

**VIRGINIA COLLEGE BUILDING AUTHORITY**

**FINANCIAL STATEMENTS**

**FOR THE YEAR ENDED JUNE 30, 2022**



VIRGINIA COLLEGE BUILDING AUTHORITY  
FINANCIAL STATEMENTS  
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VIRGINIA COLLEGE BUILDING AUTHORITY  
MANAGEMENT’S DISCUSSION AND ANALYSIS (Unaudited)

This section of the annual financial report of the Virginia College Building Authority (“the Authority”) presents an analysis of the Authority’s financial performance during the fiscal year that ended on June 30, 2022. This information should be considered in conjunction with the information contained in the financial statements, which follow this section.

**Authority Activities and Highlights**

The Virginia College Building Authority is authorized to issue revenue bonds and notes to finance (1) capital projects of public institutions of higher education under the Pooled Bond Program; (2) capital projects of public institutions of higher education under the 21<sup>st</sup> Century College and Equipment Programs; and (3) loans to private, non-profit institutions of higher education within the Commonwealth and non-profit foundations of public institutions of higher education.

Under the Pooled Bond Program, bonds of the Authority are secured by notes of participating institutions of higher education to which the general revenues of the college or university have been pledged. During the year, the Authority issued \$11 million of bonds under this Program.

The 21<sup>st</sup> Century Program and the Equipment Programs were established in 1996 and 1986, respectively, and provide financing for state-supported institutions of higher education. The 21<sup>st</sup> Century Program provides funding for capital projects designated by the General Assembly. The Equipment Program provides funding for educational equipment. Bonds for both programs are payable from amounts to be appropriated by the General Assembly, and are frequently issued together as a single 21<sup>st</sup> Century College and Equipment Programs offering. During the year, the Authority issued \$632 million of bonds under these Programs.

The Authority is also authorized to issue conduit revenue bonds and notes to finance educational projects through loans to private, non-profit institutions of higher education within the Commonwealth and non-profit foundations of public institutions of higher education (to date, no foundations of public institutions have participated in the program). Since these financings are not obligations of the Commonwealth, they are not included in these financial statements. However, for informational purposes only, a Schedule of Outstanding Bond Issues for Private Colleges and Universities is included on page 19 of this report.

**Overview of the Financial Statements**

This discussion and analysis is an introduction to the Authority’s basic financial statements, which are comprised of two components: 1) combined government-wide and fund financial statements and 2) notes to the financial statements. This report also contains other supplementary information in addition to the basic financial statements.

***Government-wide Financial Statements***

The Statement of Net Position and the Statement of Activities are two basic financial statements that report information about the Authority as a whole. The data is reported using

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MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

the accrual basis of accounting, and provides insight as to whether or not the Authority's total financial position has improved as a result of the current year's activities.

The Statement of Net Position presents all of the Authority's assets, deferred outflows of resources, and liabilities, with net position representing the difference between these elements. Over time, increases and decreases in net position measure whether the Authority's financial position is improving or deteriorating.

The Statement of Activities presents information showing how the Authority's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying events giving rise to the change occur, regardless of the timing of related cash flows. Therefore, revenues and expenses are reported in these statements for some items that will only result in cash flows in future fiscal periods (e.g. receipt or payments on long-term debt obligations).

Both statements report governmental activities. The financial information in this section is related to Authority programs backed by appropriations from the Commonwealth and by note obligations from institutions of higher education. This includes the Authority's 21<sup>st</sup> Century College and Equipment Programs and Pooled Bond Program.

***Fund Financial Statements***

The fund financial statements provide detailed information about the major individual funds. A fund is a fiscal and accounting entity with a self-balancing set of accounts that the Authority uses to keep track of specific sources of funding and spending for a particular purpose.

All of the Authority's activity is reported in Governmental Funds Financial Statements. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, the governmental funds financial statements focus on near-term inflows and outflows of spendable resources. This approach is known as using the current financial resources measurement focus and the modified accrual basis of accounting. These statements provide a detailed short-term view of the Authority's finances that assists in determining whether there will be adequate financial resources available to meet the current needs of the Authority.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and the governmental activities. These reconciliations are presented in the adjustment column in each of the financial statements.

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***Notes to the Financial Statements***

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and the fund financial statements.

**Government-wide Financial Analysis of the Authority**

The primary purpose of the Authority is to provide a vehicle for financing capital and equipment needs for state supported institutions of higher education. The Department of the Treasury provides staff support for the Authority. Consequently, the only operating costs are those attributable to its financing programs, which are paid from bond proceeds. The Authority owns no capital assets.

**Condensed Statement of Net Position  
(in millions)**

	2022	2021
Current assets	\$ 595	\$ 520
Noncurrent assets	1,345	1,394
Total assets	1,940	1,914
Total deferred outflows	21	24
Current liabilities	721	700
Noncurrent liabilities	6,305	6,093
Total liabilities	7,026	6,793
Total deferred inflows	-	1
Net position (deficit):		
Restricted	378	290
Unrestricted	(5,443)	(5,146)
Total net position (deficit)	\$ (5,065)	\$ (4,856)

Net position decreased by \$209 million, or 4%, in fiscal year 2022 as compared to fiscal year 2021. The 21<sup>st</sup> Century College and Equipment Programs comprise the majority of the Authority's net position. During the year, under this Program, the Authority spent \$731 million on disbursements to institutions and on bond interest expenses. Offsetting revenues were only \$524 million. The Authority's total assets increased by \$26 million, or 1%, primarily attributable to a \$83 million increase in the 21<sup>st</sup> Century College and Equipment Programs' assets and a \$57 million decrease in the Pooled Bond Program's assets. Changes in assets were mainly driven by the addition of new bond proceeds, offset by disbursements to institutions. An additional factor was the decrease in outstanding notes receivable, as payments against existing notes outpaced new notes issued. The Authority's total liabilities increased by \$233 million, or 3%, primarily attributable to a \$290 million increase in the 21<sup>st</sup> Century College and Equipment Programs' liabilities and a \$57 million decrease in the Pooled Bond Program's liabilities. Increases in liabilities under the 21<sup>st</sup> Century Program were primarily driven by increases in bonds payable and in premium on bonds sold.

