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MEMORANDUM

TO: The Honorable Ralph S. Northam, Governor

The Honorable Kirk Cox, Speaker of the House

The Honorable Todd C. Gilbert, House Majority Leader The Honorable Eileen Filler-Corn, House Minority Leader The Honorable Justin Fairfax. President of the Senate

The Honorable Thomas K. Norment, Senate Majority Leader The Honorable Richard S. Saslaw, Senate Minority Leader

The Honorable Carlos Hopkins, Secretary of Veterans & Defense Affairs

VIA: Brian J. Moran, Secretary of Public Safety & Homeland Security

FROM: Jeffrey D. Stern, State Coordinator

SUBJECT: Report on the Commonwealth's Status of Plans

In accordance with § 44-146.18(B)(3) of the *Code of Virginia*, I am pleased to submit the *2018 Report on the Commonwealth's Status of Plans*.

VIRGINIA DEPARTMENT OF EMERGENCY MANAGEMENT

Status of Plans 2018

§ 44-146.18(B)(3)

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PREFACE

This report is provided in accordance with § 44-146.18(B)(3) of the *Code of Virginia*, which states:

The Department of Emergency Management shall in the administration of emergency services and disaster preparedness programs:

Submit to the Governor and to the General Assembly, no later than the first day of each regular session of the General Assembly, an annual executive summary and report on the status of emergency management response plans throughout the Commonwealth and other measures taken or recommended to prevent, respond to and recover from disasters, including acts of terrorism. This report shall be made available to the Division of Legislative Automated Systems for the processing of legislative documents and reports.

This report was developed in conjunction with state agency stakeholders, including the Department of Military Affairs, Virginia Department of Health, Virginia Department of Social Services, Virginia State Police and the Virginia Department of Conservation and Recreation.

EXECUTIVE SUMMARY

This report summarizes the actions taken during 2018 to improve disaster preparedness through the maintenance of state and local plans. The Virginia Department of Emergency Management (VDEM) is responsible for developing and coordinating state level plans, providing technical support to localities, state agencies and public institutions of higher education regarding disaster preparedness, and coordinating state resources requested by localities, other states, and U.S. territories.

In the past year, VDEM's seven regional offices provided coordination and support to localities before, during, and after disaster operations. During non-disaster operations, regional staff participated in planning meetings and exercises, and provided technical support to both localities and institutions of higher education.

PLANNING EFFORTS

Local Emergency Operations Plans

Code of Virginia § 44-146.19(E) requires each political subdivision (cities, counties and five towns with independent emergency management programs) and interjurisdictional agencies to prepare and keep current a local or interjurisdictional emergency operations plan (EOP) for its area. Every four years, each local or interjurisdictional agency shall conduct a comprehensive review and revision of its EOP to ensure that the plan remains relevant; the revised plan shall be formally adopted by the locality's governing body. In order to verify the plan adoption by the local governing board, VDEM requests local jurisdictions to submit documentation, either a copy of the resolution from the local governing board or a copy of the minutes from the board meeting when the plan was adopted.

VDEM tracks plan currency on the four-year cycle and contacts the local governments when the EOPs are within a year of the due date to offer assistance with the plan revision process.

As indicated in the following tables, as of November 15, 2018, 135 of the 138 jurisdictions (97 %) have up-to-date EOPs. It is not uncommon for plans to go out of compliance for brief periods before being re-adopted. The overall percentage of compliant plans remains above 95%.

Table Legend:

- Local jurisdiction's EOP is up-to-date and has been adopted by the local governing board.
- Local jurisdiction's EOP has not been reviewed in the past four years and needs to be readopted by the local governing board.

