REPORT OF THE DEPARTMENT OF CONSERVATION AND RECREATION

Calendar Year 2019 Land Preservation Tax Credit Conservation Value Summary

TO THE GOVERNOR AND THE CHAIRMEN OF THE SENATE FINANCE COMMITTEE, THE HOUSE APPROPRIATIONS COMMITTEE AND THE HOUSE COMMITTEE ON FINANCE



COMMONWEALTH OF VIRGINIA RICHMOND DECEMBER 2020 Matthew J. Strickler Secretary of Natural Resources

Clyde E. Cristman *Director*



Rochelle Altholz Deputy Director of Administration and Finance

Russell W. Baxter
Deputy Director of
Dam Safety & Floodplain
Management and Soil & Water
Conservation

Thomas L. Smith Deputy Director of Operations

December 15, 2020

The Honorable Ralph Northam, Governor of Virginia
The Honorable Janet D. Howell, Chair, Senate Finance Committee

The Honorable Luke E. Torian, Chair of the House Committee on Appropriations The Honorable Vivian E. Watts, Chair, House Committee on Finance

Dear Governor Northam, Senator Howell, Delegate Torian, and Delegate Watts:

We are pleased to provide you with this report prepared in accordance with Virginia's Land Conservation Incentives Act (§§ 58.1-511 through 58.1-513 of the Code of Virginia). Subdivision (C) (2) of § 58.1-512 of the Act requires the Department of Conservation and Recreation (DCR) to compile an annual report on qualified tax credit donations of less-than-fee interests in land accepted by any qualified public or private conservation agency or organization. This report focuses on those donations made between January 1, 2019, and December 31, 2019, for which a taxpayer requested a Land Preservation Tax Credit (LPTC) within the \$75,000,000 cap for tax year 2019, established pursuant to Virginia Code § 58.1-512(D)(4)(c).

The Virginia Land Preservation Tax Credit (LPTC) program continues to be a key factor behind the land conservation successes the Commonwealth has realized to date. The transferability of the LPTC has proven to be a valuable incentive to persons voluntarily protecting working farms and forests, recreational lands, scenic viewsheds, historic sites, and natural areas. A two percent fee on the transfer of tax credits helps to provide much needed support to land trusts and other conservation agencies and organizations for their ongoing responsibilities for the hundreds of thousands of acres of conserved lands they steward.

DCR is charged with reviewing LPTC applications for one million dollars or more to verify the conservation value of the donation (Va. Code § 58.1-512(D)(3)(a)). DCR's review process is both responsive and timely, and serves as an important oversight tool for the Commonwealth to ensure that the lands protected have significant conservation value and that the natural and historical resources they contain will be adequately protected into the future.

The Honorable Ralph Northam, Governor of Virginia Members of the Virginia General Assembly December 15, 2020 Page 2

DCR's verification of tax credit applications utilizes conservation review criteria adopted by the Virginia Land Conservation Foundation (VLCF). The criteria ensure that the conservation easements will require, where applicable; a forest management plan, development and implementation of an agricultural conservation plan, visual public access to scenic resources, establishment of riparian buffer areas to protect water quality, protection of resources listed on the Virginia Landmarks Register or the National Register of Historic Places, and that known natural heritage resources are also protected. Additionally, DCR's review certifies that the voluntary easements meet VLCF criteria aimed at safeguarding long-term conservation values of the property, prohibiting intentional harm to the conservation values of the property, and ensuring that the conservation value of the property will not be adversely affected by future on-site development. Such revisions to the easements significantly improve the conservation quality of the donations made under Virginia's tax credit program.

We trust that this report fulfills the required statutory obligations and demonstrates the importance of the Land Preservation Tax Credit Program.

Respectfully submitted,

Clyle E. astron

Clyde E. Cristman

Attachment

cc: Virginia Land Conservation Foundation Board of Trustees
The Honorable Matthew J. Strickler, Secretary of Natural Resources
Daniel Timberlake, Director, Department of Planning and Budget
Craig M. Burns, Commissioner, Department of Taxation
April Kees, Director, Senate Finance Committee
Jason Powell, Special Projects Deputy, Senate Finance Committee
Anne E. Oman, Staff Director, House Appropriations Committee

Preface

This report has been prepared in accordance with and fulfills the requirements of:

§ 58.1-512(C)(2) of the Code of Virginia (Virginia's Land Conservation Incentives Act), which requires the Department of Conservation and Recreation to compile an annual report on qualified tax credit donations of less-than-fee interests accepted by any public or private conservation agency by December 1 of each year. This report covers those donations for which taxpayers claimed Land Preservation Tax Credits between January 1, 2019, through December 31, 2019, within the 2019 cap of \$75 million established by Virginia Code § 58.1-512(D)(4)(c).

