

**Biennial Report to the Governor and General Assembly on**

**VIRGINIA'S PLANNING DISTRICT COMMISSIONS  
FOR FISCAL YEARS 2021 AND 2022**



**Department of Housing and Community Development  
Commonwealth of Virginia**

**November 2022**

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**BIENNIAL REPORT ON VIRGINIA'S PLANNING DISTRICT COMMISSIONS  
FY 2021 & FY 2022**

## **Executive Summary**

For every biennium, the Director of the Department of Housing and Community Development (DHCD) is required to prepare a biennial report to the Governor, General Assembly, and other specified state agencies regarding the activities and other information deemed appropriate by the Director concerning Planning District Commissions (PDCs) and their compliance with their duties established in the Regional Cooperation Act (§15.2-4200 et seq). In order to comply with this reporting requirement, DHCD requires each PDC to submit an annual report by September 1<sup>st</sup> of each year regarding the activities for each PDC during the most recent fiscal year. This annual report collection process was revised during the FY 2019-2020 biennium to refine the data collection process and is utilized again for the FY 2021-2022 biennium.

Planning District Commissions were established to encourage and facilitate local government cooperation and state-local cooperation in addressing, on a regional basis, problems of greater than local significance. The Regional Cooperation Act lists 12 specific duties related to this overall purpose. In support of this effort, the Commonwealth of Virginia funds PDCs, largely based on population size. This funding is significantly leveraged with additional support at the local, state, federal, and other level. At the median level, state funding is leveraged and multiplied more than 20 times over through PDC efforts to access other funding opportunities from a variety of sources.

Based on the data provided in their annual reports for FY 2021 and FY 2022, all 21 PDCs have demonstrated compliance with the duties of the Regional Cooperation Act. They have done extensive work in formulating regional strategic plans, including the identification of significant priority topic areas for their regions. Furthermore, they have met the obligation of their duties in a variety of functional areas, particularly Transportation, Environment, and Economic Development. It should be noted that the Regional Cooperation Act does not require that each PDC conduct activities in every functional area. Rather, each PDC is challenged to tailor its services to meet the diverse needs of its member localities. Nevertheless, for each duty listed in the Regional Cooperation Act, all or nearly all PDCs had some level of activity with respect to that duty during FY 2021 and FY 2022.

In conclusion, the PDCs should be commended for the value that they bring to addressing regional issues. A sampling of highlights for each PDC that demonstrate this value are included near the conclusion of this report.

## Introduction

Section 36-139.6 of the Code of Virginia contains numerous provisions regarding the Director of the Department of Housing and Community Development's oversight of Planning District Commissions (PDCs) within Virginia. Among those provisions is the duty of the Director "...to prepare a biennial report to the Governor and the General Assembly which identifies the activities and other information deemed appropriate by the Director concerning (PDCs), including findings as to (PDCs) which are not complying with Chapter 42 (§ 15.2-4200 et seq.) of Title 15.2...." In accord with that responsibility, §15.2-4215 of the Code of Virginia requires each PDC to submit an annual report - in a format prescribed by the Department - that "shall contain at a minimum a description of the activities conducted by the (PDC) during the preceding fiscal year, including how the commission met the provisions of this chapter, and information showing the sources and amounts of funding provided to the commission."<sup>1</sup> The following report has been assembled to satisfy that responsibility.

## Overview of Planning District Commissions

### Purpose

Virginia has 21 PDCs – voluntary associations of local governments intended to foster intergovernmental cooperation by bringing together local elected and appointed officials and involved citizens to discuss common needs and determine solutions to regional issues.<sup>2 3</sup>

The Virginia General Assembly created the statutory framework for the creation of the PDCs in 1968 through the passage of the Virginia Area Development Act. In 1995, the General Assembly modified the Area Development Act through the adoption of the Regional Cooperation Act (Chapter 42, Title 15.2, Code of Virginia). The Regional Cooperation Act articulates that PDCs were created to encourage and facilitate local government cooperation and state-local cooperation in addressing, on a regional basis, problems of greater than local significance. This cooperation is intended to help local governments solve their problems by enhancing the ability to recognize and analyze regional opportunities and take account of regional influences in planning and implementing public policies and services.

Virginia's PDCs represent a diverse array of regions across the Commonwealth: from the Rural Horseshoe that runs down the Shenandoah Valley to Southwest and Southside Virginia across to the Eastern Shore and the Urban Crescent extending from the Washington DC Metro Region down Interstate 95 and eastward to Hampton Roads. Populations served by PDCs range from a low of 45,544 to a high of 2,547,686.<sup>4</sup> Consequently, the issues that they address in light of their duties vary greatly.

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<sup>1</sup> A copy of the report questionnaire has been included as an Appendix to this report (See Appendix A)

<sup>2</sup> In 2017, Chapter 42 of Title 15.2 was amended to also allow for federally recognized Indian tribes within the boundaries of such PDCs to elect to become part of a PDC at any time (Chapter 377, 2017 Acts of Assembly)

<sup>3</sup> A complete listing of the PDCs and their member jurisdictions is provided in Appendix L.

<sup>4</sup> Based on Weldon Cooper Center population data requested from each PDC as part of their annual report.

## Duties

The Regional Cooperation Act establishes numerous responsibilities for PDCs in alignment with their purpose. This includes the following 12 general duties:

1. To conduct studies on issues and problems of regional significance;
2. To identify and study potential opportunities for state and local cost savings and staffing efficiencies through coordinated governmental efforts;
3. To identify mechanisms for the coordination of state and local interests on a regional basis;
4. To implement services upon request of member localities;
5. To provide technical assistance to state government and member localities;
6. To serve as a liaison between localities and state agencies as requested;
7. To review local government aid applications as required by § 15.2-4213 and other state or federal law or regulation;
8. To conduct strategic planning for the region as required by §§ 15.2-4209 through 15.2-4212;
9. To develop regional functional area plans as deemed necessary by the commission or as requested by member localities;
10. To assist state agencies, as requested, in the development of substate plans;
11. To participate in a statewide geographic information system, the Virginia Geographic Information Network, as directed by the Department of Planning and Budget; and
12. To collect and maintain demographic, economic and other data concerning the region and member localities, and act as a state data center affiliate in cooperation with the Virginia Employment Commission.

In addition to those 12 duties, and in greater elaboration of bullet number eight listed above, §15.2-4209 of the Code of Virginia requires 20 of the 21 PDCs to prepare and adopt a regional strategic plan.<sup>5</sup> Development of the regional strategic plan requires participation from local governing bodies, the business community, citizen organizations, and other interested parties. The strategic plan is required to include regional goals and objectives, strategies to meet those goals, and mechanisms for measuring progress. The intent of the plan is to help promote the orderly and efficient development of the physical, social, and economic elements of the planning district.

## Funding

In support of these duties, for FY 2021 and FY 2022 the General Assembly appropriated \$1,785,321 and \$2,079,321, respectively, to the Department of Housing and Community Development (DHCD) for distribution to the 21 PDCs. Additional details within the Appropriations Act specify funding allocations to each PDC. The amounts appropriated to individual PDCs range from \$75,971 to \$151,943 in FY 2021 and from \$89,971 to \$165,943 in FY 2022. Eighteen PDCs received an appropriation of \$75,971 in FY 2021 and \$89,971 in FY 2022, while the remaining three most populated PDCs received larger appropriations.<sup>6</sup>

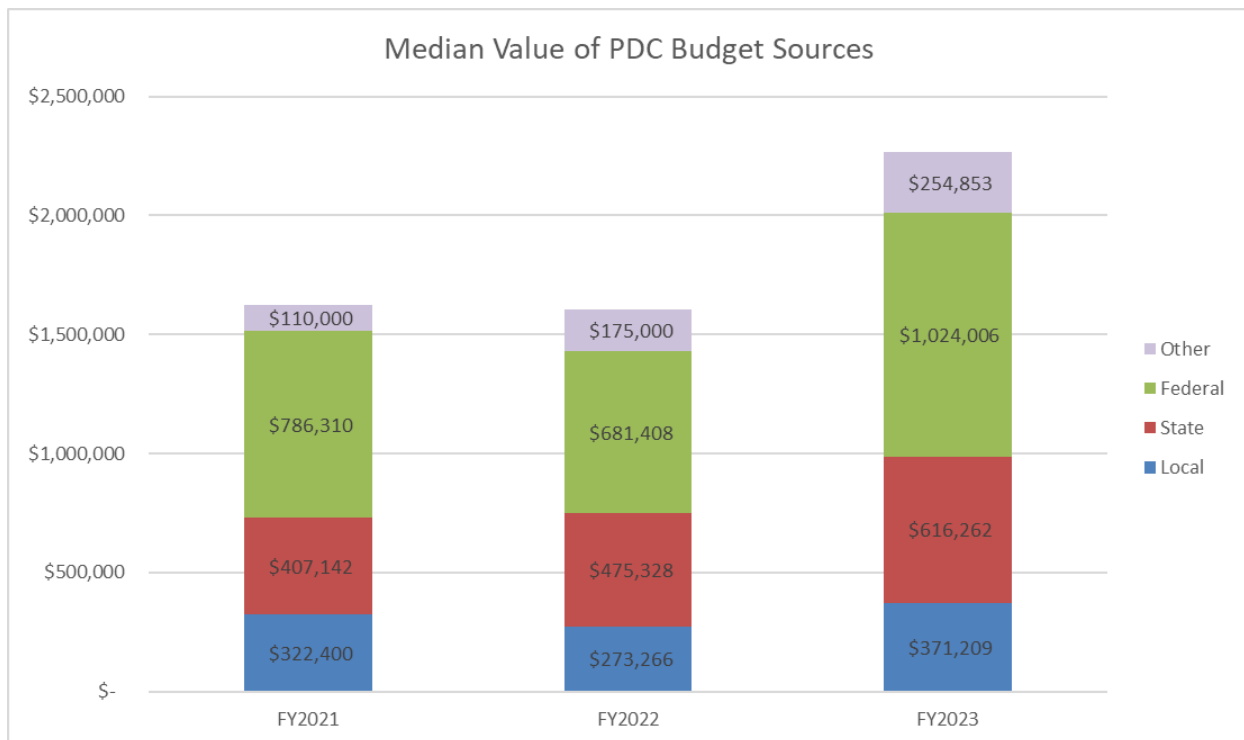
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<sup>5</sup> For any PDC in which regional planning also is conducted by multi-state councils of government, this requirement is optional.

<sup>6</sup> The Richmond Regional PDC received \$113,957 (FY 2021) and \$127,957 (FY 2022), while the Hampton Roads PDC and Northern Virginia Regional Commission each received \$151,943 (FY 2021) and \$165,943 (FY 2022).

Historically speaking, Regional Cooperation Act funding for the PDCs has fluctuated over the years from a high in FY 2004 of \$2,499,204, to a low of \$1,552,457 in FY 2011. From FY 2012 to FY 2021, PDC funding remained unchanged at \$1,785,321 annually. The PDC funding allocation of \$2,079,321 in FY 2022 represents a 16.5% increase from prior funding levels and is the first funding increase in a decade.

Additional PDC funding comes from a variety of sources at the federal, state, local, and non-governmental organization level.<sup>7</sup> For fiscal years 2021, 2022, and their proposed 2023 budgets, the largest source of funding for PDCs on average is from federal sources, followed by state, local, and then other sources as shown by the following bar chart.



As it relates to the annual Regional Cooperation Act funding provided by the Commonwealth in Fiscal Years 2021 and 2022, there is strong evidence that this base funding invested by the Commonwealth is leveraged by PDCs to secure other resources beyond this allocation. Based on the median value of all 21 PDCs, for every dollar in state funding appropriated through the Regional Cooperation Act, PDCs secured \$30 and \$22 in additional funding from other sources in FY 2021 and FY 2022, respectively. At its highest for individual PDCs, this multiple exceeds \$400 for some fiscal years, and even at its lowest multiplier the state funding is still multiplied about five times over. Most importantly this Commonwealth investment

<sup>7</sup> Similar to the FY 2019-2020 Biennial Report, this biennial report includes newly requested information regarding a summary level breakdown of the PDCs’ budgets based on the following sources: (1) local, (2) state, (3) federal, and (4) others. For all fiscal years reported by PDCs, the most recent data provided by the PDC was used. In any case where precise amounts were provided, they were rounded up to the nearest dollar. In some cases, additional analysis of the provided budgets was needed in order to produce the proportional breakdown.

can be used as match by regions to secure additional federal funding in support of regional priorities and efforts.

	<b>Dollar Value of Multiplier to Regional Cooperation Act State Funding</b>		
<b>Fiscal Year</b>	Median	Highest	Lowest
FY 2021	\$ 30.26	\$ 125.67	\$ 4.70
FY 2022	\$ 22.11	\$ 152.60	\$ 5.34
FY 2023	\$ 26.93	\$ 457.40	\$ 6.60

On a per capita basis, Regional Cooperation Act funding translates into a median value of \$0.38 allocated to each PDC. Because PDC populations vary significantly, this also yields a per capita high of \$1.98 and low of \$0.07.<sup>8</sup>

### Summary Data FY 2021 & FY 2022

The annual report format requires the PDCs to consider four elements of performance. Each PDC is asked to document progress in developing and implementing strategic planning in the planning district; to describe all activities accomplished with respect to the duties assigned under the Regional Cooperation Act; to highlight successes and achievements of special note with regional efforts in cooperation; and to submit a work program for the coming year that includes a budget and a list of member jurisdictions and commission members. The responses for Fiscal Years 2021 and 2022 are summarized on the pages that follow. Tables depicting the wide range of activities performed by each PDC relative to the individual elements required by the Regional Cooperation Act appear in Appendices B through K.

