



# COMMONWEALTH of VIRGINIA

*Commission*

*on the*

*Virginia Alcohol Safety Action Program (VASAP)*

Delegate Jackson H. Miller  
Chairman

Angela D. Coleman  
Executive Director

## MEMORANDUM

To: The Honorable Terence R. McAuliffe  
Members of the General Assembly

From: Delegate Jackson H. Miller, Chairman  
Commission on VASAP

Date: January 11, 2016

Subject: VASAP 2015 Annual Executive Summary

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Section 18.2-271.1 of the Code of Virginia requires that the Commission on VASAP submit to the Governor and the General Assembly an Annual Executive Summary of the activities and work of the Commission. The attached report provides an overview of the activities of the Commission on VASAP during 2015.

Please contact Angela D. Coleman, Executive Director of the Commission on VASAP, if you have any questions.

A handwritten signature in blue ink, likely belonging to Jackson H. Miller, the Chairman of the Commission on VASAP.

**Attachment: 2015 Commission on VASAP Annual Summary**

# **The Commission on VASAP**

**2015 Annual Executive Summary**

January 2016



**Your Doorway to Safe & Sober Driving**

## **Introduction**

The Virginia Alcohol Safety Action Program traces its roots to Fairfax County. In 1972, it became the site of one of 35 national “Alcohol Safety Action Projects” funded by the National Highway Traffic Safety Administration (NHTSA). On March 24, 1975, legislation passed by the General Assembly expanded this program statewide establishing driver education and rehabilitation programs in an effort to reduce the number of highway tragedies. In 1986, the General Assembly formed the Commission on Virginia Alcohol Safety Action Program (Commission on VASAP). This provided for the standardization of ASAP operations, thereby increasing the quality and equity of services to offenders statewide.

There are currently 24 Alcohol Safety Action Programs throughout Virginia. Every jurisdiction in the Commonwealth is covered by one of the local programs. The ASAP programs share in the responsibility with other highway safety partners to help lower the number of impaired drivers on our roadways.

Section 18.2-271.2 of the *Code of Virginia* requires the Commission on VASAP to submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission. This report provides an overview of Commission on VASAP activities during 2015.

## **Mission**

To improve highway safety by decreasing the incidence of driving under the influence of alcohol and other drugs, leading to the reduction of alcohol and drug-related fatalities and crashes.

## **Objectives**

1. Deter the motoring public from driving under the influence of alcohol and other drugs.
2. Deter those arrested and convicted of driving under the influence from becoming repeat offenders.
3. Increase awareness to aid in the identification, apprehension and conviction of offenders driving under the influence of alcohol and other drugs.
4. Ensure appropriate probationary control of offenders.
5. Ensure the delivery of proper education and treatment services for offenders.
6. Provide statewide offender tracking services for all ASAPs.
7. Increase public awareness of the civil and legal consequences of DUI arrests, public perception of transportation crash risks and public activities to reduce DUI incidents.
8. Assess and maintain the effectiveness and self-supporting status of both the Commission on VASAP and local Alcohol Safety Action Programs.

## **Programs**

VASAP has developed many educational programs designed to improve highway safety, providing a credible Alcohol Safety Action Program that responds to the needs of each locality in Virginia. Included among these are:

- ASAP Education Groups
- Community Service Programs
- Driver Improvement Programs
- DUI Court (Fredericksburg, Roanoke and Staunton)
- First Offender Drug Programs
- Habitual Offender Restoration Reviews
- Ignition Interlock
- Intervention Interviews
- Reckless/Aggressive Driver Programs
- Young Offender Programs

## **Overview of the Commission**

§18.2-271.2. Commission on VASAP; purpose; membership; terms; meetings; staffing; compensation and expenses; chairman's executive summary.

