).

"Small employer" means, with respect to a calendar year and a plan year, an employer located in the Commonwealth that employed at least two but not more than 50 eligible individuals on business days during the preceding calendar year and who employs at least two eligible individuals on the date a policy under this section becomes effective.

"State-mandated health benefit" means coverage required under this title or other laws of the Commonwealth to be provided in a policy of accident and sickness insurance or a contract for a health-related condition that (i) includes coverage for specific health care services or benefits; (ii) places limitations or restrictions on deductibles, coinsurance, copayments, or any annual or lifetime maximum benefit amounts; or (iii) includes a specific category of licensed health care practitioners from whom an insured is entitled to receive care.

B. For purposes of this section, a group accident and sickness insurance policy providing hospital, medical and surgical, or major medical coverage on an expense-incurred basis, and a group accident and sickness subscription contract providing health insurance coverage for eligible individuals, that is offered, sold, or issued by a health insurer to a small employer:

1. Shall not be required to include coverage, or the offer of coverage, for any state-mandated health benefit, except for:

- a. Coverage for mammograms pursuant to § 38.2-3418.1,
- b. Coverage for pap smears pursuant to § 38.2-3418.1:2,
- c. Coverage for PSA testing pursuant to § 38.2-3418.7; and
- d. Coverage for colorectal cancer screening pursuant to § 38.2-3418.7:1.

2. May include any, or none, of the state-mandated health benefits as the health insurer and the small employer shall agree.

Notwithstanding any provision of this section to the contrary, if any plan authorized by this section includes and offers health care services covered by the plan that may be legally rendered by a health care provider listed in § 38.2-3408, that plan shall allow for the reimbursement of such covered services when rendered by such provider. Unless otherwise provided in this section, this provision shall not require any benefit be provided as a covered service.

C. Any application and any enrollment form used in connection with coverage under this section shall prominently disclose that the policy or contract is not required to provide state-mandated health benefits and shall prominently disclose any and all state-mandated health benefits that the policy or subscription contract does not provide and shall clearly describe all eligibility requirements.

D. A policy form or subscription contract issued under this section to a small employer shall prominently disclose any and all state-mandated health benefits that the policy or subscription contract does not provide. Such disclosure shall also be included in certificate forms or other evidences of coverage furnished to each participant. Health insurers proposing to issue forms providing coverage under this section shall clearly disclose the intended purposes for such policies or contracts when submitting the forms to the Commission for approval in accordance with § 38.2-316.

E. The Commission shall adopt any regulations necessary to implement this section.

§ 38.2-3406.2. Capped benefits under insurance policies and contracts.

Nothing in this chapter or Chapters 35 (§ 38.2-3500 et seq.) or 42 (§ 38.2-4200 et seq.) shall

*prohibit the offering, sale, or issuance of accident and sickness insurance policies or subscription contracts that cap or limit the total annual or lifetime benefits provided under an accident and sickness insurance policy or subscription contracts at specified dollar amounts.*

§ 38.2-4214. Application of certain provisions of law.

No provision of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-200, 38.2-203, 38.2-209 through 38.2-213, 38.2-218 through 38.2-225, 38.2-230, 38.2-232, 38.2-305, 38.2-316, 38.2-322, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 38.2-515, 38.2-600 through 38.2-620, 38.2-700 through 38.2-705, 38.2-900 through 38.2-904, 38.2-1017, 38.2-1018, 38.2-1038, 38.2-1040 through 38.2-1044, Articles 1 (§ 38.2-1300 et seq.) and 2 (§ 38.2-1306.2 et seq.) of Chapter 13, §§ 38.2-1312, 38.2-1314, 38.2-1315.1, 38.2-1317 through 38.2-1328, 38.2-1334, 38.2-1340, 38.2-1400 through 38.2-1444, 38.2-1800 through 38.2-1836, 38.2-3400, 38.2-3401, 38.2-3404, 38.2-3405, 38.2-3405.1, 38.2-3406.1, 38.2-3406.2, 38.2-3407.1 through 38.2-3407.6:1, 38.2-3407.9 through 38.2-3407.16, 38.2-3409, 38.2-3411 through 38.2-3419.1, 38.2-3430.1 through 38.2-3437, 38.2-3501, 38.2-3502, subdivision 13 of § 38.2-3503, subdivision 8 of § 38.2-3504, §§ 38.2-3514.1, 38.2-3514.2, §§ 38.2-3516 through 38.2-3520 as they apply to Medicare supplement policies, §§ 38.2-3522.1 through 38.2-3523.4, 38.2-3525, 38.2-3540.1, 38.2-3541, 38.2-3542, 38.2-3543.2, Article 5 (§ 38.2-3551 et seq.) of Chapter 35, §§ 38.2-3600 through 38.2-3607, Chapter 52 (§ 38.2-5200 et seq.), Chapter 55 (§ 38.2-5500 et seq.), Chapter 58 (§ 38.2-5800 et seq.) and § 38.2-5903 of this title shall apply to the operation of a plan.

