Department of the Treasury

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Via Email

October 29, 2021

Ms. Laura Wilborn Division of Legislative Automated Systems General Assembly Building Richmond, VA 23219

Dear Ms. Wilborn:

In accordance with the provisions of §§ 23.1-1216, 22.1-171 C, and 2.2-2263 of the Code of Virginia, I hereby submit the unaudited annual financial statements for the Virginia College Building Authority, the Virginia Public School Authority, and the Virginia Public Building Authority for the fiscal year ended June 30, 2021.

The financial statements are unaudited. The Auditor of Public Accounts has not completed the annual audit of these public bodies for the year ended June 30, 2021. Audited financial statements will be sent to you when completed.

The financial statements have been prepared by the Department of the Treasury, whose management is responsible for their integrity and objectivity. The financial statements are considered by management to fairly present these public bodies' financial position and results of operations. We believe the data presented is accurate in all material respects and that all disclosures necessary to enable the reader to obtain a thorough understanding of the financial statements have been included.

Sincerely,

Bradley L. Jones Director of Debt Management

BLJ:bj Enclosures

# VIRGINIA COLLEGE BUILDING AUTHORITY FINANCIAL STATEMENTS (Unaudited) FOR THE YEAR ENDED JUNE 30, 2021



## VIRGINIA COLLEGE BUILDING AUTHORITY FINANCIAL STATEMENTS FOR THE YEAR ENDING JUNE 30, 2021

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This section of the annual financial report of the Virginia College Building Authority ("the Authority") presents an analysis of the Authority's financial performance during the fiscal year that ended on June 30, 2021. This information should be considered in conjunction with the information contained in the financial statements, which follow this section.

#### **Authority Activities and Highlights**

The Virginia College Building Authority is authorized to issue revenue bonds and notes to finance (1) capital projects of public institutions of higher education under the Pooled Bond Program; (2) capital projects of public institutions of higher education under the 21<sup>st</sup> Century College and Equipment Programs; and (3) loans to private, non-profit institutions of higher education within the Commonwealth and non-profit foundations of public institutions of higher education.

Under the Pooled Bond Program, bonds of the Authority are secured by notes of participating institutions of higher education to which the general revenues of the college or university have been pledged. During the year, the Authority issued \$469.5 million of bonds under this Program.

The 21<sup>st</sup> Century Program and the Equipment Programs were established in 1996 and 1986, respectively, and provide financing for state-supported institutions of higher education. The 21<sup>st</sup> Century Program provides funding for capital projects designated by the General Assembly. The Equipment Program provides funding for educational equipment. Bonds for both programs are payable from amounts to be appropriated by the General Assembly, and are frequently issued together as a single 21<sup>st</sup> Century College and Equipment Programs offering. During the year, the Authority issued \$1,217.9 million of bonds under these Programs.

The Authority is also authorized to issue conduit revenue bonds and notes to finance educational projects through loans to private, non-profit institutions of higher education within the Commonwealth and non-profit foundations of public institutions of higher education (to date, no foundations of public institutions have participated in the program). Since these financings are not obligations of the Commonwealth, they are not included in these financial statements. However, for informational purposes only, a Schedule of Outstanding Bond Issues for Private Colleges and Universities is included on page 20 of this report.

#### **Overview of the Financial Statements**

This discussion and analysis is an introduction to the Authority's basic financial statements, which are comprised of two components: 1) combined government-wide and fund financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

#### Government-wide Financial Statements

The Statement of Net Position and the Statement of Activities are two basic financial statements that report information about the Authority as a whole. The data is reported using the accrual basis of accounting, and provides insight as to whether or not the Authority's total financial position has improved as a result of the current year's activities.

The Statement of Net Position presents all of the Authority's assets, deferred outflows of resources, and liabilities, with net position representing the difference between these elements. Over time, increases and decreases in net position measure whether the Authority's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying events giving rise to the change occur, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in these statements for some items that will only result in cash flows in future fiscal periods (e.g. receipt or payments on long-term debt obligations).

Both statements report governmental activities. The financial information in this section is related to Authority programs backed by appropriations from the Commonwealth and by note obligations from institutions of higher education. This includes the Authority's 21<sup>st</sup> Century College and Equipment Programs and Pooled Bond Program.

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the major individual funds. A fund is a fiscal and accounting entity with a self-balancing set of accounts that the Authority uses to keep track of specific sources of funding and spending for a particular purpose.

All of the Authority's activity is reported in Governmental Funds Financial Statements. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources. This approach is known as using the current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the Authority's finances that assists in determining whether there will be adequate financial resources available to meet the current needs of the Authority.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the

governmental activities. These reconciliations are presented in the adjustment column in each of the financial statements.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements.

#### Government-wide Financial Analysis of the Authority

The primary purpose of the Authority is to provide a vehicle for financing capital and equipment needs for state supported institutions of higher education. The Department of the Treasury provides staff support for the Authority. Consequently, the only operating costs are those attributable to its financing programs, which are paid from bond proceeds. The Authority owns no capital assets.

### Condensed Statement of Net Position (in millions)

	2021			2020
Current assets	\$	520	\$	257
Noncurrent assets		1,394		1,408
Total assets		1,914		1,665
Total deferred outflows		24		28
Current liabilities		700		808
Noncurrent liabilities		6,093		5,450
Total liabilities		6,793		6,258
Total deferred inflows		1		-
Net position (deficit):				
Restricted		290		-
Unrestricted		(5,146)		(4,565)
Total net position (deficit)	\$	(4,856)	\$	(4,565)

Net position decreased by \$291 million, or 6%, in fiscal year 2021 as compared to fiscal year 2020. The 21<sup>st</sup> Century College and Equipment Programs comprise the majority of the Authority's net position. During the year, under this Program, the Authority spent \$788 million on disbursements to institutions and on bond interest expenses. Offsetting revenues were only \$500 million. The Authority's total assets increased by \$249 million, or 15%, primarily attributable to a \$368 million increase in the 21<sup>st</sup> Century College and Equipment Programs' assets and a \$119 million decrease in the Pooled Bond Program's total assets. Increases in assets were primarily driven by program receipts exceeding program disbursements and by bonds issued exceeding bonds defeased during fiscal year 2021. Decreases in liabilities under the Pooled Bond Program offset the Pooled Bond asset increase, leaving a minimal change in Pooled Bond net position. Under the 21<sup>st</sup> Century College and Equipment Programs debt-related receipts of \$500 million were less than

disbursements to institutions of \$664 million and interest payments on bonds of \$124 million. When combined with small changes in other accounts the result was a decrease to net position of \$291 million.