A. There is hereby established in the legislative branch of state government the Commission on the Virginia Alcohol Safety Action Program (VASAP). The Commission shall administer and supervise the state system of local alcohol and safety action programs, develop and maintain operation and performance standards for local alcohol and safety action programs, and allocate funding to such programs. The Commission shall consist of 15 members that include six legislative members and nine nonlegislative citizen members. Members shall be appointed as follows: four current or former members of the House Committee for Courts of Justice, to be appointed by the Speaker of the House of Delegates in accordance with the principles of proportional representation contained in the Rules of the House of Delegates; two members of the Senate Committee for Courts of Justice, to be appointed by the Senate Privileges and Elections Committee; three sitting or retired judges, one each from the circuit, general district and juvenile and domestic relations district courts, who regularly hear or heard cases involving driving under the influence and are familiar with their local alcohol safety action programs, to be appointed by the Chairman of the Committee on District Courts; two directors of local alcohol safety action programs, to be appointed by the legislative members of the Commission; one representative from the law-enforcement profession, to be appointed by the Speaker of the House and one nonlegislative citizen at large, to be appointed by the Senate Committee on Privileges and Elections; one representative from the Virginia Department of Motor Vehicles whose duties are substantially related to matters to be addressed by the Commission to be appointed by the Commissioner of the Department of Motor Vehicles, and one representative from the Virginia Department of Behavioral Health and Developmental Services whose duties also substantially involve such matters, to be appointed by the Commissioner of the Virginia Department of

Behavioral Health and Developmental Services. Legislative members shall serve terms coincident with their terms of office. In accordance with the staggered terms previously established, nonlegislative citizen members shall serve two-year terms. All members may be reappointed. Appointments to fill vacancies, other than by expiration of a term, shall be made for the unexpired terms. Any appointment to fill a vacancy shall be made in the same manner as the original appointment.

B. The Commission shall meet at least four times each year at such places as it may from time to time designate. A majority of the members shall constitute a quorum. The Commission shall elect a chairman and vice-chairman from among its membership. The Commission shall be empowered to establish and ensure the maintenance of minimum standards and criteria for program operations and performance, accounting, auditing, public information and administrative procedures for the various local alcohol safety action programs and shall be responsible for overseeing the administration of the statewide VASAP system. Such programs shall be certified by the Commission in accordance with procedures set forth in the Commission on VASAP Certification Manual. The Commission shall also oversee program plans, operations and performance and a system for allocating funds to cover deficits that may occur in the budgets of local programs.

C. The Commission shall appoint and employ and, at its pleasure, remove an executive director and such other persons as it may deem necessary, and determine their duties and fix their salaries or compensation.

D. The Commission on VASAP shall appoint a Virginia Alcohol Safety Action Program Advisory Board to make recommendations to the Commission regarding its duties and administrative functions. The membership of such board shall be appointed in the discretion of the Commission on VASAP and include personnel from (i) local safety action programs, (ii) state or local boards of mental health and mental retardation and (iii) other community mental health services organizations. An assistant attorney general who provides counsel in matters relating to driving under the influence shall also be appointed to the Board.

E. Legislative members of the Commission shall receive compensation as provided in § 30-19.12. Funding for the costs of compensation of legislative members shall be provided by the Commission. All members shall be reimbursed for all reasonable and necessary expenses as provided in §§ 2.2-2813 and 2.2-2825 to be paid out of that portion of moneys paid in VASAP defendant entry fees which is forwarded to the Virginia Alcohol Safety Action Program.

F. The Chairman of the Commission on VASAP shall submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission no later than the first day of each regular session of the General Assembly. The executive summary shall be submitted as provided in the procedures of the Division of Legislative Automated Systems for the processing of legislative documents and reports and shall be posted on the General Assembly's website.

## **Commission Members**

### **Legislative**

Delegate Jackson H. Miller, Chairman  
Senator Thomas K. Norment, Jr.  
Senator Richard H. Stuart

Delegate G.M. “Manoli” Loupassi  
Delegate Richard L. Morris  
Delegate David J. Toscano

### **Judicial**

Honorable Mary Jane Hall  
Honorable George D. Varoutsos

Honorable Gino W. Williams

### **Law Enforcement**

Sheriff Michael L. Wade, Vice Chairman

### **Department of Motor Vehicles**

Mr. John L. Saunders

### **Non-Legislative Citizen At-large**

Ms. Pat Eggleston

### **Behavioral Health and Developmental Services**

Ms. Mellie Randall

### **Local Program Directors**

Mr. James H. Johnson

Mr. Roy-Keith Lloyd

## **Commission Staff**

Angela D. Coleman – Executive Director  
Diane Bussée – Office Services Assistant  
Rosario Carrasquillo – Executive Administrative Assistant  
Shelia Crump – Payroll Manager  
Sarah Deputy – Program Support Technician  
Richard Foy – Field Services Specialist  
John Kimbel – IT Administrator  
Christopher Morris – Special Programs Coordinator  
Charlene Motley – Field Services Supervisor  
Keshana Pierce – Senior Accountant  
  
Oscar Brinson – Legal Counsel

## Commission Meeting Dates

March 13, 2015

June 5, 2015

Sept. 11, 2015

Dec. 11, 2015

## Component Area Activities

In keeping with VASAP's mission to improve highway safety, the VASAP system operates within five component target areas.

