REPORT OF THE DEPARTMENT OF CONSERVATION AND RECREATION

# Calendar Year 2017 Land Preservation Tax Credit Conservation Value Summary

TO THE GOVERNOR AND THE CHAIRMEN OF THE SENATE FINANCE COMMITTEE, THE HOUSE APPROPRIATIONS COMMITTEE AND THE HOUSE COMMITTEE ON FINANCE



COMMONWEALTH OF VIRGINIA RICHMOND NOVEMBER 2018 Matthew J. Strickler Secretary of Natural Resources

Clyde E. Cristman Director



Rochelle Altholz Deputy Director of Administration and Finance

Russell W. Baxter Deputy Director of Dam Safety & Floodplain Management and Soil & Water Conservation

Thomas L. Smith Deputy Director of Operations

**COMMONWEALTH** of **VIRGINIA** DEPARTMENT OF CONSERVATION AND RECREATION

November 15, 2018

The Honorable Ralph Northam, Governor of Virginia The Honorable Emmett W. Hanger, Jr., Co-Chair, Senate Finance Committee The Honorable Thomas K. Norment, Jr., Co-Chair, Senate Finance Committee The Honorable S. Chris Jones, Chair of the House Committee on Appropriations The Honorable R. Lee Ware, Chair, House Committee on Finance

Dear Governor Northam, Senator Hanger, Senator Norment, Delegate Jones, and Delegate Ware:

We are pleased to provide you with this report prepared in accordance with Virginia's Land Conservation Incentives Act (§§ 58.1-511 through 58.1-513 of the Code of Virginia). Subdivision (C) (2) of § 58.1-512 of the Act requires the Department of Conservation and Recreation (DCR) to compile an annual report on qualified tax credit donations of less-than-fee interests in land accepted by any qualified public or private conservation agency or organization. This report focuses on those donations made between January 1, 2017, and December 31, 2017, for which a taxpayer requested a Land Preservation Tax Credit (LPTC) within the \$75,000,000 cap for tax year 2017, established pursuant to Virginia Code § 58.1-512(D)(4)(c).

The Virginia Land Preservation Tax Credit (LPTC) program continues to be a key factor behind the land conservation successes the Commonwealth has realized to date. The transferability of the LPTC has proven to be a valuable incentive to persons voluntarily protecting working farms and forests, recreational lands, scenic viewsheds, historic sites, and natural areas. A two percent fee on the transfer of tax credits helps to provide much needed support to land trusts and other conservation agencies and organizations for their ongoing responsibilities for the hundreds of thousands of acres of conserved lands they steward.

DCR is charged with reviewing LPTC applications for one million dollars or more to verify the conservation value of the donation (Va. Code § 58.1-512(D)(3)(a)). DCR's review process is both responsive and timely, and serves as an important oversight tool for the Commonwealth to ensure that the lands protected have significant conservation value and that the natural and historical resources they contain will be adequately protected into the future.

The Honorable Ralph Northam, Governor of Virginia Members of the Virginia General Assembly November 15, 2018 Page 2

DCR's verification of tax credit applications utilizes conservation review criteria adopted by the Virginia Land Conservation Foundation (VLCF). The criteria ensure that the conservation easements will require, where applicable; a forest management plan, development and implementation of an agricultural conservation plan, visual public access to scenic resources, establishment of riparian buffer areas to protect water quality, protection of resources listed on the Virginia Landmarks Register or the National Register of Historic Places, and that known natural heritage resources are also protected. Additionally, DCR's review certifies that the voluntary easements meet VLCF criteria aimed at safeguarding long-term conservation values of the property, prohibiting intentional harm to the conservation values of the property, and ensuring that the conservation value of the property will not be adversely affected by future on-site development. Such revisions to the easements significantly improve the conservation quality of the donations made under Virginia's tax credit program.

We trust that this report fulfills the required statutory obligations and demonstrates the importance of the Land Preservation Tax Credit Program.

Respectfully submitted,

Clyde E. Custo

Clyde E. Cristman

Attachment

cc: Virginia Land Conservation Foundation Board of Trustees The Honorable Matthew J. Strickler, Secretary of Natural Resources Daniel Timberlake, Director, Department of Planning and Budget Craig M. Burns, Commissioner, Department of Taxation April Kees, Co-Director, Senate Finance Committee Jason Powell, Co-Director, Senate Finance Committee Robert P. Vaughn, Staff Director, House Appropriations Committee This report has been prepared in accordance with and fulfills the requirements of:

§ 58.1-512(C)(2) of the Code of Virginia (Virginia's Land Conservation Incentives Act), which requires the Department of Conservation and Recreation to compile an annual report on qualified tax credit donations of less-than-fee interests accepted by any public or private conservation agency by December 1 of each year. This report covers those donations for which taxpayers claimed Land Preservation Tax Credits between January 1, 2017, through December 31, 2017, within the 2017 cap of \$75 million established by Virginia Code § 58.1-512(D)(4)(c).