Deficit net position reported by the Authority is a function of the reporting of outstanding obligations for the 21<sup>st</sup> Century College and Equipment Programs without the reporting of the corresponding appropriation receivable from the Commonwealth, which secures these bonds. This is done since future appropriations are not considered available and do not constitute a legally binding commitment, and generally accepted accounting principles do not permit the reporting of these receivables prior to their receipt. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

### Condensed Statement of Activities (in millions)

	2021			2020
Revenues:				
Appropriations from the				
Commonwealth	\$	497	\$	459
Other revenues/sources		52		78
Total revenues		549		537
Expenses:				
Interest on long-term debt		173		207
Construction and				
equipment disbursements		664		615
Other		3		1
Total expenses		840		823
Decrease in net position		(291)		(286)
Net position (deficit) July 1		(4,565)		(4,279)
Net position (deficit) June 30	\$	(4,856)	\$	(4,565)

The increase in revenues of \$12 million, or 2%, is mainly attributable to a \$15 million increase in debt service-related receipts offset by \$4 million decrease in interest on investments. Debt service receipts are tied to the structure of the repayment schedules on outstanding bonds. The increase in expenses of \$17 million, or 2%, is primarily due to a \$49 million increase in disbursements to higher education institutions, offset by a decrease of \$34 million in debt service-related disbursements.

#### Financial Analysis of the Authority's Funds

In the Special Revenue Fund, total assets increased by \$334 million, or 278%, in fiscal year 2021. This is primarily attributable to current period receipts, comprised of \$1,192 million in spendable bond proceeds, offset by disbursements to institutions totaling \$855 million. Liabilities decreased by \$63 million, or 35% primarily due to a payoff of the \$56 million Temporary Treasury Loan created in FY 2020, combined with an decrease in payables to institutions of \$7 million. These liabilities generally fluctuate with construction schedules and reimbursement requests.

#### **Debt Administration**

As a financing entity, the whole business of the Authority is debt administration. The Authority issues bonds to finance capital projects approved by the General Assembly of the Commonwealth of Virginia. Depending on the program, certain bonds are secured by obligations of the recipient institutions of higher education; other bonds are secured by amounts to be appropriated by the General Assembly. The table below summarizes bond issuance activity during the year under each program.

### Summary of Authority Bond Obligations (in millions)

	21st 21st		21st				
	C	entury	Ce	ntury	P	ooled	
	Pro	ogram -	Prog	gram -	]	Bond	
		Capital	Equ	ipment	P1	rogram	Total
Payable at July 1, 2020	\$	4,180	\$	204	\$	1,523	\$ 5,907
Bonds issued		1,073		145		469	1,687
Bonds redeemed		(260)		(66)		(116)	(442)
Bonds defeased		(279)		-		(434)	(713)
Premium on bonds sold		178					178
Annual amortization of premium on bonds sold		(73)					 (73)
Payable at June 30, 2021	\$	4,819	\$	283	\$	1,442	\$ 6,544

The Authority obtains bond ratings from Moody's Investors Service (Moody's), S&P Global Ratings (S&P) and Fitch Ratings, Inc. (Fitch). The table below summarizes the ratings on outstanding Authority bonds.

#### **Virginia College Building Authority Bond Ratings**

	Moody's	S&P	Fitch
21 <sup>st</sup> Century College and Equipment Programs	Aal	AA+	AA+
Pooled Bond Program	Aa1	AA+	AA+

Since the Authority's bond programs are either backed by state appropriations (21st Century College and Equipment Programs) or carry the credit support of the State Aid Intercept

Provision (Pooled Bond Program), the bond ratings are a direct reflection of the Commonwealth's triple-A rating from each of the three rating agencies.

Future	<b>Impact</b>	to Fina	ancial l	Position
ı uturt	IIIIpact	to 1 1116		. 0311101

The Authority	does not plan	to issue	bonds prior to	December	1, 2021.
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#### VIRGINIA COLLEGE BUILDING AUTHORITY

### STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET (Unaudited) As of June 30, 2021

				S	tatement of Net
	Speci	ial Revenue Fund	Adjustments (Note 1F)		Position
ASSETS					
Current assets:	_		_	_	
Cash and cash equivalents (Note 2A)	\$	450,062,636	\$ -	\$	450,062,636
Investments at fair value (Note 2A)		3,338,684	40,020,000		3,338,684
Short-term notes receivable (Note 2B) Restricted interest receivable		- 9	49,920,000 14,612,696		49,920,000 14,612,705
Interest receivable		19,356	14,012,090		19,356
Due from the federal government (Note 2C)		-	1,896,133		1,896,133
Total current assets		453,420,685	66,428,829		519,849,514
Noncurrent assets:					
Restricted cash and cash equivalents (Note 2A)		1,205,533	_		1,205,533
Long-term notes receivable (Note 2B)		-	1,392,530,000		1,392,530,000
Total noncurrent assets	-	1,205,533	1,392,530,000		1,393,735,533
Total assets	\$	454,626,218	1,458,958,829		1,913,585,047
DEFERRED OUTFLOWS OF RESOURCES					
Deferred charge on refunding (Note 2G)			24,335,000		24,335,000
Total deferred outflows			24,335,000		24,335,000
LIABILITIES					
Current liabilities:					
Due to higher education institutions (Note 2D)	\$	76,736,944	45,399,445		122,136,389
Allocation payable (Note 2E)		40,359,215	- 06 402 555		40,359,215
Interest payable		-	86,483,777		86,483,777
Bonds payable (Note 2F) Premium on bonds sold		-	394,395,000 56,450,190		394,395,000 56,450,190
Accounts payable		-	526,198		526,198
Total current liabilities		117,096,159	583,254,610		700,350,769
	-				
Noncurrent liabilities:			5 501 005 000		5 501 005 000
Bonds payable (Note 2F) Premium on bonds sold		-	5,591,995,000 501,002,744		5,591,995,000
					501,002,744
Total noncurrent liabilities		-	6,092,997,744		6,092,997,744
Total liabilities		117,096,159	6,676,252,354		6,793,348,513
DEFERRED INFLOWS OF RESOURCES			472 100		472 100
Deferred gain on refunding (Note 2G)			473,100		473,100
Total deferred inflows			473,100		473,100
FUND BALANCE/NET POSITION:					
Fund balance:		226224526	(22 ( 22 ) 72 (		
Restricted for construction and equipment		336,324,526	(336,324,526)		-
Restricted for debt service Unassigned		1,205,533	(1,205,533)		-
Total fund balance	-	337,530,059	(337,530,059)		
Total liabilities and fund balance	\$	454,626,218	(551,550,057)		
	Ψ	737,020,210			
Net position (deficit):			200 171 711		200 451 711
Restricted for construction and equipment purchases			290,461,941		290,461,941
Restricted for debt service Unrestricted			28,536		28,536
Omestricted			(5,146,392,043)		(5,146,392,043)
Total net position (deficit) (Note 2H)			\$ (4,855,901,566)	\$	(4,855,901,566)

The accompanying notes are an integral part of the financial statements.

#### VIRGINIA COLLEGE BUILDING AUTHORITY

### STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE (Unaudited)

For the Fiscal Year Ended June 30, 2021

	Special Revenue Fund	Adjustments (Note 1F)	Statement of Activities
REVENUES:			
Interest on investments	\$ 398,985	\$ (126,309)	
Interest on bonds	51,902,761	(5,461,637)	46,441,124
Receipt of note principal payments	115,949,673	(115,949,673)	
Appropriations from the Commonwealth	496,696,520	-	496,696,520
Interest on Build America Bonds	5,411,596	(172,993)	5,238,603
Net change in fair value of investments	(668)	-	(668)
Miscellaeneous revenue	15,292	62,135	77,427
Total revenues	670,374,159	(121,648,477)	548,725,682
EXPENDITURES/EXPENSES:			
Current:			
Legal and financial services	599,808	(318,626)	281,182
Bond rating fees	428,383	(147,595)	280,788
Printing and electronic distributions	23,834	(8,700)	15,134
Equipment allocation	78,637,599	-	78,637,599
Disbursement to higher education institutions	711,397,886	(126,468,041)	584,929,845
Underwriter's discount	4,698,280	(2,215,102)	2,483,178
Miscellaneous	19,410	(19,410)	· · · · · · · · · · · · · · · · · · ·
Debt service:			
Principal retirement	442,755,000	(442,755,000)	<u>-</u>
Interest and fiscal charges	227,566,534	(54,544,065)	173,022,469
Total expenditures/expenses	1,466,126,734	(626,476,539)	839,650,195
Excess (deficiency) of revenues over (under)			
expenditures	(705 752 575)		
experimes	(795,752,575)		
Other financing sources (uses):			
Bond issuance	1,687,380,000	(1,687,380,000)	-
Bond premium	194,589,668	(194,589,668)	-
Proceeds from the sale of bonds	=	-	=
Payments to refunded bond escrow agent	(689,543,728)	689,543,728	<del></del>
Total other financing sources (uses)	1,192,425,940	(1,192,425,940)	
Excess of revenues and other financing sources over expenditures and other financing uses	396,673,365	(396,673,365)	- ·
Change in net position	-	(290,924,513)	(290,924,513)
Fund balance/Net position (deficit), July 1, 2020	(59,143,306)	(4,505,833,747)	(4,564,977,053)
Fund balance/Net position (deficit), June 30, 2021 (Note 2H)	\$ 337,530,059	\$ (5,193,431,625)	\$ (4,855,901,566)

The accompanying notes are an integral part of the financial statements.

AS OF JUNE 30, 2021

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Reporting Entity

The Virginia College Building Authority ("the Authority") was created by the Virginia College Building Authority Act of 1966, Chapter 12, Title 23.1, *Code of Virginia*. The Authority is a public body corporate and a political subdivision, agency, and instrumentality of the Commonwealth. Under this chapter, the Authority is authorized to issue revenue bonds and notes to finance (i) capital projects under the Authority's Pooled Bond Program, and (ii) capital projects under the Authority's 21<sup>st</sup> Century College and Equipment Programs for all public institutions of higher education of the Commonwealth.

Under the Pooled Bond Program, the Authority issues its bonds and uses the proceeds thereof to purchase notes of public institutions of higher education in the Commonwealth. Proceeds are used by the institutions to finance or refinance capital projects approved by the General Assembly. Authority bonds issued under the Pooled Bond Program are secured by payments on the notes to which the institutions have pledged their general revenues. Pooled Bond Program bonds have been issued under a Master Indenture of Trust dated as of September 1, 1997 ("the 1997 Indenture").

Under the 21<sup>st</sup> Century College and Equipment Programs, bonds are issued under the Master Indenture of Trust dated December 1, 1996 ("the 1996 Indenture"), which provides for the payment of debt service from amounts to be appropriated by the General Assembly through a payment agreement between the Authority and the Treasury Board. Title to the capital projects financed remains with the Commonwealth.