### Regional Strategic Planning

Section 15.2-4209 of the Code of Virginia establishes the requirement for PDCs to prepare and adopt a regional strategic plan, which shall “concern those elements which are of importance in more than one of the localities within the district.” Furthermore, §15.2-4209 includes various elements and processes that are required in the development of such plans, including:

- Regional goals and objectives;
- Strategies to meet those goals and objectives;
- Mechanisms for measuring progress;
- Various subjects necessary to promote the orderly and efficient development of the physical, social, and economic elements of the district; and
- Input from a wide range of organizations in the region, including local governing bodies, the business community, and citizen organizations.

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<sup>8</sup> See Appendix M for more details.

Each PDC was asked to document progress in developing and implementing strategic planning in the planning district. As for FY 2022, every PDC required to have a regional strategic plan had done so or was in the process of revisions to existing regional strategic plans.<sup>9</sup> Additionally, the PDCs provided extensive information summarizing the process involved with development of their plans, persons and organizations involved, priorities contained within the plans, and the status of activities identified in the plans that had been undertaken or were planned to be undertaken. Overall, Virginia’s PDCs are successfully meeting the obligations of this duty.

Based on the information gathered on regional strategic planning activities, the following word cloud summarizes some of the most important issues for PDCs based on their FY 2021 and FY 2022 responses.<sup>10</sup>



The following five topics appear to be the most consistent, high-priority issues for PDCs based on the word cloud analysis:

1. Transportation	4. Housing
2. Workforce Development	5. Broadband
3. Economic Development	

<sup>9</sup> In some cases, PDCs used the assemblage of several reports and plans, such as the Comprehensive Economic Development Strategy (CEDS) to satisfy the requirements of having a strategic plan.

<sup>10</sup> Some modification to PDC responses was warranted in order to produce the word cloud analysis. These revisions included: (1) removal of “stop” words, (2) stemming, (3) indicating when certain words go together as phrases, and (4) grouping synonyms into one word.

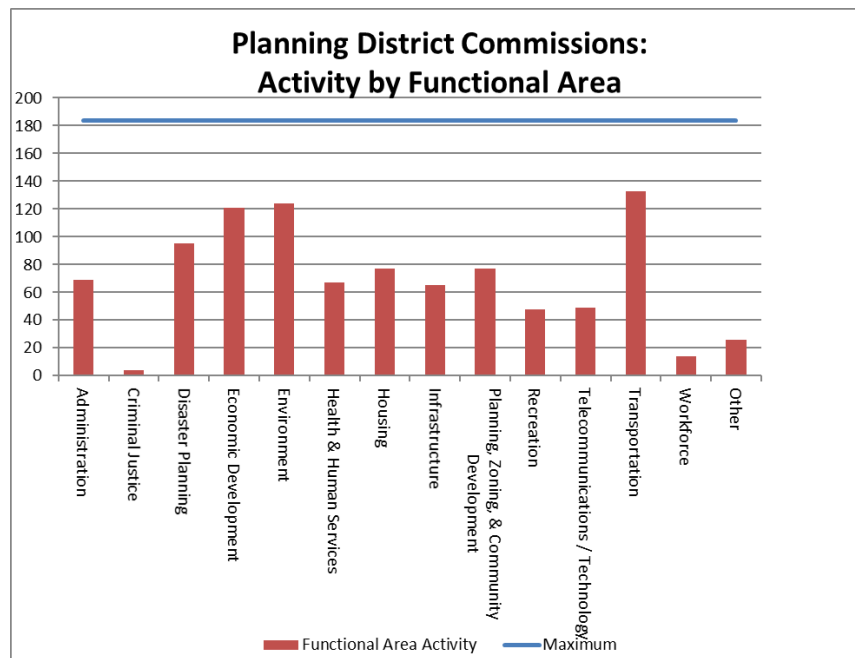


## Duties Performed

The PDCs were asked a series of standard questions related to activities accomplished over the biennium pursuant to the duties assigned under the Regional Cooperation Act (“the Act”).<sup>11</sup> These activities were broken down into the following functional areas:<sup>12</sup>

Administration	Infrastructure
Criminal Justice	Planning, Zoning, & Community Development
Disaster Planning	Recreation
Economic Development	Telecommunications/Technology
Environment	Transportation
Health & Human Services	Workforce
Housing	Other

Each PDC was required to provide at least one example for every activity they had within the individual functional areas by duty. These examples were recorded and a summary table was produced for each of the individual responsibilities.<sup>13</sup> The following series of charts summarizes those responses by duty and functional area. Additional explanation regarding each chart is included, as needed.



<sup>11</sup> DHCD staff provided additional elaboration and interpretation for some of the duties, because no such definition existed within State Code. For example, a definition was provided for “regional functional area plan.” For more details on this additional elaboration, please see the annual report questionnaire in Appendix A.

<sup>12</sup> DHDC staff also provided additional definitions for each of these functional area categories. Please see the annual report questionnaire in Appendix A for more details.

<sup>13</sup> The summary tables can be seen in greater detail in Appendix B through Appendix K.

Overall, PDCs provided numerous examples that demonstrated their fulfillment of their duties and within numerous functional areas. The top three most frequent functional areas for PDC activity for all duties occurred within Transportation, Environment, and Economic Development. Conversely, the categories of Criminal Justice and Workforce appeared to have very little activity over the course of the biennium. These trends are similar to those reported by the PDCs in FY 2019 and FY 2020.

Furthermore, nearly every PDC provided at least one example of an activity within one of their assigned duties, as demonstrated by the following table. The Regional Cooperation Act does not require that PDCs have an activity for every category annually, so this would be expected, especially for some of the categories that would require the preliminary action of another party, such as review of a local government aid application.

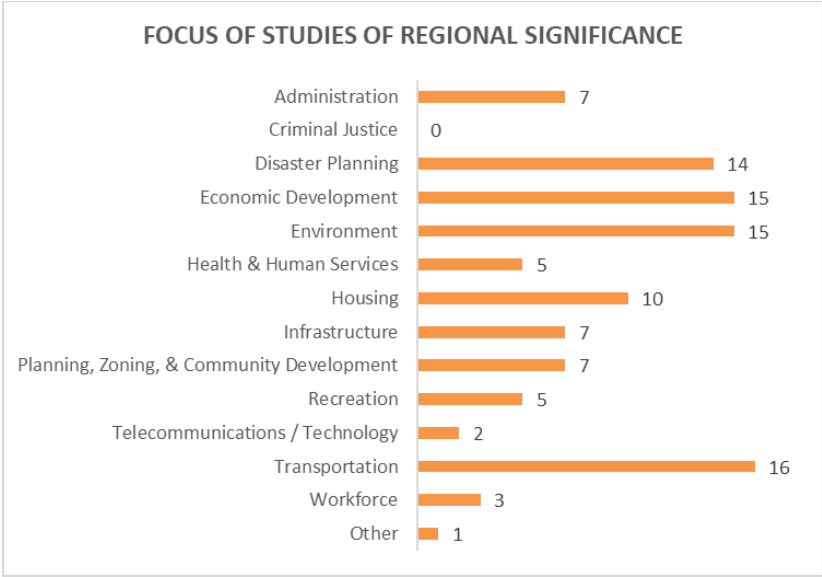
Duty	Number of PDCs w/ Activity
Conduct studies on issues and problems of regional significance	21
Identify and study potential opportunities for state and local cost savings and staffing efficiencies through coordinated governmental efforts	20
Identify mechanisms for the coordination of state and local interests on a regional basis	21
Implement services upon request of member localities	21
Provide technical assistance to state government and member localities	21
Serve as a liaison between localities and state agencies as requested	21
Review local government aid applications as required by § 15.2-4213 and other state or federal law or regulation	18
Develop regional functional area plans as deemed necessary by the commission or as requested by member localities	20
Assist state agencies, as requested, in the development of substate plans	21

***To conduct studies on issues and problems of regional significance***

As previously reported, all 21 PDCs reported examples of activities regarding this duty.<sup>14</sup> Transportation was the functional area for which the greatest number of PDCs had an activity, followed closely by Environment, Economic Development, and Disaster Planning. Criminal Justice had no activity for this specific duty, and many other functional areas had activity by five or fewer PDCs.

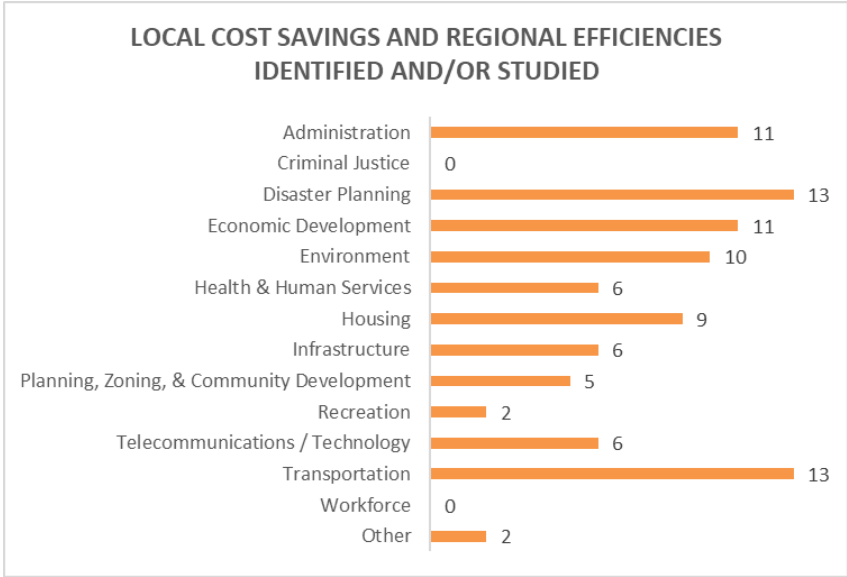
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<sup>14</sup> For purposes of this question, additional context was provided so that only studies involving two or more localities would be considered as having regional significance.



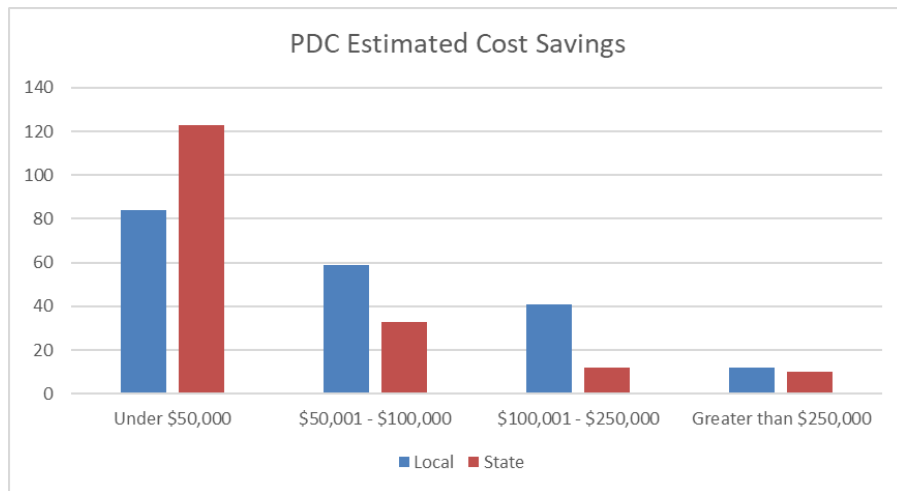
*To identify and study potential opportunities for local cost savings and staffing efficiencies through coordinated local government efforts.*

During FY 2021 and FY 2022, 20 PDCs reported having at least one activity in this duty by functional area. Disaster Planning and Transportation, followed by Administration and Economic Development were the most common functional areas where PDCs fulfilled this duty.



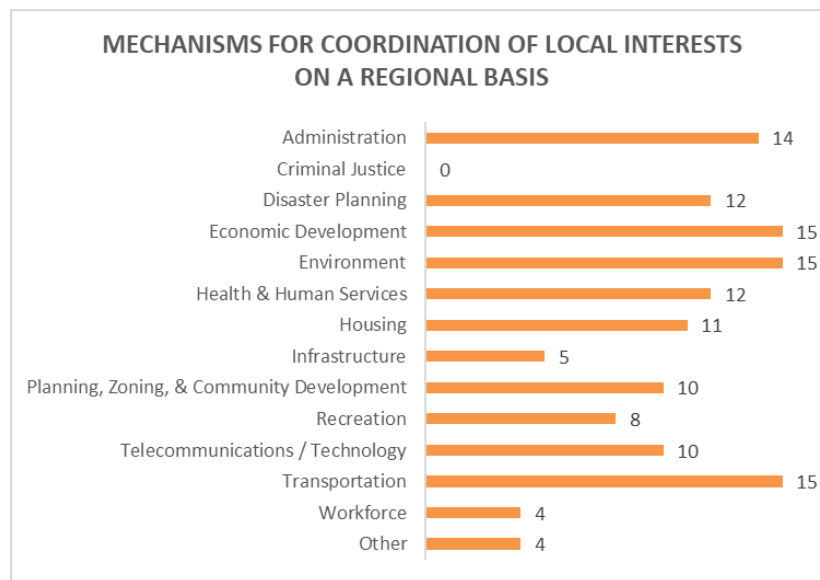
As a component of the annual report, PDCs were asked to estimate the local and state level costs savings that were attributable to the activities they reported as examples within this duty. Accordingly, PDCs estimated a significant volume of cost savings as a result of this duty at the state and local level. For

example, 59 examples were provided by PDCs with estimated local savings in the \$50,000 - \$100,000 range while those examples also estimated an additional 33 counts of savings at the state level.<sup>15</sup>



*To identify mechanisms for the coordination of state and local interests on a regional basis.*

During the biennium, all PDCs reported examples of activity in mechanisms for coordinating state and local interests on a regional basis.<sup>16</sup> Economic Development, Environment, and Transportation were the highest functional area reported by 15 PDCs followed by Administration. No examples of activity in Criminal Justice were provided, and Workforce was only reported by four PDCs.

