



COMMONWEALTH of VIRGINIA

*Commission
on the*

Virginia Alcohol Safety Action Program (VASAP)

Delegate Jackson H. Miller
Chairman

Angela D. Coleman
Executive Director

MEMORANDUM

To: The Honorable Terence McAuliffe
Members of the General Assembly

From: The Honorable Jackson H. Miller
Virginia House of Delegates Majority Whip, 50th District
Commission on VASAP Chairman

Date: January 10, 2017

Subject: Commission on VASAP 2016 Annual Executive Summary

Section 18.2-271.1 of the Code of Virginia requires that the Commission on Virginia Alcohol Safety Action Program (VASAP) submit to the Governor and the General Assembly an Annual Executive Summary of the activities and work of the Commission. The attached report provides an overview of the activities of the Commission on VASAP during 2016.

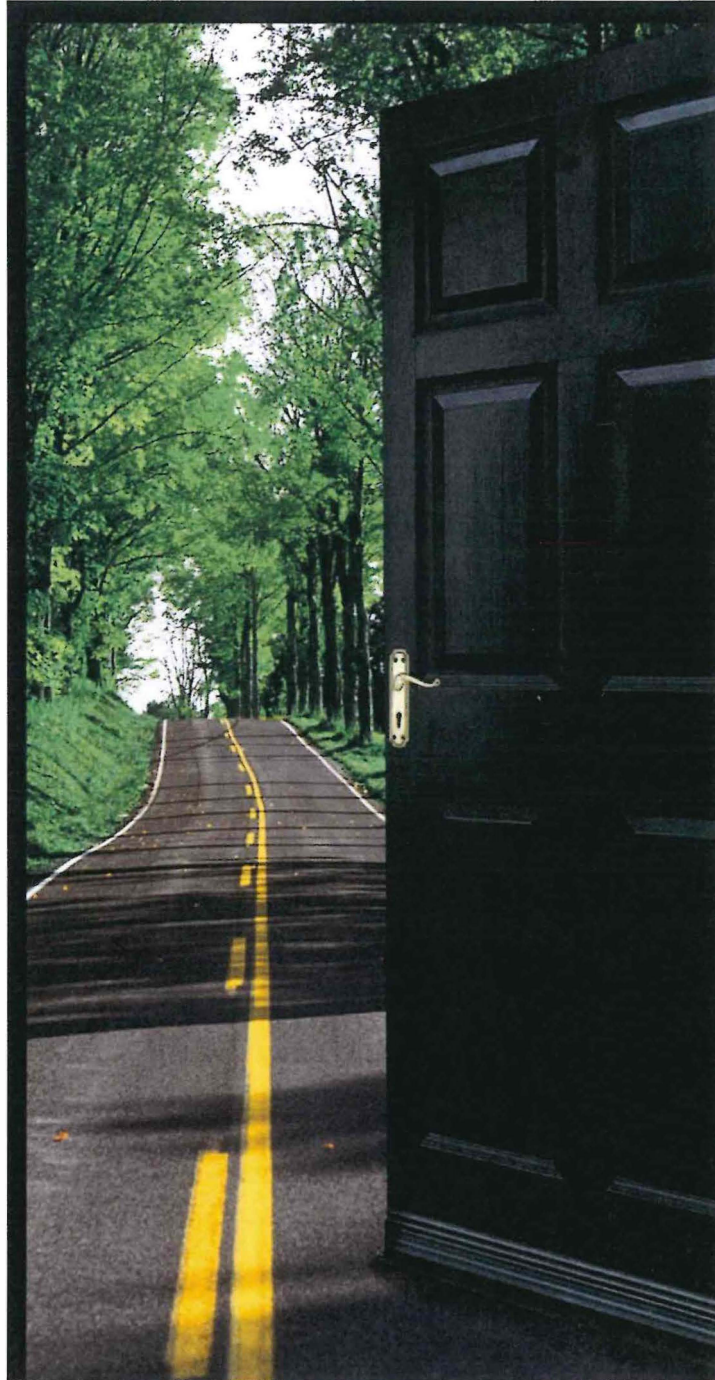
Please contact Ms. Angela D. Coleman, Executive Director of the Commission on VASAP, if you have any questions.