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Decreases in liabilities under the Pooled Bond Program offset the Pooled Bond asset increase, leaving a minimal change in Pooled Bond net position. Under the 21<sup>st</sup> Century College and Equipment Programs debt-related receipts of \$524 million were less than disbursements to institutions of \$601 million and interest payments on bonds of \$130 million. When combined with small changes in other accounts the result was a decrease to net position of \$209 million.

Deficit net position reported by the Authority is a function of the reporting of outstanding obligations for the 21<sup>st</sup> Century College and Equipment Programs without the reporting of the corresponding appropriation receivable from the Commonwealth, which secures these bonds. This is done since future appropriations are not considered available and do not constitute a legally binding commitment, and generally accepted accounting principles do not permit the reporting of these receivables prior to their receipt. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

**Condensed Statement of Activities**  
(in millions)

	2022	2021
Revenues:		
Appropriations from the Commonwealth	\$ 521	\$ 497
Other revenues/sources	53	52
Total revenues	574	549
Expenses:		
Interest on long-term debt	180	173
Construction and equipment disbursements	601	664
Other	2	3
Total expenses	783	840
Decrease in net position	(209)	(291)
Net position (deficit) July 1	(4,856)	(4,565)
Net position (deficit) June 30	\$ (5,065)	\$ (4,856)

The increase in revenues of \$25 million, or 5%, is mainly attributable to a \$24 million increase in debt service-related receipts. Debt service receipts are tied to the structure of the repayment schedules on outstanding bonds. The decrease in expenses of \$57 million, or 7%, is primarily due to a \$62 million decrease in disbursements to higher education institutions, offset by an increase of \$5 million in debt service-related disbursements.

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**Financial Analysis of the Authority's Funds**

In the Special Revenue Fund, total assets increased by \$66 million, or 15%, in fiscal year 2022. This is primarily attributable to current period receipts, comprised of \$702 million in spendable bond proceeds, offset by disbursements to institutions totaling \$632 million. Liabilities decreased by \$4 million, or 3% primarily due to a decrease in payables to institutions of \$4 million. These liabilities generally fluctuate with construction schedules and reimbursement requests.

**Debt Administration**

As a financing entity, the whole business of the Authority is debt administration. The Authority issues bonds to finance capital projects approved by the General Assembly of the Commonwealth of Virginia. Depending on the program, certain bonds are secured by obligations of the recipient institutions of higher education; other bonds are secured by amounts to be appropriated by the General Assembly. The table below summarizes bond issuance activity during the year under each program. Please see Note 2.F on page 15 for additional details on the table below.

**Summary of Authority Bond Obligations  
(in millions)**

	Balance July 1, 2021	Issuances and Other Increases	Retirements and Other Decreases	Balance June 30, 2022
21st Century Program - Capital	\$ 4,262	\$ 550	\$ (285)	\$ 4,527
Pooled Bond Program	1,442	12	(50)	1,404
21st Century Program - Equipment	283	82	(60)	305
Add: Unamortized Premium	557	58	(57)	558
<b>Total</b>	<u>\$ 6,544</u>	<u>\$ 702</u>	<u>\$ (452)</u>	<u>\$ 6,794</u>

The Authority obtains bond ratings from Moody's Investors Service (Moody's), S&P Global Ratings (S&P) and Fitch Ratings, Inc. (Fitch). The table below summarizes the ratings on outstanding Authority bonds.

**Virginia College Building Authority Bond Ratings**

	<u>Moody's</u>	<u>S&amp;P</u>	<u>Fitch</u>
21 <sup>st</sup> Century College and Equipment Programs	Aa1	AA+	AA+
Pooled Bond Program	Aa1	AA+	AA+

Since the Authority's bond programs are either backed by state appropriations (21<sup>st</sup> Century College and Equipment Programs) or carry the credit support of the State Aid Intercept Provision (Pooled Bond Program), the bond ratings are a direct reflection of the Commonwealth's triple-A rating from each of the three rating agencies.

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MANAGEMENT'S DISCUSSION AND ANALYSIS (Unaudited)

**Future Impact to Financial Position**

The Authority does not plan to issue bonds prior to December 15, 2022.



# VIRGINIA COLLEGE BUILDING AUTHORITY

## STATEMENT OF NET POSITION AND GOVERNMENTAL FUNDS BALANCE SHEET As of June 30, 2022

	Special Revenue Fund	Adjustments (Note 1F)	Statement of Net Position
<b>ASSETS</b>			
Current assets:			
Cash and cash equivalents (Note 2A)	\$ 518,130,138	\$ -	\$ 518,130,138
Short-term notes receivable (Note 2B)	-	61,450,000	61,450,000
Restricted interest receivable	871	14,688,203	14,689,074
Interest receivable	545,272	-	545,272
Due from the federal government (Note 2C)	-	718,550	718,550
Total current assets	518,676,281	76,856,753	595,533,034
Noncurrent assets:			
Restricted cash and cash equivalents (Note 2A)	2,389,550	-	2,389,550
Long-term notes receivable (Note 2B)	-	1,342,490,000	1,342,490,000
Total noncurrent assets	2,389,550	1,342,490,000	1,344,879,550
Total assets	\$ 521,065,831	1,419,346,753	1,940,412,584
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Deferred charge on refunding (Note 2G)		20,644,700	20,644,700
Total deferred outflows		20,644,700	20,644,700
<b>LIABILITIES</b>			
Current liabilities:			
Due to higher education institutions (Note 2D)	\$ 71,788,426	27,231,952	99,020,378
Allocation payable (Note 2E)	41,662,506	-	41,662,506
Interest payable	-	90,380,229	90,380,229
Bonds payable (Note 2F)	-	433,735,000	433,735,000
Premium on bonds sold (Note 2F)	-	54,839,900	54,839,900
Unearned interest on Build America Bonds (Note 2C)	212,464	-	212,464
Accounts payable	-	94,717	94,717
Total current liabilities	113,663,396	606,281,798	719,945,194
Noncurrent liabilities:			
Bonds payable (Note 2F)	-	5,801,915,000	5,801,915,000
Premium on bonds sold (Note 2F)	-	503,448,586	503,448,586
Total noncurrent liabilities	-	6,305,363,586	6,305,363,586
Total liabilities	113,663,396	6,911,645,384	7,025,308,780
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Deferred gain on refunding (Note 2G)		388,400	388,400
Total deferred inflows		388,400	388,400
<b>FUND BALANCE/NET POSITION:</b>			
Fund balance:			
Restricted for construction and equipment	406,287,668	(406,287,668)	-
Restricted for debt service	1,114,767	(1,114,767)	-
Total fund balance	407,402,435	(407,402,435)	-
Total liabilities and fund balance	\$ 521,065,831		
Net position (deficit):			
Restricted for construction and equipment purchases		377,897,808	377,897,808
Restricted for debt service		23,910	23,910
Unrestricted		(5,442,561,614)	(5,442,561,614)
Total net position (deficit) (Note 2H)		\$ (5,064,639,896)	\$ (5,064,639,896)