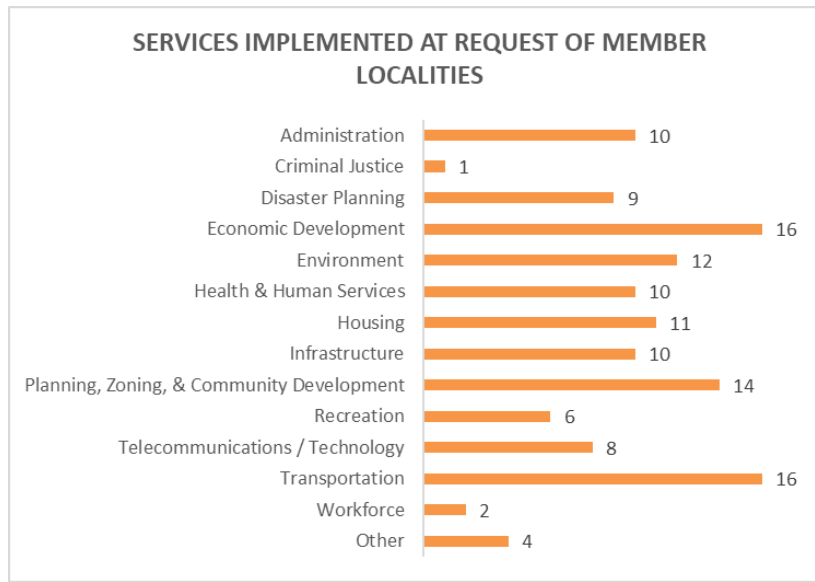


<sup>15</sup> It should be noted that these estimates were optional and additional information requesting cost savings methodology was not required. Additional, more thorough evaluation of the activities listed by the PDCs would be needed in order to determine their true cost savings. For additional details, please see Appendix C.

<sup>16</sup> For this question, mechanisms were defined as “procedures, committees, subcommittees, websites, and other structural processes and resources.”

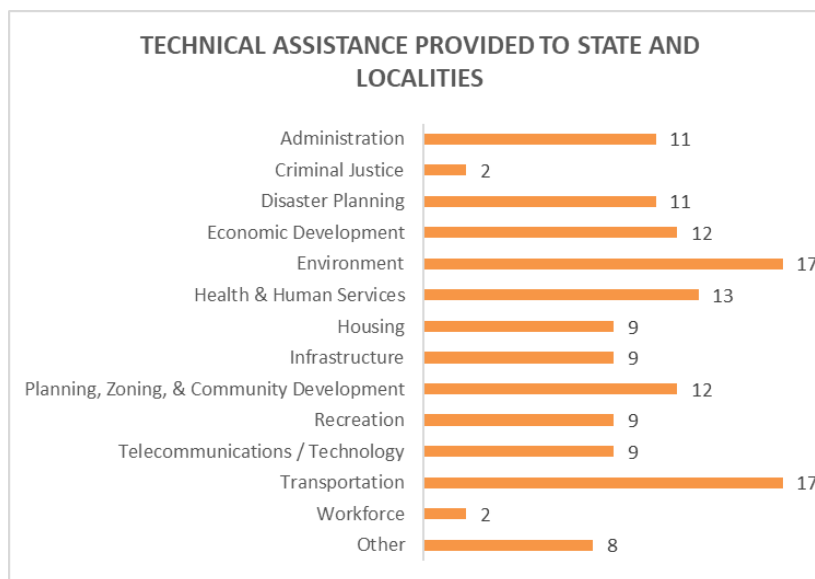
*To implement services and to provide technical assistance upon request of member localities.*

All 21 PDCs reported examples of activity with this duty. Economic Development and Transportation were reported as the most common functional areas based on 16 PDCs responding. This was followed by Planning, Zoning, and Community Development with 14 PDCs reporting. Conversely, Criminal Justice was reported with the lowest level of functional area activity followed by Workforce.



*To provide technical assistance to state government and member localities*

Again, all 21 PDCs reported having activity related to this duty over the last biennium. Environment and Transportation scored highest with 17 PDCs reporting an example. Criminal Justice and Workforce were reported with the lowest levels of functional area activity with only two PDCs reporting activity.



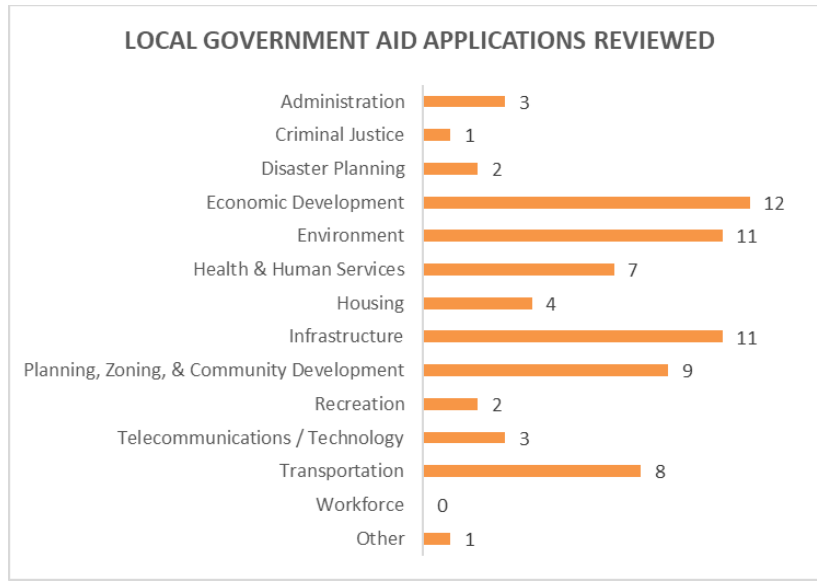
*To serve as liaison between localities and state agencies as requested.*

Every PDC reported having activity meeting the requirements of this duty. All except two PDCs reported having an activity in the Environment functional area of this responsibility. This was followed closely by Transportation, which had 18 PDCs reporting. Economic Development was the third most common functional area. On the opposite end, again, no activity was reported in the Criminal Justice functional area, which was also, again, followed by Workforce with only three PDCs reporting an activity.



*To review local government aid applications as required by §15.2-4213, Code of Virginia and other state or federal law or regulation.*

Eighteen PDCs reported activity in a functional area of this duty. Economic Development was the most common functional area among 12 PDCs. Environment and Infrastructure rounded out the top three functional areas for this duty. There were no activities reported in Workforce. Criminal Justice, Disaster Planning, Recreation, Administration, Telecommunications/Technologies, and Housing all were less common functional areas.



*To develop regional functional area plans as deemed necessary by the commission or as requested by member localities.*

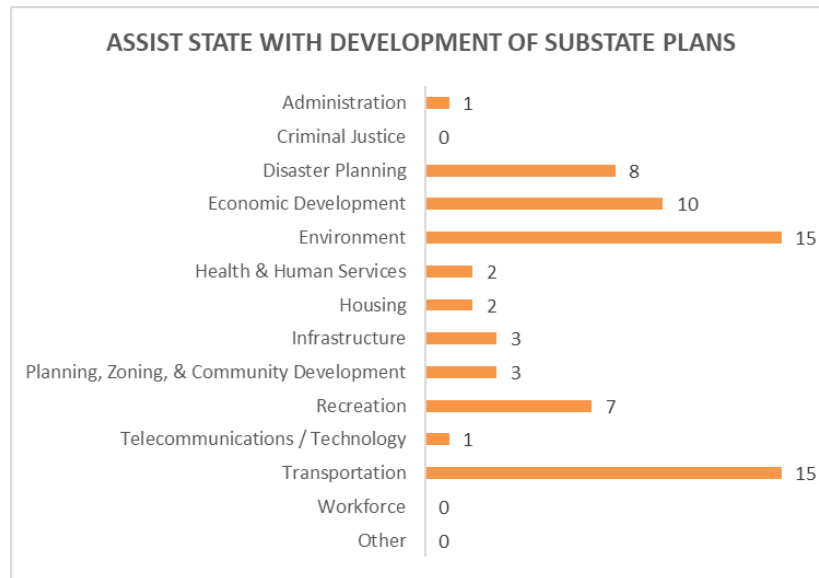
During FY 2021 and FY 2022, all of the 21 PDCs reported having activity related to this duty.<sup>17</sup> Transportation, Economic Development, and Disaster Planning were the most common functional areas reported by PDCs. Criminal Justice and Workforce were not reported by any PDC while Administration, Health and Human Services, Infrastructure, Recreation, and Telecommunications/Technology were reported by fewer than five PDCs.



<sup>17</sup> For purposes of this question, the annual report questionnaire included the definition of regional functional-area plan: “a plan to address, service, need, or opportunity in a functional area (including, but not limited to, the available (categories)) that encompasses or involves two or more localities.”

*To assist state agencies, as requested, in the development of substate plans.*

All 21 PDCs reported assisting state agencies in the development of substate plans during FY 2021 and FY 2022. Environment and Transportation were the most common functional areas, followed by Economic Development. There was no reported activity by any PDC in the Criminal Justice and Workforce categories, while many other remaining categories, except for Disaster Planning and Recreation, also were reported less commonly.



*To participate in a statewide geographic information system, the Virginia Geographic Network, as directed by the Department of Planning and Budget.*

Nineteen of the 21 PDCs reported having activity meeting this duty during the biennium.

*To collect and maintain demographic, economic and other data concerning the region and member localities and act as a state data center affiliate in cooperation with the Virginia Employment Commission.*

All 21 PDCs reported activity relating to collecting and maintaining demographic, economic, and other data in addition to serving as an affiliate state data center with the Virginia Employment Commission.

### **PDC Highlights for FY 2021 & FY 2022**

In addition to providing data responsive to each of the requirements contained in the Act and reported on above, DHCD requests that each PDC highlight its successes and achievements with respect to regional cooperative efforts in each year's annual report to the agency. The following sections feature selected highlights that were submitted from each PDC.



## Accomack-Northampton Planning District Commission (A-NPDC)

### Groundwater Protection

The Eastern Shore of Virginia has one of two sole-source aquifers in Virginia. The aquifer supplies the region's potable and non-potable water. With hazards such as sea level rise, climate change, and over-withdrawal, the region's only resource for fresh water requires careful management. Since 1992, the Eastern Shore of Virginia Ground Water Committee, staffed by A-NPDC, has worked to increase the use of the unconfined surficial Columbia over the use of the confined Yorktown layers of the aquifer. Over the past year, A-NPDC staff have worked with the Ground Water Committee and state partners at VDEQ to protect this precious resource. These efforts have culminated in the creation of a General Permit for Use of the Surficial Aquifer on the Eastern Shore, under § 62.1-262.1. This regulation, currently awaiting publication by the registrar for public comment, establishes a general permit that promotes use of the surficial aquifer on the Eastern Shore for potable and non-potable water uses. This permit reduces the time needed for an applicant to complete the permit, has reduced costs associated with the consultant work required to receive a permit, and has greatly simplified reporting requirements. For 28 years, the Ground Water Committee has pursued protection of the sole source aquifer that has resulted in users using Columbia and farmers adding larger pond irrigation storage and today a major goal has been completed. Regional educational efforts of the public are being planned. It is the goal of the Committee that the use of the Columbia for non-potable uses will become the broadly accepted common knowledge of the community.

### Fair Housing Education

On the Eastern Shore of Virginia, the pandemic caused some landlords to exit the rental market while new, inexperienced landlords have entered. A regional need was identified to offer training and also educate existing landlords to changes to Virginia Fair Housing laws. The Accomack-Northampton Planning District Commission (A-NPDC) hosted a Landlord Information and Education event at the Eastern Shore Community College on April 27, 2022. The event was advertised on the local radio station and in the local weekly newspaper, and invitations were sent to the over 170 landlords whose addresses were on file. Thirty-five landlords attended the two-hour event, which included presentations on Fair Housing, the Section-8 Housing Choice Voucher Program, the Virginia Homeless Solutions Program, and Landlord Best Practices. A-NPDC Housing Services department staff and several landlord partners made the presentations. The overwhelming response by the participants was positive, including written responses submitted directly after the program. The high interest and positive response has resulted in additional landlords successfully renting units to low income clients and adoption of landlord practices, such as clear and well written leases, that promote positive interaction between renters and landlords. A-NPDC Housing Services department staff have also contacted the newspapers to demand they stop accepting and publishing any advertisements that break Virginia's Fair Housing laws and called and explained the Fair Housing law to any landlords that appear to be breaking the law. Several landlords have readily changed their practices as a result of this education having failed to keep up with the changes that were made to housing discrimination based on source of funds. Two hundred and forty-five new families received in-person Fair Housing training so they understand how they are protected and what to do if their right to fair housing is violated. They join the five hundred existing families who have received such training in the previous year.