## TABLE OF CONTENTS

TRANSMITTAL LETTER
PREFACE
TABLE OF CONTENTS
EXECUTIVE SUMMARY i
Land Conservation Tax Credit Program Overview1
Benefits of the Land Preservation Tax Credit DCR Review
2017 Review of the Conservation Values of Land Preservation Tax Credits
Issuance of Land Preservation Tax Credits by TAX6
Calendar Year 2017 Land Preservation Tax Credit Summary6
Table 1: 2017 Land Preservation Tax Credits by Locality9
Table 2: LPTC Acreages of Lands Preserved by Conservation Value in 2017 10
Virginia Land Conservation Foundation Stewardship Funding12
Table 3: 2017 VLCF Stewardship Funding Distributions

#### **EXECUTIVE SUMMARY**

The Virginia Land Preservation Tax Credit (LPTC) Program has proven to be a valuable incentive for landowners interested in voluntarily conserving their property through perpetual conservation easements or fee-simple donations. The transferability feature of Virginia's tax credit program is especially valuable to landowners with little or no state income tax liability, enabling them to sell their tax credits for income. Responsibilities for oversight of the LPTC program are shared by the Virginia Department of Taxation (TAX) and the Virginia Department of Conservation and Recreation (DCR).

Virginia's Land Preservation Tax Credit Program began in January 2000 and continues to advance the preservation of important lands across the Commonwealth. TAX's records indicate that as of August 31, 2018, landowners have received tax credits for permanently protecting 872,951 acres across the Commonwealth through 3,994 land donations since program inception. The appraised value of this conserved acreage is about \$4.14 billion, with landowners receiving almost \$1.66 billion in tax credits.

DCR's review of LPTC applications for one million dollars or more began in January of 2007. As directed by § 58.1-512(D)(3)(a) of the Code of Virginia, DCR follows the Conservation Value Review Criteria as adopted by the Virginia Land Conservation Foundation to verify the conservation value of donated land or conservation easements. This verification process serves as an important tool for the Commonwealth to ensure that the lands protected have worthy conservation values and the natural and historical resources are adequately protected in perpetuity.

The tax credit report contained herein summarizes the land donations for which landowners applied for 2017 Land Preservation Tax Credits, within that year's cap of \$75 million. Based on information provided to DCR from TAX, for 2017, 200 applications were granted \$75 million in land preservation tax credits protecting 49,127 acres.

For calendar year 2017, taxpayers in 64 localities claimed a tax credit. The largest number of land donations occurred in Fauquier County with 16 properties. The greatest total acreage preserved occurred in Southampton County with 2,676.01 acres. Northumberland County landowners requested the largest amount of total tax credit dollars at \$10.23 million.

During the 2017 LPTC program year, of the eight conservation purposes that a landowner can claim to be eligible for a LPTC, approximately 85 percent of the total acreage preserved claimed the Scenic Open Space category. Applicants may claim more than one conservation purpose and many in fact do; however, it is not necessary in order to request or qualify for the LPTC program. The other prominent categories claimed were Forestal Use at 64 percent of the total acreage and Agricultural Use at 48 percent. The remaining purposes claimed in order of rank were: Watershed Preservation at 33 percent, Natural Habitat and Biological Diversity at 23 percent; Lands Designated by Federal, State, or Local Government at 21 percent; Historic Preservation at four percent, and Natural Resource Based Outdoor Education and Recreation, also at four percent of the total acreage.

As reported by landowners in their LPTC application packages to TAX, under the 2017 cap, about 13,833 acres of active agricultural land and 21,729 acres of active forestal land were conserved. Within the LPTC application, landowners report on the total length of riparian buffers, with a required minimum width of 35 feet, in their donated easements or gifts of land. The applications for 2017 indicate a total length of 1,033,080 linear feet of forested buffers and 59,137 linear feet of no-plow buffers along rivers, streams, wetlands, ponds, springs, and shorelines. The two different categories of buffers differentiate by the types of activities that are restricted or allowed within the conservation easement or deed of gift. Activities such as mowing or timber harvesting are restricted in forested buffers, but are allowed within no-plow buffers to maintain non-woody vegetation such as pasture or grasslands.

In 2017, the Virginia Land Conservation Foundation (VLCF) distributed dedicated funding to land conservation agencies and organizations for their stewardship efforts. Pursuant to the authority granted in Virginia Code § 58.1-513(C)(2), the VLCF Board of Trustees distributed a total of \$872,836 in stewardship funds to 42 land trusts, conservation organizations, and agencies to support their ongoing monitoring and enforcement of donated lands. The dedicated funding is generated from a two percent fee imposed on the sale of LPTCs.

DCR is also charged with conducting reviews of the Conservation Value of LPTC requests of one million dollars or more (based on a 40 percent credit for a donation valued at \$2.5 million or greater) and with verifying the conservation value of these donations in advance of TAX issuing a land preservation tax credit. DCR's review is carried out in accordance with criteria adopted by the VLCF for this purpose. In 2017, DCR reviewed and commented on the conservation value associated with 22 LPTC applications submitted for pre-file review by the agency.

