

COMMONWEALTH of VIRGINIA

Office of the Governor

Aubrey L. Layne, Jr. Secretary of Transportation

July 19, 2017

MEMORANDUM

TO: The Honorable Charles W. Carrico, Sr. The Honorable Emmett W. Hanger, Jr. The Honorable S. Chris Jones The Honorable Thomas K. Norment, Jr. The Honorable Ronald A. Villanueva The Honorable R. Lee Ware, Jr.

FROM: Aubrey L. Layne, Jr., Secretary of Transportation

SUBJECT: Report on the Transportation Partnership Opportunity Fund

Pursuant to Section §33.2-1529.1 of the <u>Code of Virginia</u>, the Governor is required to submit semiannual reports on the Transportation Partnership Opportunity Fund ("TPOF" or the "Fund"). This memorandum and the related attachment will constitute that report on behalf of Governor McAuliffe for the period ending December 31, 2016.

To date, capitalization for the Fund has come from the following:

- \$23,600,000 and \$26,400,000 from the Toll Facility Revolving Account and from the Highway Construction Fund, respectively, pursuant to Chapter 951 of the Acts of Assembly of 2005;
- \$305,000,000 pursuant to Chapter 847 of the Acts of Assembly of 2007 and Chapter 780 of the Acts of Assembly of 2016;
- \$50,000,000 made available July 1, 2011 from the Commonwealth Transportation Fund pursuant to Item 452 H. of Chapter 890 of the Acts of Assembly of 2011.
- House Bill 1887, effective July 1, 2015 provides the TPOF with one-third of all interest, dividends, and appreciation that may accrue to the Transportation Trust Fund and the Highway Maintenance and Operating Fund.

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The \$305,000,000, as outlined by Chapter 847 of the 2007 Acts of Assembly and Chapter 780 of the 2016 Acts of Assembly, is targeted for specific projects while the remaining \$100,000,000 may be used for any eligible applicant and project. The body of this report focuses on the use of the \$100,000,000 while the attachment provides a brief summary and overview of the fund in its entirety as of December 31, 2016.

At the end of the previous reporting period, ending June 30, 2016, thirty-six applications, representing twenty-seven separate projects, had been submitted requesting a total of \$195,728,000 in assistance, with \$103,754,443 in awards approved by the Governor, one award totaling \$5,000,000 and two grant reductions of \$11,937,719 pending the Governor's approval.

During this reporting period of July 1 to December 31, 2016, the TPOF program experienced the following activity:

The City of Winchester submitted a revised project and budget for the grant the City was awarded in December 2011. The City was unable to continue with the original scope of work due to condemnation issues. The grant amount was revised from \$4,984,500 to \$2,999,248 and will be used to assist in providing a safe truck access into the Rubbermaid Plant. The advisory panel met on June 22, 2015 and recommended the revised project move forward. The revised project received the Governor's approval on January 4, 2016. An amendment to the grant is pending.

The County of Chesterfield submitted an application on March 4, 2016 totaling \$5,000,000 to assist with improvements to the I-95/ Willis Road Interchange in support of the Shandong Tranlin Paper Company's facility being located in the James River Industrial Park. Vastly, formally known as Tranlin, Inc. expects to invest \$2 billion into the development of the facility and employ 2,000 people by 2020. The grant request was approved by the Advisory Panel on May 23, 2016 and approved by the Governor on August 16, 2016. A grant agreement is pending with the County.

The County of Frederick submitted an application on October 7, 2016 totaling \$1,995,682 to assist with extending Renaissance Drive in support of the American Woodmark relocation located adjacent to Artillery Business Center. American Woodmark expects to invest \$28,500,000 and create 50 new jobs. The grant request was approved by the Advisory Panel on November 28, 2016 and is pending the Governor's approval.

The County of Prince William submitted an application on November 7, 2016 totaling \$5,000,000 to assist with constructing a 1400-space commuter parking garage. The

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garage will also provide parking for the proposed Potomac Nationals Stadium. We were unable to consider the application because the project fails to meet the minimum criteria set forth in the guidelines. VDOT staff communicated this determination to the County on March 17, 2017.