The accompanying notes are an integral part of the financial statements.

# VIRGINIA COLLEGE BUILDING AUTHORITY

## STATEMENT OF ACTIVITIES AND GOVERNMENTAL FUNDS REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE For the Fiscal Year Ended June 30, 2022

	Special Revenue Fund	Adjustments (Note 1F)	Statement of Activities
<b>REVENUES:</b>			
Interest on investments	\$ 800,016	\$ (94,002)	\$ 706,014
Interest on bonds	47,270,002	75,507	47,345,509
Receipt of note principal payments	49,919,968	(49,919,968)	-
Appropriations from the Commonwealth	520,843,306	-	520,843,306
Interest on Build America Bonds	6,021,791	(1,177,583)	4,844,208
Net change in fair value of investments	(874)	-	(874)
	<u>624,854,209</u>	<u>(51,116,046)</u>	<u>573,738,163</u>
<b>EXPENDITURES/EXPENSES:</b>			
Current:			
Legal and financial services	606,038	(473,008)	133,030
Bond rating fees	413,302	(122,950)	290,352
Printing and electronic distributions	18,298	(9,601)	8,697
Equipment allocation	74,546,259	-	74,546,259
Disbursement to higher education institutions	557,828,233	(31,108,507)	526,719,726
Underwriter's discount	1,360,866	(59,207)	1,301,659
Miscellaneous	22,297	(22,103)	194
Debt service:			
Principal retirement	394,395,000	(394,395,000)	-
Interest and fiscal charges	228,723,303	(49,246,727)	179,476,576
	<u>1,257,913,596</u>	<u>(475,437,103)</u>	<u>782,476,493</u>
Excess (deficiency) of revenues over (under) expenditures	<u>(633,059,387)</u>	<u>-</u>	<u>-</u>
Other financing sources (uses):			
Bond issuance	643,655,000	(643,655,000)	-
Bond premium	59,276,763	(59,276,763)	-
	<u>702,931,763</u>	<u>(702,931,763)</u>	<u>-</u>
Excess of revenues and other financing sources over expenditures and other financing uses	<u>69,872,376</u>	<u>(69,872,376)</u>	<u>-</u>
Change in net position	-	(208,738,330)	(208,738,330)
Fund balance/Net position (deficit), July 1, 2021	<u>337,530,059</u>	<u>(5,193,431,625)</u>	<u>(4,855,901,566)</u>
Fund balance/Net position (deficit), June 30, 2022 (Note 2H)	<u>\$ 407,402,435</u>	<u>\$ (5,472,042,331)</u>	<u>\$ (5,064,639,896)</u>

The accompanying notes are an integral part of the financial statements.

VIRGINIA COLLEGE BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS

AS OF JUNE 30, 2022

**1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The Virginia College Building Authority (“the Authority”) was created by the Virginia College Building Authority Act of 1966, Chapter 12, Title 23.1, *Code of Virginia*. The Authority is a public body corporate and a political subdivision, agency, and instrumentality of the Commonwealth. Under this chapter, the Authority is authorized to issue revenue bonds and notes to finance (i) capital projects under the Authority’s Pooled Bond Program, and (ii) capital projects under the Authority’s 21<sup>st</sup> Century College and Equipment Programs for all public institutions of higher education of the Commonwealth.

Under the Pooled Bond Program, the Authority issues its bonds and uses the proceeds thereof to purchase notes of public institutions of higher education in the Commonwealth. Proceeds are used by the institutions to finance or refinance capital projects approved by the General Assembly. Authority bonds issued under the Pooled Bond Program are secured by payments on the notes to which the institutions have pledged their general revenues. Pooled Bond Program bonds have been issued under a Master Indenture of Trust dated as of September 1, 1997 (“the 1997 Indenture”).

Under the 21<sup>st</sup> Century College and Equipment Programs, bonds are issued under the Master Indenture of Trust dated December 1, 1996 (“the 1996 Indenture”), which provides for the payment of debt service from amounts to be appropriated by the General Assembly through a payment agreement between the Authority and the Treasury Board. Title to the capital projects financed remains with the Commonwealth.

Pursuant to the Educational Facilities Authority Act, Article 2 of Chapter 12 of Title 23.1, *Code of Virginia*, the Authority is authorized to issue revenue bonds and notes and to use the proceeds thereof to finance educational facilities projects through loans to private, non-profit institutions of higher education within the Commonwealth as well as non-profit foundations of public institutions of higher education. Such financings are not obligations of the Commonwealth, but are limited obligations of the Authority payable solely from loan payments made by the private, non-profit institutions of higher education or non-profit foundations of public institutions of higher education. This indebtedness, therefore, is not included in the financial statements. Total debt outstanding under this program at June 30, 2022 was \$532,024,801. (Detailed information for this program is presented on page 19 in the Supplementary Information section following the Notes to the Financial Statements.)