Table of Contents

Preface	
Executive Summary	
Land Conservation Tax Credit Program Overview	
Benefits of the Land Preservation Tax Credit DCR Review	
2019 Review of the Conservation Values of Land Preservation Tax Credits	4
Issuance of Land Preservation Tax Credits by TAX	6
Calendar Year 2019 Land Preservation Tax Credit Summary	6
Table 1: 2019 Land Preservation Tax Credits by Locality	8
Table 2: 2019 LPTC Acreages of Lands Preserved by Conservation Value	9
Virginia Land Conservation Foundation Stewardship Funding	12
Table 3: 2019 VLCF Stewardship Funding Distribution	12

Executive Summary

The Virginia Land Preservation Tax Credit (LPTC) Program has proven to be a valuable incentive for landowners interested in voluntarily conserving their property through perpetual conservation easements or fee-simple donations. The transferability feature of Virginia's tax credit program is especially valuable to landowners with little or no state income tax liability, enabling them to sell their tax credits for income. Responsibilities for oversight of the LPTC program are shared by the Virginia Department of Taxation (TAX) and the Virginia Department of Conservation and Recreation (DCR).

Virginia's Land Preservation Tax Credit Program began in January 2000 and continues to advance the preservation of important lands across the Commonwealth. TAX's records indicate that as of August 31, 2020, landowners have received tax credits for permanently protecting 961,510 acres across the Commonwealth through 4,338 land donations since program inception. The appraised value of this conserved acreage is about \$4.5 billion, with landowners receiving almost \$1.8 billion in tax credits.

DCR's review of LPTC applications for one million dollars or more began in January 2007. As directed by § 58.1-512(D)(3)(a) of the Code of Virginia, DCR follows the Conservation Value Review Criteria as adopted by the Virginia Land Conservation Foundation to verify the conservation value of donated land or conservation easements. This verification process serves as an important tool for the Commonwealth to ensure that the lands protected have worthy conservation values and the natural and historical resources are adequately protected in perpetuity.

The tax credit report contained herein summarizes the land donations for which landowners applied for 2019 Land Preservation Tax Credits, within that year's cap of \$75 million. Based on information provided to DCR from TAX for 2019, 190 applications were granted, protecting 41,392 acres and reaching the \$75 million cap.

For calendar year 2019, taxpayers in 63 localities claimed tax credits. Fauquier County received 17 land donations, the most of any county. Prince Edward County protected the largest amount of land, at 3,103.6 acres. Loudoun County requested the highest value of tax credits, totaling \$6,480,000.

During the 2019 LPTC program year, of the eight conservation purposes that a landowner can claim to be eligible for a LPTC, 77.8 percent of the total acreage preserved (32,193 acres) claimed the Scenic Open Space category. Applicants may claim more than one conservation purpose and many do; however, it is not necessary in order to request or qualify for the LPTC program. The other prominent categories claimed were Forestal Use at 27,818.0 acres or 67.2 percent of the total acreage, and Watershed Preservation at 17,841.8 acres or 43.1 percent. The remaining purposes claimed in order of rank were: Agricultural Use at 16,837.8 acres or 40.7 percent; Natural Habitat and Biological Diversity at 12,528.7 acres or 30.3 percent; Lands Designated by Federal, State, or Local Government at 12,039.0 acres or 29.1 percent; Historic Preservation at 2,589.3 acres or 6.3 percent; and Natural

Resource Based Outdoor Education and Recreation at 1,960.4 acres or 4.7 percent of the total acreage.

As reported by landowners in their LPTC application packages to TAX, under the 2019 cap, about 11,759.0 acres of active agricultural land and 18,960.7 acres of active forestal land were conserved. Within the LPTC application, landowners report on the total length of riparian buffers, with a required minimum width of 35 feet, in their donated easements or gifts of land. The applications for 2019 indicate a total length of 678,596 linear feet of forested buffers and 90,838 linear feet of no-plow buffers along rivers, streams, wetlands, ponds, springs, and shorelines. The two different categories of buffers differ by the types of activities that are restricted or allowed within the conservation easement or deed of gift. Activities such as mowing or timber harvesting are restricted in forested buffers, but are allowed within no-plow buffers to maintain non-woody vegetation such as pasture or grasslands.

In 2019, the Virginia Land Conservation Foundation (VLCF) distributed dedicated funding to land conservation agencies and organizations for their stewardship efforts. Pursuant to the authority granted in Virginia Code § 58.1-513(C)(2), the VLCF Board of Trustees distributed a total of \$1,507,831.00 in stewardship funds to 40 land trusts, conservation organizations, and agencies to support their ongoing monitoring and enforcement of donated lands. The dedicated funding is generated from a two percent fee imposed on the sale of LPTCs.

DCR is also charged with conducting reviews of the Conservation Value of LPTC requests of one million dollars or more (based on a 40 percent credit for a donation valued at \$2.5 million or greater) and with verifying the conservation value of these donations in advance of TAX issuing a land preservation tax credit. DCR's review is carried out in accordance with criteria adopted by the VLCF for this purpose. In 2019, DCR reviewed and commented on the conservation value associated with 16 LPTC applications submitted for pre-file review by the applicants.

