REPORT OF THE DEPARTMENT OF CONSERVATION AND RECREATION

Calendar Year 2018 Land Preservation Tax Credit Conservation Value Summary

TO THE GOVERNOR AND THE CHAIRMEN OF THE SENATE FINANCE COMMITTEE, THE HOUSE APPROPRIATIONS COMMITTEE AND THE HOUSE COMMITTEE ON FINANCE



COMMONWEALTH OF VIRGINIA RICHMOND OCTOBER 2019 Matthew J. Strickler Secretary of Natural Resources

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COMMONWEALTH of VIRGINIA DEPARTMENT OF CONSERVATION AND RECREATION

October 25, 2019

The Honorable Ralph Northam, Governor of Virginia The Honorable Emmett W. Hanger, Jr., Co-Chair, Senate Finance Committee The Honorable Thomas K. Norment, Jr., Co-Chair, Senate Finance Committee The Honorable S. Chris Jones, Chair of the House Committee on Appropriations The Honorable R. Lee Ware, Chair, House Committee on Finance

Dear Governor Northam, Senator Hanger, Senator Norment, Delegate Jones, and Delegate Ware:

We are pleased to provide you with this report prepared in accordance with Virginia's Land Conservation Incentives Act (§§ 58.1-511 through 58.1-513 of the Code of Virginia). Subdivision (C) (2) of § 58.1-512 of the Act requires the Department of Conservation and Recreation (DCR) to compile an annual report on qualified tax credit donations of less-than-fee interests in land accepted by any qualified public or private conservation agency or organization. This report focuses on those donations made between January 1, 2018, and December 31, 2018, for which a taxpayer requested a Land Preservation Tax Credit (LPTC) within the \$75,000,000 cap for tax year 2018, established pursuant to Virginia Code § 58.1-512(D)(4)(c).

The Virginia Land Preservation Tax Credit (LPTC) program continues to be a key factor behind the land conservation successes the Commonwealth has realized to date. The transferability of the LPTC has proven to be a valuable incentive to persons voluntarily protecting working farms and forests, recreational lands, scenic viewsheds, historic sites, and natural areas. A two percent fee on the transfer of tax credits helps to provide much needed support to land trusts and other conservation agencies and organizations for their ongoing responsibilities for the hundreds of thousands of acres of conserved lands they steward.

DCR is charged with reviewing LPTC applications for one million dollars or more to verify the conservation value of the donation (Va. Code $\frac{558.1-512(D)(3)(a)}{28.1-512(D)(3)(a)}$). DCR's review process is both responsive and timely, and serves as an important oversight tool for the Commonwealth to ensure that the lands protected have significant conservation value and that the natural and historical resources they contain will be adequately protected into the future.

The Honorable Ralph Northam, Governor of Virginia Members of the Virginia General Assembly October 25, 2019 Page 2

DCR's verification of tax credit applications utilizes conservation review criteria adopted by the Virginia Land Conservation Foundation (VLCF). The criteria ensure that the conservation easements will require, where applicable; a forest management plan, development and implementation of an agricultural conservation plan, visual public access to scenic resources, establishment of riparian buffer areas to protect water quality, protection of resources listed on the Virginia Landmarks Register or the National Register of Historic Places, and that known natural heritage resources are also protected. Additionally, DCR's review certifies that the voluntary easements meet VLCF criteria aimed at safeguarding long-term conservation values of the property, prohibiting intentional harm to the conservation values of the property, and ensuring that the conservation value of the property will not be adversely affected by future on-site development. Such revisions to the easements significantly improve the conservation quality of the donations made under Virginia's tax credit program.

We trust that this report fulfills the required statutory obligations and demonstrates the importance of the Land Preservation Tax Credit Program.

Respectfully submitted,

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Attachment

cc: Virginia Land Conservation Foundation Board of Trustees The Honorable Matthew J. Strickler, Secretary of Natural Resources Daniel Timberlake, Director, Department of Planning and Budget Craig M. Burns, Commissioner, Department of Taxation April Kees, Co-Director, Senate Finance Committee Jason Powell, Co-Director, Senate Finance Committee Robert P. Vaughn, Staff Director, House Appropriations Committee

Preface

This report has been prepared in accordance with and fulfills the requirements of:

<u>§ 58.1-512(C)(2)</u> of the Code of Virginia (Virginia's Land Conservation Incentives Act), which requires the Department of Conservation and Recreation to compile an annual report on qualified tax credit donations of less-than-fee interests accepted by any public or private conservation agency by December 1 of each year. This report covers those donations for which taxpayers claimed Land Preservation Tax Credits between January 1, 2018, through December 31, 2018, within the 2018 cap of \$75 million established by Virginia Code <u>§ 58.1-512(D)(4)(c)</u>.