## **Central Shenandoah Planning District Commission (CSPDC)**

### Buena Vista Downtown Revitalization Project

CSPDC assisted the City of Buena Vista in applying for and securing a \$1 million CDBG Community Improvement Grant (CIG) through DHCD. The grant follows the completion of a Downtown Revitalization Strategy funded through a CDBG Planning Grant. Proposed activities include downtown streetscape improvements, wayfinding signage, and a façade program. The project is focused along the 21st Street corridor, and will connect downtown with nearby outdoor recreation assets and anticipated economic development projects.

### Affordable Housing Program and Regional Housing Study

To help address the need for affordable housing in the region, CSPDC has received a grant from Virginia Housing's PDC Housing Development Program. The purpose of this grant is to develop regional housing initiatives and create more affordable housing units. At least 20 affordable housing units will be brought to the region by 2024. Another housing project that started in FY2022 was the Regional Housing Study. This study is funded through Virginia Housing's Community Impact Grant Program. The Virginia Center for Housing Research (VCHR) is assisting with the study. HousingForward Virginia, a statewide housing policy and research agency will also be involved during the study process.

## **Central Virginia Planning District Commission (CVPDC)**

### Central Virginia Training Center Master Redevelopment Plan

CVPDC supported and helped fund the Lynchburg Regional Business Alliance's efforts to commission a master redevelopment plan for the Central Virginia Training Center site. The now-defunct state facility stands idle near the center of the metropolitan area and offers an opportunity for smart growth in Central Virginia versus a blighted site with unutilized infrastructure.

### CVPDC Hazard Mitigation Plan 2020 Update

This regional pre-hazard mitigation plan was the first regional plan that includes a designated website and interactive maps that will be updated and maintained through course of the five-year mitigation plan. The CVPDC HMP was adopted by FEMA January 22, 2021 and has been adopted by all ten member jurisdictions.

## **Commonwealth Regional Council (CRC)**

### Grant Application Assistance

In FY2021, CRC assisted localities and nonprofits in the region with 27 successful grant applications totaling \$1,859,250 in funding for projects such as emergency response equipment, emergency medical dispatch system, COVID PPE, broadband expansion, broadband hot spots for education, police radios, new sidewalks, regional emergency planning, regional election security, emergency generators for shelters, economic development, and regional hazard mitigation plan.

Additionally, CRC assisted localities and nonprofits with an additional 27 successful grant applications in FY2022 totaling \$25,661,513 in funding for projects such as broadband expansion, police overtime, site planning costs, purchasing equipment, renovation of various buildings, property acquisition, purchase of a new boiler for the Cannery, purchase defibrillators, Wi-Fi kiosks for the library, radio replacement, affordable housing projects, new ladder truck for fire department, and the creation of an innovation hub for business development and educational purposes.

### Emergency Plans

Through grant funding from the State Homeland Security Program (SHSP), CRC completed four important emergency plans: 1) Joint Information Center Plan for the region that provides guidance to establish and operate a Joint Information Center in the event of small- or large-scale emergency events; 2) CRC Regional Continuity of Operations Plan; 3) Family Assistance Center Plan that will serve as a guide for establishing a Family Assistance Center in the event of mass casualty or fatality events and will be an appendix to the county's emergency operations plan; and 4) CRC Regional Stock Pile Plan.

### **Crater Planning District Commission (CPDC)**

#### CARES Act Recovery Assistance Grant

The Crater PDC procured services and implemented studies for \$400,000 in CARES Act Grant funding from U.S. EDA to prepare a COVID-19 Economic Recovery and Resiliency Plan. The Resiliency Plan and Supply Chain Disruption Plan were completed, and the Recovery Projects Report is slated to be completed in August 2022. Using the region's Comprehensive Economic Development Strategy (CEDS) Committee as the work group, this effort will include an economic analysis looking at pre-COVID metrics, current metrics, and a cluster analysis. The planning will address supply chain disruptions in the Crater region's logistics and manufacturing sectors, as well as provide support for the region's tourism sector.

#### Regional Housing Development Program

The Crater PDC completed agreements, formed a working group, and allocated funding for Virginia Housing's Regional Housing Development Program, investing \$2 million in the region's affordable housing stock. The funds are being provided as gap funding to affordable housing developers and will assist in the construction of 56 new units of affordable housing, including 44 units for homeownership and 12 for rental.

### **Cumberland Plateau Planning District Commission (CPPDC)**

#### Project Jonah Water/Sewer Upgrade

CPPDC worked with Tazewell County during FY22 on vital infrastructure upgrades to support the development of Project Jonah and its projected 218 new full-time jobs and \$297 million in private capital investment. These efforts resulted in the securing of \$4.3 million in funding from U.S. EDA as well as an additional \$1 million from the Appalachian Regional Commission (ARC) to extend new water and sewer infrastructure to the site, where Pure Salmon is currently constructing the world's largest vertically-integrated indoor aquaculture facility at the Tazewell-Russell county line. CPPDC helped Tazewell County prepare grant applications for these funds and is expected to administer the awarded monies on the county's behalf.

Pure Salmon will raise and process up to 20,000 tons of product annually. To help secure the new jobs, the CPPDC member counties of Buchanan, Russell and Tazewell jointly created the Cumberland Industrial Facilities Authority and entered into a revenue-sharing incentive agreement to support the project, with each county pledging \$1 million toward the effort.

#### Energy Storage and Electrification Manufacturing Jobs Project

As part of its economic recovery program, CPPDC remains a key partner in and has devoted significant time to an energy storage and electrification manufacturing jobs project (ESEM), which aims to assist four manufacturers located in the region in their efforts to diversify product lines and revenue streams, as well as add jobs.

This economic diversification effort also aims to capture a portion of the rapidly-growing energy storage industrial sector for the benefit of the region. This pilot project involves four manufacturers (three in Tazewell County and one in Buchanan County) that have served the coal industry for decades. With SWOT analyses and other research activities conducted by the University of Michigan's Economic Growth Institute (EGI) now complete, the project team is currently exploring ways to further diversify the companies into the energy storage and electrification space, with an emphasis on the fabrication of metal products and the assembly of electrical components.

In March 2022, CPPDC's economic recovery coordinator hosted a reporting session for the completed SWOT analysis that was attended by economic development and workforce officials from throughout the region, as well as other stakeholders. The University of Michigan EGI team is now leading the development of a workforce strategy document that will serve as a companion to the project's SWOT analysis, with significant guidance and input from the CPPDC economic recovery coordinator. Between November 2021 and March 2022, the recovery coordinator participated in multiple calls with a lead generation firm with an end goal of identifying both customer and supply chain connections in more diversified ESEM target fields for the four manufacturers involved in the project.

#### **George Washington Regional Commission (GWRC)**

##### Housing and Community Health Program

The George Washington Regional Commission serves as lead agency for the Fredericksburg Regional Continuum of Care (CoC), a network of non-profits, local governments, and other community partners working together to prevent and end homelessness within the region. In FY2022, GWRC coordinated the CoC with a newly created Housing and Community Health Program (HCHP) combining homeless services with affordable housing programs. GWRC was awarded a \$2 million Virginia Housing grant to create 20 affordable homes in the region. The HCHP coordinated with the Regional Health Department to prioritize housing as one of three regional priorities for health improvements.

##### Transportation Planning

GWRC coordinated with the Fredericksburg Area Metropolitan Planning Organization (FAMPO) to produce both the 2050 FAMPO Long Range Transportation Plan and the Rural Regional Transportation Plan, the first 25-year MPO plan in the Commonwealth. GWRC and FAMPO worked on several other transportation planning efforts, including launching a community survey that received over 1,000 responses.

## **Hampton Roads Planning District Commission (HRPDC)**

### Hampton Roads Comprehensive Economic Development Strategy

The Economic Development Administration (EDA) describes a Comprehensive Economic Development Strategy (CEDS) as “a strategy-driven plan for regional economic development.” A CEDS brings together the public and private sectors to develop a regionally owned plan to build capacity and guide the economic prosperity and resiliency of a region. The process of developing a CEDS results in individuals, organizations, local governments, institutes of learning, and private industry engaging in meaningful conversation, working together to plan and prioritize investments in a manner that best serves the economic development interests across a region. In a practical capacity, a CEDS enables localities to qualify for EDA assistance under its Public Works and Economic Development District (EDD).

The Hampton Roads CEDS was prepared by HRPDC staff in collaboration with the Hampton Roads Alliance, Re-Invent Hampton Roads, and Old Dominion University’s Dragas Center for Economic Analysis and Policy. This CEDS was developed with input and assistance from many individuals and organizations across the region and built on over a decade of extensive regional economic development planning work that had been conducted in Hampton Roads, most notably the 757 Recovery & Resilience Action Framework.

### COVID-19 Dashboard

The Hampton Roads COVID-19 Impact Planning Hub was developed in April 2020 by HRPDC staff to consolidate information about the impacts of the COVID-19 pandemic in Hampton Roads. In March 2021, HRPDC staff added vaccination data from the Virginia Department of Health. The Hub features a dashboard which tracks confirmed COVID-19 cases and deaths since the beginning of the outbreak in the region on March 9, 2020. The dashboard includes links to additional local, regional, state, and national resources provided on the main page in one convenient location, as well as transportation, education, and economic information. HRPDC will monitor and analyze this data in order to understand the profound effect of the pandemic on Hampton Roads.

## **LENOWISCO Planning District Commission (LPDC)**

### Project Fuse Phase 2

Project Fuse is an innovative gameplan to recruit work from home businesses into the LENOWISCO footprint and began last year with the completion of the Project Fuse “Playbook.” Utilizing the Playbook along with a local economic developer and INVESTSWVa, LENOWISCO has been an integral partner in recruitment of work from home businesses to the area. Over a twelve month period, two businesses have located in the LENOWISCO footprint utilizing the Project Fuse Playbook. E-Health now has 100 employees working from home and utilizing the Crooked Road Technology Center as the hub location for their business. Paymerang has located their hub location inside the Mutual co-working space in Big Stone Gap. Paymerang is employing 50 work from home employees. This innovative approach from planning, creating the “playbook” and ultimately successful recruitment of business to the area has been a huge success thanks to partnerships of entities throughout the region.

### Project Amelioration

Project Amelioration will create a focused and fully comprehensive ecosystem of recovery for individuals with substance use disorder (SUD), centered on removing barriers that tend to derail the recovery process

by providing a multitude of services including counseling, health care, legal, housing, skills/job training, and employment. Addressing the substance use disorder/opioid crisis requires more than a single effort, but requires a broad-based, multi-disciplinary coordinated effort to create a fully comprehensive ecosystem of support for those suffering from addiction. The project, by design, is meant to be long-lasting and sustaining. There will be multiple funding sources throughout the process, including grant, loan, public, and private. Eventually, there would be multiple revenue streams as a result of the project, which will further sustain the project. While the overall focus is the recovery and rehabilitation of individuals suffering from substance use disorder, additional benefits will be skilled laborers added to the workforce, low-cost rehabilitation of buildings in downtown Appalachia and an opportunity to expand the ecosystem to the entire southwest Virginia region and recreate it elsewhere in the Appalachian Regional Commission footprint. Implementation will form the foundation of the ecosystem, by connecting the 30th Judicial Circuit Adult Drug Court's established, regulated in-take and structured network to Mountain Empire Community College's new pipeline of workforce development. This connection will assist those in recovery maintain gainful employment. The two cornerstones of the project are two newly created positions, a Project Coordinator at MECC and a Project Case Manager at the Drug Court. Both individuals will combine and connect all available resources to fully engage and assist program participants ranging from identification and enrollment to completion and employment. This synchronization of multiple services and providers is the solution to the ever-prevalent lack of communication and "siloed" effect that prohibits efficient and effective SUD recovery in the Appalachian region.

### **Middle Peninsula Planning District Commission (MPPDC)**

#### Fight the Flood Coastal Resilience Implementation Program

The Middle Peninsula Fight the Flood program ([www.FightTheFloodVA.com](http://www.FightTheFloodVA.com)) was launched in 2020 as the nation's first municipal resilience implementation program, and it has continued to be a major success for systematically advancing resilience solutions and concurrently organizing and leveraging economic development opportunities. To date the program has resulted in over \$18.2 million in direct loan and grant investments with over \$11 million of that occurring during FY2022 alone. MPPDC submitted 92 different grant applications during FY2022 requesting over \$28.1 million in funding to support the MPPDC resilience program via construction and planning projects targeting both privately and publicly owned property. MPPDC continues to administer the Commonwealth's only municipally available loan funds for living shorelines and septic system repairs and in FY2022, a combined loan fund for the two types of projects was capitalized at \$3 million with funding from the Virginia Resource Authority (VRA).

#### Dredging

During FY2022, MPPDC staff presented a recommendation for the Middle Peninsula localities to purchase dredging equipment and launch a municipal dredging program for the region under the auspices of the MPCBPAA, which is the only regional government entity in the region to be authorized to do such by the General Assembly. The recommendation stemmed from a study conducted by the MPPDC during FY2021 which investigated the costs and benefits of a municipal operation as compared to the current structure utilizing procured private contractors where the cost savings and efficiencies of a municipal operation were evident for the Middle Peninsula. MPPDC staff coordinated numerous discussions with the MPPDC and MPCBPAA boards and their member jurisdictions regarding the launch of a municipal program and initiated discussions with legislators regarding funding from the state for purchase of needed dredging equipment. Ultimately, up to \$5 million was made available for the purchase of the equipment during the

2022 General Assembly Session and MPPDC intends to pursue the necessary funding and continue to coordinate with the partnering program entities to formalize program operating agreements during FY2023. Additionally, MPPDC administered a dredging project for Mathews County using \$1.5 million in VA Port Authority Waterway Maintenance (VPA WMF) grant funds to dredge the Hole in the Wall channel in Mathews and beneficially reuse the sediment to renourish a nearby county-owned public beach. MPPDC also applied for and was awarded ~\$1.4 million of VPA WMF funding on behalf of Gloucester County to dredge Aberdeen Creek which could become the first project to be dredged with the Middle Peninsula dredge at some point in the future.