- 2. That the provisions of § 38.2-3406.2 of the Code of Virginia are declarative of existing law.**
- 3. That health insurers offering plans pursuant to § 38.2-3406.1 of the Code of Virginia shall report annually to the Bureau of Insurance on the number of small employers and individuals using plans issued pursuant to such section, the coverage provided, and the cost of premiums and out-of-pocket expenses. The Bureau of Insurance shall compile this information and evaluate the impact of such plans in a report to be submitted to the Governor and General Assembly on August 1, 2010, and August 1, 2011.**

# VIRGINIA ACTS OF ASSEMBLY -- 2009 RECONVENED SESSION

## CHAPTER 796

*An Act to amend and reenact §§ 32.1-102.4, 38.2-4214, and 38.2-4319 of the Code of Virginia and to amend the Code of Virginia by adding sections numbered 38.2-3406.1, 38.2-3406.2, and 38.2-3541.1, relating to increasing the availability of basic health insurance coverage in the Commonwealth.*

[H 2024]

Approved April 8, 2009

**Be it enacted by the General Assembly of Virginia:**

**1. That §§ 32.1-102.4, 38.2-4214, and 38.2-4319 of the Code of Virginia are amended and reenacted and that the Code of Virginia is amended by adding sections numbered 38.2-3406.1, 38.2-3406.2, and 38.2-3541.1 as follows:**

§ 32.1-102.4. Conditions of certificates; monitoring; revocation of certificates.

A. A certificate shall be issued with a schedule for the completion of the project and a maximum capital expenditure amount for the project. The schedule may not be extended and the maximum capital expenditure may not be exceeded without the approval of the Commissioner in accordance with the regulations of the Board.

B. The Commissioner shall monitor each project for which a certificate is issued to determine its progress and compliance with the schedule and with the maximum capital expenditure. The Commissioner shall also monitor all continuing care retirement communities for which a certificate is issued authorizing the establishment of a nursing home facility or an increase in the number of nursing home beds pursuant to § 32.1-102.3:2 and shall enforce compliance with the conditions for such applications which are required by § 32.1-102.3:2. Any willful violation of a provision of § 32.1-102.3:2 or conditions of a certificate of public need granted under the provisions of § 32.1-102.3:2 shall be subject to a civil penalty of up to \$100 per violation per day until the date the Commissioner determines that such facility is in compliance.

C. A certificate may be revoked when:

1. Substantial and continuing progress towards completion of the project in accordance with the schedule has not been made;

2. The maximum capital expenditure amount set for the project is exceeded;

3. The applicant has willfully or recklessly misrepresented intentions or facts in obtaining a certificate; or

4. A continuing care retirement community applicant has failed to honor the conditions of a certificate allowing the establishment of a nursing home facility or granting an increase in the number of nursing home beds in an existing facility which was approved in accordance with the requirements of § 32.1-102.3:2.

D. Further, the Commissioner shall not approve an extension for a schedule for completion of any project or the exceeding of the maximum capital expenditure of any project unless such extension or excess complies with the limitations provided in the regulations promulgated by the Board pursuant to § 32.1-102.2.