| VDEM Region 1 | | | |
|-----------------------|------------------|--|--|
| Jurisdiction | Date EOP Adopted | | |
| Amelia County | 10/21/2015 | | |
| Brunswick County | 05/20/2015 | | |
| Charles City County | 01/27/2015 | | |
| Chesterfield County | 08/24/2016 | | |
| Colonial Heights City | 12/12/2017 | | |
| Dinwiddie County | 05/19/2015 | | |
| Emporia City | 05/16/2017 | | |
| Essex County | 08/01/2016 | | |
| Goochland County | 04/04/2017 | | |
| Greensville County | 07/17/2017 | | |
| Hanover County | 06/10/2015 | | |
| Henrico County | 02/14/2017 | | |
| Hopewell City | 08/23/2016 | | |
| King and Queen County | 04/11/2016 | | |
| King William County | 10/24/2016 | | |
| New Kent County | 09/28/2016 | | |
| Nottoway County | 12/15/2016 | | |
| Petersburg City | 03/15/2015 | | |
| Powhatan County | 02/01/2016 | | |
| Prince George County | 01/13/2015 | | |
| Richmond City | 07/24/2017 | | |
| Sussex County | 08/18/2016 | | |

| VDEM Region 2 | | | |
|---------------------|------------------|--|--|
| Jurisdiction | Date EOP Adopted | | |
| Caroline County | 09/27/2016 | | |
| Clarke County | 12/07/2017 | | |
| Culpeper County | 04/17/2015 | | |
| Fauquier County | 11/08/2019 | | |
| Frederick County | 01/13/2016 | | |
| Fredericksburg City | 12/08/2015 | | |
| Greene County | 04/24/2018 | | |
| King George County | 05/17/2018 | | |
| Louisa County | 03/19/2018 | | |
| Madison County | 09/13/2016 | | |
| Orange County | 07/14/2015 | | |
| Page County | 03/06/2018 | | |
| Rappahannock County | 03/07/2016 | | |
| Shenandoah County | 04/24/2018 | | |
| Spotsylvania County | 04/25/2017 | | |
| Warren County | 11/08/2017 | | |
| City of Winchester | 03/18/2018 | | |

| VDEM Region 3 | | | |
|----------------------|------------------|--|--|
| Jurisdiction | Date EOP Adopted | | |
| Albemarle County | 12/04/2017 | | |
| Amherst County | 03/20/2018 | | |
| Appomattox County | 02/21/2017 | | |
| Augusta County | 09/14/2016 | | |
| Buckingham County | 05/08/2017 | | |
| Campbell County | 02/02/2016 | | |
| Charlotte County | 03/14/2017 | | |
| Charlottesville City | 12/06/2017 | | |
| Cumberland County | 11/14/2017 | | |
| Farmville Town | 11/08/2017 | | |
| Fluvanna County | 2/15/2017 | | |
| Halifax County | 01/08/2018 | | |
| Harrisonburg City | 10/24/2017 | | |
| Lunenburg County | 04/13/2017 | | |
| Lynchburg City | 01/26/2016 | | |
| Mecklenburg County | 10/10/2017 | | |
| Nelson County | 08/08/2017 | | |
| Prince Edward County | 03/29/2018 | | |
| Rockingham County | 10/25/2017 | | |
| South Boston Town | 03/26/2018 | | |
| Staunton City | 09/20/2016 | | |
| Waynesboro City | 09/26/2016 | | |

| VDEM Region 4 | | | |
|-------------------|------------------|--|--|
| Jurisdiction | Date EOP Adopted | | |
| Bland County | 11/24/2015 | | |
| Bristol City | 02/10/2015 | | |
| Buchanan County | 12/05/2017 | | |
| Carroll County | 08/14/2017 | | |
| Dickenson County | 07/25/2017 | | |
| Galax City | 10/21/2015 | | |
| Giles County | 10/19/2017 | | |
| Grayson County | 07/13/2017 | | |
| Lee County | 07/18/2017 | | |
| Norton City | 03/03/2015 | | |
| Pulaski County | 11/23/2015 | | |
| Radford City | 03/23/2015 | | |
| Russell County | 07/11/2016 | | |
| Scott County | 02/07/2018 | | |
| Smyth County | 04/14/2015 | | |
| Tazewell County | 01/20/2015 | | |
| Washington County | 10/27/2015 | | |
| Wise County | 05/24/2017 | | |