DCR's oversight continued to enhance the Commonwealth's efforts to ensure the conservation value of properties applying for the LPTC. DCR's review process resolved a number of issues with applications that would have negatively affected the donation's conservation value if the applicants had recorded their deeds as originally submitted during DCR's pre-filing review. In addition, DCR's review helped to ensure that persons eligible for one million dollars or more in state land preservation tax credits also addressed water quality and forest stewardship protections associated with their conserved lands. Although state law allows DCR 90 days to complete its review, on average DCR took 30 days to review a pre-filing application (including a site visit) and six days to verify the conservation value of final applications.

#### Land Conservation Tax Credit Program Overview

Virginia's land preservation tax credit (LPTC) program is considered to be one of the most effective conservation tools available in the Commonwealth. Since its beginning in January 1, 2000, Virginia's tax credit program continues to leverage significant private investment to attain noteworthy land conservation levels every year. As of August 31, 2018, the Virginia Department of Taxation's (TAX) records indicated that a total of 872,951 acres of land appraised at about \$4.14 billion have been protected through 3,994 donations representing \$1.66 billion in tax credits. This extensive level of tax credits, as well as the number of land donations and acres conserved, demonstrates great public interest and participation in this valued tax credit program.

Thirteen other states also provide state tax incentives for donations of conservation easements (Arkansas, California, Colorado, Connecticut, Delaware, Georgia, Iowa, Maryland, Massachusetts, Mississippi, New Mexico, New York, and South Carolina). Like Virginia, four of those states also provide for transfer of those credits (Colorado, Georgia, New Mexico, and South Carolina), however Virginia's tax-credit program is by far the largest in dollar value of property conserved. In Virginia, this is a program that has enormous land conservation benefits.

As a result of legislative amendments enacted in 2006, effective January 1, 2007, the LPTC program was capped at \$100 million per year, with donations in excess of the annual cap to be rolled over to subsequent years. The amount of the tax credit cap was adjusted annually to the Consumer Price Index, increasing to \$102.3 million in 2008; \$106.6 million in 2009; \$106.8 million in 2010; \$108.4 million in 2011; and \$111.1 million in 2012. Additionally, in 2006, the amount of tax credits that can be requested for any land donation was limited to 40 percent of the fair market value of the qualified donation; reduced from the previously allowed 50 percent. These compromises represented a diminution in the state's peak annual tax credit expenditures, which reached \$155.9 million in tax year 2005 and \$247.8 million in 2006, but still allowed for an exemplary program that the state can budget for into the future.

In the 2013 Legislative Session, the cap was further modified. <u>Chapter 798 of the 2013 Virginia Acts</u> of <u>Assembly</u> (HB1398) directed that, beginning with calendar year 2013, the maximum annual amount of land preservation tax credits that could be issued to taxpayers was lowered to \$100 million. However, the \$100 million was to continue to be annually indexed. The intent of the legislation was for the Governor to include in the Budget Bill, a recommended appropriation from the general fund to fund other land conservation programs in an amount equal to the difference between the indexed amount and \$100 million. The amount to be appropriated as follows: 80 percent to the Virginia Land Conservation Fund; 10 percent to the Civil War Site Preservation Fund; and 10 percent to the Virginia Farmland Preservation Fund.

The LPTC program saw further revisions again during the 2015 Legislative Session with the enactment of <u>Chapter 680 of the 2015 Virginia Acts of Assembly</u> (SB 1019). Most notably, any unused balance left in the annual tax-credit cap is now closed out at the end of the calendar year. In the past, those balances carried forward until expended. Other aspects of the program were amended by (i) reducing the annual tax-credit cap from \$100 million to \$75 million; (ii) with the exception of credits issued for fee simple interest donations to the Commonwealth, reducing the maximum amount of the tax credits that can be claimed by a tax payer from \$100,000 to \$20,000 in 2015 and 2016 and \$50,000 for each year thereafter; and (iii) requiring that a complete application for the tax credit be filed with TAX by December 31 of the year following the year of the conveyance.

Language was included in the 2017 and 2018 state budgets to extend the \$20,000 limit on the amount of the Land Preservation Tax Credit that can be claimed by each taxpayer for those calendar years. The 2018 budget also extends the \$20,000 limit through 2019.

#### Benefits of the Land Preservation Tax Credit DCR Review

DCR reviews LPTC applications for one million dollars or more as directed by the Code of Virginia (§ 58.1-512(D)(3)(a)). Conservation Value Review Criteria, adopted by the Virginia Land Conservation Foundation, is used by DCR in verifying the conservation value of donated land and conservation easements. The VLCF Board adopted the LPTC Conservation Value Review Criteria in November 2006, and amended them on August 7, 2008, and March 27, 2009. The review criteria encompass three factors, which taken together make up the Conservation Value of the donated land. The three factors are (i) Conservation Purpose, (ii) Public Benefit, and (iii) Water Quality and Forest Management. The review criteria are based on IRS Code § 170(h) and provisions set out in § 58.1-512 of the Code of Virginia, and contain specific requirements that reflect state policy.