E. Any person willfully violating the Board's regulations establishing limitations for schedules for completion of any project or limitations on the exceeding of the maximum capital expenditure of any project shall be subject to a civil penalty of up to \$100 per violation per day until the date of completion of the project.

F. The Commissioner may condition, pursuant to the regulations of the Board, the approval of a certificate (i) upon the agreement of the applicant to provide a level of care at a reduced rate to indigents or accept patients requiring specialized care or (ii) upon the agreement of the applicant to facilitate the development and operation of primary medical care services in designated medically underserved areas of the applicant's service area.

*The certificate holder shall provide documentation to the Department demonstrating that the certificate holder has satisfied the conditions of the certificate. If the certificate holder is unable or fails to satisfy the conditions of a certificate, the Department may approve alternative methods to satisfy the conditions pursuant to a plan of compliance. The plan of compliance shall identify a timeframe within which the certificate holder will satisfy the conditions of the certificate, and identify how the certificate holder will satisfy the conditions of the certificate, which may include (i) making direct payments to an organization authorized under a memorandum of understanding with the Department to receive contributions satisfying conditions of a certificate, (ii) making direct payments to a private nonprofit foundation that funds basic insurance coverage for indigents authorized under a memorandum of understanding with the Department to receive contributions satisfying conditions of a certificate, or (iii) other documented efforts or initiatives to provide primary or specialized care to underserved*



populations. In determining whether the certificate holder has met the conditions of the certificate pursuant to a plan of compliance, only such direct payments, efforts, or initiatives made or undertaken after issuance of the conditioned certificate shall be counted towards satisfaction of conditions.

Any person willfully refusing, failing, or neglecting to honor such agreement shall be subject to a civil penalty of up to \$100 per violation per day until the date of compliance.

G. For the purposes of this section, "completion" means conclusion of construction activities necessary for the substantial performance of the contract.

§ 38.2-3406.1. *Application of requirements that policies offered by small employers include state-mandated health benefits.*

A. *As used in this section:*

"Eligible individual" means an individual who is employed by a small employer and has satisfied applicable waiting period requirements.

"Health insurance coverage" means benefits consisting of coverage for costs of medical care, whether directly, through insurance or reimbursement, or otherwise, and including items and services paid for as medical care under a group policy of accident and sickness insurance, hospital or medical service policy or certificate, hospital or medical service plan contract, or health maintenance organization contract, which coverage is subject to this title or is provided under a plan regulated under the Employee Retirement Income Security Act of 1974.

"Health insurer" means any insurance company that issues accident and sickness insurance policies providing hospital, medical and surgical, or major medical coverage on an expense-incurred basis or a corporation that provides accident and sickness subscription contracts, that is licensed to engage in such business in the Commonwealth, and that is subject to the laws of the Commonwealth that regulate insurance within the meaning of § 514 (b) (2) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. § 1144 (b) (2)).

"Small employer" means, with respect to a calendar year and a plan year, an employer located in the Commonwealth that employed at least two but not more than 50 eligible individuals on business days during the preceding calendar year and who employs at least two eligible individuals on the date a policy under this section becomes effective.

"State-mandated health benefit" means coverage required under this title or other laws of the Commonwealth to be provided in a policy of accident and sickness insurance or a contract for a health-related condition that (i) includes coverage for specific health care services or benefits; (ii) places limitations or restrictions on deductibles, coinsurance, copayments, or any annual or lifetime maximum benefit amounts; or (iii) includes a specific category of licensed health care practitioners from whom an insured is entitled to receive care. "State-mandated health benefit" includes, without limitation, any coverage, or the offering of coverage, of a benefit or provider pursuant to §§ 38.2-3407.5 through 38.2-3407.6:1, 38.2-3407.9:01, 38.2-3407.9:02, 38.2-3407.11 through 38.2-3407.11:3, 38.2-3407.16, 38.2-3408, 38.2-3411 through 38.2-3414.1, 38.2-3418 through 38.2-3418.14, or § 38.2-4221. For purposes of this article, "state-mandated health benefit" does not include a benefit that is mandated by federal law.

