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October 30, 2020

Via Email

Ms. Laura Wilborn Division of Legislative Automated Systems General Assembly Building Richmond, VA 23219

Dear Ms. Wilborn:

In accordance with the provisions of §§ 23.1-1216, 22.1-171 C, and 2.2-2263 of the Code of Virginia, I hereby submit the unaudited annual financial statements for the Virginia College Building Authority, the Virginia Public School Authority, and the Virginia Public Building Authority for the fiscal year ended June 30, 2020.

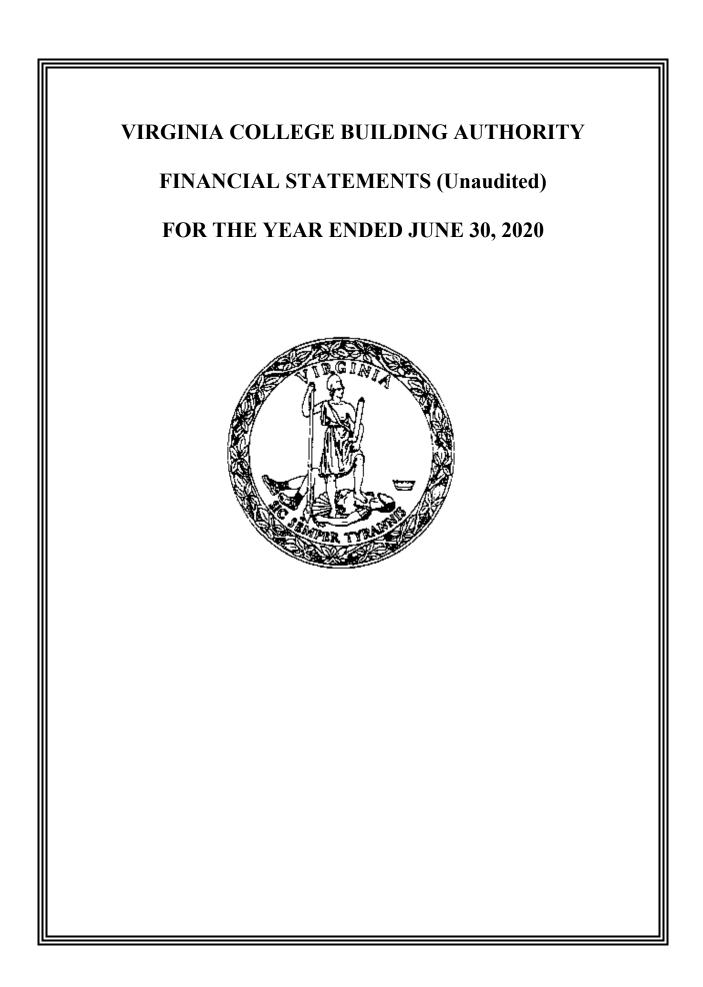
The financial statements are unaudited. The Auditor of Public Accounts has not completed the annual audit of these public bodies for the year ended June 30, 2020. Audited financial statements will be sent to you when completed.

The financial statements have been prepared by the Department of the Treasury, whose management is responsible for their integrity and objectivity. The financial statements are considered by management to fairly present these public bodies' financial position and results of operations. We believe the data presented is accurate in all material respects and that all disclosures necessary to enable the reader to obtain a thorough understanding of the financial statements have been included.

Sincerely,

Janet A. Aylor Director of Debt Management

JAA:ja Enclosures



# VIRGINIA COLLEGE BUILDING AUTHORITY FINANCIAL STATEMENTS (Unaudited) FOR THE YEAR ENDING JUNE 30, 2020

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This section of the annual financial report of the Virginia College Building Authority ("the Authority") presents an analysis of the Authority's financial performance during the fiscal year that ended on June 30, 2020. This information should be considered in conjunction with the information contained in the financial statements, which follow this section.

# Authority Activities and Highlights

The Virginia College Building Authority is authorized to issue revenue bonds and notes to finance (1) capital projects of public institutions of higher education under the Pooled Bond Program; (2) capital projects of public institutions of higher education under the 21<sup>st</sup> Century College and Equipment Programs; and (3) loans to private, non-profit institutions of higher education within the Commonwealth and non-profit foundations of public institutions of higher education.

Under the Pooled Bond Program, bonds of the Authority are secured by notes of participating institutions of higher education to which the general revenues of the college or university have been pledged. During the year, the Authority issued \$37.1 million of bonds under this Program.

The 21<sup>st</sup> Century Program and the Equipment Programs were established in 1996 and 1986, respectively, and provide financing for state-supported institutions of higher education. The 21<sup>st</sup> Century Program provides funding for capital projects designated by the General Assembly. The Equipment Program provides funding for educational equipment. Bonds for both programs are payable from amounts to be appropriated by the General Assembly, and are frequently issued together as a single 21<sup>st</sup> Century College and Equipment Programs offering. During the year, the Authority issued \$364.0 million of bonds under these Programs.

The Authority is also authorized to issue conduit revenue bonds and notes to finance educational projects through loans to private, non-profit institutions of higher education within the Commonwealth and non-profit foundations of public institutions of higher education (to date, no foundations of public institutions have participated in the program). Since these financings are not obligations of the Commonwealth, they are not included in these financial statements. However, for informational purposes only, a Schedule of Outstanding Bond Issues for Private Colleges and Universities is included on page 20 of this report.

# **Overview of the Financial Statements**

This discussion and analysis is an introduction to the Authority's basic financial statements, which are comprised of two components: 1) combined government-wide and fund financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities are two basic financial statements that report information about the Authority as a whole. The data is reported using the accrual basis of accounting, and provides insight as to whether or not the Authority's total financial position has improved as a result of the current year's activities.

The Statement of Net Position presents all of the Authority's assets, deferred outflows of resources, and liabilities, with net position representing the difference between these elements. Over time, increases and decreases in net position measure whether the Authority's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying events giving rise to the change occur, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in these statements for some items that will only result in cash flows in future fiscal periods (e.g. receipt or payments on long-term debt obligations).

Both statements report governmental activities. The financial information in this section is related to Authority programs backed by appropriations from the Commonwealth and by note obligations from institutions of higher education. This includes the Authority's 21<sup>st</sup> Century College and Equipment Programs and Pooled Bond Program.

# Fund Financial Statements

The fund financial statements provide detailed information about the major individual funds. A fund is a fiscal and accounting entity with a self-balancing set of accounts that the Authority uses to keep track of specific sources of funding and spending for a particular purpose.

All of the Authority's activity is reported in Governmental Funds Financial Statements. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources. This approach is known as using the current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the Authority's finances that assists in determining whether there will be adequate financial resources available to meet the current needs of the Authority.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the

governmental activities. These reconciliations are presented in the adjustment column in each of the financial statements.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements.

#### **Government-wide Financial Analysis of the Authority**

The primary purpose of the Authority is to provide a vehicle for financing capital and equipment needs for state supported institutions of higher education. The Department of the Treasury provides staff support for the Authority. Consequently, the only operating costs are those attributable to its financing programs, which are paid from bond proceeds. The Authority owns no capital assets.

**Condensed Statement of Net Position** 

#### (in millions) 2020 2019 Current assets \$ 257 \$ 757 1,552 1,408 Noncurrent assets 1.665 2.309 Total assets 28 30 Total deferred outflows 782 833 Current liabilities Noncurrent liabilities 5,450 5,785 **Total liabilities** 6,232 6,618 Net position (deficit): Restricted 320 Unrestricted (4,599)(4,539)\$ (4, 279)Total net position (deficit) \$ (4,539)

Net position decreased by \$260 million, or 6%, in fiscal year 2020 as compared to fiscal year 2019. The 21<sup>st</sup> Century College and Equipment Programs comprise the majority of the Authority's net position. During the year, under this Program, the Authority spent \$727 million on disbursements to institutions and on bond interest expenses. Offsetting revenues were only \$469 million. The Authority's total assets decreased by \$644 million, or 28%, primarily attributable to a \$401 million decrease in the 21<sup>st</sup> Century College and Equipment Programs' assets and a \$244 million decrease in the Pooled Bond Program's total assets. Decreases in assets were primarily driven by program disbursements exceeding program receipts and by bonds defeased during fiscal year 2020. Decreases in liabilities under the Pooled Bond Program offset the Pooled Bond asset increase, leaving a minimal change in Pooled Bond net position. Under the 21<sup>st</sup> Century College and Equipment Programs debt-related receipts of \$465 million, combined with interest earnings of \$5 million were less than

disbursements to institutions of \$589 million and interest payments on bonds of \$139 million.