The first factor of the criteria is Conservation Purpose. DCR assesses the land being conserved and the legal documents submitted to verify the purpose for which it is being conserved; i.e., what conservation purposes are being protected by the conservation easement that will be of value to the Commonwealth. Applicants only need to satisfy one of the eight potential Conservation Purposes; however, many select more than one to reflect the multiple attributes of their donated land. The eight Conservation Purposes identified in the criteria are:

- 1. Agricultural Use;
- 2. Forestal Use;
- 3. Natural Habitat and Biological Diversity;
- 4. Historic Preservation;
- 5. Natural-Resource Based Outdoor Recreation or Education;

- 6. Watershed Preservation;
- 7. Preservation of Scenic Open Space; and
- 8. Conservation and Open Space Lands Designated by Federal, State, or Local Governments.

There are several options for meeting each Conservation Purpose and designated safe harbors are provided to satisfy each purpose. If a donation meets a safe harbor, then the donation fulfills the specific Conservation Purpose. For example, within the Conservation Purpose of Agricultural Use, land that a locality has designated as being subject to use value taxation is deemed to have a valid Agricultural Use Conservation Purpose. Within the Conservation Purpose of Historic Preservation, a battlefield individually listed in the Virginia Landmarks Register or the National Register of Historic Places is also deemed to have a valid Historic Preservation Conservation Purpose.

Conversely, some land uses may be specifically ruled out of certain Conservation Purposes. For example, public recreation lands where development covers more than 15 percent of the site, such as with amusement parks, will not meet the Conservation Purpose of Natural-Resource Based Outdoor Recreation or Education.

The second factor of the criteria, Public Benefit, ensures that safeguards exist in the proposed deed to protect the conservation values of the donated land in perpetuity, prohibit intentional destruction or significant alteration of the conservation values of the protected property, and ensure that the conservation value of the property will not be adversely affected by future division or development. The deed of easement must contain the following restrictions:

- 1. Limits on the number of permitted subdivisions of property;
- 2. Limits on number and size of permitted new buildings and structures;
- 3. Restrictions on location of new buildings and structures;
- 4. Restrictions on location of new roads or access ways; and
- 5. Limits on alterations, demolition, or ground-disturbing activity that may impact historic or natural heritage resources.

The final factor of the Conservation Value Review Criteria is Water Quality and Forest Management. This factor focuses on protection of water quality and the stewardship of agricultural and forest lands. Concerning the protection of water quality, if the property contains wetlands, frontage on a perennial stream or river, lakes, or tidal waters, then the deed must prevent certain activities determined to be impactive of water quality within the required 35-foot riparian buffer. In addition, if the property contains lands in agricultural use, then the deed must provide for the implementation of a written conservation plan that stipulates the use of best management practices. If the property contains 20 acres or more of forest lands, the deed must require that a written forest management plan or Virginia Forest Stewardship Plan be in place prior to the commencement of timber harvesting or other significant forest management activities. This plan is to be developed by or in consultation with the Virginia Department of Forestry or be consistent with Forestry Best Management Practices.

# 2017 Review of the Conservation Values of Land Preservation Tax Credits

DCR is responsible for conducting reviews of the Conservation Value for LPTC requests of one million dollars or more (based on 40 percent of the fair market value of a land donation valued at \$2.5 million or greater) and for verifying the conservation value of these donations in advance of TAX issuing a land preservation tax credit. This review is performed in accordance with Conservation Value Review Criteria adopted by the VLCF for this purpose.

As part of its pre-filing review process, in 2017, DCR reviewed and commented on the conservation value associated with 22 LPTC applications. The agency provides this pre-file review service to applicants so that any potential issues can be resolved prior to the recordation of a donation and submission of a final LPTC application. Of the 22 pre-filing applications reviewed by DCR, thirteen final applications were filed with TAX in 2017 requesting \$16.62 million in tax credits for a combination of 3,506 total acres.

Of those thirteen applications, five were ultimately for less than \$1 million. Two of those five opted to take less than \$1 million because their applications did not meet the minimum standards of the VLCF Criteria. Rather than increasing the protections of their land conservation projects, they chose to take less than \$1 million. The three remaining projects applied for DCR review even though their application was for less than \$1 million because of the requirements contained in subdivision § 58.1-512 (D)(3) of the Code of Virginia. These land conservation projects were tied to other projects where the same landowner was seeking tax credits and the aggregate values triggered DCR verification.

Additionally, four pre-file applications reviewed by DCR in 2013 and 2016 finalized their transactions and filed their applications with TAX in 2017. These four applications received \$13.36 million in tax credits and protected 1,574 acres. Together with the thirteen final applications reviewed in 2017, these 17 DCR-reviewed applications represent nine percent of the 200 LPTC applications awarded, ten percent of the 49,127 LPTC acres preserved, and 40 percent of the \$75 million issued under the 2017 LPTC cap.

The remaining nine projects under review by DCR in 2017 did not file for tax credits by the end of the calendar year. Two of the landowners requested to withdraw their applications from the application process and seven of the landowners continued their application review into 2018.