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Executive Summary

The Virginia Land Preservation Tax Credit (LPTC) Program has proven to be a valuable incentive for landowners interested in voluntarily conserving their property through perpetual conservation easements or fee-simple donations. The transferability feature of Virginia's tax credit program is especially valuable to landowners with little or no state income tax liability, enabling them to sell their tax credits for income. Responsibilities for oversight of the LPTC program are shared by the Virginia Department of Taxation (TAX) and the Virginia Department of Conservation and Recreation (DCR).

Virginia's Land Preservation Tax Credit Program began in January 2000 and continues to advance the preservation of important lands across the Commonwealth. TAX's records indicate that as of August 31, 2019, landowners have received tax credits for permanently protecting 907,303 acres across the Commonwealth through 4,131 land donations since program inception. The appraised value of this conserved acreage is about \$4.28 billion, with landowners receiving almost \$1.72 billion in tax credits.

DCR's review of LPTC applications for one million dollars or more began in January 2007. As directed by <u>§ 58.1-512(D)(3)(a)</u> of the Code of Virginia, DCR follows the Conservation Value Review Criteria as adopted by the Virginia Land Conservation Foundation to verify the conservation value of donated land or conservation easements. This verification process serves as an important tool for the Commonwealth to ensure that the lands protected have worthy conservation values and the natural and historical resources are adequately protected in perpetuity.

The tax credit report contained herein summarizes the land donations for which landowners applied for 2018 Land Preservation Tax Credits, within that year's cap of \$75 million. Based on information provided to DCR from TAX, for 2018, 164 applications were granted over \$50.5 million in land preservation tax credits protecting 35,384 acres.

For calendar year 2018, taxpayers in 60 localities claimed a tax credit. Fauquier County had the highest number of land donations, greatest total amount of acreage protected, and the largest amount of tax credits requested. Nineteen properties in the county were donated, totaling 3,202 acres. Landowners in Fauquier County requested more than \$8.3 million in tax credits.

During the 2018 LPTC program year, of the eight conservation purposes that a landowner can claim to be eligible for a LPTC, 91.8 percent of the total acreage preserved (32,480 acres) claimed the Scenic Open Space category. Applicants may claim more than one conservation purpose and many do; however, it is not necessary in order to request or qualify for the LPTC program. The other prominent categories claimed were Forestal Use at 18,501 acres or 52.3 percent of the total acreage, and Agricultural Use at 18,255 acres or 51.6 percent. The remaining purposes claimed in order of rank were: Lands Designated by Federal, State, or Local Government at 11,610 acres or 32.8 percent; Watershed Preservation at 11,400 acres or 32.2 percent; Natural Habitat and Biological Diversity at 5,974 acres or 16.8 percent; Historic Preservation at 2,579 acres or 7.3 percent; and Natural Resource Based Outdoor Education and Recreation at 1,465 acres or 4.1 percent of the total acreage.

As reported by landowners in their LPTC application packages to TAX, under the 2018 cap, about 11,483 acres of active agricultural land and 11,839 acres of active forestal land were conserved. Within the LPTC application, landowners report on the total length of riparian buffers, with a required minimum width of 35 feet, in their donated easements or gifts of land. The applications for 2018 indicate a total length of 881,746 linear feet of forested buffers and 51,422 linear feet of no-plow buffers along rivers, streams, wetlands, ponds, springs, and shorelines. The two different categories of buffers differ by the types of activities that are restricted or allowed within the conservation easement or deed of gift. Activities such as mowing or timber harvesting are restricted in forested buffers, but are allowed within no-plow buffers to maintain non-woody vegetation such as pasture or grasslands.

In 2018, the Virginia Land Conservation Foundation (VLCF) distributed dedicated funding to land conservation agencies and organizations for their stewardship efforts. Pursuant to the authority granted in Virginia Code § 58.1-513(C)(2), the VLCF Board of Trustees distributed a total of \$1,418,289.00 in stewardship funds to 45 land trusts, conservation organizations, and agencies to support their ongoing monitoring and enforcement of donated lands. The dedicated funding is generated from a two percent fee imposed on the sale of LPTCs.

DCR is also charged with conducting reviews of the Conservation Value of LPTC requests of one million dollars or more (based on a 40 percent credit for a donation valued at \$2.5 million or greater) and with verifying the conservation value of these donations in advance of TAX issuing a land preservation tax credit. DCR's review is carried out in accordance with criteria adopted by the VLCF for this purpose. In 2018, DCR reviewed and commented on the conservation value associated with ten LPTC applications submitted for pre-file review by the applicants.

DCR's oversight continued to enhance the Commonwealth's efforts to ensure the conservation value of properties applying for the LPTC. DCR's review process resolved a number of issues with applications that would have negatively affected the donation's conservation value if the applicants had recorded their deeds as originally submitted during DCR's pre-filing review. In addition, DCR's review helped to ensure that persons eligible for one million dollars or more in state land preservation tax credits also addressed water quality and forest stewardship protections associated with their conserved lands. Although state law allows DCR 90 days to complete its review, on average DCR took 11 days to review a pre-filing application (including a site visit) and four days to verify the conservation value of final applications.