Deficit net position reported by the Authority is a function of the reporting of outstanding obligations for the 21<sup>st</sup> Century College and Equipment Programs without the reporting of the corresponding appropriation receivable from the Commonwealth, which secures these bonds. This is done since future appropriations are not considered available and do not constitute a legally binding commitment, and generally accepted accounting principles do not permit the reporting of these receivables prior to their receipt. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

	2020			2019
Revenues:				
Appropriations from the				
Commonwealth	\$	459	\$	433
Other revenues/sources		78		84
Total revenues		537		517
Expenses:				
Interest on long-term debt		207		205
Construction and				
equipment disbursements		589		520
Other		1		1
Total expenses		797		726
Decrease in net position		(260)		(209)
Net position (deficit) July 1		(4,279)		(4,070)
Net position (deficit) June 30	\$	(4,539)	\$	(4,279)

# Condensed Statement of Activities (in millions)

The increase in revenues of \$20 million, or 4%, is mainly attributable to a \$22 million increase in debt service-related receipts. Debt service receipts are tied to the structure of the repayment schedules on outstanding bonds. The increase in expenses of \$71 million, or 10%, is primarily due to a \$68 million increase in disbursements to higher education institutions, and an increase of \$3 million in debt service-related disbursements.

#### Financial Analysis of the Authority's Funds

In the Special Revenue Fund, total assets decreased by \$488 million, or 80%, in fiscal year 2020. This is primarily attributable to current period receipts, comprised of \$192 million in spendable bond proceeds combined with interest on investments of \$9 million, offset by disbursements to institutions totaling \$685 million. Liabilities increased by \$36 million, or 30% primarily due to a \$56 million Temporary Treasury Loan created in FY 2020 to fund payment of requisitions prior to issuance of the Authority's bonds in August 2020, combined with a decrease in payables to institutions of \$20 million. These liabilities generally fluctuate with construction schedules and reimbursement requests.

#### **Debt Administration**

As a financing entity, the whole business of the Authority is debt administration. The Authority issues bonds to finance capital projects approved by the General Assembly of the Commonwealth of Virginia. Depending on the program, certain bonds are secured by obligations of the recipient institutions of higher education; other bonds are secured by amounts to be appropriated by the General Assembly. The table below summarizes bond issuance activity during the year under each program.

# Summary of Authority Bond Obligations (in millions)

	C	21st Century		21st entury	F	Pooled	
	Pr	ogram -	Pro	gram -		Bond	
	(	Capital	Eq	uipment	P	rogram	 Total
Outstanding, 7/1/19	\$	3,875	\$	259	\$	1,675	\$ 5,809
Issued during year		364		-		37	401
Retired during year		(245)		(55)		(124)	(424)
Defeased during year		(266)		-		(65)	(331)
Unamortized premium on bonds sold		452		-		-	 452
Outstanding, 6/30/20	\$	4,180	\$	204	\$	1,523	\$ 5,907

The Authority obtains bond ratings from Moody's Investors Service (Moody's), S&P Global Ratings (S&P) and Fitch Ratings, Inc. (Fitch). The table below summarizes the ratings on outstanding Authority bonds.

#### Virginia College Building Authority Bond Ratings

	Moody's	S&P	Fitch
21 <sup>st</sup> Century College and Equipment Programs	Aal	AA+	AA+
Pooled Bond Program	Aal	AA+	AA+

Since the Authority's bond programs are either backed by state appropriations (21<sup>st</sup> Century College and Equipment Programs) or carry the credit support of the State Aid Intercept Provision (Pooled Bond Program), the bond ratings are a direct reflection of the Commonwealth's triple-A rating from each of the three rating agencies.

# Future Impact to Financial Position

In August 2020, the Authority issued Educational Facilities Revenue Bonds, Series 2020A, in the amount of \$339,360,000, and Educational Facilities Federally Taxable Revenue & Revenue Refunding Bonds, Series 2020B in the amount of \$341,455,000, under the 21st Century College and Equipment Programs. The proceeds will be used to finance certain capital projects at public institutions of higher education in the Commonwealth, refund a portion of certain of the Authority's prior bonds and pay the costs of issuing the bonds.

# VIRGINIA COLLEGE BUILDING AUTHORITY

#### STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET (Unaudited)

As of June 30, 2020

	Speci	ial Revenue Fund	Adjustments (Note 1F)	Statement of Net Position
ASSETS				
Current assets:				
Cash and cash equivalents (Note 2A)	\$	115,416,115	\$ -	\$ 115,416,115
Investments at fair value (Note 2A)		3,403,153	-	3,403,153
Short-term notes receivable (Note 2B)		-	115,950,000	115,950,000
Restricted interest receivable		109	20,074,333	20,074,442
Interest receivable		57,343	-	57,343
Due from the federal government (Note 2C)		-	2,069,126	2,069,126
Total current assets		118,876,720	138,093,459	256,970,179
Noncurrent assets:				
Restricted cash and cash equivalents (Note 2A)		1,536,140	-	1,536,140
Long-term notes receivable (Note 2B)		-	1,406,555,000	1,406,555,000
Total noncurrent assets		1,536,140	1,406,555,000	1,408,091,140
Total assets	\$	120,412,860	1,544,648,459	1,665,061,319
DEFERRED OUTFLOWS OF RESOURCES				
Deferred charge on refunding (Note 2H)			28,025,300	28,025,300
Total deferred charge on refunding			28,025,300	28,025,300
LIABILITIES				
Current liabilities:				
Due to higher education institutions (Note 2D)	\$	67,809,286	79,435,477	147,244,763
Allocation payable (Note 2E)		29,603,958	-	29,603,958
Interest payable		-	91,884,400	91,884,400
Bonds payable (Note 2F)		-	416,160,000	416,160,000
Premium on bonds sold		-	40,781,576	40,781,576
Temporary Loan Payable (Note 2G)		55,823,918	-	55,823,918
Accounts payable		-	83,587	83,587
Total current liabilities		153,237,162	628,345,040	781,582,202
Noncurrent liabilities:				
Bonds payable (Note 2F)		-	5,038,490,000	5,038,490,000
Premium on bonds sold		-	411,672,466	411,672,466
Total noncurrent liabilities		-	5,450,162,466	5,450,162,466
Total liabilities		153,237,162	6,078,507,506	6,231,744,668
FUND BALANCE/NET POSITION:				
Fund balance:				
Restricted for debt service		1,536,140	(1,536,140)	-
Unassigned		(34,360,442)	34,360,442	-
Total fund balance (deficit) (Note 2I)		(32,824,302)	32,824,302	
Total liabilities and fund balance	\$	120,412,860		
Net position (deficit):				
Restricted for debt service			28,461	28,461
Unrestricted			(4,538,686,510)	(4,538,686,510)
Total net position (deficit) (Note 2J)			\$ (4,538,658,049)	\$ (4,538,658,049)

The accompanying notes are an integral part of the financial statements.