Pursuant to the Educational Facilities Authority Act, Article 2 of Chapter 12 of Title 23.1, *Code of Virginia*, the Authority is authorized to issue revenue bonds and notes and to use the proceeds thereof to finance educational facilities projects through loans to private, non-profit institutions of higher education within the Commonwealth as well as non-profit foundations of public institutions of higher education. Such financings are not obligations of the Commonwealth, but are limited obligations of the Authority payable solely from loan payments made by the private, non-profit institutions of higher education or non-profit foundations of public institutions of higher education. This indebtedness, therefore, is not included in the financial statements. Total debt outstanding under this program at June 30, 2021 was \$525,865,475. (Detailed information for this program is presented on page 20 in the Supplementary Information section following the Notes to the Financial Statements.)

A separate report is prepared for the Commonwealth of Virginia, which includes all agencies, boards, commissions, and authorities over which the Commonwealth exercises or has the ability to exercise oversight authority. The Authority is a component unit of the Commonwealth of Virginia and is included in the basic financial statements of the Commonwealth.

The accounting and reporting policies of the Authority conform to generally accepted accounting principles applicable to governmental units as prescribed by the Governmental Accounting Standards Board ("GASB"), the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Authority's more significant policies.

#### B. Measurement Focus and Basis of Accounting

The accompanying financial statements are presented using the accounting principles generally accepted in the United States of America as prescribed by GASB. The government-wide statements use the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when they are earned and expenditures are recognized when the related liability is incurred, regardless of the timing of related cash flows. For financial reporting purposes, the Authority defines payables as those items which have been identified by the submitting institutions as payable at June 30 and which have been presented to the Authority for payment by the annually established submission date.

The accompanying governmental funds financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available to fund current operations. Expenditures are recognized when the related fund liability is incurred, except for principal and interest on long-term debt which is recognized when due.

The Authority uses the cash basis of accounting during the year and reports on the accrual and modified accrual basis for financial statement purposes at the end of the fiscal year.

#### C. Fund Accounting

The activities of the Authority are accounted for in a Special Revenue Fund. The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Special Revenue Fund consists of bond proceeds, bond funds and issuance expense funds. Included are funds established in accordance with the provisions of the 1996 Indenture with the Bank of New York Mellon Trust Company, N.A. for the

21<sup>st</sup> Century College Program and the Equipment Program revenue bonds issued by the Authority, since their consolidation in 1999. Also included are the outstanding bonds issued under the Authority's Pooled Bond Program.

#### D. Bond Issuance Costs, Premiums, and Discounts

Costs associated with issuing debt are expensed in the year incurred. The original issue premium or discount, for each bond issuance, is also expensed or recognized as revenue in the year incurred unless it exceeds 1% of the amount of the bonds issued. In that case, the original issue premium or discount is deferred and amortized, on a straight-line basis, over the life of the outstanding debt, in the case of tax-exempt bonds, and on an effective interest basis, in the case of taxable bonds. Premiums on Pooled Bonds are allocated to the participating institutions.

#### E. Budget to Actual Statement

Due to the nature of activity accounted for by the Authority, a budget is not prepared. Therefore, a Statement of Revenues, Expenditures, and Changes in Balances – Budget to Actual is not included in the financial statements.

#### F. Adjustments

The adjustments column primarily represents the recording of bonds payable-related assets and liabilities on the Statement of Net Position and the effect of these transactions on the Statement of Activities. Governmental fund statements do not reflect bonds payable and related activity, but do reflect debt service payments that were made during the current period. The non-current portion of bonds payable includes those payments that are not due and payable in the current period.

#### 2. DETAILED NOTES

#### A. Cash, Cash Equivalents, and Investments

The Bank of New York Mellon Trust Company, N.A. holds certain deposits and cash equivalents of the Authority as trustee. Other funds of the Authority are invested in the State Treasurer's Local Government Investment Pool. Cash is defined as demand deposits, non-negotiable time deposits and certificates of deposit in accordance with Section 2.2-4401 of the *Code of Virginia*. Cash equivalents are defined as investments with an original maturity of less than three months.

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act"). Under the Act, banks and savings institutions holding

public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice will pledge collateral that ranges in amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Deposits held by trustees are collateralized in accordance with the Trust Subsidiary Act, Section 6.2-1057 et seq. of the *Code of Virginia*. Under the Act, the affiliate bank delivers securities to the trust department as collateral that is at least equal to the market value of the trust funds held on deposit in excess of amounts insured by federal deposit insurance.

Under a Master Indenture of Trust dated December 1, 1996, and under a Master Indenture of Trust dated September 1, 1997, the trustee is authorized to invest in the following investments: bonds, notes and other obligations issued or guaranteed by the United States government; bonds, notes and other evidences of indebtedness of any state of the United States of America or any locality of any state of the United States of America that meet the requirements of *Code* Sections 2.2-4500 and 2.2-4501A.3; and investments made pursuant to the Investment of Public Funds and Local Government Investment Pool Act. At June 30, 2021, The Bank of New York Mellon Trust Company, N.A., which currently serves as trustee for both Indentures, maintained \$454,470,217 in cash, cash equivalents, and investments for the Authority. The Authority also directly held cash equivalents of \$136,636 for a total invested balance of \$454,606,853.

Custodial credit risk for cash equivalents and investments is the risk that, in the event of a failure of the counterparty, the Authority will not be able to recover the value of its cash equivalents and investments. All cash equivalents and investments of the Authority are held in the Authority's name and are therefore not exposed to custodial credit risk.

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Authority has elected to disclose the risk for its debt investments using the segmented time distribution method.

The Authority's cash equivalents are valued at amortized cost, which approximates fair value, and its investments are valued at fair value. Fair values for US Treasury securities are based upon quoted market prices (level 1 inputs), and other securities are valued using observable prices or a matrix pricing model (level 2 inputs), in accordance with GASB Statement No. 72, Fair Value Measurement and Application. Details of cash equivalents and investments are presented on the following page.

