## REPORT OF THE SECRETARY OF NATURAL RESOURCES

# FY 2019 CHESAPEAKE BAY AND VIRGINIA WATERS CLEAN-UP PLAN

TO THE GOVERNOR AND THE CHAIRMEN OF THE SENATE AGRICULTURE, CONSERVATION AND NATURAL RESOURCES COMMITTEE; THE HOUSE AGRICULTURE, CHESAPEAKE AND NATURAL RESOURCES COMMITTEE; THE SENATE COMMITTEE ON FINANCE; AND THE HOUSE COMMITTEE ON APPROPRIATIONS

COMMONWEALTH OF VIRGINIA RICHMOND November 2019

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## **Executive Summary**

This report was developed to comply with consolidated water quality reporting requirements set forth in § 62.1-44.118 of the *Code of Virginia*. This section requires the Secretary of Natural Resources to submit a progress report on implementing the impaired waters clean-up plan as described in § 62.1-44.117 of the Code of Virginia. This consolidated report also includes the "Annual Report on the Water Quality Improvement Fund" by the Department of Conservation and Recreation (DCR) and Department of Environmental Quality (DEQ) pursuant to § 10.1-2134 of the Code of Virginia and incorporates the reports on "Cooperative Nonpoint Source Pollution Programs" required in subsection D of § 10.1-2127 and the "Watershed Planning and Permitting Report" required in subsection B of § 10.1-1193 of the Code of Virginia. The report also encompasses DCR's report of "Annual Funding Needs for Effective Implementation of Agricultural Best Management Practices" pursuant to subsection C of § 10.1-2128.1 of the Code of Virginia. The 2019 report includes the "Water Quality Improvement Fund Requests Estimate Report" required by § 10.1-2134.1 of the Code of Virginia and the "Stormwater Local Assistance Fund Requests Estimates Report" required by § 62.1-44.15:29.2 of the Code of Virginia. This consolidated report also includes the "2014 Chesapeake Bay Watershed Agreement Progress Report: State of the Chesapeake Bay Program Report to the Chesapeake Bay Executive Council," August 2019 as required in § 2.2-220.1. This consolidated report also addresses Item 361.A. in the 2018 Special Session I Budget (Chapter 2) for FY 2019 and FY 2020.

## Water Quality Improvement Fund and Cooperative Nonpoint Source Pollution Programs

For FY 2019 (the period July 1, 2018 – June 30, 2019), DCR allocated over \$22 million in agricultural cost-share and technical assistance funds to Soil and Water Conservation Districts. This included over \$500,000 in Conservation Reserve Enhancement Program (CREP) cost-share funds to be disbursed by Districts as state match for completed projects. Of the \$22 million, approximately \$17.4 million was distributed to farmers through the Virginia Agricultural Cost-Share Program (VACS) and CREP for implementation of best management practices (BMPs). An additional \$2.4 million was allocated in technical assistance to Districts to provide implementation assistance to participants. The implementation of backlogged Stream Exclusion SL-6 Pending VACS cost-share applications was reduced from approximately \$4 million in the Chesapeake Bay watershed to less than \$720,000 (\$5 million statewide). Additional funding provided by the General Assembly during the 2019 Session will address the remaining backlog; the funding for those practices should be obligated by the Districts by November 1, 2019. Practices installed on farms during FY 2019 will result in estimated edge of field nitrogen reductions of approximately 10.1 million pounds, phosphorus reductions of approximately 3.6 million pounds, and sediment reductions of approximately 784 thousand tons.

Under the Water Quality Improvement Fund (WQIF) Point Source Program, DEQ currently has 66 signed agreements that obligated \$792.1 million in state grants ranging from 35% to 90% cost-share, for design and installation of nutrient reduction technology at Bay watershed point source discharges. Within this total number of projects receiving cost-share, 64 have been completed and two are active in the construction stage. For calendar year 2018, facilities registered under the Chesapeake Bay Watershed Nutrient Discharge General Permit reported discharged loads that, in aggregate, were significantly below

the total Waste Load Allocations currently in effect for all Bay tributary basins. Tables of discharged and delivered loads for each individual facility and basin totals are <u>available online from DEQ</u>.

As part of a WQIF Nonpoint Source Program, through a 2016 Request for Assistance (RFA) directed at local government applicants (cities, towns, counties, Soil and Water Conservation Districts, and Planning District Commissions) along with state agencies, DEQ awarded \$3.4 million to implement nonpoint source (NPS) pollution control projects. Within the Chesapeake Bay Watershed, projects that maximize reduction of nitrogen, phosphorous or sediment were a funding priority. In addition, projects with the highest pollution reduction relative to dollars requested were given priority. These projects will implement pollution control actions that will have a significant and lasting impact on local and state water quality.

Although no new funding has been offered since the 2016 RFA, DEQ continues to manage existing projects. After three years of implementation, many projects are nearing completion. One project has been terminated and one project has been completed on budget and on schedule. DEQ successfully transferred funding from the terminated project into existing projects that had demand for additional implementation. Overall, pollution reductions are expected to be in line with original reduction estimates.

## Funding Needs for Effective Implementation of Agricultural Best Management Practices

Funding projections for the Chesapeake Bay were developed based on a detailed analysis of practices identified in the Chesapeake Bay Phase III Watershed Implementation Plan (WIP). This included a review of progress made in implementing the WIP through 2018 and the inclusion of reductions projected from nearly \$100 million of stream exclusion practices statewide that either have been installed or were funded as of June 30, 2019 (including nearly \$51.7 million in the Bay watershed). The WIP implementation schedule focuses on full implementation by 2025.

For the fiscal years 2020 – 2030, the final scheduled year of the Chesapeake Bay WIP, a revised estimate of \$2.7 billion may be required from state and federal funds as well as farmer financial contributions to meet water quality goals. Approximately 40% of this total (\$1.1 billion) could be needed from State sources, the vast majority of which is direct funding of the Virginia Agricultural Cost-Share (VACS) Program and support for Soil and Water Conservation Districts that implement the VACS program.

Actual FY 2019 allocations from state sources for implementation of agricultural best management practices had the following breakdown:

#### FY 2019 (Program Name – amount):

VACS Cost-Share program funding - \$17.47 million

District Technical Assistance - \$3.57 million

District Financial Assistance - \$7.1 million

FY 2019 support figures exclude engineering support via DCR staff, IT support, and training assistance (*e.g.*, Conservation Planning Certification). These have been itemized separately.

Projected funding needs from state sources for implementation of agricultural best management practices through the FY 2019-2020 biennium are estimated in the 2019 Ag Needs Assessment Table on page 20. Funding levels will need to be increased to achieve goals established in Virginia's Phase III WIP. A comprehensive review of the VACS Program over the last two years has led to improved program efficiency, increased flexibility in agricultural practice standards and specifications, and other significant programmatic revisions. Additional efforts are focused on methods to improve tracking of voluntarily installed.

## Chesapeake Bay and Virginia Waters Clean-Up Plan Report

During FY 2019, many strategies were implemented to reduce pollutants entering the Chesapeake Bay tributaries and Southern Rivers basins. Significant progress was made in reducing point source pollutant discharges from sewage treatment plants, installing agricultural best management practices with a continuing focus on livestock exclusion practices, the reissuance of all remaining administratively continued Municipal Separate Storm Sewer System (MS4) permits, and implementing revised Stormwater Management Regulations. Virginia submitted its draft Chesapeake Bay TMDL Phase III Watershed Implementation Plan to EPA on April 5, 2019. The final plan was submitted to EPA on August 23, 2019. Virginia agencies are wrapping up the 2018-2019 WIP milestones period and drafting the 2020-2021 WIP milestones.

In FY 2019, DEQ developed 30 Total Maximum Daily Load (TMDL) equations for small watersheds and completed 2 TMDL implementation plans covering 95 impaired waterbody segments. In the first half of FY 2019, a total of 98 small TMDL Implementation Watersheds saw BMP activity resulting in a total of 426 BMPs installed using a total of \$6,176,617 of Federal and State funds and landowner contributions.

## **Chapter 1 - Annual Report on Water Quality Improvement Fund Grants**

The purpose of the Virginia Water Quality Improvement Act of 1997 (the "Act") is "to restore and improve the quality of state waters and to protect them from impairment and destruction for the benefit of current and future citizens of the Commonwealth" (§ 10.1-2118 of the *Code of Virginia*). The Act created the Water Quality Improvement Fund (WQIF); its purpose is "to provide Water Quality Improvement Grants to local governments, soil and water conservation districts, state agencies, institutions of higher education and individuals for point and nonpoint source pollution prevention, reduction and control programs" (§ 10.1-2128.B. of the *Code of Virginia*). In 2008, the General Assembly created a sub-fund of the WQIF called the Virginia Natural Resources Commitment Fund (VNRCF) (§ 10.1-2128.1 of the *Code of Virginia*) that is to be used for agricultural best management practices and associated technical assistance.

During the 2013 General Assembly session, legislation was passed (Chapters 756 and 793 of the 2013 Acts of Assembly) which designated, effective July 1, 2013, the Virginia Department of Environmental Quality (DEQ) as the lead agency for nonpoint source programs in the Commonwealth in addition to its responsibility for point source programs. As such, DEQ has the responsibility to provide technical and financial assistance to local governments, institutions of higher education, and individuals for point and nonpoint source pollution prevention, reduction, and control programs. The Department of Conservation and Recreation (DCR) plays a role, providing technical and financial assistance to Soil and Water Conservation Districts, institutions of higher education, and individuals for nonpoint source pollution controls. Because of the nature of nonpoint source pollution controls, DEQ sought the assistance and support of other state agencies, such as the Departments of Forestry and Mines, Minerals and Energy, to provide the necessary expertise and resources to implement the nonpoint source elements of the Act. DCR and DEQ continue to work cooperatively on nonpoint source water quality initiatives.

This report section fulfills a legislative requirement under § 10.1–2134 of the Act for DEQ and DCR to report on the WQIF. Specifically, the mandate is for an annual report to be submitted to the Governor and the General Assembly specifying the amounts and recipients of grants made from the WQIF and pollution reduction achievements from these grants. Information on WQIF grants awarded is provided in this report, along with available data on pollutant reductions achieved and estimated pollutant reductions to be achieved from recently funded grant projects.

## **WQIF & VNRCF Nonpoint Source Programs**

The WQIF and its sub-funds have served as the principal funding source for nonpoint source pollution control projects in Virginia. The goal of the nonpoint source grant component of the WQIF is to improve water quality throughout the Commonwealth and in the Chesapeake Bay by reducing nonpoint source pollution. Nonpoint source pollution is a significant cause of degradation of state waters. Within the Chesapeake Bay watershed, the immediate priority is to implement the Bay Total Maximum Daily Load (TMDL) Watershed Implementation Plans (WIP) developed by the Commonwealth and approved by the U.S. Environmental Protection Agency (EPA) in 2010 and 2012.

For watersheds outside of the Chesapeake Bay, the goal is to achieve measurable improvements in water quality, which can include nutrient and sediment reductions, as well as reduction of other pollutants including bacterial contamination. Other uses of grant funds may include providing protection or restoration of other priority waters such as those containing critical habitat, serving as water supplies, or that target acid mine drainage or other nonpoint source pollution problems.

DCR distributes the nonpoint WQIF and VNRCF funds pursuant to § 10.1-2132 of the *Code of Virginia*. This includes managing the allocation of funding to the Agricultural Cost-Share Program and the federally funded Conservation Reserve Enhancement Program (CREP). These funding sources also provided cost-share funds to Virginia Agricultural Cost-Share (VACS) program participants to fund 100% of the cost of implementing qualifying livestock stream exclusion BMPs. DEQ is responsible for soliciting applications for Water Quality Initiative grants and Cooperative Nonpoint Source Pollution Program Projects with local governments and managing the distribution of those nonpoint WQIF grants.

### **Agricultural Best Management Practices Cost-Share Program**

Agricultural best management practices (BMPs) that are most effective in reducing excess nutrients and sediment from agricultural lands are implemented through the VACS program managed by DCR under the Virginia Soil and Water Conservation Board's (VSWCB) allocation policy and guidance. BMPs installed through the program must be implemented in accordance with the Virginia Agricultural BMP Manual. Virginia's 47 Soil and Water Conservation Districts (SWCDs or Districts) administer the local implementation of the VACS program with funding from DCR to cover the cost-share expenditures, the technical assistance to administer the program, and essential funding for district operations. State financial support for FY 2019 was \$22 million. In addition, the Virginia General Assembly made a supplemental FY 2019 appropriation of \$5.2 million for the purpose of funding the remaining FY 2015, the backlog of livestock stream exclusion practices approved under the 100% cost reimbursement initiative.

#### **Conservation Reserve Enhancement Program**

WQIF and VNRCF funds support Virginia's commitment for participation in the U.S. Department of Agriculture's (USDA) Conservation Reserve Enhancement Program (CREP). Under the USDA-administered CREP program, which is implemented through the SWCDs, eligible landowners may receive cost-share incentives for eligible BMPs for restoration of riparian buffers and wetlands, as well as rental payments (up to 15 years) for removing environmentally sensitive land from agricultural production and planting grasses or trees that will improve water quality and waterfowl and wildlife habitat. Virginia doubled its cost-share contributions for the restoration of forested riparian buffers adjacent to both pastureland and cropland from July 1, 2015 – February 28, 2017. This enabled USDA Farm Service Agency to receive an additional \$1 million with which to establish the Chesapeake Bay Incentive Payment for CREP participants within Virginia's portion of the Chesapeake Bay watershed. Due to limited CREP appropriations, DCR returned to a 25% state match of eligible cost for CREP contracts approved after March 1, 2017. However, additional funding for the state match was appropriated in FY 2019 and the state match for CREP was increased to 35% effective as of July 1, 2019.

## **Water Quality Initiatives**

In FY 2014, DEQ became the lead nonpoint source (NPS) agency in the Commonwealth. DEQ and DCR work collaboratively to fund water quality initiatives to manage other NPS pollution priority needs. These projects focus on priority, cost effective, and innovative initiatives that further advance Virginia's NPS programs and provide for measurable water quality improvements. These include initiatives with other state agencies, Soil and Water Conservation Districts, Planning District Commissions, local governments, educational institutions, and individuals on nonpoint source pollution reduction, education, research, and other NPS reduction activities such as acid mine land reclamation and nutrient management.

#### Nonpoint Source Pollution Program Projects with Local Governments

When available, DEQ works cooperatively with local governments to provide matching funds to locally administer identified solutions for nonpoint source runoff that causes or contributes to local water quality problems.

Although there has been no additional WQIF Nonpoint Source Program funding since a 2016 Request for Assistance (RFA) was made available for local governments (cities, towns, counties, Soil and Water Conservation Districts, and Planning District Commissions) and state agency applicants, DEQ continues to manage projects awarded through the \$3.4 million RFA. These nonpoint source (NPS) pollution implementation projects are at various stages of completion.

Within the Chesapeake Bay Watershed, projects that maximize reduction of nitrogen, phosphorous or sediment were a funding priority. Projects with the highest pollution reduction relative to dollars requested were given priority. These projects will implement pollution control actions that will have a significant and lasting impact on local and state water quality. After three years of implementation, many projects are nearing completion. One project has been terminated and one project has been completed on budget and on schedule. DEQ successfully transferred funding from the terminated project into existing projects that had demand for additional implementation. Overall, pollution reductions are expected to be in line with original reduction estimates.

## 2019 WQIF & VNRCF Nonpoint Source Program Funds

## **Agricultural Cost-Share Allocations**

DCR's emphasis for agricultural BMP implementation focuses on efficient nutrient and sediment reduction including identified priority practices such as cover crops, conservation tillage, nutrient management, livestock exclusion from streams, and the establishment of vegetative riparian buffers. Historical, annual cost-share totals are summarized below.

Annual state cost-share allocations are based upon the Agricultural Nonpoint Source Assessment and Virginia Soil and Water Conservation Board policy. Hydrologic units with the highest potential to contribute agricultural NPS pollution to surface and ground waters receive the highest amounts of cost-share funds. SWCDs then rank cost-share applications and fund those applications that will provide the greatest amount of local water quality benefit.

Table 1: Historical Cost Data for Agricultural BMPs Completed by Fiscal Year

Program Year	Actual BMP Cost	Total Cost- Share Paid	State Cost- Share Paid	Non-State Cost-Share Paid	Other Funding Amount	Farmer Cost Before Tax Credit	Tax Credit Amount Issued
1998	\$6,576,958.87	\$4,085,435.66	\$3,147,431.74	\$938,003.92	\$326,658.37	\$2,164,864.84	\$416,228.26
1999	\$5,912,593.56	\$4,437,793.05	\$4,026,364.92	\$411,428.13	\$213,063.44	\$1,261,737.07	\$350,507.40
2000	\$13,661,495.61	\$8,304,576.76	\$8,243,830.83	\$60,745.93	\$906,150.61	\$4,450,768.24	\$825,714.15
2001	\$15,916,719.61	\$7,897,867.01	\$6,524,548.00	\$1,373,319.01	\$2,572,224.08	\$5,446,628.52	\$810,336.72
2002	\$23,085,809.39	\$8,339,569.86	\$6,576,358.82	\$1,763,211.04	\$6,506,805.74	\$8,239,433.79	\$889,591.94
2003	\$13,732,546.23	\$3,197,822.34	\$2,364,969.91	\$832,852.43	\$4,936,562.95	\$5,598,160.94	\$985,532.19
2004	\$10,016,928.07	\$2,771,069.24	\$2,391,617.08	\$379,452.16	\$3,333,439.92	\$3,912,418.91	\$535,907.53
2005	\$11,204,651.14	\$4,307,458.65	\$3,681,507.66	\$625,950.99	\$2,207,948.41	\$4,689,244.08	\$603,939.92
2006	\$19,319,573.82	\$9,608,506.54	\$8,866,687.43	\$741,819.11	\$2,837,266.06	\$6,873,801.22	\$856,540.66
2007	\$24,533,967.91	\$15,236,795.29	\$14,198,592.16	\$1,038,203.13	\$3,524,256.32	\$5,772,916.30	\$935,415.38
2008	\$24,457,869.32	\$13,911,064.76	\$12,870,793.00	\$1,040,271.76	\$3,154,319.66	\$7,392,484.90	\$1,060,710.71
2009	\$31,348,301.69	\$15,996,302.19	\$15,139,316.36	\$856,985.83	\$5,893,277.13	\$9,458,722.37	\$1,328,885.76
2010	\$37,030,247.74	\$23,457,189.97	\$22,473,664.27	\$983,525.70	\$4,458,722.71	\$9,114,335.06	\$1,442,804.93
2011	\$17,791,611.04	\$10,736,099.43	\$10,288,168.41	\$447,931.02	\$1,933,530.72	\$5,121,980.89	\$975,497.65
2012	\$32,275,306.80	\$21,577,911.03	\$21,367,067.66	\$210,843.37	\$2,834,009.50	\$7,863,386.27	\$1,390,098.27
2013	\$37,028,870.07	\$28,188,005.50	\$27,867,084.66	\$320,920.84	\$3,990,091.06	\$4,850,773.51	\$1,072,903.48
2014	\$39,849,967.20	\$30,825,505.38	\$28,806,576.94	\$2,018,928.44	\$3,975,330.01	\$5,049,131.81	\$971,193.35
*2015	\$73,180,164.85	\$61,359,352.45	\$57,543,164.00	\$3,816,188.45	\$5,361,327.03	\$6,459,485.37	\$1,049,518.30
2016	\$17,080,956.92	\$10,290,591.03	\$9,924,708.77	\$365,882.26	\$1,082,858.23	\$5,707,507.66	\$886,628.72
2017	\$26,854,465.27	\$18,118,074.87	\$17,527,751.91	\$590,322.96	\$2,148,142.67	\$6,588,247.73	\$816,110.69
2018	\$24,700,460.10	\$13,432,030.25	\$13,007,299.75	\$424,730.50	\$2,279,918.88	\$8,988,510.97	\$1,521,364.14
**2019	\$17,424,839.49	\$12,618,469.29	\$12,304,710.20	\$313,759.09	\$665,694.61	\$4,140,675.59	\$599,665.42
State Totals	\$522,984,304.70	\$328,697,490.55	\$309,142,214.48	\$19,555,276.07	\$65,141,598.11	\$129,145,216.04	\$20,325,095.57

<sup>\*2015</sup> figures will be adjusted each year as SL-6(T) BMPs that were obligated under the 100% SL-6 funding program are completed. Significant funding from FYs 2016, 2017, 2018 and 2019 was transferred to FYs 2013, 2014 and 2015 to cover 100% SL-6s

## **Conservation Reserve Enhancement Program (CREP)**

The Virginia CREP program is divided into two regions. The Chesapeake Bay CREP targets Virginia's entire Chesapeake Bay watershed and is aiming to restore 22,000 acres of riparian buffers and filter strips and 3,000 acres of wetlands. The Southern Rivers CREP aims to restore 13,500 acres of riparian buffers and filter strips and 1,500 acres of wetland restoration. A summary of Virginia CREP cost-share assistance to farmers during the period from July 2000 to June 2019 is provided in the following table (Table 2).

Table 2: CREP Summary FY 2001-2019 by Drainage by Fiscal Year

Drainage	Fiscal Year	Total Cost Share Payment	Area Buffer Restored (acres)	Miles Stream Bank Protected
Chesapeake Bay	2001	\$321,247.50	1325.90	50.76
Chesapeake Bay	2002	\$1,460,044.46	5032.10	258.24
Chesapeake Bay	2003	\$602,270.38	1716.10	164.05
Chesapeake Bay	2004	\$331,743.07	1965.40	101.30
Chesapeake Bay	2005	\$219,240.64	1130.50	77.93

<sup>\*\*2019</sup> figures do not include approved BMPs carried forward into FY 2020 that are awaiting completion.

Drainage	Fiscal Year	Total Cost Share Payment	Area Buffer Restored (acres)	Miles Stream Bank Protected
Chesapeake Bay	2006	\$237,156.47	1609.94	84.79
Chesapeake Bay	2007	\$227,018.64	545.20	49.43
Chesapeake Bay	2008	\$351,833.72	1468.04	94.66
Chesapeake Bay	2009	\$467,225.79	1411.70	97.53
Chesapeake Bay	2010	\$645,947.21	1580.80	81.54
Chesapeake Bay	2011	\$444,625.29	575.50	50.67
Chesapeake Bay	2012	\$477,040.35	442.00	51.81
Chesapeake Bay	2013	\$129,214.22	159.00	11.65
Chesapeake Bay	2014	\$115,096.92	176.90	6.94
Chesapeake Bay	2015	\$115,683.77	99.40	12.62
Chesapeake Bay	2016	\$425,530.86	200.58	23.33
Chesapeake Bay	2017	\$434,287.22	120.11	21.27
Chesapeake Bay	*2018	\$56,466.01	36.32	6.11
Chesapeake Bay	*2019	\$18,231.00	9.46	2.14
	Chesapeake Bay Totals:	\$7,079,903.52	19,604.95	1,246.77
Southern Rivers	2001	\$275,966.34	606.80	41.98
Southern Rivers	2002	\$1,011,454.63	2638.90	184.75
Southern Rivers	2003	\$381,269.67	1964.40	102.79
Southern Rivers	2004	\$391,879.34	1666.00	124.33
Southern Rivers	2005	\$346,378.31	2207.90	145.18
Southern Rivers	2006	\$226,432.45	1519.36	121.50
Southern Rivers	2007	\$197,151.05	541.50	154.44
Southern Rivers	2008	\$267,733.17	845.30	203.61
Southern Rivers	2009	\$250,768.21	1787.96	98.33
Southern Rivers	2010	\$388,281.49	481.00	42.73
Southern Rivers	2011	\$342,884.67	295.50	28.56
Southern Rivers	2012	\$405,606.84	535.10	33.90
Southern Rivers	2013	\$271,355.39	516.18	23.69
Southern Rivers	2014	\$244,332.22	151.80	28.69
Southern Rivers	2015	\$314,990.14	228.10	28.78
Southern Rivers	2016	\$670,504.24	225.90	30.29
Southern Rivers	2017	\$619,473.80	248.55	30.32
Southern Rivers	*2018	\$177,331.20	49.74	12.34
Southern Rivers	*2019	\$54,066.52	24.16	3.54
	<b>Southern Rivers Totals:</b>	\$6,837,859.68	16,534.15	1,439.75
	Statewide Totals:	\$13,917,763.20	36,139.10	2,686.52
	State wide Totals.	Ψ10,711,100.20	30,137.10	2,000.52

<sup>&#</sup>x27;\*Note: Prior years' figures are adjusted each year as CREP practices that were previously obligated are completed.

## **Strategic Water Quality Initiatives**

#### **Resource Management Plans**

The Commonwealth's Resource Management Plan (RMP) Program provides a voluntary way to promote the use of best management practices that improve water quality and the agricultural operations. RMPs are designed to encourage producers to implement a high level of BMPs to reduce pollution and to increase the producer's profitability, in many instances. By participating in the Program and fully implementing an RMP, the producer is considered to be in compliance with any new state nutrient, sediment and water quality standards for a period of 9 years. As of July 1, 2019, 100 RMPs have been certified as fully implemented. The certified RMPs are all located within the Chesapeake Bay watershed and include over 31,000 acres. Over 59,000 additional acres within the Chesapeake Bay watershed are included in an RMP that is currently being implemented. There are approximately 8,000 acres outside of the Chesapeake Bay watershed that are included in an RMP that is currently being implemented.

## Livestock Stream Exclusion in Virginia

Through June 30, 2015, DCR offered 100% grants for the SL-6 (Stream Exclusion with Grazing Land Management) practice to cost-share applicants. All participant applications received as part of this initiative since January 2013 (a 2.5-year period) have now been funded. As of June 2019, partially due to a supplemental appropriation by the Virginia General Assembly of \$5.2 million, a total of approximately \$100 million has been provided by the Commonwealth for this initiative. It is anticipated that this focus on livestock exclusion from surface waters will result in dramatic reductions in nutrient and bacteriologic contamination as these practices are implemented. The result of this funding will be over 1,858 stream miles and approximately 119,000 animal units excluded.