DCR's oversight continued to enhance the Commonwealth's efforts to ensure the conservation value of properties applying for the LPTC. DCR's review process resolved a number of issues with applications that would have negatively affected the donation's conservation value if the applicants had recorded their deeds as originally submitted during DCR's pre-filing review. In addition, DCR's review helped to ensure that persons eligible for one million dollars or more in state land preservation tax credits also addressed water quality and forest stewardship protections associated with their conserved lands. Although state law allows DCR 90 days to complete its review, on average DCR took approximately 15 days to review a pre-filing application (including a site visit) and three days to verify the conservation value of final applications.

Land Conservation Tax Credit Program Overview

Virginia's land preservation tax credit (LPTC) program is considered to be one of the most effective conservation tools available in the Commonwealth. Since its beginning on January 1, 2000, Virginia's tax credit program continues to leverage significant private investment to attain noteworthy land conservation levels every year. As of August 31, 2019, the Virginia Department of Taxation's (TAX) records indicated that a total of 961,510 acres of land appraised at about \$4.5 billion have been protected through 4,338 donations representing \$1.8 billion in tax credits. This extensive level of tax credits, as well as the number of land donations and acres conserved, demonstrates great public interest and participation in this valued tax credit program.

Thirteen other states also provide state tax incentives for donations of conservation easements (Arkansas, Colorado, Connecticut, Delaware, Florida, Georgia, Iowa, Maryland, Massachusetts, Mississippi, New Mexico, New York, and South Carolina). Like Virginia, four of those states also provide for transfer of those credits (Colorado, Georgia, New Mexico, and South Carolina), however Virginia's tax-credit program is by far the largest in dollar value of property conserved. In Virginia, this is a program that has enormous land conservation benefits.

As a result of legislative amendments enacted in 2006, effective January 1, 2007, the LPTC program was capped at \$100 million per year, with donations in excess of the annual cap to be rolled over to subsequent years. The amount of the tax credit cap was adjusted annually to the Consumer Price Index, increasing to \$102.3 million in 2008; \$106.6 million in 2009; \$106.8 million in 2010; \$108.4 million in 2011; and \$111.1 million in 2012. Additionally, in 2006, the amount of tax credits that can be requested for any land donation was limited to 40 percent of the fair market value of the qualified donation; reduced from the previously allowed 50 percent. These compromises represented a diminution in the state's peak annual tax credit expenditures, which reached \$155.9 million in tax year 2005 and \$247.8 million in 2006, but still allowed for an exemplary program that the state can budget for into the future.

In the 2013 Legislative Session, the cap was further modified. Chapter 798 of the 2013 Virginia Acts of Assembly (HB 1398) directed that, beginning with calendar year 2013, the maximum annual amount of land preservation tax credits that could be issued to taxpayers was lowered to \$100 million. However, the \$100 million was to continue to be annually indexed. The intent of the legislation was for the Governor to include in the Budget Bill, a recommended appropriation from the general fund to fund other land conservation programs in an amount equal to the difference between the indexed amount and \$100 million. The amount to be appropriated as follows: 80 percent to the Virginia Land Conservation Fund; 10 percent to the Civil War Site Preservation Fund; and 10 percent to the Virginia Farmland Preservation Fund.

The LPTC program saw further revisions again during the 2015 Legislative Session with the enactment of Chapter 680 of the 2015 Virginia Acts of Assembly (SB 1019). Most notably, any unused balance left in the annual tax-credit cap is now closed out at the end of the calendar year. In the past, those balances carried forward until expended. Other aspects of the program were amended by (i) reducing the annual tax-credit cap from \$100 million to \$75 million; (ii) with the exception of credits issued for fee simple interest donations to the Commonwealth, reducing the maximum amount of the tax credits that can be claimed by a tax payer from \$100,000 to \$20,000 in 2015 and 2016 and \$50,000 for each year thereafter; and (iii) requiring that a complete application for the tax credit be filed with TAX by December 31 of the year following the year of the conveyance.

The 2019 legislature extended the amount of time a taxpayer is allowed to claim the land preservation tax credit to either (i) December 31 of the second year following the calendar year of the donation if the conveyance was made on or after January 1, 2020 or (ii) December 31 of the third year following the calendar year of the donation if the conveyance was made before January 1, 2020.

Language was included in the 2017, 2018, and 2019 state budgets to extend the \$20,000 limit on the amount of the Land Preservation Tax Credit that can be claimed by each taxpayer for those calendar years.

Benefits of the Land Preservation Tax Credit DCR Review

DCR reviews LPTC applications for one million dollars or more as directed by the Code of Virginia (§ 58.1-512(D)(3)(a)). Conservation Value Review Criteria, adopted by the Virginia Land Conservation Foundation, is used by DCR in verifying the conservation value of donated land and conservation easements. The VLCF Board adopted the LPTC Conservation Value Review Criteria in November 2006, and amended them on August 7, 2008, and March 27, 2009. The review criteria encompass three factors, which taken together make up the Conservation Value of the donated land. The three factors are (i) Conservation Purpose, (ii) Public Benefit, and (iii) Water Quality and Forest Management. The review criteria are based on IRS Code § 170(h) and provisions set out in § 58.1-512 of the Code of Virginia, and contain specific requirements that reflect state policy.

