

## COMMONWEALTH of VIRGINIA

#### DEPARTMENT OF SOCIAL SERVICES

Margaret Ross Schultze COMMISSIONER

Office of the Commissioner

December 15, 2014

#### **MEMORANDUM**

TO:

The Honorable Terence R. McAuliffe

Governor of Virginia

FROM:

**SUBJECT:** 

Margaret Ross Schultze Margaret white & Annual Report on Child Care Subsidy Sliding Fee Scale

I am pleased to submit the enclosed Department of Social Services' Annual Report on the Child Care Subsidy Sliding Fee Scale, prepared pursuant to Item 335 (I) of the 2014 Appropriation Act. If you have questions or need additional information concerning this report, please contact me.

MRS:kc

Enclosure

# A Report of the Department of Social Services Commonwealth of Virginia

## ANNUAL REPORT ON CHILD CARE SUBSIDY SLIDING FEE SCALE

to the Governor and the General Assembly of Virginia

December 2014

#### **Preface**

Item 335 (I) of the 2014 Appropriation Act provides that specified general and federal funds will support subsidized child care assistance in Virginia. It requires that subsidized child care assistance programs will be administered on a sliding scale basis to income eligible families:

The sliding scale and eligibility criteria are to be set according to the rules and regulations of the State Board of Social Services, except that the income eligibility thresholds for child care assistance shall account for variations in the local cost of living index by metropolitan statistical areas. The Department of Social Services shall report on the sliding fee scale and eligibility criteria adopted by the Board of Social Services by December 15 of each year.

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#### **Executive Summary**

Item 335 (I) of the 2014 Appropriations Act (Act) provides that specified general and federal funds will support subsidized child care assistance in Virginia. It requires that subsidized child care assistance be administered on a sliding scale basis to income eligible families.

The Act requires the State Board of Social Services to establish rules and regulations for the sliding fee scale and eligibility criteria for subsidized child care assistance. These sliding fee scale regulations and eligibility criteria are required to account for variations in the local cost of living index by metropolitan statistical areas.

The federal poverty guidelines are adjusted annually; therefore, comparable annual adjustments are made to the sliding fee scale for income eligibility thresholds. Effective October 1, 2013, the rules for the income eligibility scale were adjusted to reflect these changes in the federal poverty guidelines for family size. Appendix B contains the adjusted scale for income eligibility thresholds. Appendix C contains charts defining the metropolitan statistical area groupings.

#### Annual Report on Child Care Subsidy Sliding Fee Scale

#### Background

Item 335 (I) of the 2014 Appropriation Act requires the State Board of Social Services to establish rules and regulations for the sliding fee scale and eligibility criteria for child care subsidy services in Virginia, and to submit an annual report (Appendix A). These sliding fee scale regulations and eligibility criteria are required to adjust for variations in the local cost of living index by metropolitan statistical areas.

The State Board of Social Services first established rules and regulations governing the sliding fee scale for child care subsidies in October of 1997. Since 1998, local departments of social services have been assigned to one of three assistance groups, based on metropolitan statistical area groupings, in order to reflect statewide cost of living indicators. These three groups, with adjustments for family size, guide the maximum income limits for child care subsidy services.

The maximum family income limits for child care subsidy services are based on three different percentages of the federal poverty guidelines. These percentages have been used to establish income eligibility limits since November of 1998: 150%, 160%, and 185% of federal poverty guidelines, capped at 85% of the State Medium Income.

A priority group for adults acting in loco parentis has been established. This prioritization enables some families to care for children who may otherwise enter the foster care system. The maximum family income limit for this group has been set at 250% of the federal poverty.

The Department of Social Services will continue to modify the sliding fee scale to reflect adjustments to the federal poverty guidelines. This will assist in facilitating continued delivery of subsidized child care assistance to income eligible families throughout the Commonwealth.