Land Conservation Tax Credit Program Overview

Virginia's land preservation tax credit (LPTC) program is considered to be one of the most effective conservation tools available in the Commonwealth. Since its beginning on January 1, 2000, Virginia's tax credit program continues to leverage significant private investment to attain noteworthy land conservation levels every year. As of August 31, 2019, the Virginia Department of Taxation's (TAX) records indicated that a total of 907,303 acres of land appraised at about \$4.28 billion have been protected through 4,131 donations representing \$1.72 billion in tax credits. This extensive level of tax credits, as well as the number of land donations and acres conserved, demonstrates great public interest and participation in this valued tax credit program.

Thirteen other states also provide state tax incentives for donations of conservation easements (Arkansas, Colorado, Connecticut, Delaware, Florida, Georgia, Iowa, Maryland, Massachusetts, Mississippi, New Mexico, New York, and South Carolina). Like Virginia, four of those states also provide for transfer of those credits (Colorado, Georgia, New Mexico, and South Carolina), however Virginia's tax-credit program is by far the largest in dollar value of property conserved. In Virginia, this is a program that has enormous land conservation benefits.

As a result of legislative amendments enacted in 2006, effective January 1, 2007, the LPTC program was capped at \$100 million per year, with donations in excess of the annual cap to be rolled over to subsequent years. The amount of the tax credit cap was adjusted annually to the Consumer Price Index, increasing to \$102.3 million in 2008; \$106.6 million in 2009; \$106.8 million in 2010; \$108.4 million in 2011; and \$111.1 million in 2012. Additionally, in 2006, the amount of tax credits that can be requested for any land donation was limited to 40 percent of the fair market value of the qualified donation; reduced from the previously allowed 50 percent. These compromises represented a diminution in the state's peak annual tax credit expenditures, which reached \$155.9 million in tax year 2005 and \$247.8 million in 2006, but still allowed for an exemplary program that the state can budget for into the future.

In the 2013 Legislative Session, the cap was further modified. <u>Chapter 798 of the 2013 Virginia Acts</u> of <u>Assembly</u> (HB 1398) directed that, beginning with calendar year 2013, the maximum annual amount of land preservation tax credits that could be issued to taxpayers was lowered to \$100 million. However, the \$100 million was to continue to be annually indexed. The intent of the legislation was for the Governor to include in the Budget Bill, a recommended appropriation from the general fund to fund other land conservation programs in an amount equal to the difference between the indexed amount and \$100 million. The amount to be appropriated as follows: 80 percent to the Virginia Land Conservation Fund; 10 percent to the Civil War Site Preservation Fund; and 10 percent to the Virginia Farmland Preservation Fund.

The LPTC program saw further revisions again during the 2015 Legislative Session with the enactment of <u>Chapter 680 of the 2015 Virginia Acts of Assembly</u> (SB 1019). Most notably, any unused balance left in the annual tax-credit cap is now closed out at the end of the calendar year. In the past, those balances carried forward until expended. Other aspects of the program were amended by (i) reducing the annual tax-credit cap from \$100 million to \$75 million; (ii) with the exception of credits issued for fee simple interest donations to the Commonwealth, reducing the maximum amount of the tax credits that can be claimed by a tax payer from \$100,000 to \$20,000 in 2015 and 2016 and \$50,000 for each year thereafter; and (iii) requiring that a complete application for the tax credit be filed with TAX by December 31 of the year following the year of the conveyance.

The 2019 legislature extended the amount of time a taxpayer is allowed to claim the land preservation tax credit to either (i) December 31 of the second year following the calendar year of the donation if the conveyance was made on or after January 1, 2020 or (ii) December 31 of the third year following the calendar year of the donation if the conveyance was made before January 1, 2020.

Language was included in the 2017, 2018, and 2019 state budgets to extend the \$20,000 limit on the amount of the Land Preservation Tax Credit that can be claimed by each taxpayer for those calendar years.

Benefits of the Land Preservation Tax Credit DCR Review

DCR reviews LPTC applications for one million dollars or more as directed by the Code of Virginia (§ 58.1-512(D)(3)(a)). Conservation Value Review Criteria, adopted by the Virginia Land Conservation Foundation, is used by DCR in verifying the conservation value of donated land and conservation easements. The VLCF Board adopted the LPTC Conservation Value Review Criteria in November 2006, and amended them on August 7, 2008, and March 27, 2009. The review criteria encompass three factors, which taken together make up the Conservation Value of the donated land. The three factors are (i) Conservation Purpose, (ii) Public Benefit, and (iii) Water Quality and Forest Management. The review criteria are based on IRS Code § 170(h) and provisions set out in § 58.1-512 of the Code of Virginia, and contain specific requirements that reflect state policy.