### **Mount Rogers Planning District Commission (MRPDC)**

#### Virginia Telecommunications Initiative

Over the biennium, the PDC secured \$73.75 million in regional broadband project funding to create 32,751 passings. The projects will expand the broadband network in Smyth, Washington, and Wythe Counties by providing service to currently unserved and underserved areas.

#### Southwest Virginia Water/Wastewater Construction Fund

In FY2022, the Southwest Virginia Water/Wastewater Construction Fund provided \$482,185 to localities, which was matched with \$6,389,942.00 in local and other state funds and improved water service to 2,505 residences, 113 business, and improved wastewater service to 21,103 residences, 1,319 businesses, and 162 other (community facilities) connections. This improved service level helped retain 8,000 existing jobs.

### **New River Valley Planning District Commission (NRVPDC)**

#### Huckleberry Trail Plan

Today the Huckleberry Trail is nearly 15 miles, from Jefferson National Forest, through downtown Blacksburg, along the outskirts of Virginia Tech campus, creek-side in Montgomery County, and continues stretching further into downtown Christiansburg. It's been nearly 60 years since the first mile of trail was complete and its reputation has grown as an invaluable community asset. The purpose of this plan is to capture ideas about the future of the trail and begin to identify areas that are mutually beneficial for collaboration.

The New River Valley Metropolitan Planning Organization partnered with the Commission to develop the first edition of the Huckleberry Trail Plan. The planning process was guided by trail owners in Montgomery County, the Town of Blacksburg, and the Town of Christiansburg; and trail partners Virginia Tech and Friends of the Huckleberry. Cycle Forward's Amy Camp visited the region to facilitate a group discussion about the future of the trail. The team also met one-on-one with managers of the Washington and Old Dominion Trail and the Virginia Capital Trail Foundation to learn about trail maintenance and volunteer engagement.

Next steps involve maintaining the existing asset and continuing to expand connections to other alternative transportation assets; developing gateway trail access locations; and developing more ways for the community and volunteers to contribute.

## Neighbors in Need

The Neighbors in Need program, administered by Millstone Kitchen, came about in response to the pandemic as a way of feeding food insecure families, supporting local farmers, and providing critical income for local caterers. The Regional Commission has provided grant administration assistance for this project.

- From April to June of 2020, the Neighbors in Need program was funded via community donations. Every \$10 donation created a meal for a family in need.
- Since July 2020, the program has received three rounds of grant funding from DHCD, totaling nearly \$675,000. Funding will run through July 2022.
- Made from scratch meals were prepared at Millstone Kitchen by two local caterers
- Partnered with seven local food distribution agencies to deliver meals to existing clients, including VT YMCA, Agency on Aging, Future Economy Collective, Newbern Community Center, NRV Diaper Pantry, Christiansburg Parks & Rec, and Warm Hearth Village.
- Over 21,000 meals served to 589 unique individuals.

## **Northern Neck Planning District Commission (NNPDC)**

### Broadband Project Planning and Development

The Northern Neck PDC planned and developed a \$50 million broadband project that covers six counties (four member counties, Middlesex County, and King George County) and will provide wired broadband internet service to every home in the Northern Neck that currently has no wired service. The PDC is overseeing implementation of the project which is expected to be completed by the end of 2023.

### National Heritage Area Designation

The Northern Neck PDC continues to pursue the passage of legislation in Congress to designate the Northern Neck and King George County as a National Heritage Area (NHA). The region has been working together for over 20 years in pursuit of NHA designation, and legislation was introduced in Congress in 2021 following the completion of the Northern Neck National Heritage Area Feasibility Study. An official designation would deliver critical federal dollars, encourage public-private partnerships, and assign a specific entity to help protect the Northern Neck's natural, cultural, scenic, and recreational resources.

## **Northern Shenandoah Valley Regional Commission (NSVRC)**

### Health Insurance Negotiations

NSVRC served as a convener for the region's local governments in response to a negotiation impasse between all of the commission's local governments' insurance providers and the region's health system. The health insurance changes implemented by local governments resulted in hundreds of thousands in insurance premium savings. The unified response of local governments in the region helped cause the parties to come to terms one day before tens of thousands of local government and state employees in the region would have gone "out of network" for the only major healthcare provider in the region. The experience caused the Commission to begin work with a private firm to form a regional insurance pool to provide local governments with another competitive option in the health insurance marketplace.



### Front Royal to Broadway Rail Trail

NSVRC is working with nine towns and three counties to redevelop a 50-mile section of inactive Norfolk Southern Rail line from Front Royal to Broadway into a multi-use trail. NSVRC serves as the fiscal agent for this effort and the NSVRC executive director serves as the chairman of the Shenandoah Valley Rail Trail Partnership. The adaptive reuse of this corridor will abate a current and growing nuisance, connect communities, encourage healthy lifestyles, and provide transformative economic development opportunities for many communities in the region. An economic impact analysis has been performed, DCR has undertaken a feasibility analysis, the partnership procured an appraisal, the General Assembly allocated funding for trail acquisition, negotiations are underway with Norfolk Southern, and Senator's Warner and Kaine submitted congressionally directed spending requests to support the planning and engineering phase of the project.

### **Northern Virginia Regional Commission (NVRC)**

#### COVID-19 Pandemic Response

Much of the Northern Virginia Regional Commission's work in FY2021 continued to focus on the COVID-19 pandemic. As such, the Commission has continued to coordinate region wide conference calls/virtual twice weekly meetings with Mayors and Chairs of the region with Chief Administrative Officers related to the COVID-19 pandemic. Conversations have included the Governor and other top State officials to inform and advise on different strategies being undertaken to fight the pandemic. Coordinated efforts have led to Northern Virginia successfully addressing several public health issues related to the pandemic.

#### Implementation of First Regional Intergovernmental Support Agreement

This Regional Intergovernmental Support Agreement (R-IGSA) is among Army, US Marine Corps (USMC), and Northern Virginia Regional Commission for road maintenance supplies and services. This Partnership provides an ongoing framework to identify requirements and needs amongst the services to better support partnerships in the region.

Road maintenance supplies bulk purchase is intended to be the first of many agreements among the involved parties that will ultimately result in impactful economies of scale that are mutually beneficial to all partners: USAG Fort Belvoir, Joint Base Myer-Henderson Hall, Marine Corps Base Quantico, VDOT, and NVRC.

### **Rappahannock-Rapidan Regional Commission (RRRC)**

#### Regional Housing Study

In February 2021, the Rappahannock-Rapidan Regional Commission adopted the RRRC Regional Housing Study. RRRC worked with local and regional stakeholders and the Camoin 310 consultant team to develop the plan in 2020, utilizing a Community Impact Grant received from Virginia Housing. The study sought to provide qualitative and quantitative data regarding the region's housing needs, examine land use practices that encourage and hinder housing activity in the region, and to provide high-level strategy recommendations at the local and regional level to work towards addressing the identified needs. The study process involved engagement with local government staff, non-profit housing organizations, realtors, developers, and other housing stakeholders.

Key findings from the Regional Housing Study centered on current and projected housing demand throughout the region, housing availability disparities based on geography, income, and housing type, as well as opportunities for policy change considerations at local, regional and state levels that may provide additional resources for diversifying the region’s housing profile. RRRRC staff also utilized the data from the Regional Housing Study to support data comparison and compilation with Foothills Housing Network data, additional Census Bureau data, and field work in and around the Towns of Culpeper, Gordonsville, Orange, Remington and Warrenton.

### Regional Transportation Collaborative

RRRC staff coordinated the expansion of the Foothills Area Mobility System (FAMS) partnership into the Regional Transportation Collaborative model. In 2020, the Commission was awarded funding from the PATH Foundation to expand mobility services under the Regional Transportation Collaborative (RTC) and to formalize partnerships between volunteer driver programs, service providers, and community stakeholders.

The RTC model serves as an “umbrella structure,” or over-arching entity to provide the foundation necessary to support significant changes in the provision of mobility services/solutions including planning to account for state-wide/national programs, federal allocation changes, implementation of paid transportation models, integration of private provider supports and public transit services. Through the RTC members/partners are able to access:

- Resource Leveraging & Allocation
- Strategic & Long-Term Planning
- Service & Project Operations
- Funding Sourcing & Grant Writing
- Communication Management
- Data Collection & Analysis

The collaborative structure allows for partners to leverage and share resources, giving into and taking from the collaborative as needs arise and change. This design allows for programs to participate at the level they are able at any given time, and encourages a flexible partnership process. This flexibility increases the ability for non-traditional stakeholders to participate.

Implementation of the Regional Transportation Collaborative model has involved coordination with partners at RRCS-AAA, VolTran, Rapp at Home, LOWLINC, Aging Together, Virginia Regional Transit, school systems, hospitals and free clinics in the region, among other organizations. In addition to the base funding for the FAMS Call Center received via the DRPT 5310 grant program, staff has also been successful in leveraging an additional \$55,000 for RTC partners through the AARP Community Challenge and LOEB Foundation grants.

### **Richmond Regional Planning District Commission (RRPDC) (aka “PlanRVA”)**

#### Launch of Central Virginia Transportation Authority

Approved in the 2020 General Assembly Session, the Central Virginia Transportation Authority (CVTA) was officially formed on August 27, 2020 and has been meeting monthly since. PlanRVA is providing administrative and operating support to manage the CVTA and is responsible for the remarkable progress that’s been achieved in less than 12 months to form a new organization, establish operating procedures

and agreements, and to move tax revenue through the Authority by formula to assure investment according to the local jurisdiction and regional transit allocations.

### Putting Plans into Action- Transportation

In 2021, the Richmond Regional Transportation Planning Organization (RRTPO) adopted ConnectRVA 2045, the region's long range transportation plan. Developed by PlanRVA staff, this critical plan not only satisfies the federal planning requirements for metropolitan areas but more importantly guides the region's transportation investments over the next 20 years to support the mobility needs of our community and its future growth. The plan considers all modes of travel, including transit, highways, bicycles, and pedestrians as well as key issues that need to be addressed in the long term, working to find realistic ways to make projects happen to improve safety, reliability, and access for everyone.

PlanRVA staff also completed an update to the region's bicycle and pedestrian plan known as BikePedRVA 2045, which was adopted in 2022 by the RRTPO. This plan documents the progress made since the last plan was developed in 2004 and forecasts a vision for the next 25 years. The plan is consistent with ConnectRVA 2045, building upon modal priorities to provide a more detailed blueprint for achieving our region's bicycle and pedestrian connectivity goals.

The regional data-driven project prioritization framework developed through the long-range transportation planning process was also adopted by the newly established Central Virginia Transportation Authority (CVTA) as the guide for allocation of regional tax revenue for investment in transportation priorities. The CVTA has allocated just over \$390 million for regional priority projects over the next 6 years to improve regional bike, pedestrian, bridge, and highway infrastructure. While all selected projects are deemed priority, the CVTA played a critical role in launching the local/regional/state partnership to assure realization of the Fall Line Trail in record time and has committed to working with leadership from the Hampton Roads region, Commonwealth Transportation Board and Virginia Department of Transportation to assure necessary investment to leverage state and federal funds allocated for the completion of the 29 mile I-64 widening project.

### **Roanoke Valley-Alleghany Regional Commission (RVARC)**

#### Alleghany Highlands Bridging the Gap

Working with a team of local government officials and social services agencies from Alleghany County, the City of Covington, and Towns of Clifton Forge and Iron Gate, the Regional Commission mapped locations that required reactive public services. Over 20,000 records for 2020 were collected, and about 8,000 were mapped to an address point. Data analysis showed that 7 percent of the addresses accounted for 50% of the calls. Further analysis allowed local agencies to identify problem neighborhoods and locations to preemptively allocate resources and implement programs to reduce needs that stress reactive services.

#### Virginia Housing Grant Implementation

Virginia Housing granted the Roanoke Valley-Alleghany Regional Commission \$2 million in July 2021 to create affordable housing units in the region. The grant program follows on the heels of last year's comprehensive regional housing study, which identified housing needs such as gaps in market supply for certain income brackets and barriers to building and rehabbing in certain areas. The Regional Commission selected the recipients of \$1.35 million in funding from its Virginia Housing PDC Development Grant to create new affordable housing in the region. Landmark Asset Services, Inc., Restoration Housing, Roanoke

City Redevelopment and Housing Authority and Habitat for Humanity of the Roanoke Valley will build a total of 71 affordable housing units in the region. The remaining funds have been tentatively set aside for a recovery housing project that builds on the Regional Commission's Roanoke Valley Collective Response program.

### **Southside Planning District Commission (SPDC)**

#### **GO Virginia Region 3 Entrepreneurship & Innovation Strategy Study & Implementation Project**

Mid-Atlantic Broadband Corporation (MBC) and the Longwood Small Business Development Center (LSBDC) in collaboration with GO Virginia Region 3 Entrepreneurs and Ecosystem Builders prepared the Entrepreneurship & Innovation (E&I) Investment Strategy Study funded in part by the GO Virginia Region 3 Regional Entrepreneurship Initiative Pool. The report was commissioned by the GO Virginia Region 3 Council to provide an actionable roadmap for growing the Southern Virginia economy through entrepreneurship and innovation. MBC and LSBDC were selected to co-lead the development of the strategy, using an approach that focused on entrepreneurship ecosystem building through community engagement with entrepreneurs and ecosystem partners, mapping the ecosystem to determine gaps and opportunities to scale resources, and mapping existing businesses to determine supply chain opportunities, and research into best practices and programs that would be feasible in Region 3. During the timeline of this project, the coronavirus pandemic hit the United State; therefore the impact of the COVID-19 is referenced throughout the report.