# VIRGINIA COLLEGE BUILDING AUTHORITY

#### STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE (Unaudited) For the Fiscal Year Ended June 30, 2020

REVENUES:       s       7,495,241       \$       (2,575,425)       \$       4,919,816         Interest on bonds       68,132,642       (2,237,589)       65,886,033         Receipt of notic principal payments       124,052,550       .       459,222,385         Interest on bonds sold       9,971,075       (2,100,485)       .7,780,590         Premium on bonds sold       .       .       .       .         Net change in fair value of investments       (368,104)       .       .       .         Net change in fair value of investments       (368,104)       .       .       .       .         Net change in fair value of investments       (368,104)       .		Special Revenue Fund	Adjustments (Note 1F)	Statement of Activities
Interest on bonds         68,123,642         (2,237,589)         65,886,053           Receipt of note principal payments         124,052,550         (124,052,550)         -           Appropriations from the Commonwealth         459,222,385         -         459,222,385           Interest on Build America Bonds         9,971,075         (2,100,485)         7,780,590           Premium on bonds sold         -         -         -           Net change in fair value of investments         (368,104)         -         (368,104)           Miscellaencous revenue         96,050         (12,865)         83,185           Total revenues         668,592,839         (131,068,914)         537,523,925           EXPENDITURES/EXPENSES:         Current:         -         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         50,701,775         -         -         -         -<				
Receipt of note principal payments         124,052,550         (124,052,550)         (124,052,550)           Appropriations from the Commonwealth         459,222,385         -         459,222,385           Interest on Bland America Bonds         9,971,075         (2,194,485)         7,780,390           Net change in fair value of investments         (368,104)         -         -           Net change in fair value of investments         (368,104)         -         (368,104)           Miscellaneous revenue         668,592,839         (131,068,914)         537,523,025           EXPENDITURES/EXPENSES:         Current:         203,418         (106,784)         96,634           Bond rating fees         203,418         (106,784)         96,634           Bond rating fees         203,418         (106,784)         96,634           Bond rating fees         205,187         (7,500)         219,687           Printing and electronic distributions         670,227,614         (132,494,357)         537,578,257           Disbursement to higher education institutions         670,227,614         (132,494,357)         537,578,257           Undewrift'e diacount         1,179,352         (26,127)         (13,625)         12,502           Debit service:         Principial retiment         424,525,000 </td <td></td> <td></td> <td>· ())</td> <td></td>			· ())	
Appropriations from the Commonwealth         459,222,385         -         459,222,385           Interest on Build America Bonds         9,971,075         (2,190,485)         7,780,590           Premium on bonds sold         -         -         -         -           Net change in fair value of investments         (368,104)         -         (368,104)         -         (368,104)           Miscellacencous revenue         96,050         (12,265)         83,1185         - <td></td> <td></td> <td></td> <td>65,886,053</td>				65,886,053
Inferent on Build America Bonds         9,971,075         (2,190,485)         7,780,590           Premium on bonds sold         -         -         -         -           Net change in fair value of investments         (368,104)         -         -         -           Miscellaencous revenue         96,050         (12,865)         83,185           Total revenues         668,592,839         (131,068,914)         537,523,925           EXPENDITURES/EXPENSES:         -         -         -         0,606)         42,296           Gauginer fits         295,187         (75,500)         219,687         0,701,775         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,175         -         0,070,467,192         12,502         12,502         12,502         12,502         12,502         12,502         12,502         12,502<			(124,052,550)	-
Premium on bonds sold         Internet         Interne         Internet         Internet<			-	
Net change in fair value of investments         (368,104)         -         (368,104)           Miscellaeneous revenue         96,050         (12,865)         83,185           Total revenues         668,592,839         (131,068,914)         537,523,925           EXPENDITURES/EXPENSES:         -         -         668,592,839         (131,068,914)         537,523,925           EXPENDITURES/EXPENSES:         -         -         -         668,592,839         (131,068,914)         96,654           Bod rating fees         203,418         (106,784)         96,654         96,654           Bod rating fees         203,7175         -         50,701,775         -         50,701,775           Disbursement to higher education institutions         670,227,614         (132,649,357)         537,578,257           Underwriter's discount         1,179,352         (305,187)         874,165           Miscellaneous         26,127         (13,625)         12,269           Debt service:         -         -         -         -           Principal retirment         424,525,000         -         -         -           Interest and fiscal charges         1,384,847,667         (587,855,159)         796,992,508         -         -         -		, ,	(2,190,485)	
Miscellameous revenue $96,050$ $(12,865)$ $83,185$ Total revenues $668,592,839$ $(131,068,914)$ $537,523,925$ EXPENDITURES/EXPENSES:         Current:         Legal and financial services $203,418$ $(106,784)$ $96,634$ Bond rating fees $203,418$ $(106,784)$ $96,634$ $96,634$ Bond rating fees $203,418$ $(106,784)$ $96,634$ Bond rating fees $203,418$ $(106,784)$ $96,634$ Disturement to higher education institutions $60,022,7614$ $(132,649,357)$ $537,578,257$ Underwrite's discount $1,179,352$ $(305,187)$ $874,165$ Miscellaneous $242,525,000$ $ -$ Principal retirement $424,525,000$ $(20,17,26,01)$ $-$ Interest and fiscal charges $1,384,847,667$ $(587,855,159)$ $796,992,508$ Cother financing sources (uses): $   -$ Bond issuance $401,080,000$ $(401,080,000)$ $ -$ Proceeds from the sale of bonds			-	
Total revenues         Control         Control           Total revenues         668,592,839         (131,068,914)         537,523,925           EXPENDITURES/EXPENSES:         Legal and financial services         203,418         (106,784)         96,634           Bond rating fees         295,187         (75,500)         219,687           Printing and electronic distributions         48,392         (6,096)         42,296           Equipment allocation         50,701,775         -         50,701,775           Disbursement to higher education institutions         670,227,614         (132,649,357)         537,578,257           Underview 3 discount         1,179,352         (30,6187)         874,165         Miscellaneous         26,127         (13,625)         12,502           Debt service:         Principal retriement         424,525,000         -         -         -         -           Principal retriement         (716,254,828)         -         -         -         -         -           Other financing sources (uses):         Bond premium         63,976,930         63,976,930         -         -         -         -           Proceeds from the sale of bonds         -         -         -         -         -         -         -	6		-	
EXPENDITURES/EXPENSES:         (0100000)         (0100000)           Current:         Legal and financial services         203,418         (106,784)         96,634           Bond rating fees         295,187         (75,500)         219,687           Printing and electronic distributions         48,392         (60,906)         42,296           Equipment allocation         50,701,775         -         50,701,775           Disbursement to higher education institutions         670,227,614         (132,649,357)         537,578,257           Underwrife's discount         1,179,352         (305,187)         874,165           Miscellaneous         26,127         (13,625)         12,502           Debt service:         203,448,47,667         (587,855,159)         796,992,508           Principal retirement         424,525,000         -         -           Interest and fiscal charges         1,384,847,667         (587,855,159)         796,992,508           Excess (deficiency) of revenues over (under)         -         -         -           expenditures         (716,254,828)         -         -           Other financing sources (uses):         -         -         -           Bond premium         63,976,930         -         - <t< td=""><td>Miscellaeneous revenue</td><td>96,050</td><td>(12,865)</td><td>83,185</td></t<>	Miscellaeneous revenue	96,050	(12,865)	83,185
$\begin{array}{c c} \mbox{Current:} & & & & & & & & & & & & & & & & & & &$	Total revenues	668,592,839	(131,068,914)	537,523,925
	EXPENDITURES/EXPENSES:			
Bond rating fees         295,187         (75,500)         219,687           Printing and electronic distributions         48,392         (6,096)         42,296           Equipment allocation         50,701,775         -         50,701,775           Disbursement to higher education institutions $60,227,614$ (132,649,357)         537,758,257           Underwriter's discount         1,179,352         (305,187)         874,165           Miscellaneous         26,127         (13,625)         12,502           Debt service:         -         -         -           Principal retirement         424,525,000         -         -           Interest and fiscal charges         237,640,802         (30,173,610)         207,467,192           Total expenditures/expenses         1,384,847,667         (587,855,159)         796,992,508           Excess (deficiency) of revenues over (under)         -         -         -           expenditures         (716,254,828)         -         -         -           Other financing sources (uses):         -         -         -         -           Bond jssuance         401,080,000         (401,080,000)         -         -         -           Proceceds from the sale of bonds         -	Current:			
Printing and electronic distributions $48,392$ $(6,096)$ $42,296$ Equipment allocation $50,701,775$ $ 50,701,775$ Disbursement to higher education institutions $670,227,614$ $(132,649,357)$ $537,578,257$ Underwriter's discount $1,179,352$ $(30,5187)$ $877,578,257$ Underwriter's discount $1,179,352$ $(30,5187)$ $874,515$ Miscellaneous $26,127$ $(13,625)$ $12,502$ Debt service: $760,227,640,802$ $(30,173,610)$ $207,467,192$ Total expenditures/expenses $1,384,847,667$ $(587,855,159)$ $796,992,508$ Excess (deficiency) of revenues over (under) $expenditures$ $ -$ expenditures $(716,254,828)$ $ -$ Other financing sources (uses): $63,976,930$ $63,976,930$ $-$ Bord issuance $401,080,000$ $(401,080,000)$ $-$ Proceeds from the sale of bonds $  -$ Payments to refunded bond escrow agent $(272,163,545)$ $272,163,545$ $-$	5	203,418	(106,784)	96,634