Summary of Cash, Cash Equivalents, and Investments
As of June 30, 2021

		Investment Ma	turities (in years)	
	June 30, 2021	Less Than 1	1-5	S&P Rating
U.S. Treasury Securities	\$ 3,338,683	\$ 3,338,683	\$ -	N/A
State Non-Arbitrage Program ® (1)	42,574,496	42,574,496	-	AAAm
Local Government Investment Pool (2)	407,478,514	407,478,514	-	AAAm
Money Market Accounts (3)	1,215,136	1,215,136	-	AAAm
Cash	24			
Total cash, cash equivalents, and investments	\$ 454,606,853	\$ 454,606,829	\$ -	

- (1) The Virginia State Non-Arbitrage Program® (SNAP®) offers a professionally-managed money market mutual fund, which provides issuers with a temporary pooled investment vehicle for proceeds pending expenditure, and with record keeping, depository and arbitrage rebate calculation services. SNAP® is in compliance with all of the standards of GASB Statement No. 79 and elects to report its investments for financial reporting at amortized cost. Participants in SNAP® should also report their investments in SNAP® at amortized cost.
- (2) The Local Government Investment Pool (LGIP) enables governmental entities to maximize their return on investments by providing for a State administered fund where monies can be commingled for investment purposes in order to realize the economies of large-scale investing and professional funds management. The LGIP is managed in accordance with the requirements of Governmental Accounting Standards Board (GASB) Statement No. 79. The LGIP is in compliance with all of the standards of GASB Statement No. 79 and elects to report its investments for financial reporting at amortized cost. Participants in the LGIP should also report their investments in the LGIP at amortized cost.
- <sup>(3)</sup> The Authority invests certain short-term cash balances held within its accounts in the Fidelity Treasury Money Market. This is an open-ended mutual fund registered under the Investment Company Act of 1940. The fund maintains a policy of investing all their assets in U.S. Treasury obligations and repurchase agreements backed by those obligations. These funds are reported at amortized cost, which approximates fair value.

The Authority does not limit the amount that may be invested in any one issuer. The Authority had investments of five percent or more in the State Non-Arbitrage Program<sup>®</sup> (9%) and the Local Government Investment Pool (90%).

#### B. Notes Receivable

Under the Authority's Pooled Bond Program, note payments made by the public institutions of higher education under the terms of note agreements between the Authority and the institutions provide for the payment of debt service on the Pooled Bonds. A summary of future minimum note payments due from the institutions is shown in the schedule on the following page.

Future Minimum Note Payments Due from Institutions As of June 30, 2021

Year Ending June 30	Principal		Interest		Total
2022	\$ 49,920,000	\$	49,564,784	\$	99,484,784
2023	61,245,000		47,482,281		108,727,281
2024	113,375,000		43,861,201		157,236,201
2025	113,160,000		39,807,699		152,967,699
2026	116,325,000		35,911,151		152,236,151
2027-2031	490,335,000		123,235,379		613,570,379
2032-2036	261,345,000		61,112,462		322,457,462
2037-2041	147,825,000		25,897,428		173,722,428
2042-2046	54,915,000		10,555,876		65,470,876
2047-2051	30,145,000		2,784,080		32,929,080
2052	3,860,000		57,900		3,917,900
Total	\$ 1,442,450,000	\$	440,270,241	\$	1,882,720,241

#### C. Due from the Federal Government

The America Recovery and Reinvestment Act of 2009 permitted the Authority to issue federally taxable bonds known as "Build America Bonds" to finance capital expenditures. Under the "Build America Bond" program, instead of issuing federally tax-exempt bonds, the Authority issued federally taxable Build America Bonds and elected to receive a subsidy payment from the federal government equal to 35% of each interest payment due semiannually on such taxable bonds. The Authority has issued three such series of bonds, two of which remain outstanding as of June 30, 2021 (the 21st Century College and Equipment Programs Series 2010B and the Pooled Bond Program Series 2010A). Therefore, the Authority is accruing a receivable from the federal government for the subsidy payments which will be due on August 1, 2021 (21st Century Bonds) and September 1, 2021 (Pooled Bonds). As a result of the Federal Sequestration, the actual August 1, 2021 payment was reduced by 5.7% and the corresponding accrual was adjusted to reflect this reduction. It should be noted that the subsidy payments have not been pledged to the payment of the Build America Bonds, and the subsidy payments are not full faith and credit obligations of the United States. As such, future debt service payments have been reflected in these financial statements at their gross amounts, without consideration of possible future subsidy payments.

#### D. Due to Higher Education Institutions

Bonds were issued under the Pooled Bond Program and the proceeds of these bonds were used to purchase institutional notes from various public institutions of higher education. These institutions in turn will use the proceeds of the notes to finance capital projects. Therefore, the unspent portion of the note proceeds

still held by the trustee at June 30, 2021 in the Special Revenue Fund is reflected as "due to higher education institutions" in the government-wide statements. Amounts reflected as "due to higher education institutions" in the fund financial statements represent normal year-end payables to institutions as a result of ongoing operations.

#### E. Allocation Payable

In past fiscal years, the Authority has issued bonds to support the General Assembly allocations to finance the purchase of equipment at public institutions of higher education. The Authority is committed by this to reimburse institutions of higher education for the cost of equipment from its cash and investments.

In fiscal year 2021, institutions purchased and obtained reimbursement for \$16,869,464 in equipment, relating to the FY 2021 allocation, leaving \$68,855,536 of this allocation outstanding at June 30, 2021. Institutions also purchased and obtained reimbursement for \$71,898,323, \$5,363,992, \$54,573, and \$14,994 in equipment related to the FY2020, FY 2019, FY 2018, and FY 2017 allocations, respectively, leaving \$11,101,677, \$1,936,714, \$73,743 and \$8,261 of these allocations, respectively, outstanding at June 30, 2021. The FY 2016, FY 2015, FY 2014, and FY2013 allocations continue to have balances of \$506,475, \$532,542, \$497,109, and \$2,419, respectively, outstanding at June 30, 2021 as no additional reimbursements against these allocations occurred in FY 2021. Amounts reflected as "allocation payable" in the government-wide and fund financial statements represent normal year-end payables to institutions as a result of on-going operations.