#### **Virginia Conservation Assistance Program**

During the 2019 General Assembly Session, \$1 million in state funds was provided to the Virginia Conservation Assistance Program (VCAP), which was established to assist the Commonwealth in meeting its reduction targets for urban and residential areas as established in the Chesapeake Bay TMDL, including localities with Municipal Separate Storm Sewer Systems (MS4). It provides cost-share and technical assistance to address natural resource and stormwater concerns by assisting in the voluntary installation of certain best management practices on land for which there is no other cost-share program assistance available. VCAP is also intended to retrofit existing infrastructure.

VCAP is administered by the Virginia Association of Soil and Water Conservation Districts. Virginia's Soil and Water Conservation Districts (Districts), with qualified, trained, and experienced staff, implement the voluntary urban best management practices and tax credit program for public, private, and non-profit landowners. Since March 2016, \$2,457,799 has been allocated through VCAP and \$217,500 has been provided for technical assistance from a total of \$4,142,923 in grant funding. Projects have been completed across a wide variety of properties, with the support of partner agencies, educators, and contractors. Most practices are eligible for 75% cost share and some practices provide a flat incentive payment up to the cost of installation.

## **WQIF Point Source Program**

Since 1998, 66-point source WQIF grant agreements obligating \$792.1 million have been signed. The construction project grants range from 35% to 90% cost-share, for design and installation of nutrient reduction technology at Bay watershed point source discharges. The WQIF point source grants provide critical support for compliance with the nutrient discharge control regulations and achieving Chesapeake Bay nitrogen and phosphorus waste load allocations. Sixty-four of the projects have been completed and are operational. A summary of active construction grant projects is accessible via the <a href="DEQ WQIF">DEQ WQIF</a> webpage.

Since its formation in 1998, the WQIF Point Source Program has received a total of \$909.3 million in appropriations, bond proceeds, monetary assessments and accrued interest. Part of that total was in the General Assembly's most recent WQIF point source commitment in FY 2017; authorization was given for up to \$59 million in bonds to be issued to support point source nutrient reduction projects in the Chesapeake Bay watershed. Approximately \$95.3 million of the \$909.5 million total funding was used for 24 grants prior to the adoption of nutrient discharge control regulations in late 2005. A total of \$4.01 million was awarded for 39 technical assistance grants, including Basis of Design Reports, Interim Optimization Plans, and startup support for the Nutrient Credit Exchange Association; all have been completed. In 2011, \$3 million was set aside for the James River Chlorophyll Study, which is nearing completion. The proposal of revised chlorophyll criteria and assessment method changes were presented to the State Water Control Board in September 2018. It is expected that the rulemaking will be completed at the state level in late 2019 and the criteria amendments will be sent to EPA for their review and final approval. An additional \$250,000 was awarded in 2013 through a Technical Assistance grant to Chesapeake Environmental Communications to expand the James River Modeling framework by incorporating water quality data collected from 2011 to 2013.

The balance of the WQIF grants have been awarded for the design and installation of nutrient reduction technology needed to meet the total nitrogen and total phosphorus waste load allocations assigned to the significant dischargers in the Chesapeake Bay watershed under the EPA-adopted Chesapeake Bay TMDL. As of June 30, 2019, the grant amount owed under existing, signed WQIF agreements was \$6,733,530. It is projected that reimbursement requests for ongoing projects will be covered with available funding.

It should be noted that all grantees are obligated to complete their projects regardless of the amount of grant funds received. The Commonwealth commits to fully funding all projects, subject to the availability of funds.

## **WQIF & Virginia Natural Resources Commitment Fund Nutrient Reductions**

## **Estimated Nutrient Reductions from Nonpoint Source WQIF-Funded Projects**

During FY 2019, WQIF and VNRCF funding supported agricultural BMPs that are expected to reduce edge of field nutrient and sediment losses by over 10.1 million pounds of nitrogen, 3.6 million pounds of phosphorus, and 784,438 tons of sediment (Table 3). CREP implementation is included in the above

reductions. A table of nutrient and sediment reductions resulting from the implementation of agricultural BMPs is provided below.

Table 3: Historic Edge of Field Nutrient/Sediment Reductions Resulting from Agricultural BMP Implementation by Fiscal Year - State Funding Only

Fiscal Year	Total N Reduction (lbs/year)***	Total P Reduction (lbs/year)***	Total Soil Loss Reduction (tons/year)
1998	1,354,363.05	297,672.69	250,763.40
1999	765,068.08	144,671.63	145,329.12
2000	2,301,033.20	447,058.68	428,440.42
2001	1,502,666.11	376,916.70	239,686.33
2002	1,640,321.50	362,002.42	280,991.64
2003	1,155,875.78	269,729.97	185,684.64
2004	532,451.24	106,960.93	98,017.94
2005	1,189,873.36	268,783.48	200,781.54
2006	1,998,126.06	436,690.01	354,708.46
2007	4,695,336.26	1,507,170.51	475,296.12
2008	6,103,031.42	1,654,417.18	833,980.46
2009	4,496,479.35	1,182,605.36	610,725.60
2010	6,708,115.94	2,034,319.68	757,423.63
2011	5,992,306.62	1,778,753.62	836,080.51
2012	9,561,145.79	2,904,512.52	1,300,417.32
2013	10,253,616.80	3,085,341.11	1,385,379.68
2014	7,652,584.49	2,613,750.80	719,037.74
*2015	9,386,765.41	3,329,640.99	746,094.07
2016	7,546,073.40	2,928,888.76	439,450.97
2017	10,944,061.76	3,751,165.68	931,613.10
2018	9,604,634.00	3,176,213.48	896,078.30
**2019	10,162,924.94	3,625,401.82	784,438.51

<sup>\*2015</sup> figures will be adjusted each year as SL-6(T) BMPs that were obligated under the 100% SL-6 funding program are completed

## **Estimated Nutrient Reductions from Point Source WQIF-Funded Projects**

To date, 64 of the 66 construction projects with signed grant agreements for the installation of nutrient reduction technology have initiated operation. With these projects coming on-line, annual nutrient loads discharged from wastewater plants in the Bay watershed have declined dramatically. From 2009 to 2018, annual nitrogen discharges were reduced by about 9,940,499 pounds; phosphorus annual loads were

<sup>\*\*2019</sup> figures do not include approved BMPs carried forward into FY 2020 that are awaiting completion

<sup>\*\*\*</sup>Total N and P Reduction numbers now include estimates for Nutrient Management BMPs

reduced by almost 794,247, exceeding the milestone commitments set in Virginia's WIP for both nutrients. Because of these ongoing nutrient control upgrades, point source loads continue to be well below the allocations called for in the WIP and TMDL.

# **Chapter 2 – Water Quality Improvement Fund Requests Estimates Report**

The Water Quality Improvement Fund (WQIF) is a special permanent, nonreverting fund established to provide Water Quality Improvement Grants in accordance with the provisions of the Virginia Water Quality Improvement Act of 1997. In accordance with § 10.1-2134.1 of the *Code of Virginia* the Department of Environmental Quality, in consultation with stakeholders, including representatives of the Virginia Association of Municipal Wastewater Agencies, local governments, and conservation organizations, is required to annually determine an estimate of the amount of Water Quality Improvement grant funding expected to be requested by local governments for projects that are related to point source pollution and are eligible for grant funding. For the fiscal years 2020 to 2024, an estimate of \$742 million may be required from state funds as well as locality financial contributions to meet water quality goals (Figure 1). Approximately 48.5% of this total (\$360 million) could be needed from the WQIF.

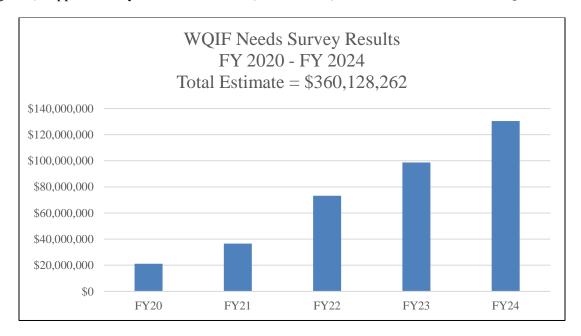


Figure 1: WQIF Needs Survey Results (FY 2020 – FY 2024)

The methodology for estimating the amount of Water Quality Improvement grant funding expected to be requested by local governments was established by DEQ in consultation with wastewater stakeholders including Virginia Association of Municipal Wastewater Agencies (VAMWA), Virginia Municipal League (VML), Virginia Association of Counties (VACO), Chesapeake Bay Foundation (CBF), Virginia Forever, Northern Virginia Regional Commission (NVRC), James River Association (JRA), and Virginia Association of Planning District Commissions. An electronic survey was created in consultation with stakeholders and distributed to significant dischargers in the Chesapeake Bay watershed. The survey requested: 1) general information, 2) programmatic level information, and 3) total project cost with no time horizon. General information included facility name and contact information. Programmatic information was requested on future WQIF funding needs over a five-year time horizon (FY 2020 to FY 2024). This timeframe was selected because it generally aligns with the time horizons of typical Capital

Improvement Plans (CIP). Total estimated project costs were also requested with no specified time horizon. This amount is assumed to include costs needed for the entire project beyond FY 2024.

A total of 19 responses to the survey were received identifying a programmatic funding need over the five-year time horizon and total project costs. Programmatic funding need amounts were then multiplied by the estimated eligible grant percentage to determine the WQIF eligible funding need. The grant percentage from the previous WQIF grant for each locality was utilized for the calculation. Total estimated project costs were also multiplied by the estimated eligible grant percentage for each locality to determine the total WQIF eligible funding need. Two respondents had not previously received a WQIF grant, an assumed grant percentage of 50% was utilized for these two responses.

The amount of programmatic funding needed through FY 2024 totals \$742,271,085 (Table 1). Based on the estimated eligible grant percentage for each respondent, the amount of programmatic WQIF point source funding needed through FY 2024 is \$360,128,262. The current amount of WQIF point source funding available is \$10,500,000. The following is a breakdown of WQIF point source funding need by fiscal year:

FY 2020 - \$21,201,452

FY 2021 - \$36,608,609

FY 2022 - \$73,163,467

FY 2023 - \$98,718,140

FY 2024 - \$130,436,594

**Table 1: 2019 WQIF Needs Survey Results** 

		2021-2022 Bie	nnium	2023-2024 Bie		
WQIF Grants	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	Adjusted Total Need (2020 - 2024)
Applicant	\$21,201,452	\$36,608,609	\$73,163,467	\$98,718,140	\$130,436,594	\$360,128,262
Available Funding	\$10,500,000	-	-	-	-	-
TOTALS	\$10,701,452	\$109,772,076		\$229,154,734		\$349,628,262

The total estimated project costs identified by respondents is \$1,411,478,367 (Table 2). Of that total, the amount of WQIF eligible project costs is estimated to be \$1,213,079,073. Based on the estimated eligible grant percentage for each respondent, the amount of WQIF point source funding needed with no specified time horizon totals \$627,558,055.

**Table 2: 2019 WQIF Needs Survey Results - Total Project Costs (no time horizon)** 

<b>Estimated Total Project Costs</b>	WQIF Eligible Project Costs	Estimated Eligible Grant Amount
\$1,411,478,367	\$1,213,079,073	\$627,558,055

In order to improve upon the data collection methods, DEQ, with stakeholder participation, intends to reevaluate the methodology utilized to determine the estimate of WQIF point source grant requests prior to conducting the needs assessment next year.

# **Chapter 3 – Stormwater Local Assistance Fund Requests Estimates Report**

The purpose of the Stormwater Local Assistance Fund (SLAF) is to provide matching grants to local governments for the planning, design, and implementation of stormwater best management practices. In accordance with § 62.1-44.15:29.2 of the *Code of Virginia* the Department of Environmental Quality, in consultation with stakeholders, including representatives of the Virginia Municipal Stormwater Association, local governments, and conservation organizations, is required to annually determine an estimate of the amount of stormwater local assistance matching grants expected to be requested by local governments for projects that are related to planning, designing, and implementing stormwater best management practices that are eligible for funding from the SLAF. For fiscal years 2020 to 2024, an estimate of \$582 million may be required from state funds as well as locality financial contributions to meet water quality goals (Figure 1). Because the SLAF is a matching grant program, approximately 50% of this total (\$291 million) could be requested from the SLAF.

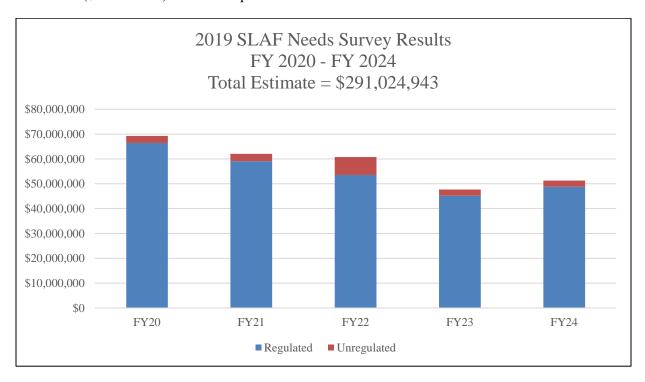


Figure 1: 2019 SLAF Needs Survey Results

The methodology for estimating the amount of stormwater local assistance matching grants expected to be requested by local governments was established by DEQ in consultation with stormwater stakeholders, including the Virginia Municipal Stormwater Association (VAMSA), Virginia Municipal League (VML), Virginia Association of Counties (VACO), Chesapeake Bay Foundation (CBF), Virginia Forever, Northern Virginia Regional Commission (NVRC), James River Association (JRA), and Virginia Association of Planning District Commissions. An electronic survey was created in consultation with these stakeholders and distributed to localities. The survey requested: 1) general, 2) programmatic, and 3) project specific information from localities. General information included the locality name and contact

information. Programmatic information was requested on future SLAF funding needs over a five-year time horizon (FY 2020 to FY 2024). This timeframe was selected because it generally aligns with the time horizons of typical local Capital Improvement Plans (CIP) and Municipal Separate Storm Sewer System (MS4) Permit TMDL Action Plans. Project specific information supporting the FY 2020 SLAF funding need was requested based on the assumption that planning or design information would be available for projects that are likely to be the subject of an FY 2020 SLAF grant application.

A total of 146 responses to the survey were received with varying levels of completeness. Duplicate responses and responses containing no numerical data or all zeros were removed from the data. A total of 54 localities identified a programmatic funding need over the five-year time horizon. Responses from 34 of those localities identified project specific funding needs for FY 2020. Of the survey respondents, 38 are regulated as MS4s and 16 are unregulated.

The total amount of SLAF funding needed through FY 2024 to fully fund all needs identified in the survey is \$291,024,943 and the current amount of available funding in the fund at this time is \$10,000,000 (Table 1). The following is a breakdown of funding need by fiscal year:

FY 2020 - \$69,257,948

FY 2021 - \$62,027,424

FY 2022 - \$60,772,171

FY 2023 - \$47,679,450

FY 2024 – \$51,287,950

**Table 1: 2019 SLAF Needs Survey Results** 

		2021-2022 Bien	nnium	2023-2024 Bio		
						Adjusted
Applicant	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	Total Need
Regulated	*\$66,406,198	\$59,088,774	\$53,555,171	\$45,209,250	\$48,787,750	\$273,047,143
Unregulated	\$2,851,750	\$2,938,650	\$7,217,000	\$2,470,200	\$2,500,200	\$17,977,800
Available Funding	\$10,000,000					\$10,000,000
TOTALS	\$59,257,948	\$62,027,424	\$60,772,171	\$47,679,450	\$51,287,950	\$281,024,943

<sup>\*</sup>Regulated locality need amount for FY 2020 was taken from FY 2020 project data, all other need amounts were taken from 5-year programmatic data

For the FY 2020 funding need, many localities provided programmatic and project specific data that were inconsistent. The total funding need of regulated localities for FY 2020, when calculated based on the FY 2020 input in the programmatic five-year time horizon, is \$50,185,378. Using project specific data, the total FY 2020 need is \$66,406,198. For unregulated localities, the programmatic FY 2020 data show a need of \$2,851,750. Project specific FY 2020 data total only \$751,625. Because the project specific data

for regulated localities, and programmatic data for unregulated localities represents the most complete data set, these two figures were combined and the anticipated need for FY 2020 was determined to total \$69,257,948.

In order to improve upon the data collection methods, DEQ, with stakeholder participation, intends to reevaluate the methodology utilized to determine the estimate of SLAF grant requests prior to conducting the needs assessment next year.

# **Chapter 4 - Annual Funding Needs for Effective Implementation of Agricultural Best Management Practices**

In accordance with subsection C of § 10.1-2128.1 of the Water Quality Improvement Act, the Department of Conservation and Recreation (DCR), in consultation with a stakeholder advisory group (SAG), including representatives of the agricultural community, the conservation community, and the Soil and Water Conservation Districts, determines the funding needs for effective Soil and Water Conservation District technical assistance and implementation of agricultural best management practices. Pursuant to § 2.2-1504 of the *Code of Virginia*, DCR must provide to the Governor the annual funding amount needed for each year of the ensuing biennial period. For the fiscal years 2019 – 2030, the final scheduled year of the Chesapeake Bay Watershed Implementation Plan (WIP), a revised estimate of \$2.7 billion may be required from state and federal funds as well as farmer financial contributions to meet water quality goals (Figure 1 and Table 1). Approximately 40% of this total (nearly \$1.1 billion) could be needed from State sources, the vast majority of which is direct funding of the Virginia Agricultural Cost-Share (VACS) Program and support for Soil and Water Conservation Districts who implement the VACS program.

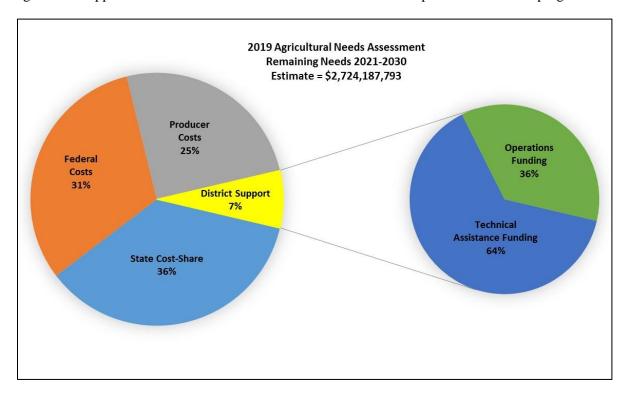


Figure 1: 2019 Agricultural Needs Assessment Summary

The methodology for the Agricultural Needs Assessment was previously revised in 2015, due to the livestock stream exclusion initiative that DCR, the Virginia Soil and Water Conservation Board, and Soil and Water Conservation Districts began implementing. From late 2012 through June 2015, livestock producers were guaranteed 100% funding for committing to implement SL-6 (Stream Exclusion with Grazing Land Management), requiring installation of a permanent fence, a minimum 35-foot vegetated buffer along streams, alternative watering systems, and other features. Approximately \$100 million has

either been expended, obligated, or recently appropriated statewide as of June 30, 2019. This amount includes \$5.2 million appropriated by the Virginia General Assembly in FY 2019 for the specific purpose of funding all remaining SL-6 practices that were guaranteed 100% cost reimbursement.

As projects are completed, or others are cancelled for various reasons, earlier cost estimates are adjusted. The \$100 million livestock stream initiative includes nearly \$51.7 million within Virginia's Chesapeake Bay watershed. Pollution reduction towards year 2025 WIP goals will result from approximately 5.7 million linear feet of stream bank protected and 69,000 animal units in the Chesapeake Bay watershed that will be excluded (statewide, the impact would be almost 9.7 million linear feet of stream bank protected and 119,000 animal units excluded) once all of the 100% reimbursed SL-6 practices have been installed. All remaining 100% reimbursed SL-6 practices were assumed to be installed by FY 2020.

Virginia's Phase 3 Chesapeake Bay Total Maximum Daily Load Watershed Implementation Plan (WIP III) was finalized on August 23, 2019. It includes projections through year 2025 for best management practices (BMPs). Although Virginia made excellent progress towards year 2025 nutrient reduction goals as of the year 2017 midpoint assessment, a significant increase in agricultural BMP implementation is needed, most notably for nutrient management on cropland, cover crops, animal waste storage, poultry litter transport, conservation planning, including Resource Management Plans, both grass and forested riparian buffers, and additional livestock stream exclusion. Using BMP cost data from Virginia and where BMP data was lacking in Virginia, from the Chesapeake Bay Program, the following table shows the revised funding needs for agricultural BMP implementation. These funding needs are based on Commonwealth-specific estimated costs and Commonwealth-specific BMP standards and specifications.

For the Southern Rivers areas, the needs assessment is based on the Chesapeake Bay annual cost estimates and a revised split of 70% to the Chesapeake Bay watershed and 30% to lands outside of the Bay watershed (the Southern Rivers watershed). Recognizing that implementation in the Southern Rivers is not affected by the 2025 deadline associated with the Chesapeake Bay TMDL, the comparison showed that using the revised 70/30 split as an approximation of the long term Southern Rivers implementation needs is sufficient. As additional TMDL implementation plans are developed in the Southern Rivers area, this analysis will be reevaluated.

The total annual implementation costs are then divided between the various funding sources: Federal (35% [assumed]), State (40%) and Agricultural Producer (25%). The cost of resource management plan development, using contractors, is currently estimated to average \$150,000 per year in the Chesapeake Bay watershed and \$50,000 per year in the Southern Rivers, however this is expected to increase closer to year 2025. This has been excluded from the revised agricultural needs assessment.

Table 1: 2019 Agricultural Needs Assessment – Biennial Needs Summary with All Data

					2019 Agricultural N	eeds Assessment	Biennial Need	Summary with A	All Data						
	Estimated	Costs				2021-2022 Bienn	ium	2023-2024 Bier	nium	2025 Target Year					
	Littilated	COSES				2021-2022 BICIII		2023-2024 BICI		2025 Target Tear					
	2019-2025			FY19 Funding	FY20 Funding	2021	2022	2023	2024	2025	2026	2027	2028	2029	2030
CHESAPEAK	E BAY STATE	E COST SHA	ARE	\$14,384,534	\$39,486,279	\$59,770,089	\$65,128,785	\$70,487,481	\$75,846,177	\$81,204,873	\$84,777,337	\$84,777,337	\$54,814,704	\$54,814,704	\$54,814,70
	E BAY TECHI			\$2,141,348	\$6,367,656	\$7,770,112	\$8,466,742	\$9,163,373	\$9,860,003	\$10,556,633	\$11,021,054	\$11,021,054	\$7,125,912	\$7,125,912	\$7,125,91
	E BAY PROD			<b>\$2,141,540</b>	<i>\$0,507,030</i>	\$37,356,306	\$40,705,491	\$44,054,676	\$47,403,861	\$50,753,046	\$52,985,836	\$52,985,836	\$34,259,190	\$34,259,190	\$34,259,19
	E BAY FEDER			FY19-20 will be i	ncluded	\$52,298,828	\$56,987,687	\$61,676,546	\$66,365,405	\$71,054,264	\$74,180,170	\$74,180,170	\$47,962,866	\$47,962,866	\$47,962,86
	COST SHARE			\$9,613,603	\$17,608,120	\$25,615,752	\$27,912,336	\$30,208,920	\$32,505,504	\$34,802,088	\$36,333,144	\$36,333,144	\$23,492,016	_ · · · ·	\$23,492,01
OCB TECHNI				\$1,431,125	\$2,890,794	\$3,330,048	\$3,628,604	\$3,927,160	\$4,225,716	\$4,524,271	\$4,723,309	\$4,723,309	\$3,053,962	\$3,053,962	\$3,053,96
	ICAL A33I317 ICER PORTIO			\$1,431,125	32,030,734	\$16,009,845	\$17,445,210	\$44,054,676	\$47,403,861	\$50,753,046	\$22,708,215	\$14,682,510	\$14,682,510	\$14,682,510	\$14,682,51
OCB FEDERA				FY19-20 will be i	malde.d		\$24,423,294	\$26,432,805		\$30,451,827		\$14,682,510	\$14,662,510	\$20,555,514	\$20,555,51
				\$7,191,091	\$7,191,091	\$22,413,783			\$28,442,316		\$31,791,501	. , ,		_ · · · ·	
SWCD OPER	KATIONS FUN	NDING		\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,091	\$7,191,093
			TOTALS	\$34,761,701	\$73,543,940	\$231,755,853	\$251,889,240	\$297,196,726	\$319,243,933	\$341,291,139	\$325,711,657	\$317,685,951	\$213,137,765	\$213,137,765	\$2,724,187,793
															FY21 - FY30
Cost of BMP	os Needing S	Single Imp	lementation	\$1,001,597,677		\$735,467,346	T	OTAL OCB BMP C	OST						
2019 - 2030		In ChesBa													
			•				Lump Sum 2	019 - 2030 using	70/30 split						
			•	d \$89,311,600	FY2630		Lump Sum 2	019 - 2030 using	70/30 split						
	*Annual B	at 100% MPs avera	implemented ged approx. 1	7% of WIP FY18 - :	20		Lump Sum 2	019 - 2030 using	70/30 split						
	*Annual B	at 100% MPs avera	implemented ged approx. 1		20	per year cost	Lump Sum 2	019 - 2030 using	70/30 split						
*Annual BM	*Annual B	at 100% MPs avera MPs increa	implemented ged approx. 1	7% of WIP FY18 - :	20	per year cost \$74,906,582	Lump Sum 2	019 - 2030 using	70/30 split						
*Annual BM Stream Excl Animal Was	*Annual Bl *Annual Bl usion BMPs	at 100% MPs avera MPs increa	implemented ged approx. 1	7% of WIP FY18 - 2 o 30%, 45%, 60%, \$524,346,077 \$346,727,680	20 75%, 90%, 100% FY21 - 27 FY21 - 30	per year cost \$74,906,582 \$34,672,768	Lump Sum 2	019 - 2030 using	70/30 split						
*Annual BM Stream Excl Animal Was	*Annual B *Annual B usion BMPs	at 100% MPs avera MPs increa	implemented ged approx. 1	7% of WIP FY18 - : o 30%, 45%, 60%, \$524,346,077	20 75%, 90%, 100% <b>FY21 - 27</b>	per year cost \$74,906,582	Lump Sum 2	019 - 2030 using	70/30 split						
*Annual BM Stream Excl Animal Was Cost of Othe	*Annual Bl *Annual Bl usion BMPs	at 100% MPs avera MPs increa	implemented ged approx. 1	7% of WIP FY18 - 2 o 30%, 45%, 60%, \$524,346,077 \$346,727,680	20 75%, 90%, 100% FY21 - 27 FY21 - 30	per year cost \$74,906,582 \$34,672,768	Lump Sum 2	019 - 2030 using	70/30 split						
*Annual BM Stream Excl Animal Was Cost of Othe **Animal M	*Annual Bi *Annual Bi *Annual Bi usion BMPs ste er Non-Annu	at 100% MPs avera MPs increa  ual BMPs  mposters	implemented ged approx. 1 ase FY21 - 26 to	7% of WIP FY18 - 20 30%, 45%, 60%, \$524,346,077 \$346,727,680 \$126,463,570	20 75%, 90%, 100% FY21 - 27 FY21 - 30 FY21 - 30	per year cost \$74,906,582 \$34,672,768 \$12,646,357	Lump Sum 2	019 - 2030 using	70/30 split						
*Annual BM Stream Excl Animal Was Cost of Othe **Animal M	*Annual B *Annual B *Annual B usion BMPs ste er Non-Annu lortality Con	at 100% MPs avera MPs increa  ual BMPs  mposters	implemented ged approx. 1 ase FY21 - 26 to	7% of WIP FY18 - 0 30%, 45%, 60%, \$524,346,077 \$346,727,680 \$126,463,570 \$4,060,350	20 75%, 90%, 100% FY21 - 27 FY21 - 30 FY21 - 30	per year cost \$74,906,582 \$34,672,768 \$12,646,357 \$406,035	Eump Sum 2	619 - 2030 using	70/30 split	FY27	FY28 - FY30				
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DCR now has two Professional Engineers (PE) and one Engineering Specialist to assist SWCDs and farmers. A second Engineering Specialist has been approved to be hired in FY 2020. The total cost is now part of the DCR budget and therefore has also been excluded from the revised agricultural needs assessment.