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NOTES TO THE FINANCIAL STATEMENTS

A separate report is prepared for the Commonwealth of Virginia, which includes all agencies, boards, commissions, and authorities over which the Commonwealth exercises or has the ability to exercise oversight authority. The Authority is a component unit of the Commonwealth of Virginia and is included in the basic financial statements of the Commonwealth.

The accounting and reporting policies of the Authority conform to generally accepted accounting principles applicable to governmental units as prescribed by the Governmental Accounting Standards Board (“GASB”), the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Authority’s more significant policies.

**B. Measurement Focus and Basis of Accounting**

The accompanying financial statements are presented using the accounting principles generally accepted in the United States of America as prescribed by GASB. The government-wide statements use the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when they are earned and expenditures are recognized when the related liability is incurred, regardless of the timing of related cash flows. For financial reporting purposes, the Authority defines payables as those items which have been identified by the submitting institutions as payable at June 30 and which have been presented to the Authority for payment.

The accompanying governmental funds financial statements are presented using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when they become measurable and available to fund current operations. Expenditures are recognized when the related fund liability is incurred, except for principal and interest on long-term debt which is recognized when due.

The Authority uses the cash basis of accounting during the year and reports on the accrual and modified accrual basis for financial statement purposes at the end of the fiscal year.

**C. Fund Accounting**

The activities of the Authority are accounted for in a Special Revenue Fund. The Special Revenue Fund accounts for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Special Revenue Fund consists of bond proceeds, bond funds and issuance expense funds. Included are funds established in accordance with the provisions of the 1996 Indenture with the Bank of New York Mellon Trust Company, N.A. for the

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21<sup>st</sup> Century College Program and the Equipment Program revenue bonds issued by the Authority, since their consolidation in 1999. Also included are the outstanding bonds issued under the Authority's Pooled Bond Program.

**D. Bond Issuance Costs, Premiums, and Discounts**

Costs associated with issuing debt are expensed in the year incurred. The original issue premium or discount, for each bond issuance, is also expensed or recognized as revenue in the year incurred unless it exceeds 1% of the amount of the bonds issued. In that case, the original issue premium or discount is deferred and amortized, on a straight-line basis, over the life of the outstanding debt, in the case of tax-exempt bonds, and on an effective interest basis, in the case of taxable bonds. Premiums on Pooled Bonds are allocated to the participating institutions.

**E. Budget to Actual Statement**

Due to the nature of activity accounted for by the Authority, a budget is not prepared. Therefore, a Statement of Revenues, Expenditures, and Changes in Balances – Budget to Actual is not included in the financial statements.

**F. Adjustments**

The adjustments column primarily represents the recording of bonds payable-related assets and liabilities on the Statement of Net Position and the effect of these transactions on the Statement of Activities. Governmental fund statements do not reflect bonds payable and related activity, but do reflect debt proceeds and debt service payments that occurred during the current period. The non-current portion of bonds payable includes those payments that are not due and payable in the current period.

**2. DETAILED NOTES**

**A. Cash, Cash Equivalents, and Investments**

The Bank of New York Mellon Trust Company, N.A. holds certain deposits and cash equivalents of the Authority as trustee. Other funds of the Authority are invested in the State Treasurer's Local Government Investment Pool. Cash is defined as demand deposits, non-negotiable time deposits and certificates of deposit in accordance with Section 2.2-4401 of the *Code of Virginia*. Cash equivalents are defined as investments with an original maturity of less than three months.

Deposits with banks are covered by the Federal Deposit Insurance Corporation (FDIC) and collateralized in accordance with the Virginia Security for Public Deposits Act (the "Act"). Under the Act, banks and savings institutions holding

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public deposits in excess of the amount insured by the FDIC must pledge collateral to the Commonwealth of Virginia Treasury Board. Financial institutions may choose between two collateralization methodologies and depending upon that choice will pledge collateral that ranges in amounts from 50% to 130% of excess deposits. Accordingly, all deposits are considered fully collateralized.

Deposits held by trustees are collateralized in accordance with the Trust Subsidiary Act, Section 6.2-1057 et seq. of the *Code of Virginia*. Under the Act, the affiliate bank delivers securities to the trust department as collateral that is at least equal to the market value of the trust funds held on deposit in excess of amounts insured by federal deposit insurance.

Under a Master Indenture of Trust dated December 1, 1996, and under a Master Indenture of Trust dated September 1, 1997, the trustee is authorized to invest in the following investments: bonds, notes and other obligations issued or guaranteed by the United States government; bonds, notes and other evidences of indebtedness of any state of the United States of America or any locality of any state of the United States of America that meet the requirements of *Code* Sections 2.2-4500 and 2.2-4501A.3; and investments made pursuant to the Investment of Public Funds and Local Government Investment Pool Act. At June 30, 2022, The Bank of New York Mellon Trust Company, N.A., which currently serves as trustee for both Indentures, maintained \$519,105,343 in cash, cash equivalents, and investments for the Authority. The Authority also directly held cash of \$1,274,783 and cash equivalents of \$139,562 for a total invested balance of \$520,519,688.

Custodial credit risk for cash equivalents and investments is the risk that, in the event of a failure of the counterparty, the Authority will not be able to recover the value of its cash equivalents and investments. All cash equivalents and investments of the Authority are held in the Authority's name and are therefore not exposed to custodial credit risk.

Interest rate risk is the risk that changes in interest rates of debt investments will adversely affect the fair value of an investment. The Authority has elected to disclose the risk for its debt investments using the segmented time distribution method.

The Authority's cash equivalents are valued at amortized cost, which approximates fair value. Details of cash and cash equivalents are presented on the following page.