#### F. Long-Term Indebtedness

Changes in Long-Term Debt - The following is a summary of changes in long-term debt of the Authority for the year ended June 30, 2021.

Payable at July 1, 2020	\$ 5,907,104,042
Bonds issued	1,687,380,000
Bonds redeemed	(442,755,000)
Bonds defeased	(712,885,000)
Premium on bonds sold	178,251,999
Annual amortization of premium on bonds sold	(73,253,107)
Payable at June 30, 2021	\$ 6,543,842,934

The schedule below reflects the amounts needed to amortize long-term debt.

Annual Requirements to Amortize Long-Term Debt As of June 30, 2021

Year Ending June 30	Principal	Interest	Total		
2022	\$ 394,395,000	\$ 228,723,303	\$ 623,118,303		
2023	396,715,000	218,893,268	615,608,268		
2024	445,030,000	199,943,986	644,973,986		
2025	433,470,000	180,730,521	614,200,521		
2026	435,295,000	162,348,206	597,643,206		
2027-2031	1,948,010,000	553,858,380	2,501,868,380		
2032-2036	1,306,140,000	225,683,095	1,531,823,095		
2037-2041	538,415,000	56,760,725	595,175,725		
2042-2046	54,915,000	10,555,876	65,470,876		
2047-2051	30,145,000	2,784,080	32,929,080		
2052	3,860,000	57,900	3,917,900		
Unamortized Premium	557,452,934		557,452,934		
Total	\$ 6,543,842,934	\$ 1,840,339,340	\$ 8,384,182,274		

#### G. Defeasance of Debt

From time to time, when interest rates indicate that it would be favorable to do so, the Authority has issued refunding bonds to defease outstanding bonds. These refundings have placed the proceeds of the new bonds in irrevocable trusts with escrow agents to provide for all future debt service on the defeased bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included on the Authority's financial statements.

In accordance with Governmental Accounting Standards Board (GASB) Statement 23, "Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities," as amended by GASB Statement No. 65, "Items Previously Reported as Assets and Liabilities," the difference between the reacquisition price and the net carrying amount of the bonds defeased with refunding debt is reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of Interest and Fiscal Charges over the shorter of the remaining life of the refunded debt or the life of the new debt. However, the deferral amount for the Pooled Bond Program has been allocated to the participating institutions and is therefore not reflected in the Authority's financial statements.

The Authority issued three series of refunding bonds in fiscal year 2021. The schedule below reflects the refunding activity during the year.

Refunding Bonds Issued During Fiscal Year 2021

			Maturities	
Program	Refunding Issue	Refunded Issue	Defeased	Amount Defeased
Pooled	2021A	2010A	2021-22	\$ 8,355,000
Pooled	2021A	2010B	2021-27	23,150,000
Pooled	2021B	2011A	2021-36	40,955,000
Pooled	2021B	2012A	2021-30	65,620,000
Pooled	2021B	2012B	2021-42	69,260,000
Pooled	2021B	2013A	2021-43	30,260,000
Pooled	2021B	2013B	2021-22	2,045,000
Pooled	2021B	2014A	2021-44	66,805,000
Pooled	2021B	2014B	2021-22	13,160,000
Pooled	2021B	2015A	2021-22	595,000
Pooled	2021B	2015B	2021-22	16,125,000
Pooled	2021B	2016A	2021-22	14,360,000
Pooled	2021B	2017A	2021-22	3,965,000
Pooled	2021B	2018A	2021-22	3,595,000
Pooled	2021B	2019A	2021-22	970,000
21st Century	2020B	2012A	2027, 2031-32	57,700,000
21st Century	2020B	2012B	2029-33	116,900,000
21st Century	2020B	2013A	2031-34	78,860,000
21st Century	2020B	2014A	2033-34	25,870,000
		Total Defeased, FY 2021		\$ 638,550,000

The issuance of the Authority's Series 2020B 21st Century Program refunding bonds refunded four series of the Authority's bonds as reflected on the above schedule. This defeasance resulted in an accounting gain of \$550,600. Total debt service payments over the next 14 years will be reduced by \$32,288,942 resulting in a present value savings of \$28,523,258 discounted at the rate of 1.936563 percent.

The issuance of the Authority's Series 2021A Pooled Program refunding bonds refunded two series of the Authority's bonds as reflected on the above schedule. This defeasance resulted in an accounting gain of \$223,800. Total debt service payments over the next 8 years will be increased by \$916,279 resulting in a present value savings of \$699,508 discounted at 1.115268 percent.

The issuance of the Authority's Series 2021B Pooled Program refunding bonds refunded thirteen series of the Authority's bonds as reflected on the above schedule. This defeasance resulted in an accounting loss of \$2,261,400. Total debt service payments over the next 25 years will be reduced by \$6,763,474 resulting in a present value savings of \$20,312,839 discounted at 1.665732 percent.

On October 29, 2020, College of William & Mary issued its own refunding bonds. Some of the proceeds were used to refund selected maturities of the Authority's 2012A, 2012B and 2013A bonds in a total of \$43,390,000.

On January 28, 2021, Virginia Polytechnic Institute and State University issued its own refunding bonds. Some of the proceeds were used to refund selected maturities of the Authority's 2010B, 2012B and 2016A bonds in a total of \$30,945,000.

At June 30, 2021, \$1,234,365,000 of bonds outstanding are considered defeased for financial reporting purposes.

#### H. Deficit Net Position

Under the 21<sup>st</sup> Century College and Equipment Programs, bonds issued under the Master Indenture of Trust dated December 1, 1996 are secured by General Assembly appropriations through a payment agreement between the Authority and the Treasury Board. Because future appropriations do not constitute a legally binding commitment and do not meet the criteria for recognition under the accrual basis of accounting, the Authority ended the year with a net position deficit of \$4,855,901,566. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

#### I. Subsequent Events

The Authority does not plan to issue bonds prior to December 1, 2021.