Enclosure:
2016 Commission on VASAP Annual Summary

The Commission on VASAP

2016 Annual Executive Summary

January 2017



Your Doorway to Safe & Sober Driving

Introduction

The Virginia Alcohol Safety Action Program traces its roots to Fairfax County. In 1972, it became the site of one of 35 national “Alcohol Safety Action Projects” funded by the National Highway Traffic Safety Administration (NHTSA). On March 24, 1975, legislation passed by the General Assembly expanded this program statewide establishing driver education and rehabilitation programs in an effort to reduce the number of highway tragedies. In 1986, the General Assembly formed the Commission on Virginia Alcohol Safety Action Program (Commission on VASAP). This provided for the standardization of ASAP operations, thereby increasing the quality and equity of services to offenders statewide.

There are currently 24 Alcohol Safety Action Programs throughout Virginia. Every jurisdiction in the Commonwealth is covered by one of the local programs. The ASAP programs share in the responsibility with other highway safety partners to help lower the number of impaired drivers on our roadways.

Section 18.2-271.2 of the *Code of Virginia* requires the Commission on VASAP to submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission. This report provides an overview of Commission on VASAP activities during 2016.

Mission

To improve highway safety by decreasing the incidence of driving under the influence of alcohol and other drugs, leading to the reduction of alcohol and drug-related fatalities and crashes.

Programs

VASAP has developed many educational programs designed to improve highway safety, providing a credible Alcohol Safety Action Program that responds to the needs of each locality in Virginia. Included among these are:

- ASAP Education Groups
- Community Service Programs
- Driver Improvement Programs
- DUI Court
- First Offender Drug Programs
- Habitual Offender Restoration Reviews
- Ignition Interlock
- Intervention Interviews
- Reckless/Aggressive Driver Programs
- Young Offender Programs

Overview of the Commission

§18.2-271.2. Commission on VASAP; purpose; membership; terms; meetings; staffing; compensation and expenses; chairman's executive summary.

A. There is hereby established in the legislative branch of state government the Commission on the Virginia Alcohol Safety Action Program (VASAP). The Commission shall administer and supervise the state system of local alcohol and safety action programs, develop and maintain operation and performance standards for local alcohol and safety action programs, and allocate funding to such programs. The Commission shall consist of 15 members that include six legislative members and nine non-legislative citizen members. Members shall be appointed as follows: four current or former members of the House Committee for Courts of Justice, to be appointed by the Speaker of the House of Delegates in accordance with the principles of proportional representation contained in the Rules of the House of Delegates; two members of the Senate Committee for Courts of Justice, to be appointed by the Senate Privileges and Elections Committee; three sitting or retired judges, one each from the circuit, general district and juvenile and domestic relations district courts, who regularly hear or heard cases involving driving under the influence and are familiar with their local alcohol safety action programs, to be appointed by the Chairman of the Committee on District Courts; two directors of local alcohol safety action programs, to be appointed by the legislative members of the Commission; one representative from the law-enforcement profession, to be appointed by the Speaker of the House and one non-legislative citizen at large, to be appointed by the Senate Committee on Privileges and Elections; one representative from the Virginia Department of Motor Vehicles whose duties are substantially related to matters to be addressed by the Commission to be appointed by the Commissioner of the Department of Motor Vehicles, and one representative from the Virginia Department of Behavioral Health and Developmental Services whose duties also substantially involve such matters, to be appointed by the Commissioner of the Virginia Department of Behavioral Health and Developmental Services. Legislative members shall serve terms coincident with their terms of office. In accordance with the staggered terms previously established, non-legislative citizen members shall serve two-year terms. All members may be reappointed. Appointments to fill vacancies, other than by expiration of a term, shall be made for the unexpired terms. Any appointment to fill a vacancy shall be made in the same manner as the original appointment.

