



Virginia's Homeless Programs 2011-12 Program Year

**A Report to the
House Appropriations
and
Senate Finance Committees**



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Executive Summary

Homelessness directly affects thousands of Virginians annually. According to the annual 2012 point-in-time count¹ conducted by localities statewide, at least 8,392 individuals were homeless during a 24-hour snapshot in January 2012. Four to five times that number (33,568-41,960 individuals annually) may actually experience homelessness at some point during the year, according to national homeless studies. Many of these persons have special needs based on situations ranging from physical or mental disabilities to chronic substance abuse. Of the total homeless population, many are also victims of other circumstances such as job loss or domestic violence.

The Virginia Department of Housing and Community Development (DHCD) directly addresses the problems associated with homelessness by administering several core programs that provide financial support to local governments and nonprofit providers of housing and supportive services to the homeless. During the 2011-12 program year, DHCD administered the following:

- **Child Care for Homeless Children Program (CCHCP)**
 - A \$350,000 block grant to provide child care for homeless children.
 - 318 children received child care through the program.
- **Child Services Coordination Grant (CSCG)**
 - \$330,453 in state general funds to coordinate services for children in shelters.
 - 4,620 homeless children in 49 emergency and transitional housing facilities were assisted.
- **State Shelter Program (SSG)**
 - \$5,372,474 in state general funds to the State Shelter Grant (SSG).
 - SSG served 25,022 persons through emergency, transitional, and seasonal shelters during 2011-12 program year.
- **Emergency Solutions Grant (ESG)**
 - \$1,682,166 in federal funds through the Emergency Solutions Grant (ESG) through the Department of Housing and Urban Development (HUD).
 - ESG served approximately 6,522 individuals with homeless assistance services.
- **Homeless Services Pilot Program (HSPP)**
 - \$344,000 in state general funds for the Homeless Services Pilot Program.
 - HSPP provided transition-in-place funding to serve 308 individuals (98 households).

¹2012 January PIT Count (preliminary results)

- **Virginia Promising Practices (VP3)**
 - \$996,964 in state general funds for the Virginia Promising Practices Program (VP3).
 - VP3 provided rapid re-housing funding to serve 1,276 individuals (503 households).

- **Homeless Intervention Program (HIP)**
 - \$4,650,000 million in state general funds.
 - Financial assistance to prevent homelessness was provided to 4,158 individuals (1,507 households).

- **Housing Opportunities to Persons with AIDS/HIV (HOPWA)**
 - \$725,533 in federal funds through HUD.
 - Funding was distributed through eight project sponsors across the state to serve 286 individuals (271 households) with HIV/AIDS with rent assistance and services. In addition, 210 family members benefited from these services

- **Homelessness Prevention and Rapid Re-housing Program (HPRP)**
 - \$11.4 million in federal stimulus funds through the American Recovery and Reinvestment Act (ARRA) received in 2009 as a one-time three year grant for homelessness prevention, rapid re-housing, and related services.
 - As of June 30, 2012, 100 percent of all funds had been expended by 23 sub-grantees.
 - HPRP funds assisted 12,343 individuals (4,729 households) in three years.

This report serves as a means to report overall conditions and progress made related to the administration of the State's homelessness programs in compliance with Budget Item 103 D.

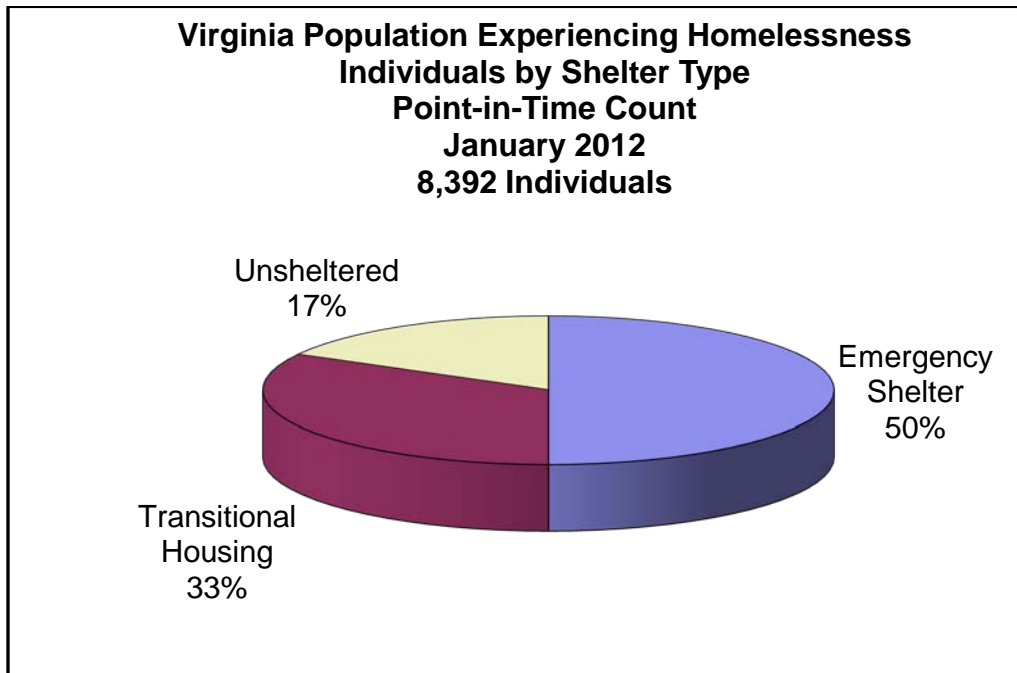
The Department shall report to the Chairmen of the Senate Finance, the House Appropriations Committees, and the Director, Department of Planning and Budget by November 4 of each year on the state's homeless programs, including, but not limited to, the number of (i) emergency shelter beds, (ii) transitional housing units, (iii) single room occupancy dwellings, and (iv) homeless intervention programs supported by state funding on a locality and statewide basis. The report shall also include the number of Virginians served by these programs, the costs of the programs, and the financial and in-kind support provided by localities and nonprofit groups in these programs. In preparing the report, the Department shall consult with localities and community-based groups.

Conditions

Every year each jurisdiction across the state participates in an annual point-in-time count of sheltered and unsheltered persons experiencing homelessness. Sheltered persons are any individuals (including children and unaccompanied youth) sleeping in emergency shelters, transitional housing, or using a hotel/motel voucher. Unsheltered individuals are (including children and unaccompanied youth) sleeping in a place not meant for human habitation, such as cars, parks, sidewalks, abandoned buildings, or on the street.

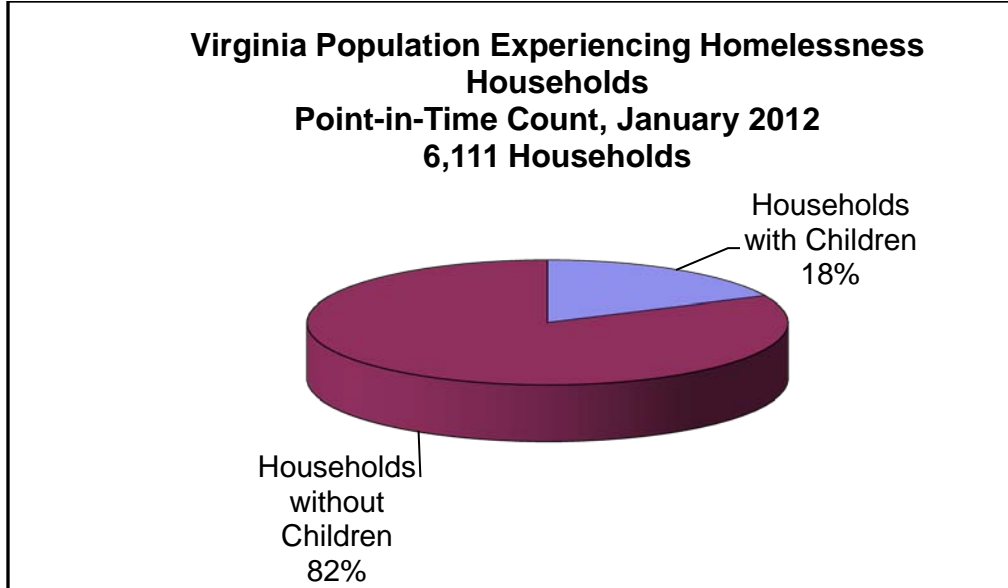
The January 2012 point-in-time count² identified 8,392 individuals (6,111 households) as experiencing homelessness. About 50 percent of these individuals were in emergency shelters, 33 percent were in transitional shelter programs, and 17 percent (consistent with the 2011 count) were unsheltered at the time of the count. Less than one percent of homeless individuals were housed in Safe Havens.

The number of individuals experiencing homelessness over an entire year is typically four to five times that of the point-in-time count. In this case, an estimated 33,568 to 41,960 individuals in Virginia experienced homelessness at some point throughout the year.