Equipment allocation $50,701,775$ $1.000$ $50,701,775$ Disbursement to higher education institutions $670,227,614$ $(132,649,357)$ $537,578,257$ Underwriter's discount $1,179,352$ $(305,187)$ $874,165$ Miscellaneous $26,127$ $(13,625)$ $12,502$ Debt service:         Principal retirement $424,525,000$ $(424,525,000)$ $-$ Principal retirement $424,525,000$ $(424,525,000)$ $ -$ Total expenditures/expenses $1,384,847,667$ $(587,855,159)$ $796,992,508$ Excess (deficiency) of revenues over (under) $  -$ expenditures $(716,254,828)$ $ -$ Other financing sources (uses): $000$ $(401,080,000)$ $-$ Bond issuance $401,080,000$ $(401,080,000)$ $-$ Proceeds from the sale of bonds $  -$ Payments to refunded bond escrow agent $(272,163,545)$ $272,163,545$ $-$ Total other financing sources $(523,361,443)$ $523,361,443$	Bond rating fees	295,187	(75,500)	219,687
Disbursement to higher education institutions         670,227,614         (132,649,357)         537,578,257           Underwriter's discount         1,179,352         (305,187)         874,165           Miscellaneous         26,127         (13,625)         12,502           Debt service:         2         26,127         (13,625)         12,502           Principal retirement         424,525,000         -         -           Interest and fiscal charges         237,640,802         (30,173,610)         207,467,192           Total expenditures/expenses         1,384,847,667         (587,855,159)         796,992,508           Excess (deficiency) of revenues over (under)         -         -         -           expenditures         (716,254,828)         -         -           Other financing sources (uses):         Bond issuance         401,080,000         (401,080,000)         -           Bond premium         63,976,930         -         -         -           Proceeds from the sale of bonds         -         -         -         -           Payments to refunded bond escrow agent         (272,163,545)         272,163,545         -         -           Total other financing sources over expenditures and other financing uses         (523,361,443)         523,361,44	Printing and electronic distributions	48,392	(6,096)	42,296
Underwriter's discount       1,179,352       (305,187)       874,165         Miscellaneous       26,127       (13,625)       12,502         Debt service:       237,640,802       (30,173,610)       207,467,192         Total expenditures/expenses       1,384,847,667       (587,855,159)       796,992,508         Excess (deficiency) of revenues over (under)       -       -       -         expenditures       (716,254,828)       -       -         Other financing sources (uses):       -       -       -         Bond issuance       401,080,000       (401,080,000)       -         Proceeds from the sale of bonds       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	Equipment allocation	50,701,775	-	50,701,775
Miscellaneous       26,127       (13,625)       12,502         Debt service:       Principal retirement       424,525,000       (424,525,000)       -         Interest and fiscal charges       237,640,802       (30,173,610)       207,467,192         Total expenditures/expenses       1,384,847,667       (587,855,159)       796,992,508         Excess (deficiency) of revenues over (under)       -       -       -         expenditures       (716,254,828)       -       -         Other financing sources (uses):       Bond issuance       401,080,000       (401,080,000)       -         Bond premium       63,976,930       (63,976,930)       -       -         Proceeds from the sale of bonds       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)			(132,649,357)	
Debt service:       Principal retirement       424,525,000       (424,525,000)       -         Interest and fiscal charges       237,640,802       (30,173,610)       207,467,192         Total expenditures/expenses       1,384,847,667       (587,855,159)       796,992,508         Excess (deficiency) of revenues over (under)       -       -       -         expenditures       (716,254,828)       -       -         Other financing sources (uses):       Bond issuance       401,080,000       (401,080,000)       -         Bond premium       63,976,930       (63,976,930)       -       -       -         Proceeds from the sale of bonds       -       -       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -       -       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -       -       -         Excess of revenues and other financing uses       (523,361,443)       523,361,443       -       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466) <td></td> <td></td> <td>(305,187)</td> <td>· · · · ·</td>			(305,187)	· · · · ·
Principal retirement       424,525,000       (424,525,000)       -         Interest and fiscal charges       237,640,802       (30,173,610)       207,467,192         Total expenditures/expenses       1,384,847,667       (587,855,159)       796,992,508         Excess (deficiency) of revenues over (under)       -       -       -         expenditures       (716,254,828)       -       -         Other financing sources (uses):       -       -       -         Bond issuance       401,080,000       (401,080,000)       -         Bond remium       63,976,930       (63,976,930)       -         Proceeds from the sale of bonds       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)		26,127	(13,625)	12,502
Interest and fiscal charges         237,640,802         (30,173,610)         207,467,192           Total expenditures/expenses         1,384,847,667         (587,855,159)         796,992,508           Excess (deficiency) of revenues over (under) expenditures         (716,254,828)         -         -           Other financing sources (uses):         0         401,080,000         (401,080,000)         -           Bond issuance         401,080,000         (63,976,930)         -         -           Proceeds from the sale of bonds         -         -         -           Payments to refunded bond escrow agent         (272,163,545)         272,163,545         -           Total other financing sources (uses)         192,893,385         (192,893,385)         -           Excess of revenues and other financing sources over expenditures and other financing uses         (523,361,443)         523,361,443         -           Change in net position         -         (259,468,583)         (259,468,583)         (259,468,583)           Fund balance/Net position (deficit), July 1, 2019         490,537,141         (4,769,726,607)         (4,279,189,466)				
Total expenditures/expenses       1,384,847,667       (587,855,159)       796,992,508         Excess (deficiency) of revenues over (under)       -       -       -         expenditures       (716,254,828)       -       -         Other financing sources (uses):       Bond issuance       401,080,000       (401,080,000)       -         Bond premium       63,976,930       (63,976,930)       -       -         Proceeds from the sale of bonds       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	•			-
Excess (deficiency) of revenues over (under) expenditures       .         Other financing sources (uses):       .         Bond issuance       401,080,000       (401,080,000)         Bond premium       63,976,930       (63,976,930)         Proceeds from the sale of bonds       .       .         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       .         Total other financing sources (uses)       192,893,385       (192,893,385)       .         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       .         Change in net position       .       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	Interest and fiscal charges	237,640,802	(30,173,610)	207,467,192
expenditures       (716,254,828)       -       -       -         Other financing sources (uses):       Bond issuance       401,080,000       (401,080,000)       -         Bond premium       63,976,930       (63,976,930)       -       -       -         Proceeds from the sale of bonds       -       -       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -       -       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -       -       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)       -         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	Total expenditures/expenses	1,384,847,667	(587,855,159)	796,992,508
expenditures       (716,254,828)       -       -       -         Other financing sources (uses):       Bond issuance       401,080,000       (401,080,000)       -         Bond premium       63,976,930       (63,976,930)       -       -       -         Proceeds from the sale of bonds       -       -       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -       -       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -       -       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)       -         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	Excess (deficiency) of revenues over (under)			-
Bond issuance       401,080,000       (401,080,000)       -         Bond premium       63,976,930       (63,976,930)       -         Proceeds from the sale of bonds       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	· · · · · · · · · · · · · · · · · · ·	(716,254,828)		
Bond issuance       401,080,000       (401,080,000)       -         Bond premium       63,976,930       (63,976,930)       -         Proceeds from the sale of bonds       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	Other financing sources (uses):			
Bond premium       63,976,930       (63,976,930)       -         Proceeds from the sale of bonds       -       -       -         Payments to refunded bond escrow agent       (272,163,545)       272,163,545       -         Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)		401.080.000	(401.080.000)	_
Proceeds from the sale of bonds-Payments to refunded bond escrow agent				_
Total other financing sources (uses)       192,893,385       (192,893,385)       -         Excess of revenues and other financing sources over expenditures and other financing uses       (523,361,443)       523,361,443       -         Change in net position       -       (259,468,583)       (259,468,583)       (259,468,583)         Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	Proceeds from the sale of bonds	-	-	-
Excess of revenues and other financing sources over expenditures and other financing uses(523,361,443)523,361,443Change in net position-(259,468,583)(259,468,583)Fund balance/Net position (deficit), July 1, 2019490,537,141(4,769,726,607)(4,279,189,466)	Payments to refunded bond escrow agent	(272,163,545)	272,163,545	
over expenditures and other financing uses         (523,361,443)         523,361,443         -           Change in net position         -         (259,468,583)         (259,468,583)           Fund balance/Net position (deficit), July 1, 2019         490,537,141         (4,769,726,607)         (4,279,189,466)	Total other financing sources (uses)	192,893,385	(192,893,385)	
over expenditures and other financing uses         (523,361,443)         523,361,443         -           Change in net position         -         (259,468,583)         (259,468,583)           Fund balance/Net position (deficit), July 1, 2019         490,537,141         (4,769,726,607)         (4,279,189,466)	Excess of revenues and other financing sources			
Fund balance/Net position (deficit), July 1, 2019       490,537,141       (4,769,726,607)       (4,279,189,466)	0	(523,361,443)	523,361,443	-
	Change in net position	-	(259,468,583)	(259,468,583)
Fund balance/Net position (deficit), June 30, 2020 (Notes 2I, 2J)       \$ (32,824,302)       \$ (4,505,833,747)       \$ (4,538,658,049)	Fund balance/Net position (deficit), July 1, 2019	490,537,141	(4,769,726,607)	(4,279,189,466)
	Fund balance/Net position (deficit), June 30, 2020 (Notes 2I, 2J)	\$ (32,824,302)	\$ (4,505,833,747)	\$ (4,538,658,049)