#### J. Risk Management

The Authority is exposed to various risks of loss related to torts; theft or, damage to, and destruction of assets; errors and omissions; non-performance of duty; injuries to employees; and natural disasters. The Department of the Treasury participates in insurance plans maintained by the Commonwealth of Virginia on behalf of the Authority. The state employee health care and worker's compensation plans are administered by the Department of Human Resource Management and the risk management insurance plans are administered by the Department of the Treasury, Division of Risk Management. Risk management insurance includes property, general liability, medical malpractice, faithful performance of duty bond, automobile, and air and watercraft plans. The Department of the Treasury pays premiums to each of these Departments for its insurance coverage. Information relating to the Commonwealth's insurance plans is available at the statewide level in the Commonwealth of Virginia's Comprehensive Annual Financial Report.

### VIRGINIA COLLEGE BUILDING AUTHORITY SUPPLEMENTARY INFORMATION

#### Detail of Long-Term Indebtedness June 30, 2021 (Dollars in Thousands)

Detail of Long-Term Indebte	dness by Series  Dated Date	Bond Program	True Interest Cost ("TIC")		Amount Issued	Institutional Notes Purchased		Outstanding July 1, 2020		Issued (Retired) During Year	Outstanding June 30, 2021	Original Maturity
G : 2000 t				\$			s		Ф			
Series 2009A Series 2009E1 Refunding	01/21/09 10/08/09	Pooled 21st Century	4.19% 3.01%	Э	291,645 134,000	\$ 291,645	3	635 65,975	\$	(635) (15,305)	\$ - 50,670	09/01/38 02/01/24
Series 2009E1 Refunding Series 2009E2 Refunding	10/08/09	21st Century 21st Century	2.80%		74,860	-		22,780		(7,225)	15,555	02/01/24
Series 2010B-2	10/26/10	21st Century 21st Century	2.82%		290,600	-		205,225		(18,165)	187,060	02/01/23
Series 2010B-2 Series 2010A-2	11/18/10	Pooled	3.40%		156,610	156,610		147,050		(18,160)	128,890	09/01/40
Series 2010A-2 Series 2010B Refunding	11/18/10	Pooled	2.87%		101,040	101,040		49,270		(49,270)	128,890	09/01/27
Series 2011A	08/16/11	21st Century/Equip.	3.27%		272,515	101,040		9,805		(9,805)	_	02/01/32
Series 2011A	11/16/11	Pooled	3.32%		163,335	163,335		47,830		(45,370)	2,460	09/01/36
Series 2012A	03/29/12	Pooled	2.25%		164,475	164,475		100,855		(92,880)	7,975	09/01/30
Series 2012A	05/03/12	21st Century/Equip.	2.85%		335,075	-		83,940		(70,500)	13,440	02/01/32
Series 2012B	11/29/12	Pooled	2.55%		141,070	141,070		104,625		(100,255)	4,370	09/01/42
Series 2012B	12/13/12	21st Century	2.42%		349,255	<u> </u>		169,530		(132,840)	36,690	02/01/33
Series 2013A	09/26/13	21st Century	3.63%		331,705	-		124,185		(99,380)	24,805	02/01/34
Series 2013A	11/19/13	Pooled	3.67%		74,925	74,925		59,805		(57,445)	2,360	09/01/43
Series 2013B Refunding	11/19/13	Pooled	3.24%		12,355	12,355		7,230		(3,030)	4,200	09/01/28
Series 2014A	05/15/14	21st Century/Equip.	3.04%		319,155	-		156,330		(45,830)	110,500	02/01/34
Series 2014B Refunding	05/15/14	21st Century	1.71%		27,985	-		4,885		-	4,885	02/01/25
Series 2014A	11/13/14	Pooled	3.11%		98,040	98,040		82,340		(70,545)	11,795	09/01/44
Series 2014B Refunding	11/13/14	Pooled	2.09%		186,035	186,035		117,465		(30,845)	86,620	09/01/35
Series 2015A	04/15/15	21st Century	3.06%		373,230	-		189,220		(18,285)	170,935	02/01/35
Series 2015B Refunding	04/15/15	21st Century	2.23%		204,880	-		184,590		(23,335)	161,255	02/01/27
Series 2015D Series 2015A	08/13/15 12/03/15	21st Century/Equip. Pooled	2.93% 3.24%		290,065 53,615	53,615		218,060 46,150		(15,600) (2,940)	202,460 43,210	02/01/35 09/01/45
Series 2015A Series 2015B Refunding	12/03/15	Pooled	2.65%		153,895	153,895		153,895		(27,915)	125,980	09/01/38
Series 2016A	06/01/16	21st Century	2.50%		360,485	133,893		289,810		(18,540)	271,270	02/01/36
Series 2016B	06/01/16	21st Century	2.55%		49,300	-		49,300		(18,540)	49,300	02/01/29
Series 2016C	06/01/16	21st Century	2.02%		39,980	_		24,630		(3,915)	20,715	02/01/26
Series 2016A	07/12/16	Pooled	2.10%		231,880	231,880		231,880		(30,160)	201,720	09/01/39
Series 2017A	06/21/17	21st Century	1.30%		75,100	231,880		47,235		(9,490)	37,745	02/01/24
Series 2017A Series 2017B	06/21/17	21st Century	1.66%		173,295	-		132,530		(13,335)	119,195	02/01/28
Series 2017A	12/05/17	Pooled	2.67%		113,050	113,050		106,450		(7,960)	98,490	09/01/37
Series 2017A Series 2017B	12/05/17	Pooled	3.09%		24,630	24,630		23,655		(1,005)	22,650	09/01/37
						24,030						
Series 2017C	08/02/17	21st Century	2.96%		492,730	-		449,000		(12,305)	436,695	02/01/37
Series 2017D	08/02/17 12/21/17	21st Century	2.55% 2.52%		99,915 560,555	-		71,360 534,945		(9,455)	61,905 534,945	02/01/27 02/01/32
Series 2017E Refunding	06/06/18	21st Century 21st Century/Equip.	2.32%			-		55,690		(10,075)	45,615	02/01/32
Series 2018A					75,685	124.505						
Series 2018A	12/04/18	Pooled	3.50%		134,505	134,505		130,930		(7,855)	123,075	09/01/38
Series 2018B	12/04/18	Pooled	4.42%		76,695	76,695		75,350		(1,385)	73,965	09/01/48
Series 2019A	06/05/19	21st Century/Equip.	2.52%		513,245	-		483,695		(23,605)	460,090	02/01/39
Series 2019A	12/04/19	Pooled	2.29%		37,090	37,090		37,090		(1,850)	35,240	09/01/39
Series 2019B	12/05/19	21st Century	2.48%		134,855	-		134,855		(4,565)	130,290	02/01/39
Series 2019C	12/05/19	21st Century	1.62%		229,135	-		224,570		(17,985)	206,585	02/01/30
Series 2020A	08/06/20	21st Century/Equip.	1.86%		339,360	-		-		314,950	314,950	02/01/40
Series 2020B	08/06/20	21st Century	1.95%		341,455	-		-		339,270	339,270	02/01/40
Series 2021A	02/09/21	Pooled	1.21%		29,315	29,315		-		29,315	29,315	09/01/42
Series 2021B	02/09/21	Pooled	1.72%		357,395	357,395		-		357,395	357,395	09/01/32
Series 2021A	06/09/21	21st Century/Equip.	1.77%		537,115			-		537,115	537,115	02/01/41
Series 2021C	06/29/21	Pooled	2.17%		82,740	82,740		-		82,740	82,740	09/01/51
Total				\$	9,709,875	\$ 2,684,340	\$	5,454,650	\$	531,740	\$ 5,986,390	- -
Detail of Long-Term Indebte	dness by Prograi	n			Amount Issued	Institutional Notes Purchased		Outstanding July 1, 2020		Issued (Retired) During Year	Outstanding June 30, 2021	
	ry College Progra and Program t Program	nm		\$	6,390,590 2,684,340 634,945	\$ - 2,684,340	s	3,727,730 1,522,505 204,415	\$	533,555 (80,055) 78,240	\$ 4,261,285 1,442,450 282,655	
Total				\$	9,709,875	\$ 2,684,340	\$	5,454,650	\$	531,740	\$ 5,986,390	<b>-</b> -