The first factor of the criteria is Conservation Purpose. DCR assesses the land being conserved and the legal documents submitted to verify the purpose for which it is being conserved; i.e., what conservation purposes are being protected by the conservation easement that will be of value to the Commonwealth. Applicants only need to satisfy one of the eight potential Conservation Purposes; however, many select more than one to reflect the multiple attributes of their donated land.

The eight Conservation Purposes identified in the criteria are:

- 1. Agricultural Use;
- 2. Forestal Use;
- 3. Natural Habitat and Biological Diversity;
- 4. Historic Preservation;
- 5. Natural-Resource Based Outdoor Recreation or Education;
- 6. Watershed Preservation;
- 7. Preservation of Scenic Open Space; and
- 8. Conservation and Open Space Lands Designated by Federal, State, or Local Governments.

There are several options for meeting each Conservation Purpose and designated safe harbors are provided to satisfy each purpose. If a donation meets a safe harbor, then the donation fulfills the specific Conservation Purpose. For example, within the Conservation Purpose of Agricultural Use, land that a locality has designated as being subject to use value taxation is deemed to have a valid Agricultural Use Conservation Purpose. Within the Conservation Purpose of Historic Preservation, a battlefield individually listed in the Virginia Landmarks Register or the National Register of Historic Places is also deemed to have a valid Historic Preservation Conservation Purpose.

Conversely, some land uses may be specifically ruled out of certain Conservation Purposes. For example, public recreation lands where development covers more than 15 percent of the site, such as with amusement parks, will not meet the Conservation Purpose of Natural-Resource Based Outdoor Recreation or Education.

The second factor of the criteria, Public Benefit, ensures that safeguards exist in the proposed deed to protect the conservation values of the donated land in perpetuity, prohibit intentional destruction or significant alteration of the conservation values of the protected property, and ensure that the conservation value of the property will not be adversely affected by future division or development. The deed of easement must contain the following restrictions:

- 1. Limits on the number of permitted subdivisions of property;
- 2. Limits on number and size of permitted new buildings and structures;
- 3. Restrictions on location of new buildings and structures;
- 4. Restrictions on location of new roads or access ways; and
- 5. Limits on alterations, demolition, or ground-disturbing activity that may impact historic or natural heritage resources.

The final factor of the Conservation Value Review Criteria is Water Quality and Forest Management. This factor focuses on protection of water quality and the stewardship of agricultural and forest lands. Concerning the protection of water quality, if the property contains wetlands, frontage on a perennial stream or river, lakes, or tidal waters, then the deed must prevent certain activities determined to impact water quality within the required 35-foot riparian buffer. In addition, if the property contains lands in agricultural use, then the deed must provide for the implementation of a written conservation plan that stipulates the use of best management practices. If the property contains 20 acres or more of forest lands, the deed must require that a written forest management plan or Virginia Forest Stewardship Plan be in place prior to the commencement of timber harvesting or other significant forest management activities. This plan is to be developed by or in consultation with the Virginia Department of Forestry or be consistent with Forestry Best Management Practices.

2018 Review of the Conservation Values of Land Preservation Tax Credits

DCR is responsible for conducting reviews of the Conservation Value for LPTC requests of one million dollars or more (based on 40 percent of the fair market value of a land donation valued at \$2.5 million or greater) and for verifying the conservation value of these donations in advance of TAX issuing a land preservation tax credit. This review is performed in accordance with Conservation Value Review Criteria adopted by the VLCF for this purpose.

As part of its pre-filing review process, DCR reviewed and commented on the conservation value associated with ten LPTC applications in 2018. The agency provides this pre-file review service to applicants so that any potential issues can be resolved prior to the recordation of a donation and submission of a final LPTC application. One of the pre-filing applications reviewed by DCR was filed with TAX and awarded land preservation tax credits in 2018. This one application ultimately appraised for less than \$1 million, but had successfully completed the DCR pre-file review. Of the remaining nine applications, two applicants withdrew their projects from the review process, two continued their review into 2019, and five went on to complete their conservation value review and file with TAX in 2019.

Additionally, two pre-file applications reviewed by DCR in 2017 finalized their transactions and filed their applications with TAX in 2018. These two projects received \$6.22 million in tax credits and protected 886 acres. These two DCR-reviewed applications represent one percent of the 164 LPTC applications awarded, three percent of the 35,384 LPTC acres preserved, and 12 percent of the \$50 million issued under the 2018 LPTC cap.

The objective of DCR's review is to ensure a basic level of protection for all of the known conservation values of the property at the time of the donation in accordance with the VLCF Conservation Value Review Criteria. DCR's reviews resulted in considerable modifications to many of the applications submitted to the Agency. Through the collaborative pre-filing review process, DCR and the applicants were able to resolve a number of substantial issues with the applications that could have negatively affected the land donation's conservation value if the donation had been recorded as submitted.