A study committee established pursuant to the FY 2012 and FY 2013 supported the concept that a base "technical assistance funding" amount should be added to the administrative and operational funding support provided by the General Assembly and the total amount should be considered base funding. This base funding would include administrative and operational support including Directors' travel, resource management plan support, environmental education support, dam maintenance, and a baseline amount for technical assistance staff.

In 2017, a stakeholder advisory group was established pursuant to the Appropriation Act. The stakeholder group was charged with evaluating methods to stabilize the fluctuations in funding for agricultural best management practices. One of the recommendations of the stakeholder group was that the VACS program be maintained at a minimum \$35 million baseline funding level. If the VACS Program received \$35 million in funding, Districts would need a minimum of \$4.55 million in technical assistance funding to provide adequate technical assistance to agricultural producers.

## Chapter 5 - Chesapeake Bay and Virginia Waters Clean-up Plan Report

This chapter is submitted to fulfill the progress reporting requirements of §§ 62.1-44.117 and 62.1-44.118 of the *Code of Virginia* which calls on the Secretary of Natural Resources to plan for the cleanup of the Chesapeake Bay and Virginia's waters designated as impaired by the U.S. Environmental Protection Agency. This chapter also incorporates the reports on "*Cooperative Nonpoint Source Pollution Programs*" required in subsection D of § 10.1-2127 and the "*Watershed Planning and Permitting Report*" required in subsection B of § 10.1-1193 of the *Code of Virginia*.

## Upgrades to wastewater treatment facilities in the Chesapeake Bay watershed

#### **2019 Progress Report**

Nutrient load reductions from the point source sector have been the most reliable reductions achieved under the Chesapeake Bay Total Maximum Daily Load (TMDL). Significant dischargers are regulated under the Chesapeake Bay Watershed Nutrient Discharge General Permit. The general permit includes wasteload allocations and schedules of compliance when necessary to phase in the necessary treatment facility upgrades. The general permit also allows point sources to trade nutrient credits so that facility upgrades can be phased in over a number of years while still meeting TMDL nutrient reduction goals. The permit was first issued on January 1, 2007 and reissued as of January 1, 2012 and January 1, 2017. Upgrades implemented to date have reduced the annual point source nutrient load delivered to the Bay and tidal rivers by approximately 10 million pounds of nitrogen (50% reduction) and 647,000 pounds of phosphorus (47% reduction) compared to the 2009 loads.

The current Chesapeake Bay Watershed General Permit includes additional nutrient reductions for significant dischargers in the James basin (nitrogen and phosphorus) as required by the Chesapeake Bay TMDL. Point source nutrient loads are dominated by the James River facilities that accounted for 76% of the statewide point source nitrogen loads and 79% of the statewide point source phosphorus loads in 2018.

On September 20, 2018, the State Water Control Board gave approval for DEQ to go to public hearing and comment on amendments to the Water Quality Standards Regulation (9VAC25-260-310 (bb)), addressing the numeric chlorophyll-a criteria applicable to the tidal James River. The proposed amendments were the outcome of a seven-year-long effort to update the regulation with best available science, evaluating the protectiveness of the current criteria and determining if revisions were appropriate, as well as modifying the methods used to assess criteria attainment. The new criteria and assessment method take into consideration the recommendations of a scientific advisory panel (SAP) and a regulatory advisory panel (RAP). The final chlorophyll criteria amendments were presented to the State Water Control Board for adoption at their June 27, 2019 meeting with additional text included, in response to comments received, to describe additional lines of evidence that would be examined to render an appropriate assessment determination for the aquatic life use if "back-to-back" seasonal mean exceedances were to occur. Additional background information on the revised criteria can be found on the DEQ Nutrient Criteria Development website.

In addition, during the James River chlorophyll study an enhanced water quality model was developed to simulate chlorophyll concentrations in response to varying levels of point source nutrient reduction. Modeling scenarios have been run and indicate that water quality conditions protective of the revised chlorophyll criteria can be attained with the point source loads at the Dissolved Oxygen (DO)-based wasteload allocations currently required by the <a href="Chesapeake Bay Watershed General Permit">Chesapeake Bay Watershed General Permit</a> and nonpoint source loads controlled at the WIP II level of effort.

Appendix X of the TMDL identified two phases of additional Total Nitrogen and Total Phosphorous reductions necessary in the James Basin to meet the DO criteria. These reductions have been implemented in the last two phases of the Watershed General Permit and are currently incorporated in <a href="https://www.eveneuto.org/9VAC25-820-80">9VAC25-820-80</a>. The only remaining wasteload allocation reduction yet to be implemented in the Watershed General Permit is an additional one million lbs. of Total Nitrogen from the aggregate HRSD James River wasteload allocation. In accordance with Part I.C. of the <a href="https://www.eveneuto.org/watershed-General Permit">watershed General Permit</a>, this reduction in wasteload allocation is effective January 1, 2022. It should be noted that the Virginia point sources have met the DO-based wasteload allocations in aggregate since 2012.

Following Executive Review by the Office of the Secretary of Natural Resources and the Governor's Office, the revised chlorophyll criteria will be submitted to EPA for their review and approval. Upon EPA approval, DEQ will consider Appendix X to the TMDL to be no longer applicable provided that the final modeling confirms that the DO-based wasteload allocations are protective of the revised chlorophyll criteria. No later than 2020, Virginia will initiate modifications to the Water Quality Management Planning (WQMP) Regulation (9VAC 25-720) to include wasteload allocations that are protective of both DO and chlorophyll. Additional nutrient load reductions provided by the point source sector in the proposed Phase III WIP will enable the Commonwealth to meet the overall goals of the Phase III WIP and provide a significant margin of safety to ensure chlorophyll criteria are met in the James River.

## TMDL development and implementation for waters impacted by toxic contamination

#### **2019 Progress Report**

**Bluestone River:** The Virginia portion of the Bluestone watershed has impairments for PCBs in fish tissue and violations of the total PCB water quality criterion in water. To address these impairments, Virginia and West Virginia will collaborate in the development of an interstate PCB TMDL. High PCB concentrations detected in the water column during an earlier multistate collaborative TMDL source investigation study triggered an EPA study and a cleanup effort. For example, a former Superfund site known as Lin Electric was remediated for extremely high levels of PCBs in sediment/sludge. The EPA Superfund program performed additional remedial activities within the Beaver Pond Creek tributary near Bluefield, West Virginia. A PCB TMDL study has been initiated and consists of a source identification study that includes instream monitoring during base flow and high flow conditions. A second round of monitoring was completed during fall 2018. The results will also be used to develop a PCB fate and transport model from which loading allocations and reductions will be established. The TMDL is scheduled to be completed in 2021.

Elizabeth/tidal James Rivers: A PCB fish consumption advisory extends from the fall-line in Richmond, Virginia to the mouth of the James River, and includes the Elizabeth River and its tributaries. A PCB TMDL currently under development and scheduled for completion by 2021 will establish reductions needed to attain the fish consumption use within these impaired waters. A PCB source investigation study has been completed and will tabulate PCB loadings from several source categories, or conveyances, from which allocations and reductions will be assigned. Example categories consist of point sources such as industrial and municipal outfalls, regulated stormwater from urbanized areas as well as known PCB contaminated sites. Contaminated sediment and contributions from atmospheric deposition are also considered for this study. In order to synthesize all the information as well as link available PCB sources to the contaminated fish, a PCB fate and transport model has been developed by the Virginia Institute of Marine Science (VIMS).

James (non-tidal)/Jackson/Maury Rivers: The non-tidal James River basin is located in central Virginia. Five river segments were listed for PCB fish consumption advisories beginning in 2004 with the most recent occurring in 2008. Initial TMDL studies to delineate the geographic distribution and possible sources of the PCB contamination were initiated in 2017 and continued through 2019. The purpose of this intensive monitoring effort is to identify sources of PCBs throughout the impaired watershed in addition to informing fate and transport of PCBs to assist with the TMDL model development. TMDL development is expected to follow the 2018-2019 monitoring effort and is planned for completion by 2021.

Levisa Fork: A PCB TMDL was completed in April 2010 for the Levisa Fork watershed, which is part of the Tennessee/Big Sandy River basin. Since TMDL monitoring had not revealed a viable source(s) of the contaminant, this particular TMDL was submitted to EPA as a phased TMDL. The Virginia Department of Mines, Minerals and Energy developed an EPA-approved monitoring plan to evaluate PCBs, total suspended solids (TSS) and total dissolved solids (TDS). Funding to support monitoring was limited and PCB monitoring was de-prioritized to concentrate efforts on monitoring of TSS and TDS for completion of the phased TMDL. Existing monitoring results for instream concentrations suggest focusing future PCB monitoring on Dismal Creek and Slate Creek will aid in TMDL implementation. More recently, certain Virginia Pollutant Discharge Elimination System (VPDES) permitted facilities have been identified as possible contributors of PCB loads for which the development and improvement of pollutant minimization plans (PMP) has been on-going.

**Lewis Creek:** Lewis Creek is located in the Potomac-Shenandoah River Basin in western Virginia. The impaired segment of Lewis Creek was first listed for fish consumption advisories in 2004. Initial TMDL studies to delineate the geographic distribution and possible sources of the contamination were performed during 2017 into 2019. The purpose of the monitoring is to identify sources of PCBs throughout the TMDL watershed in addition to informing fate and transport of PCBs to assist with TMDL model development. TMDL development is expected to follow the 2019 monitoring effort and is planned for completion by 2021.

**Mountain Run:** The Mountain Run PCB impairment extends from the Route 15/29 bridge crossing near Culpeper City approximately 19 miles to the confluence with the Rappahannock River. This waterbody was listed in 2004 although PCB contamination was originally identified during studies performed back in the 1970s. PCB monitoring was initiated in 2013 as part of the source investigation study for TMDL

development. Additional rounds of monitoring also occurred during 2014, 2015, and 2018 with the results pointing toward the identification of prospective source areas in the Culpeper area. A PCB TMDL is slated for development and completion by 2021.

**New River:** The New River, beginning at the I-77 Bridge and extending to the West Virginia line, has been the focus of an extensive PCB source investigation study due to fish consumption use impairments. The study was initiated in 2010 and has included several iterations of ambient river PCB monitoring within the impairment. Large tributaries such as Peak Creek have also been investigated. In addition, PCB monitoring of permitted VPDES facilities has occurred along with the identification of other prospective sources such as contaminated sites, atmospheric deposition and contaminated sediment. The Biological Systems Engineering (BSE) Department at Virginia Tech completed a TMDL, developed to restore the fish consumption use, during the summer of 2018. An Implementation Plan will be developed to assist in identifying and reducing PCB loadings from TMDL non-point source categories with an emphasis on the "Uncategorized" category.

**North Fork Holston River:** This mercury TMDL was completed in 2011. A fish consumption advisory for mercury extends approximately 81 miles from Saltville, Virginia to the Tennessee state line. While most of the mercury in the river originated from the Olin plant site, this contaminant has been distributed throughout the floodplain downstream. The TMDL identified that most of the current mercury loadings come from the watershed and floodplain with lesser amounts from the former plant site. In order to meet the TMDL loadings, mercury reductions will be needed from all contributors. Beginning in 2018, the Environmental Protection Agency (EPA) performed additional instream mercury monitoring under the Superfund Program as a step in assessing on-going mercury loadings from the Olin plant site to the river.

**Potomac River:** A multi-jurisdictional PCB TMDL was completed in 2007. TMDL implementation activities have been on going within the Virginia embayments. The VPDES municipal wastewater treatment facilities that discharge to the embayments have been monitored for the presence of PCBs. Reductions will be necessary in those situations where the assigned TMDL loads are exceeded and will be addressed through the water permitting process.

Roanoke (Staunton): A PCB TMDL was completed in early 2010 for the Roanoke River that included drainage areas from the headwaters and extended downstream all the way to the Dan River (Kerr Reservoir). The Roanoke TMDL source investigation study identified two noteworthy PCB sources in the downstream (Staunton River) portion of the river. One facility successfully eliminated 10 percent of the on-going PCB load to the river by identifying, treating, and eliminating the source. TMDL implementation continues at the other significant source and after identifying the on-site sources, is in the process of performing site modifications that should greatly reduce the on-going load. A PCB monitoring requirement is also applicable for an extensive list of Virginia Pollutant Discharge Elimination System (VPDES) permits throughout the watershed. A growing number of pollutant minimization plans (PMPs) to address identified contamination have been submitted to DEQ from known, active point sources and will be required for newly identified facilities that discharge unsafe levels of PCBs.

**South and Shenandoah Rivers:** This mercury TMDL was completed in 2010. The South River has a fish consumption advisory that extends about 150 miles from Waynesboro to the West Virginia state line via the South River, the South Fork Shenandoah River, and the mainstem Shenandoah River. The primary

source of mercury deposited in the river and floodplain was from releases that occurred during the 21 years that DuPont used mercury in the production of rayon at the facility (1929-1950) in Waynesboro. Atmospheric deposition was not identified as a significant mercury source. Fish tissue data from a reference site upstream of the former DuPont plant site shows safe mercury levels, while fish tissue samples below the plant contain elevated amounts of mercury. Unfortunately, mercury levels in fish tissue from this portion of the river have not shown a decline since the mercury was discovered in the river in 1976. Remediation and restoration efforts to reduce or eliminate mercury contamination continue through DEQ's TMDL and Resource Conservation and Recovery Act (RCRA) and Natural Resource Damage Assessment regulatory programs, and a significant non-regulatory science-based initiative through the South River Science Team has been in place since 2000. As part of a \$50 million settlement approved by a federal court in August 2017, DuPont has agreed to mitigate the environmental harm, including water quality, caused by the mercury contamination. Current activities include dam removal, bank stabilizations, implementing best management practices for livestock stream exclusion with grazing land management and animal waste control facilities practices, and land acquisitions to restore habitat.

#### Dan River Coal Ash Spill and State Response

On February 2, 2014, about 39,000 tons of coal ash and 25 million gallons of ash storage pond water were released into the Dan River from the Duke Energy facility in Eden, North Carolina. Coal ash is the residue generated from burning coal, and is typically stored at power plants or placed in landfills. Coal ash has a large variety of ingredients – mostly silicon oxide, iron oxide and aluminum oxide, with trace amounts of arsenic, selenium, mercury, boron, thallium, cadmium, chlorides, bromine, magnesium, chromium, copper, nickel, and other metals.

EPA, DEQ, U.S. Fish and Wildlife Service (USFWS), North Carolina Department of Environmental Quality, and Duke Energy conducted emergency response monitoring to detect any acute affects to aquatic life over the next 10-12 months. Analytical results for water samples taken by DEQ staff at four river and two reservoir stations located in Virginia's portion of the Dan River showed no violations of water quality standards for the protection of aquatic life. Sediment taken from the same locations showed some relatively elevated levels of trace metals, but not above any freshwater ecological screening levels that DEQ uses to indicate potential concerns. In addition to the emergency response environmental monitoring, to protect human health the Virginia Department of Health was involved in finished drinking water testing with the localities that draw their water from the Dan River (Danville, South Boston and Clarksville). All finished water met state and federal drinking water standards throughout the emergency.

Following the release, the ash was distributed by river flow over the entire length of the Dan River and into Kerr Reservoir, a distance of about 70 miles. Longer-term environmental monitoring, aimed at detecting any trends in sediment or water column concentrations of trace metals associated with the ash, was done from 2015 - 2017. This trend monitoring plan was composed of several elements (Figure 1):

- Monthly water column and sediment sampling at four river stations and two Kerr Reservoir stations.
- Fish tissue collection at eight sites, once at each location annually, during the period September October.

"Boatable Probabilistic" monitoring (habitat, macroinvertebrates, fish community structure, and expanded chemical testing) at two stations; sampling done annually in late summer.

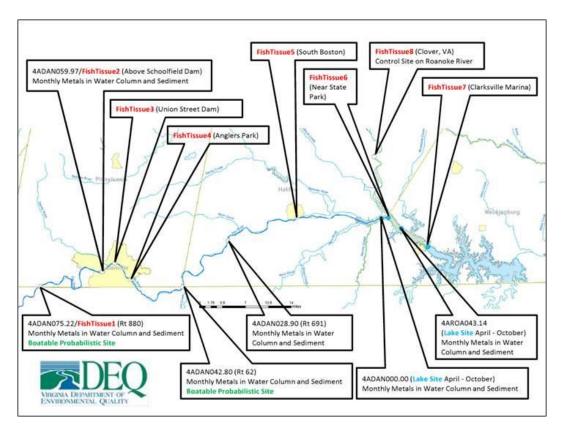


Figure 1: Map of Dan River Monitoring Program Sites

Because the accumulated results indicate that impacts were minimal and trends were essentially in a positive direction (*i.e.*, decreasing concentrations) the Dan River monitoring program has been scaled back to a few "sentinel" sites periodically sampled for sediment and water column metals levels. Fish tissue collection continues at a slightly expanded scope, with the addition of five more stations located within the larger Roanoke and Yadkin River basins, under a five-year grant (through 2022) from the National Fish and Wildlife Foundation (using a portion of the penalty settlement funds paid by Duke Energy to the federal government). Following is a summary of the results from the 2014-2017 monitoring program:

- Sediment metals levels remain low, below thresholds of potential concern, and the ash continues
  to be mixed and covered by native sediment to non-detectable levels in the biologically active
  layer throughout the river.
- Water column dissolved metals levels remain below water quality standards for both aquatic life and human health protection.
- Fish tissue collection and analysis has been completed for all samples taken (705 total) from 2014 through 2018. Lab results indicate that uptake by fish does not appear to be a concern for metals associated with the coal ash. There were no major differences or significant variations across the five years of monitoring, with the exception of chromium in the 2017 results. There was notable

uptick in the number of samples in which chromium was detected above the Method Detection Limit (MDL) of 0.01 parts per million (ppm), but only one concentration in 160 samples was above the Practical Quantification Limit (PQL) of 0.50 ppm. Even with this result for chromium in 2017, the reported concentrations of all the metal analytes were below DEQ's screening values for levels of concern. However, for fish taken in the region of the river where there is an existing consumption advisory due to legacy mercury contamination not associated with the Duke Energy release, the need for the advisory was confirmed.

Regarding State-level compliance actions, at its June 25, 2015 meeting, the State Water Control Board approved an enforcement Consent Order negotiated with Duke Energy that included a \$2.5 million settlement. Under the Order, Duke Energy has agreed to undertake \$2.25 million in environmental projects that benefit Virginia localities affected by the spill. The remaining \$250,000 will be placed in a fund DEQ uses to respond to environmental emergencies.

The monitoring data was used in a basinwide Natural Resources Damage Assessment and Restoration (NRDAR) process led by the Dan River Natural Resource Trustee Council, a group composed of state and federal natural resources trustees. The Council finalized an early-restoration plan and solicited public input on specific projects that Duke Energy could undertake for environmental improvement and enhancement in the Dan River basin. An April 2019 draft Damage Assessment and Restoration Plan Report has been released for public review. This report provides information on quantifying the injuries to natural resources and resource services (*e.g.*, human recreation) resulting from the ash release, as well as a summary of restoration alternatives that have either been completed or are under way, including:

- Mayo River Park Expansion and Land Protection land along the Mayo River corridor conserved and transferred to the State Park Systems in North Carolina (340 acres) and Virginia (214 acres); up to 64 additional acres remaining to be acquired (in progress) to protect a number of trust resources, including water quality, habitat and recreation.
- Pigg River Power Dam Removal defunct dam has been removed, reopening 75 miles of river to
  protect federal, state and local trust resources, including the Roanoke Logperch (a
  threatened/endangered species), the Trout Heritage Waterway, and a historic dam powerhouse.
  The dam removal was the last obstacle to complete Franklin County's Pigg River Blueway.
  Environmental monitoring is ongoing to assess the effect dam removal has on the watershed.
- Abreu-Grogan Park Improvements completed; added a bathroom, deck, handicap access pier, bank stabilization and other enhancements to expand river-centered opportunities for public recreation and wildlife viewing.
- Public Boat Ramp (location to be determined, planning in progress) improve recreational access to the Dan River for motor boats, canoes and kayaks.
- Several riverwalk, river access and park/trail projects in the City of Danville.
- Drinking Water Taste and Odor Study investigate the causes and extent of recent drinking water
  problems such as algae impacts on taste and odor; evaluate other potential biological causes. The
  <u>Executive Summary</u> of the report is available online.

The proposed NRDAR Consent Decree (lodged with the federal court on July 19, 2019) and the Restoration Plan were the subject of two information sessions on August 6, 2019 and August 7, 2019 in Danville, Virginia and Eden, North Carolina. The sessions provided an overview of the proposal and

projects and held in conjunction with the public comment period for the proposals. Approximately 15-25 citizens attended each event with one media outlet at each session.

#### Regulation and Management of Coal Ash Impoundments in Virginia

In response to the Eden, North Carolina coal ash release into the Dan River, DEQ conducted a review of coal ash impoundment operations along Virginia's waterways. The EPA had previously concluded a review of the structural integrity of Virginia's coal ash impoundments in 2013. None of the units were found to have an unsatisfactory rating.

There are currently 13 active coal ash impoundments located at eight facilities. The map below identifies the locations and owner/operators of these units. DEQ shares regulatory oversight with the Virginia Department of Conservation and Recreation (DCR), with DCR having statutory authority over the permitting, operation, maintenance and decommissioning of impoundment berms under its Dam Safety Program.

#### Coal Ash Impoundments in Virginia

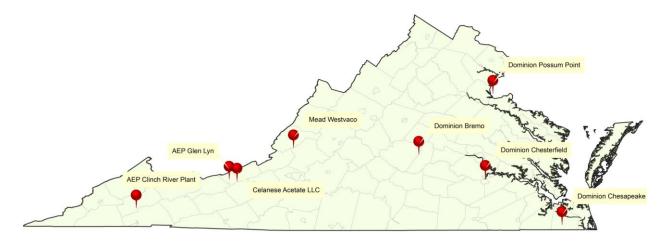


Figure 2: Map of Coal Ash Impoundments in Virginia

EPA's final rule on the Disposal of Coal Combustion Residuals from Electric Utilities became effective on April 17, 2015. The federal requirements were adopted into Virginia's Solid Waste Management Regulations effective January 27, 2016. The state and federal rules require closure of existing wet ash handling ponds at five electric generating utilities in Virginia (AEP's Clinch River Plant and Dominion's Bremo, Possum Point, Chesterfield and Chesapeake Plants) (Figure 2). VPDES permits have been issued for the drawdown and dewatering of the AEP Clinch River, Dominion Bremo, Dominion Chesterfield and Dominion Possum Point facilities. The VPDES permits include monitoring requirements; limitations for whole effluent toxicity and metals associated with coal combustion residuals; and other necessary conditions. Wastewater treatment systems have been installed and dewatering has commenced at the Bremo, Possum Point and AEP Clinch River facilities. The wastewater treatment system for the Chesterfield facility is still under construction. A VPDES permit application is pending for the Chesapeake facility.

Closure of the ash impoundments will also include DEQ oversight through waste permitting requirements including plan reviews, groundwater and surface water monitoring, post-closure care requirements, and other necessary conditions. Additionally, the General Assembly has passed legislation regarding the closure of coal ash ponds in the Chesapeake Bay Watershed. House Bill 2786/Senate Bill 1355 (2019 Va. Acts Chs. 650 & 651) effective July 1, 2019 require that coal ash ponds at power stations in the Chesapeake Bay Watershed (Bremo, Chesterfield, Chesapeake, and Possum Point) must be closed by removal and the coal ash either recycled or disposed of in a modern, lined landfill. Additionally, the legislation requires that a minimum of 6.8 million cubic yards must be recycled from at least two of the four sites. The legislation also includes additional requirements related to transportation, public water connection, and continued efforts to recycle. Other ash impoundments have either received solid waste permits related to closure (Clinch River and Celanese Acetate) or are in the process of evaluating final closure.