### Case Management/Offender Intervention

Persons referred to ASAP are monitored by case managers who screen and classify offenders to determine the most appropriate education and/or treatment services needed.

In 2015, the Commission on VASAP:

- assisted the local programs in a continuing difficult economic climate by assuming payment for education workbooks and receipt books for all 24 local programs
- provided services to 62,638 citizens of the Commonwealth
- provided on-going technical support to the local ASAPs regarding case management procedures
- worked with DMV on continued development of the Traffic Records Electronic Data System (TREDS)
- provided on-going daily managerial oversight for the Alexandria ASAP and Tri-River ASAP
- monitored case files, to include ignition interlock, for the Alexandria ASAP, Peninsula ASAP, and Tri-River ASAP
- continued to work with the Department of Motor Vehicles on matters related to restricted license orders, ignition interlock, ASAP compliance and policy updates
- provided administrative oversight for vendors regarding the operation of the ignition interlock program in the Commonwealth
- monitored and conducted multiple inspections of 100 ignition interlock service centers
- worked cooperatively with the VASAP Directors' Association and was an active participant in their scheduled conferences and meetings
- maintained the VASAP – DMV interface for electronic submission of ASAP program data
- attended and conducted policy board meetings for local programs
- attended and presented at the 2015 Lifesaver's Conference on March 15 – 17 in Chicago, Illinois
- attended the American Association of Motor Vehicle Administrators (AAMVA) Core Group Meeting for Ignition Interlock Best Practices Guide on April 14 – 16
- attended and presented at the Annual Association of Ignition Interlock Program Administrator's (AIIPA) Conference in St. Paul, Minnesota on May 18 – 20

- served as a panelist and participated in the American Association of Motor Vehicle Administrators (AAMVA) Webinar for Ignition Interlock Best Practices Guide on October 7
- provided VASAP curricula training on DUI behavior modification to facilitators from the 24 local ASAP offices on November 13 in Charlottesville and November 14 in Richmond
- released ignition interlock and VASAP case management process & procedure manuals to the 24 local ASAP offices
- conducted the annual state-wide VASAP Training Conference on August 24 – 25 in Richmond
- presented the VASAP 40<sup>th</sup> Anniversary Historical Overview on August 24 in Richmond as part of the annual state-wide VASAP training
- attended the Cardinal Project training in Richmond to assist in the transition of a new financial system
- attended scheduled meetings of the Substance Abuse Services Council
- worked with policy board members to select new executive directors
- was a member in the Traffic Injury Research Foundation Working Group October 12 – 16
- initiated the creation of a 24-hour online payment processing system for offenders
- presented the Ignition Interlock Multi-State Forum on October 27 – 29 in Richmond to discuss reciprocity issues faced by Ignition Interlock administrators. The states of Arkansas, Georgia, Hawaii, Illinois, Kentucky, Maryland, Michigan, Minnesota, New York, North Carolina, Oklahoma, Pennsylvania, South Carolina, Tennessee, Virginia and West Virginia were represented
- created a smart phone based app for Ignition Interlock administrators
- continued the regulatory process for revision of the ignition interlock regulations

#### Adjudication

VASAP, prosecutors, and the courts work together to ensure the efficient processing of those convicted of driving under the influence and referred to VASAP for probation.

In 2015, the Commission on VASAP:

- updated the adult offender DUI sanctions chart and distributed it to local ASAPs, judges, attorneys and other grass root organizations
- provided brochures on teenage drinking and driving to Virginia juvenile and domestic relations courts for use in driver licensing ceremonies
- presented legislative updates and information on ASAP policies to judges at the Judicial Transportation Safety Conference on August 26 – 28
- attended the National Association of Drug Court Professionals (NADCP) annual training conference in Washington D.C. on July 27 – 30
- attended Richmond Adult Drug Court Graduation Ceremony on June 12
- attended meetings of the Supreme Court Drug Court Advisory Committee on April 30 and October 19
- held informational booth at the Association of Clerks of the District Courts of Virginia annual meeting on March 24



- presented at the New Bench training for newly appointed judges in Richmond on June 10

### Enforcement

VASAP enhances law enforcement efforts to reduce alcohol and other drug-related crashes by providing training to detect and apprehend those driving under the influence.