The accompanying notes are an integral part of the financial statements.

# AS OF JUNE 30, 2020

# 1. <u>SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES</u>

# A. <u>Reporting Entity</u>

The Virginia College Building Authority ("the Authority") was created by the Virginia College Building Authority Act of 1966, Chapter 12, Title 23.1, *Code of Virginia*. The Authority is a public body corporate and a political subdivision, agency, and instrumentality of the Commonwealth. Under this chapter, the Authority is authorized to issue revenue bonds and notes to finance (i) capital projects under the Authority's Pooled Bond Program, and (ii) capital projects under the Authority's 21<sup>st</sup> Century College and Equipment Programs for all public institutions of higher education of the Commonwealth.

Under the Pooled Bond Program, the Authority issues its bonds and uses the proceeds thereof to purchase notes of public institutions of higher education in the Commonwealth. Proceeds are used by the institutions to finance or refinance capital projects approved by the General Assembly. Authority bonds issued under the Pooled Bond Program are secured by payments on the notes to which the institutions have pledged their general revenues. Pooled Bond Program bonds have been issued under a Master Indenture of Trust dated as of September 1, 1997 ("the 1997 Indenture").

Under the 21<sup>st</sup> Century College and Equipment Programs, bonds are issued under the Master Indenture of Trust dated December 1, 1996 ("the 1996 Indenture"), which provides for the payment of debt service from amounts to be appropriated by the General Assembly through a payment agreement between the Authority and the Treasury Board. Title to the capital projects financed remains with the Commonwealth.

Pursuant to the Educational Facilities Authority Act, Article 2 of Chapter 12 of Title 23.1, *Code of Virginia*, the Authority is authorized to issue revenue bonds and notes and to use the proceeds thereof to finance educational facilities projects through loans to private, non-profit institutions of higher education within the Commonwealth as well as non-profit foundations of public institutions of higher education. Such financings are not obligations of the Commonwealth, but are limited obligations of the Authority payable solely from loan payments made by the private, non-profit institutions of higher education or non-profit foundations of public institutions of higher education. This indebtedness, therefore, is not included in the financial statements. Total debt outstanding under this program at June 30, 2020 was \$563,577,231. (Detailed information for this program is presented on page 20 in the Supplementary Information section following the Notes to the Financial Statements.)

A separate report is prepared for the Commonwealth of Virginia, which includes all agencies, boards, commissions, and authorities over which the Commonwealth exercises or has the ability to exercise oversight authority. The Authority is a component unit of the Commonwealth of Virginia and is included in the basic financial statements of the Commonwealth.

The accounting and reporting policies of the Authority conform to generally accepted accounting principles applicable to governmental units as prescribed by the Governmental Accounting Standards Board ("GASB"), the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Authority's more significant policies.

# B. Measurement Focus and Basis of Accounting

The accompanying financial statements are presented using the accounting principles generally accepted in the United States of America as prescribed by GASB. The government-wide statements use the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when they are earned and expenditures are recognized when the related liability is incurred, regardless of the timing of related cash flows. For financial reporting purposes, the Authority defines payables as those items which have been identified by the submitting institutions as payable at June 30 and which have been presented to the Authority for payment by the annually established submission date.

The accompanying governmental funds financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available to fund current operations. Expenditures are recognized when the related fund liability is incurred, except for principal and interest on long-term debt which is recognized when due.

The Authority uses the cash basis of accounting during the year and reports on the accrual and modified accrual basis for financial statement purposes at the end of the fiscal year.

# C. <u>Fund Accounting</u>

The activities of the Authority are accounted for in a Special Revenue Fund. The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Special Revenue Fund consists of bond proceeds, bond funds and issuance expense funds. Included are funds established in accordance with the provisions of the 1996 Indenture with the Bank of New York Mellon Trust Company, N.A. for the

21<sup>st</sup> Century College Program and the Equipment Program revenue bonds issued by the Authority, since their consolidation in 1999. Also included are the outstanding bonds issued under the Authority's Pooled Bond Program.

# D. <u>Bond Issuance Costs, Premiums, and Discounts</u>

Costs associated with issuing debt are expensed in the year incurred. The original issue premium or discount, for each bond issuance, is also expensed or recognized as revenue in the year incurred unless it exceeds 1% of the amount of the bonds issued. In that case, the original issue premium or discount is deferred and amortized, on a straight-line basis, over the life of the outstanding debt, in the case of tax-exempt bonds, and on an effective interest basis, in the case of taxable bonds. Premiums on Pooled Bonds are allocated to the participating institutions.

# E. <u>Budget to Actual Statement</u>

Due to the nature of activity accounted for by the Authority, a budget is not prepared. Therefore, a Statement of Revenues, Expenditures, and Changes in Balances – Budget to Actual is not included in the financial statements.

# F. Adjustments

The adjustments column primarily represents the recording of bonds payablerelated assets and liabilities on the Statement of Net Position and the effect of these transactions on the Statement of Activities. Governmental fund statements do not reflect bonds payable and related activity, but do reflect debt service payments that were made during the current period. The non-current portion of bonds payable includes those payments that are not due and payable in the current period.

# 2. <u>DETAILED NOTES</u>

# A. Cash, Cash Equivalents, and Investments

The Bank of New York Mellon Trust Company, N.A. holds certain deposits and cash equivalents of the Authority as trustee. Other funds of the Authority are invested in the State Treasurer's Local Government Investment Pool. Cash is defined as demand deposits, non-negotiable time deposits and certificates of deposit in accordance with Section 2.2-4401 of the *Code of Virginia*. Cash equivalents are defined as investments with an original maturity of less than three months.

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act"). Under the Act, banks and savings institutions holding

public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice will pledge collateral that ranges in amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Deposits held by trustees are collateralized in accordance with the Trust Subsidiary Act, Section 6.2-1057 et seq. of the *Code of Virginia*. Under the Act, the affiliate bank delivers securities to the trust department as collateral that is at least equal to the market value of the trust funds held on deposit in excess of amounts insured by federal deposit insurance.

Under a Master Indenture of Trust dated December 1, 1996, and under a Master Indenture of Trust dated September 1, 1997, the trustee is authorized to invest in the following investments: bonds, notes and other obligations issued or guaranteed by the United States government; bonds, notes and other evidences of indebtedness of any state of the United States of America or any locality of any state of the United States of America that meet the requirements of *Code* Sections 2.2-4500 and 2.2-4501A.3; and investments made pursuant to the Investment of Public Funds and Local Government Investment Pool Act. At June 30, 2020, The Bank of New York Mellon Trust Company, N.A., which currently serves as trustee for both Indentures, maintained \$120,220,676 in cash, cash equivalents, and investments for the Authority. The Authority also directly held cash equivalents of \$134,732 for a total invested balance of \$120,355,408.