#### Year 2014 Update

Families requesting child care assistance must meet the following eligibility criteria:

- The family must be involved in an approved activity, work or education and training, and need child care services in order to continue in that activity.
- The children must be younger than (3 years of age.
- Children who have special needs may be eligible to receive services up to eighteen (18) years of age.
- The children must be citizens of the United States or legal aliens.
- Children and parents must be residents of the Commonwealth and the locality in which they apply.
- Children must meet immunization requirements.

• Families must meet financial eligibility criteria as outlined below and in Appendices B - D.

Effective October 1, 2013, the rules for the income eligibility scale were adjusted to reflect changes in the federal poverty guidelines for family size. In September 2014, the child care subsidy program implemented a new family co-payment scale. The family co-payment scale works in conjunction with the sliding fee scale for income eligibility; both are based on family size and income and adjusted annually based on the state median income and federal poverty guidelines. Prior to September 2014, the sliding fee scale for income eligibility was updated annually on October 1. With the addition of the new family co-payment scale, there has been a change to the time line for adjustments to the sliding fee scale for income eligibility. The sliding fee scale for income eligibility will now be adjusted along with the family co-payment scale to become effective June 1 of each year, to coincide with the local fiscal year.

Appendix B contains the adjusted sliding fee scale for income eligibility thresholds adopted October 1, 2013. Appendix C contains the charts defining the metropolitan statistical area groupings. Appendix D contains the family co-payment scale adopted September 1, 2014.

#### Appendix A

#### Study Mandate

This report is submitted pursuant to Item 335 (I) of the 2014 Appropriation Act that requires that subsidized child care programs will be administered on a sliding scale basis to income eligible families:

The sliding scale and eligibility criteria are to be set according to the rules and regulations of the State Board of Social Services, except that the income eligibility thresholds for child care assistance shall account for variations in the local cost of living index by metropolitan statistical areas. The Department of Social Services shall report on the sliding fee scale and eligibility criteria adopted by the Board of Social Services by December 15 of each year.

#### Appendix B

## Child Care Subsidy Program Sliding Fee Scale for Income Eligibility Thresholds Maximum Monthly Income Level

Family Size	100% of Federal Poverty Guidelines	GROUP I 150% of Poverty	GROUP II 160% of Poverty	GROUP III 185% of Poverty	*250% of Poverty
1	\$958	\$1,437	\$1,532	\$1,772	\$2,394
2	\$1,293	\$1,939	\$2,068	\$2,392	\$3,232
3	\$1,628	\$2,442	\$2,604	\$3,011	\$4,069
4	\$1,963	\$2,944	\$3,140	\$3,631	\$4,907
5	\$2,298	\$3,447	\$3,676	\$4,251	\$5,744
6	\$2,633	\$3,949	\$4,212	\$4,871	\$6,582
7	\$2,968	\$4,452	\$4,748	\$5,490	\$7,419
8	\$3,303	\$4,954	\$5,284	\$6,110	\$8,257
9	\$3,638	\$5,457	\$5,820	\$6,730	\$9,000
10	\$3,973	\$5,959	\$6,356	\$7,350	\$9,191

FFY 2014 Poverty Guidelines - Federal Register, vol.78, No 16, Thursday, January 24, 2013, page 5,182-5,183.

Income not to exceed 85% of state median income (SMI) published in the Federal Register, Vol. 78, No. 94, Wednesday, May 15, 2013 page 25,597-25,599.

<sup>\*</sup> Eligibility is set at 250 percent of the Federal Poverty Guidelines for families residing in Fairfax and Alexandria and in all localities, if the applicant or recipient is an individual who is not financially responsible for the child under Virginia law, eligibility is set at 250 percent of the Federal Poverty Guidelines (capped at 85% of SMI).