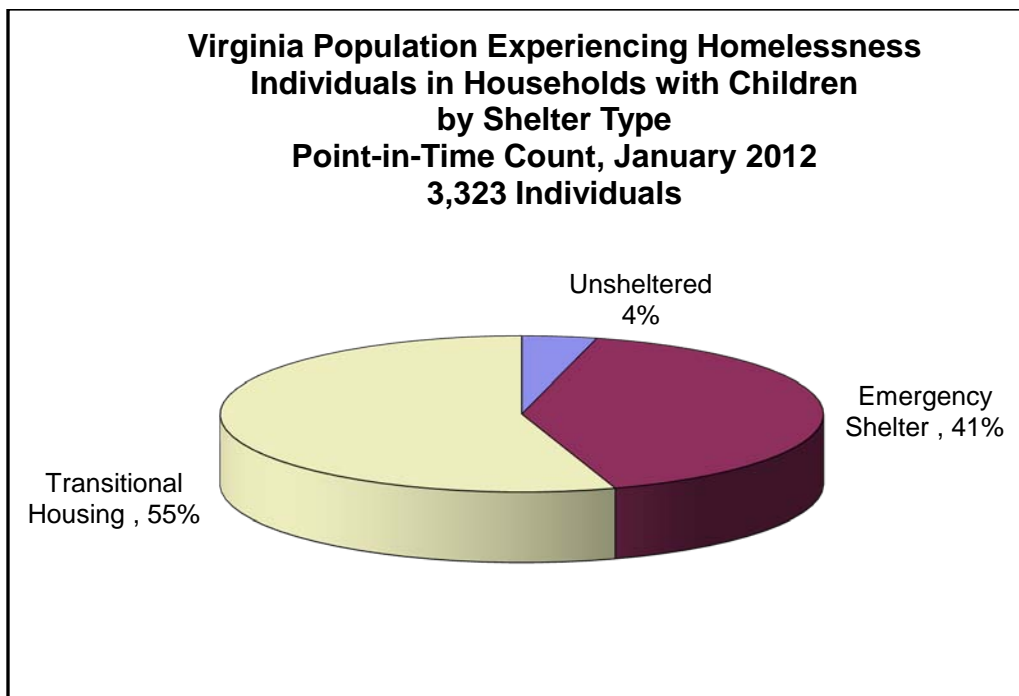


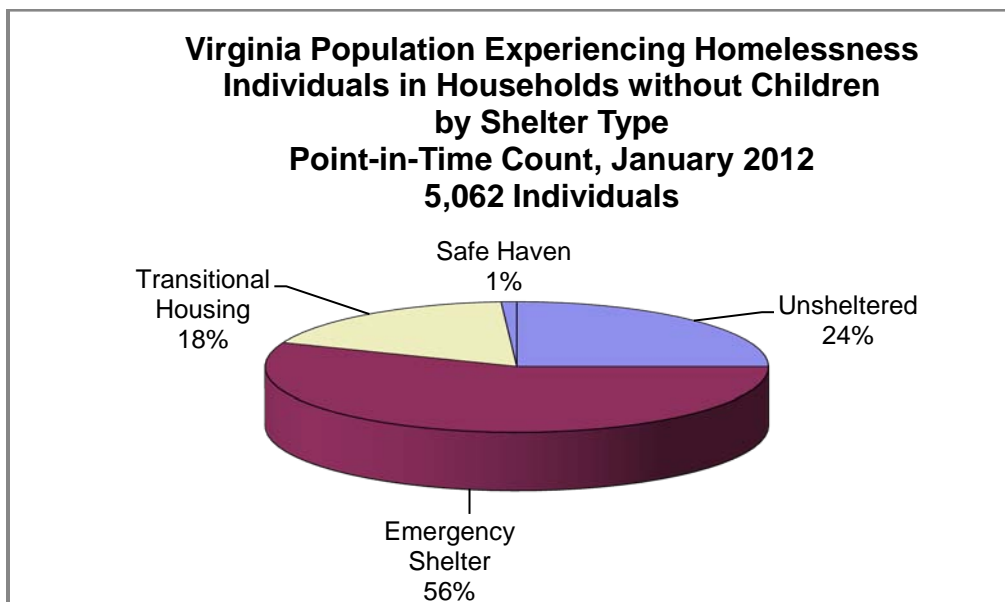
² 2012 January PIT Count (preliminary results)

Eighteen percent of households experiencing homelessness during the point-in-time count included households with dependent children.

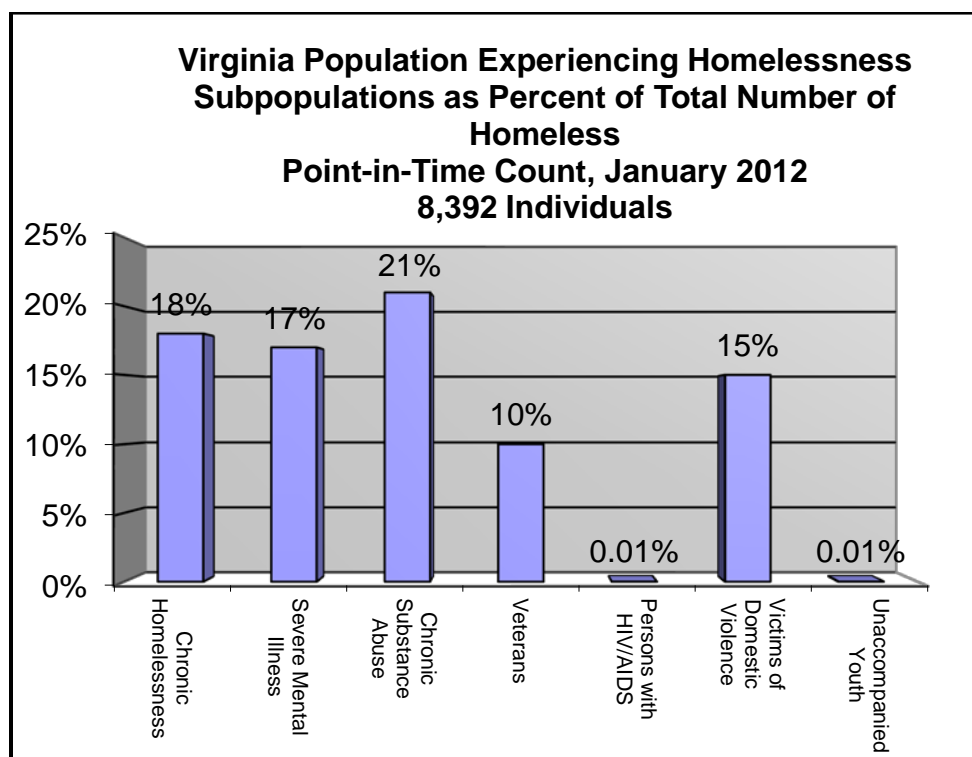


Individuals in households with dependent children were more likely (55 percent) to reside in transitional housing as compared to those in households without dependent children (18 percent). Individuals in households without children were significantly more likely (56 percent) to reside in emergency shelter as compared to those in households with children (41 percent) or be entirely unsheltered (24 percent) as compared to those in households with children where only four percent of these individuals were unsheltered.





Based on data reported from the 2012 point-in-time count, 18 percent of the 8,392 individuals were experiencing chronic homelessness. This is based on the HUD definition of chronic homelessness as "an unaccompanied homeless individual with a disabling condition who has either been continuously homeless for a year or more, or has had at least four episodes of homelessness in the past three years." Notably, ten percent of the homeless populations in Virginia are reportedly veterans, and 15 percent are victims of domestic violence. In addition, 17 percent were severely mentally ill and 21 percent were reported as chronic substance abuse.



Note: Totals greater than 100 percent due to individuals being included in some cases in more than one sub-population.

Homeless Outcomes Advisory Committee

In May 2010, Governor Bob McDonnell signed Executive Order 10 for a Housing Policy Framework that called for a focus on addressing the needs of homeless Virginians, and housing and services for those with very low incomes. As part of this effort, the Governor laid out the following task: to develop a plan to leverage state resources more effectively; maximize the effectiveness of State services and resources for individuals and families who are homeless or at risk of homelessness; and realize efficiencies through enhanced coordination and shared resources among State agencies. The report can be found at: <http://www.virginiahousingpolicy.com/pdf/Homeless%20Outcomes%20Advisory.pdf>

The resulting work identified five primary goals to meet the Governor's challenge. The following lists the goals and the current progress on achieving the objectives.

Goal One: Increase the number of permanent supportive housing units

- In the fall of 2012, the Virginia Balance of State Continuum of Care, administered by DHCD, will submit multiple leasing projects to HUD under the Continuum of Care Competition process. If funded, projects could total approximately 50 new permanent supportive housing units, over 100 beds (primarily leasing projects), for individuals or families who are homeless and have a diagnosable disability. In addition a CoC transitional housing project will be repurposed in November 2012 to provide 9 units (25 beds) for permanent supportive housing.
- DHCD set aside HOME predevelopment funding for permanent supportive housing development projects (restricted to state Community Housing Development Organization's (CHDO).
- VHDA changed eligibility requirements for the Rental Housing SPARC Program to support only permanent supportive housing development.
- VHDA expanded funding developments in the non-competitive pool within the Low Income Housing Tax Credit Program to include projects that serve the chronically homeless.
- Two new positions were funded at Department of Veteran Services (DVS) beginning in FY 2013 to assist communities in building capacity to participate in programs funded by the VA, HUD and DOL
- Virginia Coalition to End Homelessness (VCEH) is partnering with the VA Medical Centers to identify how to streamline access to HUD VASH vouchers for the veterans experiencing chronic homelessness who have been identified as the most vulnerable. These efforts have already prioritized 15 HUD VASH vouchers for this population through the Hampton VA Medical Center.

- VCEH launched the 1,000 Homes initiative in 2012 which targets the vulnerable populations.
- VCEH in partnership with DBHDS and NAMI Virginia hosted a Housing Stability and Mental Illness Summit and encouraged local communities to create permanent supportive housing plans.

Goal Two: Increase flexibility of funding to prevent homelessness and support rapid re-housing

- During the 2011-12 program year, DHCD continued the Homeless Services Pilot Program which funded four projects with a total funding of \$350,000 to support transition-in-place and rapid re-housing models.
- The Virginia Promising Practices Program (VP3) was initiated for the 2011-12 program year and redirected \$1,000,000 of state homeless funds to 21 programs providing transition-in-place and rapid re-housing throughout the state.
- The number of organizations providing rapid re-housing increased from four to 25.
- Beginning in the 2011-12 program year, DHCD began using the federally funded Emergency Solutions Grant for homeless prevention.
- DHCD continued the collaboration with the Freddie Mac Foundation, the National Alliance to End Homelessness and the Virginia Coalition to End Homelessness to provide training, technical assistance and change grants for homeless service providers undertaking rapid re-housing.

Goal Three: Increase statewide data collection and system coordination

- The 2012 point-in-time (PIT) count and homeless services housing inventory data was collected and aggregated from all CoCs across the state.
- DHCD collected statewide HMIS data to include in the Analysis to the Impediments for Fair Housing Report.
- Two HMIS data and performance input sessions were held in the past year, one in an urban community and the other in a rural community.
- The statewide Homeless Outcomes Coordinating Council has continued to meet on a regular basis as have the four committees established to ensure implementation of the specific goals.

Goal Four: Increase access to substance abuse and mental health treatment

- DHCD and DBHDS held a training that presented to CSBs various models of PSH and potential collaborations with developers.
- DBHDS provided \$25,000 to Virginia Supportive Housing (VSH) to help house highly vulnerable homeless individuals with serious mental illness identified through the VCEH-sponsored 1,000 Homes for 1,000 Virginians project in Richmond.
- DBHDS provided \$50,000 to Virginia Supportive Housing for services to homeless persons with Serious Mental Illness or Substance Use Disorders in VSH programs.
- The Healing Place (THP) in Richmond is providing technical assistance to organizations in Norfolk and Lynchburg for the development of two new facilities that address homelessness, substance abuse, jail diversion, and prisoner re-entry.
- DCJS provided \$75,000 to fund a Pretrial Initiative on Mental Illness (PIMI) post-booking, pretrial jail diversion effort targeting recently arrested defendants at the Middle River Regional Jail with serious mental health issues or co-occurring mental health and substance abuse disorders.
- DBHDS provides training on Crisis Intervention Teams (CIT) and Jail Diversion Model Programs in Virginia to leverage resources and improve outcomes for individuals with mental illness involved in the Criminal Justice System. There are now 29 CIT Programs in Virginia and 9 of the programs have developed CIT triage, assessment, treatment, and referral centers that reduce the amount of time officers spend on mental health related calls.
- DBHDS conducted nine Cross-Systems Mapping seminars since FY11 to improve linkages between regional and local Criminal Justice and Behavioral Health systems to prevent and reduce criminal justice involvement. Three additional seminars will be conducted by January 2013.
- DBHDS has added a new statewide SSI/SSDI Outreach, Access, and Recovery (SOAR) project coordinator. The SOAR Coordinator provided training and technical assistance to homeless service providers in 5 new sites (communities), in addition to the seven sites that previously existed. Three additional sites are in the process of development.