Following the Study, the newly formed SOVA Innovation Hub Corporation in partnership with Longwood Small Business Development Center applied for and received GO VA funds totaling \$449,000 to launch the implementation of the identified objectives outlined in the Study. The project goal is to build entrepreneurial capacity and a stronger, more equitable region-wide ecosystem that will support the overall economic development and diversification of Southern Virginia. Three of the Study's strategies were selected as the initial priorities: 1) Entrepreneurship training, 2) Youth Entrepreneurship, and 3) Capital Access. The projected outputs and outcomes are 1) 200 entrepreneurs trained, 2) 30 new businesses, 3) 45 new jobs created, 4) Increased average of 5-year survival rate of entrepreneurial businesses, 5) Increased number of minority and women-owned entrepreneurial businesses, 6) Increased number of entrepreneurial businesses in the Region 3 traded sectors and the affiliated supply chains, 7) Increased number of youth entrepreneurs, 8) Position the region to increase the volume of SBA or other small business financing, and 9) Launch implementation of regional entrepreneurship and innovation scorecard to track long term progress.

#### **Regional Fiber Broadband Project**

Southside PDC issued an RFP in July 2021 to select an Internet Service Provider to assist the PDC in applying for Virginia Telecommunication Initiative (VATI) funding and other potential funding programs for universal fiber broadband coverage in all three PDC member counties (Brunswick, Halifax, and Mecklenburg) to also include the southern portion of Charlotte County. EMPOWER Broadband was selected as the broadband provider and partnered with the PDC in the preparation and submission of the VATI application totaling \$78,657,292. The application was rescoped due to challenges received; a total of \$69,431,635 was awarded in December 2021, leveraged with \$84,677,555 in match funds for a project cost totaling \$154,109,190. A total of 1,842 miles of fiber will be installed providing broadband to approximately 16,971 serviceable units, including businesses and community anchors. Project construction activities are underway, and a second VATI application was submitted in August 2022 that

will include additional areas in the PDC member counties and Charlotte County, as well as areas in Greensville County.

### **Thomas Jefferson Planning District Commission (TJPDC)**

#### Broadband

TJPDC was awarded a \$79 million Virginia Telecommunication Initiative (VATI) grant in December 2021. TJPDC was the lead applicant for the \$288 million project that is a partnership between Central Virginia Electric Cooperative, and its subsidiary, Firefly Fiber Broadband; Rappahannock Electric Cooperative; and Dominion Energy. TJPDC also is serving as the grant administrator for the project, which covers 13 counties across five planning district regions. The VATI grant will support efforts to offer universal access to gigabit speed broadband service for 36,000 unserved homes and businesses in the counties. Elected officials from each county also voted to contribute funds totaling \$33.5 million toward the project. Fiber construction will take approximately three years to complete and will include 4,000 miles of fiber.

#### Cigarette Tax Board

TJPDC reached beyond its borders to collaborate with various localities to facilitate establishment of the Blue Ridge Cigarette Tax Board. This effort came on the heels of most all Virginia counties receiving new authority to levy a local tax on cigarettes, effective July 1, 2021. Eight localities (the counties of Albemarle, Augusta, Fluvanna, Greene, Madison, and Orange; the City of Charlottesville; and the Town of Madison) formally joined the Board. TJPDC serves as the Board's administrator, and is responsible for the normal day-to-day operations of the Board in administering the cigarette tax ordinances adopted by each of the member localities, to include handling reports and revenue remittances submitted by cigarette stamping agents, with revenues then distributed to the members. Local tax collections began January 1, 2022; an average of about \$250,000 per month in cigarette taxes are being collected across the eight localities and remitted to TJPDC for processing.

### **West Piedmont Planning District Commission (WPPDC)**

#### WPPDC VATI Projects

During FY2022, WPPDC partnered with RiverStreet Networks on two successful Virginia Telecommunications Initiative (VATI) applications. The WPPDC West application included Franklin, Henry, and Patrick counties as well as a partnership with Appalachian Power (APCo). WPPDC West will construct 1,117 miles of fiber and pass 10,056 potential customers. Total project cost is \$92,996,158 which includes \$33,571,073 in VATI grant funding. The second project, WPPDC East, includes Amelia, Bedford, Campbell, Charlotte, Nottoway, and Pittsylvania counties. This project will construct 2,296 miles of fiber and pass 24,641 potential customers. Total project cost is \$152,425,235 which includes \$87,003,888 in VATI grant funding. WPPDC also partnered with Charter Communications/Spectrum on a successful VATI application in Patrick County. The total project cost is \$3,007,530 which includes \$1,557,385 in VATI grant funds. The WPPDC Patrick County project will construct 74 miles of fiber and pass 690 potential customers. These significant projects will ensure broadband accessibility in many of the most rural parts of southern Virginia, and WPPDC is working outside its regional footprint to provide grant administration across the nine-county project area.

#### WPPDC Housing Initiative

Early in FY2022, WPPDC initiated a new housing program designed with several focus areas. The new Regional Housing Initiative was driven by the overwhelming housing needs across all WPPDC member jurisdictions. The initiative is funded through grants from the Harvest Foundation (\$75,000) and Danville Regional Foundation (\$75,000) and through two separate grants from Virginia Housing totaling \$2,120,000. The first projects being addressed through the Regional Housing Initiative include the development of a Regional Housing Study, the creation of the WPPDC Housing Production Program, and the initiation of CDBG Housing Rehab projects. WPPDC has already funded the creation of over 125 affordable housing units in the region and will be creating a Regional Housing Advisory Committee during FY2023 to guide future housing activities and services.

## Conclusion

It is important to note that, while the Regional Cooperation Act articulates specific duties of the PDCs, it does not require that each PDC conduct activities in every functional area. Rather, each PDC is challenged to tailor its services to meet the diverse needs of its member localities. Based on their 2021 and 2022 annual reports, Virginia's planning district commissions are meeting the goals as well as the overall intent and specific requirements of the Regional Cooperation Act. Virginia's PDCs are providing critical leadership to advance regional cooperation in the Commonwealth.

## Appendices

## **Appendix A**

### **PDC Annual Report Questionnaire**



## General Instructions:

Please answer the following questions using the text boxes and tables provided.

For any of the questions involving a table, if additional rows are needed, please click your mouse in one of the fillable cells of the table. You will then see a blue plus sign appear on the right side of the row in which you clicked. Please click on that blue plus sign to add another row. Please see the following screenshot as an example.

d. List all recommendations and activities identified in the plan in order of their importance or priority and explain how these priorities were established.

Recommendation/Activity (ranked in order of importance/priority)	Explanation of importance/prioritization
Click here to enter text.	Click here to enter text.
Click here to enter text.	Click here to enter text.
Click here to enter text.	Click here to enter text.

Figure 1: In the above image, clicking the mouse in one of the table cells results in a blue plus sign appearing on the right side of the table to the right of the cell row that was clicked. Clicking on the blue plus sign will create another row for this table.

Many of the questions containing tables will ask you to provide a category of a project, activity, plan, etc. using a drop-down menu of predefined categories contained in the table's cell (i.e. "Choose an item"). Please select the category that best represents the project, activity, plan, etc. listed.

responsible for implementation of those projects and activities. Please use the following table to answer this question:

Name of Project/Activity	Entities Involved	Category of Project/Activity	Notes
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.

11) Based on the PDC's strategic plan, what are the projects and activities undertaken by the PDC this fiscal year? Identify the implementation of those projects and activities to answer this question.

Name of Project/Activity	Entities Involved	Category of Project/Activity	Notes
		Choose an item.	
		Administration	
		Criminal Justice	
		Disaster Planning	
		Economic Development	
		Environment	
		Health and Human Services	
		Housing	
		Infrastructure	
		Planning, Zoning, and Community Development	
		Recreation	
		Telecommunications/Technology	
		Transportation	
		Workforce	
		Other	

Figure 2: In the above image, a drop-down menu of categories appears after clicking on the downward facing arrow next to the "Choose and item" field.

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For clarity, definitions for each category are provided below; however, these categories are not meant to be comprehensive so please consider using the “Other (Please Specify)” category and the adjacent “Notes” cell to provide additional context whenever needed.

<b>Category</b>	<b>Definition</b>	<b>Category</b>	<b>Definition</b>
Administration	General organizational and operational matters related to the management and delivery of public services.	Infrastructure	Activities or projects related to public facilities designed for the delivery, collection, treatment, or storage of various local public services, including but not limited to water, sewer, electricity, natural gas, etc.
Criminal Justice	Law enforcement, judicial proceedings, detainment, rehabilitation, and prevention of criminal activity.	Planning, Zoning, and Community Development	Growth management, development, preservation, and redevelopment tools that regulate and shape the built environment and the uses contained therein.
Disaster Planning	Efforts to plan for, prevent, and effectively respond to natural and manmade disasters or emergencies.	Recreation	Activities to promote rest, leisure, or physical activity in a variety of public venues including parks, trails, historic resources, and natural areas.
Economic Development	Efforts to study, promote, and enhance local or regional economies.	Telecommunications / Technology	Infrastructure specifically dedicated to information technology and the processing, delivery, or storage of such information.
Environment	Efforts to study, protect, or preserve natural amenities including forest, timberland, bodies of water, and sources of other important or strategic natural resources.	Transportation	Infrastructure and services designed for the movement of people, goods, and services through a variety of modes (e.g. pedestrians, bicycles, automobiles, transit, etc.)
Health & Humans Services	Efforts to improve, sustain, or protect physical and/or mental health, social welfare, and public health of the community.	Workforce	Efforts to study and/or engage local labor forces to address employment needs and other matters to sustain or enhance commerce
Housing	Efforts to study, promote, sustain, or develop temporary or permanent shelter and living accommodations for individuals or groups.	Other	Please specify in the adjacent “Notes” cell.

## Planning District Commission Annual Report

- 1) Please upload a one-page cover letter signed by your organization’s Executive Director summarizing the annual report responses and identifying any other matters the PDC would like to highlight that may not be captured by the annual report questions.
- 2) Please use the following table to identify the PDC's member jurisdictions and the name of their representative. Alternatively, if you have your list of member jurisdictions and associated representatives in a separate table, you may paste it beneath this table or include it at the end of this document.

Name of Locality/Entity	Name of Representative for Locality/Entity	Title of Representative
Click here to enter text.	Click here to enter text.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Click here to enter text.

- a. Have any member jurisdictions withdrawn or no longer formally participate with the PDC during the past fiscal year (ending 6/30/2022)? Please identify these jurisdictions and indicate when such change occurred.

Click here to enter text.

- b. Have any Native American tribes joined the PDC (pursuant to [§ 15.24203 of the Code of Virginia](#)) during the past fiscal year (ending 6/30/2022)? Please identify these tribes and indicate when they joined.

Click here to enter text.

- 3) What is the latest [Weldon Cooper population estimate](#) for the PDC?

Click here to enter text.

- 4) Please upload a copy of the PDC’s budget from the most recent (ending 6/30/2022) and current fiscal (ending 6/30/2023) years in CAMS and complete the following information related to the PDC’s annual budget:

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Fiscal Year	Total Budget Amount	Total Budget Amount from Local Sources	Total Budget Amount from State Sources	Total Budget Amount from Federal Sources	Total Budget Amount from other Sources	Notes
FY Click here to enter text.	Click here to enter text.	Click here to enter text.	Click here to enter text.	Click here to enter text.	Click here to enter text.	
FY Click here to enter text.	Click here to enter text.	Click here to enter text.	Click here to enter text.	Click here to enter text.	Click here to enter text.	

- 5) Has the Charter or Bylaws been amended in the past fiscal year (ending 6/30/2022)? If yes, please email updated document to DHCD Staff.

Click here to enter text.

- 6) Please upload a copy of the PDC's Work Plan/Program in CAMS.

**Element #1: Successes and achievements**

- 7) Please list and describe 3-5 successes and achievements of special note with regional efforts in cooperation over the last fiscal year (ending 6/30/2022). List these highlights in order of their importance to your PDC/region. Keep in mind that one or two highlights from each PDC will be selected for inclusion in the biennial report on PDCs that is submitted to the Governor and General Assembly. **Answers that are too succinct or similar to answers from recent past reports will likely lead to follow-up questions by DHCD staff.**

Click here to enter text.

**Element #2: Strategic Planning**

- 8) Pursuant to [§ 15.2-4209 of the Code of Virginia](#), “Except in planning districts in which regional planning also is conducted by multi-state councils of government, each

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planning district commission shall prepare a regional strategic plan for the guidance of the district.” Has a regional strategic plan been adopted? (Please mark an “X” next to your answer.)

- a. ( ) Yes
- b. ( ) Yes- Revision, amendment, or rewrite in progress
- c. ( ) No- However adoption is in progress
  - i. Please explain why adoption has not occurred.

Click here to enter text.

- d. ( ) No- Exempted from requirement by law
  - i. Pursuant to [§ 15.2-4209 \(B\) of the Code of Virginia](#), preparation of such a regional strategic plan is optional. Please explain why the PDC has not considered this option.

Click here to enter text.