Custodial credit risk for cash equivalents and investments is the risk that, in the event of a failure of the counterparty, the Authority will not be able to recover the value of its cash equivalents and investments. All cash equivalents and investments of the Authority are held in the Authority's name and are therefore not exposed to custodial credit risk.

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Authority has elected to disclose the risk for its debt investments using the segmented time distribution method.

The Authority's cash equivalents are valued at amortized cost, which approximates fair value, and its investments are valued at fair value. Fair values for US Treasury securities are based upon quoted market prices (level 1 inputs), and other securities are valued using observable prices or a matrix pricing model (level 2 inputs), in accordance with GASB Statement No. 72, Fair Value Measurement and Application. Details of cash equivalents and investments are presented on the following page.

Summary of Cash, Cash Equivalents, and Investments
As of June 30, 2020

			Investment Maturities (in			s (in years)	
Investment Type	Jı	ine 30, 2020	Ι	ess Than 1		1-5	S&P Rating
U.S. Treasury Securities	\$	3,403,153	\$	3,403,153	\$	-	N/A
State Non-Arbitrage Program <sup>® (1)</sup>		75,368,397		75,368,397		-	AAAm
Local Government Investment Pool <sup>(2)</sup>		39,928,137		39,928,137		-	AAAm
Money Market Accounts (3)		1,639,471		1,639,471		-	AAAm
Cash		16,250		-			
Total cash, cash equivalents, and investments	\$	120,355,408	\$	120,339,158	\$	-	

<sup>(1)</sup> The Virginia State Non-Arbitrage Program<sup>®</sup> (SNAP<sup>®</sup>) offers a professionally-managed money market mutual fund, which provides issuers with a temporary pooled investment vehicle for proceeds pending expenditure, and with record keeping, depository and arbitrage rebate calculation services. SNAP<sup>®</sup> is in compliance with all of the standards of GASB Statement No. 79 and elects to report its investments for financial reporting at amortized cost. Participants in SNAP<sup>®</sup> should also report their investments in SNAP<sup>®</sup> at amortized cost.

<sup>(2)</sup> The Local Government Investment Pool (LGIP) enables governmental entities to maximize their return on investments by providing for a State administered fund where monies can be commingled for investment purposes in order to realize the economies of large-scale investing and professional funds management. The LGIP is managed in accordance with the requirements of Governmental Accounting Standards Board (GASB) Statement No. 79. The LGIP is in compliance with all of the standards of GASB Statement No. 79 and elects to report its investments for financial reporting at amortized cost. Participants in the LGIP should also report their investments in the LGIP at amortized cost.

<sup>(3)</sup> The Authority invests certain short-term cash balances held within its accounts in the Fidelity Treasury Money Market. This is an open-ended mutual fund registered under the Investment Company Act of 1940. The fund maintains a policy of investing all their assets in U.S. Treasury obligations and repurchase agreements backed by those obligations. These funds are reported at amortized cost, which approximates fair value.

The Authority does not limit the amount that may be invested in any one issuer. The Authority had investments of five percent or more in the State Non-Arbitrage Program<sup>®</sup> (63%) and the Local Government Investment Pool (33%).

#### B. <u>Notes Receivable</u>

Under the Authority's Pooled Bond Program, note payments made by the public institutions of higher education under the terms of note agreements between the Authority and the institutions provide for the payment of debt service on the Pooled Bonds. A summary of future minimum note payments due from the institutions is shown in the schedule on the following page.

Year Ending June 30	Principal		incipal Interest		Total	
2021	\$	115,950,000	\$	63,607,608	\$	179,557,608
2022		117,065,000		57,964,042		175,029,042
2023		116,220,000		52,259,294		168,479,294
2024		113,720,000		46,668,537		160,388,537
2025		115,880,000		41,622,134		157,502,134
2026-2030		492,965,000		140,756,416		633,721,416
2031-2035		256,940,000		62,376,643		319,316,643
2036-2040		141,015,000		22,832,803		163,847,803
2041-2045		35,425,000		7,353,439		42,778,439
2046-2050		17,325,000		1,509,800		18,834,800
Total	\$	1,522,505,000	\$	496,950,716	\$ 2	2,019,455,716

# Future Minimum Note Payments Due from Institutions As of June 30, 2020

# C. <u>Due from the Federal Government</u>

The America Recovery and Reinvestment Act of 2009 permitted the Authority to issue federally taxable bonds known as "Build America Bonds" to finance capital expenditures. Under the "Build America Bond" program, instead of issuing federally tax-exempt bonds, the Authority issued federally taxable Build America Bonds and elected to receive a subsidy payment from the federal government equal to 35% of each interest payment due semiannually on such taxable bonds. The Authority has issued three such series of bonds, beginning in fiscal year 2010 (the 21st Century College and Equipment Programs Series 2009F and 2010B, and the Pooled Bond Program Series 2010A). The 21st Century College and Equipment Programs Series 2009F was refunded on December 5, Therefore, the Authority is accruing a receivable from the federal 2019. government for the subsidy payments which will be due on August 1, 2020 (21st Century Bonds) and September 1, 2020 (Pooled Bonds). As a result of the Federal Sequestration, the actual August 1, 2020 payment was reduced by 5.9% and the corresponding accrual was adjusted to reflect this reduction. It should be noted that the subsidy payments have not been pledged to the payment of the Build America Bonds, and the subsidy payments are not full faith and credit obligations of the United States. As such, future debt service payments have been reflected in these financial statements at their gross amounts, without consideration of possible future subsidy payments.

# D. <u>Due to Higher Education Institutions</u>

Bonds were issued under the Pooled Bond Program and the proceeds of these bonds were used to purchase institutional notes from various public institutions of higher education. These institutions in turn will use the proceeds of the notes

to finance capital projects. Therefore, the unspent portion of the note proceeds still held by the trustee at June 30, 2020 in the Special Revenue Fund is reflected as "due to higher education institutions" in the government-wide statements. Amounts reflected as "due to higher education institutions" in the fund financial statements represent normal year-end payables to institutions as a result of ongoing operations.

# E. <u>Allocation Payable</u>

In past fiscal years, the Authority has issued bonds to support the General Assembly allocations to finance the purchase of equipment at public institutions of higher education. The Authority is committed by this to reimburse institutions of higher education for the cost of equipment from its cash and investments.

In fiscal year 2020, institutions purchased and obtained reimbursement for \$70,549,509 in equipment, relating to the FY 2019 allocation, leaving \$7,300,705 of this allocation outstanding at June 30, 2020. Institutions also purchased and obtained reimbursement for \$6,013,763, \$680,699, and \$27,763 in equipment related to the FY 2018, FY 2017, and FY 2016 allocations, respectively, leaving \$128,316, \$23,255, and \$506,475 of these allocations, respectively, outstanding at June 30, 2020. The FY 2015, FY 2014, and FY2013 allocations continue to have balances of \$532,542, \$497,109, and \$2,419, respectively, outstanding at June 30, 2020 as no additional reimbursements against these allocations occurred in FY 2020. An allocation in the amount of \$83,000,000 was authorized in FY 20, but bonds to support this allocation had not yet been issued as of June 30, 2020. Amounts reflected as "allocation payable" in the government-wide and fund financial statements represent normal year-end payables to institutions as a result of on-going operations.

# F. Long-Term Indebtedness

Changes in Long-Term Debt - The following is a summary of changes in long-term debt of the Authority for the year ended June 30, 2020.

Payable at July 1, 2019	\$ 6,241,352,297
Bonds issued	401,080,000
Bonds retired	(424,525,000)
Bonds refunded	(330,845,000)
Premium on bonds sold	59,349,434
Annual amortization of premium on bonds sold	(39,307,689)
Bonds payable at June 30, 2020	\$ 5,907,104,042

The schedule below reflects the amounts needed to amortize long-term debt.