Goal Five: Implement statewide pre-discharge policies for the foster care system, hospitals, mental health facilities and correctional facilities

- DSS has incorporated specific services, including housing options, to be included in the pre-discharge plan for youth being released from the foster care system.
- DBHDS is currently documenting the number of patients who are discharged into shelters.
- Virginia Department of Corrections (VDOC) updated and issued Procedure 820.2 Reentry Planning which details the process for prison and community corrections staff to follow in release planning and home plan confirmation.
- VDOC is updating the electronic offender management system to assist in identifying inmates with prior military service in regional and local jails. In addition, the system is in development to track cases in which inmates are released without a home plan and the reasons for those releases.

Homeless Programs

DHCD administers approximately \$14.5 million annually for homeless services programs. This includes approximately \$11.7 million in state general funds that leverage approximately \$2.75 million in federal funds to address the critical needs of homelessness in Virginia.

Federal resources include \$350,000 from Health and Human Services (HHS), which is allocated to DHCD through the Virginia Department of Social Services (DSS) for a childcare services program serving homeless children within the Commonwealth. In addition to the federal funding allocated to the Department through DSS, DHCD also received federal funding directly from HUD through the federal Emergency Solutions Grant (ESG) program and HOPWA. The federal Emergency Solutions Grant (ESG) program is leveraged along with the State Shelter Grant to support homeless services across the Commonwealth and the HOPWA program prevents homelessness among low-income individuals with HIV/AIDS and their families.

| DHCD-Administered Homeless Programs 2011-2012 Program Year | | |
|---|--------------------|-----------------------------|
| Program | Source | 2011-2012 Allocation |
| Child Care for Homeless Children Program (CCHCP) | Federal –HHS (DSS) | \$350,000 |
| Child Care Services Coordinator Grant (CSCG) | State | \$330,453 |
| Emergency Solutions Grant (ESG) | Federal -HUD | \$1,682,166 |
| State Shelter Grant (SSG) | State | \$5,372,474 |
| Homeless Services Pilot Program (HSPP) | State | \$344,000 |
| Virginia Promising Practices (VP3) | State | \$996,964 |
| Homeless Intervention Program (HIP) | State | \$4,650,000 |
| Housing Opportunities for Persons with AIDS (HOPWA) | Federal -HUD | \$725,533 |

Future Funding of SSG and ESG

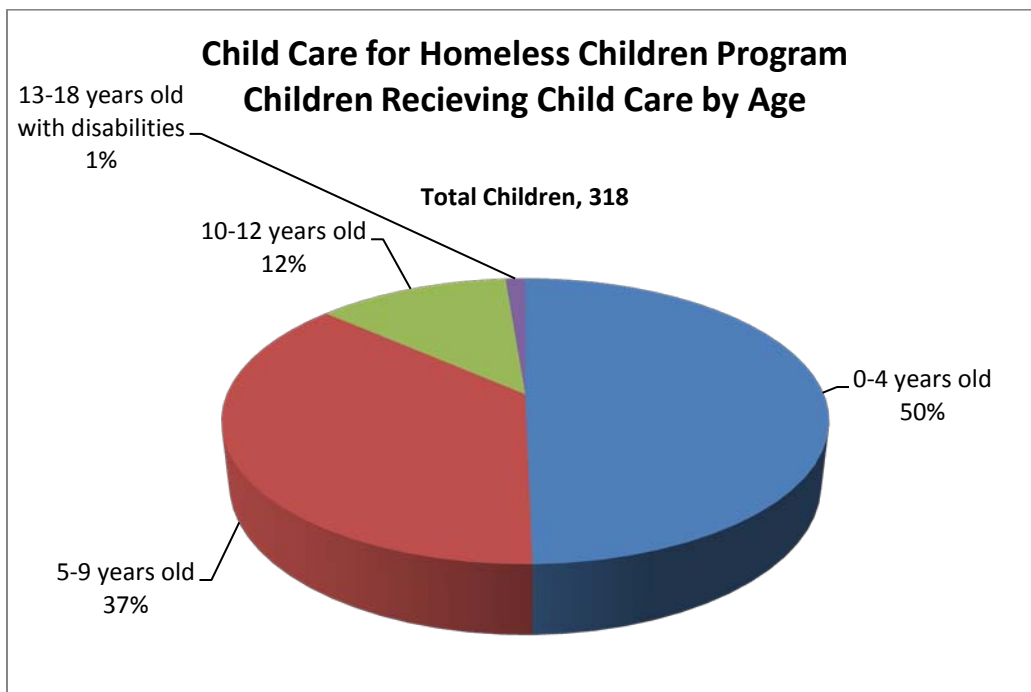
In 2012-13 program year, the State Shelter Grant (SSG) was renamed the Housing Solutions Grant (HSG) reflecting the shift from funding exclusively shelter operations to include rapid re-housing as an eligible activity. In addition, the funding shifted from formula-based funding to a competitive application process. The pilot programs, Homeless Services Pilot Program (HSPP) and Virginia Promising Practices (VP3) activities are now included in the Homeless Solutions Grant (HSG). The Emergency Solutions Grant (ESG) is currently in the second year of renewal funding for the 2012-13 program year and will continue to be funded based on a competitive process in 2013-14 program year.

Child Care for Homeless Children Program

The Child Care for Homeless Children Program (CCHCP) receives funding through the federal Child Care and Development Block Grant from the Department of Health and Human Services, which the Virginia Department of Social Services (DSS) administers. DHCD has an interagency agreement with DSS to provide for the payment of child care services for homeless children residing in emergency shelters and transitional housing facilities that receive State Shelter Grant funding. Homeless families in shelter facilities may receive assistance for the cost of child care while working or participating in an educational or job training program.

In the 2011-12 program year, DSS provided DHCD with \$350,000 from its block grant to support the Child Care for Homeless Children Program. As a result 318 children (representing 217 households) received childcare during the year allowing parents to work toward developing economic self-sufficiency.

Over half of the children receiving childcare were four years old or younger.



| Childcare for Homeless Children 2011-12 | | |
|--|-----------------|---------------------|
| Service Provider | Location | Funding |
| Action in Community Through Service | Dumfries | \$30,034.22 |
| Catholic Charities Diocese of Arlington | Arlington | \$11,571.23 |
| Community Lodges | Alexandria | \$20,863.19 |
| Community Touch, Inc. | Bealeton | \$36,338.46 |
| ForKids, Inc. | Norfolk | \$8,878.76 |
| Genieve Shelter | Suffolk | \$4,619.68 |
| Hilliard House | Richmond | \$43,210.98 |
| HomeAgain (formerly Emergency Shelter, Inc.) | Richmond | \$29,612.98 |
| Homestretch | Falls Church | \$16,104.55 |
| Mercy House, Inc. | Harrisonburg | \$10,265.39 |
| Northern Virginia Family Service | Oakton | \$18,571.86 |
| Portsmouth Area Resources Coalition, Inc. | Portsmouth | \$2,414.33 |
| Samaritan House, Inc. | Virginia Beach | \$32,288.54 |
| St. Joseph's Villa | Richmond | \$39,736.21 |
| Transitional Housing Barn, Inc. | Bristow | \$24,088.02 |
| YWCA of South Hampton Roads | Norfolk | \$11,342.65 |
| TOTAL | | \$339,941.05 |

Child Services Coordination Grant

The Child Services Coordination Grant (CSCG) program provides support for an in-house coordinator to address the special health care, mental health, and educational needs of homeless children residing in emergency shelters and transitional housing facilities. Nonprofit organizations and local governments that receive State Shelter Grant funds were eligible applicants for CSCG funds.

Awards were based on the monthly average number of children served in shelter. The 2011-12 funding included an appropriation of approximately \$330,000 in state general funds.

- 2,048 children were referred to address health concerns.
- 1,369 children were referred to address mental health concerns.
- 2,023 children were referred for services to the Department of Social Services
- 2,037 children were coordinated with the local Project Hope liaison in the public school systems.

NOTE: Selected outcome numbers may represent duplication, because a homeless child may need a variety of services and assistance. Also, some children may have entered the shelter in one fiscal year and received the service in a subsequent year.

The CSCG program addresses the needs of homeless children by:

- Insuring that professional child service resources are available to homeless families with children through linkages in the community.
- Improving service delivery to homeless children through increased information-sharing, collaborative planning, and analysis/referral to existing resources.
- Emphasizing parental choice and participation in the coordination of services for children.

Child service coordinators assisted 4,620 homeless children in 49 emergency shelter and transitional housing facilities.

| Child Services Coordinator Grant 2011-12 | | |
|---|-----------------|----------------|
| Service Provider | Location | Funding |
| Action in Community Through Service of Prince William, Inc. | Dumfries | \$13,921.00 |
| Avalon: A Center for Women and Children | Williamsburg | \$4,640.00 |
| CARITAS | Richmond | \$9,281.00 |
| Carpenter's Shelter | Alexandria | \$4,640.00 |
| Community Lodgings, Inc. | Alexandria | \$4,640.00 |
| Community Touch | Bealeton | \$4,640.00 |

| Service Provider | Location | Funding |
|--|-----------------|----------------|
| Crisis Assistance Response Emergency Shelter, Inc. | Petersburg | \$8,613.00 |
| Doorways | Arlington | \$4,640.00 |
| Eastern Shore Coalition Against Domestic Violence | Danville | \$4,144.30 |
| Ecumenical Family Shelter, Inc. A.K.A. The Dwelling Place | Norfolk | \$4,640.00 |
| Family Crisis Support Services, Inc. | Norton | \$4,640.00 |
| Family Resource Center | Wytheville | \$4,640.01 |
| Fauquier Family Shelter Services, Inc. | Warrenton | \$9,281.00 |
| First Step: A Response to Domestic Violence, Inc. | Harrisonburg | \$4,640.00 |
| ForKids, Inc. | Norfolk | \$13,921.00 |
| Franklin County Family Resource Center | Rocky Mount | \$4,640.00 |
| Genieve Shelter | Suffolk | \$3,061.00 |
| Harmony Place | Front Royal | \$4,640.00 |
| Help and Emergency Response | Portsmouth | \$9,281.00 |
| HomeAgain | Richmond | \$11,951.76 |
| Homestretch | Falls Church | \$13,921.01 |
| Laurel Intervention Center for Domestic Violence | Winchester | \$4,640.45 |
| Laurel Shelter, Inc. | Gloucester | \$3,707.43 |
| Loudoun County Department of Family Services | Leesburg | \$4,640.00 |
| Menchville House Ministries | Newport News | \$4,640.02 |
| Mercy House, Inc. | Harrisonburg | \$4,640.00 |
| New Directions Center, Inc. | Staunton | \$4,640.00 |
| New Hope Housing, Inc. | Alexandria | \$4,640.00 |
| Northern Virginia Family Service | Oakton | \$19,562.00 |
| Our House Families (Formerly Community Resource Network of Chesapeake, Inc.) | Chesapeake | \$4,640.00 |
| People Incorporated of Southwest Virginia | Abingdon | \$9,281.00 |
| Portsmouth Area Resources Coalition, Inc. | Portsmouth | \$9,777.15 |
| Rappahannock Council on Domestic Violence | Fredericksburg | \$4,640.45 |
| Rappahannock Refuge, Inc./Hope House | Fredericksburg | \$4,640.00 |
| Response, Inc. | Woodstock | \$7,310.80 |
| Reston Interfaith, Inc. | Reston | \$4,640.00 |
| Salvation Army of Richmond | Richmond | \$4,640.00 |
| Samaritan House, Inc. | Virginia Beach | \$18,562.00 |
| Southside Center for Violence Prevention, Inc. | Crewe | \$3,582.00 |
| Shelter House, Inc. | Falls Church | \$4,640.00 |
| St. Joseph's Villa | Richmond | \$4,640.00 |
| Thurman Brisben Homeless Shelter, Inc. | Fredericksburg | \$9,281.00 |