The objective of DCR's review is to ensure a basic level of protection for all of the known conservation values of the property at the time of the donation in accordance with the VLCF Conservation Value Review Criteria. DCR's reviews resulted in considerable modifications to many of the applications submitted to the Agency. Through the collaborative pre-filing review process, DCR and the applicants were able to resolve a number of substantial issues with the applications that could have negatively affected the land donation's conservation value if the donation had been recorded as submitted. Applicants modified their draft deeds following the DCR review process to ensure the appropriate protection of the conservation values of the properties in perpetuity as follows:

- For Forestland, deeds were modified to require a forest management plan for forest management and harvesting activities;
- For Farmland, deeds were modified to require the development and implementation of a written agricultural conservation plan;
- For Water Quality Protection, deeds were modified to ensure the placement of appropriate riparian buffer areas with adequate protections;
- For Historic Resources, deeds were modified to ensure the protection of resources listed on the Virginia Landmarks Register or the National Register of Historic Places from demolition and alteration; and
- For Natural Heritage Resources, deeds were modified to protect known resources documented in state databases.

Additionally, deeds were often refined to specify no-build areas, limitations on paved roads and the placement of utilities, and the establishment and limitations on the disturbance of vegetated buffers along perennial streams and other specified water bodies. The reviews also led to other minor changes for clarification and often required the applicant to provide additional documentation of the conservation purposes claimed. In several cases, the review required additional language in the deeds of easement to ensure protection of water quality, historic structures, and areas containing special habitat supporting known natural heritage resources.

The common factor that ran through each review conducted by DCR was the obvious pride landowners have in their land and the fulfillment they achieve in ensuring their land will remain open space whether working lands, historic battlefields, or natural areas, for generations to come. Most properties DCR reviewed in 2017 had some form of agricultural or forestal activity at the time of donation, whether a multi-generation farm on hundreds of acres overlooking the Potomac River or a small horse farm in the Piedmont. Where the land was in agricultural-use, the donation of a conservation easement was intended to ensure the opportunity of future generations to farm the land.

In addition to improving the conservation value of the donations, DCR sought to complete its reviews in a timely fashion and worked closely with applicants, their attorneys, and land trusts. The law, Virginia Code § 58.1-512(D)(3), allows DCR to take up to 90 days to review an application before taking a final action. On average in 2017, DCR took 30 days to review a pre-filing application and six days to verify the conservation value of final applications where the applicant had submitted a pre-filing application.

DCR's review of tax credits that claim one million dollars or more has been both responsive and timely and serves as an important tool for the Commonwealth to ensure that the lands protected for which a Land Preservation Tax Credit is issued are worthy of protection and that the natural and historical resources will be adequately protected in perpetuity.

#### Issuance of Land Preservation Tax Credits by TAX

The Virginia's Land Conservation Incentives Act, Virginia Code § 58.1-512(C)(2), requires DCR to compile an annual report on qualified donations of less-than-fee interests accepted by any public or private conservation agency. The following sections of this report detail those land conservation donations for which a taxpayer has requested a tax credit for a land donation within the 2017 annual cap.

To apply for a LPTC, a taxpayer must have successfully recorded a conservation easement or donated land to a qualified conservation organization. The taxpayer must then submit a form LPC-1 to TAX and send a copy to DCR after completing the land donation. DCR has compiled this report from the information provided to the agency by taxpayers in form LPC-1 and confirmed this initial data with TAX. This section only summarizes the information submitted as part of the application process and may vary somewhat from the final totals managed by TAX.

#### Calendar Year 2017 Land Preservation Tax Credit Summary

Based on information provided by TAX and taxpayers in their tax credit applications, there were 200 applications filed towards the \$75 million cap for calendar year 2017. Those applications requested more than the \$75 million in tax credits depleting the available allotment for 2017. This is the first year that the LPTC cap has been met since 2011.

Of the 49,127 acres conserved statewide through the 2017 LPTC program, taxpayers conserved land in 64 localities. Table 1 highlights the 12 counties where taxpayers claimed five or more LPTCs each. The largest number of donations per county occurred in Fauquier County with 16 donations (12.5 percent of the total donations in 2017). Southampton County had the greatest number of acreage

preserved per county, at 2,676 acres or 5.45 percent of the total acreage. The largest number of credit dollars requested per county was in Northumberland County for \$10,232,060 (13.64 percent of the total LPTCs requested). The total of all 200 donations under the 2017 cap was \$75 million for a total of 49,127 acres.

Fifty-two localities each had at least one but no more than four requests for LPTC credits. In those 52 localities, the total dollar value of credits requested was \$37,485,889, or 50 percent of the statewide total. The total acreage preserved in those localities was 29,663 acres, 60 percent of the statewide total.

Of the total 49,127 acres preserved under the 2017 LPTC program, land owners reported in their LPTC application packages that approximately 13,833 acres were currently being used for production agriculture, of which 11,801 (85 percent) are reported to be under onsite operational best management practices designed to protect water quality. Approximately 21,729 acres were reported as being used for active silvicultural land, of which 17,293 acres (80 percent) reported that their conservation easements require onsite operational best management practices or pre-harvest management plans.