Applicants modified their draft deeds following the DCR review process to ensure the appropriate protection of the conservation values of the properties in perpetuity as follows:

- For Forestland, deeds were modified to require a forest management plan for forest management and harvesting activities;
- For Farmland, deeds were modified to require the development and implementation of a written agricultural conservation plan;
- For Water Quality Protection, deeds were modified to ensure the placement of appropriate riparian buffer areas with adequate protections;
- For Historic Resources, deeds were modified to ensure the protection of resources listed on the Virginia Landmarks Register or the National Register of Historic Places from demolition and alteration; and
- For Natural Heritage Resources, deeds were modified to protect known resources documented in state databases.

Additionally, deeds were often refined to specify no-build areas, limitations on paved roads and the placement of utilities, and the establishment and limitations on the disturbance of vegetated buffers along perennial streams and other specified water bodies. The reviews also led to other minor changes for clarification and often required the applicant to provide additional documentation of the conservation purposes claimed. In several cases, the review required additional language in the deeds of easement to ensure protection of water quality, historic structures, and areas containing special habitat supporting known natural heritage resources.

The common factor that ran through each review conducted by DCR was the obvious pride landowners have in their land and the fulfillment they achieve in ensuring their land will remain open space whether working lands, historic battlefields, or natural areas, for generations to come. Most properties DCR reviewed in 2018 had some form of agricultural or forestal activity at the time of donation, whether a multi-generation farm on hundreds of acres overlooking the Potomac River or a small horse farm in the Piedmont. Where the land was in agricultural-use, the donation of a conservation easement was intended to ensure the opportunity of future generations to farm the land.

In addition to improving the conservation value of the donations, DCR sought to complete its reviews in a timely fashion and worked closely with applicants, their attorneys, and land trusts. The law, Virginia Code § 58.1-512(D)(3), allows DCR to take up to 90 days to review an application before taking a final action. On average in 2018, DCR took eleven days to review a pre-filing application and four days to verify the conservation value of final applications where the applicant had submitted a pre-filing application.

DCR's review of tax credits that claim one million dollars or more has been both responsive and timely and serves as an important tool for the Commonwealth to ensure that the lands protected for which a Land Preservation Tax Credit is issued are worthy of protection and that the natural and historical resources will be adequately protected in perpetuity.

Issuance of Land Preservation Tax Credits by TAX

The Virginia's Land Conservation Incentives Act, Virginia Code § 58.1-512(C)(2), requires DCR to compile an annual report on qualified donations of less-than-fee interests accepted by any public or private conservation agency. The following sections of this report detail those land conservation donations for which a taxpayer has requested a tax credit for a land donation within the 2018 annual cap.

To apply for a LPTC, a taxpayer must have successfully recorded a conservation easement or donated land to a qualified conservation organization. The taxpayer must then submit a form LPC-1 to TAX and send a copy to DCR after completing the land donation. DCR has compiled this report from the information provided to the agency by taxpayers in form LPC-1 and confirmed this initial data with TAX. This section only summarizes the information submitted as part of the application process and may vary somewhat from the final totals managed by TAX.

Calendar Year 2018 Land Preservation Tax Credit Summary

Based on information provided by TAX and taxpayers in their tax credit applications, there were 164 applications filed towards the \$75 million cap for calendar year 2018. Those applications requested more than \$50.5 million in tax credits.

Of the 35,384 acres conserved statewide through the 2018 LPTC program, taxpayers conserved land in 60 localities. Table 1 highlights the ten counties where taxpayers claimed five or more LPTCs each. The largest number of donations per county occurred in Fauquier County with 19 donations (11.7 percent of the total donations in 2018). Fauquier County also had the greatest number of acreage preserved per county, at 3,202 acres or 9.0 percent of the total acreage, and the county requested the largest number of credit dollars (\$8,337,687, or 16.5 percent of the total LPTCs requested). The total of all 164 donations under the 2018 cap was \$50.5 million for a total of 35,384 acres.

Fifty localities each had at least one, but no more than four, requests for LPTC credits. In those 50 localities, the total dollar value of credits requested was \$24,159,833, or 47.8 percent of the

statewide total. The total acreage preserved in those localities was 22,464.9 acres, 63.5 percent of the statewide total.

Of the total 35,384 acres preserved under the 2018 LPTC program, land owners reported in their LPTC application packages that approximately 11,483 acres were currently being used for production agriculture, of which 10,853 (94.5 percent) reported their easements require onsite operational best management practices designed to protect water quality. Approximately 11,839 acres were reported as being used for active silvicultural land, of which 9,107 acres (77 percent) reported that their conservation easements require onsite operational best management practices or pre-harvest management plans.

Within the LPTC application, landowners are also asked to report on the total length of vegetated riparian buffers, with a minimum width of 35 feet, required to be maintained in their conservation easement or fee simple deed of gift. The applications for 2018 indicated a total length of 881,746 feet of forested buffers and 51,422 feet of no-plow buffers along rivers, streams, wetlands, ponds, springs, and shorelines. The two categories of buffers are differentiated by the types of activities that are restricted or allowed within the easements or deeds. Activities such as mowing or timber harvesting are restricted in forested buffers but are allowed within no-plow buffers to maintain non-woody vegetation such as pasture or grasslands.