| Service Provider | Location | Funding |
|--|-----------------|---------------------------------|
| Transitional Housing Barn, Inc | Bristow | \$4,640.00 |
| Transitions Family Violence Services | Hampton | \$4,640.00 |
| Volunteers of America Chesapeake, Hilda Barg Homeless Provider | Woodbridge | \$9,281.00 |
| Women's Resource Center of the New River Valley | Radford | \$4,640.00 |
| YWCA of Central Virginia | Lynchburg | \$4,640.00 |
| YWCA of Richmond | Richmond | \$4,640.00 |
| YWCA of South Hampton Roads | Norfolk | \$9,281.00 |
| TOTAL | | \$330,562.38³ |

State Shelter Grant and Emergency Solutions Grant

The State Shelter Grant (SSG) is a state-funded program that allocated \$5,349,537 in state general funds for primarily shelter operations and support services. In addition to SSG, the Emergency Solutions Grant helped support shelter operations in addition to homeless prevention.

The State Shelter Grant (SSG) program helped homeless families and individuals by providing state funding to emergency shelters and transitional housing facilities. The funds can be used for operating costs such as salary support, administration, maintenance, rent, utilities, insurance, supplies, and furnishings. SSG funds may also be used to support the delivery of support services addressing employment, substance abuse, education, or health needs. These services cannot be duplicative or replace existing services.

Many grantees receive both SSG and ESG funding. However, grantees in the federal Emergency Solutions Grant (ESG) FFY 2011-12 entitlement cities of Norfolk, Richmond, Roanoke, and Virginia Beach, and the entitlement counties of Fairfax, and Prince William are not eligible for state-administered ESG funding. These jurisdictions receive direct allocations of ESG funds from Housing and Urban Development (HUD).

In 2011-12, DHCD allocated SSG based on the number of beds available to serve the homeless (60 percent), on the shelter utilization rate (20 percent), and on the level of services provided by the shelter (20 percent). Seasonal facilities (thermal shelters) received DHCD-administered funding based on the average daily bed count prorated by the number of months the shelter was in operation.

The ESG state allocation, minus five percent for state/local government administrative costs, was allocated to sub-grantees (non-profits and units of local governments) in ESG non-entitlement localities. Sub-grantees were selected for

³ Amount higher than appropriation due to funds carried forward from previous year

the July 1, 2011 - June 30, 2012 program year based on a competitive application process.

Shelter providers receiving SSG served 25,022 persons through emergency, transitional, and seasonal shelters during 2011-12 program year. The table and charts to follow provide additional details on the count and percentage distribution served by the primary types of shelters.

| STATE SHELTER GRANT (SSG) FUNDING 2011-12 | | |
|---|-----------------|----------------|
| Service Provider | Location | Funding |
| Action in Community Through Service of Prince William, Inc. | Dumfries | \$79,233.68 |
| Alexandria Office On Women/Battered Women's Shelter | Alexandria | \$15,987.00 |
| Alexandria, City of Department of Human Services | Alexandria | \$90,688.99 |
| Alive, Inc. | Alexandria | \$13,320.00 |
| Arlington County Government | Arlington | \$31,050.00 |
| Arlington-Alexandria Coalition for the Homeless, Inc. | Arlington | \$49,609.00 |
| Avalon: A Center for Women and Children | Williamsburg | \$38,094.00 |
| Bedford County DSS-Domestic Violence Services | Bedford | \$9,328.00 |
| Bethany House of Northern Virginia, Inc. | Alexandria | \$27,452.00 |
| CARITAS | Richmond | \$131,138.00 |
| Carpenter's Shelter | Alexandria | \$96,331.00 |
| Catholic Charities of the Dioceses of Arlington | Arlington | \$47,359.00 |
| Choices, Council on Domestic Violence for Page County | Luray | \$18,077.04 |
| Christian Relief Services, Inc. | Alexandria | \$34,482.00 |
| Citizens Against Family Violence, Inc. | Martinsville | \$13,344.00 |
| Clinch Valley Community Action (Family Crisis Services) | North Tazewell | \$36,861.00 |
| Community Housing Partners | Christiansburg | \$31,007.00 |
| Community Lodgings, Inc. | Alexandria | \$45,350.00 |
| Community Touch, Inc. | Bealeton | \$55,726.16 |
| Community Transitional Housing Program, Inc. | Front Royal | \$10,915.00 |
| Crisis Assistance Response Emergency Shelter, Inc. | Petersburg | \$19,746.00 |
| Crossroads Shelter, Inc. | Wytheville | \$25,090.24 |
| Culpeper Community Development Corporation | Culpeper | \$20,440.20 |
| The Daily Planet | Richmond | \$19,460.00 |
| Doorways | Arlington | \$34,612.00 |

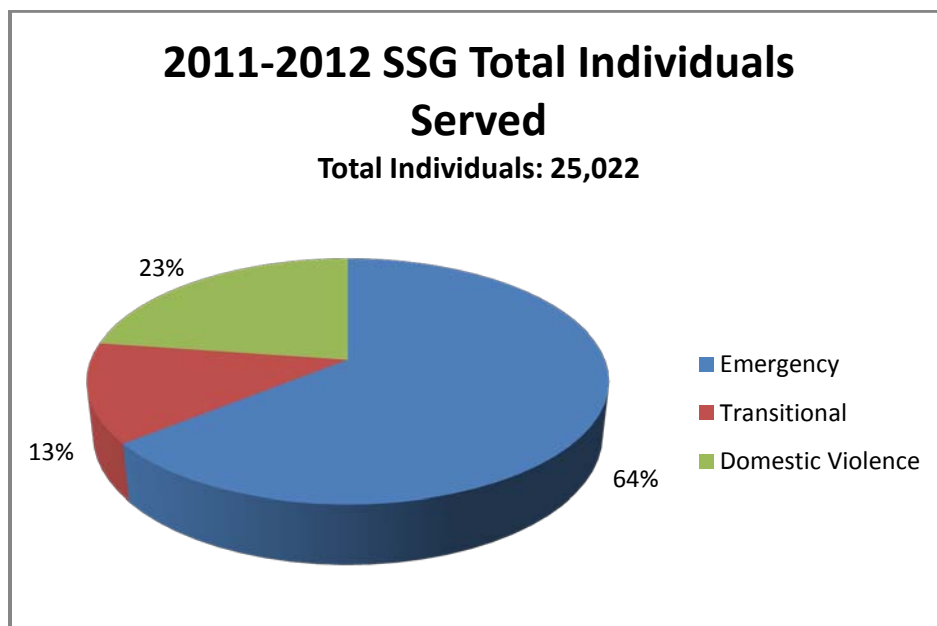
| Service Provider | Location | Funding |
|---|-----------------|----------------|
| Eastern Shore Coalition Against Domestic Violence | Onancock | \$17,354.00 |
| Ecumenical Family Shelter, Inc. A.K.A. The Dwelling Place | Norfolk | \$55,411.00 |
| Family Crisis Support Services, Inc. | Norton | \$57,478.00 |
| Family Resource Center | Wytheville | \$27,491.00 |
| Fauquier Family Shelter Services, Inc. | Warrenton | \$140,732.00 |
| First Step: A Response to Domestic Violence, Inc. | Harrisonburg | \$16,991.00 |
| ForKids, Inc. | Norfolk | \$82,758.00 |
| Franklin County Family Resource Center | Rocky Mount | \$21,613.00 |
| Freedom House | Richmond | \$48,477.68 |
| Genieve Shelter | Suffolk | \$17,939.87 |
| Good Shepherd Alliance, Inc. | Sterling | \$30,715.00 |
| Greater Orange Community Development Corporation, Inc. | Orange | \$20,643.06 |
| Hampton Ecumenical Lodgings and Provisions, Inc. | Hampton | \$79,432.00 |
| Hampton-Newport News Community Services Board | Newport News | \$8,809.00 |
| Hanover Safe Place (Hanover Domestic Violence Task Force) | Front Royal | \$8,893.00 |
| Harmony Place (formerly Warren Cty Council on Domestic Violence) | Ashland | \$40,220.00 |
| Harrisonburg/Rockingham Area Thermal Shelter | Harrisonburg | \$6,869.00 |
| The Haven Shelter and Services, Inc. | Warsaw | \$16,399.00 |
| The Healing Place | Richmond | \$200,094.68 |
| Help and Emergency Response | Portsmouth | \$41,270.00 |
| Hilliard House | Richmond | \$31,037.69 |
| HomeAgain (formerly Emergency Shelter, Inc.) | Richmond | \$158,712.68 |
| Homestretch | Falls Church | \$280,183.00 |
| Hope House of Scott County | Gate City | \$14,316.00 |
| Judeo-Christian Outreach Center | Galax | \$50,054.02 |
| The Laurel Center Intervention for Domesitic & Sexual Violence (Shelter for Abused Women) | Winchester | \$16,498.00 |
| Laurel Shelter, Inc. | Gloucester | \$21,120.80 |
| LINK of Hampton Roads, Inc. | Newport News | \$40,449.00 |
| Loudoun Citizens for Social Justice/LAWS | Leesburg | \$11,935.00 |
| Loudoun County Department of Family Services | Leesburg | \$50,045.15 |
| Lynchburg Community Action Group, Inc. | Lynchburg | \$28,180.00 |
| Menchville House Ministries, Inc. | Newport News | \$41,125.00 |
| Mercy House, Inc. | Harrisonburg | \$69,546.00 |