9) Please describe the status of the PDC’s regional strategic planning activities by answering the following questions.

- a. What was the adoption/revision date for the PDC's existing strategic plan?

Click here to enter text.

- i. If the adoption date is greater than 5 years old, [§ 15.2-4212 of the Code of Virginia](#) requires revision and formal approval of such plan. Please describe the efforts the PDC has made to comply with this requirement.

Click here to enter text.

- b. How was the strategic plan developed?

Click here to enter text.

- c. Who (persons and organizations) was involved?

Click here to enter text.

- d. What are the highest priority recommendations and activities that are identified in the plan?

Click here to enter text.

- i. How were these priorities established?

Click here to enter text.

- 10) During the past fiscal year (ending 6/30/2022), what projects and activities listed in the regional strategic plan have been implemented or are underway? **Please list at least three projects or activities.**

Click here to enter text.

- 11) What projects and activities from the regional strategic plan does the PDC intend to undertake this upcoming fiscal year (FY2023)? **Please list at least three projects or activities.**

Click here to enter text.

- 12) Please list the most important issues for the region. **Please keep your answers brief by listing topics or subject matter areas instead of long sentences or long phrases.**

Click here to enter text.

### **Element #3: Duties Performed**

The following questions seek to address [§ 15.2-4208 of the Code of Virginia](#), which establishes the general duties of PDCs. **For each of the following questions (13 – 21), please provide at least one example for each category (listed on Page 2 of the General Instructions) for which the PDC had an activity. There is no requirement to have an activity for every category listed. Answers should correspond to the tally of activities in the Performance Spreadsheet; however, not every activity in the Performance Spreadsheet needs to be identified in the corresponding tables in Questions 13 through 21.**

- 13) List **studies with regional significance** that the PDC has conducted (either initiated or completed) over the last fiscal year (ending 6/30/2022). For purposes of regional significance, please identify only those studies that involve two or more localities. Please

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use the following table to answer this question and choose the category that best describes the study. (Corresponds to Row 3 of the Performance Spreadsheet)

Name of Study	Category of Study	Status of Study (Initiated/Completed)	Notes
Click here to enter text.	Choose an item.	Click here to enter text.	Click here to enter text.
Click here to enter text.	Choose an item.	Click here to enter text.	Click here to enter text.
Click here to enter text.	Choose an item.	Click here to enter text.	Click here to enter text.

- 14) Address how the PDC has **identified and studied opportunities for local cost savings and staff efficiencies through coordinated governmental efforts** over the last fiscal year (ending 6/30/2022). If possible, please estimate the state and local savings over the last fiscal year as a result of these efforts. Please use the following table to answer this question and choose the category that best describes the study. (Corresponds to Row 4 of the Performance Spreadsheet)

Name of Study	Category of Study	Estimated Local Savings (Pre-defined Ranges)	Estimated State Savings (Pre-defined Ranges)	Notes
Click here to enter text.	Choose an item.	Choose an item.	Choose an item.	Click here to enter text.
Click here to enter text.	Choose an item.	Choose an item.	Choose an item.	Click here to enter text.
Click here to enter text.	Choose an item.	Choose an item.	Choose an item.	Click here to enter text.

- 15) List the PDC's **mechanisms for coordinating state and local interests on a regional basis** over the last fiscal year (ending 6/30/2022). For purposes of this question, mechanisms are considered procedures, committees, subcommittees, websites, and other structured processes and resources. Please use the following table to answer this question and

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choose the category that best describes the mechanism. (Corresponds to Row 5 of the Performance Spreadsheet)

Name of Mechanism	Category of Mechanism	Notes
Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Choose an item.	Click here to enter text.

- 16) List activities where the PDC has **implemented services at the request of member localities** over the last fiscal year (ending 6/30/2022). Please use the following table to answer this question and choose the category that best describes the request. (Corresponds to Row 6 of the Performance Spreadsheet)

Name of Activity	Locality/Localities requesting	Category of Request	Notes
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.

- 17) Describe the **technical assistance the PDC has provided to state government and member localities** over the last fiscal year (ending 6/30/2022). Please use the following table to answer this question and choose the category that best describes the request. (Corresponds to Row 7 of the Performance Spreadsheet)

Name/Description of Technical Assistance	State Agency/Agencies and/or Local Government(s) Involved	Category of Request	Notes



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Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.

18) Explain how the PDC has **served as a liaison between local governments and state and federal agencies as requested** over the last fiscal year (ending 6/30/2022). For purposes of the liaison activities addressed by this question, please identify the state and federal agencies the PDC has interacted with over the last fiscal year. In circumstances where state and federal agencies are both involved (e.g. federal programs administered at the state level), please list both entities for the activity. Please use the following table to answer this question and choose the category that best describes the request. (Corresponds to Row 8 of the Performance Spreadsheet)

Name of Liaison Activity	State/Federal Agency or Agencies and Local Government(s) Involved	Category of Request	Notes
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.

19) Explain how the PDC has **reviewed local government aid applications** over the last fiscal year (ending 6/30/2022). For purposes of this question, please include applications to agencies of the state or federal government for loans, grants-in-aid for local projects, and as required by other state or federal law or regulation. Please use the following table to answer this question and choose the category that best describes the application. (Corresponds to Row 9 of the Performance Spreadsheet)

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Name of Application	Locality or Localities Requesting	State and/or Federal Agency or Agencies Involved	Category of Application	Notes
Click here to enter text.	Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.

20) Address how the PDC has **developed regional functional-area plans as deemed necessary by the commission or upon request by member localities** over the last fiscal year (ending 6/30/2022). For purposes of this question, a regional functional-area plan is a plan to address service, need, or opportunity in a functional area (including but not limited to the available categories in the table below) that encompasses or involves two or more localities. Please use the following table to answer this question and choose the category that best describes the plan. (Corresponds to Row 10 of the Performance Spreadsheet)

Name of Plan	Localities Involved	Category of Plan	Notes
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.

21) Address how the PDC has **assisted state agencies, upon request, in developing substate plans** over the last fiscal year (ending 6/30/2022). Please use the following table to answer this question and choose the category that best describes the plan. (Corresponds to Row 11 of the Performance Spreadsheet)

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Name of Plan	Name of State Agency	Category of Substate Plan	Notes
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.
Click here to enter text.	Click here to enter text.	Choose an item.	Click here to enter text.

22) Has the PDC **participated in the VGIN statewide geographic information system** in the past fiscal year (ending 6/30/2022)? If no, why not?

Click here to enter text.

23) Has the PDC **served as a data center affiliate for the region and member governments** in the past fiscal year (ending 6/30/2022)? If no, why not?

Click here to enter text.

24) Notwithstanding the duties mandated in the Regional Cooperation Act that have been answered in questions 8 through 11 and 13 through 23, what other noteworthy services has the PDC provided to member localities, the Commonwealth, or other entity over the past fiscal year (ending 6/30/2022)?

Click here to enter text.

## **Appendix B**

### **Strategic Planning and Studies of Regional Significance**

**Appendix B: Studies on Issues and Problems of Regional Significance**

**FY 2021 & FY 2022**

**Focus of Studies of Regional Significance**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community Development	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO				X										
2	Cumberland Plateau				X				X				X		
3	Mount Rogers			X		X				X					
4	New River Valley	X		X	X	X	X	X	X	X	X	X	X	X	
5	Roanoke Valley Alleghany							X					X		
6	Central Shenandoah			X	X	X					X		X	X	
7	Northern Shenandoah Valley				X	X							X		
8	Northern Virginia					X	X								
9	Rappahannock-Rapidan	X		X		X		X			X		X		
10	Thomas Jefferson	X		X		X		X				X	X		
11	Central Virginia			X	X	X							X		
12	West Piedmont			X	X			X		X			X		
13	Southside	X		X	X	X	X	X		X	X		X		X
14	Commonwealth Regional	X		X	X			X					X		
15	Richmond Regional	X				X		X					X		
16	George Washington Regional	X			X	X	X	X					X		
17	Northern Neck			X	X				X	X				X	
18	Middle Peninsula			X	X	X			X						
19	Crater			X	X	X			X	X			X		
22	Accomack-Northampton			X	X	X	X	X	X		X		X		
23	Hampton Roads			X	X	X			X	X			X		

## **Appendix C**

### **Study Opportunities for Local Cost Savings and Regional Efficiencies**

**Appendix C: Identify and Study Potential Opportunities for State and Local Cost Savings through Coordinated Governmental Efforts  
FY 2021 & FY 2022**

**Local Cost Savings and Regional Efficiencies Identified and/or Studied**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community Development	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO			X									X		
2	Cumberland Plateau				X										
3	Mount Rogers	X		X	X	X		X	X	X		X	X		
4	New River Valley	X										X	X		
5	Roanoke Valley Alleghany														
6	Central Shenandoah	X		X	X	X		X					X		
7	Northern Shenandoah Valley	X							X	X					
8	Northern Virginia							X	X						
9	Rappahannock-Rapidan	X		X		X	X	X					X		
10	Thomas Jefferson	X		X	X	X		X				X	X		
11	Central Virginia			X			X					X	X		
12	West Piedmont			X	X			X		X		X	X		
13	Southside			X	X	X	X	X			X	X	X		
14	Commonwealth Regional	X		X									X		X
15	Richmond Regional	X													X
16	George Washington Regional	X		X	X	X									
17	Northern Neck	X			X	X			X				X		
18	Middle Peninsula			X	X		X		X						
19	Crater	X		X	X	X				X			X		
22	Accomack-Northampton					X	X	X			X				
23	Hampton Roads			X	X	X	X	X	X	X			X		

## **Appendix D**

### **Mechanisms for Coordination of Local Interests**



**Appendix D: Identify Mechanisms for the Coordination of State and Local Interests on a Regional Basis**

**FY 2021 & FY 2022**

**Mechanisms for Coordination of Local Interests on a Regional Basis**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community Development	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO				X					X	X				
2	Cumberland Plateau				X				X		X	X			
3	Mount Rogers	X		X	X		X	X	X	X	X	X	X		
4	New River Valley	X		X	X	X	X	X	X	X	X	X	X	X	
5	Roanoke Valley Alleghany				X	X	X	X			X		X		
6	Central Shenandoah	X		X	X								X		
7	Northern Shenandoah Valley	X			X	X				X			X		
8	Northern Virginia	X						X							X
9	Rappahannock-Rapidan	X		X	X	X		X		X		X	X		
10	Thomas Jefferson	X				X		X				X	X		
11	Central Virginia					X	X				X	X	X	X	
12	West Piedmont	X		X	X		X			X			X		X
13	Southside	X		X	X	X	X	X		X	X	X	X	X	
14	Commonwealth Regional					X									X
15	Richmond Regional			X		X							X		
16	George Washington Regional	X		X	X	X	X	X		X			X		
17	Northern Neck	X			X	X	X					X	X		
18	Middle Peninsula	X		X	X	X	X			X					X
19	Crater			X	X	X	X	X	X		X	X	X	X	
22	Accomack-Northampton	X		X	X	X	X	X				X			
23	Hampton Roads	X		X		X	X	X	X	X			X		

## **Appendix E**

### **Services Implemented at Request of Member Localities**

**Appendix E: Services Implemented at Request of Member Localities**

**FY 2021 & FY 2022**

**Services Implemented at Request of Member Localities**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community Development	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO	X			X				X	X					
2	Cumberland Plateau				X				X	X		X			
3	Mount Rogers	X		X	X	X		X	X	X	X	X	X		
4	New River Valley	X		X	X	X	X	X	X	X	X	X	X	X	
5	Roanoke Valley Alleghany				X		X				X		X		
6	Central Shenandoah			X	X	X		X		X	X	X	X		X
7	Northern Shenandoah Valley	X			X			X		X				X	
8	Northern Virginia				X	X							X		
9	Rappahannock-Rapidan				X	X	X	X					X		
10	Thomas Jefferson	X							X	X			X		
11	Central Virginia					X		X	X	X	X	X	X		
12	West Piedmont	X			X	X	X	X	X	X		X	X		X
13	Southside	X		X	X		X			X	X	X	X		
14	Commonwealth Regional	X	X	X	X		X	X	X	X		X	X		
15	Richmond Regional			X		X							X		
16	George Washington Regional						X	X					X		
17	Northern Neck					X	X								X
18	Middle Peninsula			X	X	X	X		X				X		X
19	Crater	X			X					X			X		
22	Accomack-Northampton			X	X	X		X		X			X		
23	Hampton Roads	X		X	X	X	X	X	X	X					

## **Appendix F**

### **Technical Assistance Provided to State and Localities**

**Appendix F: Technical Assistance Provided to State and Localities**

FY 2021 & FY 2022

**Technical Assistance Provided to State and Localities**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO	X					X								
2	Cumberland Plateau		X	X	X	X			X	X	X	X	X		X
3	Mount Rogers			X				X		X		X	X		
4	New River Valley	X		X	X	X	X	X	X	X	X	X	X	X	
5	Roanoke Valley Alleghany			X	X	X		X	X		X	X	X		
6	Central Shenandoah				X								X		X
7	Northern Shenandoah Valley	X			X					X		X			
8	Northern Virginia			X		X	X						X		
9	Rappahannock-Rapidan	X		X	X	X	X	X	X	X	X	X	X		X
10	Thomas Jefferson	X				X		X				X	X		
11	Central Virginia			X		X	X						X		
12	West Piedmont	X			X	X	X	X	X	X	X		X		X
13	Southside	X		X	X	X	X		X	X	X	X	X		
14	Commonwealth Regional		X		X	X	X	X	X	X	X	X	X		X
15	Richmond Regional			X		X							X		
16	George Washington Regional				X	X	X						X		
17	Northern Neck	X			X	X							X		X
18	Middle Peninsula	X		X		X	X		X	X	X				X
19	Crater	X				X	X			X			X		
22	Accomack-Northampton					X	X	X		X	X		X	X	
23	Hampton Roads	X		X	X	X	X	X	X	X					X