For 2018, of the eight conservation purposes (projects may claim multiple purposes), 91.8 percent of the total acreage preserved in the LPTC program or 32,480 acres were claimed to be in the Scenic Open Space category (Table 2). The other prominent categories claimed were: Forestal Use at 18,501 acres or 52.3 percent of the total acreage, and Agricultural Use at 18,255 acres or 51.6 percent. The remaining purposes claimed in order of rank were: Lands Designated by Federal, State, or Local Government at 11,610 acres or 32.8 percent; Watershed Preservation at 11,400 acres or 32.2 percent; Natural Habitat and Biological Diversity at 5,974 acres or 16.8 percent; Historic Preservation at 2,579 acres or 7.3 percent; and Natural Resource Based Outdoor Education and Recreation at 1,465 acres or 4.1 percent of the total acreage.

	Locality	Number of Donations	Tax Credits Requested	Percent of Total Tax Credits	Acres Preserved	Percent of Total Acres Preserved
1	Fauquier County	19	\$8,337,687	16.50%	3,202.29	9.05%
2	Albemarle County	11	\$2,521,200	4.99%	646.05	1.83%
3	Loudoun County	10	\$7,696,000	15.23%	1,177.78	3.33%
4	Essex County	7	\$2,294,120	4.54%	2,095.51	5.92%
5	Augusta County	5	\$986,800	1.95%	1,032.63	2.92%
6	Bedford County	5	\$649,600	1.29%	459.98	1.30%
7	Lunenburg County	5	\$710,960	1.41%	1,164.79	3.29%
8	Prince Edward County	5	\$1,416,950	2.80%	1,723.87	4.87%
9	Rappahannock County	5	\$670,400	1.33%	426.15	1.20%
10	Westmoreland County	5	\$1,094,720	2.17%	990.06	2.80%
	Subtotal	77	\$26,378,437	52.19%	12,919.11	36.51%
	Other*	87	\$24,159,833	47.81%	22,464.94	63.49%
	Total	163	\$50,538,270	100.00%	35,384.05	100.00%

Table 1: 2018 Land Preservation Tax Credits by Locality

The 10 localities listed above had a minimum of five donations in 2018.

* Other: Localities containing at least one but no more than four donations. These include the cities of Boyce, Harrisonburg, Richmond, and Suffolk, as well as the counties of Albemarle, Alleghany, Amelia, Amherst, Appomattox, Augusta, Bath, Bedford, Bland, Botetourt, Buckingham, Caroline, Carroll, Chesterfield, Clarke, Culpeper, Dinwiddie, Essex, Fairfax, Fauquier, Fluvanna, Franklin, Frederick, Grayson, Halifax, Henrico, Highland, James City, King William, Loudoun, Louisa, Lunenburg, Madison, Middlesex, Montgomery, Nelson, Northumberland, Nottoway, Orange, Page, Pittsylvania, Powhatan, Prince Edward, Prince George, Prince William, Pulaski, Rappahannock, Richmond, Rockbridge, Rockingham, Shenandoah, Smyth, Southampton, Warren, Washington, and Westmoreland.

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Pres	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Pres	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
1.	Albemarle County	424.26	784.00	163.90	0.00	15.23	584.26	798.00	653.36
2.	Alleghany County	557.00	300.00	857.68	0.00	0.00	857.68	857.68	0.00
3.	Amelia County	550.00	473.00	0.00	0.00	0.00	0.00	1,023.00	0.00
4.	Amherst County	402.00	264.00	0.00	0.00	0.00	177.40	666.88	0.00
5.	Appomattox County	1,484.00	0.00	0.00	0.00	0.00	0.00	1,649.00	0.00
6.	Augusta County	745.00	265.00	166.93	0.00	0.00	427.28	1,033.08	0.00
7.	Bath County	660.37	348.00	306.00	0.00	0.00	942.37	1,008.37	0.00
8.	Bedford County	300.05	98.64	270.93	0.00	0.00	274.43	398.98	61.00
9.	Bland County	235.00	192.00	0.00	0.00	0.00	0.00	427.00	0.00
10.	Botetourt County	158.00	367.00	525.00	525.00	0.00	0.00	525.00	98.00
11.	Boyce, City of	18.90	0.00	0.00	0.00	0.00	0.00	18.90	18.90
12.	Buckingham County	150.00	298.00	0.00	0.00	0.00	170.56	453.00	453.00
13.	Caroline County	271.00	200.00	0.00	0.00	0.00	0.00	471.00	471.00
14.	Carroll County	117.34	131.34	114.34	0.00	114.34	114.34	231.34	114.34
15.	Chesterfield County	0.00	0.00	0.00	0.00	180.00	180.00	180.00	0.00
16.	Clarke County	140.00	0.00	0.00	0.00	0.00	190.00	190.00	0.00
17.	Culpeper County	225.94	252.00	135.00	0.00	0.00	135.00	467.94	0.00
18.	Dinwiddie County	191.00	514.00	0.00	0.00	0.00	0.00	139.00	566.00
19.	Essex County	1,204.10	1,451.10	0.00	0.00	0.00	811.10	1,998.10	449.00
20.	Fairfax County	0.00	0.00	0.00	0.00	0.00	25.00	25.00	25.00
21.	Fauquier County	2,293.37	1,304.32	321.00	732.35	0.00	1,595.56	3,283.90	1,785.92
22.	Fluvanna County	8.00	385.00	0.00	0.00	0.00	0.00	393.00	0.00