| Service Provider | Location | Funding |
|---|-----------------|----------------|
| Micah Ecumenical Ministries, Inc. | Fredericksburg | \$9,591.00 |
| Miriam's House, Inc. | Lynchburg | \$28,558.00 |
| Monticello Area Community Action Agency | Charlottesville | \$15,510.00 |
| New Directions Center, Inc. | Staunton | \$18,016.88 |
| New Hope Housing, Inc. | Alexandria | \$181,587.68 |
| New River Family Shelter | Christiansburg | \$26,105.00 |
| Northern Virginia Family Service | Woodbridge | \$89,590.00 |
| Our House Families (Formerly Community Resource Network of Chesapeake, Inc.) | Chesapeake | \$18,731.68 |
| People and Congregations Engaged in Ministry | Charlottesville | \$23,415.00 |
| People Incorporated of Virginia | Abingdon | \$105,526.00 |
| Portsmouth Area Resources Coalition, Inc. | Portsmouth | \$35,715.68 |
| Portsmouth Volunteers for the Homeless, Inc. | Portsmouth | \$40,833.00 |
| Prince William County Department of Social Services | Manassas | \$18,146.00 |
| Prince William County Office of Housing and Community Development | Woodbridge | \$27,654.00 |
| Project Horizon, Inc. | Lexington | \$14,341.00 |
| Rappahannock Council on Domestic Violence | Fredericksburg | \$22,470.00 |
| Rappahannock Refuge, Inc./Hope House | Fredericksburg | \$42,243.00 |
| Region Ten Community Services Board | Charlottesville | \$4,151.00 |
| Response, Inc. | Woodstock | \$33,213.68 |
| Reston Interfaith, Inc. | Reston | \$87,485.00 |
| Roanoke Valley Interfaith Hospitality Network | Salem | \$14,184.00 |
| Safehome Systems, Inc. | Covington | \$11,010.32 |
| St. Joseph's Villa | Alexandria | \$65,578.00 |
| Salvation Army of Alexandria | Charlottesville | \$8,716.00 |
| Salvation Army of Charlottesville | Harrisonburg | \$104,670.00 |
| Salvation Army of Harrisonburg | Lynchburg | \$64,928.00 |
| Salvation Army of Lynchburg | Norfolk | \$64,687.00 |
| Salvation Army of Norfolk (Tidewater Area Command) | Petersburg | \$27,434.00 |
| Salvation Army of Petersburg | Richmond | \$34,062.00 |
| Salvation Army of Richmond | Roanoke | \$54,694.00 |
| Salvation Army of Roanoke | Williamsburg | \$119,093.00 |
| Salvation Army of Williamsburg | Winchester | \$56,163.00 |
| Salvation Army of Winchester | Hampton | \$48,999.00 |
| Salvation Army Peninsula Command | Virginia Beach | \$40,433.00 |
| Samaritan House, Inc. | Culpeper | \$123,565.00 |
| Services to Abused Families, Inc. | Charlottesville | \$25,661.01 |
| Shelter House, Inc. | Maurer Town | \$138,669.00 |
| Shenandoah Alliance for Shelter | Richmond | \$23,659.68 |
| Southside Center for Violence Prevention, Inc. | Crewe | \$11,667.00 |

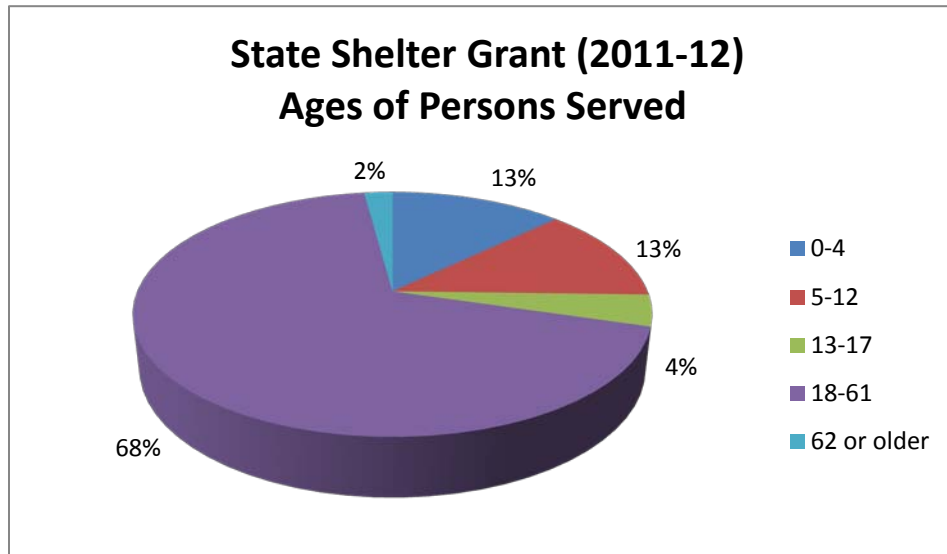
| Service Provider | Location | Funding |
|---|----------------|-----------------------|
| Thurman Brisben Homeless Shelter, Inc. | Fredericksburg | \$88,849.00 |
| Total Action Against Poverty | Roanoke | \$47,024.00 |
| Transitional Housing Barn, Inc | Bristow | \$38,296.00 |
| Transitions Family Violence Services | Hampton | \$44,088.00 |
| Trust - Roanoke Valley Trouble Center | Roanoke | \$26,680.00 |
| Virginia Beach Community Development Corporation | Virginia Beach | \$125,711.00 |
| Volunteers of America Chesapeake, Inc. Arlington Residential Program Center | Arlington | \$48,156.00 |
| Volunteers of America Chesapeake, Bailey's Crossroads Shelter | Falls Church | \$55,582.00 |
| Volunteers of America Chesapeake, Hilda Barg Homeless Prevention Center | Woodbridge | \$32,706.00 |
| Volunteers of America Chesapeake, Virginia Beach Lighthouse | Virginia Beach | \$36,524.00 |
| Women's Resource Center of the New River Valley | Radford | \$54,694.00 |
| YWCA of Central Virginia | Lynchburg | \$29,823.00 |
| YWCA of Richmond | Richmond | \$38,397.00 |
| YWCA of South Hampton Roads | Roanoke | \$54,756.00 |
| TOTAL | | \$5,349,536.55 |

Numbers Served

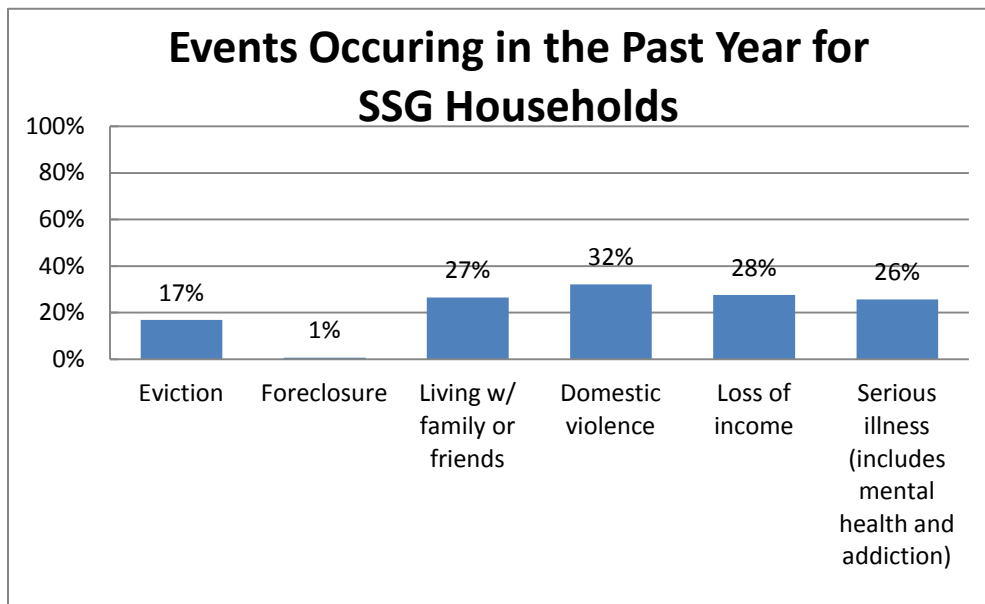
In 2011-12, SSG shelter providers served 25,022 individuals (16,984 households). Sixty-four percent of persons (16,053 individuals) were served in emergency shelters. Seven percent (1,664 individuals) served were veterans.



Twenty-six percent (6,364 individuals) of all individuals served were under the age of 12.

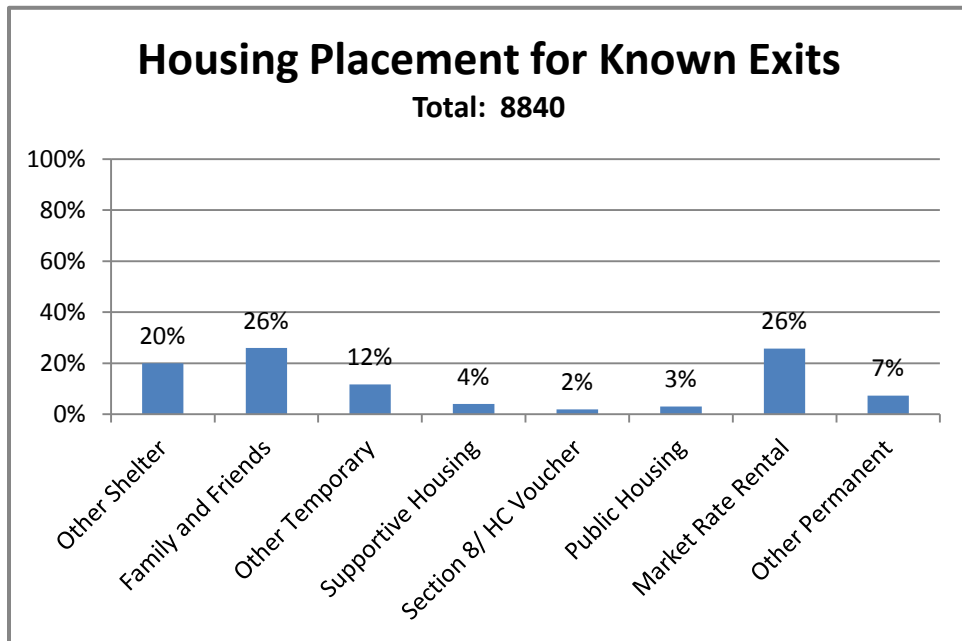
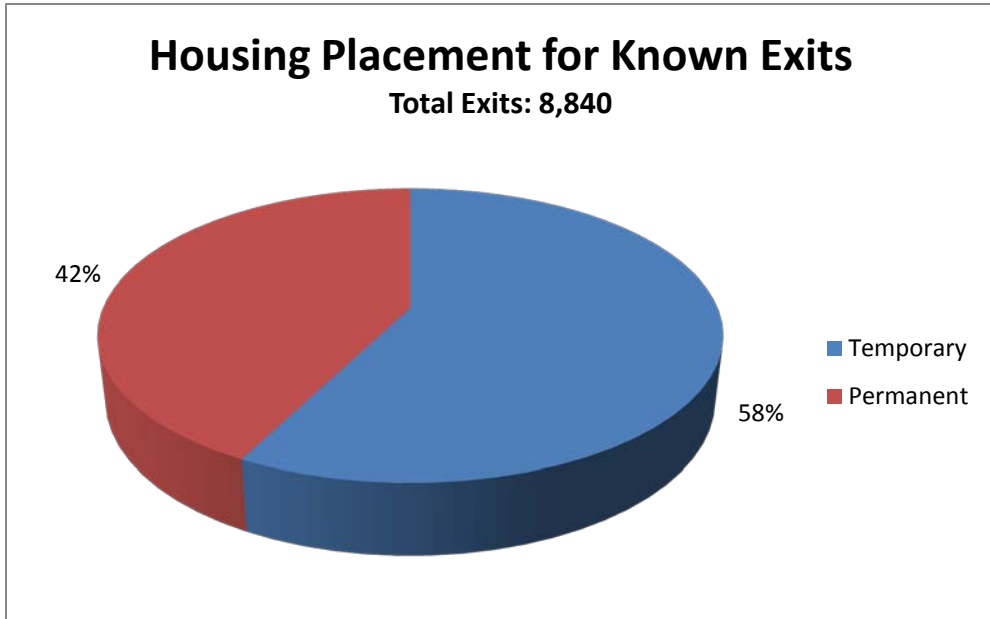


A number of conditions may impact housing stability. The chart below demonstrates the types of events or conditions homeless households experienced prior to becoming homeless. In these cases, homelessness was far more likely to be preceded by eviction than to be preceded by foreclosure. In addition a significant percentage of households experienced domestic violence (32 percent), loss of income (28 percent) and/or serious illness (26 percent).