| VDEM Region 5 | | | |
|-----------------------|------------------|--|--|
| Jurisdiction | Date EOP Adopted | | |
| Wythe County | 09/12/2016 | | |
| Accomack County | 06/20/2018 | | |
| Chesapeake City | 07/10/2018 | | |
| Chincoteague Town | 05/18/2017 | | |
| Franklin City | 11/09/2015 | | |
| Gloucester County | 10/03/2017 | | |
| Hampton City | 08/08/2018 | | |
| Isle of Wight County | 05/09/2016 | | |
| James City County | 12/08/2015 | | |
| Lancaster County | 03/09/2015 | | |
| Mathews County | 12/15/2015 | | |
| Middlesex County | 02/03/2015 | | |
| Newport News City | 10/27/2015 | | |
| Norfolk City | 03/27/2018 | | |
| Northampton County | 01/12/2016 | | |
| Northumberland County | 08/09/2018 | | |
| Poquoson City | 11/09/2015 | | |
| Portsmouth City | 01/27/2015 | | |
| Richmond County | 08/10/2017 | | |
| Southampton County | 11/23/2015 | | |
| Suffolk City | 08/19/2015 | | |
| Surry County | 06/02/2016 | | |
| Virginia Beach City | 09/20/2016 | | |
| Westmoreland County | 07/09/2018 | | |
| Williamsburg City | 03/10/2016 | | |
| York County | 10/04/2016 | | |

| VDEM Region 6 | | | |
|---------------------|---------------------------|--|--|
| Jurisdiction | Date of Last EOP Adoption | | |
| Alleghany County | 09/05/2017 | | |
| Bath County | 06/12/2018 | | |
| Bedford County | 01/24/2017 | | |
| Botetourt County | 04/25/2017 | | |
| Buena Vista City | 02/10/2015 | | |
| Christiansburg Town | 05/23/2017 | | |
| Covington City | 02/10/2015 | | |
| Craig County | 12/12/2016 | | |
| Danville City | 11/06/2014 ¹ | | |
| Floyd County | 02/13/2018 | | |
| Franklin County | 02/20/2018 | | |
| Henry County | 12/15/2015 | | |
| Highland County | 06/06/2017 | | |
| Lexington City | 10/10/2014 ² | | |
| Martinsville City | 09/11/2018 | | |
| Montgomery County | 09/11/2017 | | |
| Patrick County | 09/24/2015 | | |
| Pittsylvania County | 02/17/2015 | | |
| Roanoke City | 03/07/2016 | | |
| Roanoke County | 11/10/2015 | | |
| Rockbridge County | $10/10/2014^3$ | | |
| Salem City | 02/08/2016 | | |
| Vinton Town | 05/15/2018 | | |

Out of Compliance Plans

- Danville –Adoption anticipated in February 2019.
 Lexington City Adoption anticipated in February 2019.
 Rockbridge County Adoption anticipated in February 2019.

| VDEM Region 7 | | | |
|-----------------------|---------------------------|--|--|
| Jurisdiction | Date of Last EOP Adoption | | |
| Alexandria City | 10/25/2016 | | |
| Arlington County | 05/24/2017 | | |
| Fairfax City | 07/27/2017 | | |
| Fairfax County | 07/27/2015 | | |
| Falls Church City | 02/08/2016 | | |
| Loudoun County | 07/15/2015 | | |
| Manassas City | 02/13/2017 | | |
| Manassas Park City | 01/17/2017 | | |
| Prince William County | 12/13/2016 | | |
| Stafford County | 09/05/2017 | | |

State Plans for Colleges and Agencies

Institutions of Higher Education Crisis and Emergency Management Plans (CEMP)

There are 40 public institutions of higher education (IHE) within the Commonwealth and all must meet the requirements of §23.1-804 of the *Code of Virginia*. These requirements include:

- The governing boards of each public IHE are to develop, adopt, and keep current a crisis and emergency management plan.
- Each public IHE is to conduct a comprehensive review and revision of its crisis and emergency management plan to ensure that the plan remains current. The revised plan shall be adopted formally by the governing board every four years and the adoption certified in writing to VDEM.
- The chief executive officer of each public institution of higher education to annually review the institution's crisis and emergency management plan, certify in writing to VDEM that review has been completed, and make recommendations to the institution for appropriate changes to the plan.
- Each public institution to annually conduct a test or exercise of the plan and certify in writing to VDEM that it was conducted. Activation of the crisis and emergency management plan and completion of an after-action report by the IHE in response to an actual event or incident satisfies the requirement to conduct such a test or exercise

Currently, 36 (90%) of state IHEs are compliant with these requirements. This is an improvement over 2017 when only 30 (75%) were compliant. This improvement can be attributed to the diligence of IHE emergency coordinators with increased support from VDEM regional staff. IHEs that have notified VDEM that they plan to bring the CEMPs into compliance in the near future are noted in the tables below.