Within the LPTC application, landowners are also asked to report on the total length of vegetated riparian buffers, with a minimum width of 35 feet, required to be maintained in their conservation easement or fee simple deed of gift. The applications for 2017 indicated a total length of 1,033,080 feet of forested buffers and 59,137 feet of no-plow buffers along rivers, streams, wetlands, ponds, springs, and shorelines. The two categories of buffers are differentiated by the types of activities that are restricted or allowed within the easements or deeds. Activities such as mowing or timber harvesting are restricted in forested buffers but are allowed within no-plow buffers to maintain non-woody vegetation such as pasture or grasslands.

For 2017, of the eight conservation purposes (projects may claim multiple purposes), 85 percent of the total acreage preserved in the LPTC program or 41,635 acres were claimed to be in the Scenic Open Space category (Table 2). The other prominent categories claimed were: Forestal Use at 31,630 acres or 64 percent of the total acreage, and Agricultural Use at 23,454 acres or 48 percent. The remaining purposes claimed in order of rank were: Watershed Preservation at 16,434 acres or 33 percent; Natural Habitat and Biological Diversity at 11,134 acres or 23 percent; Lands Designated by Federal, State, or Local Government at 10,381 acres or 21 percent; Historic Preservation at 2,084 acres or four percent; and Natural Resource Based Outdoor Education and Recreation at 1,862 acres or four percent of the total acreage.

	Locality	Number of Donations	Tax Credits Requested	Percent of Total ⊤ax Credits	Acres Preserved	Percent of Total Acres Preserved
1	Fauquier	16	\$6,046,273	8.06%	2,463.95	5.02%
2	Albemarle	13	\$2,912,000	3.88%	1,103.38	2.25%
3	Augusta	11	\$1,893,800	2.53%	2,304.19	4.69%
4	Loudoun	10	\$7,422,400	9.90%	982.60	2.00%
5	Clarke	10	\$499,678	0.67%	584.86	1.19%
6	Southampton	8	\$1,403,740	1.87%	2,676.01	5.45%
7	Rockbridge	8	\$876,400	1.17%	1,417.07	2.88%
8	Bedford	7	\$2,610,200	3.48%	1,808.62	3.68%
9	Louisa	6	\$2,027,160	2.70%	2,281.99	4.65%
10	Campbell	6	\$777,200	1.04%	1,462.36	2.98%
11	Northumberland	5	\$10,232,060	13.64%	1,438.97	2.93%
12	Amelia	5	\$813,200	1.08%	939.72	1.91%
	Subtotal	105	\$37,514,111	50.02%	19,463.72	39.62%
	Other*	95	\$37,485,889	49.98%	29,662.92	60.38%
	Total	200	\$75,000,000	100.00%	49,126.64	100.00%

#### Table 1: 2017 Land Preservation Tax Credits by Locality

The 12 localities listed above had a minimum of five donations in 2017.

\* Other: Localities containing at least one but no more than four donations: The Counties of Accomack, Alleghany, Amherst, Appomattox, Bath, Botetourt, Brunswick, Caroline, Carroll, Charlotte, Chesterfield, Craig, Culpeper, Dinwiddie, Essex, Floyd, Fluvanna, Franklin, Frederick, Goochland, Halifax, Hanover, Henrico, Henry, King & Queen, King William, Lancaster, Lunenburg, Madison, Mecklenburg, Montgomery, Nelson, New Kent, Orange, Pittsylvania, Powhatan, Prince Edward, Prince William, Pulaski, Rappahannock, Roanoke, Rockingham, Scott, Shenandoah, Smyth, Stafford, Surry, Sussex, Warren, Washington and Westmoreland, and the City of Chesapeake.

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Preservation	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Preservation	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
1.	Accomack County	25.00	6.00	6.75	0.00	0.00	0.00	0.00	0.00
2.	Albemarle County	332.22	611.77	475.44	1.00	122.85	648.00	859.51	154.41
3.	Alleghany County	76.00	9.00	85.26	0.00	0.00	0.00	85.26	0.00
4.	Amelia County	358.00	561.00	280.00	0.00	0.00	41.00	939.00	0.00
5.	Amherst County	720.00	911.21	1631.21	141.00	0.00	0.00	0.00	0.00
6.	Appomattox County	111.00	234.00	161.35	0.00	0.00	347.35	347.35	0.00
7.	Augusta County	2755.00	293.00	249.80	0.00	0.00	492.13	3192.00	78.00
8.	Bath County	10.00	51.83	13.61	0.00	0.00	65.44	65.44	0.00
9.	Bedford County	640.00	822.53	811.54	0.00	0.00	319.00	1495.62	0.00
10.	Botetourt County	218.46	315.00	0.00	0.00	0.00	400.46	533.46	0.00
11.	Brunswick County	304.00	706.00	120.00	0.00	0.00	123.40	1013.40	0.00
12.	Campbell County	776.28	682.00	162.48	0.00	0.00	0.00	1462.36	0.00
13.	Caroline County	1173.14	237.00	0.00	0.00	0.00	0.00	1410.14	773.14
14.	Carroll County	25.00	75.00	143.07	0.00	0.00	143.07	143.07	0.00
15.	Charlotte County	176.00	366.00	0.00	0.00	294.00	0.00	542.00	294.00
16.	Chesapeake, City of	0.00	12.00	0.00	0.00	0.00	28.63	28.63	0.00
17.	Chesterfield County	962.74	962.76	60.00	0.00	249.76	962.76	962.76	0.00
18.	Clarke County	315.57	226.57	159.32	16.90	0.00	137.40	279.57	476.00
19.	Craig County	175.83	175.83	175.83	145.83	145.83	175.83	175.83	145.83
20.	Culpeper County	40.00	95.00	0.00	135.00	0.00	0.00	0.00	135.00
21.	Dinwiddie County	954.86	954.86	0.00	0.00	0.00	954.86	954.86	954.86
22.	Essex County	750.00	702.00	0.00	0.00	0.00	100.00	1559.00	0.00