Note: Totals greater than 100 percent due to households being included in some cases in more than one sub-population

Of households that exited, 42 percent exited to a permanent destination (market rate rental, public housing, Section 8, supportive housing). The other 58 percent exited to a temporary destination (other shelter or family/friends).



Homeless Services Pilot Program (HSPP)

The Virginia Department of Housing and Community Development (DHCD) allocated \$344,000 for a Homeless Services Pilot Program (HSPP) to explore and research alternatives to the traditional shelter model for homeless services. This was a continuation of the 2010-11 program year. Four programs were selected to participate in the pilot program based on their current models of service. They are: Adopt-A-Family Transitional Housing Program at Arlington-Alexandria Coalition for the Homeless; Transitional Housing Program at Doorways; Transitional Housing Program at Good Shepherd Housing Foundation; and, Transitional Housing Program at Northern Virginia Family Services. These programs received funding through the Homeless Services Pilot Program in lieu of funding through the State Shelter Grant (SSG).

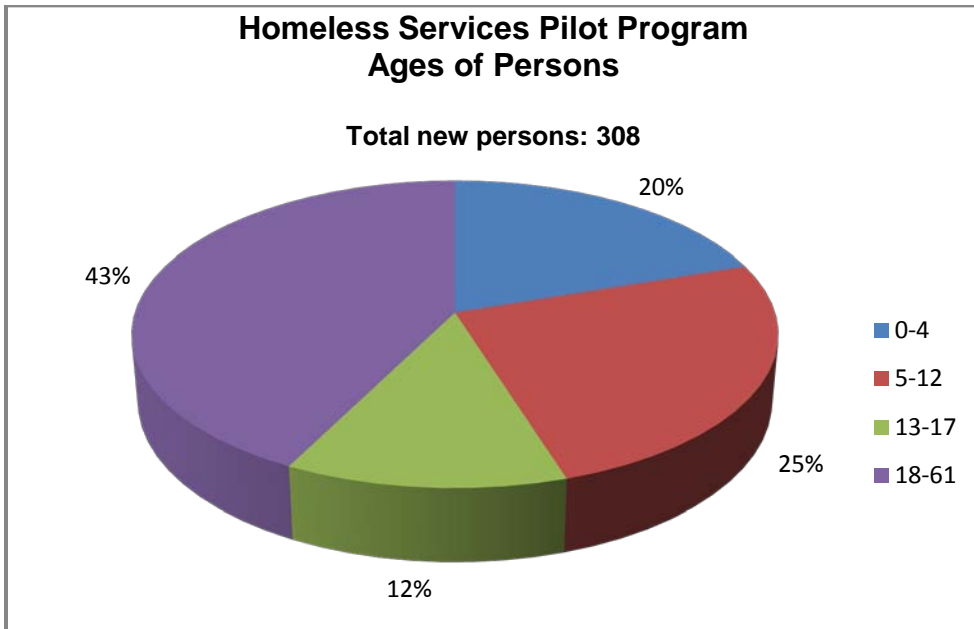
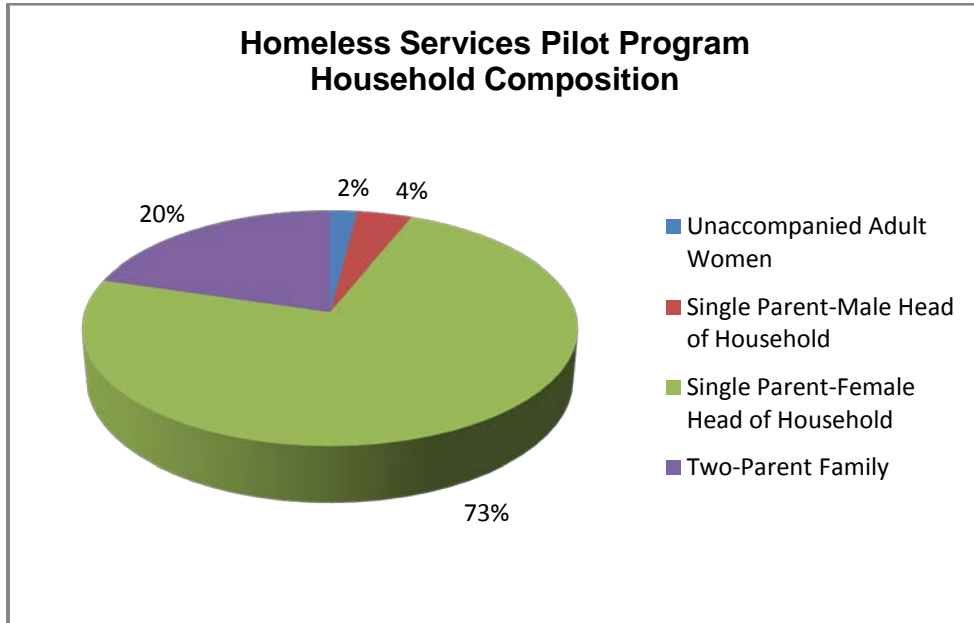
The goal of the Homeless Services Pilot Program is to assist homeless families and individuals by providing financial support, technical assistance and training opportunities to organizations that provide services and support through the operation of best practice models, such as transition-in-place and rapid re-housing models, rather than traditional emergency shelters and transitional housing facilities. Transition-in-place and rapid re-housing are proven methods that increase the number of individuals rapidly moving from homelessness to housing by providing transitional services to them in their new homes and maintaining a connection to landlords to ensure that individuals and families remain in their homes.

| HOMELESS SERVICES PILOT PROGRAM FUNDING 2011-12 | | |
|---|-----------------|------------------|
| Service Provider | Location | Funding |
| Arlington-Alexandria Coalition for the Homeless: Adopt-A-Family Transitional Housing Program | Arlington | \$170,000.00 |
| Doorways: Transitional Housing Program | Arlington | \$85,000 |
| Good Shepherd Housing Foundation: Transitional Housing Program | Woodbridge | \$28,000 |
| Northern VA Family Services: Transitional Housing Program | Oakton | \$61,000 |
| TOTAL | | \$344,000 |

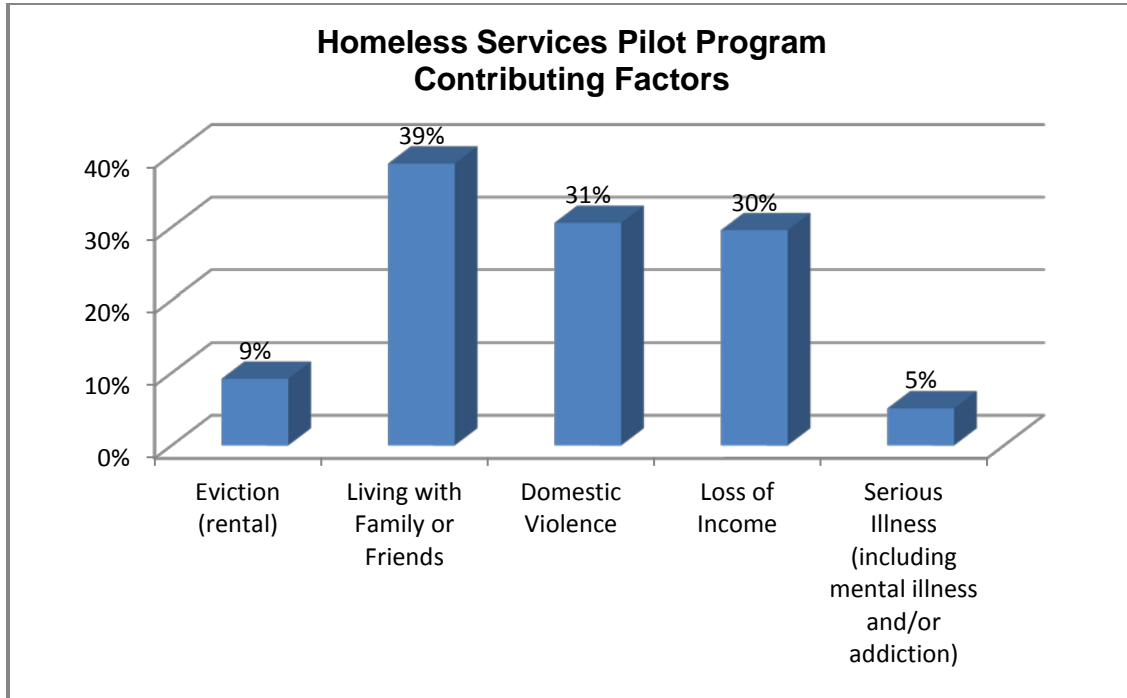
Numbers Served

The Homeless Services Pilot Program used \$344,000 in state general funds to provide transition-in-place funding to serve 308 individuals across 98 households.

Of the households served, 73 percent were single parent-female head of household, followed by two-parent families at 20 percent. Among all individuals, children 12 and under made up 45 percent of the population. No individuals age 62 or older were served.