As of December 31, 2016, thirty-eight applications, representing twenty-nine separate projects, have been submitted requesting a total of \$202,723,682 in TPOF assistance. The Governor has approved awards totaling \$108,754,443. There are two reductions/rescissions totaling \$11,937,719 pending the Governor's approval. With this adjustment, projects that have reached financial close total \$91,816,714 (See attachment, Financial Close Total on page 2 and Total Awards on page 4).

The Fund is one of many tools available to market the Commonwealth to prospective economic development partners. Please let me know if I can provide additional information regarding these projects or the use of the Fund.

Copy: The Honorable Todd P. Haymore

Attachment

Semiannual Report on the Transportation Partnership Opportunity Fund Activity/Award Details to Date

The following identifies the recipients, the projects and the awards made, and the actions taken from TPOF, along with their current status:

Awards/Projects with Financial Close

9			Type of		
Recipient	Project	Location	Assistance	Amount	Status
State Route 28 Highway Transportation District Commission	Rt. 28 Corridor Improvements	Loudoun and Fairfax Counties	Grant	\$5,000,000	Grant is fully disbursed.
VDOT	Coalfields Expressway	Buchanan, Wise and Dickenson Counties	Grant	1,772,740	Grant is fully disbursed. Grant awarded was \$2,000,000. Final grant amount was \$1,772,740.
Town of Leesburg	Battlefield Parkway	Town of Leesburg	Grant	5,000,000	Grant is fully disbursed.
County of Rockingham	Harrisonburg Southeast Connector	County of Rockingham	Grant	5,000,000	Grant is fully disbursed.
County of Prince George	Rolls-Royce Economic Development Project	County of Prince George	2 Grants- \$5,000,000 each	10,000,000	Grants are fully disbursed. Investment of \$100 million and creation of 170 jobs.
County of Accomack	Mid-Atlantic Regional Spaceport (MARS) – Orbital Sciences Corp.	County of Accomack	Grant	3,250,968	Grant is fully disbursed. Grant awarded was \$3,427,412. Final grant amount was \$3,250,968.
Virginia Commercial Space Flight Authority (VCSFA)	MARS	County of Accomack	Grant	5,000,000	Loan has been converted to a grant. Grant is fully disbursed.
Virginia Commercial Space Flight Authority (VCSFA)	MARS	County of Accomack	Grant	5,000,000	Grant is fully disbursed.
Virginia Commercial Space Flight Authority (VCSFA)	MARS	County of Accomack	2 Grants- \$5,000,000 each	10,000,000	Grants are fully disbursed. Investment of \$45+ million and creation of 500 jobs.
County of Loudoun	Pacific Boulevard	County of Loudoun	Grant	3,000,000	Grant is fully disbursed.
Department of Aviation	Emporia	City of Emporia	Grant	151,085	Grant is fully disbursed. Grant awarded was \$162,210. Final grant amount was \$151,085.
Virginia Commercial Space Flight Authority (VCSFA)	MARS	County of Accomack	Grant	5,000,000	Grant is fully disbursed.
County of Accomack	Wallops Research Park	County of Accomack	Grant	4,000,000	Grant is fully disbursed.
County of Giles	Celanese Acetate	County of Giles	Grant	724,878	Grant is fully disbursed.

Page Total

<u>\$62,899,671</u>

Semiannual Report on the Transportation Partnership Opportunity Fund Activity/Award Details to Date

Awards/Projects with Financial Close - Continued

Recipient	Project	Location	Type of Assistance	Amount	Status
City of Winchester	Monticello Drive Extension Rubbermaid Products Economic Development Project	City of Winchester	Grant	3,046,781	A grant amendment is pending; the current balance is \$2,999,248.
Economic Development Authority of the City of Newport News	Canon Virginia, Inc. Economic Development Project	City of Newport News and County of Gloucester	Grant	5,000,000	Grant was amended in April 2011 and work is ongoing. Total disbursements made are \$4,673,010; the current balace is \$326,990.
VDOT	Coalfields Expressway Hawks Nest Section	Buchanan, Wise and Dickenson Counties	2 Grants- \$5,000,000 each	9,892,200	Grants are fully disbursed. Grants awarded was \$10,000,000. Final grant amount was \$9,892,200.
County of Prince William	USMC Heritage Center Transportation Improvements	County of Prince William	2 Grants- \$2,242,350 and \$2,735,712	\$4,978,062	Work is underway. Total disbursements made are \$4,901,601; the current balance is \$76,461.
State Route 28 Highway Transportation Improvement District Commission	Route 28 bridge widening over the Dulles Toll Road	Loudoun and Fairfax Counties	Grant	5,000,000	Grant is fully disbursed
Economic Development Authority of the City of Newport News	Liebherr Expansion	City of Newport News and Hampton	Grant	1,000,000	Work is underway. Total disbursements made are \$73,604; the current balance is \$926,396.
			Subtotal	<u>\$28,917,043</u>	
		Financi	al Close Total	<u>\$91,816,714</u>	