#### Table 2: 2017 LPTC Acreages of Lands Preserved by Conservation Value

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Preservation	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Preservation	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
23.	Fauquier County	1227.81	574.45	241.34	99.05	0.00	477.68	1567.15	1467.24
24.	Floyd County	50.52	50.52	50.52	50.52	50.52	50.52	50.52	50.52
25.	Fluvanna County	232.00	232.00	0.00	0.00	0.00	232.00	232.00	232.00
26.	Franklin County	515.97	493.97	98.00	0.00	0.00	98.00	553.97	0.00
27.	Frederick County	56.00	992.00	1002.36	0.00	0.00	991.36	1021.36	0.00
28.	Goochland County	254.00	290.00	0.00	0.00	0.00	0.00	544.03	0.00
29.	Halifax County	162.11	262.00	0.00	0.00	0.00	5.00	289.00	0.00
30.	Hanover County	1.50	14.00	0.00	0.00	0.00	15.61	15.61	15.61
31.	Henrico County	91.72	281.72	0.00	293.00	0.00	293.00	293.00	81.72
32.	Henry County	0.00	47.17	47.17	0.00	47.17	47.17	47.17	0.00
33.	King and Queen County	0.00	669.00	0.00	0.00	0.00	0.00	669.00	0.00
34.	King William County	120.00	970.00	0.00	0.00	0.00	368.10	718.75	0.00
35.	Lancaster County	0.00	0.00	0.00	0.00	2.12	0.00	0.00	0.00
36.	Loudoun County	738.10	901.34	127.00	35.75	0.00	600.77	981.83	854.83
37.	Louisa County	1383.51	1333.52	436.76	0.00	0.00	436.76	2281.27	0.00
38.	Lunenburg County	240.00	1116.00	0.00	0.00	0.00	28.00	1384.00	0.00
39.	Madison County	225.00	425.55	327.55	0.00	140.00	327.55	655.55	140.00
40.	Mecklenburg County	150.00	7.00	0.00	0.00	0.00	0.00	157.00	0.00
41.	Montgomery County	0.00	0.00	57.80	0.00	0.00	57.80	57.80	0.00
42.	Nelson County	850.43	929.43	77.85	850.43	0.00	938.03	938.03	850.43
43.	New Kent County	30.00	60.00	0.00	0.00	0.00	397.80	397.80	0.00
44.	Northumberland County	297.31	998.75	887.00	20.00	0.00	1049.31	1437.06	887.00
45.	Orange County	578.14	619.25	678.26	2.00	0.00	723.89	942.14	273.25
46.	Pittsylvania County	31.00	132.00	164.00	0.00	0.00	8.00	171.00	0.00

Locality	Agricultur Use	l Forestal Use	Natural Habitat & Biological Diversity	Historic Preservation	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Preservation	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
47. Powhatan County	78.0	0 149.00	226.00	0.00	0.00	226.00	60.00	0.00
48. Prince Edward Co	ounty 311.0	0 1488.00	973.38	0.00	0.00	736.38	1913.38	0.00
49. Prince William Co	ounty 0.0	0 25.00	0.00	200.16	0.00	166.00	215.58	166.00
50. Pulaski County	530.0	0 80.00	0.00	0.00	0.00	0.00	600.00	0.00
51. Rappahannock Co	ounty 223.7	9 168.00	10.36	0.00	0.00	93.59	373.05	0.00
52. Roanoke County	0.0	0 1691.53	0.00	0.00	0.00	0.00	1691.53	0.00
53. Rockbridge Coun	ty 404.0	0 908.10	105.70	0.00	365.70	67.72	1417.07	0.00
54. Rockingham Cour	nty 119.8	8 152.00	93.00	91.84	0.00	97.00	274.72	0.00
55. Scott County	140.7	7 0.00	0.00	0.00	0.00	0.00	140.77	140.77
56. Shenandoah Cou	nty 88.0	0 48.00	0.00	0.00	0.00	0.00	136.68	0.00
57. Smyth County	312.0	0 833.00	0.00	1.00	0.00	0.00	0.00	0.00
58. Southampton Co	unty 603.0	0 2141.00	788.00	1.00	444.00	758.00	573.00	0.00
59. Stafford County	255.4	5 255.45	24.00	0.00	0.00	255.45	255.45	255.45
60. Surry County	1260.0	0 1260.00	0.00	0.00	0.00	1260.00	1260.00	1260.00
61. Sussex County	0.0	0 1058.00	21.00	0.00	0.00	527.00	0.00	0.00
62. Warren County	46.0	0 265.00	161.68	0.00	0.00	161.68	611.38	161.68
63. Washington Cour	ity 415.0	0 40.00	0.00	0.00	0.00	0.00	0.00	0.00
64. Westmoreland Co	ounty 533.2	5 658.25	0.00	0.00	0.00	0.00	658.25	533.25
Acreage totals statewi	de 23,454.36	31,630.36	11,134.39	2,084.48	1,861.95	16,434.50	41,635.16	10,380.99
Percent of conserved a claiming Conservation		64.39%	22.66%	4.24%	3.79%	33.45%	84.75%	21.13%