The first factor of the criteria is Conservation Purpose. DCR assesses the land being conserved and the legal documents submitted to verify the purpose for which it is being conserved; i.e., what conservation purposes are being protected by the conservation easement that will be of value to the Commonwealth. Applicants only need to satisfy one of the eight potential Conservation Purposes; however, many select more than one to reflect the multiple attributes of their donated land.

The eight Conservation Purposes identified in the criteria are:

- 1. Agricultural Use;
- 2. Forestal Use;
- 3. Natural Habitat and Biological Diversity;
- 4. Historic Preservation;
- 5. Natural-Resource Based Outdoor Recreation or Education;
- 6. Watershed Preservation;
- 7. Preservation of Scenic Open Space; and
- 8. Conservation and Open Space Lands Designated by Federal, State, or Local Governments.

There are several options for meeting each Conservation Purpose and designated safe harbors are provided to satisfy each purpose. If a donation meets a safe harbor, then the donation fulfills the specific Conservation Purpose. For example, within the Conservation Purpose of Agricultural Use, land that a locality has designated as being subject to use value taxation is deemed to have a valid Agricultural Use Conservation Purpose. Within the Conservation Purpose of Historic Preservation, a battlefield individually listed in the Virginia Landmarks Register or the National Register of Historic Places is also deemed to have a valid Historic Preservation Conservation Purpose.

Conversely, some land uses may be specifically ruled out of certain Conservation Purposes. For example, public recreation lands where development covers more than 15 percent of the site, such as with amusement parks, will not meet the Conservation Purpose of Natural-Resource Based Outdoor Recreation or Education.

The second factor of the criteria, Public Benefit, ensures that safeguards exist in the proposed deed to protect the conservation values of the donated land in perpetuity, prohibit intentional destruction or significant alteration of the conservation values of the protected property, and ensure that the conservation value of the property will not be adversely affected by future division or development. The deed of easement must contain the following restrictions:

- 1. Limits on the number of permitted subdivisions of property;
- 2. Limits on number and size of permitted new buildings and structures;
- 3. Restrictions on location of new buildings and structures;
- 4. Restrictions on location of new roads or access ways; and
- 5. Limits on alterations, demolition, or ground-disturbing activity that may impact historic or natural heritage resources.

The final factor of the Conservation Value Review Criteria is Water Quality and Forest Management. This factor focuses on protection of water quality and the stewardship of agricultural and forest lands. Concerning the protection of water quality, if the property contains wetlands, frontage on a perennial stream or river, lakes, or tidal waters, then the deed must prevent certain activities determined to

impact water quality within the required 35-foot riparian buffer. In addition, if the property contains lands in agricultural use, then the deed must provide for the implementation of a written conservation plan that stipulates the use of best management practices. If the property contains 20 acres or more of forest lands, the deed must require that a written forest management plan or Virginia Forest Stewardship Plan be in place prior to the commencement of timber harvesting or other significant forest management activities. This plan is to be developed by or in consultation with the Virginia Department of Forestry or be consistent with Forestry Best Management Practices.

2019 Review of the Conservation Values of Land Preservation Tax Credits

DCR is responsible for conducting reviews of the Conservation Value for LPTC requests of one million dollars or more (based on 40 percent of the fair market value of a land donation valued at \$2.5 million or greater) and for verifying the conservation value of these donations in advance of TAX issuing a land preservation tax credit. This review is performed in accordance with Conservation Value Review Criteria adopted by the VLCF for this purpose.

As part of its pre-filing review process, DCR reviewed and commented on the conservation value associated with 16 LPTC applications in 2019. The agency provides this pre-file review service to applicants so that any potential issues can be resolved prior to the recordation of a donation and submission of a final LPTC application. DCR sent final verification letters to TAX for four of the pre-filed applications, three of which were awarded land preservation tax credits in 2019. These three properties received a total of \$8.74 million in land preservation tax credits and protect 1,062.7 acres of land. Of the remaining twelve applications, one applicant withdrew their project from the review process, six went on to complete their conservation value review and file with TAX in 2020, and five are continuing to work on their applications.

Additionally, three pre-file applications that were reviewed by DCR in 2018 filed at the very end of 2018 and are therefore getting funded under the 2019 cap. One pre-file application reviewed by DCR in 2017 finalized their transactions and filed their applications with TAX in 2019 and another reviewed by DCR in 2018 did the same. Combined, these five property owners received nearly \$19.5 million in tax credits and protected almost 600 acres.

The objective of DCR's review is to ensure a basic level of protection for all of the known conservation values of the property at the time of the donation in accordance with the VLCF Conservation Value Review Criteria. DCR's reviews resulted in considerable modifications to many of the applications submitted to the Agency. Through the collaborative pre-filing review process, DCR and the applicants were able to resolve a number of substantial issues with the applications that could have negatively affected the land donation's conservation value if the donation had been recorded as submitted.