## **Appendix G**

### **Liaison between Localities and State Agencies**

**Appendix G: Serve as a Liaison Between Localities and State Agencies**  
**FY 2021 & FY 2022**

**Local Liaison Activities**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO				X				X				X		
2	Cumberland Plateau				X				X	X	X				
3	Mount Rogers	X		X	X	X	X	X	X	X		X	X		
4	New River Valley	X		X	X	X	X	X	X	X	X	X	X	X	
5	Roanoke Valley Alleghany	X			X	X		X	X				X		
6	Central Shenandoah			X	X	X		X					X		X
7	Northern Shenandoah Valley				X	X		X	X				X		
8	Northern Virginia					X				X					
9	Rappahannock-Rapidan	X		X	X	X		X			X	X	X		
10	Thomas Jefferson	X		X		X		X				X	X		
11	Central Virginia			X		X				X			X	X	
12	West Piedmont	X		X	X	X		X		X			X		X
13	Southside	X		X	X	X	X	X	X	X	X	X	X	X	
14	Commonwealth Regional			X	X	X			X	X			X		X
15	Richmond Regional			X	X	X							X		
16	George Washington Regional				X	X	X						X		X
17	Northern Neck				X	X			X				X		
18	Middle Peninsula			X	X	X	X						X		X
19	Crater	X		X	X	X	X			X		X	X		
22	Accomack-Northampton	X		X		X	X				X				
23	Hampton Roads	X		X		X	X	X	X	X			X		

## **Appendix H**

### **Review of Local Government Aid Applications**



**Appendix H: Local Government Aid Applications Reviewed**

**FY 2021 & FY 2022**

**Local Government Aid Applications Reviewed**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO				X				X	X					
2	Cumberland Plateau				X	X			X		X				
3	Mount Rogers					X	X		X						
4	New River Valley	X			X	X			X				X		
5	Roanoke Valley Alleghany				X										
6	Central Shenandoah				X	X	X			X					
7	Northern Shenandoah Valley														X
8	Northern Virginia														
9	Rappahannock-Rapidan	X		X		X			X				X		
10	Thomas Jefferson				X	X		X				X	X		
11	Central Virginia					X		X	X	X	X		X		
12	West Piedmont		X	X	X				X	X		X	X		
13	Southside				X	X		X	X	X		X			
14	Commonwealth Regional					X									
15	Richmond Regional														
16	George Washington Regional				X	X	X								
17	Northern Neck				X		X	X	X	X			X		
18	Middle Peninsula	X				X	X		X	X			X		
19	Crater				X		X		X	X			X		
22	Accomack-Northampton				X		X			X					
23	Hampton Roads														

## **Appendix I**

### **Regional Functional Area Plans Developed**

**Appendix I: Develop Regional Functional Area Plans**

FY 2021 & FY 2022

**Functional Area Plans Developed**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO				X			X		X		X			
2	Cumberland Plateau				X						X				
3	Mount Rogers			X	X			X	X	X		X	X		
4	New River Valley	X						X			X	X	X		
5	Roanoke Valley Alleghany				X		X	X					X		
6	Central Shenandoah			X	X	X							X		
7	Northern Shenandoah Valley												X		
8	Northern Virginia					X				X					
9	Rappahannock-Rapidan					X		X			X		X		
10	Thomas Jefferson			X	X	X		X					X		
11	Central Virginia					X		X					X		
12	West Piedmont			X	X					X			X		
13	Southside			X	X	X	X	X		X	X		X		X
14	Commonwealth Regional			X	X										
15	Richmond Regional	X		X		X							X		
16	George Washington Regional				X	X	X	X					X		
17	Northern Neck			X	X					X		X			
18	Middle Peninsula			X	X		X		X				X		
19	Crater			X	X	X		X	X				X		
22	Accomack-Northampton			X	X	X		X							
23	Hampton Roads			X					X	X			X		

## **Appendix J**

### **Assist State Agencies with Substate Plans**

**Appendix J: Assist State Agencies with Substate Plans**

**FY 2021 & FY 2022**

**Assist State with Development of Substate Plans**

District	PDC	Administration	Criminal Justice	Disaster Planning	Economic Development	Environment	Health & Human Services	Housing	Infrastructure	Planning, Zoning, & Community	Recreation	Telecommunications / Technology	Transportation	Workforce	Other
1	LENOWISCO											X			
2	Cumberland Plateau				X				X				X		
3	Mount Rogers				X								X		
4	New River Valley			X	X	X					X		X		
5	Roanoke Valley Alleghany					X							X		
6	Central Shenandoah				X	X					X		X		
7	Northern Shenandoah Valley				X	X									
8	Northern Virginia					X									
9	Rappahannock-Rapidan	X		X	X	X		X		X	X		X		
10	Thomas Jefferson					X							X		
11	Central Virginia			X				X							
12	West Piedmont					X					X		X		
13	Southside			X			X			X	X		X		
14	Commonwealth Regional			X											
15	Richmond Regional				X	X									
16	George Washington Regional				X	X	X						X		
17	Northern Neck					X							X		
18	Middle Peninsula			X		X					X		X		
19	Crater			X	X	X			X				X		
22	Accomack-Northampton			X	X	X				X			X		
23	Hampton Roads					X			X		X		X		

## **Appendix K**

### **Other Activities**

**Appendix K: Other activities**

**FY 2021 & FY 2022**

**Other Activities**

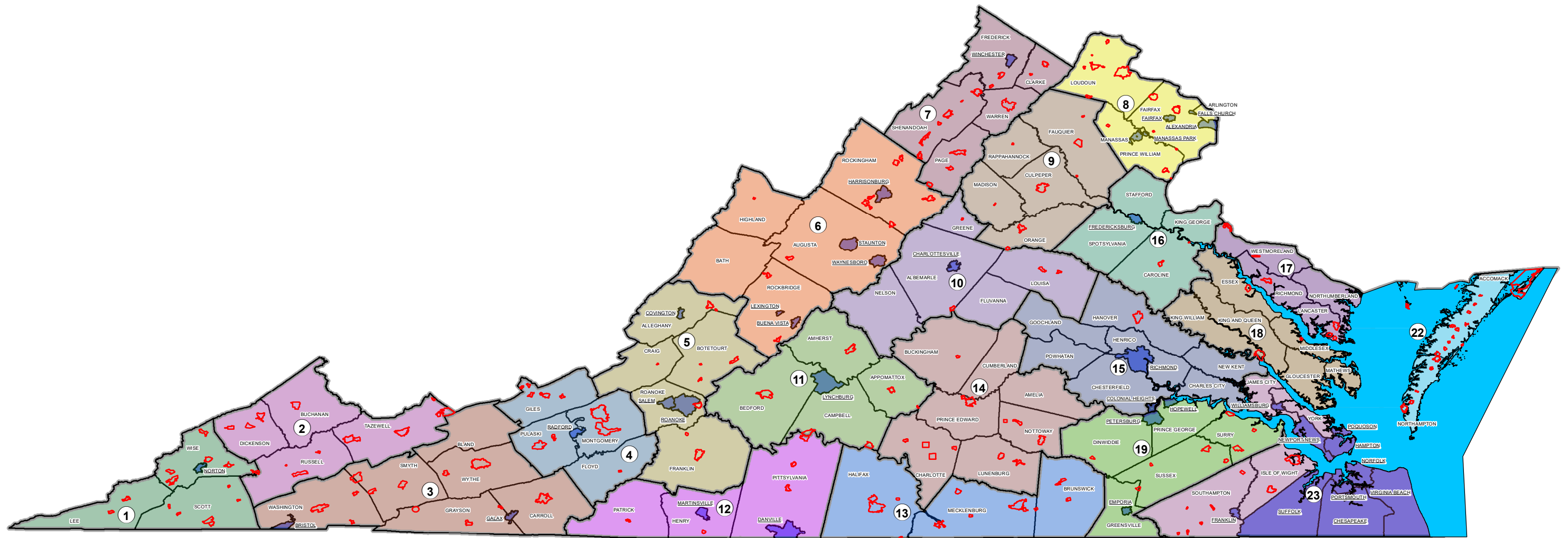
District PDC		Participate in VGIN/GIS Network	Data Collection & Data Center Affiliate
1	LENOWISCO	X	X
2	Cumberland Plateau	X	X
3	Mount Rogers	X	X
4	New River Valley	X	X
5	Roanoke Valley Alleghany	X	X
6	Central Shenandoah	X	X
7	Northern Shenandoah Valley	X	X
8	Northern Virginia		X
9	Rappahannock-Rapidan	X	X
10	Thomas Jefferson	X	X
11	Central Virginia	X	X
12	West Piedmont	X	X
13	Southside	X	X
14	Commonwealth Regional	X	X
15	Richmond Regional	X	X
16	George Washington Regional		X
17	Northern Neck	X	X
18	Middle Peninsula	X	X
19	Crater	X	X
22	Accomack-Northampton	X	X
23	Hampton Roads	X	X

## **Appendix L**

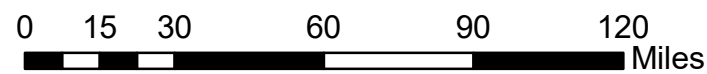
### **PDCs and their Member Jurisdictions**



# Commonwealth of Virginia: Cities, Counties, Towns, and Planning District Commissions



Cities	<b>PDC Boundaries*</b>	3 - Mount Rogers PDC	6 - Central Shenandoah PDC	9 - Rappahannock-Rapidan RC	12 - West Piedmont PDC	15 - Richmond Regional PDC	18 - Middle Peninsula PDC	23 - Hampton Roads PDC
Counties	1 - LENOWISCO PDC	4 - New River Valley PDC	7 - Northern Shenandoah Valley RC	10 - Thomas Jefferson PDC	13 - Southside PDC	16 - George Washington RC	19 - Crater PDC	
Towns	2 - Cumberland Plateau PDC	5 - Roanoke Valley-Alleghany RC	8 - Northern Virginia RC	11 - Region 2000 LGC	14 - Commonwealth RC	17 - Northern Neck PDC	22 - Accomack-Northampton PDC	



Source: VA Dept. of Housing and Community Development,  
Commission on Local Government

\*Note: The Richmond Regional PDC and the Crater PDC share Chesterfield County and Charles City County.  
The Middle Peninsula PDC and the Hampton Roads PDC share Gloucester County.  
The Crater PDC and the Hampton Roads PDC share Surry County.  
The Roanoke Valley-Alleghany RC and the West Piedmont PDC share Franklin County.



9/1/2022  
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## Appendix M

### FY 2021 and FY 2022 State Funding and Population Served

#	PDC	FY 2021	FY 2022	Most Recent Weldon Cooper Population Estimate	Per Capita Funding
1	LENOWISCO	\$ 75,971	\$ 89,971	83,165	\$ 1.08
2	Cumberland Plateau	\$ 75,971	\$ 89,971	99,286	\$ 0.91
3	Mount Rogers	\$ 75,971	\$ 89,971	185,864	\$ 0.48
4	New River Valley	\$ 75,971	\$ 89,971	184,523	\$ 0.49
5	Roanoke Valley Alleghany	\$ 75,971	\$ 89,971	335,084	\$ 0.27
6	Central Shenandoah	\$ 75,971	\$ 89,971	307,875	\$ 0.29
7	No. Shenandoah Valley	\$ 75,971	\$ 89,971	244,972	\$ 0.37
8	Northern Virginia	\$ 151,943	\$ 165,943	2,547,686	\$ 0.07
9	Rappahannock-Rapidan	\$ 75,971	\$ 89,971	184,006	\$ 0.49
10	Thomas Jefferson	\$ 75,971	\$ 89,971	267,273	\$ 0.34
11	Central Virginia	\$ 75,971	\$ 89,971	263,298	\$ 0.34
12	West Piedmont	\$ 75,971	\$ 89,971	237,917	\$ 0.38
13	Southside	\$ 75,971	\$ 89,971	79,604	\$ 1.13
14	Commonwealth	\$ 75,971	\$ 89,971	100,735	\$ 0.89
15	Richmond Regional	\$ 113,957	\$ 127,957	1,129,539	\$ 0.11
16	George Washington	\$ 75,971	\$ 89,971	387,068	\$ 0.23
17	Northern Neck	\$ 75,971	\$ 89,971	50,064	\$ 1.80
18	Middle Peninsula	\$ 75,971	\$ 89,971	93,085	\$ 0.97
19	Crater	\$ 75,971	\$ 89,971	555,482	\$ 0.16
22	Accomack-Northampton	\$ 75,971	\$ 89,971	45,544	\$ 1.98
23	Hampton Roads	\$ 151,943	\$ 165,943	1,749,665	\$ 0.09
	<b>Total</b>	<b>\$1,785,321</b>	<b>\$2,079,321</b>	<b>9,131,735</b>	

**\*Note:** Some counties are members of multiple PDCs.

The Richmond Regional PDC and the Crater PDC share Chesterfield County and Charles City County.

The Middle Peninsula PDC and the Hampton Roads PDC share Gloucester County.

The Crater PDC and the Hampton Roads PDC share Surry County.

The Roanoke Valley-Alleghany RC and the West Piedmont PDC share Franklin County.