## No Discharge Zone (NDZ) designations

## **2019 Progress Report**

Federal Law prohibits the discharge of untreated sewage from vessels within all navigable waters. A "No Discharge Zone" (NDZ) is an area in which both treated and untreated sewage discharges from vessels are prohibited. In 2014, DEQ transmitted four NDZ applications for Virginia's Northern Neck (the peninsula of land separating the tidal Potomac and Rappahannock Rivers) to Virginia's Secretary of Natural Resources (SNR) for review. The SNR concurred with the applications and submitted them to EPA - the federal agency with the authority to designate NDZs per § 312 of the Clean Water Act and enabling regulations at 40 CFR Part 140. EPA has since completed a review of the applications and provided DEQ with preliminary comments. DEQ and the Northern Neck Planning District Commission are working together to address these after which, the applications will be resubmitted to EPA for continuation of the final determination process.

An NDZ application has been developed for Sarah Creek and Perrin River in Gloucester County, Virginia. The Go-Green Gloucester Advisory Committee of the Gloucester County Board of Supervisors, the Virginia Institute of Marine Science and DEQ worked together to develop the application for Sarah Creek and Perrin River in Gloucester County, Virginia. A public meeting was held on July 27, 2016. All comments received were in support of the NDZ application. DEQ presented the application to the State Water Control Board in December 2016 after which it was sent to the SNR for review and transmittal to EPA. EPA did not initially act on the application but has recently informed DEQ that it is now ready to proceed with a determination. EPA requested that DEQ provide a letter affirming the Commonwealth's continued interest in an affirmative determination for the application and a verification that the application content remains accurate. After reviewing the application, DEQ made a few minor modifications. A letter to EPA with the updated application is being routed through the SNR for signature and resubmittal to EPA for final determination.

## **On-site septic systems**

## **2019 Progress Report**

The Virginia Department of Health (VDH) Office of Environmental Health Services, including 35 local health districts, implements and oversees the state onsite wastewater program to protect public health and ground water quality. Across the state, there are approximately 1.1 million onsite sewage systems including approximately 30,000 alternative onsite sewage systems (AOSS). Roughly 550,000 of the total onsite sewage systems in Virginia are located in the Chesapeake Bay Watershed.

VDH has been involved with a variety of legislative initiatives aimed at decreasing pollution from onsite sewage systems across the Commonwealth. HB 2322 (2019 Va. Acts Ch. 429) passed in the General Assembly and was signed by Governor Northam. The bill directs VDH to develop a plan for the oversight and enforcement by VDH of requirements related to the inspection and pump-out of onsite sewage treatment systems. The bill specifies that the plan address localities in the Northern Neck, Middle Peninsula and Eastern Shore. VDH is working with stakeholders in the identified areas to develop a plan to transfer the oversight and enforcement of pump-out requirements from localities to VDH. The anticipated goals of the plan are to facilitate a more consistent approach to enforcing pump-out requirements, increase the number of septic pump-outs occurring, reduce ground water pollution, and extend the life of citizens' onsite systems.

Another piece of legislation, HB 2811 (2019 Va. Acts Ch. 441) passed in the General Assembly and was signed by Governor Northam with an immediate enactment clause. The bill amended § 58.1-3660 of the *Code of Virginia* to designate VDH as a "state certifying authority." This designation means VDH can certify certain equipment as "pollution control equipment," exempting it from state and local taxation. The exemption applies to equipment for onsite sewage systems serving 10 or more households that use nitrogen-reduction processes and technology and that are constructed, wholly or partially, with public funds. This bill encourages the use of community onsite systems over individual system installations, which provides more pollution reduction.

In 2019, the Secretaries of Natural Resources, Health and Human Resources, and Commerce and Trade worked together to form the Wastewater Infrastructure Work Group (Work Group) consisting of representatives of DEQ, VDH, Virginia Department of Housing and Community Development, and Virginia Resources Authority. The goal of the work group is to coordinate and maximize grants to landowners and localities to protect water quality, human health and economic disadvantaged communities from inadequate, failing or failed wastewater systems. The Work Group will be advised by the Center for Coastal Resources Management at the College of William & Mary Virginia Institute of Marine Science on the presence of communities that do not have access to affordable wastewater solution within the Chesapeake Bay watershed.

To assist in the repair of failing onsite sewage systems, VDH was awarded \$300,000 from the Virginia Environmental Endowment (VEE), with an additional \$200,000 from the Smithfield Foundation, the philanthropic arm of Smithfield Foods, Inc., for a total of \$500,000. These funds will be used to repair failing septic systems and remediate illicit sewage discharges (straight pipes) from homes in the Yarmouth Creek and Morris Creek watersheds in James City County, the Pagan River and Lawnes Creek

watersheds in Isle of Wight County and the Lawnes Creek watershed in Surry County. VDH's primary objective is to help homeowners in these watersheds bring their systems into current regulatory compliance, thereby reducing total nitrogen and fecal coliform loads from each system.

The grant provides homeowners with failing septic systems a financial incentive to upgrade to an advanced treatment system with nitrogen reduction or connect to public sewer. VDH will base cost-share amounts on total household income level. The grant period runs for no more than three years (January 1, 2019 to December 31, 2021). During the first year of the grant, funding is available to homeowners in the four targeted watersheds with a household income of 200 percent or less of the Federal Poverty Guidelines (FPG) and a failing septic systems. In October and November of 2018, VDH sent approximately 8,000 reminder letters to alternative onsite sewage system (AOSS) owners who were out of compliance with annual maintenance. The maintenance helps to ensure that AOSS are operating correctly and not polluting groundwater. The letter campaign was largely successful with health districts reporting up to a 60% increase in received reports compared to the same time in 2017.

VDH also worked with the internal communications office and an advertising agency to create a social media campaign to remind septic system owners to have their system pumped regularly. The video ads reached citizens in the rural areas of Virginia and helped to increase the number of pump-outs occurring.

## DEQ grant funding for repairing/replacing failing on-site septic systems and straight-pipes

## **2019 Progress Report**

DEQ continues to work with organizations and localities across Virginia to fund projects that correct failing septic systems or straight-pipes. A majority of these projects are part of larger watershed restoration and implementation efforts in TMDL implementation areas. During the first half of FY 2019, DEQ provided \$336,482 from State and Federal funding and landowner contributions to address failing or failed septic systems (Table 1). Please note that the information covered here does not include septic activity associated with the Chesapeake Bay Preservation Act.

Table 1: Residential Septic Program – Grant Funded BMPs (7/1/2018 – 6/30/2019)

Name of BMP	BMP Practice Code	Number of BMPs Installed	Pounds of Nitrogen Reduced	CFU* of Bacteria Reduced	Total Amount of Cost-share Provided	Landowner Contribution s or Other Match	Total Cost of Practice
RB-1	Septic Tank Pumpout	221	619	1.10E+12	\$37,928	\$36,483	\$74,410
RB-2	Connection to Public Sewer	1	31	4.98E+10	\$4,684	\$4,684	\$9,368
RB-3	Septic Tank System Repair	15	347	5.60E+11	\$18,635	\$19,381	\$38,015
RB-3R	Conventional Onsite Sewage Systems Full Inspection and Non-permitted Repair	9	208	0.00E+00	\$4,059	\$3,841	\$7,900
KD-3K	Septic Tank System	7	200	0.00E+00	\$4,039	\$3,041	\$7,900
RB-4	Replacement	9	208	3.36E+11	\$38,087	\$29,147	\$67,234
	Septic Tank System Installation/Replacement						
RB-4P	with Pump	6	139	2.24E+11	\$40,370	\$28,935	\$69,305

1	Installation of Alternative						
RB-5	Waste Treatment System	4	92	1.49E+11	\$41,715	\$28,535	\$70,250
Total		265	1,644	2.42E+12	\$185,477	\$151,005	\$336,482

<sup>\*</sup>CFU = colony forming units

The grant funds were utilized in seven different river basins throughout Virginia. Generally, Soil and Water Conservation Districts facilitate septic repair and replacements along with overall TMDL implementation; however, in a few cases, not-for-profits, planning district commissions and localities assisted with the projects (Tables 2 and 3).

Table 2: Residential Septic BMPS for Waters Outside the Chesapeake Bay Watershed (7/1/2018 – 12/31/2018)

River Basin	# of BMPs	Federal 319(h) and State WQIF NPS Funds	Total Cost of Practice	Bacteria Reductions CFU	Nitrogen Reduction Lbs./Year
Roanoke-Dan	5	\$5,215	\$10,418	6.97E+10	42
Tennessee-Holston	20	\$5,137	\$7,500	9.96E+10	56
Total	25	\$10,353	\$17,918	1.69E+11	98

Table 3: Residential Septic BMPs for Waters Inside the Chesapeake Bay Watershed (7/1/2018 – 12/31/2018)

River Basin	# of BMPs	Federal 319(h) and State WQIF NPS Funds	Total Cost of Practice	Bacteria Reductions CFU	Nitrogen Reduction Lbs./Year
James-Appomattox	17	\$31,310	\$60,137	2.14E+11	129
Middle James	65	\$86,643	\$142,008	8.41E+11	507
Potomac-Shenandoah	21	\$4,925	\$10,345	1.69E+11	99
Rappahannock	122	\$43,868	\$87,643	9.18E+11	748
York	15	\$8,377	\$18,430	1.07E+11	62
Total	240	\$175,124	\$318,564	2.25E+12	1,546

## Adoption of cost-effective agricultural best management practices (DCR)

## **2019 Progress Report:**

#### **Agricultural Cost-Share Programs**

DCR administers funds for conservation programs that Soil and Water Conservation Districts deliver to the agricultural community. Some of these programs include the Virginia Agricultural Best Management Practices Cost-Share, Agricultural BMP Tax Credit, and Conservation Reserve Enhancement Programs. Details on cost-share allocations to Soil and Water Conservation Districts are summarized in Chapter 4 of this report.

Through funding provided by the General Assembly, Virginia developed and is working to expand a computerized BMP tracking program to record the implementation and financial data associated with all implemented BMPs. Both the VDACS implemented Agricultural Stewardship Act (ASA) and DEQ's Total Maximum Daily Load (TMDL) utilize modules of the BMP tracking program to administer these programs. During the last fiscal year, DCR continued to upgrade this application. This Conservation Data Suite, now has integrated modules that now have the added capacity to interface with those state agencies that protect cultural and historic resources as well as threatened and endangered species.

## **Agricultural Stewardship Act Program**

The Agricultural Stewardship Act (ASA) Program is a complaint-based program by which the Commissioner of Agriculture and Consumer Services receives information alleging water pollution from agricultural activities. Complaints alleging that a specific agricultural activity is causing or will cause water pollution are received by the Commissioner. If a complaint meets the criteria for investigation, the Commissioner (through the ASA program staff) contacts the appropriate SWCD about investigating the problem. If the district declines, the ASA program staff conducts the investigation on behalf of the Commissioner. In most cases, a joint investigation involving local district staff and ASA program staff is performed.

The purpose of the investigation is to determine whether the agricultural activity is causing or will cause water pollution. If no causal link is found, the Commissioner decides that the complaint is unfounded. If the Commissioner determines that the activity is the cause of pollution, the farmer is given up to 60 days to develop an agricultural stewardship plan to correct the identified water pollution problems. The local district typically reviews the plan, and the Commissioner will approve the plan when it is determined that it meets the necessary requirements to solve the water pollution problem.

The ASA provides the farmer up to six months from the date of the Commissioner's determination that a complaint is founded to start implementing the agricultural stewardship plan and up to 18 months from that date to complete plan implementation. The timing allows the farmer to take advantage of suitable weather conditions for outside work or required construction. If a farmer fails to submit a plan for approval or implement a plan within the given timeline, the Commissioner takes enforcement action.

The ASA program received numerous inquiries regarding possible agricultural pollution during the program year of April 1, 2018, through March 31, 2019. Sixty-three of these cases became official complaints. The official complaints fell into 11 categories according to the following types of agricultural activity: beef (28), land conversion (11), equine (8), cropland (6), dairy (2), swine (2), poultry (2), slaughter house (1), beef/equine (1), beef, equine, goats, poultry, sheep, swine, slaughter house (1), and other (1). There were also seven different categories based on the types of pollution: sediment, nutrient, and bacteria (20); sediment only (19); sediment and nutrient (12); bacteria and nutrient (5); nutrient only (5); bacteria and sediment (1); and bacteria, nutrient, sediment and toxins (1).

Nineteen (30 percent) of the 63 official complaints received during the program year were determined to be founded and required agricultural stewardship plans to address pollution problems. In each founded case, there was sufficient evidence to support the allegations that the agricultural activities were causing or would cause water pollution.

Nineteen (30 percent) of the complaints received during the program year were determined to be unfounded because there was insufficient or no evidence of water pollution. In some instances, farmers involved in the unfounded complaints voluntarily incorporated best management practices into their operations to prevent more complaints or to prevent potential problems from becoming founded complaints.

Twenty-five (40 percent) of the complaints received during the program year were dismissed for various reasons. Many of the dismissed complaints were situations where a water quality concern existed but was remedied prior to the official investigation. Others were cases in which the ASA program had no jurisdiction in the matter, were dismissed because insufficient information was provided by the complainant, or withdrawn by the complainant.

In general, farmers involved in the complaint and correction process were cooperative in meeting the deadlines set up by the ASA and it was not necessary to assess any civil penalties. Under the ASA, the Commissioner issues a corrective order when an owner/operator fails to submit or complete implementation of the agricultural stewardship plan based on the findings of a conference held to receive the facts on a case. There were no corrective orders issued during the 2018 - 2019 program year for failure to maintain the measures included in approved stewardship plans.

# Department of Forestry Implementation of Silvicultural Regulation and Strategic Water Quality and Watershed Protection Initiatives (VDOF)

# **2019 Progress Report**

The mission of the Virginia Department of Forestry (VDOF) is protecting and managing healthy, sustainable resources for all Virginians. Managing the state forests and working with private forest owners and communities to assure that the forests of the Commonwealth are major contributors to water quality and healthy watersheds aligns with the Department's core mission, with its current strategic plan, and with its Forest Action Plan. Forests provide superior watershed benefits over nearly every other land use. Silvicultural water quality enforcement, fire suppression, riparian buffers, conserving forested headwaters, providing for adequate water supplies to downstream communities, land conservation, restoring Longleaf and Shortleaf pine and American chestnut, wildlife habitat management, prescribed fire, urban and community forestry, and conservation education are key VDOF programs.

# **Silvicultural Water Quality Law Enforcement Actions**

In July 1993, the General Assembly of Virginia – with the support of the forest industry – enacted the Virginia Silvicultural Water Quality Law, § 10-1-1181.1 through § 10.1-1181.7. The law authorizes the State Forester to assess civil penalties to owners and operators who fail to protect water quality in their forestry operations. Virginia is the only state in the southeastern United States that grants enforcement authority under such a law to a state's forestry agency. In FY 2019, the VDOF was involved in 164 water quality actions initiated under the Silvicultural Law. Of these actions, one resulted in a Special Order and two resulted in Emergency Special Orders being issued for violations of the law. In addition, there were 37 failure to notify violations by timber harvesting contractors during the fiscal year.

## Forestry Best Management Practices (BMPs) for Water Quality

VDOF has been a leader in the conservation of forested watersheds since the early 1970s when it published its first set of Forestry Best Management Practices for Water Quality. The fifth and current edition of those guidelines came out in 2011. A statewide audit system has been in place since 1993 to track trends in BMP implementation and effectiveness. The entire BMP Implementation Monitoring effort has also been automated to be compatible with VDOF's IFRIS (Integrated Forest Resource Information System) enterprise database system. The information compiled serves as the basis for VDOF reporting under Virginia's WIP. In calendar year 2018, 93.3 percent of the timber harvest acres in Virginia conducted within the boundaries of the Bay Watershed were under BMPs and 94.0 percent of the timber harvest acres statewide were under BMPs. The audit also showed that 99.17 percent of the sites visited had no active sedimentation present after the closeout of a harvesting operation. The BMP goal for WIP III is to achieve a 95 percent implementation rate by 2025.

### **Harvest Inspection Program**

The Department's harvest inspection program began in the mid-1980s, and provides VDOF an opportunity to educate forestland owners and operators about BMPs and water quality protection techniques. In FY 2019, VDOF field personnel inspected 3,786 timber harvest sites across Virginia on 194,119.6 acres (Figure 3).

The backbone for the Department's water quality effort is the harvest inspection program, which began in the mid-1980s. This program provides VDOF one-on-one contact with harvest operators and a welcomed opportunity to educate them on BMPs and the latest water quality protection techniques.

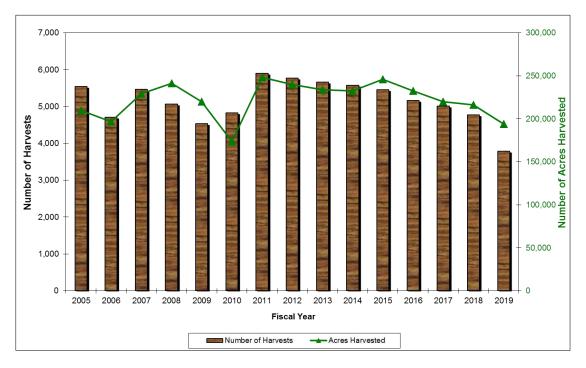


Figure 3: Number of harvests inspected and total number of acres harvested: 2004 through 2019

### **Cost Share Assistance**

VDOF offers cost-share assistance to timber harvest operators through a program funded by the Commonwealth's Water Quality Improvement Fund (WQIF). This program shares the cost of the installation of forestry BMPs on timber harvest sites by harvest contractors. Thirty stream protection projects were funded in FY 2017-18 that are using portable bridges to provide stream crossing protection across the site during and after harvesting. In addition, 24 additional projects were funded under the "Virginia Trees for Clean Water" utilizing funds from the Commonwealth's WQIF. These projects included tree planting for establishment of riparian forest buffers as well as some stormwater retrofit projects that incorporated the use of trees. Funding for these programs was unavailable in FY 2019.

# **Environmental Impact Reviews**

In its role as a reviewing agency for DEQ's and the Virginia Department of Transportation's (VDOT) environmental impact review processes, VDOF evaluates proposed projects to identify the forest resources that may be impacted; provide assessments; and provide recommendations and comments pertaining to forest health, conservation, management and mitigation needs aimed at conserving Virginia's forest resources in keeping with state executive policy and/or as part of the federal consistency determination/certification process. These reviews have resulted in the modification of project footprints to avoid forest loss and to commitments by project sponsors to follow VDOF Forestry BMPs for Water Quality in numerous cases. DEQ has also included special forestland mitigation guidance to project sponsors that was developed by VDOF in its environmental impact review instructions. VDOF has also been partnering with the Commonwealth's other natural resource agencies to look beyond the direct footprints of proposed long, linear infrastructure projects to measure the indirect impacts of forest fragmentation. VDOF was instrumental in creating the Virginia Forest Conservation Partnership (VFCP). This partnership was forged to better leverage agency and organization missions; forest conservation and forest mitigation initiatives, and available conservation financing. The group most recently provided analysis to state executive offices on the potential impact on Virginia's forest resources of the construction of multiple proposed projects to assist in refining potential mitigation options. VDOF also collaborated with VDOT in identifying potential projects on public lands in the Shenandoah/ Potomac River watershed where VDOT could undertake conservation projects to offset the TMDL impact of proposed road project construction.

### **Logger Education**

VDOF was involved in 22 Logger education programs in FY 2019 educating 441 timber harvesting professionals through the Virginia SHARP Logger Program in cooperation with Virginia Tech and the Sustainable Forestry Initiative (SFI®) State Implementation Committee. This program has enabled VDOF to assist in training 9,713 harvesting professionals in 326 programs relating to water quality protection since its inception. Figure 4 exhibits historical levels of participation in VDOF logger education programs since 2005.

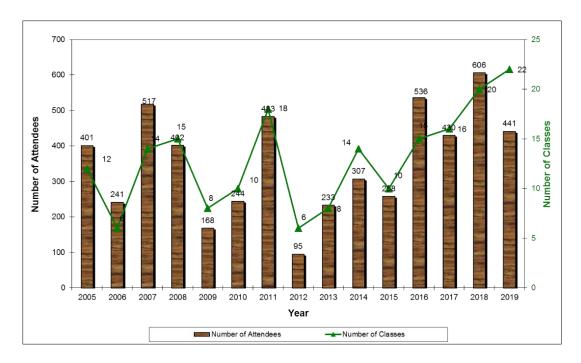


Figure 4: VDOF logger education: 2004 through 2019

# Virginia Trees for Clean Water

Through its Virginia Trees for Clean Water program, VDOF is improving water quality across the Commonwealth by promoting on-the-ground tree planting efforts. To date, VDOF has assisted 165 projects resulting in more than 52,000 trees being planted in Virginia communities. These projects include riparian buffer tree plantings, community and street tree plantings and a Turf to Trees program.

### **Project Learning Tree (VDOF)**

During FY 2019, Project Learning Tree (VDOF) has provided 43 professional development trainings of which 14 had strong focus supporting Meaningful Watershed Educational Experiences (MWEE) and watershed education. Annual PLT Facilitator Training now includes the Chesapeake Bay Agreement, the Mid-Atlantic Environmental Literacy Strategy, and a Guide to MWEE so that the new facilitators will all be adding these components to their workshops.

### **Riparian Forest Buffers Technical Assistance**

Riparian forest buffers (RFB) provide particular and critical protection for Virginia's waters. They provide shade that cools water, capture sediment, store and utilize nutrients, mitigate floodwaters, and provide essential food, and habitat for both aquatic and terrestrial life. Riparian forest buffers serve as one the most effective and cost-effective water quality improvement practices. Because of this, state and federal agencies, landowners, and contractors work together to establish and expand buffers for multiple values. VDOF has technical assistance responsibility for planning, coordination, and certification of riparian forest buffer establishment in federal, state, and privately-funded programs. VDOF foresters meet with landowners, assess sites, develop site-specific recommendations, and coordinate with contractors and owners to successfully establish buffers through tree planting or natural means. In FY 2019, VDOF

recorded riparian forest buffer establishment on 59 sites on over 300 acres in the Bay watershed. Protecting water quality in Virginia through the creation and protection of riparian forest buffers is very important, not only to the VDOF, but also to other state and federal conservation agencies, including DCR, the USDA Farm Service Agency (FSA) and the Natural Resources Conservation Service (NRCS). While these agencies can provide funding to landowners for creating riparian forest buffers, the VDOF provides the technical forestry expertise in the planning and creation of riparian forest buffers.

For FY 2018, there were 68 riparian buffer establishment projects reported by the VDOF for 159.3 acres within the Chesapeake Bay watershed. These are projects where the VDOF was directly involved by providing planning, oversight and certification of project completion.

# **Riparian Forest Buffer Tax Credits**

For Tax Year 2018, VDOF issued Riparian Forest Buffer tax credits on 83 applications covering 1,205 acres of retained forested buffers. The tax benefit to forest landowners was \$489,281.09 on timber valued at \$2,016,626.87.

# Flexible Riparian Buffer Program

DOF is specifically tasked under § 10.1-1105 of the *Code of Virginia* with the "...prevention of erosion and sedimentation, and maintenance of buffers for water quality." The implementation of forested, vegetated riparian buffers is therefore a priority. Efforts in Virginia to retain forest land and promote riparian forest buffers must rely on an array of alternatives that assist and encourage landowners to retain their forests rather than convert them to other uses and to restore forest cover where it has been lost. However, the FSA Conservation Reserve Enhancement Program (CREP) riparian forest buffer criteria does not work for everyone and therefore, the Commonwealth is not reaching all potential RFB candidate landowners.

Using its strength as a state-wide agency with professional field personnel, the VDOF has begun working with and through partners to identify areas of high potential where trees can provide a solution to nutrient, sediment, and physical stream challenges. The initiative will target currently unengaged landowners that have not participated, or who do not qualify for existing programs. Partners, like Soil and Water Conservation Districts (SWCD's), other agencies and non-profits have often already identified some of these areas of need. VDOF would provide technical assistance and leverage funding to implement the buffer practices.

The effort is funded by two grants from the Virginia Environmental Endowment (VEE) and The National Fish and Wildlife Foundation (NFWF) respectively. One program is focused on the middle portion of the James River and the second is focused on the Shenandoah/Potomac watershed. The goal in each will be to deliver tangible, measurable and meaningful results, at substantial cost savings, on lands that have been difficult to reach through existing programs (gaps) and that will help meet the special WIP III challenges associated with the James River and the Shenandoah/Potomac watersheds. VDOF has long and extensive experience in tree planting and has found that costs to establish trees are typically less than \$250/ac. vs. over \$1000/ac for some federal forest buffer programs. Planning for and effecting the establishment of naturally regenerated forests cost even less. Further, VDOF will serve in the role of the general

contractor, which will help control costs even more. A project goal is that sites selected should not compete with existing federal or state buffer programs.

### **Easement Program**

VDOF administers a conservation easement program to assure a sustainable forest resource. Because larger blocks of forest potentially provide the greatest range of functions and values, VDOF easements focus on keeping the forest land base intact, unfragmented, keeping the forest in larger, more manageable and functional acreages. VDOF holds 184 conservation easements in 60 counties and the City of Suffolk that permanently protecting over 58,000 acres of vital forestland. Of these, 113 easements on 28,441 acres lie within the Chesapeake Bay watershed.

In FY 2019, the VDOF permanently protected 8,729 acres of open space and more than 53 miles of water courses through 15 conservation easements. Eight of the easements on 2,901 acres were within the Chesapeake Bay watershed.