Applicants modified their draft deeds following the DCR review process to ensure the appropriate protection of the conservation values of the properties in perpetuity as follows:

- For Forestland, deeds were modified to require a forest management plan for forest management and harvesting activities;
- For Farmland, deeds were modified to require the development and implementation of a written agricultural conservation plan;
- For Water Quality Protection, deeds were modified to ensure the placement of appropriate riparian buffer areas with adequate protections;
- For Historic Resources, deeds were modified to ensure the protection of resources listed on the Virginia Landmarks Register or the National Register of Historic Places from demolition and alteration; and
- For Natural Heritage Resources, deeds were modified to protect known resources documented in state databases.

Additionally, deeds were often refined to specify no-build areas, limitations on paved roads and the placement of utilities, and the establishment and limitations on the disturbance of vegetated buffers along perennial streams and other specified water bodies. The reviews also led to other minor changes for clarification and often required the applicant to provide additional documentation of the conservation purposes claimed. In several cases, the review required additional language in the deeds of easement to ensure protection of water quality, historic structures, and areas containing special habitat supporting known natural heritage resources.

The common factor that ran through each review conducted by DCR was the obvious pride landowners have in their land and the fulfillment they achieve in ensuring their land will remain open space whether working lands, historic battlefields, or natural areas, for generations to come. Most properties DCR reviewed in 2019 had some form of agricultural or forestal activity at the time of donation, whether a multi-generation farm on hundreds of acres overlooking the Potomac River or a small horse farm in the Piedmont. Where the land was in agricultural-use, the donation of a conservation easement was intended to ensure the opportunity of future generations to farm the land.

In addition to improving the conservation value of the donations, DCR sought to complete its reviews in a timely fashion and worked closely with applicants, their attorneys, and land trusts. The law, Virginia Code § 58.1-512(D)(3), allows DCR to take up to 90 days to review an application before taking a final action. On average in 2019, DCR took less than 15 days to review a pre-filing application and less than three days to verify the conservation value of final applications where the applicant had submitted a pre-filing application.

DCR's review of tax credits that claim one million dollars or more has been both responsive and timely and serves as an important tool for the Commonwealth to ensure that the lands protected for which a Land Preservation Tax Credit is issued are worthy of protection and that the natural and historical resources will be adequately protected in perpetuity.

Issuance of Land Preservation Tax Credits by TAX

The Virginia's Land Conservation Incentives Act, Virginia Code § 58.1-512(C)(2), requires DCR to compile an annual report on qualified donations of less-than-fee interests accepted by any public or private conservation agency. The following sections of this report detail those land conservation donations for which a taxpayer has requested a tax credit for a land donation within the 2019 annual cap.

To apply for a LPTC, a taxpayer must have successfully recorded a conservation easement or donated land to a qualified conservation organization. The taxpayer must then submit a form LPC-1 to TAX and send a copy to DCR after completing the land donation. DCR has compiled this report from the information provided to the agency by taxpayers in form LPC-1 and confirmed this initial data with TAX. This section only summarizes the information submitted as part of the application process and may vary somewhat from the final totals managed by TAX.

Calendar Year 2019 Land Preservation Tax Credit Summary

Based on information provided by TAX and taxpayers in their tax credit applications, there were 190 applications which reached the \$75 million cap for calendar year 2019. In all, these applications spanned 63 localities and conserved 41,392 acres of land in the Commonwealth.

Table 1 highlights the eleven counties where taxpayers claimed five or more LPTCs each. Fauquier County had the largest number of donations per county with 17 donations (8.9 percent of the total donations in 2019). However, Prince Edward County had the greatest amount of acreage preserved per county, at 3,103.6 acres or 7.5 percent of the total acreage. Loudoun County requested the most tax credit dollars (\$6,480,000, or 8.6 percent of the total LPTC value requested).

Fifty localities each had at least one, but no more than four, requests for LPTC credits. In those 50 localities, the total dollar value of credits requested was \$43,581,331, or 58.1 percent of the statewide total. The total acreage preserved in those localities was 22,464.9 acres, 48.8 percent of the statewide total.

Of the total 41,392 acres preserved under the 2019 LPTC program, land owners reported in their LPTC application packages that approximately 11,759 acres were currently being used for production agriculture, of which 9,723 (82.7 percent) reported their easements require onsite operational best management practices designed to protect water quality. Approximately 18,961 acres were reported as being used for active silvicultural land, of which 18,176 acres (95.9 percent) reported that their conservation easements require onsite operational best management practices or pre-harvest management plans.

Within the LPTC application, landowners are also asked to report on the total length of vegetated riparian buffers, with a minimum width of 35 feet, required to be maintained in their conservation easement or fee simple deed of gift. The applications for 2019 indicated a total length of 678,596 feet of forested buffers and 90,838 feet of no-plow buffers along rivers, streams, wetlands, ponds, springs, and shorelines. The two categories of buffers are differentiated by the types of activities that are restricted or allowed within the easements or deeds. Activities such as mowing or timber harvesting are restricted in forested buffers but are allowed within no-plow buffers to maintain non-woody vegetation such as pasture or grasslands.