Table 2: 2018 LPTC Acreages of Lands Preserved by Conservation Value

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Pres	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Pres	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
23.	Franklin County	0.00	161.00	0.00	0.00	0.00	0.00	223.40	0.00
24.	Frederick County	39.35	20.00	0.00	0.00	0.00	59.35	59.35	0.00
25.	Grayson County	0.00	0.00	0.00	0.00	0.00	0.00	0.00	790.00
26.	Halifax County	258.00	428.00	0.00	0.00	0.00	0.00	681.00	331.00
27.	Harrisonburg, City of	0.00	0.00	0.00	1.70	0.00	0.00	1.70	0.00
28.	Henrico County	273.64	352.27	148.00	282.64	0.00	360.64	437.21	430.64
29.	Highland County	267.00	886.50	652.10	0.00	0.00	652.10	1,186.77	0.00
30.	James City County	0.00	80.00	823.00	0.00	0.00	823.00	823.00	823.00
31.	King William County	116.70	126.48	0.00	0.00	0.00	0.00	253.47	0.00
32.	Loudoun County	1,210.52	1,076.42	129.90	239.90	85.00	1,144.42	1,245.42	1,110.42
33.	Louisa County	150.00	289.92	0.00	0.00	0.00	45.00	98.00	53.00
34.	Lunenburg County	300.00	863.80	0.00	0.00	0.00	0.00	863.00	168.00
35.	Madison County	15.00	120.00	140.00	0.00	140.00	140.00	140.00	140.00
36.	Middlesex County	450.00	396.00	0.00	0.00	0.00	0.00	931.68	0.00
37.	Montgomery County	150.00	38.00	0.00	0.00	0.00	0.00	0.00	0.00
38.	Nelson County	131.90	131.90	131.90	0.00	0.00	131.90	131.90	0.00
	Northumberland County	187.00	9.00	36.00	0.00	0.00	248.00	255.00	243.00
40.	Nottoway County	241.00	536.00	0.00	0.00	0.00	25.00	802.00	0.00
41.	Orange County	755.00	375.00	0.00	0.00	0.00	11.00	543.00	194.00
42.	Page County	61.00	61.00	0.00	0.00	0.00	0.00	0.00	0.00
43.	Pittsylvania County	106.00	107.00	0.00	0.00	0.00	200.00	200.00	0.00
44.	Powhatan County	88.90	36.66	0.00	145.22	0.00	145.22	260.24	0.00
45.	Prince Edward County	405.00	1,312.00	0.00	0.00	0.00	7.00	1,724.00	988.00
46.	Prince George County	223.00	1,289.00	0.00	0.00	0.00	26.00	1,538.00	511.00

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Pres	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Pres	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
47.	Prince William County	0.00	0.00	21.24	21.24	21.24	0.00	21.24	0.00
48.	Pulaski County	0.00	15.00	0.00	0.00	0.00	0.00	10.00	0.00
49.	Rappahannock County	131.00	254.00	130.00	0.00	0.00	36.00	420.70	159.00
50.	Richmond County	225.00	225.00	0.00	0.00	0.00	0.00	225.00	225.00
51.	Richmond, City of	0.00	0.00	0.00	0.00	8.00	0.00	8.00	8.00
52.	Rockbridge County	440.00	603.00	508.68	7.00	508.68	264.90	788.58	0.00
53.	Rockingham County	48.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
54.	Shenandoah County	246.00	363.00	392.00	466.00	392.00	0.00	609.83	0.00
55.	Smyth County	948.00	0.00	0.00	0.00	0.00	0.00	769.00	179.00
56.	Southampton County	76.00	147.00	0.00	0.00	0.00	223.00	223.00	0.00
57.	Suffolk, City of	19.00	7.00	0.00	0.00	0.00	26.00	26.00	0.00
58.	Warren County	0.00	0.00	0.00	158.00	0.00	0.00	0.00	158.00
59.	Washington County	60.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
60.	Westmoreland County	498.00	563.37	0.00	0.00	0.00	346.00	742.00	403.00
Acrea	ge totals statewide	18,255.34	18,500.72	5,973.60	2,579.05	1,464.49	11,399.51	32,479.66	11,609.58
Percent of conserved acreage claiming Conservation Value		51.59%	52.29%	16.88%	7.29%	4.14%	32.22%	91.79%	32.81%