## Appendix C

### Metropolitan Statistical Area Groupings

FIPS	LOCALITY	INCOME CAP GROU
001	Accomack	
005	Alleghany	
007	Amelia	
009	Amherst	
011	Appomattox	
015	Augusta	
017	Bath	
019	Bedford County/City	
021	Bland	
023	Botetourt	
520	Bristol	
025	Brunswick	
027	Buchanan	
029	Buckingham	
031	Campbell	
033	Caroline	
035	Carroll	
037	Charlotte	
580	Covington	
045	Craig	
049	Cumberland	
590	Danville	
051	Dickenson	E L
057	Essex	
063	Floyd	TO THE TOTAL TOTAL TO

FIPS	LOCALITY	INCOME CAP GROUP
067	Franklin County	
620	Franklin City	
069	Frederick County	
640	Galax	
071	Giles	
077	Grayson	
081	Greensville/Emporia	
083	Halifax	
660	Harrisonburg	
089	Henry	
091	Highland	
097	King & Queen	
101	King William	
103	Lancaster	
105	Lee	
109	Louisa	
111	Lunenburg	
680	Lynchburg	
113	Madison	
690	Martinsville	
117	Mecklenburg	
119	Middlesex	
121	Montgomery	
125	Nelson	
131	Northampton	
133	Northumberland	
720	Norton	

FIPS	LOCALITY	INCOME CAP GROUP
135	Nottoway	
137	Orange	
139	Page	
141	Patrick	
143	Pittsylvania	
147	Prince Edward	
155	Pulaski	
750	Radford	
157	Rappahannock	
159	Richmond County	
770	Roanoke	
161	Roanoke County	
163	Rockbridge/Buena Vista/Lexington	
165	Rockingham	
167	Russell	
169	Scott	
171	Shenandoah	1 -15 - 1 -15
173	Smyth	Y T
175	Southampton	#. I = 3 3 2 2
790	Staunton	
181	Surry	
183	Sussex	1.00
185	Tazewell	T The state of
191	Washington	- 1
820	Waynesboro	1
193	Westmoreland	
840	Winchester	T

FIPS	LOCALITY	INCOME CAP GROUP
195	Wise	1
197	Wythe	
003	Albemarle	
036	Charles City	
540	Charlottesville	
041	Chesterfield/Colonial Heights	
550	Chesapeake	
053	Dinwiddie	
065	Fluvanna	
073	Gloucester	
075	Goochland	
079	Greene	
650	Hampton	
085	Hanover	
087	Henrico	
670	Hopewell	
093	Isle of Wight	
095	James City	
115	Mathews	
127	New Kent	
700	Newport News	
710	Norfolk	POST ENERGY TEACHER
730	Petersburg	
740	Portsmouth	
145	Powhatan	The state of the s
149	Prince George	
760	Richmond City	

FIPS	LOCALITY	INCOME CAP GROUP				
800	Suffolk					
810	Virginia Beach					
830	Williamsburg					
199	York-Poquoson	The state of the s				
510	*Alexandria					
013	Arlington					
043	Clarke					
047	Culpeper					
059	*Fairfax City/County					
061	Fauquier	THE STATE OF THE PARTY				
630	Fredericksburg					
099	King George					
107	Loudoun					
683	Manassas City					
685	Manassas Park	ill s				
153	Prince William					
177	Spotsylvania					
179	Stafford	III.				
187	Warren	III				

<sup>\*</sup>Eligibility is set at 250 percent of the Federal Poverty Guidelines for families residing in Fairfax and Alexandria (capped at 85% of SMI).