# **Forest Management Planning**

The Virginia Department of Forestry has a strong role in forest management planning for Virginia landowners. Forest management plans are a foundational element in meeting the needs of landowners and meeting the broader resource objectives of the Commonwealth. Because forests are long-term by nature, proper planning and implementation of plans will help meet a variety of goals, including water quality. Specifically, VDOF professional foresters prepare multi-resource forest management plans that address forests, timber, wildlife habitat, water quality, soils, and recreation. One of the flagship programs for these plans is the Forest Stewardship Program, a cooperative effort with the U. S. Forest Service, Cooperative Forestry section. It is delivered by VDOF to non-industrial private landowners, who own the majority of Virginia's forests. Similar, equivalent plans, like the American Tree Farm Program certification, or plans assisted by USDA, Natural Resources Conservation Service, are prepared by private consulting foresters. All of these multi-resource management plans address forests and water quality as a required element. Additionally, VDOF and private foresters prepare forest stand-level practice plans for more direct landowner needs for specific forest management projects, and land use plans that meet county and state requirements for the use-value taxation program. VDOF field staff also prepare pre-harvest plans to assist loggers in planning and strategies for specific areas to be harvested. These all aid in comprehensive resource and watershed management. In FY 2018-19 VDOF foresters recorded over 1,100 plans for over 65,000 acres in the Bay Watershed.

Forest management plans lead to implementation of forest management practices. These practices are the very essence of forestry and natural resource management in Virginia. They are action-based, designed to meet landowner and resource needs and include harvesting, tree planting, preparing sites, improving forests, controlling erosion and sedimentation, establishing new forests, controlling invasive species, and helping to heal streams and watersheds. VDOF field staff provides technical assistance and administer financial assistance programs in implementing these practices. In FY 2018-19, VDOF recorded over 1500 forest management projects on nearly 54,000 acres in the Bay Watershed. More specifically, VDOF reported tree planting on nearly 600 sites for almost 23,000 acres. Of this, over 700 acres were established on previously non-forested land.

VDOF manages 25 State Forests that cover 69,181 acres. These are operational, working forests that are managed for multiple uses including demonstration, research, watershed protection, timber, wildlife, and recreation. They have recently been certified by Sustainable Forestry Initiative (SFI) and the American Tree Farm System standards, which includes rigorous water quality and Best Management Practice Standards. Additionally, VDOF operates two tree seedling nurseries, offering over 40 species of trees and shrubs that meet Virginia's for needs reforestation, afforestation, water quality, wildlife, and aesthetics. Each year, the nurseries produce approximately 30 million seedlings.

### **Urban Tree Canopy Program**

The Virginia Urban Tree Canopy program assists communities by providing both cost-share funding and technical assistance to plant and maintain more trees on both public and private land. These trees will provide green stormwater infrastructure benefits, thereby improving water quality across Virginia and specifically, in the Chesapeake Bay. USFS Urban and Community Forestry Program (U&CF) will also support Urban Tree Canopy (UTC) analyses, tree inventories and urban forest management plans for communities to give them better data and encourage better management of existing canopy. With the newly added Tree Planting – Canopy BMPs for the WIP III, a tracking platform for both communities and private citizens is being developed help with reporting new tree plantings using ESRI® software. Funding will also be used to educate communities on how to use the platform for tracking and reporting.

### **Healthy Watershed Forest/TMDL Project**

Since 2015, VDOF has partnered with other Chesapeake Bay jurisdictions and internally within Virginia with the Rappahannock River Basin Commission and other partners in leading a landscape-scale, Chesapeake Bay wide initiative called the Healthy Watershed Forest/TMDL project. In Phase I of the project, Virginia successfully quantified that the value of retaining more forestland to meet Chesapeake Bay TMDL requirements could offset TMDL management investments and, thereby, save up to \$125 million in the pilot study area alone. In Phase II, Virginia partnered with Pennsylvania which peer reviewed and validated Virginia's Phase I quantification methodology by applying it to a Pennsylvania watershed study area. In Virginia, the project team engaged in more than 60 discussion and discovery sessions in the field over a year-long period to determine what is needed from the perspective of local leaders and landowners to prioritize forestland retention as a land-use planning option to meet Chesapeake Bay Watershed goals. The findings of Phases I and II of the project contributed significantly to the December 2017 decision of the Chesapeake Bay Program management committee to credit forestland retention as a BMP in the 6.0 version of the TMDL model. In addition, the Virginia General Assembly in its 2018 session legislated some of the changes recommended by the localities in Phase II aimed at prioritizing forestland retention to meet water quality objectives.

Phase III of the project began in the spring of 2018 and will continue for up to two years. Funding is provided by the Chesapeake Bay Program through the Chesapeake Bay Trust and the U.S. Endowment for Forests and Communities. Phase III has three tasks: (1) Work with two Virginia counties (Orange and Essex) to revise policies and ordinances to incentivize retention of forest and agricultural lands; (2) Create a working financial model to incentivize private sector investment (\$500M+) in land conservation on a landscape scale and on a long-term sustainable basis: and (3) Coordinate with other Chesapeake Bay

Program workgroups to integrate findings with those of other initiatives to institutionalize results across all Bay jurisdictions.

Carbon values have been selected as a water quality proxy to provide income streams and incentives for landowners and rural localities. Carbon offers the potential for aggregating interested landowner holdings so they can be offered at scale and with the market convenience required to attract large-scale private capital investments. Further, the project is focusing on Virginia's Economic Development Authorities (EDAs) as an aggregating mechanism. Adapting the EDA structure to carbon as a proxy for water quality enables a role for counties, combined by choice, into a regional (watershed basin) entity to exercise the authorities granted within the EDA. The General Assembly passed legislation signed by the Governor in the 2019 legislative session to enable EDA's to serve such an aggregating role.

Implementing the findings and recommendations of the Healthy Watersheds/Forest project have been incorporated into Virginia's WIP III strategies.

# **Assessments of Forestland Change**

VDOF is compiling and incorporating assessments of forestland change from other agencies, states, universities and conservation groups to better inform urban forestry policies, including state forest resources assessments, wildlife action plans and eco-regional assessments.

### **Vital Habitat**

VDOF diminished species work was highlighted with two new reports:

- Comparison of planting months for maximizing survival and early growth of restored longleaf pine, and
- Relative performance of native Virginia longleaf pine compared to other geographic sources from North Carolina to Mississippi.

VDOF has established a six-acre longleaf pine orchard at its New Kent Forestry Center near Providence Forge, Virginia. With use of improved grafting techniques, cone-bearing trees are expected by 2020, and seed production is planned to provide an annual crop of 250,000 seedlings, many of these will be grown as containerized stock at the Garland Gray Forestry Center in Sussex County, Virginia.

# **Implementation of Nutrient Management Planning**

# **2019 Progress Report**

Currently, there are over 353,762 active nutrient management planned acres in the Commonwealth that were developed by DCR staff (Table 4).

**Table 4: DCR Nutrient Management Planning** 

	Crop Acres	Hay Acres	Pasture Acres	Specialty Acres	Total Acres
Chesapeake Bay Watershed	135,218	54,745	44,497	2,332	236,792
Outside the Chesapeake Bay	66,936	26,895	22,868	270	116,969
Watershed					
Totals	202,154	81,640	67,365	2,602	353,761

As required by § 10.1-104.5 of the *Code of Virginia*, all golf courses have obtained and are implementing nutrient management plans. DCR continues to work with the golf courses to ensure the nutrient management plans are updated and revised as required by law.

Total urban areas with nutrient management now exceed 35,235 acres. Because of reporting/data collection limitations, the total urban acres with nutrient management is not reflective of the actual amount of urban acres with nutrient management. The actual acreage is much higher. Section 3.2-3602.1 of the Code of Virginia applies to the application of regulated products (fertilizer) to nonagricultural property. It calls for training requirements, establishment of proper nutrient management practices (according to Virginia's Nutrient Management Standards and Criteria), and reporting requirements for contract-applicators who apply fertilizer to more than 100 acres as well as for employees, representatives, or agents of state agencies, localities, or other governmental entities who apply fertilizer to nonagricultural lands. The total acreage reported to VDACS is not currently reflected in the total urban acres with nutrient management. DCR estimates the additional acreage is roughly 115,000 acres. The VDACS acreage combined with the acreage reported through DCR nutrient-management-planner-annual-activity reports for required nutrient management plans on golf courses, localities with DEQ municipal separate storm sewer system (MS4s) permits, and state-owned land, covers the majority of fertilization of nonagricultural land in the state that is managed by professionals.

During the 2019 General Assembly Session, funding was provided for nonpoint source reduction projects including the poultry litter transport incentive program. Utilizing the additional funding provided, DCR has expanded the transport program to include Accomack County while still maintaining programs in Page and Rockingham counties. An agreement with the Virginia Poultry Federation allows DCR to leverage the state funding provided. As a strategy in WIP III, poultry litter transported from these three key counties needs to increase from 5,000-6,000 tons annually to approximately 89,000 tons annually by year 2025.

Funding appropriated by the 2019 General Assembly will provide \$900,000 for direct pay grant opportunities for certified nutrient management planners. These funds will pay for the development,

revision, and verified implementation of nutrient management plans, particularly in counties with fewer plans, which will assist the Commonwealth in reaching its water quality goals.

In order to continue progress toward meeting goals for the Chesapeake Bay TMDL, DCR has dedicated certain certified nutrient management staff to work exclusively with small dairies and other small farms to develop nutrient management plans. There are 512 dairies in Virginia. Seventy-seven permitted and 245 unpermitted dairies have nutrient management plans. Sixty-six of these permitted operations have current nutrient management plans, although 22 have expired plans that are being renewed. DCR staff develops nutrient management plans for the majority of the animal operations in the Commonwealth. All nutrient management plans involving the use of biosolids must be approved by DCR as well as many of the nutrient management plans that utilize manure as a fertilizer.

DCR has developed a new module, NutMan 4, which is completely integrated with the existing Conservation Application Suite. This new module collects data in a more systematic and thorough manner and allows for more accurate reporting and data collection. NutMan 4 is being implemented with DCR certified nutrient management planners and DCR private sector contractors and is anticipated to be utilized by additional private nutrient management planners by FY 2021.

# Implementation of and compliance with erosion and sediment control programs

# **2019 Progress Report**

Effective July 1, 2013, the Erosion and Sediment Control Program transferred from DCR and the Soil and Water Conservation Board to DEQ and the State Water Control Board. During the reporting period, the main focus of DEQ central and regional office staff has been assisting local governments with the implementation of their local stormwater management programs, which includes addressing erosion and sediment control in a manner that is consistent with the Erosion and Sediment Control Law and attendant regulations. DEQ regional office staff continued to visit small and large construction activities to perform site inspections for compliance with the 2014 Construction General Permit, which includes addressing erosion and sediment control in a manner that is consistent with the Erosion and Sediment Control Law and attendant regulations.

# Implementation of stormwater management program

### **2019 Progress Report**

From July 2018 through June 2019, no local governments requested or received approval to manage local stormwater management programs. Ninety-four local governments continued to implement their previously approved local stormwater management programs with the assistance of DEQ central and regional office staff. During the reporting period, DEQ central office staff and local governments continued to process Construction General Permits using the Stormwater Construction General Permit System. This online system enables local stormwater management programs to continue to coordinate their efforts with DEQ's issuance, modification, transfer, and termination of Construction General Permit coverage. From July 2018 through June 2019, new (*i.e.*, first-time) coverage under the 2014 Construction

General Permit was approved for 265 land-disturbing activities where DEQ is the Virginia Stormwater Management Program (VSMP) authority and new coverage under the 2014 Construction General Permits was approved for 1,275 land-disturbing activities statewide. DEQ regional office staff continued to visit small and large construction activities to perform site inspections for compliance with the 2014 Construction General Permit. On April 15, 2019, the State Water Control Board adopted the 2019 Construction General Permit regulation with an effective date of July 1, 2019.

# Authorization of Stormwater Local Assistance Fund (SLAF) Project Funding List

In order to reduce nonpoint source pollution from stormwater runoff, the Virginia General Assembly included Item 360 in Chapter 806 of the 2013 Acts of Assembly (the Commonwealth's 2013 Budget Bill) which created and set forth specific parameters for the administration of the Stormwater Local Assistance Fund (SLAF). The purpose of the Fund is to provide matching grants to local governments for the planning, design, and implementation of stormwater BMPs that address cost efficiency and commitments related to reducing pollutant loads to the state's surface waters. In accordance with that legislation, the State Water Control Board approved Guidelines for the implementation of the SLAF program. The Guidelines call for an annual solicitation of applications, an application review and ranking process, and the authorization of a Project Funding List (PFL) by the DEO Director.

The General Assembly provided \$35 million in bond funds for SLAF in FY 2014 and \$20 million more in FY 2015. In the first cycle of SLAF funding, DEQ funded 71 projects in 31 localities totaling \$22,937,158. In the second cycle of SLAF funding, DEQ authorized funding for 64 projects in 25 localities totaling \$21,488,776. The remaining funds were carried over to be combined with the additional \$5 million in appropriations provided by the General Assembly in FY 2016. In the third cycle of SLAF funding, DEQ authorized funding for 17 projects in 17 localities, totaling \$8,486,209. The General Assembly made \$20 million in bond funds available for the FY 2017 solicitation. DEQ authorized 41 projects from 26 localities totaling \$19,855,948. For the FY 2019 solicitation, the General Assembly made \$20 million in bond funds available which resulted in 15 localities with 24 projects being authorized.

As of June 30, 2019, the five funding cycles of SLAF grants have resulted in 36 localities that signed grant agreements to implement 123 projects, totaling \$52,193,415 in cost-share. Additionally, 39 projects authorized for funding from the solicitations (17 from the first cycle and eight from the second, one from the third cycle and three from the fourth cycle) have been withdrawn by the localities.

# Virginia Clean Water Revolving Loan Fund

For FY 2019 (the period July 1, 2018 – June 30, 2019), the Virginia Clean Water Revolving Loan Fund (VCWRLF) allocated roughly \$101 million in loan funds to 11 localities and a non-profit organization for wastewater treatment plant work, land conservation and living shorelines projects. The Virginia Clean Water Revolving Loan Fund (VCWRLF) was created in 1987 and DEQ, on behalf of the State Water Control Board (SWCB), manages the VCWRLF. The VCWRLF provides financial assistance in the form of low-interest loans to local governments for needed improvements at publicly-owned wastewater treatment facilities and collection systems. In 1999, 2001, 2003, 2010 and 2016, the scope of VCWRLF

activity was expanded by the State Water Control Board and DEQ implemented additional programs to provide low interest loans related to agricultural and other non-point source water quality issues.

From 1988 to 2018, under the VCWRLF Program, DEQ has authorized over 640 projects, providing \$ 3.3 billion in subsidized loan funds for projects in the Chesapeake Bay Watershed and Southern Rivers. Eligible costs include the planning and design to upgrade, rehabilitate, and/or expand wastewater treatment plants; the remediation of brownfields; purchase of land for the purpose of conservation; installation of living shorelines; and construction of stormwater best management practices (BMPs) and agricultural BMPs.

# Local government implementation and compliance with requirements of the Chesapeake Bay Preservation Act

## 2019 Progress Report

Since the November 2018 update of this report, Chesapeake Bay Preservation Act (CBPA) compliance reviews continued to be conducted for the Tidewater localities subject to the CBPA. DEQ Local Government Assistance Program staff have been striving for all 84 CBPA localities to be in the position of completing the periodic (every five years) compliance review of their local program by the end of calendar year 2019. With 66 localities now through the compliance review process, and being found fully compliant or working to resolve conditions under a Corrective Action Agreement, 18 localities remain scheduled to undergo a compliance review in the near future. If a DEQ review reveals conditions that must be addressed by a locality in order for their program to come into compliance with the CBPA and the locality does not meet the conditions by an established deadline, a warning letter is issued with a short deadline to comply. The review is passed on to DEQ's Enforcement Division if the locality does not comply with the conditions after the established deadline.

During these compliance reviews, staff assess whether or not the locality is implementing soil and water quality conservation assessments for all active agricultural lands, the status of the water quality provisions of the local comprehensive plans, how well local governments are ensuring that impervious cover is minimized, indigenous vegetation is maintained and land disturbance is minimized on approved development projects and septic tank pump out requirements are met. As part of the compliance review process, localities are required to submit annual reports on their continued implementation of the CBPA. Based on the 2018 annual report cycle (July 1, 2017 – December 31, 2018), 136 soil and water quality conservation assessments on agricultural land were conducted and 35,542 septic systems were pumped out.

# **Chesapeake Bay Total Maximum Daily Load implementation**

# **2019 Progress Report**

The following graphs shows the modeled annual nitrogen, phosphorus and sediment loads reaching the Chesapeake Bay from Virginia based on the Phase 6 Chesapeake Bay Watershed model (Figures 5-7). Each of the bars represents the estimated annual loads reaching the Chesapeake Bay from Virginia for 2009-2018. The last bar on the right shows the model estimated annual loads that would result from full implementation of the BMPs identified in Virginia's Phase III WIP in 2025. Each of the colors stacked in the bars represents the annual loads from the various sectors (natural, agriculture, developed, septic and wastewater).

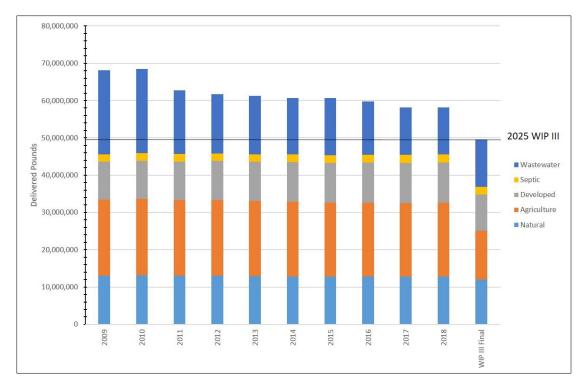


Figure 5: Virginia's Annual Nitrogen Progress Loads for 2009-2018 with WIP III Planned 2025 Loads

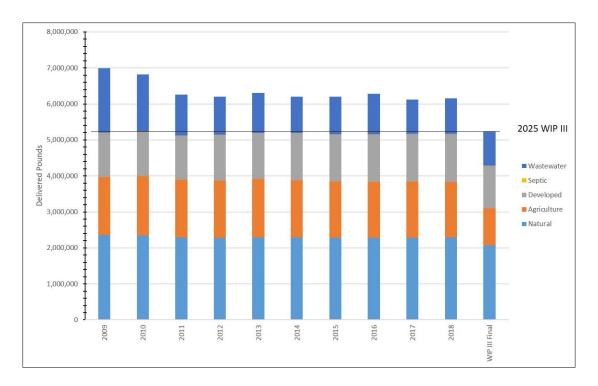


Figure 6: Virginia's Annual Phosphorus Progress Loads for 2009-2018 with WIP III Planned 2025 Loads

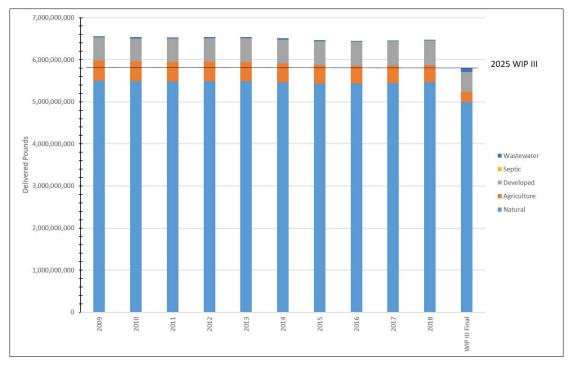


Figure 7: Virginia's Annual Sediment Progress Loads for 2009 - 2018 with WIP III Planned 2025 Loads

For additional information on the Chesapeake Bay TMDL, associated implementation efforts and progress, please visit the <u>DEQ Chesapeake Bay Programs webpage</u> and the <u>Chesapeake Bay Program's ChesapeakeStat</u> website.

# Development of TMDL reports, implementation plans, and implementation projects

### **Development of Total Maximum Daily Load Reports**

# **2019 Progress Report**

As of June 2019, 30 TMDL equations (27 new, 3 revised), each representing a watershed area draining to impaired surface waters, have been EPA approved since July 2018. The figure below shows the number of TMDL equations by pollutant set across Virginia since the inception of the TMDL program (Figure 8).

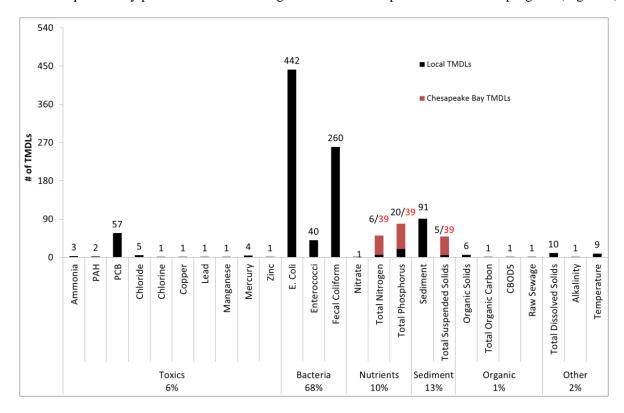


Figure 8: TMDL Equations by Pollutant<sup>1</sup>

Based on the 2016 Integrated Report, Virginia estimates that 8,358 miles of rivers, 79,901 acres of lake, and 2,046 square miles of estuary will require TMDL development in the coming years. To maintain a robust pace of TMDL development with level funding, Virginia has developed several strategies including: a) developing TMDLs using a watershed approach to address multiple impairments in

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<sup>&</sup>lt;sup>1</sup> The graph includes TMDL equations reported previously and newly adopted equations. In some instances, previously established TMDLs were superseded by revised TMDLs. Supersession can be one equation replacing another or one equation replacing many equations.

watersheds with similar characteristics; b) developing TMDLs in-house; c) identifying non-TMDL solutions, such as plans that outline BMP implementation strategies in predominantly nonpoint source (NPS) polluted watersheds; and d) developing TMDLs that are more easily implemented. Virginia continues to explore tools and options for restoring and protecting water quality, both for environmental benefit and efficient program management.

Starting in the winter of 2014, states, including Virginia, began prioritizing watersheds for TMDL or TMDL alternative development for the approaching six-year window (2016-2022). Watersheds are prioritized for TMDL development based on types of impairment, public interest, available monitoring, regional input, and available funding. DEQ embarked on data analysis to identify highest priority watersheds, particularly those that appear to be valued for the impaired designated use. All of the prioritized watersheds for TMDL or TMDL alternative development during 2016-2022 were assembled into a list and public noticed for public comment on July 27, 2015. Only one comment was received and addressed by DEQ. It did not result in any changes to the priorities list that was then finalized following the close of the 30-day public comment period and submitted to EPA. After a few months of implementing the priorities list, EPA announced that states could revise their priorities lists and include TMDL revisions in the list. Accordingly, in the winter of 2016 DEQ revised the list of prioritized impaired waters and public noticed it for public comment on April 4, 2016. The comment period closed on May 4, 2016 with no comments received. Most recently in 2018, EPA gave states the opportunity to adjust their priorities lists to adapt to changes in program resources. This revised list was public noticed for public comment on April 2, 2018. The comment period ended on May 4th, 2018 with no comments received. Following the close of the public comment period, the list of priorities was finalized and submitted to EPA. The 2016-2022 TMDL program priorities can be found on Virginia's TMDL website.

### **Development of TMDL Implementation Plans**

### **2019 Progress Report**

Virginia law (1997 Water Quality Monitoring, Information, and Restoration Act, §§ 62.1- 44.19:4 through 19:8 of the *Code of Virginia*, or WQMIRA) requires the development and implementation of a plan (including a TMDL when appropriate) to achieve fully supporting status for impaired water. The development of an Implementation Plan (IP) is Virginia's mechanism for addressing nonpoint pollutant sources in impaired (TMDL) watersheds. The IP includes: water quality goals, control measure goals, a schedule of corrective actions, monitoring strategy and associated costs and benefits of implementation. DEQ, along with other agency and non-agency partners, continues to develop and implement IPs throughout Virginia. In FY 2019, DEQ and other partners completed 2 IPs covering 95 impaired segments. In addition, 5 IPs covering 36 impairments were under development at the end of the fiscal year.

The graph below summarizes implementation planning progress since the program inception. Since 2001, Virginia has completed 92 IPs, addressing 571 impairments (Figure 9).

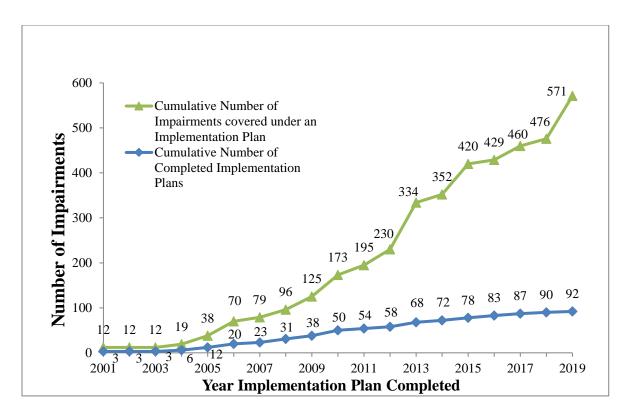


Figure 9: Cumulative Summary of Implementation Plan Development through June 2019

As funding limitations have continued over the years, it has become increasingly important to evolve the implementation planning program. DEQ is currently evaluating the prioritization methods of developing implementation plans, as well as how these plans are written. More efforts are being placed on producing joint TMDL-IP reports, exploring TMDL alternatives, evaluating larger watershed areas, pursuing more watershed-based plans and simplifying modeling efforts. These efforts have allowed the implementation planning program to seek new opportunities (funding and partnerships).

A list of all completed local Implementation Plans is provided in the table below (Table 5). Bacteria and sediment continue to be the most common pollutants addressed through implementation planning.