B. For the purposes of this section, a group accident and sickness insurance policy providing hospital, medical and surgical, or major medical coverage on an expense-incurred basis, and a group accident and sickness subscription contract providing health insurance coverage for eligible individuals, that is offered, sold, or issued by a health insurer to a small employer:

1. Shall not be required to include coverage, or the offer of coverage, for any state-mandated health benefit; and

2. May include any, or none, of the state-mandated health benefits as the health insurer and the small employer shall agree.

Notwithstanding any provision of this section to the contrary, if any plan authorized by this section includes and offers health care services covered by the plan that may be legally rendered by a health care provider listed in § 38.2-3408, that plan shall allow for the reimbursement of such covered services when rendered by such provider. Unless otherwise provided in this section, this provision shall not require any benefit be provided as a covered service.

C. Any application and any enrollment form used in connection with coverage under this section shall prominently disclose that the policy or contract is not required to provide state-mandated health benefits, shall prominently disclose any and all state-mandated health benefits that the policy or subscription contract does not provide, and shall clearly describe all eligibility requirements.

D. A policy form or subscription contract issued under this section to a small employer shall prominently disclose any and all state-mandated health benefits that the policy or subscription contract does not provide. Such disclosure shall also be included in certificate forms or other evidences of coverage furnished to each participant. Health insurers proposing to issue forms providing coverage under this section shall clearly disclose the intended purposes for such policies or contracts when submitting the forms to the Commission for approval in accordance with § 38.2-316.

E. The Commission shall adopt any regulations necessary to implement this section.

§ 38.2-3406.2. *Capped benefits under insurance policies and contracts.*

Nothing in this chapter or Chapters 35 (§ 38.2-3500 et seq.) or 42 (§ 38.2-4200 et seq.) shall prohibit the offering, sale, or issuance of accident and sickness insurance policies or subscription contracts that cap or limit the total annual or lifetime benefits provided under an accident and sickness insurance policy or subscription contracts at specified dollar amounts.

§ 38.2-3541.1. Continuation following involuntary termination of employment; special circumstances.

A. For purposes of meeting the definition of "COBRA continuation coverage" in Title III of Division B of the American Recovery and Reinvestment Act of 2009, P.L. 111-5 (the Act), employees who are involuntarily terminated during the period beginning September 1, 2008, and ending December 31, 2009, or during any period for which premium assistance is specified by the Act as later amended, shall be offered the option to continue their existing group health insurance coverage subject to the following:

1. Coverage shall continue for a period of up to nine months following the date of (i) involuntary termination for those terminated on or after the date of enactment of this section or (ii) following the date of the notification required pursuant to subdivision 3, contingent upon the involuntarily terminated employee's eligibility for premium assistance under the Act;

2. Premium payments (i) may be paid on a monthly basis to the group policyholder and (ii) shall not exceed 102 percent of the insurer's current premium rate applicable to the group policy;

3. Employers shall provide notification of the availability of continuation under this section as follows:

a. Notification shall be provided to those employees whose employment was terminated on or after September 1, 2008, and prior to February 17, 2009, in accordance with Section 3001 of the Act;

b. Notification shall be provided to those employees whose employment was terminated on or after February 17, 2009, and prior to the date of enactment of this section, no later than 60 days following the date of enactment of this section or the employee's termination, whichever is later; and

c. Notification shall be provided to those employees whose employment was terminated after the date of enactment of this section no later than 30 days following the date of the employee's termination;

4. The employee shall elect this continued coverage no later than 60 days following notification of plan enrollment options; and

5. All other provisions, restrictions and limitations contained in the Act shall apply.

B. The provisions of this section shall only apply to employees of small employers whose group health insurance coverage does not provide for continuation of coverage under the Consolidated Omnibus Budget Reconciliation Act of 1985 (COBRA).

C. As used in this section, "group health insurance coverage" and "health insurance issuer" shall have the same meaning as provided in § 38.2-3431.

§ 38.2-4214. Application of certain provisions of law.