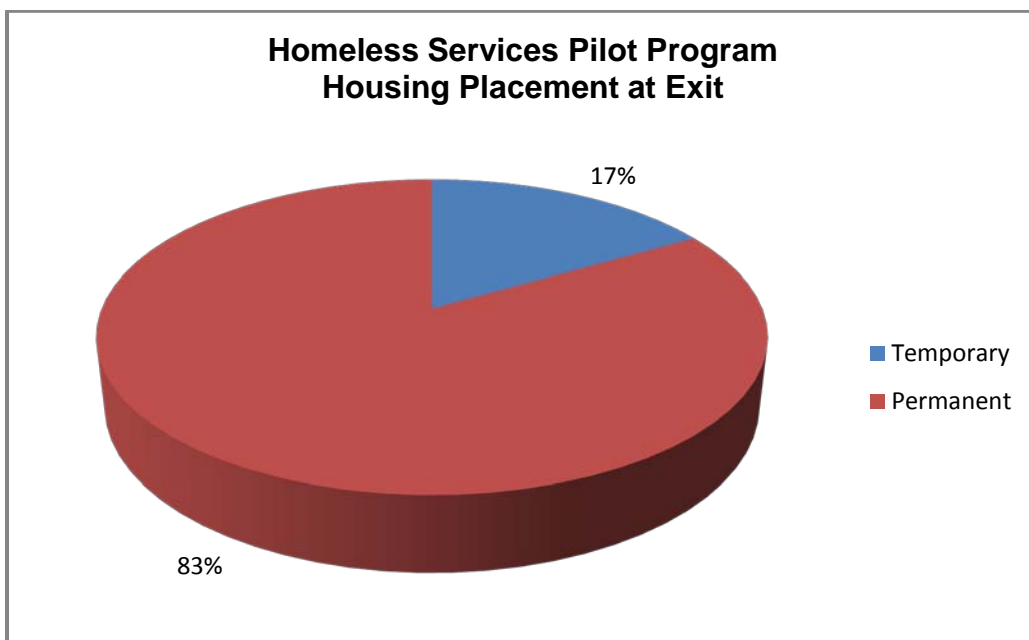


A variety of factors that are fairly evenly distributed were contributing factors of reasons households entered in the program.



Note: Totals greater than 100 percent due to households being included in some cases in more than one sub-population

The majority of households were placed in permanent housing after exiting the program.



Virginia Promising Practices Program (VP3)

This program redirected approximately \$1,000,000 of the 2011-12 State Shelter Grant funding administered through DHCD and made these funds available for programs to provide rapid re-housing services to individuals and families experiencing homelessness. The goals of the program are to:

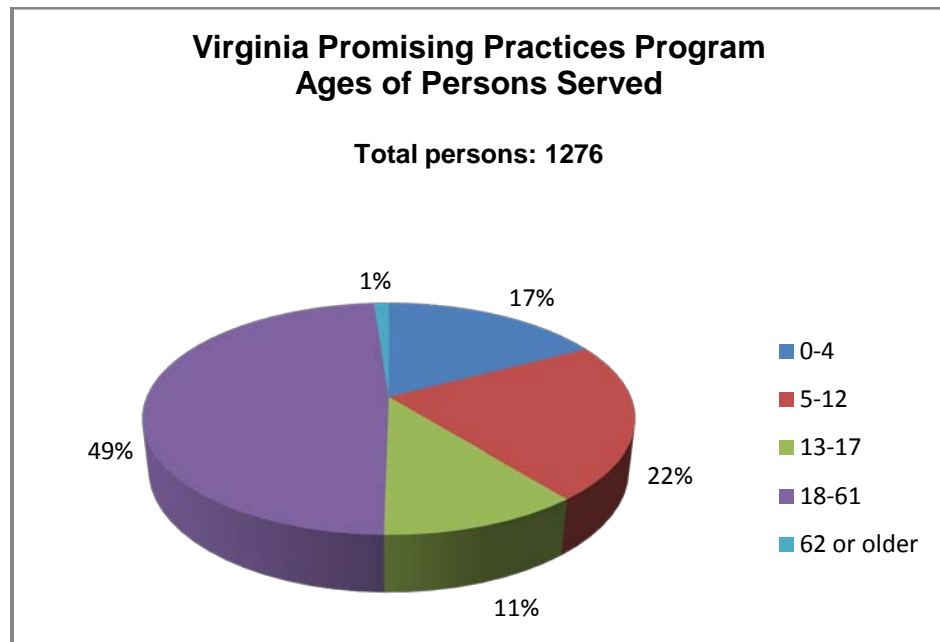
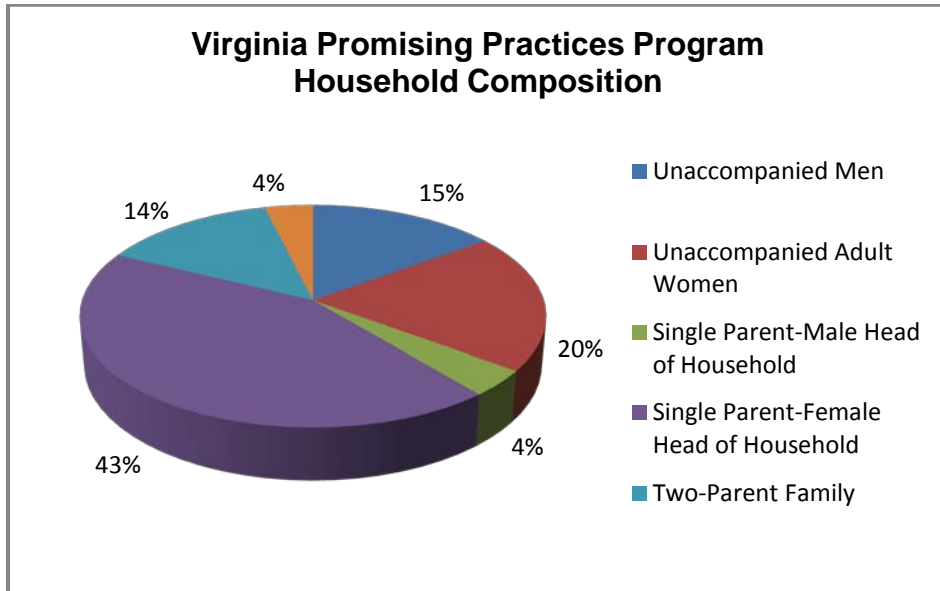
- Transition individuals and families experiencing homelessness immediately into permanent housing
- Shorten the average duration of individuals and families experiencing homelessness
- Identify best practices for transitioning households experiencing homelessness into permanent housing

| VIRGINIA PROMISING PRACTICES PROGRAM FUNDING 2011-12 | | |
|---|-----------------|------------------|
| Service Provider | Location | Funding |
| Arlington County Government | Arlington | \$50,000 |
| Choices, Council on Domestic Violence for Page Co., Inc. | Luray | \$25,000 |
| Culpeper Community Development Corporation | Culpeper | \$35,000 |
| Family Crisis Support Services, Inc. | Norton | \$40,194 |
| Family Resource Center, Inc. | Wytheville | \$50,000 |
| ForKids, Inc. (3 service areas) | Norfolk | \$150,000 |
| Hampton Newport News Community Services Board | Hampton | \$25,000 |
| Harmony Place | Front Royal | \$30,582 |
| Help and Emergency Response, Inc. | Portsmouth | \$39,422 |
| Loudoun County Department of Family Services | Leesburg | \$55,400 |
| Mercy House, Inc. | Harrisonburg | \$50,000 |
| New River Family Shelter | Radford | \$19,770 |
| Northern Virginia Family Service | Woodbridge | \$50,000 |
| People Incorporated of Virginia | Abingdon | \$50,000 |
| Portsmouth Area Resources Coalition, Inc. | Portsmouth | \$50,000 |
| Reston Interfaith, Inc. | Reston | \$50,000 |
| Samaritan House, Inc. | Virginia Beach | \$50,000 |
| Shelter House, Inc. | Falls Church | \$50,000 |
| St. Joseph's Villa | Richmond | \$32,000 |
| Transitions Family Violence Services | Hampton | \$9,865 |
| Women's Resource Center of the New River Valley, Inc. | Christiansburg | \$50,000 |
| TOTAL | | \$962,233 |

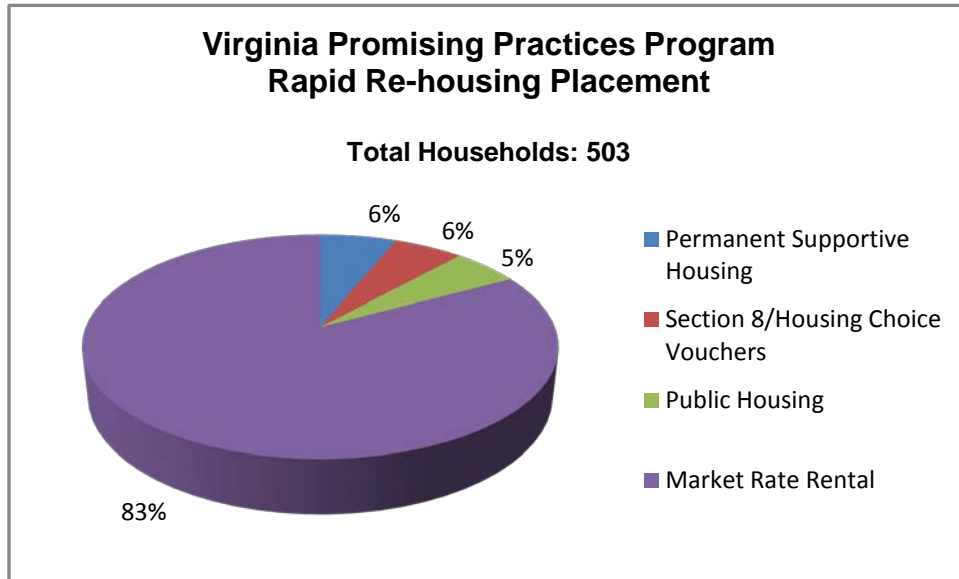
Numbers Served

The Virginia Promising Practices Program used \$962,233 in state general funds to provide rapid re-housing funding to serve 1,276 individuals across 503 households.

Of the households served, 43 percent were single parent-female head of household, followed by unaccompanied adult women at 20 percent. Among all individuals, children 12 and under made up 39 percent of the population.



The majority of households (83 percent) were placed in market rate rentals.



Homeless Intervention Program (HIP)

The purpose of the HIP program is to prevent homelessness through providing short-term rental, mortgage, and/or deposit assistance, housing counseling, and financial management skills to low income individuals and families who are experiencing a housing crisis.

Through this program, \$4,650,000 in State general funds was distributed by DHCD to 26 grantees (local governments or non-profits) to ensure that HIP assistance and services are available to citizens in every jurisdiction in Virginia.