For 2019, of the eight conservation purposes (projects may claim multiple purposes), 77.8 percent of the total acreage conserved in the LPTC program or 32,192.9 acres were claimed to be in the Scenic Open Space category (Table 2). The other prominent categories claimed were Forestal Use at 27,818.0 acres or 67.2 percent of the total acreage, and Watershed Preservation Agricultural Use at 17,841.8 acres or 43.1 percent. The remaining purposes claimed were: Agricultural Use at 16,837.9 acres or 40.7 percent; Natural Habitat and Biological Diversity at 12,528.7 acres or 30.3 percent; Lands Designated by Federal, State, or Local Government at 12,039.0 acres or 29.1 percent; Historic Preservation at 2,589.3 acres or 6.3 percent; and Natural Resource Based Outdoor Education and Recreation at 1,960.4 acres or 4.7 percent of the total acreage.

Table 1: 2019 Land Preservation Tax Credits by Locality

	Locality	Number of Donations	Tax Credits Requested	Percent of Total Tax Credits	Acres Preserved	Percent of Total Acres Preserved
1	Fauquier County	17	\$5,982,400	7.98%	2,379.80	5.75%
2	Loudoun County	15	\$6,480,000	8.64%	1,496.29	3.61%
3	Clarke County	9	\$1,091,913	1.46%	794.71	1.92%
4	Albemarle County	7	\$4,622,000	6.16%	664.61	1.61%
5	Northumberland County	7	\$747,034	1.00%	767.85	1.86%
4	Essex County	6	\$2,971,759	3.96%	2,608.08	6.30%
5	Prince Edward County	6	\$2,667,492	3.56%	3,103.57	7.50%
6	Southampton County	6	\$1,309,080	1.75%	2,022.49	4.89%
7	Charlotte County	5	\$699,960	0.93%	1,278.81	3.09%
8	Halifax County	5	\$1,593,640	2.12%	3,001.92	7.25%
9	Highland County	5	\$1,019,451	1.36%	610.23	1.47%
10	Mecklenburg County	5	\$954,580	1.27%	1,205.13	2.91%
11	Smyth County	5	\$1,279,360	1.71%	1,263.90	3.05%
	Subtotal	98	\$31,418,669	41.89%	12,919.11	51.21%
	Other*	92	\$43,581,331	58.11%	22,464.94	48.79%
	Total	190	\$75,000,000	100.00%	35,384.05	100.00%

The 11 localities listed above had a minimum of five donations in 2019.

^{*} Other: Localities containing at least one but no more than four donations. These include the counties of Alleghany, Amelia, Amherst, Appomattox, Augusta, Bedford, Brunswick, Campbell, Caroline, Carroll, Craig, Culpeper, Cumberland, Floyd, Fluvanna, Franklin, Frederick, Goochland, Grayson, Greene, Hanover, Henry, James City, King and Queen, King George, King William, Lancaster, Louisa, Lunenburg, Madison, Mathews, Nelson, Northampton, Nottoway, Orange, Page, Patrick, Prince George, Prince William, Pulaski, Rappahannock, Roanoke, Rockbridge, Rockingham, Shenandoah, Spotsylvania, Stafford, Surry, Westmoreland, and York.

Table 2: 2019 LPTC Acreages of Lands Preserved by Conservation Value

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Pres	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Pres	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
1.	Albemarle County	127.87	363.47	0.00	0.00	143.00	473.00	639.22	143.00
2.	Alleghany County	0.00	294.00	294.00	0	0	294.00	294.00	0
3.	Amelia County	180.00	1173.00	0.00	0.00	0.00	36.00	1393.00	355.00
4.	Amherst County	0.00	135.00	0.00	0.00	0.00	155.40	155.40	0.00
5.	Appomattox County	125.00	856.00	0.00	0.00	0.00	28.00	0.00	0.00
6.	Augusta County	460.00	565.66	427.36	0.00	0.00	1,044.23	1,014.57	29.66
7.	Bedford County	288.00	182.00	54.89	0.00	0.00	533.62	533.62	0.00
8.	Brunswick County	293.85	224.90	0.00	0.00	0.00	518.75	293.85	0.00
9.	Campbell County	546.00	1,054.00	30.00	0.00	0.00	0.00	1,280.00	0.00
10.	Caroline County	84.00	80.00	0.00	0.00	0.00	0.00	169.00	0.00
11.	Carroll County	35.00	150.00	0.00	0.00	0.00	0.00	100.00	0.00
12.	Charlotte County	491.00	777.00	0.00	0.00	0.00	375.09	1,243.09	255.00
13.	Clarke County	734.51	500.00	564.00	364.00	23.00	543.00	684.50	260.00
14.	Craig County	40.00	75.00	115.00	0.00	0.00	115.12	115.12	0.00
15.	Culpeper County	160.00	132.00	430.00	210.00	0.00	497.00	509.00	267.00
16.	Cumberland County	50.00	147.00	0.00	0.00	0.00	0.00	197.00	197.00
17.	Essex County	1,009.00	1,426.00	0.00	0.00	0.00	172.00	2,608.00	897.00
18.	Fauquier County	1,956.00	1,358.20	470.20	1,321.20	225.46	1,295.66	2,227.66	1,983.66
19.	Floyd County	412.55	262.55	0.00	0.00	0.00	0.00	437.55	0.00
20.	Fluvanna County	261.00	448.00	506.00	0.00	0.00	506.00	729.00	0.00
21.	Franklin County	56.00	138.00	40.00	114.00	0.00	0.00	0.00	0.00
22.	Frederick County	0.00	38.00	38.00	10.00	0.00	38.00	38.00	274.00