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#### FAMILY CO-PAYMENT SCALE FOR CHILD CARE SUBSIDY

							Month	ly Income	Levels b	y Percent	of Povert	y and Ho	usehold S	ize						
		Number of Household Members																		
Percent of Poverty	2	3	4	5	6	7	8	91	101	111	121	131	141	151	161	171	181	191	201	Co- Pay nt Per tag
0-	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$0	5.0
100%	\$1,293	\$1,628	\$1,963	\$2,298	\$2,633	\$2,968	\$3,303	\$3,638	\$3,973	\$4,308	\$4,643	\$4,978	\$5,313	\$5,648	\$5,983	\$6,318	\$6,653	\$6,988	\$7,323	
>100% -	\$1,294	\$1,629	\$1,964	\$2,299	\$2,634	\$2,969	\$3,304	\$3,639	\$3,974	\$4,309	\$4,644	\$4,979	\$5,314	\$5,649	\$5,984	\$6,319	\$6,654	\$6,989	\$7,324	6.0
<=125%	\$1,616	\$2,035	\$2,454	\$2,872	\$3,291	\$3,710	\$4,129	\$4,547	\$4,966	\$5,385	\$5,804	\$6,222	\$6,641	\$7,060	\$7,479	\$7,897	\$8,316	\$8,735	\$9,154	
>125% -	\$1,617	\$2,036	\$2,455	\$2,873	\$3,292	\$3,711	\$4,130	\$4,548	\$4,967	\$5,386	\$5,805	\$6,223	\$6,642	\$7,061	\$7,480	\$7,898	\$8,317	\$8,736	\$9,155	7.0
<=150%	\$1,939	\$2,442	\$2,944	\$3,447	\$3,949	\$4,452	\$4,954	\$5,457	\$5,959	\$6,462	\$6,964	\$7,467	\$7,969	\$8,472	\$8,974	\$9,477	\$9,979	\$10,482	\$10,984	
>150% -	\$1,940	\$2,443	\$2,945	\$3,448	\$3,950	\$4,453	\$4,955	\$5,458	\$5,960	\$6,463	\$6,965	\$7,468	\$7,970	\$8,473	\$8,975	\$9,478	\$9,980	\$10,483	\$10,985	8.0
<=160%	\$2,068	\$2,604	\$3,140	\$3,676	\$4,212	\$4,748	\$5,284	\$5,820	\$6,356	\$6,892	\$7,428	\$7,964	\$8,500	\$9,036	\$9,572	\$10,108	\$10,644	\$10,914	\$11,106	
>160% -	\$2,069	\$2,605	\$3,141	\$3,677	\$4,213	\$4,749	\$5,285	\$5,821	\$6,357	\$6,893	\$7,429	\$7,965	\$8,501	\$9,037	\$9,573	\$10,109	\$10,645	\$10,914	\$11,106	9.0
<=185%	\$2,392	\$3,011	\$3,631	\$4,251	\$4,871	\$5,490	\$6,110	\$6,730	\$7,350	\$7,969	\$8,589	\$9,209	\$9,829	\$10,149	\$10,340	\$10,531	\$10,723	\$10,914	\$11,106	
>185% -	\$2,393	\$3,012	\$3,632	\$4,252	\$4,872	\$5,491	\$6,111	\$6,731	\$7,351	\$7,970	\$8,590	\$9,210	\$9,830	\$10,149	\$10,340	\$10,531	\$10,723	\$10,914	\$11,106	10.0
<=250%	\$3,232	\$4,069	\$4,907	\$5,744	\$6,582	\$7,419	\$8,257	\$9,000	\$9,191	\$9,383	\$9,574	\$9,766	\$9,957	\$10,149	\$10,340	\$10,531	\$10,723	\$10,914	\$11,106	
100% of Poverty- FFY 2014	\$1,293	\$1,628	\$1,963	\$2,298	\$2,633	\$2,968	\$3,303	\$3,638	\$3,973	\$4,308	\$4,643	\$4,978	\$5,313	\$5,648	\$5,983	\$6,318	\$6,653	\$6,988	\$7,323	
85% of SMI Publishe d on 05/15/13	\$4,340	\$5,361	\$6,383	\$7,404	\$8,425	\$8,617	\$8,808	\$9,000	\$9,191	\$9,383	\$9,574	\$9,766	\$9,957	\$10,149	\$10,340	\$10,531	\$10,723	\$10,914	\$11,106	

Income level not to exceed 85% of state median income or 250% of poverty.

Note: Virginia state median income posted in the Federal Register, Vol. 78, No. 94, Wednesday, May 15, 2013 page 28, 597-28,599.

Note: FY 2014 Poverty Guidelines - Federal Register, Vol.78, No 16, Thursday, January 24, 2013, page 5,182-5,183. For a household greater than 8 add \$4,020 for each additional person.

Appendix D
Family Co-Payment Scale