No provision of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-200, 38.2-203, 38.2-209 through 38.2-213, 38.2-218 through 38.2-225, 38.2-230, 38.2-232, 38.2-305, 38.2-316, 38.2-322, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 38.2-515, 38.2-600 through 38.2-620, 38.2-700 through 38.2-705, 38.2-900 through 38.2-904, 38.2-1017, 38.2-1018, 38.2-1038, 38.2-1040 through 38.2-1044, Articles 1 (§ 38.2-1300 et seq.) and 2 (§ 38.2-1306.2 et seq.) of Chapter 13, §§ 38.2-1312, 38.2-1314, 38.2-1315.1, 38.2-1317 through 38.2-1328, 38.2-1334, 38.2-1340, 38.2-1400 through 38.2-1444, 38.2-1800 through 38.2-1836, 38.2-3400, 38.2-3401, 38.2-3404, 38.2-3405, 38.2-3405.1, 38.2-3406.1, 38.2-3406.2, 38.2-3407.1 through 38.2-3407.6:1, 38.2-3407.9 through 38.2-3407.16, 38.2-3409, 38.2-3411 through 38.2-3419.1, 38.2-3430.1 through 38.2-3437, 38.2-3501, 38.2-3502, subdivision 13 of § 38.2-3503, subdivision 8 of § 38.2-3504, §§ 38.2-3514.1, 38.2-3514.2, §§ 38.2-3516 through 38.2-3520 as they apply to Medicare supplement policies, §§ 38.2-3522.1 through 38.2-3523.4, 38.2-3525, 38.2-3540.1, 38.2-3541, 38.2-3541.1, 38.2-3542, 38.2-3543.2, Article 5 (§ 38.2-3551 et seq.) of Chapter 35, §§ 38.2-3600 through 38.2-3607, Chapter 52 (§ 38.2-5200 et seq.), Chapter 55 (§ 38.2-5500 et seq.), Chapter 58 (§ 38.2-5800 et seq.) and § 38.2-5903 of this title shall apply to the operation of a plan.

§ 38.2-4319. Statutory construction and relationship to other laws.

A. No provisions of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-100, 38.2-136, 38.2-200, 38.2-203, 38.2-209 through 38.2-213, 38.2-216, 38.2-218 through 38.2-225, 38.2-229, 38.2-232, 38.2-305, 38.2-316, 38.2-322, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 38.2-515, 38.2-600 through 38.2-620, Chapter 9 (§ 38.2-900 et seq.), §§ 38.2-1016.1 through 38.2-1023, 38.2-1057, Article 2 (§ 38.2-1306.2 et seq.), § 38.2-1306.1, § 38.2-1315.1, Articles 3.1 (§ 38.2-1316.1 et seq.), 4 (§ 38.2-1317 et seq.) and 5 (§ 38.2-1322 et seq.) of Chapter 13, Articles 1 (§ 38.2-1400 et seq.) and 2 (§ 38.2-1412 et seq.) of Chapter 14, §§ 38.2-1800 through 38.2-1836, 38.2-3401, 38.2-3405, 38.2-3405.1, 38.2-3407.2 through 38.2-3407.6:1, 38.2-3407.9 through 38.2-3407.16, 38.2-3411.2, 38.2-3411.3, 38.2-3411.4, 38.2-3412.1:01, 38.2-3414.1, 38.2-3418.1 through 38.2-3418.14, 38.2-3419.1, 38.2-3430.1 through 38.2-3437, 38.2-3500, subdivision 13 of § 38.2-3503, subdivision 8 of § 38.2-3504, §§ 38.2-3514.1, 38.2-3514.2, 38.2-3522.1 through 38.2-3523.4, 38.2-3525, 38.2-3540.1, 38.2-3541.1, 38.2-3542, 38.2-3543.2, Article 5 (§ 38.2-3551 et seq.) of Chapter 35, Chapter 52 (§ 38.2-5200 et seq.), Chapter 55 (§ 38.2-5500 et seq.), Chapter 58 (§ 38.2-5800 et seq.) and § 38.2-5903 of this title shall be applicable to any health maintenance

organization granted a license under this chapter. This chapter shall not apply to an insurer or health services plan licensed and regulated in conformance with the insurance laws or Chapter 42 (§ 38.2-4200 et seq.) of this title except with respect to the activities of its health maintenance organization.