During the 2011-12 program year, the HIP program provided financial assistance to 1,507 households (4,158 individuals).

| Homeless Intervention Program 2011-12 | | |
|--|-----------------|----------------|
| Service Provider | Location | Funding |
| Appalachian Community Action & Development Agency Inc. | Gate City | \$115,000.00 |
| Alexandria, City of Department of Human Services | Alexandria | \$246,000.00 |
| Culpeper Community Development Corporation | Culpeper | \$143,047.00 |
| Accomack-Northampton Regional Housing Authority | Accomack | \$99,277.00 |
| Hampton Department of Social Services | Hampton | \$163,197.00 |
| HOPE, Inc. | Wytheville | \$185,843.00 |
| HOPE Community Services, Inc. | Farmville | \$106,196.00 |
| Improvement Association | Emporia | \$112,337.00 |
| James City County OHCD | Williamsburg | \$158,024.00 |

| Service Provider | Location | Funding |
|--|-----------------|--------------------|
| Loudoun County Department of Family Services | Leesburg | \$229,613.00 |
| Lynchburg Community Action Group, Inc. | Lynchburg | \$122,917.00 |
| Mercy House | Harrisonburg | \$133,000.00 |
| New River Community Action, Inc. | Radford | \$175,450.00 |
| Northern Virginia Family Service | Woodbridge | \$374,475.00 |
| Office of Human Affairs | Newport News | \$106,803.00 |
| People Incorporated of Southwest Virginia | Abingdon | \$103,500.00 |
| The Planning Council | Norfolk | \$390,211.00 |
| Prince William Department of Social Services | Prince William | \$280,102.00 |
| Quin Rivers Agency for Community Action | Quinton | \$385,812.00 |
| Salvation Army of Charlottesville | Charlottesville | \$115,537.00 |
| Salvation Army of Winchester | Winchester | \$90,824.00 |
| STEP | Rocky Mount | \$116,853.00 |
| Total Action Against Poverty | Roanoke | \$208,470.00 |
| Tri-County Community Action Agency | South Boston | \$132,420.00 |
| Virginia Supportive Housing | Richmond | \$200,000.00 |
| Waynesboro RHA | Waynesboro | \$99,095.00 |
| TOTAL | | \$4,594,003 |

Housing Opportunities for Persons with AIDS/HIV (HOPWA)

The 2011-12 HOPWA program was administered through eight project sponsors across the state of Virginia. These project sponsors served a total of 286 individuals (271 households) with HIV/AIDS who received:

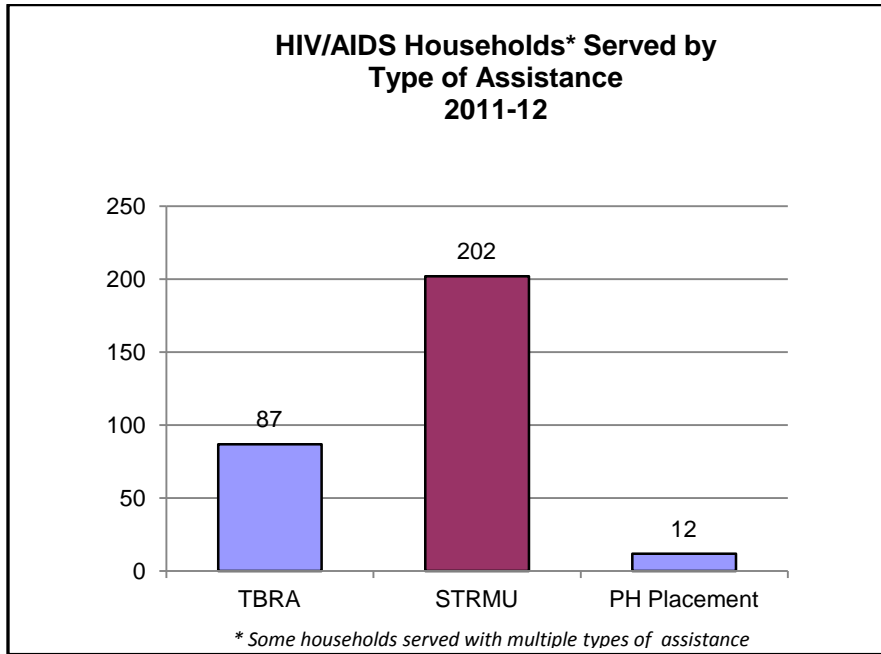
- Short-term rent, utility, and mortgage assistance (STRUM);
- Tenant-based rental assistance (TBRA);
- Permanent housing placement; and
- Supportive services

Currently, the state HOPWA program encompasses 31,749 square miles. Based on the most recently available surveillance data from the Virginia Department of Health (first quarter 2012), 4,438 persons with HIV and/or AIDS were residing in one of the localities under the state HOPWA program. From 2007-2011, there were 836 persons newly diagnosed cases of HIV in the localities under the state HOPWA program. These statistics are based on the number of cumulative cases of HIV and AIDS reported per locality through April 24, 2012, excluding deceased cases.

2011-12 HOPWA Project Sponsors

| Subgrantee (Project Sponsor) | Service Area(s) | Housing Activities | Supportive Services | Funded Amount |
|---|--|---|--|---------------|
| Council of Community Services | Counties of Roanoke, Botetourt, Craig, Alleghany, Montgomery, Pulaski, Giles and Floyd and Cities of Roanoke, Salem, Covington and Radford. | <ul style="list-style-type: none"> • Tenant-based rental assistance • Short-term rent, utility and mortgage payments | <ul style="list-style-type: none"> • Case Management | \$139,338 |
| Lynchburg Community Action Group, inc. | Counties of Appomattox, Amherst, Bedford, Prince Edward, Charlotte, and Campbell and Cities of Lynchburg and Bedford | <ul style="list-style-type: none"> • Short-term rent, utility and mortgage payments • Tenant-based rental assistance | <ul style="list-style-type: none"> • Case management • Transportation • Food/food bank • Support Group | \$56,623.09 |
| AIDS Response Effort, Inc. | Counties of Shenandoah, Page and Frederick and City of Winchester | <ul style="list-style-type: none"> • Short-term rent, utility and mortgage payments • Tenant-based rental assistance | <ul style="list-style-type: none"> • Case management • Food/food bank | \$80,260 |
| AIDS/HIV Services Group | Counties of Albemarle, Greene, Nelson and Fluvanna and the City of Charlottesville | <ul style="list-style-type: none"> • Short-term rent, utility and mortgage payments • Tenant-based rental assistance | <ul style="list-style-type: none"> • Case management | \$151,960 |
| Fredericksburg Area HIV/AIDS Support Services | Counties of King George, Madison, Orange, Rappahannock, Westmoreland, and Culpeper | <ul style="list-style-type: none"> • Tenant-based rental assistance • Short-term rent, utility and mortgage payments • Permanent housing Placement | <ul style="list-style-type: none"> • Case management • Transportation | \$107,000 |
| Valley AIDS Network | Counties of Rockingham, Bath, Rockbridge, Augusta, Highland, Page and Shenandoah and the Cities of Lexington, Staunton, Waynesboro, and Harrisonburg | <ul style="list-style-type: none"> • Short-term rent, utility and mortgage payments • Tenant-based rental assistance • Permanent housing placement | <ul style="list-style-type: none"> • Case management | \$68,528 |
| Piedmont Community Services | Counties of Henry, Patrick and Franklin, Stuart and City of Martinsville | <ul style="list-style-type: none"> • Short-term, emergency rental assistance • Tenant-based rental assistance • Permanent housing placement | <ul style="list-style-type: none"> • Transportation • Food/food bank • Support group • Case Management • Substance Abuse Counseling | \$52,387 |
| Pittsylvania Community Action Inc. | Pittsylvania, Danville | <ul style="list-style-type: none"> • Tenant-based rental assistance • Short-term rent, utility and mortgage payments | <ul style="list-style-type: none"> • Case Management | \$87,298 |

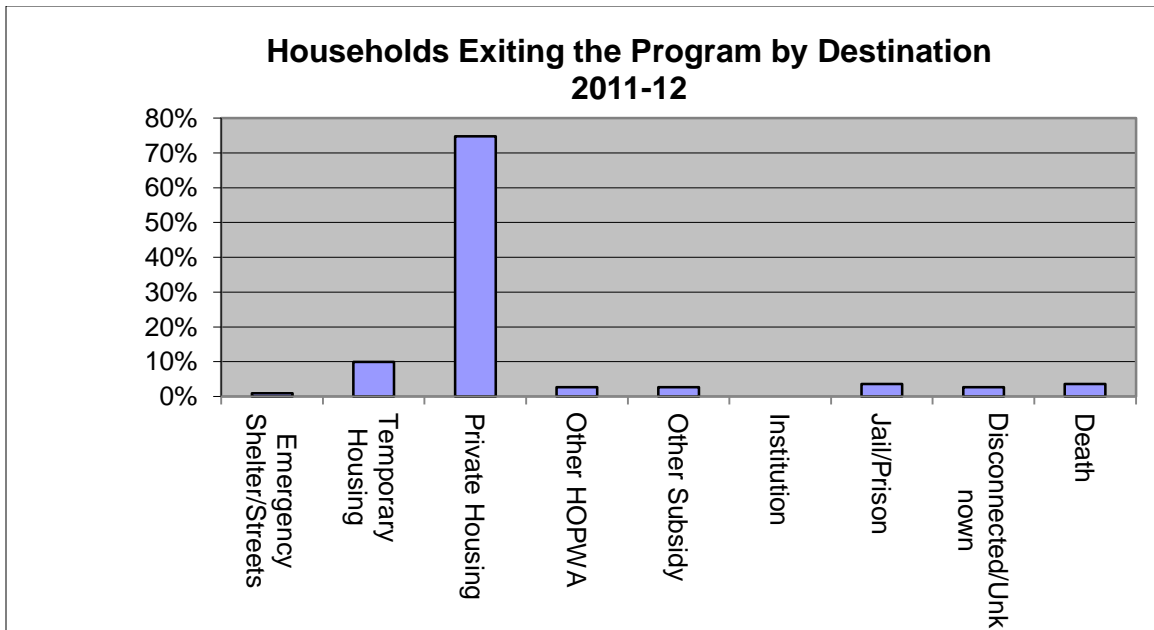
At year-end DHCD project sponsors served 286 individuals (271 households) with HIV/AIDS and an additional 210 family members. Twenty-three percent of all households served were assisted with tenant-based rental assistance (TBRA) and seventy-seven percent of households were assisted short-term rent, mortgage, and utility assistance (STRMU).



Source: 2011-12 HOPWA CAPER

A total of 111 households* exited the state HOPWA program during the program year. Eighty-five percent of the households exited the program to stable/permanent housing.

*In addition to 111 exiting households, 63 households were designated as likely to continue with TBRA and 125 households as likely to continue with STRMU assistance in the following program year.



Source: 2011-12 HOPWA CAPER

Conclusion

During the 2011-12 program year DHCD administered approximately \$14.5 million (amount does not include carryover funds from previous years or HPRP stimulus funds) for homeless services through grants and allocations to non-profits and units of local government across the state of Virginia. This included over \$11.7 million in state general funds that leverage an additional \$2.75 million in federal funds to address the critical needs of homelessness in the Commonwealth.

Funds were fully utilized in the administration and leveraging of the state's core homeless service programs:

- Child Care for Homeless Children Program (CCHCP)
- Child Services Coordination Grant (CSCG)
- Emergency Solutions Grant (ESG)
- State Shelter Grant (SSG)
- Homeless Services Pilot Program (HSPP)
- Homeless Intervention Program (HIP)
- Virginia Promising Practices (VP3)
- Housing Opportunities for Person with AIDS (HOPWA)

In this past program year, sub-grantees reported increases in needs for homeless assistance and prevention. While the economy has begun to show signs of recovery, the Department anticipates high levels of needs in the coming year as employment lags and individuals and families continue to struggle.