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**NOTES TO THE FINANCIAL STATEMENTS**

Summary of Cash and Cash Equivalents  
As of June 30, 2022

	June 30, 2022	Cash Equivalent	S&P Rating
		Maturities (in years)	
		Less Than 1	
State Non-Arbitrage Program <sup>® (1)</sup>	\$ 27,297,860	\$ 27,297,860	AAAm
Local Government Investment Pool <sup>(2)</sup>	490,832,254	490,832,254	AAAm
Money Market Accounts <sup>(3)</sup>	1,114,767	1,114,767	AAAm
Cash held by Trustee	24		
Cash held by Treasurer of Virginia	1,274,783	-	
Total cash and cash equivalents	\$ 520,519,688	\$ 519,244,881	

<sup>(1)</sup> The Virginia State Non-Arbitrage Program<sup>®</sup> (SNAP<sup>®</sup>) offers a professionally-managed money market mutual fund, which provides issuers with a temporary pooled investment vehicle for proceeds pending expenditure, and with record keeping, depository and arbitrage rebate calculation services. SNAP<sup>®</sup> is in compliance with all of the standards of GASB Statement No. 79 and elects to report its investments for financial reporting at amortized cost. Participants in SNAP<sup>®</sup> should also report their investments in SNAP<sup>®</sup> at amortized cost.

<sup>(2)</sup> The Local Government Investment Pool (LGIP) enables governmental entities to maximize their return on investments by providing for a State administered fund where monies can be commingled for investment purposes in order to realize the economies of large-scale investing and professional funds management. The LGIP is managed in accordance with the requirements of Governmental Accounting Standards Board (GASB) Statement No. 79. The LGIP is in compliance with all of the standards of GASB Statement No. 79 and elects to report its investments for financial reporting at amortized cost. Participants in the LGIP should also report their investments in the LGIP at amortized cost.

<sup>(3)</sup> The Authority invests certain short-term cash balances held within its accounts in the Fidelity Treasury Money Market. This is an open-ended mutual fund registered under the Investment Company Act of 1940. The fund maintains a policy of investing all their assets in U.S. Treasury obligations and repurchase agreements backed by those obligations. These funds are reported at amortized cost, which approximates fair value.

The Authority does not limit the amount that may be invested in any one issuer. The Authority had investments of five percent or more in the State Non-Arbitrage Program<sup>®</sup> (5%) and the Local Government Investment Pool (94%).

**B. Notes Receivable**

Under the Authority's Pooled Bond Program, note payments made by the public institutions of higher education under the terms of note agreements between the Authority and the institutions provide for the payment of debt service on the Pooled Bonds. A summary of future minimum note payments due from the institutions is shown in the schedule on the following page.

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Future Minimum Note Payments Due from Institutions  
As of June 30, 2022

Year Ending June 30	Principal	Interest	Total
2023	\$ 61,450,000	\$ 47,948,656	\$ 109,398,656
2024	113,750,000	44,302,826	158,052,826
2025	113,560,000	40,229,949	153,789,949
2026	116,740,000	36,313,026	153,053,026
2027	114,865,000	32,422,989	147,287,989
2028-2032	440,330,000	108,535,509	548,865,509
2033-2037	243,125,000	53,652,281	296,777,281
2038-2042	124,315,000	21,603,732	145,918,732
2043-2047	49,230,000	8,737,614	57,967,614
2048-2052	26,575,000	1,778,550	28,353,550
Total	<u>\$ 1,403,940,000</u>	<u>\$ 395,525,132</u>	<u>\$ 1,799,465,132</u>

**C. Due from the Federal Government**

The America Recovery and Reinvestment Act of 2009 permitted the Authority to issue federally taxable bonds known as “Build America Bonds” to finance capital expenditures. Under the “Build America Bond” program, instead of issuing federally tax-exempt bonds, the Authority issued federally taxable Build America Bonds and elected to receive a subsidy payment from the federal government equal to 35% of each interest payment due semiannually on such taxable bonds. The Authority has issued three such series of bonds, two of which remain outstanding as of June 30, 2022 (the 21<sup>st</sup> Century College and Equipment Programs Series 2010B and the Pooled Bond Program Series 2010A). The Authority received the subsidy payment due for the August 1, 2022 payment (21<sup>st</sup> Century Bonds) in June 2022. The interest accrued from July 1, 2022 through August 1, 2022 is presented on the Statement of Net Position and Governmental Funds Balance Sheet as “Unearned interest on Build America Bonds”. The Authority is accruing a receivable from the federal government for the subsidy payment which will be due on September 1, 2022 (Pooled Bonds). As a result of the Federal Sequestration, the actual September 1, 2022 payment was reduced by 5.7% and the corresponding accrual was adjusted to reflect this reduction. It should be noted that the subsidy payments have not been pledged to the payment of the Build America Bonds, and the subsidy payments are not full faith and credit obligations of the United States. As such, future debt service payments have been reflected in these financial statements at their gross amounts, without consideration of possible future subsidy payments.



VIRGINIA COLLEGE BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS

**D. Due to Higher Education Institutions**

Bonds were issued under the Pooled Bond Program and the proceeds of these bonds were used to purchase institutional notes from various public institutions of higher education. These institutions in turn will use the proceeds of the notes to finance capital projects. Therefore, the unspent portion of the note proceeds still held by the trustee at June 30, 2022 in the Special Revenue Fund is reflected as “due to higher education institutions” in the government-wide statements. Amounts reflected as “due to higher education institutions” in the fund financial statements represent normal year-end payables to institutions as a result of on-going operations.

**E. Allocation Payable**

In past fiscal years, the Authority has issued bonds to support the General Assembly allocations to finance the purchase of equipment at public institutions of higher education. The Authority is committed by this to reimburse institutions of higher education for the cost of equipment from its cash and investments.

Institutions purchased and obtained reimbursement in equipment in fiscal year 2022. The chart below shows the appropriations and reimbursements from fiscal year allocations 2013 through 2022. These allocations will be used, in part, to liquidate the \$41.7 million reflected as “allocation payable” in the government-wide and fund financial statements, which represent normal year-end payables to institutions as a result of on-going operations.