### VIRGINIA COLLEGE BUILDING AUTHORITY SUPPLEMENTARY INFORMATION

### Schedule of Outstanding Bond Issues for Private Colleges and Universities June 30, 2021 (Dollars in Thousands)

College/University	Series	Dated Date	Yield (a)	Amount Originally Issued	Amount of Notes Purchased	Outstanding July 1, 2020	Issued (Retired) During Year	Outstanding June 30, 2021	Original Final Maturity
Hampton University	2015	07/23/15	2.30%	\$ 14,240	\$ 14,240	\$ 3,027	\$ (576)	\$ 2,451	04/01/25
Liberty University	2015	08/05/15	VAR	150,000	85,000	- (b)	-	- (b)	08/01/45
Lynchburg College	2010	12/21/10	VAR	8,838	8,838	4,810	(431)	4,379	12/01/34
Marymount University	2015A 2015B	04/08/15 07/15/15	3.25% 5.13%	65,010 66,815	65,010 66,815	58,960 65,785	(1,335) (1,085)	57,625 64,700	07/01/45 07/01/45
Randolph-Macon College	2018 2021A 2021B	07/11/18 05/12/21 05/12/21	3.56% 2.38% 2.38%	26,505 27,640 1,925	26,505 27,640 1,925	24,325 - -	(995) 27,640 1,925	23,330 27,640 1,925	01/15/43 01/15/51 01/15/35
Regent University	2006 2021	08/09/06 05/25/21	5.03% 2.78%	99,105 72,185	99,105 72,185	83,625 -	(83,625) 72,185	- 72,185	06/01/36 06/01/46
Shenandoah University	2011	12/09/11	VAR	36,455	36,455	23,605	(1,895)	21,710	12/27/36
University of Richmond	2004A 2006 2011A 2011B 2012	08/04/04 11/08/06 02/01/11 02/28/11 11/06/12	VAR VAR 3.14% 3.19% 3.39%	46,000 55,900 27,045 40,505 60,000	46,000 55,900 27,045 40,505 60,000	46,000 55,900 8,240 20,745 60,000	(8,240) (20,745)	46,000 55,900 - - 60,000	08/01/34 11/01/36 03/01/23 03/01/21 03/01/42
Washington & Lee University	1998 2001 2015A	04/01/98 06/01/01 04/22/15	5.10% 5.35% 3.68%	52,205 43,000 32,040 \$ 925,413	\$ 22,205 43,000 32,040 \$ 860,413	\$ 25,205 27,335 29,015 \$ 563,577	(19,700) (835) \$ (37,712)	52,205 7,635 28,180 \$ 525,865	01/01/31 01/01/34 01/01/40

<sup>(</sup>a) "Yield" refers to the Net Interest Cost ("NIC") in most cases, to the TIC when available, and to the Arbitrage Yield in other cases.

<sup>(</sup>b) The \$85 million issue is a commercial paper issue that had no activity during the year but could be used again.

### VIRGINIA COLLEGE BUILDING AUTHORITY Richmond, Virginia

 $\underline{BOARD\ MEMBERS}$ 

As of June 30, 2021

Lane B. Ramsey, Chairman

John G. Dane, Vice Chairman

Corynne Arnett

Tiffany Boyle

Stephanie Adler Calliott

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