Awards/Projects Pending Financial Close

Recipient	Project	Location	Type of Assistance	Amount	Status
Chesterfield County	I-95/ Willis Road Interchange	Chesterfield County	Grant	5,000,000	Decision brief has been approved by the Governor. Agreement is pending.

Semiannual Report on the Transportation Partnership Opportunity Fund Activity/Award Details to Date

Awards/Projects Unable to Reach Financial Close

Recipient	Project	Location	Type of Assistance	Amount	Status
Flour Virginia, Inc and Transurban USA Development, Inc.	I-95/I-395 HOT Lanes	Spotsylvania, Stafford, Prince William and Fairfax Counties	Loan	\$10,000,000	Conflicts with business agreement and TPOF statue. SIB loan was approved for the project and repaid at closing.
City of Newport News	Wolseley Economic Development Project	City of Newport News	Grant	2,700,000	Due to the decline in the economy the plan for expansion were suspended.
VDOT	Coalfields Expressway Rockhouse Section	Buchanan, Wise and Dickenson Counties	2 Grants- \$5,000,000 each	10,000,000	Project was unable to achieve FHWA approval and the funds have been rescinded.
VDOT	Coalfields Expressway and U.S. Route 460 Connector	Buchanan, Wise and Dickenson Counties	2 Grants- \$5,000,000 each	10,000,000	Project has become eligible for 100% federal funding. TPOF funds have been rescinded since they were no longer needed.
			Total	<u>\$32,700,000</u>	

Awards/Projects Not Receiving Award

			Type of		
Recipient	Project	Location	Assistance	Amount	Status
County of Rockingham	Southeast Connector	County of	Grant	\$4,980,938	The project was denied award due
		Rockingham			to adjusted priorites for the County.

Awards/Projects Not TPOF Eligible

Recipient	Project	Location	Type of Assistance	Amount	Status
Virginia Port Authority	Western Freeway Rail Relocation	Commonwealth of Virginia	Grant	\$4,800,000	The project did not meet Transportation or Economic Development Evaluation Criteria.
Holliday Properties	Capital Region Center	County of Hanover	Grant	5,000,000	There were several statutory conflicts with the application and project.
The Olde Dominion Agriculture Foundation, Inc	Old Dominion Ag Complex	County of Pittsylvania	Grant	300,000	There were several statutory conflicts with the application and project. Other funding has been identified for the project.
The Route 28 Highway Transportaiton Improvement District Commission	Rt. 28 Corridor Improvements- Northbound Widening	Loudoun and Fairfax Counties	Grant	5,000,000	Due to changes in section 33.2- 1529.1, TPOF can no longer be used for PPTA projects.

Total

\$15,100,000

Semiannual Report on the Transportation Partnership Opportunity Fund Activity/Award Details to Date

The table below summarizes the awards to date and the remaining balance form the \$100 million in capitalization as of December 31, 2016.

Capitalizations

July 1, 2006 July 1, 2011	50,000,000
Interest Earnings	13,317,505
Total Funding Available	\$113,317,505

Project	Amount	Type of Assistance	Eligibility Criteria
Town of Leesburg	5,000,000	Grant	Design-Build Project
County of Loudoun	3,000,000	Grant	Design-Build Project
County of Rockingham	5,000,000	Grant	Design-Build Project
County of Prince William	4,978,062	Grant	Design-Build Project
County of Accomack	4,000,000	Grant	Design-Build Project
County of Prince George	10,000,000	Grants	Economic Development
City of Newport News	5,000,000	Grant	Economic Development
County of Accomack	3,250,968	Grant	Economic Development
Virginia Comm. Space Flight Authority	10,000,000	Grants	Economic Development
City of Winchester*	3,046,781	Grant	Economic Development
Virginia Comm. Space Flight Authority	5,000,000	Grant	Economic Development
Virginia Comm. Space Flight Authority	5,000,000	Grant	Economic Development
Virginia Comm. Space Flight Authority	5,000,000	Grant	Economic Development
Department of Aviation	151,085	Grant	Economic Development
County of Giles	724,878	Grant	Economic Development
EDA of Newport News	1,000,000	Grant	Economic Development
County of Chesterfield*	5,000,000	Grant	Economic Development
Rt. 28 HTIDC	5,000,000	Grant	PPTA Project
State Route 28 HTIDC	5,000,000	Grant	PPTA Project
VDOT – CFX	1,772,740	Grant	PPTA Project
VDOT – CFX (Hawks Nest)	9,892,200	Grants	PPTA Project
VDOT – CFX (CFX/Connector Int.)**	-	Grants	PPTA Project