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Pres	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Pres	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
23.	Goochland County	8.00	440.00	0.00	0.00	0.00	448.00	0.00	0.00
24.	Grayson County	0.00	0.00	0.00	0.00	29.69	0.00	0.00	0.00
	Greene County	80.00	44.00	0.00	0.00		0.00		
	Halifax County	896.00	2,476.39	2,200.39	290.00		1,599.39		
27.	Hanover County	36.00	60.00	0.00	0.00		96.00	96.00	0.00
28.	Henry County	0.00	231.00	0.00	0.00	0.00	0.00	0.00	0.00
29.	Highland County	258.00	2,285.80	2,636.43	0.00	0.00	701.66	2,677.23	97.57
30.	James City	0.00	61.10	0.00	0.00	0.00	61.10	61.10	61.10
31.	King and Queen County	57.00	62.00	0.00	0.00	0.00	113.00	113.00	0.00
32.	King George	0.00	36.00	0.00	0.00	0.00	10.00	48.00	48.00
33.	King William County	374.00	1,180.00	779.00	0.00	0.00	1,750.00	454.00	0.00
34.	Lancaster County	118.00	19.00	0.00	0.00	0.00	0.00	137.00	0.00
35.	Loudoun County	1,279.30	1,290.87	303.00	145.00	0.00	1,066.17	952.00	909.17
36.	Louisa County	160.00	783.26	617.26	0.00	0.00	875.26	617.26	76.00
37.	Lunenburg County	27.00	64.00	0.00	0.00	0.00	0.00	91.00	91.00
38.	Madison County	0.00	67.00	67.00	0.00	22.00	27.00	27.00	27.00
39.	Mathews County	50.00	100.00	0.00	0.00	0.00	0.00	0.00	0.00
40.	Mecklenburg County	441.00	717.00	0.00	0.00	0.00	204.00	1,204.00	303.00
41.	Nelson County	200.00	0.00	25.00	0.00	0.00	150.00	200.00	0.00
42.	Northampton County	20.00	0.00	44.00	11.00	0.00	44.00	36.00	0.00
43.	Northumberland County	466.00	265.00	0.00	0.00	0.00	0.00	768.00	0.00
44.	Nottoway County	715.00	603.00	253.00	0.00	0.00	616.00	1,394.00	0.00
45.	Orange County	365.00	90.00	382.00	0.00	67.00	385.00	490.00	385.00

	Locality	Agricultural Use	Forestal Use	Natural Habitat & Biological Diversity	Historic Pres	Natural- Resource Based Outdoor Ed. & Rec.	Watershed Pres	Preservation of Scenic Open Space	Conservation of Open Space Lands Designated by Fed, State or Loc. Gov't
46.	Page County	0.00	93.00	183.00	0.00	0.00	183.00	183.00	183.00
47.	Patrick County	0.00	98.00	98.00	0.00	0.00	98.00	98.00	0.00
48.	Prince Edward County	1,535.00	1,534.00	0.00	0.00	0.00	35.00	3,104.00	3,104.00
49.	Prince George County	157.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00
50.	Prince William County	0.00	0.00	0.00	76.10	0.00	76.10	76.10	76.10
51.	Pulaski County	0.00	105.00	0.00	0.00	0.00	100.00	107.00	107.00
52.	Rappahannock County	159.00	50.00	0.00	48.00	0.00	264.94	264.94	0.00
53.	Roanoke	47.00	64.00	112.84	0.00	54.92	57.92	112.84	0.00
54.	Rockbridge County	76.00	0.00	25.32	0.00	12.33	121.69	136.69	15.00
55.	Rockingham County	0.00	581.00	0.00	0.00	581.00	0.00	0.00	0.00
56.	Shenandoah County	168.00	76.00	89.00	0.00	0.00	244.00	244.00	89.00
57.	Smyth County	867.00	365.00	178.00	0.00	0.00	0.00	421.00	0.00
58.	Southampton County	410.00	1,502.00	647.00	0.00	0.00	964.00	601.00	538.00
59.	Spotsylvania County	0.00	0.00	2.00	0.00	0.00	10.00	10.00	10.00
60.	Stafford County	182.77	373.77	236.00	0.00	0.00	233.77	227.77	126.77
61.	Surry County	300.00	1,679.00	681.00	0.00	0.00	681.97	1,429.97	0.00
62.	Westmoreland County	76.00	42.00	0.00	0.00	0.00	0.00	118.00	118.00
63.	York County	0.00	0.00	0.00	0.00	0.00	0.00	0.00	8.00
	ge totals statewide	16,837.85	27,817.97	12,528.69	2,589.3	1,960.4	17,841.84	32,192.87	12,039.03
acrea	ent of conserved ge claiming ervation Value	40.68%	67.21%	30.27%	6.26%	4.74%	43.10%	77.77%	29.09%