	Balance June 30, 2021	Appropriations	Reimbursements	Balance June 30, 2022
2013 Allocation	\$ 2,419			\$ 2,419
2014 Allocation	497,109			497,109
2015 Allocation	532,542			532,542
2016 Allocation	506,475			506,475
2017 Allocation	8,261			8,261
2018 Allocation	73,743		1,514	72,229
2019 Allocation	1,936,714		1,476,730	459,984
2020 Allocation	11,101,677		7,192,410	3,909,267
2021 Allocation	68,855,536		47,619,008	21,236,528
2022 Allocation		88,150,000	16,953,306	71,196,694
Total	\$ 83,514,476	\$ 88,150,000	\$ 73,242,968	\$ 98,421,508

**F. Long-Term Indebtedness**

Changes in Long-Term Debt - the schedule on the following page is a summary of changes in long-term debt of the Authority for the year ended June 30, 2022.

VIRGINIA COLLEGE BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS

	Balance June 30, 2021	Issuances and Other Increases	Retirements and Other Decreases	Balance June 30, 2022	Due Within One Year
21st Century College Program	\$ 4,261,285,000	\$ 550,520,000	\$ (284,955,000)	\$4,526,850,000	\$307,410,000
Pooled Bond Program	1,442,450,000	11,410,000	(49,920,000)	1,403,940,000	61,450,000
Equipment Program	282,655,000	81,725,000	(59,520,000)	304,860,000	64,875,000
Add: Unamortized Premium	557,452,934	57,584,331	(56,748,779)	558,288,486	54,839,900
Total	<u>\$ 6,543,842,934</u>	<u>\$ 701,239,331</u>	<u>\$ (451,143,779)</u>	<u>\$6,793,938,486</u>	<u>\$488,574,900</u>

The schedule below reflects the amounts needed to amortize long-term debt.

Annual Requirements to Amortize Long-Term Debt  
As of June 30, 2022

Year Ending June 30	Principal	Interest	Total
2023	\$ 433,735,000	\$ 239,154,891	\$ 672,889,891
2024	473,565,000	228,839,932	702,404,932
2025	463,200,000	208,572,888	671,772,888
2026	466,425,000	188,784,244	655,209,244
2027	456,545,000	169,918,872	626,463,872
2028-2032	1,994,970,000	574,198,301	2,569,168,301
2033-2037	1,297,495,000	249,663,910	1,547,158,910
2038-2042	573,910,000	67,984,896	641,894,896
2043-2047	49,230,000	8,737,614	57,967,614
2048-2052	26,575,000	1,778,550	28,353,550
Unamortized Premium	558,288,486	-	558,288,486
Total	<u>\$6,793,938,486</u>	<u>\$1,937,634,098</u>	<u>\$ 8,731,572,584</u>

**G. Defeasance of Debt**

From time to time, when interest rates indicate that it would be favorable to do so, the Authority has issued refunding bonds to defease outstanding bonds. These refundings have placed the proceeds of the new bonds in irrevocable trusts with escrow agents to provide for all future debt service on the defeased bonds. Accordingly, the trust account assets and the liability for the defeased bonds are not included on the Authority's financial statements.

In accordance with Governmental Accounting Standards Board (GASB) Statement 23, "Accounting and Financial Reporting for Refundings of Debt Reported by Proprietary Activities," as amended by GASB Statement No. 65, "Items Previously Reported as Assets and Liabilities," the difference between the reacquisition price and the net carrying amount of the bonds defeased with refunding debt is reported as a deferred outflow of resources or a deferred inflow of resources and recognized as a component of Interest and Fiscal Charges over the shorter of the remaining life of the refunded debt or the life of the new debt. However, the deferral amount for the Pooled Bond Program has been allocated

VIRGINIA COLLEGE BUILDING AUTHORITY  
NOTES TO THE FINANCIAL STATEMENTS

to the participating institutions and is therefore not reflected in the Authority's financial statements.

The Authority did not issue refunding bonds in fiscal year 2022.

At June 30, 2022, \$695,555,000 of bonds outstanding are considered defeased for financial reporting purposes.

**H. Deficit Net Position**

Under the 21<sup>st</sup> Century College and Equipment Programs, bonds issued under the Master Indenture of Trust dated December 1, 1996 are secured by General Assembly appropriations through a payment agreement between the Authority and the Treasury Board. Because future appropriations do not constitute a legally binding commitment and do not meet the criteria for recognition under the accrual basis of accounting, the Authority ended the year with a net position deficit of \$5,064,639,896. The General Assembly has never failed to appropriate funds to the Authority for payment of debt service on the Authority's bonds.

**I. Subsequent Events**

The Authority does not plan to issue bonds prior to December 15, 2022.

**J. Risk Management**

The Authority is exposed to various risks of loss related to torts; theft or, damage to, and destruction of assets; errors and omissions; non-performance of duty; injuries to employees; and natural disasters. The Department of the Treasury participates in insurance plans maintained by the Commonwealth of Virginia on behalf of the Authority. The state employee health care and worker's compensation plans are administered by the Department of Human Resource Management and the risk management insurance plans are administered by the Department of the Treasury, Division of Risk Management. Risk management insurance includes property, general liability, medical malpractice, faithful performance of duty bond, automobile, and air and watercraft plans. The Department of the Treasury pays premiums to each of these Departments for its insurance coverage. Information relating to the Commonwealth's insurance plans is available at the statewide level in the Commonwealth of Virginia's Annual Comprehensive Financial Report.