Virginia Land Conservation Foundation Stewardship Funding

In 2018, the VLCF distributed the annual land conservation Stewardship Fund deposits for the eighth time, pursuant to $\frac{558.1-513(C)(2)}{2}$ of the Code of Virginia. Monies for the fund are generated by a two percent fee imposed on the sale or transfer of land preservation tax credits. Distributions are calculated based on the formula set out in the Code of Virginia, using a three-year average of the number of donated interests accepted by the conservation agency or organization. To be counted in the calculation, the land owner must have applied for a tax credit during the immediately preceding three years. During the 2012 Session of the General Assembly, legislation was enacted to clarify that Federal governmental entities are prohibited from receiving these state generated funds.

On September 25, 2018, the Virginia Land Conservation Foundation approved the distribution of \$1,418,289 to 45 conservation agencies and organizations to support their ongoing monitoring and enforcement of conservation easements and fee simple gifts (Table 3).

	Name of	Number of	% of Total	
	Conservation Agency/Organization	Donations	Donations	Amount of Funds
1	American Conservation Legacy Fund, Inc.	1	0.20%	\$2,797.41
2	Blue Ridge Foothills Conservancy	1	0.20%	\$2,797.41
3	Blue Ridge Land Conservancy	13	2.56%	\$36,366.38
4	Capital Region Land Conservancy Inc	6	1.18%	\$16,784.49
5	Central Virginia Battlefields Trust Inc.	3	0.59%	\$8,392.24
6	Civil War Trust	4	0.79%	\$11,189.66
7	County of Albemarle	26	5.13%	\$72,732.77
8	County of Amherst	1	0.20%	\$2,797.41
9	County of Clarke (Clarke County Joint Adm Sr)	16	3.16%	\$44,758.63
10	County of Chesterfield	3	0.59%	\$8,392.24
11	County of Fauquier (Fauquier County Sheriff)	22	4.34%	\$61,543.11
12	County of Fluvanna	1	0.20%	\$2,797.41
13	County of Northumberland	0.5	0.10%	\$1,398.71
14	County of Shenandoah	1	0.20%	\$2,797.41
15	County of Stafford	1	0.20%	\$2,797.41
16	County of Warren	1.5	0.30%	\$4,196.12
17	Eastern Shore Land Trust	3	0.59%	\$8,392.24
18	Ever Green Team	1	0.20%	\$2,797.41

Table 3: 2018 VLCF Stewardship Funding Distributions

	Name of	Number of	% of Total	
	Conservation Agency/Organization	Donations	Donations	Amount of Funds
19	Henricopolis Soil & Water Conservation District	1	0.20%	\$2,797.41
20	Historic Fredericksburg Foundation, Inc.	2	0.39%	\$5,594.83
21	Historic Green Springs	2	0.39%	\$5,594.83
22	Williamsburg Historic Virginia Land Conservancy	10	1.97%	\$27,974.14
23	Land Trust of Virginia	19	3.75%	\$53,150.87
24	Living River Restoration Trust	1	0.20%	\$2,797.41
25	Middle Peninsula Chesapeake Bay PAA	1	0.20%	\$2,797.41
26	New River Land Trust	2	0.39%	\$5,594.83
27	Northern Neck Ches Bay PAA/NNPDC	1	0.20%	\$2,797.41
28	Northern Neck Land Conservancy	8.5	1.68%	\$23,778.02
29	Northern Virginia Conservation Trust	6	1.18%	\$16,784.49
30	Old Dominion Land Conservancy, Inc.	26	5.13%	\$72,732.77
31	Piedmont Environmental Council	2	0.39%	\$5,594.83
32	Shenandoah Valley Battlefield Foundation	2.5	0.49%	\$6,993.54
33	The 500-Year Forest Foundation	1	0.20%	\$2,797.41
34	The Conservation Fund	1	0.20%	\$2,797.41
35	The Nature Conservancy	1	0.20%	\$2,797.41
36	Totopotomoy Battlefield at Rural Plains Foundation	1	0.20%	\$2,797.41
37	Town of Tangier	1	0.20%	\$2,797.41
38	Valley Conservation Council	1	0.20%	\$2,797.41
39	Virginia Department of Conservation & Recreation	6	1.18%	\$16,784.49
40	Virginia Department of Forestry	55	10.85%	\$153,857.78
41	Virginia Department of Game and Inland Fisheries	3	0.59%	\$8,392.24
42	Virginia Department of Historic Resources	7	1.38%	\$19,581.90
43	Virginia Outdoors Foundation	239	47.14%	\$668,581.99
44	Ward Burton Wildlife Foundation	1	0.20%	\$2,797.41
45	Wildrock Inc.	1	0.20%	\$2,797.41
	TOTALS	507	100.00%	\$1,418,289.00