B. The Commission shall meet at least four times each year at such places as it may from time to time designate. A majority of the members shall constitute a quorum. The Commission shall elect a chairman and vice-chairman from among its membership. The Commission shall be empowered to establish and ensure the maintenance of minimum standards and criteria for program operations and performance, accounting, auditing, public information and administrative procedures for the various local alcohol safety action programs and shall be responsible for overseeing the administration of the statewide VASAP system. Such programs shall be certified by the Commission in accordance with procedures set forth in the Commission on VASAP Certification Manual. The Commission shall also oversee program plans, operations and performance and a system for allocating funds to cover deficits that may occur in the budgets of local programs.

C. The Commission shall appoint and employ and, at its pleasure, remove an executive director and such other persons as it may deem necessary, and determine their duties and fix their salaries or compensation.

D. The Commission on VASAP shall appoint a Virginia Alcohol Safety Action Program Advisory Board to make recommendations to the Commission regarding its duties and administrative functions. The membership of such board shall be appointed in the discretion of the Commission on VASAP and include personnel from (i) local safety action programs, (ii) state or local boards of mental health and mental retardation and (iii) other community mental health services organizations. An assistant attorney general who provides counsel in matters relating to driving under the influence shall also be appointed to the Board.

E. Legislative members of the Commission shall receive compensation as provided in § 30-19.12. Funding for the costs of compensation of legislative members shall be provided by the Commission. All members shall be reimbursed for all reasonable and necessary expenses as provided in §§ 2.2-2813 and 2.2-2825 to be paid out of that portion of moneys paid in VASAP defendant entry fees which is forwarded to the Virginia Alcohol Safety Action Program.

F. The Chairman of the Commission on VASAP shall submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission no later than the first day of each regular session of the General Assembly. The executive summary shall be submitted as provided in the procedures of the Division of Legislative Automated Systems for the processing of legislative documents and reports and shall be posted on the General Assembly's website.

Commission Members

Legislative

Delegate Jackson H. Miller, Chairman
Delegate Richard L. Morris
Senator Richard H. Stuart

Delegate G.M. “Manoli” Loupassi
Senator Glen H. Sturtevant, Jr.
Delegate David J. Toscano

Judicial

Honorable Mary Jane Hall
Honorable George D. Varoutsos

Honorable Gino W. Williams

Law Enforcement

Sheriff Michael L. Wade, Vice Chairman

Department of Motor Vehicles

Mr. John L. Saunders

Non-Legislative Citizen At-large

Ms. Pat Eggleston

Behavioral Health and Developmental Services

Ms. Mellie Randall

Local Program Directors

Mr. Anthony Carmichael

Ms. Mary Read Gillispie

Commission Staff

Angela D. Coleman – Executive Director
Diane Bussée – Office Services Assistant
Rosario Carrasquillo – Executive Administrative Assistant
Shelia Crump – Payroll Manager
Sarah Deputy – Program Support Technician
Richard Foy – Field Services Specialist
John Kimbel – IT Administrator
Christopher Morris – Special Programs Coordinator
Charlene Motley – Field Services Supervisor
Richard Phillips - Ignition Interlock Technical Support Specialist
Keshana Pierce – Senior Accountant

Oscar Brinson – Legal Counsel

Commission Meeting Dates

March 18, 2016

June 10, 2016

Sept. 16, 2016

Dec. 9, 2016

Component Area Activities

In keeping with VASAP's mission to improve highway safety, the VASAP system operates within five component target areas.

Case Management/Offender Intervention

Persons referred to ASAP are monitored by case managers who screen and classify offenders to determine the most appropriate education and/or treatment services needed.