In 2015, the Commission on VASAP:

- attended the Governor's Transportation Conference on October 28 – 30 in Virginia Beach
- attended the Governor's Highway Safety Association (GHSA) annual meeting in Nashville, Tennessee on August 30 – September 2
- monitored committee meetings of the General Assembly to track the introduction and passage of DUI enforcement legislation
- provided informational materials to police departments for distribution to the public
- provided ignition interlock training to law enforcement academies statewide
- attended the 3<sup>rd</sup> Annual Distracted Driving Summit on September 17 – 18 in Richmond, Virginia
- participated in the National Law Enforcement Challenge from May 18 – June 12
- participated in and provided data for the evaluation of DUI Courts
- attended the National Highway Traffic Safety Administration's (NHTSA) Impaired Driving Assessment Tool Briefing in Washington D.C. on October 14
- attended the Virginia Strategic Highway Safety Plan meeting on September 29
- attended the Annual Awards Ceremony for Excellence in Community Service and Public Safety on May 1
- attended and presented at the Mid-Atlantic DUI Conference in Virginia Beach on April 27<sup>th</sup>

### Public Information/Education

VASAP helps reduce the number of impaired driving injuries and fatalities by increasing public awareness through education, and by encouraging responsible decision making. Each program conducts local public information efforts with training and support materials from the Commission.

In 2015, the Commission on VASAP:

- presented the VASAP movie trailer, noting the consequences of drinking and driving, at movie theaters state-wide for a two week period around Labor Day
- developed a Commission on VASAP Holiday Statement on the dangers of drinking and driving for release to local programs during the months of November and December
- expanded public information efforts by sending brochures to high schools, community colleges, universities, businesses, insurance companies, career centers, law firms, law enforcement agencies, private driving schools and Virginia Welcome Centers
- responded to, and resolved, inquiries and issues of citizens, courts, local attorneys, neighboring states, and other state agencies
- provided weekly legislative updates to local ASAPs and other stakeholders

- enhanced and updated various VASAP brochures to be used in public awareness/education efforts
- provided ignition interlock training to public defender offices
- presented at the juvenile driver's license ceremonies in Alexandria
- volunteered during the week of September 21 – 25 at the UCI Road World Championships
- hosted an information and education booth at the 2015 Chesterfield County public safety day event on May 16
- provided alcohol awareness training to military and civilian personnel at Fort Lee's Kenner Army Medical Center and Soldier Support Center
- participated in the 2015 Commonwealth of Virginia Campaign
- held the Ignition Interlock Regulations Public Comment Hearing on November 5

#### Evaluation/Certification

The Commission on VASAP is responsible for periodically evaluating and recertifying each ASAP to ensure that services in the communities are effective, consistent, and appropriate.

In 2015, the Commission on VASAP:

- provided oversight for the vendor conducting financial audits of the local ASAPs
- audited and reviewed the budgets of the 24 local alcohol safety action programs (ASAPs)
- successfully passed the financial audit of the Commission office without any findings of deficiencies
- reviewed local program budget amendments
- revised the monthly report forms and budget submission documents
- performed field visits of local ASAPs
- conducted management reviews of local programs
- attended and presented information on program operations at local policy board meetings
- conducted extensive program reviews at Tri-River ASAP
- maintained daily oversight of Alexandria ASAP
- completed the certification process for the 24 local alcohol safety action programs

## 2015 VASAP REFERRALS

<b>Referrals by Age</b>	<b>Percentage</b>
<16	.02%
16-25	32.16%
26-35	28.09%
36-45	16.84%
46-65	20.78%
>65	2.1%

<b>Referrals by Curriculum</b>	<b>Percentage</b>
Education	22.82%
Intensive Education	25.68%
Treatment Education	51.5%

<b>Total referrals include DUI and ALL other VASAP services provided in 2015</b>	<b>62,638</b>
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The Commission on VASAP continues to provide quality services to the citizens of the Commonwealth of Virginia without using any general fund revenues. The Commission looks forward to ongoing success in 2015 as it works cooperatively with the General Assembly and other highway safety stakeholders to reduce traffic-related injuries and fatalities.



If you should have any questions regarding the contents of the 2015 Annual Executive Summary or any of the programs offered by the Virginia Alcohol Safety Action Program please contact:

Angela D. Coleman  
Executive Director

The Commission on VASAP  
701 E. Franklin St.  
Suite 1110  
Richmond, VA 23219  
P (804) 786-5895  
F (804) 786-6286  
[acoleman@vasap.virginia.gov](mailto:acoleman@vasap.virginia.gov)