**Table 5: Completed Implementation Plans (January 2001 – June 2019)** 

Watershed (# of impairments / # of impaired				Fiscal year
segments)	Location (county or city)	Impairment	Lead	Completed
Middle Fork Holston (3/3)	Washington	Вс	DCR	2001
North River (Muddy, Lower Dry, Pleasant, and Mill	Rockingham	Bc, Be	DCR	2001
Creek) (5/4)		(Nitrate)	DCK	2001
Upper Blackwater River (4/4)	Franklin	Вс	DCR	2001
Catoctin Creek (4/4)	Loudoun	Вс	DCR	2004
Holmans Creek (2/2)	Shenandoah	Bc, Be (sed)	DCR	2004
Four Mile Run (1/1)	Arlington, Alexandria	Вс	DEQ	2004
Willis River (1/1)	Cumberland, Buckingham	Вс	DCR	2005
Chowan Study Area (9/9)	Multiple Counties	Вс	DEQ	2005
Moores Creek (1/1)	Charlottesville, Albemarle	Вс	DEQ	2005

Watershed (# of impairments / # of impaired segments)	Location (county or city)	Impairment	Lead	Fiscal year Completed
Guest River (5/5)	Wise, Scott, Dickenson	Be (sed)	DEQ	2005
Lower Blackwater, Maggoddee and Gills Creek (3/3)	Franklin	Вс	DCR	2005
Lynnhaven (shellfish) (2/2)	VA Beach	Вс	DEQ	2005
Cooks Creek and Blacks Run (6/2)	Rockingham, Harrisonburg	Bc, Be (sed & P)	DCR	2006
Thumb, Deep, Carter and Great Runs (4/4)	Fauquier, Stafford	Вс	DCR	2006
Big Otter (8/8)	Bedford, Campbell	Вс	DCR	2006
Mill and Dodd Creeks (2/2)	Floyd, Montgomery	Вс	DCR	2006
Little and Beaver Creek (3/2)	Bristol, Washington	Bc, Be (sed)	DCR	2006
Stroubles Creek (1/1)	Montgomery	Be (sed)	DEQ	2006
Back Creek (2/1)	Pulaski	Bc, Be (sed)	DEQ	2006
Abrams and Opequon Creek (8/5)	Frederick, Winchester	Bc, Be (sed)	DEQ	2006
Knox and PawPaw Creek (4/2)	Buchanan	Bc, Be (sed)	DEQ	2007
Hawksbill and Mill Creek (2/2)	Page	Вс	DCR	2007
Looney Creek (1/1)	Botetourt	Вс	DCR	2007
Upper Clinch River (1/1)	Tazewell	Be (sed)	DCR	2008
Occahannock Creek (shellfish) (1/1)	Accomack	Вс	DCR	2008
Falling River (1/1)	Campbell, Appomattox	Вс	DCR	2008
Dumps Creek (2/1)	Russell	TSS, TDS	DEQ	2008
Bluestone River (2/1)	Tazewell, Bluefield	Bc, Be (sed)	DCR	2008
Smith Creek (2/1)	Rockingham, Shenandoah	Bc, Be (sed)	DEQ	2008
Appomattox River – Spring Creek, Briery Creek, Bush River, Little Sandy River and Saylers Creek (5/5)	Prince Edward, Amelia	Вс	DCR	2008
Appomattox River – Flat, Nibbs, Deep and West Creeks (4/4)	Amelia, Nottoway	Вс	DCR	2008
Straight Creek, Stone Creek and Tributaries (3/3)	Lee	Bc, Be (sed)	DEQ	2009
Long Glade Run, Mossy Creek and Naked Creek (5/3)	Augusta, Rockingham	Bc, Be (sed)	DCR	2009
Back Bay Watershed (1/1)	City of Virginia Beach	Вс	DEQ	2009
North Landing Watershed (4/4)	City of Virginia Beach	Вс	DEQ	2009
Pigg River and Old Womans Creek (8/8)	Franklin, Pittsylvania	Вс	DEQ	2009
Cub, Turnip, Buffalo and UT Buffalo Creeks (4/4)	Appomattox, Charlotte	Вс	DCR	2009
Hazel River Watershed (4/4)	Culpeper, Madison, Rappahannock	Вс	DCR	2009
Greenvale Creek, Paynes Creek and Beach Creek (shellfish)(3/2)	Lancaster	Вс	DCR	2010
Ash Camp and Twitty's Creek (2/2)	Charlotte	Be (sed)	DCR	2010
Upper & Lower Middle River, Moffett Creek & Polecat (7/5)	Augusta	Bc, Be (sed)	DCR	2010
Mill and Powhatan Creek (2/2)	James City County	Вс	DEQ	2010
Lewis Creek (1/1)	Russell	Be (sed)	DCR	2010
Browns, Craig and Marsh Runs (3/3)	Fauquier	Вс	DCR	2010
Little Dark Run and Robinson River (3/3)	Culpeper & Madison	Вс	DCR	2010
Rock Island, Austin, Frisby, Troublesome Creeks, North and Slate Rivers (6/6)	Buckingham	Вс	DCR	2010
Hays, Moffatts, Otts and Walker Creeks (4/4)	Augusta & Rockbridge	Вс	DCR	2010
Christians Creek and South River (6/3)	Augusta & Waynesboro	Bc, Be (sed)	DCR	2010

Watershed (# of impairments / # of impaired segments)	Location (county or city)	Impairment	Lead	Fiscal year Completed
South James River, Ivy, Tomahawk, Burton, Judith,	Campbell, Bedford,	Вс	DEQ	2010
Fishing, Blackwater and Beaver Creeks (8/8)	Amherst, Lynchburg Suffolk	D -	DEO	2010
Nansemond River, Shingle Creek (3/3)		Вс	DEQ	
Cherrystone Inlet, Kings Creek (shellfish) (1/1)	Northampton	Вс	DCR	2011
Roanoke River Watersheds – Upper Banister River and Stinking River, Bearskin, Cherrystone and Whitethorn Creeks (5/5)	Pittsylvania	Вс	DCR	2011
York Basin Watersheds – Beaver Creek, Goldmine Creek, Mountain Run, Pamunkey Creek, Plentiful Creek, Terry's Run (6/6)	Louisa, Orange, Spotsylvania	Вс	DCR	2011
James River Watersheds- James River and Bernards, Powhite Reedy, Gilles, Almond, Goode, Falling and Noname Creeks (10/10)	Chesterfield, Powatan, Henrico, Richmond	Вс	DEQ	2011
Little River Watershed – Little River, Meadow Run, Pine, West Fork Dodd, Dodd, Meadow, Brush, Laurel, Big Indian Creeks (26/26)	Montgomery & Floyd	Bc, Be (sed), Temp	DEQ	2012
Clinch River; Coal, Middle, and Plum Creeks (7/7)	Tazewell	Bc, Be (sed)	DEQ	2012
Hoffler Creek (1/1)	Suffolk & Portsmouth	Вс	DEQ	2012
Mill Creek (1/1)	Northampton	Be (DO, pH)	DEQ	2012
Lower Banister River, Polecat Creek and Sandy Creek (3/3)	Halifax, Pittsylvania	Вс	DCR	2013
Middle Fork Holston River & Wolf Creek (8/6)	Abingdon, Smyth, Washington, Wythe	Bc, Be (sed)	DCR	2013
Spout Run (4/3)	Clarke	Bc, Be (sed)	DCR	2013
Piankatank River, Milford Haven, Gwynns Island (17/16)	Matthews, Middlesex, Gloucester	Вс	DCR	2013
Mill Creek, Cove Creek, Miller Creek, Stony Fork, Tate Run, S.F. Reed Creek, Reed Creek (9/9)	Wythe	Вс	DEQ	2013
Beaverdam, Boatswain Creek, Chickahominy River, Collins Run, Stony Run (5/5)	Hanover, Henrico, Charles City, Richmond	Вс	DEQ	2013
Rockfish River (4/4)	Nelson	Bc, Be (sed)	DEQ	2013
South Fork Mayo River, North Fork Mayo River, Blackberry Creek, Smith Creek, Marrowbone Creek, Leatherwood Creek (8/8)	Henry, Patrick, and City of Martinsville	Вс	DEQ	2013
Darden Mill Run, Mill Swamp, Three Creek (9)	Brunswick, Greensville & Southampton	Вс	DEQ	2013
North Fork Holston River (35/35)	Scott, Washington, Smyth, Russell, Bland, Tazewell	Bc, Temp	DEQ	2013
Linville Creek (2/1)	Rockingham, Broadway	Bc, Be (sed)	DEQ	2014
Wards Creek, Upper Chippokes Creek, Western Run, Crewes Channel, West Run, James River (6/6)	Charles City, Henrico & Hanover	Вс	DEQ	2014
Elk and Cripple Creek (2/2)	Grayson & Wythe	Вс	DEQ	2014
Tye River, Hat Creek, Rucker Run, Piney River, Mill Creek, Turner Creek, Rutledge Creek, Buffalo River (8/8)	Amherst, Nelson	Вс	DEQ	2014
Mattawoman, Hungars, UT-Hungars, Barlow, Jacobus, The Gulf (6/6)	Northampton	Вс	DEQ	2015

Watershed (# of impairments / # of impaired segments)	Location (county or city)	Impairment	Lead	Fiscal year Completed
Colliers Creek, North Fork Buffalo Creek, South Fork Buffalo Creek, Buffalo Creek, Cedar Creek (5/5)	Rockbridge	Вс	DEQ	2015
Crab Creek (2/1)	Town of Christiansburg, Montgomery County	Bc, Be (sed)	DEQ	2015
Fairview Beach (1/1)	King George	Вс	DEQ	2015
Chestnut Creek (2/2)	Carroll & Grayson, Town of Galax	Bc, Be (sed)	DEQ	2015
Roanoke River Watersheds –Part 1 – Mud Lick Creek, Mason Creek, Murray Run, Ore Branch, Peters Creek, Roanoke River, Carvin Creek, Glade Creek, Laymantown Creek, Tinker Creek, Back Creek (40/34)*	Botetourt, Montgomery, Roanoke, Roanoke City, Salem, Town of Vinton	Bc, Be (sed)	DEQ	2015/2016
Turley Creek, Long Meadow (2/2)	Rockingham	Be (sed)	DEQ	2016
Chuckatuck Creek, Brewers Creek (2/2)	Suffolk	Вс	DEQ	2016
Banister River, Winn Creek (3/3), Terrible Creek	Town of Halifax, Halifax	Вс	DEQ	2016
Hardware River (2/2)	Albemarle, Fluvanna	Вс	DEQ	2016
Upper Rapidan River Watersheds – Garth Run, UT Rapidan River, Rapidan River, Beautiful Run, Rapidan River, UT Rapidan River, Poplar Run, Blue Run, Marsh Run, Rippin Run (10/10).	Albemarle, Greene, Madison. Orange	Вс	DEQ	2016
Roanoke River Watersheds- Part 2 – North Fork Roanoke River, South Fork Roanoke River, Bradshaw Creek, Wilson Creek (8/4)	Floyd, Montgomery, Roanoke	Bc, Be (sed)	DEQ	2017
Crooked Run, Stephens Run, West Run, and Willow Run (4/4)	Frederick, Warren	Вс	DEQ	2017
Upper Clinch River and Tributaries (8/8)	Tazewell	Вс	DEQ	2017
Blackwater Creek, Clinch River, N.F. Clinch River, Stock Creek and Moll Creek (11/11)	Scott, Russell, Wise	Вс	DEQ	2017**
Cromwells Run, Little River, Upper Goose Creek (3/3)	Fauquier, Loudoun	Вс	DEQ	2018**
Little Calfpasture River (1/1)	Augusta, Rockbridge	Be (sed)	DEQ	2018**
Powell River, North Fork Powell, South Fork Powell, Butcher Creek, Wallen Creek (12/10)	Lee, Wise	Bc, Be (sed)	DEQ	2018**
Dan River- Birch Creek, Byrds Branch, Doubles Creek, Fall Creek, Sandy Creek (94/94)	Carroll, Floyd, Halifax, Henry, Patrick, Pittsylvania	Вс	DEQ	2019*
Woods Creek IP (1/1)	Lexington, Rockbridge	Вс	DEQ	2019
Yeocomico River (13/13)	Northumberland, Westmoreland	Вс	DEQ	UD
Accotink Creek (3/3)	Fairfax, Fairfax County	Chloride	DEQ	UD
Mattaponi River IP (14/14)	Caroline, King and Queen, Spotsylvania	Вс	DEQ	UD
North Fork Catoctin IP (2/2)	Loudon	Be (sed)	DEQ	UD
McClure River IP (6/6)	Dickenson	Вс	DEQ	UD

Impairment types: Bc = bacteria, Be = Benthic, P = phosphorus, TSS = Total suspended solids, TDS = Total dissolved solids, Sed = sediment. \*IP has been completed: awaiting approval from USEPA. \*\*IP has been approved by USEPA, but not yet approved by the State Water Control Board.

## **Watershed Restoration and TMDL Implementation**

### **2019 Progress Report**

The goal of the TMDL Implementation Program is to implement targeted, on-the-ground activities, identified in TMDL implementation plans, which will result in water quality improvements and subsequent delisting of impaired streams. Virginia uses a staged approach that provides opportunities for periodic evaluation of the effectiveness of the implementation actions and adjustment of efforts to achieve water quality objectives in a timely and cost-effective manner. Virginia's TMDL Implementation Program was developed by DCR in 2001 and has been funded by a mix of federal and state funds. In June 2013 the responsibility for program administration was moved to DEQ. From July 1, 2018 through June 30, 2019 DEQ managed 23 implementation projects funded partially or fully with Federal Section 319(h). All projects are listed below (Table 6).

Table 6: 319(h) Funded TMDL Implementation Projects Active in Virginia FY 2019

Watershed Area	District and/or Partner	Years of Implementation and Funding <sup>2</sup>
Banister and Winn Creeks IP: Lower Banister River and Terrible Creek	Halifax SWCD	\$319(h): 2018-2021
Buffalo Creek, Colliers Creek and Cedar Creek	Natural Bridge SWCD	§319(h):2017-2020
Clinch Cove and Tributaries: Copper and Moll Creeks	Clinch Valley SWCD	\$319(h): 2018-2021
Flat, Nibbs, Deep and West Creeks	Piedmont SWCD	§319(h): 2015-2020 (septic only); WQIF/VNRCF: 2007-2015– Agriculture only
Gulf, Barlow, Mattawoman, Jacobus and Hungars Creeks	Accomack-Northampton Planning District Commission	\$319(h): 2019-2021 (Residential only)
Hardware River and North Hardware River	John Marshall SWCD	§319(h): 2015-2019
Linville Creek	Shenandoah Valley SWCD	\$319(h): 2015-2019
Little Dark Run and Robinson River	Culpeper SWCD	§319(h): 2015-2021
North Fork Holston River – Scott County	LENOWISCO PDC	§319(h): 2017-2020 (Residential only)
North Fork Holston River – Smyth County	Evergreen SWCD	\$319(h): 2018-2021
North Fork Holston River – Washington County	Holston River SWCD	\$319(h): 2017-2020
Slate River and Rock Island Creek	Peter Francisco SWCD	§319(h): 2010-2021
Smith and Mayo Rivers IP: Smith River and Blackberry Creek	Blue Ridge SWCD	§319(h): 2017-2020 (Residential Only)

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<sup>&</sup>lt;sup>2</sup> Federal EPA Nonpoint Source Implementation Grant (319h); Watershed Improvement Fund Request for Proposals (WQIF RFP), State Virginia Natural Resources Commitment Fund (VNRCF), Virginia Natural Resources Commitment Fund - Chesapeake Bay Livestock Exclusion Initiative (VNRCF- CBLEI)

Watershed Area	District and/or Partner	Years of Implementation and Funding <sup>2</sup>
South River and Christians Creek	Chesapeake Bay Foundation and Headwaters SWCD	§319(h): 2017-2020 (Agriculture Only)
Spring, Briery, Little Sandy, Saylers Creeks and Bush River	Piedmont SWCD	§319(h): 2016-2020 (residential only); WQIF/VNRCF: 2007-2015– Agriculture only
Tye River, Hat Creek, Rucker Run and Piney River	John Marshall SWCD	§319(h): 2015-2021
Upper Clinch River	Upper TN River Roundtable, Inc,	§319(h): 2016-2019
Upper Goose Creek	John Marshal SWCD	\$319(h): 2018-2021 (Agriculture only)
Upper Hazel River, Hughes River, Rush River and Thornton River	Culpeper SWCD	\$319(h):2009-2021, VNRCF: 2011-2015, WQIF RFP: 2007-2009, 2016-2019
Upper Rapidan River	Culpeper SWCD	§319(h): 2016-2021
Upper Roanoke River Part 1 IP: Glade and Tinker Creeks	Mountain Castles SWCD	\$319(h): 2018-2021 (Residential Only)
Upper Roanoke River Part 1 IP: Mudlick and Glade Creeks	Western Virginia Water Authority	\$319(h): 2018-2021 (Residential Only)
Upper York River (Orange County)	Culpeper SWCD	\$319(h): 2012-2021,VNRCF: 2012-2015, WQIF RFP: 2016-2019

The map below depicts the overall status of nonpoint source (NPS) TMDL implementation in Virginia since 2001 (Figure 10). It includes watersheds where TMDL implementation plans have been developed and TMDL implementation projects have been active that have received strategic funding. It should be noted that the Virginia Department of Conservation and Recreation administers a statewide agricultural cost-share program that resulted in BMP installation and implementation in various implementation plan areas and although not reflected on the maps, the information is presented in the remaining part of this section.

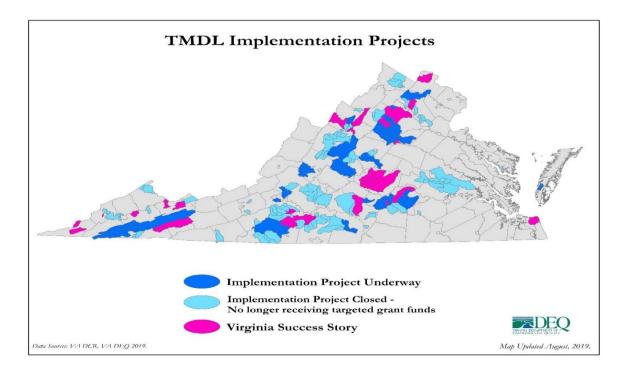


Figure 10: Status of NPS TMDL Implementation Projects by Watersheds in Virginia (2001 – August 2019)

The map below identifies the specific watersheds where there were 319(h) funded active NPS implementation projects in Virginia in fiscal year 2019 (Figure 11).

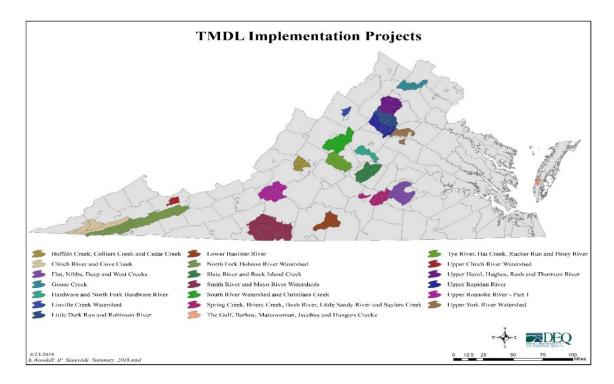


Figure 11: 319(h) funded NPS TMDL Implementation Projects in Virginia as of June 30, 2019

# Past TMDL Implementation Projects with Continued Implementation Activity during FY 2019

### **Funding of Implementation**

As the lead agency in TMDL implementation, DEQ utilizes both federal § 319(h) and Chesapeake Bay Implementation Grant Program grant funds to pay for staff that provide project management and technical support to watershed stakeholders implementing projects. In addition, Virginia runs a comprehensive cost-share program for BMP implementation utilizing both federal (§ 319(h) and CBIG) grants and state resources (from the Water Quality Improvement Fund, the Virginia Natural Resources Commitment Fund and the Virginia Agricultural Cost-Share program).

The 23 implementation projects listed earlier were supported in part by federal EPA § 319(h) grants. In addition other sources of agricultural and residential septic BMPs within implementation plan areas were reported. In the first half of FY 2019 a total of 426 agricultural and residential septic BMPs were installed within 50 Implementation Plan areas encompassing 98 implementation watersheds, utilizing \$6,176,617 in state, federal, private funds and landowner contributions. The table below summarizes the BMP installation in implementation plan areas, distinguishing what was coordinated by DEQ and what wasn't coordinated by DEQ (Table 7).

Table 7: Summary of BMP Installation by Project Coordinated by DEQ (7/1/2018 – 12/31/2018)

Coordination of	# of IP	# of IP	# of	Total	% of	% of	% # of IP
Work	Reports	Watersheds	BMPs	BMP Cost	BMP	Funding	Watersheds
Coordinated by DEQ	18	42	273	\$629,728	64%	10%	43%
Not Coordinated by				\$5,547,344			
DEQ	47	72	153		36%	90%	73%
Total	50	98	426	\$6,176,617			

Implementation heavily favored activity within the Chesapeake Bay drainage versus BMP installation work outside of the Chesapeake Bay drainage. Of the BMPs installed, 23% were outside of the Chesapeake Bay, accounting for 47% of the total BMP funding and working in 40% of the implementation plan watersheds. The table below summarizes the BMP installation in implementation plan areas, within the Chesapeake Bay drainage basin and activity outside of the Chesapeake Bay (Table 8).

Table 8: Summary of BMP Installation by Water Basin (7/1/2018 – 12/31/18)

Watershed Drainage Basin	# of IP Reports	# of IP Watersheds	# of BMPs	Total BMP Cost	% of BMP	% of Funding	% # of IP Watersheds
Chesapeake Bay	28	59	330	\$3,339,477	77%	54%	60%
Outside Chesapeake Bay	22	39	96	\$2,837,140	23%	46%	40%
Total	50	98	426	\$6,176,617			

In the first half of FY 2019, a total of 426 BMPs were installed costing a total of \$4,086,944 of federal and state funds and \$2,089,673 of landowner contributions. A summary of the first half of FY 2019 funding for BMP implementation by funding source is provided in the table below (Table 9).

Table 9: Summary of BMP Installation by Funding Source within IP Watersheds (7/1/2018 - 12/31/2018)

Funding Source	# of BMPs	\$ of Cost-share Paid	\$ Landowner or Other Contribution	Total BMP Cost
Federal-319H	218	\$407,973	\$184,759	\$592,732
Local Funding	1	\$4,369	\$1,092	\$5,461
State-CREP	12	\$49,964	\$131,928	\$181,892
State-VACS	121	\$3,430,491	\$945,806	\$4,376,296
Remediation Funds	5	\$176,858	\$2,927	\$179,785
State-WQIF	55	\$17,290	\$19,251	\$36,540
Other	14		\$803,910	\$803,910
<b>Grand Total</b>	426	\$4,086,944	\$2,089,673	\$6,176,617

In addition, a breakdown of BMP installation and funds spent by Implementation Plan area is shown in the table below (Table 10).

Table 10: Cost-share funds spent on implementation by TMDL IP Watershed (7/1/2018 - 12/31/2018)

TMDL Implementation Plan	# BMPs	Cost-Share Paid	Landowner or Other Contribution	Total Cost
Banister River, Winn Creek, and Terrible Creek	1	\$12,102	\$3,026	\$15,128
Beaver Creek and Little Creek	1	\$215	\$225	\$440
Big Otter River Watershed	3	\$250,918	\$0	\$250,918
Blackwater River (Upper, Middle, North Fork and South Fork)	1	\$70,000	\$36,629	\$106,629
Buffalo Creek, Colliers Creek and Cedar Creek	2	\$86,771	\$25,247	\$112,018
Carter Run, Great Run, Deep Run and Thumb Run	1	\$11,586	\$2,896	\$14,482
Catoctin Creek	1	\$4,266	\$1,066	\$5,332
Chestnut Creek Watershed	1	\$871	-\$20	\$851

TMDL Implementation Plan	# BMPs	Cost-Share Paid	Landowner or Other Contribution	Total Cost
Chowan River Watershed	3	\$21,905	\$17,079	\$38,985
Clinch River and Cove Creek	1	\$1,900	\$2,035	\$3,935
Cooks Creek and Blacks Run	3	\$375	\$375	\$750
Craig Run, Browns Run and Marsh Run	2	\$8,960	\$67	\$9,027
Cripple Creek and Elk Creek	7	\$83,015	\$37,739	\$120,754
Crooked, Stephens, West Runs and Willow Brook	1	\$16,171	\$30,961	\$47,132
Cub Creek, Turnip Creek, Buffalo Creek and UT to Buffalo				
Creek	3	\$140,959	\$7,334	\$148,293
Dan River and Birch Creek	2	\$8,628	\$1,746	\$10,374
Dodd Creek	1	\$30,662	\$7,665	\$38,327
Flat, Nibbs, Deep and West Creeks	8	\$33,036	\$9,834	\$42,870
Hardware and North Fork Hardware River	19	\$50,960	\$48,142	\$99,102
Hawksbill Creek and Mill Creek	2	\$10,932	\$62,867	\$73,799
Hays, Moffatts, Walker and Otts Creeks	3	\$23,079	\$84,077	\$107,156
Holmans Creek	4	\$588	\$888	\$1,475
Linville Creek Watershed	14	\$19,957	\$209,648	\$229,605
Little Dark Run and Robinson River	57	\$270,966	\$44,012	\$314,978
Little River Watershed	1	\$14,384	\$3,596	\$17,979
Long Meadow Run and Turley Creek	3	\$416	\$2,086	\$2,501
Lower Banister River	1	\$37,000	\$0	\$37,000
Lower Blackwater River, Maggodee and Gills Creek	4	\$120,340	\$32,311	\$152,651
Middle Clinch River	1		\$40,878	\$40,878
Middle River Watershed	7	\$78,712	\$6,999	\$85,712
Mossy Creek, Long Glade Run and Naked Creek	3	\$32,195	\$227,751	\$259,946
North Fork Holston River Watershed	33	\$435,462	\$124,850	\$560,313
North River	6	\$528	\$119,414	\$119,942
Pigg River and Old Womans Creek Watersheds	4	\$272,014	\$29,431	\$301,445
Powell River and Tributaries	9	\$330,206	\$4,488	\$334,695
Reed Creek Watershed	4	\$239,816	\$9,969	\$249,786
Slate River and Rock Island Creek	43	\$65,813	\$31,212	\$97,025
Smith Creek Watershed	13	\$38,988	\$606,921	\$645,909
Smith River and Mayo River Watersheds	12	\$180,349	\$19,473	\$199,822
South River Watershed and Christians Creek	6	\$196,388	\$38,211	\$234,599
Spring Creek, Briery Creek, Bush River, Little Sandy River				
and Saylers Creek	13	\$33,988	\$34,226	\$68,214
Tye River, Hat Creek, Rucker Run and Piney River	6	\$11,806	\$5,559	\$17,365
Upper Goose Creek, Cromwells Run and Little River	8	\$147,957	\$18,868	\$166,826
Upper Hazel River, Hughes River, Rush River and Thornton				
River	45	\$18,237	\$18,881	\$37,118
Upper Nansemond River	2		\$2,382	\$2,382
Upper Rapidan River	37	\$361,011	\$10,135	\$371,146
Upper Roanoke River - Part 1	2	\$164,280	\$0	\$164,280
Upper Roanoke River - Part 2	1	\$43,659	\$0	\$43,659
Upper York River Watershed	18	\$74,467	\$17,373	\$91,839
Willis River Watershed	3	\$30,108	\$51,118	\$81,226
Grand Total	426	\$4,086,944	\$2,089,673	\$6,176,617

### **BMP Implementation and Pollutant Reductions**

Tracking both BMP implementation and water quality improvements in TMDL watersheds is critical in measuring success of the TMDL program. BMPs are effective and practical ways to prevent or reduce pollutants from nonpoint sources to protect and restore water quality. While highly effective BMP tracking programs are in place to account for BMPs installed using state or federal cost share funds, tracking BMPs installed voluntarily (without government assistance) has proven challenging. DEQ, along with partner agencies, is planning mechanisms by which voluntary practices can be accounted for; however, BMP implementation and associated pollutant reductions reported to date are mostly practices installed with government cost share funds.