In 2016, the Commission on VASAP:

- assisted the local programs in a continuing difficult economic climate by assuming payment for education workbooks and receipt books for all 24 local programs
- provided services to 59,134 citizens of the Commonwealth
- provided on-going technical support to the local ASAPs regarding case management procedures
- provided on-going daily managerial oversight for the Tri-River ASAP
- monitored case files, to include ignition interlock, for the Alexandria ASAP and Tri-River ASAP
- continued to work with the Department of Motor Vehicles on matters related to restricted license orders, ignition interlock, ASAP compliance and policy updates
- provided administrative oversight for vendors regarding the operation of the ignition interlock program in the Commonwealth
- monitored and conducted multiple inspections of 100 ignition interlock service centers
- worked cooperatively with the VASAP Directors' Association and was an active participant in their scheduled conferences and meetings
- maintained the VASAP–DMV interface for electronic submission of ASAP program data
- attended policy board meetings for local programs
- attended the 2016 Lifesaver's Conference on April 4-6 in Long Beach, California
- attended the American Association of Motor Vehicle Administrators' (AAMVA) Conference on August 16–18 in Williamsburg
- attended and presented at the Annual Association of Ignition Interlock Program Administrators' (AIIPA) Conference in Denver, Colorado on May 15-18
- served as a panelist and participated in the American Association of Motor Vehicle Administrators' (AAMVA) Webinar for Ignition Interlock Best Practices Guide on March 23
- conducted the annual statewide VASAP Training Conference on September 19-20 in Portsmouth

- attended the Cardinal Project training in Richmond in preparation for transition to a new financial system
- attended the Commonwealth of Virginia Innovative Technology Symposium (COVITS) in Richmond on September 7-8
- attended scheduled meetings of the Substance Abuse Services Council
- participated as a member in the Traffic Injury Research Foundation Working Group on October 3-5
- presented information on Virginia's Ignition Interlock Program at NHTSA Region 7 in Kansas, Missouri on December 12-14
- launched the 24-hour online payment processing system for offenders on January 19
- prepared new ignition interlock regulations which were signed by the Governor with an effective date of July 18
- conducted ignition interlock technician training in Augusta County on July 15 and in Richmond on July 29
- provided onsite case management and operational guideline training at local ASAP offices
- conducted the VASAP Treatment Provider Work Group in Richmond on November 10
- held a pre-bid conference on November 14 for the new VASAP Case Management System
- nominated, and was a finalist for, a Richmond Technology Council award in Innovation in Utilization (Small Capital) for VASAP's implementation of the Online Payment System

Adjudication

VASAP, prosecutors, and the courts work together to ensure the efficient processing of those convicted of driving under the influence and referred to VASAP for probation.

In 2016, the Commission on VASAP:

- updated the adult offender DUI sanctions chart and distributed it to local ASAPs, judges, attorneys and other grass root organizations
- provided brochures on teenage drinking and driving to Virginia juvenile and domestic relations courts for use in driver licensing ceremonies
- presented legislative updates and information on ASAP policies to judges at the Judicial Transportation Safety Conference held on September 19-23
- attended meetings of the Supreme Court Drug Court Advisory Committee on April 28, and October 20 and actively participated on the Drug Court Operations Committee
- hosted an informational booth at the Association of Clerks of the District Courts of Virginia annual meeting on April 5
- presented at the New Bench Training for newly appointed judges in Richmond on June 14
- held training for VASAP, court clerks and DMV personnel in Salem on June 21-22 and Richmond on June 28-29
- attended the Bench and Bar Association Conference in Richmond on October 20

Enforcement

VASAP enhances law enforcement efforts to reduce alcohol and other drug-related crashes by providing training to detect and apprehend those driving under the influence.