B. For plans administered by the Department of Medical Assistance Services that provide benefits pursuant to Title XIX or Title XXI of the Social Security Act, as amended, no provisions of this title except this chapter and, insofar as they are not inconsistent with this chapter, §§ 38.2-100, 38.2-136, 38.2-200, 38.2-203, 38.2-209 through 38.2-213, 38.2-216, 38.2-218 through 38.2-225, 38.2-229, 38.2-232, 38.2-322, 38.2-400, 38.2-402 through 38.2-413, 38.2-500 through 38.2-515, 38.2-600 through 38.2-620, Chapter 9 (§ 38.2-900 et seq.), §§ 38.2-1016.1 through 38.2-1023, 38.2-1057, § 38.2-1306.1, Article 2 (§ 38.2-1306.2 et seq.), § 38.2-1315.1, Articles 3.1 (§ 38.2-1316.1 et seq.), 4 (§ 38.2-1317 et seq.) and 5 (§ 38.2-1322 et seq.) of Chapter 13, Articles 1 (§ 38.2-1400 et seq.) and 2 (§ 38.2-1412 et seq.) of Chapter 14, §§ 38.2-3401, 38.2-3405, 38.2-3407.2 through 38.2-3407.5, 38.2-3407.6 and 38.2-3407.6:1, 38.2-3407.9, 38.2-3407.9:01, and 38.2-3407.9:02, subdivisions 1, 2, and 3 of subsection F of § 38.2-3407.10, 38.2-3407.11, 38.2-3407.11:3, 38.2-3407.13, 38.2-3407.13:1, and 38.2-3407.14, 38.2-3411.2, 38.2-3418.1, 38.2-3418.2, 38.2-3419.1, 38.2-3430.1 through 38.2-3437, 38.2-3500, subdivision 13 of § 38.2-3503, subdivision 8 of § 38.2-3504, §§ 38.2-3514.1, 38.2-3514.2, 38.2-3522.1 through 38.2-3523.4, 38.2-3525, 38.2-3540.1, 38.2-3542, 38.2-3543.2, Chapter 52 (§ 38.2-5200 et seq.), Chapter 55 (§ 38.2-5500 et seq.), Chapter 58 (§ 38.2-5800 et seq.) and § 38.2-5903 shall be applicable to any health maintenance organization granted a license under this chapter. This chapter shall not apply to an insurer or health services plan licensed and regulated in conformance with the insurance laws or Chapter 42 (§ 38.2-4200 et seq.) of this title except with respect to the activities of its health maintenance organization.

C. Solicitation of enrollees by a licensed health maintenance organization or by its representatives shall not be construed to violate any provisions of law relating to solicitation or advertising by health professionals.

D. A licensed health maintenance organization shall not be deemed to be engaged in the unlawful practice of medicine. All health care providers associated with a health maintenance organization shall be subject to all provisions of law.

E. Notwithstanding the definition of an eligible employee as set forth in § 38.2-3431, a health maintenance organization providing health care plans pursuant to § 38.2-3431 shall not be required to offer coverage to or accept applications from an employee who does not reside within the health maintenance organization's service area.

F. For purposes of applying this section, "insurer" when used in a section cited in subsections A and B of this section shall be construed to mean and include "health maintenance organizations" unless the section cited clearly applies to health maintenance organizations without such construction.

**2. That the provisions of § 38.2-3406.2 of the Code of Virginia are declarative of existing law.**

**3. That health insurers offering plans pursuant to § 38.2-3406.1 of the Code of Virginia shall report annually to the Bureau of Insurance on the number of small employers and individuals using plans issued pursuant to such section, the coverage provided, and the cost of premiums and out-of-pocket expenses. The Bureau of Insurance shall compile this information and evaluate the impact of such plans in a report to be submitted to the Governor and General Assembly on August 1, 2010, and August 1, 2011.**

**4. That an emergency exists and the provision of this act amending the Code of Virginia by adding section numbered 38.2-3541.1 is in force from its passage.**