Year Ending June 30	Principal	Interest	Total
2021	\$ 416,160,000	\$ 231,021,236	\$ 647,181,236
2022	409,135,000	211,632,005	620,767,005
2023	404,890,000	192,580,283	597,470,283
2024	396,415,000	173,817,979	570,232,979
2025	384,965,000	155,881,740	540,846,740
2026-2030	1,787,325,000	539,876,429	2,327,201,429
2031-2035	1,205,275,000	203,237,531	1,408,512,531
2036-2040	397,735,000	40,033,053	437,768,053
2041-2045	35,425,000	7,353,439	42,778,439
2046-2050	17,325,000	1,509,800	18,834,800
Add: Unamortized			
Premium	452,454,042		452,454,042
Total	\$ 5,907,104,042	\$ 1,756,943,495	\$ 7,664,047,537

Annual Requirements to Amortize Long-Term Debt As of June 30, 2020

# G. <u>Temporary Loan Payable</u>

During fiscal year 2020, construction bonds for the 21<sup>st</sup> College and Equipment Program were issued, but spending outpaced available bond proceeds. The Authority determined that it would be prudent to wait to issue the next series of bonds for this program until the beginning of the next fiscal year. In order to meet the short-term needs of the Authority until the bonds could be issued, the Authority obtained a temporary loan from the Commonwealth in the amount of \$55,823,918. Proceeds from the loan were used to reimburse institutions for expenses incurred in accordance with existing appropriations and allocations. The loan was repaid in its entirety in August 2020 when the 2020A 21<sup>st</sup> Century College and Equipment Programs bonds were issued.

# H. Defeasance of Debt

From time to time, when interest rates indicate that it would be favorable to do so, the Authority has issued refunding bonds to defease outstanding bonds. These refundings have placed the proceeds of the new bonds in irrevocable trusts with escrow agents to provide for all future debt service on the defeased bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included on the Authority's financial statements.

In accordance with Governmental Accounting Standards Board (GASB) Statement 23, "Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities," as amended by GASB Statement No. 65, "Items Previously Reported as Assets and Liabilities," the difference between the reacquisition price and the net carrying amount of the bonds defeased with refunding debt is reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of Interest and Fiscal Charges over the shorter of the remaining life of the refunded debt or the life of the new debt. However, the deferral amount for the Pooled Bond Program has been allocated to the participating institutions and is therefore not reflected in the Authority's financial statements.

The Authority issued one series of refunding bonds in fiscal year 2020. The schedule below reflects the refunding activity during the year.

Program	Refunding Issue	Refunded Issue	Maturities Defeased	Am	ount Defeased
21st Century	2019C	2009F-2	2021-2030	\$	265,755,000
	Total Defeased, FY 2020				265,755,000

# Refunding Bonds Issued During Fiscal Year 2020

The issuance of the Authority's Series 2019C 21st Century Program refunding bonds refunded one series of the Authority's bonds as reflected on the above schedule. This defeasance resulted in an accounting loss of \$1,534,000. Total debt service payments over the next 11 years will be reduced by \$29,843,540 resulting in a present value savings of \$27,214,502 discounted at the rate of 1.630377 percent.

On June 18, 2020, Virginia Commonwealth University issued its own refunding bonds. Some of the proceeds were used to refund selected maturities of the Authority's 2010B, 2011A and 2012A bonds in a total of \$65,090,000.

At June 30, 2020, \$717,950,000 of bonds outstanding are considered defeased for financial reporting purposes.

# I. <u>Deficit Fund Balance</u>

Under the 21<sup>st</sup> Century College and Equipment Programs, as discussed in Note G, spending outpaced available bond proceeds (from current year and prior year issuances) during the fiscal year, and the Authority made the decision to use a temporary loan from the Commonwealth in advance of issuing new bonds. As a result, assets in this program were significantly lower than in previous years. Assets in the Pooled Bond Program were also lower this year than in previous years as existing bond proceeds (from prior year issuances) were spent and no new bonds issued. The combined asset base of the two programs was less than

the year-end payables, resulting in a deficit fund balance. It is expected that this deficit will be resolved with the issuance of new bonds under each program.

# J. Deficit Net Position

Under the 21<sup>st</sup> Century College and Equipment Programs, bonds issued under the Master Indenture of Trust dated December 1, 1996 are secured by General Assembly appropriations through a payment agreement between the Authority and the Treasury Board. Because future appropriations do not constitute a legally binding commitment and do not meet the criteria for recognition under the accrual basis of accounting, the Authority ended the year with a net position deficit of \$4,538,658,049. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

# K. <u>Subsequent Events</u>

In August 2020, the Authority issued Educational Facilities Revenue Bonds, Series 2020A, in the amount of \$339,360,000, and Educational Facilities Federally Taxable Revenue & Revenue Refunding Bonds, Series 2020B in the amount of \$341,455,000, under the 21st Century College and Equipment Programs. The proceeds will be used to finance certain capital projects at public institutions of higher education in the Commonwealth, refund a portion of certain of the Authority's prior bonds and pay the costs of issuing the bonds.

# L. <u>Risk Management</u>

The Authority is exposed to various risks of loss related to torts; theft or, damage to, and destruction of assets; errors and omissions; non-performance of duty; injuries to employees; and natural disasters. The Department of the Treasury participates in insurance plans maintained by the Commonwealth of Virginia on behalf of the Authority. The state employee health care and worker's compensation plans are administered by the Department of Human Resource Management and the risk management insurance plans are administered by the Department of the Treasury, Division of Risk Management. Risk management insurance includes property, general liability, medical malpractice, faithful performance of duty bond, automobile, and air and watercraft plans. The Department of the Treasury pays premiums to each of these Departments for its insurance coverage. Information relating to the Commonwealth's insurance plans is available at the statewide level in the Commonwealth of Virginia's Comprehensive Annual Financial Report.