In 2016, the Commission on VASAP:

- attended the Governor's Highway Safety Association (GHSA) annual meeting in Seattle, Washington on August 30–31
- monitored committee meetings of the General Assembly to track the introduction and passage of DUI enforcement legislation
- provided informational materials to police departments for distribution to the public
- provided ignition interlock training to law enforcement academies statewide
- served as a judge for entries into the National Law Enforcement Challenge from May 9 - June 3
- participated in, and provided data for, the evaluation of DUI Courts
- attended the Virginia Strategic Highway Safety Plan meeting on May 23 and October 14
- attended the Annual Awards Ceremony for Excellence in Community Service and Public Safety on May 6
- attended the Transportation Safety Stake Holders' meeting in Richmond on October 28
- hosted representatives from the National Highway Traffic Safety Administration (NHTSA) on October 27-28
- attended an Impaired Driving Committee Meeting at DMV on April 13
- traveled to Washington, D.C. Capitol Hill on November 28 and November 30 where Angela Coleman, VASAP Executive Director, was honored as an award recipient for the 2016 Kevin E. Quinlan award for Excellence in Traffic Safety. The award was presented to her by Shaquille O'Neil in honor of the leadership and success in administering VASAP and Virginia's interlock program, which is recognized as one of the strongest in the nation.
- received the 2016 Virginia Governor's Transportation Safety Award in the area of Impaired Driving. This award is in recognition of the Multi-State Ignition Interlock Forum and the Approcity Smartphone app.
- nominated for the 2016 Kathryn J. R. Swanson Public Service Award

Public Information/Education

VASAP helps reduce the number of impaired driving injuries and fatalities by increasing public awareness through education, and by encouraging responsible decision making. Each program conducts local public information efforts with training and support materials from the Commission on VASAP.

In 2016, the Commission on VASAP:

- developed and distributed a Commission on VASAP Holiday Statement on the dangers of drinking and driving for release to local programs during the month of December

- expanded public information efforts by sending brochures to high schools, community colleges, universities, businesses, insurance companies, career centers, law firms, law enforcement agencies, private driving schools and Virginia Welcome Centers
- responded to, and resolved, inquiries and issues of legislators, citizens, courts, local attorneys, neighboring states, and other state agencies
- provided weekly legislative updates to local ASAPs and other stakeholders
- enhanced and updated various VASAP brochures to be used in public awareness / education efforts
- provided ignition interlock training to public defender offices
- hosted an information and education booth at the 2016 Chesterfield County Public Safety Day event on May 14
- provided alcohol awareness training to military and civilian personnel at Fort Lee's Kenner Army Medical Center and Soldier Support Center
- participated in the 2016 Commonwealth of Virginia Campaign
- participated in the Mothers Against Drunk Driving Walk Like MADD event on April 16
- attended the Society for Human Resource Management (SHRM) Conference, June 18-22 in Washington D.C.

Evaluation/Certification

The Commission on VASAP is responsible for periodically evaluating and recertifying each ASAP to ensure that services in the communities are effective, consistent, and appropriate.

In 2016, the Commission on VASAP:

- provided oversight for the vendor conducting financial audits of the local ASAPs
- audited and reviewed the budgets of the 24 local alcohol safety action programs (ASAPs)
- successfully passed the financial audit of the Commission office without any findings of deficiencies
- reviewed local program budget amendments
- performed field visits of local ASAPs
- conducted management reviews of local programs
- attended and presented information on program operations at local policy board meetings
- maintained daily oversight of the Tri River ASAP

2016 VASAP REFERRALS

Referrals by Age	Percentage
<16	.04%
16-25	32.05%
26-35	28.28%
36-45	16.75%
46-65	20.68%
>65	2.2%

Referrals by Curriculum	Percentage
Education	21.60%
Intensive Education	23.84%
Treatment Education	54.56%

Total referrals include DUI and ALL other VASAP services provided in 2016	59,134
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The Commission on VASAP continues to provide quality services to the citizens of the Commonwealth of Virginia without using any general fund revenues. The Commission looks forward to ongoing success in 2017 as it works cooperatively with the General Assembly and other highway safety stakeholders to reduce traffic-related injuries and fatalities.

THE COMMISSION ON
VASAP
Virginia Alcohol Safety Action Program

If you should have any questions regarding the contents of the 2016 Annual Executive Summary or any of the programs offered by the Virginia Alcohol Safety Action Program please contact:

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