As previously stated, there were 50 watershed implementation plan project areas where 426 BMPs were installed from July 1, 2018 through December 31, 2019. These actions resulted in over 419,709 linear feet of stream exclusion (excluding 4,357 animal units from accessing streams), 348 acres of riparian buffer, and the reduction of 244,186 pounds of nitrogen, 18,289 pounds of phosphorous, 9,545 tons of sediment, and 1.68E+16 colony forming units (CFU) of fecal coliform bacteria. In addition, the program was able to address straight pipes and failing or failed septic systems from 265 homes with TMDL Implementation Plan areas.

The tables below provide a summary of BMP related information, pollutant reductions achieved and a detailed accounting of the type of BMPs installed in TMDL watersheds (Tables 11 and 12).

Table 11: Summary of BMP related information achieved through TMDL Implementation (7/1/2018 - 12/31/18)

Data	Total
Number of BMPs Installed	426
Number of Implementation Plan Reports	50
Number of Implementation Plan Watersheds	98
Acres of Buffer Created/Installed	348
Linear Feet of Streambank excluded from livestock	419,709
Number of Homes for which Septic Systems were addressed	265
Number of Animal Units excluded from Stream Access	4,357
Total Pounds of Nitrogen Reduced	244,186
Total Pounds of Phosphorus Reduced	18,259
Total Tons of Sediment Reduced	9,545
Total Bacteria Reduced (CFU)	1.68E+16

Table 12: Types of BMPs Installed through TMDL Implementation (7/1/2018 - 12/31/2018)

Practice	Practice Description	Units	# of BMPs	Extent of BMP Installed	Ac Riparian Buffer Created	Linear Ft Streambank Protected	Animal Units Excluded
CCI-	Forested Riparian Buffer						
FRB-1	- Maintenance Practice	Acres	1	4			-
CCI-SE-	Stream Exclusion -	Lin.					
1	Maintenance Practice	Feet	9	94,951		94,951	-
	CREP Woodland Buffer						
CRFR-3	Filter Area	Acres	5	13			-
	CREP Stream Exclusion						
	with Grazing Land	Lin.					
CRSL-6	Management	Feet	6	11,990	10	11,990	176
CRWP-	2	Lin.		,		,	
2	CREP Stream Protection	Feet	1	890	2	890	_
	Woodland buffer filter						
FR-3	area	Acres	1	5			_
TK 3	Livestock Exclusion	710103	-				
	with Riparian Buffers	Lin.					
LE-1T	for TMDL Imp.	Feet	8	21,195	17	21,195	228
DL 11	Livestock Exclusion	Lin.	0	21,173	17	21,173	220
LE-2	with Reduced Setback	Feet	6	19,879		19,879	212
RB-1	Septic Tank Pumpout	Count	221	221		19,679	212
KD-1	Connection to Public	Count	221	221			-
RB-2		Count	1	1			
KD-Z	Sewer	Count	1	1			-
DD 2	Septic Tank System	G	15	1.5			
RB-3	Repair	Count	15	15			-
	Conventional Onsite						
	Sewage Systems Full						
DD 2D	Inspection and Non-	G	0	0			
RB-3R	permitted Repair	Count	9	9			-
DD 4	Septic Tank System	G .		0			
RB-4	Replacement	Count	9	9			-
	Septic Tank System						
DD 4D	Installation/Replacement		_	_			
RB-4P	with Pump	Count	6	6			-
	Installation of						
	Alternative Waste	_					
RB-5	Treatment System	Count	4	4			-
	Long Term Vegetative						
SL-1	Cover on Cropland	Acres	14	387			-
	Permanent vegetative						
SL-11	cover on critical areas	Acres	4	5			-
	Stream Exclusion With						
	Grazing Land	Lin.					
SL-6	Management	Feet	75	260,554	293	260,554	3,642
	Extension of CREP						
SL-7	Watering Systems	Acres	5	233			-
	Small Grain and Mixed						
	Cover Crop for Nutrient						
	Management and						
SL-8B	Residue Management	Acres	2	43			-

Practice	Practice Description	Units	# of BMPs	Extent of BMP Installed	Ac Riparian Buffer Created	Linear Ft Streambank Protected	Animal Units Excluded
	Grazing Land						
SL-9	Management	Acres	4	136			-
	Voluntary Stream	Lin.					
VSE-5	Exclusion	Feet	1	10,000	8	10,000	50
	Streambank protection	Lin.					
WP-2	(fencing)	Feet	1	250	0	250	50
	Animal waste control						
WP-4	facilities	Count	12	12			-
WP-4B	Loafing lot management system	Count	2	2			-
WP-4C	Composter Facilities	Count	4	4			-
Total			426		330	419,709	4,357

# **Virginia Water Quality Improvements and Success Stories**

The success of Virginia's Nonpoint Source Management Program and the TMDL Implementation Program is also documented by describing improvement of water quality conditions via NPS Success Stories. Through Section 319 Nonpoint Source Success Stories, EPA and DEQ document progress of partially or fully restoring waterbodies associated with NPS implementation actions.

Since 2002 Virginia's Nonpoint Source Management Program and associated TMDL Implementation Program and its partners have written 27 success stories that address delisting and/or water quality improvement of 39 impaired stream segments. These stories are classified into two types: Type 1 stories are related to partial or full restoration (delisting of impairments), Type 2 indicates significant water quality improvement (Table 13). The map below shows the location of success stories in Virginia (Figure 13).

**Table 13: Virginia TMDL Success Stories (2001 – 2019)** 

Туре	# Segments delisted or WQ improved	Name of Success Story	Year Approved by EPA	Торіс
2	1	Cabin Branch Mine Orphaned Land Project	2001	Mining
2	1	Toncrae Mine Orphaned Land Project	2002	Mining
2	1	Middle Fork Holston River (Three Creeks)	2005	TMDL Implementation
2	2	Muddy Creek and Lower Dry River	2007	TMDL Implementation
1	1	Batie Creek	2008	Karst Program
1	3	Lynnhaven, Broad and Linkhorn Bays	2009	Shellfish
2	1	Valzinco Mine Orphaned Land Project	2008	Mining

Туре	# Segments delisted or WQ improved	Name of Success Story	Year Approved by EPA	Торіс
1	3	Willis River	2010	TMDL Implementation
1	1	Middle Creek	2012	Mining
2	1	Black Creek	2012	Mining
1	1	Muddy Creek	2012	TMDL Implementation
2	1	Carter Run	2013	TMDL Implementation
2	1	Flat Creek	2013	TMDL Implementation
1	1	Upper Clinch River	2014	TMDL Implementation
1	2	Cub Creek	2014	TMDL Implementation
1	2	Byers and Hutton Creeks	2015	TMDL Implementation
1	1	Little Sandy Creek	2015	TMDL Implementation
1	2	Blackwater River	2016	TMDL Implementation
2	1	Big Chestnut Creek	2016	TMDL Implementation
1	3	Upper Robinson River	2017	TMDL Implementation
1	2	Mountain Run	20181	TMDL Implementation
1	1	Stone Creek	20181	Mining
1	2	Willis River	20181	TMDL Implementation
1	1	Slate River-Rock Island Creek	2019 <sup>2</sup>	TMDL Implementation
1	1	Dumps Creek	2019²	TMDL Implementation
1	1	Deep Creek	2019³	TMDL Implementation
1	1	Middle River	2019 <sup>3</sup>	TMDL
Total	39			

<sup>1=</sup> These stories were submitted to EPA in 2017 and approved and published by EPA in 2018

<sup>2=</sup> These stories were submitted to EPA by 6/30/18 and approved and published by EPA in 2019

<sup>3=</sup> These stories were submitted to EPA by 6/30/19 but were not yet approved or published by EPA



Figure 12: Virginia Success Stories (2002 – Present)

# **Healthy Waters**

### **2019 Progress Report:**

The Commonwealth of Virginia defines ecologically healthy watersheds as those that maintain high ecological integrity when viewed in a holistic assessment approach that addresses in-stream habitat, stormwater inputs, invasive species and natural flows. The role of Virginia's Department of Conservation and Recreation, Division of Natural Heritage (DNH) is the identification, monitoring and protection of unique aquatic and terrestrial communities and rare plant and animal species that contribute important ecosystem services or represent significant ecological resources or rare biodiversity from plant and animal species, population and exemplary natural communities. Virginia is a member of the NatureServe Natural Heritage Network, which draws upon resources throughout the Western Hemisphere to advance biodiversity conservation and shares Virginia conservation information and successes throughout the Hemisphere. Virginia has a well-established record of identifying and achieving protection for rare species and terrestrial communities. The VA DCR Healthy Waters Program (HWP) at DNH, operated in close collaboration and coordination with Virginia Commonwealth University (VCU) and DEQ, and is an important step in aquatic community identification and conservation. The challenges associated with these important efforts, specifically as they relate to aquatic communities, include:

- Developing an application of objective, quantitative, and diagnostic stream assessment protocols which are consistent statewide assessments to identify communities with intact aquatic integrity; that includes a resampling protocol and schedule for assessing existing resources to identify long term changes and track trends in protection and identification of ecologically healthy resources.
- Conducting ongoing assessment and expansion to all reaches of the Commonwealth.

Defining measurable goals for protection efforts. These challenges are dependent on an understanding of, and comparison to, relevant reference conditions that describe accurately and quantitatively the ecological potential of streams and rivers within a specific region.

Traditionally, water quality based programs have emphasized the assessment of streams to determine if water bodies meet water quality standards with a subsequent restoration plan to improve degraded surface waters. While this is a critical activity to provide the Commonwealth a healthy ecosystem, it is equally as important to seek viable opportunities for best management practices to protect streams that are already considered to have high aquatic, ecological integrity. It is economically and ecologically preferable to conserve and protect healthy ecosystems than to restore them after they have been damaged. Agricultural BMPs may serve a key role in the protection of healthy waters and healthy watersheds. The health of streams is tightly linked to the watersheds of which they are a part. There is a direct relationship between land cover, key watershed processes and the health of streams. Therefore, the Healthy Waters program operates from a basic understanding: the conservation and protection of healthy waters today is ecologically and economically prudent and deserves consideration over expending resources in attempts to restore streams after they have been damaged.

Virginia has more than 400 ecologically healthy streams, creeks and rivers throughout the state, and there are more to be identified. Healthy streams are identified by factors that include: high numbers of native species and a broad diversity of species, few or no non-native species, few generalist species that are tolerant of degraded water quality, high numbers of native predators, migratory species whose presence indicates that river or stream systems are not blocked by dams or other impediments, and low incidence of disease or parasites. The Healthy Waters Program uses high-quality archival data, combined with extensive, new data collected by the VCU stream assessment team with assistance from the DCR DNH field personnel, to develop a broad suite of georeferenced databases of aquatic resources, including fish and macroinvertebrate communities, instream and riparian habitat, and geomorphological data to provide the basis for community level identification and protection of critical resources. Healthy streams in Virginia have been identified and ranked through a stream ecological integrity assessment known as the Interactive Stream Assessment Resource (INSTAR), as "outstanding", "ecologically healthy", "restoration candidate." or "compromised." INSTAR is designed to assist individuals with planning and land use decisions by identifying healthy streams in their communities and encouraging their protection.

The Healthy Waters Program has included a multiagency partnership from its inception. DNH manages the Healthy Waters Program and provides program administration, data management, field data collection, oversight, and coordination with land trusts, local governments and others toward conservation of identified Healthy Waters. DEQ has provided significant data and funding to support the Program and new partnerships with VDOF are broadening the applicability of the Program. VCU has provided the majority of the significant technical, field data collection, model development and data management services. This partnership continues to grow a comprehensive aquatic resource assessment program to

identify and protect the most biologically diverse and valuable aquatic resources in the Commonwealth. The HWP continues to collaborate with the DEQ, VCU, EPA, the Albemarle-Pamlico National Estuary Program, the Nature Conservancy, the North Carolina Department of Natural Resources and private land brokers to advance the identification and conservation of natural resources.

The Virginia HWP has continued to represent the Commonwealth in the Chesapeake Bay Program Goal Implementation Team Four (GIT4; Healthy Watersheds). This working group has brought together the various state Healthy Waters programs in the Chesapeake Bay watershed and leads discussions to improve communication materials illustrating the location of identified healthy resources and to develop strategies to advance resource protection in the Chesapeake Bay. Additionally, the GIT4 provided guidance on the Goals for the Chesapeake Bay Agreement to meet the protection of Healthy Waters. The Healthy Waters Program is continually self-evaluating to fine tune the direction of the Program. While the Chesapeake Bay Basin has been and continues to be a priority, statewide data collection is necessary for the Program to make a long lasting impact on the natural resources of the Commonwealth.

With the Program residing in DNH, the juncture of both aquatic and terrestrial resource protection lays the foundation for long term identification, prioritization and protection of resources that will benefit future generations. Streams identified as "healthy" or "outstanding" via INSTAR are integrated into the Natural Heritage Data Explorer and Biotics database at DCR-Natural Heritage as Element Occurrences (EOs) and Stream Conservation Units (SCUs). The continual update of the existing INSTAR point data also delineates Healthy Catchments, a clarification has been made to improve the identification of Healthy Watersheds and the DCR DNH Biotics database reflecting those new Stream Conservation Units (SCUs) and Ecological Occurrences (EOs). The Watershed Integrity Model, used and developed by the DCR DNH and VCU, has been updated and streamlined to improve the utility and integrate new data from the latest sampling. The new model is referred to as the ConservationVision Watershed Model. This new tool includes four primary components are Watershed Integrity, Landscape Position, Soil Sensitivity, and Land Cover.

Protecting and maintaining the ecological integrity of identified ecologically healthy waters in Virginia is the overarching measure of success for this program. Expansion and identification of new Healthy Waters data is critical to the success of the Healthy Waters Program. Additionally, a continual cycle of reassessment of those waterbodies identified as Healthy is essential to the long-term success of protection of valuable aquatic resources in the Commonwealth. With the Program residing in DNH, the juncture of both aquatic and terrestrial resource protection lays the foundation for long-term identification, prioritization and protection of resources that will benefit future generations.

For the long-term and to meet objectives under the Bay Agreement, DNH has a long history of successfully working with private and public partners to share information and gain protection for Virginia's most important biological resources. This now includes the Healthy Waters Program and priorities to protect these special places will be established to best appropriate the resources (voluntary agreements, easements, acquisitions, buffers, etc.) to protect Virginia's Healthy Waters for the future. New partnerships have been explored with those in the land protection and land brokering industry to advance the protection of lands directly benefiting Healthy Waters. The DNH is conducting a prioritization of those Stream Conservation Units (SCUs) prioritized list of NHP Stream Conservation Units using their aquatic community biodiversity ranks, in addition to the amount of core forest,

agriculture, developed land cover types, etc., in each watershed in order to identify those aquatic resources most need of conservation. This will be used to guide conservation and protection actions in Virginia by NHP staff, DEQ, Conservation Districts, land trusts and nongovernmental organizations such as the Virginia Chapter of the Nature Conservancy. An intended application of the prioritization would be the selection of a watershed in the upper James, Rappahannock, Chickahominy, or Potomac rivers or where the HWP *Criteria for Ecologically Healthy Watershed Conservation* would be applied to advance the protection of those ecologically healthy streams.

The Criteria are an adaptation of EPA's Nine Key Elements of Watershed Planning to a create Healthy Watersheds Conservation Plan. This iterative approach adapts the planning elements with a focus on protection. As the lead nonpoint source agency, DEQ was directly engaged in the development of these planning elements. There are fundamental differences between conservation-based planning and restoration-based planning. One consistent difference is the need to integrate ecosystem-based principles into the conservation elements. This approach moves beyond physical and chemical water quality parameters and considers a holistic, systems-based approach, consistent with the INSTAR assessment. There are also differences between monitoring, resource assessment and that the actions typically taken to conserve natural resources may differ from corrective actions taken to restore degraded water quality. Protection measures such as land conservation and land use plan and ordinance development are strong factors for consideration. The uniqueness of the conservation criteria are the ability to integrate with the existing Watershed planning process to address TMDLs. Since any of those sites identified as impaired are also ecologically healthy, the criteria knit with similar concepts. Applying the criteria to guide conservation actions is based on integrating Natural Heritage terrestrial data with the INSTAR assessment and land use characterizations conducted through the Conservation Vision Watershed Mode to result in protection of identified ecologically healthy waters. The A-I Criteria for Ecologically Healthy Watershed Conservation are as follows:

- A. Quantify and verify the empirical basis for aquatic communities identified with high ecological integrity
- B. Identify conditions needed to maintain existing ecological integrity (e.g., sediment loadings)
- C. Identify best management practices and other preventative actions to achieve and maintain the system with high ecological integrity
- D. Estimate needed technical and financial resources
- E. Provide information, education and public participation component
- F. Include schedule for implementing Non Point Source (NPS) management measures
- G. Identify interim measurable milestones for implementation
- H. Establish criteria to determine high ecological integrity is maintained (*e.g.*, land cover as related to sediment)
- I. Provide a monitoring component to evaluate effectiveness

Specific goals and actions have been identified internally to advance the continued development of the program to meet the objectives of maintaining those systems that have high ecological integrity. This effort has been advanced through the placement of the program at DNH but requires the following actions for continued implementation:

- Advance Healthy Waters Program geo-referenced data sets. Continue to update 10-year old (or older) data in Bay Watershed and develop an on-going maintenance and continuous monitoring and assessment plan
- Develop a watershed-based planning approach to conserve ecologically healthy waters utilizing both aquatic and terrestrial integrity to achieve the 2025 goal of: 100% of state-identified currently healthy water and watersheds remain healthy (2014 Chesapeake Bay Watershed Agreement Goal)
- Evaluate the effectiveness of land protection and conservation actions from both State and NGO
  partners, including an analysis of those WQ BMPs applied by DOF to determine if HW status
  remains and the land protection efforts from Nature Conservancy resulting in the maintenance of
  HW status
- Evaluate land use changes and protection efforts in the Chesapeake Bay watershed in such locations of the Middle and Upper James River basin (Tuckahoe Watershed, confluence of the Jackson and Cowpasture), York River (Polecat Creek), lower Rappahannock River basin
- Evaluate and define the steps to complete detailed INSTAR assessments in the Southern River Basins including the Clinch, Powell, New, Big Sandy, Yadkin and Roanoke basins.
- Improve Healthy Waters Program capacity by developing consistent funding to support the
  acquisition of new data and support a full time Healthy Waters Program Manager at DNH,
  including additional staff at DNH, as necessary.

## Chapter 6 - 2014 Chesapeake Bay Watershed Agreement Progress Report

## State of the Chesapeake Bay Program Report to the Chesapeake Bay Executive Council, August 2018

## Pursuant to § 2.2-220.1

The Chesapeake Bay Program is a regional partnership that works across state lines to protect and restore the Chesapeake Bay watershed. Our partners include the U.S. Environmental Protection Agency, the Chesapeake Bay Commission, the District of Columbia and all six watershed states. Through the Bay Program, federal, state and local agencies, non-profit organizations, academic institutions and citizens come together to secure a brighter future for the Bay region. Learn more at <a href="https://www.chesapeakebay.net">www.chesapeakebay.net</a>.

The Chesapeake Bay Program is guided by the goals and outcomes of the *Chesapeake Bay Watershed Agreement*. Signed on June 16, 2014, this agreement commits our partners to protecting and restoring the Bay, its tributaries, and the lands that surround them. Our environment is an interconnected system and achieving the goals and outcomes of this agreement will support improvements in the health of the watershed and the people who live here. Track our progress toward the *Chesapeake Bay Watershed Agreement* at www.chesapeakeprogress.com.

The Chesapeake Bay watershed is a dynamic ecosystem. Tracking changes in its health over time allows scientists to understand the effects of our management actions and our progress toward meeting health and restoration goals. The data in this report reflect just some of the conditions we monitor to better understand the Bay and how we might protect and restore it.

## **Sustainable Fisheries**

Habitat loss, poor water quality, non-native and invasive species, toxics and fishing pressure continue to threaten the sustainability of the Chesapeake Bay's fisheries. Sustaining fish and shellfish populations contributes to a strong economy and maritime culture and supports a healthy ecosystem for all Bay watershed residents.

<u>GOAL</u>: Protect, restore and enhance finfish, shellfish and other living resources, their habitats and ecological relationships to sustain all fisheries and provide for a balanced ecosystem in the watershed and Bay.

## Blue Crab Abundance

- Outcome: Maintain a sustainable blue crab population based on a target of 215 million adult females.
- o Progress Statement: Abundance is above the threshold but below the target.
- o Between 2017 and 2018, the abundance of adult female blue crabs in the Chesapeake Bay fell 42 percent from 254 million to 147 million. This number is above the 70 million threshold but below the 215 million target. Because of natural variability in annual blue crab populations, blue crab abundance is expected to fluctuate from year to year.

## Blue Crab Management

Outcome: Manage for a stable and productive blue crab fishery.

- o Progress Statement: The blue crab stock is not depleted and is not being overfished.
- o In 2017, an estimated 21 percent of female blue crabs were harvested from the Chesapeake Bay. For the tenth consecutive year, this number is below the 25.5 percent target and the 34 percent overfishing threshold. Experts have determined the blue crab stock is not depleted and is not being overfished.

## Fish Habitat

- Outcome: Identify and characterize critical fish and shellfish spawning, nursery and forage areas
  within the Chesapeake Bay and its tributaries. Integrate information and conduct assessments to
  inform restoration and conservation efforts.
- Monitoring Progress: This outcome targets the habitats that fish and shellfish use at critical life stages. Due to the range of habitat types throughout the watershed and the gap in our understanding of the quality of habitat needed for fish reproduction, feeding, growth or refuge, there is currently no established baseline for this outcome. A recent workshop prioritized the suite of environmental and biological data that would be needed for a watershed-wide assessment of fish habitat.

## Forage Fish

- Outcome: Improve our capacity to understand the role of forage fish in the Chesapeake Bay. By 2016, develop a strategy for assessing the forage base available as food for predatory species.
- Monitoring Progress: Research is underway to understand the effects of shoreline development on the Chesapeake Bay forage base.

## **Oysters**

- Outcome: Increase finfish and shellfish habitat and the water quality benefits of restored oyster populations. Restore native oyster habitat and populations in 10 tributaries by 2025 and ensure their protection.
- o Progress Statement: Restoration is underway in eight tributaries.
- Each of the eight tributaries that have been selected for oyster restoration is at a different level of progress in a process that involves collecting data, developing a restoration plan, constructing and seeding reefs, and monitoring and evaluating restored reefs. In Maryland, 716 acres of oyster reefs have been restored. In Virginia, 480 acres of oyster reefs have been restored.

#### **Vital Habitats**

Increasing needs for land and resources have resulted in fragmentation and degradation of many habitats across the watershed while also challenging the health of many Bay watershed species. Conserving healthy habitats and restoring the connectivity and function of degraded habitats is essential to the long-term resilience and sustainability of the ecosystem and the region's quality of life.

<u>GOAL</u>: Restore, enhance and protect a network of land and water habitats to support fish and wildlife, and to afford other public benefits, including water quality, recreational uses and scenic value across the watershed.

## Black Duck

- Outcome: By 2025, restore, enhance and preserve wetland habitat to support a wintering population of 100,000 black ducks.
- o Progress Statement: The Black Duck Action Team is developing a habitat-based indicator to track progress toward this outcome.

## **Brook Trout**

- Outcome: Restore and sustain naturally reproducing brook trout in the Chesapeake Bay's headwater streams, with an eight percent increase in occupied habitat by 2025.
- Monitoring Progress: According to an analysis by the Eastern Brook Trout Joint Venture, wild brook trout occupy 33,200 square kilometers of habitat (including streams shared with brown and/or rainbow trout) in the Chesapeake Bay watershed. Of that habitat, 13,500 square kilometers of the watershed is allopatric or "wild brook trout only" streams. The Chesapeake Bay Program is working to incorporate this brook trout occupancy census as an indicator of progress toward this outcome.