Virginia Land Conservation Foundation Stewardship Funding

In 2019, the VLCF distributed the annual land conservation Stewardship Fund deposits for the ninth time, pursuant to § 58.1-513(C)(2) of the Code of Virginia. Monies for the fund are generated by a two percent fee imposed on the sale or transfer of land preservation tax credits. Distributions are calculated based on the formula set out in the Code of Virginia, using a three-year average of the number of donated interests accepted by the conservation agency or organization. To be counted in the calculation, the land owner must have applied for a tax credit during the immediately preceding three years. During the 2012 Session of the General Assembly, legislation was enacted to clarify that Federal governmental entities are prohibited from receiving these state generated funds.

On November 22, 2019, the Virginia Land Conservation Foundation approved the distribution of \$1,507,831 to 40 conservation agencies and organizations to support their ongoing monitoring and enforcement of conservation easements and fee simple gifts (Table 3).

Table 3: 2019 VLCF Stewardship Funding Distribution

		Number of	% of Total	
	Agency/Organization Name	Donations	Donations	Amount of Funds
1	American Battlefield Trust	5	0.95%	\$14,360.30
2	Blue Ridge Land Conservancy	22	4.19%	\$63,185.30
3	Capital Region Land Conservancy Inc.	7.5	1.43%	\$21,540.44
4	County of Albemarle	20	3.81%	\$57,441.18
5	County of Amherst	1	0.19%	\$2,872.06
6	County of Chesterfield	3	0.57%	\$8,616.18
7	County of Clarke	14	2.67%	\$40,208.83
8	County of Fauquier	31	5.90%	\$89,033.83
9	County of Fluvanna	1	0.19%	\$2,872.06
10	County of Northumberland	0.5	0.10%	\$1,436.03
11	County of Shenandoah	1	0.19%	\$2,872.06
12	County of Stafford	1	0.19%	\$2,872.06
13	County of Warren	1.5	0.29%	\$4,308.09
	Culpeper Soil and Water Conservation	0.5	0.10%	\$1,436.03
14	District			
15	Eastern Shore Land Trust	4	0.76%	\$11,488.24
16	Ever Green Team	10	1.90%	\$28,720.59
	Henricopolis Soil & Water Conservation	1.5	0.29%	\$4,308.09
17	District			
18	Historic Fredericksburg Foundation, Inc.	2	0.38%	\$5,744.12

		Number of	% of Total	
	Agency/Organization Name	Donations	Donations	Amount of Funds
19	Historic Green Springs	2	0.38%	\$5,744.12
20	Historic Virginia Land Conservancy	9	1.71%	\$25,848.53
21	Land Trust of Virginia	29	5.52%	\$83,289.71
22	Living River Restoration Trust	1	0.19%	\$2,872.06
23	New River Land Trust	1	0.19%	\$2,872.06
24	Northern Neck Land Conservancy	13.5	2.57%	\$38,772.80
25	Northern Virginia Conservation Trust	5	0.95%	\$14,360.30
26	Old Dominion Land Conservancy, Inc.	30	5.71%	\$86,161.77
27	Piedmont Environmental Council	3.5	0.67%	\$10,052.21
28	Shenandoah Valley Battlefield Foundation	1.5	0.29%	\$4,308.09
29	The 500-Year Forest Foundation	2	0.38%	\$5,744.12
30	The Conservation Fund	1	0.19%	\$2,872.06
31	The Nature Conservancy	2	0.38%	\$5,744.12
	Totopotomoy Battlefield at Rural Plains	2	0.38%	\$5,744.12
32	Foundation			
33	Valley Conservation Council	7	1.33%	\$20,104.41
	Virginia Department of Conservation &	6	1.14%	\$17,232.35
34	Recreation			
35	Virginia Department of Forestry	52	9.90%	\$149,347.07
36	Virginia Department of Wildlife Resources	1	0.19%	\$2,872.06
37	Virginia Department of Historic Resources	5	0.95%	\$14,360.30
38	Virginia Outdoors Foundation	223	42.48%	\$640,469.17
39	Ward Burton Wildlife Foundation	1	0.19%	\$2,872.06
40	Wildrock Inc.	1	0.19%	\$2,872.06
	TOTALS	525	100.00%	\$1,507,831.00