Total Awards	\$96,816,714
Reductions***	1,038,833
Available for Award	<u>\$15,461,958</u>

*Approved by Governor; Pending Grant Agreement

**Rescinded by panel; Pending Governor's approval

***FY 2009-2016 Indirect Costs and Governor's FY 2010 Operational Efficiencies Reductions

Semiannual Report on the Transportation Partnership Opportunity Fund Activity/Award Details to Date

Chapter 847 of the Acts of Assembly of 2007 and Chapter 780 of the Acts of Assembly of 2016 Item 449.10 and Item 453 G - \$305,000,000 Appropriation

Through Item 449.10 of Chapter 847 of the Acts of Assembly of 2007, \$305,000,000 was allotted to TPOF out of the \$500,000,000 for the 2007 Transportation Initiative (the "Initiative") projects.

In 2008, the General Assembly, through Item 462 of Chapter 879 of the Acts of Assembly of 2008, reappropriated \$180,000,000 of the \$500,000,000 back to the Commonwealth of Virginia's General Fund. To substitute for these monies, Item 459.H. of Chapter 879 of the Acts of Assembly of 2008 authorized the issuance of \$180,000,000 of Capital Projects Revenue bonds.

Item 453.G of Chapter 780 of the Acts of Assembly of 2016 dedicated the \$31,070,647 that was remaining from the previous allocation to Road Improvements at military installations and improvements at interestate rest areas throughout the Commonwealth.

The following are TPOF's Initiative projects receiving award and their status:

Project I-495 Capital Beltway HOT Lanes	Grant Amount \$157,207,586	Location Northern Virginia	Status Grant is fully disbursed.
Route 58 Hillsville Bypass	77,000,000	Town of Hillsville	Grant is fully disbursed.
Route 50 Widening	14,721,767	County of Fairfax	Project is underway and the grant funds will be applied to the project expenditures as they occur.
Norfolk Southern Corporation (NSC) - Right-of-Way Acquisition	20,000,000	City of Virginia Beach	Grant is fully disbursed.
I-295/Medowville Interchange	5,000,000	County of Chesterfield	Grant is fully disbursed.
Total _	\$273,929,353		

The remaining projects identified for funding through the 2007 Initiative and their respective status follow:

Project	Location	Status
Environmental Impact Statement (EIS) for Route 37 - Eastern Bypass	County of Frederick	It was determined that the project did not qualify for TPOF and other funds were identified to perform EIS.
Koule 37 - Eastern Bypass		I
I-64/I-264 Interchange	City of Virginia Beach	A mutual agreement was reached between the City and the Secretary of Transportation to fund the NSC ROW acquisition at \$20,000,000 instead of the I-64/I-264 Interchange.

The following table summarizes the awards from the \$305,000,000 appropriation:

Capitalization	\$305,000,000		
Project	Grant Amount	Type of Assistance	Eligibilty Criteria
I-495 Capital Beltway HOT Lanes	\$157,207,586	Grant	PPTA Project
U.S. Route 58 - Hillsville Bypass	77,000,000	Grant	PPTA Project
U.S. Route 50 Widening	14,721,767	Grant	Design-Build Project
NSC Right-of-Way Acquisition	20,000,000	Grant	Per FTA Requirements
I-295/Medowville Interchange	5,000,000	Grant	Design-Build Project
Road Improvements to military	23,110,000	Grant	Item 453 G of 2016 Acts of Assembly
Improvements at interestate rest areas	7,960,647	Grant	Item 453 G of 2016 Acts of Assembly
Total Awards	\$305,000,000		
Authorization Balance	\$0		