## Fish Passage

- Outcome: Increase habitat to support sustainable migratory fish populations in the Chesapeake Bay watershed's freshwater rivers and streams. By 2025, restore historical fish migration routes by opening 1,000 additional stream miles to fish passage.
- o Progress Statement: Over 100 percent of outcome achieved.
- o Progress to restore historical fish migration routes is measured against a 2011 baseline of 2,510 stream miles open to the migration of fish. Between 2012 and 2017, 1,236 additional miles were opened, marking a 124 percent achievement of our 1,000-mile goal.

## Forest Buffers

- Outcome: Increase the capacity of forest buffers to provide water quality and habitat benefits throughout the Chesapeake Bay watershed. Restore 900 miles of riparian forest buffers per year and conserve existing buffers until at least 70 percent of the watershed's riparian areas are forested.
- o Progress Statement: Six percent of annual target achieved.
- O According to jurisdiction-reported data, about 56 miles of forest buffers were planted along the Chesapeake Bay watershed's rivers and streams in 2017. While this marks some progress toward the outcome, it is 844 miles below the 900-mile-per-year target and the lowest restoration total of the last 22 years. High-resolution land cover data indicate that approximately 70 percent of the watershed's 288,000 miles of stream banks and shorelines currently have forest buffers in place. An aerial assessment of riparian land across the watershed revealed 1.4 million acres that could be converted from crops, pasture or turf to streamside trees and shrubs. Forest buffers are important in both agricultural and urban areas to slow the flow of runoff, absorb nutrients and prevent pollution from entering rivers and streams.

## Stream Health

- Outcome: Improve the health and function of 10 percent of stream miles above the 2008 baseline.
- o Progress Statement: Twenty-five percent of streams in fair, good, or excellent condition.

Over the last decade, thousands of stream samples have been collected to help us determine the physical, chemical and biological health of our waterways. In 2018, this information was used to establish the baseline for an indicator of stream health. This indicator—known as the Chesapeake Basin-wide Index of Biotic Integrity, or Chessie BIBI—ranked 25 percent of streams in fair, good or excellent condition and 21 percent in poor or very poor condition. Fifty-four percent of streams in the watershed were not included in this assessment, due to insufficient or absent data. Experts are working to fill this data gap with a model that will use landscape variables to predict Chessie BIBI ratings in areas with few or no sampling sites.

## **Underwater Grasses**

- Outcome: Sustain and increase the habitat benefits of submerged aquatic vegetation (SAV) in the Chesapeake Bay. Achieve and sustain 185,000 acres of SAV Bay-wide, with a target of 90,000 acres by 2017 and 130,000 acres by 2025.
- o Progress Statement: Fifty-seven percent of outcome achieved.
- O According to preliminary data from the Virginia Institute of Marine Science (VIMS), 104,843 acres of underwater grasses were observed in the Chesapeake Bay in 2017: 14,443 acres greater than the Chesapeake Bay Program's 2017 restoration target and 57 percent of the partnership's 185,000-acre goal. For the third year in a row, underwater grass abundance in the Bay has reached the highest amount ever recorded by VIMS. For the first time in our decades-long history of monitoring submerged aquatic vegetation, total abundance has surpassed 100,000 acres.

## **Tree Canopy**

- Outcome: Expand urban tree canopy by 2,400 acres by 2025 to provide air quality, water quality and habitat benefits throughout the Chesapeake Bay watershed.
- Monitoring Progress: The Chesapeake Bay Program defines tree canopy as tree plantings in communities of any size—including urban, suburban and rural—that are not on agricultural lands. A two-pronged indicator that will track the extent of tree canopy in the Chesapeake Bay watershed is currently under development. This indicator will include remotely sensed changes in tree canopy, to be updated every five years, and annual tree plantings reported as best management practices by watershed jurisdictions under the Chesapeake Bay Total Maximum Daily Load.

## Wetlands

- Outcome: Increase the capacity of wetlands to provide water quality and habitat benefits throughout the Chesapeake Bay watershed. Create or reestablish 85,000 acres of tidal and non-tidal wetlands and enhance the function of an additional 150,000 acres of degraded wetlands by 2025, primarily on agricultural or natural landscapes.
- o Progress Statement: Eleven percent of outcome achieved.
- o In 2017, 9,103 acres of wetlands were created or re-established on agricultural lands. While this outcome includes a target to restore 85,000 acres of tidal and non-tidal wetlands in the watershed, 83,000 of these restored acres should take place on agricultural lands. The wetlands restored on agricultural lands between 2010 and 2017 mark an 11 percent of achievement of the 83,000-acre goal.

## **Clean Water**

Restoring the Bay's waters is critical to overall watershed restoration because clean water is the foundation for healthy fisheries, habitats and communities across the region. However excess amounts of nitrogen, phosphorus and sediment in the Bay and its tributaries have caused many sections of the Bay to be listed as "impaired" under the Clean Water Act. The Chesapeake Bay Total Maximum Daily Load (TMDL) is driving nutrient and sediment reductions as described in the Watershed Implementation Plans (WIPs), adopted by the states and the District of Columbia, and establishes the foundation for water quality improvements embodied in this Agreement. These plans set nutrient and sediment reduction targets for various sources—stormwater, agriculture, air deposition, wastewater and septic systems.

<u>GOAL</u>: Reduce pollutants to achieve the water quality necessary to support the aquatic living resources of the Bay and its tributaries and protect human health.

## 2017 and 2025 Watershed Implementation Plan (WIPs)

- Outcome: By 2017, have practices and controls in place that are expected to achieve 60 percent of the nutrient and sediment load reductions necessary to achieve applicable water quality standards compared to 2009 levels. By 2025, have all practices and controls in place to achieve applicable water quality standards as articulated in the Chesapeake Bay Total Maximum Daily Load.
- Progress Statement: Practices are in place to achieve 40 percent of the nitrogen, 87 percent of the phosphorus and 67 percent of the sediment reductions necessary to attain applicable water quality standards by 2025.
- O According to the Chesapeake Bay Program's Watershed Model, pollution controls put in place between 2009 and 2017 lowered nitrogen loads 11 percent, phosphorus loads 21 percent and sediment loads 10 percent. While the partnership has exceeded its 2017 pollution reducing targets for phosphorus and sediment, it fell short of its pollution reducing target for nitrogen by 15 million pounds. Progress toward the 2025 targets will be assessed through the Phase 6 Watershed Model.

## Water Quality Standards Attainment and Monitoring

- Outcome: Improve our capacity to monitor and assess the effects of the management actions being taken to implement the Chesapeake Bay Total Maximum Daily Load and improve water quality. Report annual progress being made in attaining water quality standards and trends in reducing nutrients and sediment in the watershed.
- Progress Statement: (1) An estimated 42 percent of the Chesapeake Bay and its tidal tributaries met water quality standards between 2015 and 2017. (2) Approximately 240 million pounds of nitrogen, 12.7 million pounds of phosphorus and 4.3 billion pounds of sediment reached the Chesapeake Bay in 2017.
- O According to preliminary data, more than 42 percent of the Chesapeake Bay and its tidal tributaries met water quality standards during the 2015 to 2017 assessment period. This marks the highest level of water quality standards attainment since 1985 and shows aquatic conditions have improved following the damaging impacts of Hurricane Irene and Tropical Storm Lee. While estimated water quality standards attainment is improving, water quality remains far below the 100 percent attainment needed for clean water and a stable aquatic habitat, and an estimated 58 percent of tidal waters are considered impaired. (2) Between October 2016 and September 2017, approximately 240 million pounds of nitrogen, 12.7 million pounds of phosphorus and 4.3 billion pounds of sediment reached the Chesapeake Bay, a 0.4 percent, 7 percent and 14 percent decrease

from the previous year, respectively. While the amount of nitrogen, phosphorus and sediment entering the Bay from its watershed can change dramatically from year to year—complicating efforts to analyze trends over time—the fact that nutrient and sediment loads decreased between 2016 and 2017 even as river flow increased could be a positive sign of progress toward controlling pollution.

## Toxic Contaminants Policy and Prevention Outcome

- Outcome: Improve practices and controls that prevent or reduce the effects of toxic contaminants on aquatic systems and humans. Build on existing programs to reduce the amount and effects of PCBs in the Chesapeake Bay watershed. Evaluate the implementation of additional policies, programs and practices for other contaminants that need to be further reduced or eliminated.
- o Progress Statement: Eighty-three percent of the Chesapeake Bay and its tidal tributaries were partially or fully impaired by toxic contaminants in 2016.
- According to data submitted by jurisdictions in 2016, 83 percent of the Chesapeake Bay's tidal segments are partially or fully impaired by toxic contaminants. This marks a continued increase in the observation of toxic contaminant impairments since 2010. While chemical contamination is often characterized as a localized problem occurring in "hot spots" or "regions of concern," metals, PCBs and priority organics exceed water quality criteria in at least part of all the tidal tributaries that deliver water to the main stem of the Bay.

#### Toxic Contaminants Research Outcome

- Outcome: Increase our understanding of the impacts and mitigation options for toxic contaminants. Develop a research agenda and further characterize the occurrence, concentrations, sources and effects of mercury, PCBs and other contaminants of emerging and widespread concern. In addition, identify which best management practices might provide multiple benefits of reducing nutrient and sediment pollution as well as toxic contaminants in waterways.
- o Monitoring Progress: The research agenda of the Toxic Contaminants Workgroup has improved our understanding of several issues related to toxic contaminants. Studies in the Susquehanna River basin have identified disease as an important factor leading to fish health problems and mortality. Studies by the U.S. Geological Survey suggest that toxic contaminants are compromising the immune systems of fish, making them more susceptible to disease and other factors degrading their health. While research from the U.S. Fish and Wildlife Service indicates the presence of tumors in brown bullhead catfish in the Anacostia and Potomac rivers has decreased, the presence of tumors in these fish is still significantly higher than in fish collected from rural areas in the Chesapeake Bay.

## **Healthy Watersheds**

- Outcome: Ensure 100 percent of state-identified currently healthy waters and watersheds remain healthy.
- Monitoring Progress: Each jurisdiction in the Chesapeake Bay region has its own definition of healthy waters and watersheds, and its own programs to support watershed protection. Honoring state preferences, the Chesapeake Bay Program will not seek a single definition for healthy waters and watersheds but will strategically track and support the preservation of state-identified healthy waters and watersheds. These waters and watersheds, as identified in 2017, will serve as the baseline from which we assess watershed health and measure progress toward this outcome. The Chesapeake Bay Program is working to determine the feasibility of using a framework like

the Environmental Protection Agency's Preliminary Healthy Watersheds Assessments to track change from this baseline.

## **Conserved Lands**

The landscapes around the Bay and its tributaries are ecologically, culturally, historically and recreationally valuable to the people and communities of the region. Stimulating, renewing and expanding commitments to conserve priority lands for use and enjoyment is an integral part of furthering the watershed's identity and spirit.

<u>GOAL</u>: Conserve landscapes treasured by citizens in order to maintain water quality and habitat; sustain working forests, farms and maritime communities; and conserve lands of cultural, indigenous and community value.

## Land Use Methods and Metrics Development

- Outcome: By 2016, develop a watershed-wide methodology and local-level metrics for characterizing the rate of farmland, forest and wetland conversion, measuring the extent and rate of change in impervious surface coverage and quantifying the potential impacts of land conversion to water quality, healthy watersheds and communities. Share this information with local governments, elected officials and stakeholders.
- Monitoring Progress: Work is underway to develop a methodology and metrics for characterizing the rate of farmland, forest and wetland conversion; measuring the extent and rate of change in impervious surface coverage; and quantifying the potential impacts of land conversion on water quality, healthy watersheds and communities. This work will be based on changes to the landscape observed between 1985 and 2015 and is expected to be updated every two to five years.

## Land Use Options Evaluation

- Outcome: By the end of 2017, with the direct involvement of local governments or their representatives, evaluate policy options, incentives and planning tools that could assist them in continually improving their capacity to reduce the rate of conversion of agricultural lands, forests, and wetlands as well as the rate of changing landscapes from natural lands to those that are impervious. Strategies should be developed for supporting local governments' and others' efforts in reducing these rates by 2025 and beyond.
- O Monitoring Progress: In June of 2017, two projects were completed to support the evaluation of existing land use policy options, incentives and planning tools that can reduce the rate of farm, forest, and wetland conversion to developed lands. The Conservation Land-Use Policy Toolkit describes and evaluates seven policy tools that local governments can use to slow the conversion of farms, forests and wetlands. The Healthy Watersheds Forest Retention Project explains how local governments can save resources by using forest conservation as a method of managing stormwater and includes "toolkits" of policies and practices that can support forest conservation in Pennsylvania and Virginia. The next phase of this project will train local leaders in policy and practice implementation and produce a financial model to incentivize private investment in land conservation.

## **Protected Lands**

- Outcome: By 2025, protect an additional two million acres of lands throughout the watershed—currently identified as high-conservation priorities at the federal, state or local level—including 225,000 acres of wetlands and 695,000 acres of forestland of highest value for maintaining water quality.
- o Progress Statement: Sixty-eight percent of outcome achieved.
- O Preliminary data collected in 2018 show that, since 2010, approximately 1,364,000 acres of land in the Chesapeake Bay watershed have been permanently protected from development. This marks an achievement of 68 percent of the goal to protect an additional two million acres and brings the total amount of protected land in the watershed to over nine million acres. State agencies are the largest entities contributing to land protection: they hold approximately 44 percent of the protected acres in the watershed. The data supporting this indicator will be finalized when Version 2.0 of the Protected Areas Database is released. An effort will also be made at this time to collect and include more recent data from the District of Columbia and West Virginia.

## **Engaged Communities**

The well-being of the Chesapeake Bay watershed will soon rest in the hands of its youngest citizens—the more than three million students in kindergarten through twelfth grade. Establishing strong, targeted environmental education programs now provides a vital foundation for these future watershed stewards.

<u>GOAL</u>: Enable every student in the region to graduate with the knowledge and skills to act responsibly to protect and restore their local watershed.

## **Public Access**

- Outcome: By 2025, add 300 new public access sites to the Chesapeake Bay watershed, with a strong emphasis on providing opportunities for boating, swimming and fishing, where feasible.
- o Progress Statement: Fifty-one percent of outcome achieved.
- Between 2010 and 2017, 153 boat ramps, fishing piers and other public access sites were opened
  on and around the Chesapeake Bay. This marks a 51 percent achievement of the goal to add 300
  new access sites to the watershed by 2025 and brings the total number of access sites in the region
  to 1,292.

## **Environmental Literacy Planning**

- Outcome: Each participating Chesapeake Bay jurisdiction should develop a comprehensive and systemic approach to environmental literacy for all students in the region that includes policies, practices and voluntary metrics that support the environmental literacy goals and outcomes of the Chesapeake Bay Watershed Agreement.
- Progress Statement: Twenty-two percent of respondents to a Chesapeake Bay Program survey self-identified as well-prepared to put a comprehensive and systemic approach to environmental literacy in place.
- o In 2017, 22 percent of the 132 local education agencies that responded to a Chesapeake Bay Program survey self-identified as well-prepared to deliver high-quality environmental literacy programming to their students. Fifty-eight percent of responding school districts identified as somewhat prepared and 20 percent identified as not prepared. This marks an increase in

environmental literacy preparedness since the pilot Environmental Literacy Indicator Tool survey was distributed in 2015.

## Student MWEEs

- Outcome: Increase students' age-appropriate understanding of the watershed through participation in teacher-supported Meaningful Watershed Educational Experiences (MWEEs) and rigorous, inquiry-based instruction, with a target of at least one MWEE in elementary, middle and high school depending on available resources.
- Progress Statement: Thirty-nine percent of responding local education agencies reported providing system-wide MWEEs in at least one grade level in elementary school, 43 percent reported providing system-wide MWEEs in at least one grade level in middle school and 31 percent reported providing system-wide MWEEs in at least one course in high school.
- O During a Meaningful Watershed Educational Experience (MWEE), students must investigate an environmental issue, participate in an outdoor field experience, take action to address an environmental issue and analyze, evaluate and communicate their conclusions. In 2017, 72 percent of the 132 local education agencies that responded to a Chesapeake Bay Program survey reported providing MWEEs to at least some of their elementary school students. At the middle school level, this number rose to 77 percent, and at the high school level, it rose to 82 percent. The extent of system-wide MWEEs has remained relatively constant since the pilot Environmental Literacy Indicator Tool survey was distributed in 2015.

## **Sustainable Schools**

- Outcome: Increase the number of schools in the region that reduce the impact of their buildings and grounds on their local watershed, environment and human health through best practices, including student-led protection and restoration projects.
- Progress Statement: Fourteen percent of public and charter schools in the Chesapeake Bay watershed are certified sustainable.
- o In 2017, 14 percent of public and charter schools in the Chesapeake Bay watershed—610 schools in all—were certified sustainable. This marks a 22 percent increase since 2015.

## Citizen Stewardship

- Outcome (Citizen Stewardship): Increase the number and diversity of trained and mobilized citizen volunteers who have the knowledge and skills needed to enhance the health of their local watersheds.
- o Progress Statement: Residents of the region scored a 24 out of 100 on the Citizen Stewardship Index.
- In 2017, residents of the Chesapeake Bay watershed scored a 24 out of 100 on the Citizen Stewardship Index. There are three components to this baseline score. The Personal Action score—which is currently 38—measures the adoption of 19 actions that individuals can take to improve water quality and environmental health. The Volunteering score—which is currently 23—measures the portion of the public participating in community efforts to improve water quality and environmental health. And the Advocating score—which is currently 19—measures the portion of the public engaging in local and regional activities on behalf of water quality and environmental health. To score a 100 on the Citizen Stewardship Index, everyone in the region would need to do everything they could in their daily lives to improve water quality and environmental health.

## **Diversity**

- Outcome: Identify minority stakeholder groups not currently represented in the leadership, decision-making or implementation of current conservation and restoration activities. Create meaningful opportunities and programs to recruit and engage these groups in the Chesapeake Bay Program's work.
- o Progress Statement: About 13 percent of respondents to a Chesapeake Bay Program diversity profile self-identified as non-white.
- While age, gender, sexual orientation, religious faith, income level and other characteristics are important aspects of diversity, the Chesapeake Bay Program has chosen to focus first on expanding racial and ethnic diversity among the partnership. In 2016, 13 percent of respondents to a Chesapeake Bay Program diversity profile self-identified as non-white. Of the people who reported holding a position in leadership, 89 percent identified themselves as white and 11 percent identified themselves as non-white. The partnership has set a target to increase the percentage of people of color in its program to 25 percent and increase the percentage of people of color in its leadership to 15 percent by 2025.

## Local Leadership

- Outcome: Increase the knowledge and capacity of local officials on issues related to water resources and in the implementation of economic and policy incentives that will support local conservation actions.
- O Monitoring Progress: Before the Chesapeake Bay Program can increase the knowledge and capacity of local elected officials to protect the Chesapeake Bay, the partnership must determine how many local governments are participating in restoration activities and what their local elected officials know about the watershed. To this end, a survey of local elected officials will be administered in 2019.

## **Climate Change**

Changing climate and sea level conditions may alter the Bay ecosystem and human activities, requiring adjustment to policies, programs and projects to successfully achieve our restoration and protection goals for the Chesapeake Bay and its watershed. This challenge requires careful monitoring and assessment of these impacts and application of this knowledge to policies, programs and projects.

<u>GOAL</u>: Increase the resiliency of the Chesapeake Bay watershed, including its living resources, habitats, public infrastructure and communities, to withstand adverse impacts from changing environmental and climate conditions.

## Climate Monitoring and Assessment

- Outcome: Monitor and assess the trends and likely impacts of changing climatic and sea level conditions on the Chesapeake Bay ecosystem, including the effectiveness of restoration and protection policies, programs and projects.
- O Climate divisions are used by the National Oceanic and Atmospheric Administration to understand regional trends, changes and anomalies in temperature, precipitation, and other climate and weather conditions around the country. Between 1901-2017, of the 33 climate divisions in the Chesapeake Bay watershed, 32 have experienced statistically significant long-term increases in air temperature. Average increases in air temperature have ranged from 0.4

degrees Fahrenheit in southern West Virginia to more than 2.5 degrees Fahrenheit in Delaware. Regions closer to the mainstem of the Bay have warmed more than regions farther upstream. As average air temperatures continue to rise, rivers and streams will absorb more heat. Between 1960 and 2014, 31 of the 72 stream sites across the Chesapeake Bay watershed experienced a statistically significant increase in water temperature. At these sites, temperatures increased by an average of 2.1 degrees Fahrenheit. Increasing stream temperature can impact the habitat available to brook trout. As the temperature of the region's streams has increased, scientists have documented the disappearance of the only native trout in our watershed, which need cold, clean water to survive. In fact, high water temperature has been named the greatest disturbance to brook trout populations in Maryland and Virginia. In general, the largest increases in stream temperature have occurred in the southern part of the watershed. Relative sea level has increased at each of the Chesapeake Bay's long-term tide gauge stations. Between 1960 and 2017, sea level increased between one-eighth of an inch and approximately one-sixth of an inch each year. Total increases in sea level range from seven inches in Baltimore to more than 10 inches in Norfolk, Virginia, Regionally, relative sea level rise is compounded by the natural sinking of the land's surface. Locally, it can be exacerbated by the human extraction of groundwater.

## Climate Adaptation

- Outcome: Pursue, design and construct restoration and protection projects to enhance the resiliency of the Chesapeake Bay and its aquatic ecosystems against the impacts of coastal erosion, coastal flooding, more intense and more frequent storms, and sea level rise.
- Monitoring Progress: The Chesapeake Bay Program is exploring the adoption of up to nine indicators that will track our progress toward climate resiliency. These indicators include hardened shorelines, restored habitat, protected lands, urban tree canopy, land use and land cover, the availability of wetland migration corridors, the spatial distribution of climate-sensitive fish species, the community composition of underwater grasses, and the extent of local policies that support climate resiliency and local practices designed to manage stormwater. The development of these indicators will depend on the quality of supporting data, the added value of the indicators for helping to understand and explain management successes, and the priorities and resources of the Climate Resiliency Workgroup.

# **Chesapeake Bay Watershed Agreement Progress Report Glossary of Acronyms and Abbreviations**

AMD – Acid Mine Drainage

AOSS – Alternative Onsite Sewage System

ASA – Agricultural Stewardship Act

Bc - Bacteria

Be - Benthic

BMP – Best Management Practice

CBIG - Chesapeake Bay Implementation Grant

CBLEI – Chesapeake Bay Livestock Exclusion Initiative

CBP – Chesapeake Bay Program

CD - Consent Decree

CFR – Code of Federal Regulations

CFU – Colony Forming Unit (bacteria)

CREP – Conservation Reserve Enhancement Program

CSO - Combined Sewer Overflow

DCR – Department of Conservation and Recreation

DEQ – Department of Environmental Quality

DMLR – Division of Mine Land Reclamation

DMME – Department of Mines, Minerals and Energy

DNH – Division of Natural Heritage

EIT – Engineer in Training

EPA – United States Environmental Protection Agency

FGD – Flue Gas Desulfurization

FSA – Farm Service Agency

FY – Fiscal Year (Virginia, July 1 – June 30)

GIS – Geographic Information System

GIT4 - Chesapeake Bay Program Goal Implementation Team Four

HWP – Healthy Waters Program

IFRIS – Integrated Forest Resource Information System

INSTAR – Interactive Stream Assessment Resource

IP – Implementation Plan

IT – Information Technology

MG - Master Gardner

MS4 – Municipal Separate Storm Sewer System

MTD - Manufactured Treatment Device

NCDENR - North Carolina Department of Environment and Natural Resources

NDZ – No Discharge Zone

NFWF – National Fish and Wildlife Foundation

NPS – Nonpoint Source

NRCS - Natural Resources Conservation Service

NRDAR – Natural Resources Damage Assessment and Restoration

ODU – Old Dominion University

PCB – Polychlorinated Biphenyl

PDC – Planning District Commission

PE – Professional Engineer

PFL – Project Funding List

PMP – Pollutant Minimization Plans

R3 – Environmental Protection Agency Region 3

RFP – Request for Proposals

SAG – Stakeholder Advisory Group

SAPS – Successive Alkalinity Producing System

Sed – Sediment

SFI – Sustainable Forestry Initiative

SHARP – Sustainable Harvesting and Resource Professional

SLAF - Stormwater Local Assistance Fund

SNR – Secretary of Natural Resources

SR – Southern Rivers

SWCD – Soil and Water Conservation District

TDS – Total Dissolved Solids

TMDL – Total Maximum Daily Load

TSS – Total Suspended Solids

UD – Under Development

USDA – United States Department of Agriculture

USFWS – United States Fish and Wildlife Service

VA – Virginia

VAC – Virginia Administrative Code

VACS – Virginia Agricultural Cost Share Program

VCU – Virginia Commonwealth University

VDACS – Virginia Department of Agriculture and Consumer Services

VDH – Virginia Department of Health

VDOF – Virginia Department of Forestry

VDOT – Virginia Department of Transportation

VECI – Virginia Enhanced Conservation Initiative

VENIS - Virginia Environmental Information System

VIMS – Virginia Institute of Marine Science

VITA- Virginia Information Technology Agency

VNRCF - Virginia Natural Resources Commitment Fund

VPA – Virginia Pollution Abatement (permit)

VPDES – Virginia Pollutant Discharge Elimination System (permit)

VSMP – Virginia Stormwater Management Program

VSWCB- Virginia Soil and Water Conservation Board

WIP – Watershed Implementation Plan

WQIA – Water Quality Improvement Act

WQIF - Water Quality Improvement Fund

WQMIRA - Water Quality Monitoring, Information, and Restoration Act