#### VIRGINIA COLLEGE BUILDING AUTHORITY SUPPLEMENTARY INFORMATION

#### Detail of Long-Term Indebtedness June 30, 2020

Issued

#### (Dollars in Thousands)

#### Detail of Long-Term Indebtedness by Series

Detail of Long-Term Indebtedness by Series					· · · · ·	<b>.</b>			
	<b>D</b> . 1	<b>D</b> 1	<b>—</b> • • •		Institutional	Outstanding	(Retired)	Outstanding	0 · · ·
	Dated Date	Bond Program	True Interest Cost ("TIC")	Amount Issued	Notes Purchased	July 1, 2019	During Year	June 30, 2020	Original Maturity
Series 2007B Refunding	10/31/07	Pooled	4.05%	\$ 100,765	\$ 100,765	\$ 18,805	\$ (18,805)	\$ -	09/01/19
Series 2009A	01/21/09	Pooled	4.19%	291,645	291,645	12,520	(11,885)	635	09/01/38
Series 2009A Series 2009E1 Refunding	10/08/09	21st Century	3.01%	134,000	291,045	80,560	(14,585)	65,975	02/01/24
	10/08/09		2.80%	- / · · ·	-	29,660	(6,880)		02/01/24
Series 2009E2 Refunding		21st Century		74,860	225 045			22,780	
Series 2009B	12/09/09	Pooled	4.01%	235,945	235,945	10,050	(10,050)	-	09/01/39
Series 2009F2	12/17/09	21st Century	3.31%	390,575	-	287,955	(287,955)	-	02/01/30
Series 2010B-2	10/26/10	21st Century	2.82%	290,600		222,985	(17,760)	205,225	02/01/30
Series 2010A-2	11/18/10	Pooled	3.40%	156,610	156,610	156,610	(9,560)	147,050	09/01/40
Series 2010B Refunding	11/18/10	Pooled	2.87%	101,040	101,040	65,775	(16,505)	49,270	09/01/27
Series 2011A	08/16/11	21st Century/Equip.	3.27%	272,515	-	19,555	(9,750)	9,805	02/01/32
Series 2011A	11/16/11	Pooled	3.32%	163,335	163,335	108,785	(60,955)	47,830	09/01/36
Series 2012A	03/29/12	Pooled	2.25%	164,475	164,475	116,815	(15,960)	100,855	09/01/30
Series 2012A	05/03/12	21st Century/Equip.	2.85%	335,075	-	96,130	(12,190)	83,940	02/01/32
Series 2012B	11/29/12	Pooled	2.55%	141,070	141,070	110,850	(6,225)	104,625	09/01/42
Series 2012B	12/13/12	21st Century	2.42%	349,255	-	184,710	(15,180)	169,530	02/01/33
Series 2013A	09/26/13	21st Century	3.63%	331,705	-	143,730	(19,545)	124,185	02/01/34
Series 2013A	11/19/13	Pooled	3.67%	74,925	74,925	63,020	(3,215)	59,805	09/01/43
Series 2013B Refunding	11/19/13	Pooled	3.24%	12,355	12,355	8,190	(960)	7,230	09/01/28
Series 2014A	05/15/14	21st Century/Equip.	3.04%	319,155	_	175,340	(19,010)	156,330	02/01/34
Series 2014B Refunding	05/15/14	21st Century	1.71%	27,985	-	6,020	(1,135)	4,885	02/01/25
Series 2014A	11/13/14	Pooled	3.11%	98,040	98,040	85,910	(3,570)	82,340	09/01/44
Series 2014B Refunding	11/13/14	Pooled	2.09%	186,035	186,035	137,010	(19,545)	117,465	09/01/35
Series 2015A	04/15/15	21st Century	3.06%	373,230		205,230	(16,010)	189,220	02/01/35
Series 2015B Refunding	04/15/15	21st Century	2.23%	204,880	_	192,570	(7,980)	184,590	02/01/27
Series 2015C	04/15/15	21st Century	1.62%	6,785	_	1,455	(1,455)	101,000	02/01/20
Series 2015D	08/13/15	21st Century/Equip.	2.93%	290,065	_	232,915	(14,855)	218,060	02/01/20
Series 2015A	12/03/15	Pooled	3.24%	53,615	53,615	48,375	(2,225)	46,150	09/01/45
Series 2015R Series 2015B Refunding	12/03/15	Pooled	2.65%	153,895	153,895	153,895	(2,223)	153,895	09/01/38
Series 2016A	06/01/16	21st Century	2.50%	360,485	155,895	307,465	(17,655)	289,810	02/01/38
	06/01/16		2.55%	49,300	-	49,300	(17,055)	49,300	02/01/30
Series 2016B		21st Century		· · · · ·	-	· · · · · ·	-	· · · · · ·	
Series 2016C	06/01/16	21st Century	2.02%	39,980		28,495	(3,865)	24,630	02/01/26
Series 2016A	07/12/16	Pooled	2.10%	231,880	231,880	231,880	-	231,880	09/01/39
Series 2017A	06/21/17	21st Century	1.30%	75,100	-	56,275	(9,040)	47,235	02/01/24
Series 2017B	06/21/17	21st Century	1.66%	173,295	-	145,125	(12,595)	132,530	02/01/28
Series 2017A	12/05/17	Pooled	2.67%	113,050	113,050	110,260	(3,810)	106,450	09/01/37
Series 2017B	12/05/17	Pooled	3.09%	24,630	24,630	24,630	(975)	23,655	09/01/37
Series 2017C	08/02/17	21st Century	2.96%	492,730	_	460,720	(11,720)	449,000	02/01/37
Series 2017D	08/02/17	21st Century	2.55%	99,915		80,650	(9,290)	71,360	02/01/27
		-			-				
Series 2017E Refunding	12/21/17	21st Century	2.52%	560,555	-	548,980	(14,035)	534,945	02/01/32
Series 2018A	06/06/18	21st Century/Equip.	2.22%	75,685		65,290	(9,600)	55,690	02/01/25
Series 2018A	12/04/18	Pooled	3.50%	134,505	134,505	134,505	(3,575)	130,930	09/01/38
Series 2018B	12/04/18	Pooled	4.42%	76,695	76,695	76,695	(1,345)	75,350	09/01/48
Series 2019A	06/05/19	21st Century/Equip.	2.52%	513,245	-	513,245	(29,550)	483,695	02/01/39
Series 2019A	12/04/19	Pooled	2.29%	37,090	37,090	_	37,090	37,090	09/01/39
Series 2019B	12/05/19	21st Century	2.48%	134,855		-	134,855	134,855	02/01/39
Series 2019D	12/05/19	21st Century	1.62%	229,135	-	-	224,570	224,570	02/01/30
Total				\$ 8,756,565	\$ 2,551,600	\$ 5,808,940	\$ (354,290)	\$ 5,454,650	
				\$ 0,750,505	\$ 2,001,000	\$ 5,000,010		<u> </u>	
Detail of Long-Term Indebte	dness by Program	m					Issued		
					Institutional	Outstanding	(Retired)	Outstanding	
				Amount	Notes	July 1,	During	June 30,	
				Issued	Purchased	2019	Year	2020	
21 at Cont	ry College Progra	312		\$ 5,715,235	\$ -	\$ 3,874,780	\$ (147,050)	\$ 3,727,730	
		3111							
Pooled Bond Program				2,551,600	2,551,600	1,674,580	(152,075)	1,522,505	
Equipment Program				489,730		259,580	(55,165)	204,415	
Total	I.			\$ 8,756,565	\$ 2,551,600	\$ 5,808,940	\$ (354,290)	\$ 5,454,650	
Tota				φ 0,750,505	φ 2,331,000	φ J,000,740	φ (334,290)	\$ 5,454,050	

#### VIRGINIA COLLEGE BUILDING AUTHORITY SUPPLEMENTARY INFORMATION

#### Schedule of Outstanding Bond Issues for Private Colleges and Universities

June 30, 2020 (Dollars in Thousands)

College/University	Series	Dated Date	Yield (a)	Amount Originally Issued	Amount of Notes Purchased	Outstanding July 1, 2019 as restated	Issued (Retired) During Year	Outstanding June 30, 2020	Original Final Maturity
Hampton University	2015	07/23/15	2.30%	\$ 14,240	\$ 14,240	\$ 5,346	\$ (2,319)	\$ 3,027	04/01/25
Liberty University	2010 2015	12/21/10 08/05/15	4.85% VAR	119,705 150,000	119,705 85,000	102,770 (c) - (b)	(102,770)	- - (b)	03/01/41 08/01/45
Lynchburg College	2010	12/21/10	VAR	8,838	8,838	5,214	(404)	4,810	12/01/34
Marymount University	2015A 2015B	04/08/15 07/15/15	3.25% 5.13%	65,010 66,815	65,010 66,815	60,235 66,815	(1,275) (1,030)	58,960 65,785	07/01/45 07/01/45
Randolph-Macon College	2018	07/11/18	3.56%	26,505	26,505	25,260	(935)	24,325	01/15/43
Regent University	2006	08/09/06	5.03%	99,105	99,105	84,340	(715)	83,625	06/01/36
Roanoke College	2007	06/06/07	4.64%	20,430	20,430	12,385	(12,385)	-	04/01/37
Shenandoah University	2011	12/09/11	VAR	36,455	36,455	25,445	(1,840)	23,605	12/27/36
University of Richmond	2004A 2006 2011A 2011B 2012	08/04/04 11/08/06 02/01/11 02/28/11 11/06/12	VAR VAR 3.14% 3.19% 3.39%	46,000 55,900 27,045 40,505 60,000	46,000 55,900 27,045 40,505 60,000	46,000 55,900 10,735 (d) 20,745 60,000	- (2,495) -	46,000 55,900 8,240 20,745 60,000	08/01/34 11/01/36 03/01/23 03/01/21 03/01/42
Washington & Lee University	1998 2001 2015A	04/01/98 06/01/01 04/22/15	5.10% 5.35% 3.68%	52,205 43,000 32,040 \$ 963,798	52,205 43,000 32,040 \$ 898,798	52,205 30,815 29,815 \$ 694,025	(3,480) (800) \$ (130,448)	52,205 27,335 29,015 \$ 563,577	01/01/31 01/01/34 01/01/40

(a) "Yield" refers to the Net Interest Cost ("NIC") in most cases, to the TIC when available, and to the Arbitrage Yield in other cases.

(b) The \$85 million issue is a commercial paper issue that had no activity during the year but could be used again.

(c) Last year included a Paid amount of \$445, which should have been \$2,555. The July 1, 2019 balance has been restated to reflect the correction of the \$2,110 additional payment amount.

(d) Last year included a Paid amount of \$1,000, which should have been \$2,390. The July 1, 2019 balance has been restated to reflect the correction of the \$1,390 additional payment amount.

# VIRGINIA COLLEGE BUILDING AUTHORITY Richmond, Virginia

# BOARD MEMBERS As of June 30, 2020

Lane B. Ramsey, Chairman

John G. Dane, Vice Chairman

Corynne Arnett

Tiffany Boyle

Stephanie Adler Calliott

Shaheed Mahomed

Charles Mann

# EX OFFICIO

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Peter A. Blake, Executive Director, State Council of Higher Education for Virginia

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