**VIRGINIA COLLEGE BUILDING AUTHORITY  
SUPPLEMENTARY INFORMATION**

**Detail of Long-Term Indebtedness  
June 30, 2022**

(Dollars in Thousands)

**Detail of Long-Term Indebtedness by Series**

	Dated Date	Bond Program	True Interest Cost ("TIC")	Amount Issued	Institutional Notes Purchased	Outstanding June 30, 2021	Issued (Retired) During Year	Outstanding June 30, 2022	Original Maturity
Series 2009E1 Refunding	10/08/09	21st Century	3.01%	\$ 134,000	\$ -	\$ 50,670	\$ (16,070)	\$ 34,600	02/01/24
Series 2009E2 Refunding	10/08/09	21st Century	2.80%	74,860	-	15,555	(7,590)	7,965	02/01/23
Series 2010B-2	10/26/10	21st Century	2.82%	290,600	-	187,060	(18,590)	168,470	02/01/30
Series 2010A-2	11/18/10	Pooled	3.40%	156,610	156,610	128,890	(5,010)	123,880	09/01/40
Series 2011A	11/16/11	Pooled	3.32%	163,335	163,335	2,460	(2,460)	-	09/01/36
Series 2012A	03/29/12	Pooled	2.25%	164,475	164,475	7,975	(3,870)	4,105	09/01/30
Series 2012A	05/03/12	21st Century/Equip.	2.85%	335,075	-	13,440	(13,440)	-	02/01/32
Series 2012B	11/29/12	Pooled	2.55%	141,070	141,070	4,370	(1,520)	2,850	09/01/42
Series 2012B	12/13/12	21st Century	2.42%	349,255	-	36,690	(16,735)	19,955	02/01/33
Series 2013A	09/26/13	21st Century	3.63%	331,705	-	24,805	(12,100)	12,705	02/01/34
Series 2013A	11/19/13	Pooled	3.67%	74,925	74,925	2,360	(180)	2,180	09/01/43
Series 2013B Refunding	11/19/13	Pooled	3.24%	12,355	12,355	4,200	-	4,200	09/01/28
Series 2014A	05/15/14	21st Century/Equip.	3.04%	319,155	-	110,500	(11,300)	99,200	02/01/34
Series 2014B Refunding	05/15/14	21st Century	1.71%	27,985	-	4,885	-	4,885	02/01/25
Series 2014A	11/13/14	Pooled	3.11%	98,040	98,040	11,795	(255)	11,540	09/01/44
Series 2014B Refunding	11/13/14	Pooled	2.09%	186,035	186,035	86,620	(12,155)	74,465	09/01/35
Series 2015A	04/15/15	21st Century	3.06%	373,230	-	170,935	(19,200)	151,735	02/01/35
Series 2015B Refunding	04/15/15	21st Century	2.23%	204,880	-	161,255	(23,850)	137,405	02/01/27
Series 2015D	08/13/15	21st Century/Equip.	2.93%	290,065	-	202,460	(16,380)	186,080	02/01/35
Series 2015A	12/03/15	Pooled	3.24%	53,615	53,615	43,210	(2,015)	41,195	09/01/45
Series 2015B Refunding	12/03/15	Pooled	2.65%	153,895	153,895	125,980	(4,840)	121,140	09/01/38
Series 2016A	06/01/16	21st Century	2.50%	360,485	-	271,270	(19,465)	251,805	02/01/36
Series 2016B	06/01/16	21st Century	2.55%	49,300	-	49,300	-	49,300	02/01/29
Series 2016C	06/01/16	21st Century	2.02%	39,980	-	20,715	(3,980)	16,735	02/01/26
Series 2016A	07/12/16	Pooled	2.10%	231,880	231,880	201,720	(2,035)	199,685	09/01/39
Series 2017A	06/21/17	21st Century	1.30%	75,100	-	37,745	(9,965)	27,780	02/01/24
Series 2017B	06/21/17	21st Century	1.66%	173,295	-	119,195	(12,650)	106,545	02/01/28
Series 2017A	12/05/17	Pooled	2.67%	113,050	113,050	98,490	(1,310)	97,180	09/01/37
Series 2017B	12/05/17	Pooled	3.09%	24,630	24,630	22,650	(1,040)	21,610	09/01/37
Series 2017C	08/02/17	21st Century	2.96%	492,730	-	436,695	(12,925)	423,770	02/01/37
Series 2017D	08/02/17	21st Century	2.55%	99,915	-	61,905	(9,690)	52,215	02/01/27
Series 2017E Refunding	12/21/17	21st Century	2.52%	560,555	-	534,945	(9,245)	525,700	02/01/32
Series 2018A	06/06/18	21st Century/Equip.	2.22%	75,685	-	45,615	(10,580)	35,035	02/01/25
Series 2018A	12/04/18	Pooled	3.50%	134,505	134,505	123,075	(2,385)	120,690	09/01/38
Series 2018B	12/04/18	Pooled	4.42%	76,695	76,695	73,965	(1,450)	72,515	09/01/48
Series 2019A	06/05/19	21st Century/Equip.	2.52%	513,245	-	460,090	(24,790)	435,300	02/01/39
Series 2019A	12/04/19	Pooled	2.29%	37,090	37,090	35,240	(1,040)	34,200	09/01/39
Series 2019B	12/05/19	21st Century	2.48%	134,855	-	130,290	(4,790)	125,500	02/01/39
Series 2019C	12/05/19	21st Century	1.62%	229,135	-	206,585	(18,735)	187,850	02/01/30
Series 2020A	08/06/20	21st Century/Equip.	1.86%	339,360	-	314,950	(17,370)	297,580	02/01/40
Series 2020B	08/06/20	21st Century	1.95%	341,455	-	339,270	(4,160)	335,110	02/01/40
Series 2021A	02/09/21	Pooled	1.21%	29,315	29,315	29,315	(5,735)	23,580	09/01/42
Series 2021B	02/09/21	Pooled	1.72%	357,395	357,395	357,395	(255)	357,140	09/01/46
Series 2021A	06/09/21	21st Century/Equip.	1.77%	537,115	-	537,115	(30,875)	506,240	02/01/41
Series 2021C	06/29/21	Pooled	2.17%	82,740	82,740	82,740	(2,365)	80,375	09/01/51
Series 2022A	02/23/22	Pooled	2.24%	11,410	11,410	-	11,410	11,410	09/01/41
Series 2022A	06/01/22	21st Century/Equip.	3.74%	584,175	-	-	584,175	584,175	02/01/42
Series 2022B	06/01/22	21st Century	3.07%	48,070	-	-	48,070	48,070	02/01/25
<b>Total</b>				<b>\$ 9,688,330</b>	<b>\$ 2,303,065</b>	<b>\$ 5,986,390</b>	<b>\$ 249,260</b>	<b>\$ 6,235,650</b>	