### Virginia Land Conservation Foundation Stewardship Funding

In 2017, the VLCF distributed the annual land conservation Stewardship Fund deposits for the seventh time, pursuant to  $\frac{558.1-513(C)(2)}{2}$  of the Code of Virginia. Monies for the fund are generated by a two percent fee imposed on the sale or transfer of land preservation tax credits. Distributions are calculated based on the formula set out in the Code of Virginia, using a three-year average of the number of donated interests accepted by the conservation agency or organization. To be counted in the calculation, the land owner must have applied for a tax credit during the immediately preceding three years. During the 2012 Session of the General Assembly, legislation was enacted to clarify that Federal governmental entities are prohibited from receiving these state generated funds.

On September 19, 2017, the Virginia Land Conservation Foundation approved the distribution of \$872,836 to 42 conservation agencies and organizations to support their ongoing monitoring and enforcement of conservation easements and fee simple gifts (Table 3).

_				
			% of	
		Number	Total	
	Name of	of	Donation	Amount of
	Conservation Agency/Organization	Donations	S	Funds
1	American Conservation Legacy Fund, Inc.	1	0.22%	\$1,914.11
2	Blue Ridge Land Conservancy	4	0.88%	\$7,656.46
3	Capital Region Land Conservancy Inc	2.5	0.55%	\$4,785.29
4	Central Virginia Battlefields Trust Inc.	3	0.66%	\$5,742.34
5	Chesapeake Airport Authority	1	0.22%	\$1,914.11
6	City of Danville	2	0.44%	\$3,828.23
7	Civil War Preservation Trust	2	0.44%	\$3,828.23
8	County of Albemarle	22	4.82%	\$42,110.51
9	County of Clarke	11	2.41%	\$21,055.25
10	County of Fauquier	17	3.73%	\$32,539.94
11	County of Henrico	1	0.22%	\$1,914.11
12	County of Stafford	1	0.22%	\$1,914.11
13	County of Warren	1	0.22%	\$1,914.11
14	Eastern Shore Land Trust	3	0.66%	\$5,742.34
15	Ever Green Team	0.5	0.11%	\$957.06
16	Henricopolis Soil & Water Conservation Distr.	0.5	0.11%	\$957.06

#### Table 3: 2017 VLCF Stewardship Funding Distributions

	TOTALS	456	100.00%	\$872,836.00
42	Wildrock Inc.	1	0.22%	\$1,914.11
41	Ward Burton Wildlife Foundation	0.5	0.11%	\$957.06
40	Virginia Outdoors Foundation	248	54.39%	\$474,700.28
39	Virginia Department of Historic Resources	7	1.54%	\$13,398.80
38	Virginia Dept. of Game and Inland Fisheries	2	0.44%	\$3,828.23
37	Virginia Department of Forestry	48	10.53%	\$91,877.47
36	Virginia Dept. of Conservation & Recreation	4	0.88%	\$7,656.46
35	Virginia Conservation Legacy Fund, Inc.	1	0.22%	\$1,914.11
34	Town of Tangier	1	0.22%	\$1,914.11
33	Town of Strasburg	0.5	0.11%	\$957.06
32	Topotomoy Battlefield at Rural Plains Fndtn.	1	0.22%	\$1,914.11
31	The 500-Year Forest Foundation	1	0.22%	\$1,914.11
30	Shenandoah Valley Battlefield Foundation	1.5	0.33%	\$2,871.17
29	Potomac Appalachian Trail Club, Inc.	2	0.44%	\$3,828.23
28	Piedmont Environmental Council	1	0.22%	\$1,914.11
27	Old Dominion Land Conservancy, Inc.	21	4.61%	\$40,196.39
26	Northern Virginia Conservation Trust	11	2.41%	\$21,055.25
25	Northern Neck Land Conservancy	2	0.44%	\$3,828.23
24	Northern Neck Ches. Bay Public Access	1	0.22%	\$1,914.11
23	New River Land Trust	2	0.44%	\$3,828.23
22	Middle Peninsula Ches. Bay Public Access	1	0.22%	\$1,914.11
21	Land Trust of Virginia	13	2.85%	\$24,883.48
20	Jefferson Soil & Water Conservation District	1	0.22%	\$1,914.11
19	Historic Virginia Land Conservancy	6	1.32%	\$11,484.68
18	Historic Green Springs, Inc.	4	0.88%	\$7,656.46
17	Historic Fredericksburg Foundation, Inc.	2	0.44%	\$3,828.23