The following chart provides an itemized list of requirements and compliance by the IHEs.

Table Legend:

- Compliant with all sections of *Code of Virginia* §23.1-804 from 11/15/17-11/16/2018.
- Noncompliant One or more requirements have not been met.

| Institution | Compliant as of 11/16/18 | Executive Review | Exercise Complete | CEMP Adopted |
|---------------------------------------|--------------------------|---------------------|----------------------|-----------------|
| VDE | M Region 1 | | | |
| J Sargeant Reynolds Community College | Y | Y | Y | Y |
| John Tyler Community College | Y | Y | Y | Y |
| Richard Bland College | Y | Y | Y | Y |
| Southside Virginia Community College | Y | Y | Y | Y |
| Virginia Commonwealth University | Y | Y | Y | Y |
| Virginia State University | Y | Y | Y | Y |
| | M Region 2 | | | |
| Germanna Community College | N | N | Y | N^1 |
| Lord Fairfax Community College | Y | Y | Y | Y |
| University of Mary Washington | N | Y | N | N^2 |
| | M Region 3 | | | |
| Blue Ridge Community College | Y | Y | Y | Y |
| Central Virginia Community College | Y | Y | Y | Y |
| James Madison University | Y | Y | Y | Y |
| Longwood University | Y | Y | Y | Y |
| Piedmont Virginia Community College | Y | Y | Y | Y |
| University of Virginia | Y | Y | Y | Y |
| | M Region 4 | | | |
| Mountain Empire Community College | Y | Y | Y | Y |
| New River Community College | Y | Y | Y | Y |
| Radford University | Y | Y | Y | Y |
| Southwest Virginia Community College | Y | Y | Y | Y |
| University of Va. College at Wise | Y | Y | Y | Y |
| Virginia Highlands Community College | Y | Y | Y | Y |
| Wytheville Community College | Y | Y | Y | Y |
| | M Region 5 | | | |
| Christopher Newport University | Y | Y | Y | Y |
| College of William and Mary | N | Y | Y | N^3 |
| Eastern Shore Community College | Y | Y | Y | Y |
| Eastern Virginia Medical School | Y | Y | Y | Y |
| Norfolk State University | Y | Y | Y | Y |
| Thomas Nelson Community College | Y | Y | Y | Y |
| Old Dominion University | Y | Y | Y | Y |
| Paul D. Camp Community College | Y | Y | Y | Y |
| Rappahannock Community College | N | N | N | Y^4 |
| Tidewater Community College | Y | Y | Y | Y |
| | M Region 6 | | | |
| Dabney Lancaster Community College | Y | Y | Y | Y |
| Danville Community College | Y | Y | Y | Y |
| Patrick Henry Community College | Y | Y | Y | Y |

| Virginia Military Institute | Y | Y | Y | Y |
|------------------------------------|-----------------|---|---|---|
| Virginia Western Community College | Y | Y | Y | Y |
| Virginia Tech | Y | Y | Y | Y |
| VDEM Region 7 | | | | |
| VDE | M Region 7 | | | |
| George Mason University | M Region 7 Y | Y | Y | Y |

Out of Compliance Plans:

- 1. Germanna Community College.
- 2. University of Mary Washington.
- 3. College of William and Mary.
- 4. Rappahannock Community College.

State Agency and Public Institutions of Higher Education Continuity Plans

In 2018, 113 of the 115 state executive branch agencies and institutions of higher education submitted an updated continuity plan to VDEM, in accordance with Executive Order 41 (2011). VDEM staff worked with state agency and IHE emergency coordinators in 2018 and continues to support continuity plan reviews, activations, exercises, after-action reporting and provide technical assistance when needed. These agencies are documented in a separate report, entitled Status of State Continuity Plans.