**Detail of Long-Term Indebtedness by Program**

	Amount Issued	Institutional Notes Purchased	Outstanding July 1, 2021	Issued (Retired) During Year	Outstanding June 30, 2022
21st Century College Program	\$ 6,717,220	\$ -	\$ 4,261,285	\$ 265,565	\$ 4,526,850
Pooled Bond Program	2,303,065	2,303,065	1,442,450	(38,510)	1,403,940
Equipment Program	668,045	-	282,655	22,205	304,860
<b>Total</b>	<b>\$ 9,688,330</b>	<b>\$ 2,303,065</b>	<b>\$ 5,986,390</b>	<b>\$ 249,260</b>	<b>\$ 6,235,650</b>

**VIRGINIA COLLEGE BUILDING AUTHORITY**  
**SUPPLEMENTARY INFORMATION**  
**Schedule of Outstanding Bond Issues for Private Colleges and Universities**  
**June 30, 2022**  
**(Dollars in Thousands)**

College/University	Series	Dated Date	Yield (a)	Amount Originally Issued	Amount of Notes Purchased	Outstanding July 1, 2021	Issued (Retired) During Year	Outstanding June 30, 2022	Original Final Maturity
Hampton University	2015	07/23/15	2.30%	\$ 14,240	\$ 14,240	\$ 2,451	\$ (591)	\$ 1,860	04/01/25
Liberty University	2015	08/05/15	VAR	150,000	85,000	- (b)	-	- (b)	08/01/45
Lynchburg College	2010	12/21/10	VAR	8,838	8,838	4,379	(454)	3,925	12/01/34
Marymount University	2015A	04/08/15	3.25%	65,010	65,010	57,625	(1,400)	56,225	07/01/45
	2015B	07/15/15	5.13%	66,815	66,815	64,700	(1,140)	63,560	07/01/45
Randolph-Macon College	2018	07/11/18	3.56%	26,505	26,505	23,330	(1,030)	22,300	01/15/43
	2021A	05/12/21	2.38%	27,640	27,640	27,640	(735)	26,905	01/15/51
	2021B	05/12/21	2.38%	1,925	1,925	1,925	(175)	1,750	01/15/35
Regent University	2021	05/25/21	2.78%	72,185	72,185	72,185	(1,610)	70,575	06/01/46
Shenandoah University	2011	12/09/11	VAR	36,455	36,455	21,710	(1,905)	19,805	12/27/36
University of Richmond	2004A	08/04/04	VAR	46,000	46,000	46,000	-	46,000	08/01/34
	2006	11/08/06	VAR	55,900	55,900	55,900	-	55,900	11/01/36
	2012	11/06/12	3.39%	60,000	60,000	60,000	-	60,000	03/01/42
Washington & Lee University	1998	04/01/98	5.10%	52,205	52,205	52,205	-	52,205	01/01/31
	2001	06/01/01	5.35%	43,000	43,000	23,300 (c)	(60)	23,240	01/01/34
	2015A	04/22/15	3.68%	32,040	32,040	28,180	(28,180)	-	01/01/40
	2021	12/15/21	3.03%	27,775	27,775		27,775	27,775	01/01/40
				\$ 786,533	\$ 721,533	\$ 541,530	\$ (9,505)	\$ 532,025	

(a) "Yield" refers to the Net Interest Cost ("NIC") in most cases, to the TIC when available, and to the Arbitrage Yield in other cases.

(b) The \$85 million issue is a commercial paper issue that had no activity during the year but could be used again.

(c) FY2021 (Issued (Retired) should have been (\$4,035) not (\$19,700) due to a calculation error. Outstanding balance on 6/30/2021 should have been \$23,300 not \$7,635.



Staci A. Henshaw, CPA  
Auditor of Public Accounts

# Commonwealth of Virginia

Auditor of Public Accounts

P.O. Box 1295  
Richmond, Virginia 23218

December 15, 2022

The Honorable Glenn Youngkin  
Governor of Virginia

Joint Legislative Audit  
and Review Commission

Authority Members  
Virginia College Building Authority

## INDEPENDENT AUDITOR'S REPORT

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the financial statements of the governmental activities and major special revenue fund of the **Virginia College Building Authority** (Authority), a component unit of the Commonwealth of Virginia, as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and major special revenue fund of the Virginia College Building Authority as of June 30, 2022, and the respective changes in financial position thereof for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in Government Auditing Standards issued by the Comptroller General of the United States (Government Auditing Standards). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### *Responsibilities of Management for the Financial Statements*

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### *Auditor's Responsibilities for the Audit of the Financial Statements*

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and Government Auditing Standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

- Conclude whether, in our judgement, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority’s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that Management’s Discussion and Analysis on pages 1 through 6 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management’s responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority’s basic financial statements. The Detail of Long-Term Indebtedness and Schedule of Outstanding Bond Issues for Private Colleges and Universities are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the Detail of Long-Term Indebtedness and Schedule of Outstanding Bond Issues for Private Colleges and Universities are fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

#### **Other Reporting Required by Government Auditing Standards**

In accordance with Government Auditing Standards, we have also issued our report dated December 15, 2022, on our consideration of the Authority’s internal control over financial reporting and



on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the Authority's internal control over financial reporting and compliance.

Staci A. Henshaw  
AUDITOR OF PUBLIC ACCOUNTS

EMS/clj

VIRGINIA COLLEGE BUILDING AUTHORITY  
Richmond, Virginia

BOARD MEMBERS

As of June 30, 2022

Lane B. Ramsey, Chairman

Martin A. Thomas, Jr.

Corynne Arnett

Tiffany Boyle

Stephanie Adler Calliott

Jerrell D. Saunders

Barry Green

EX OFFICIO

David L. Richardson, Treasurer, State Treasurer

Peter A. Blake, Executive Director, State Council of Higher Education for Virginia

Lewis R. McCabe, State Comptroller

Michael D. Maul, Director, Department of Planning and Budget