

# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE

## VIRGINIA PORT AUTHORITY

A COMPONENT UNIT OF THE COMMONWEALTH OF VIRGINIA

FOR THE

FISCAL YEAR ENDED JUNE 30, 2023



Prepared by

The Finance Division of the Virginia Port Authority

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September 1, 2023

Dear Customers, Stakeholders and Port Partners:

The Port of Virginia is pleased to report on a successful fiscal year 2023. The first half of the fiscal year saw a continuation of stronger volumes as a result of pandemic related demand and a normalized volume in the second half. The Port of Virginia delivered operational excellence throughout the fiscal year, and was recognized by certain port users as their highest performing gateway. This is a recognition we celebrated but are determined to further improve our service levels to retain the confidence of the supply chain industry to invest in and use Virginia as their preferred state for business. We are making significant progress towards our goals to improve safety outcomes and decreased lost work days by 26% compared to the prior fiscal year.

Our excellent service was supported with strong financial results, an operating income of \$169 million; earnings before interest, taxes, depreciation and amortization (EBITDA) of \$368 million and positive cash flow of \$398 million. These results are allowing us to reinvest in further improving our capability, capacity and service levels.

Throughout the year, the Port of Virginia has made significant progress on its \$1.4 billion Gateway Investment Program, which includes significant improvements to its landside infrastructure as well as the deepening and widening of the Norfolk Harbor and Atlantic Ocean Access channels. These improvements are taking place in concert with the Commonwealth's own infrastructure enhancement projects over the next three years as part of an integrated strategy between the Commonwealth and the Port. Through these combined efforts, the Port is supporting the development of the Hampton Roads region into a premier logistics ecosystem, thereby continuing to attract new developers and third party logistics companies, which will ultimately translate into more beneficial cargo owners moving their goods through our terminals and by extension, the In order to capture and retain this business, the Port must continue to Commonwealth. demonstrate its ability to move cargo quickly, efficiently and safely through its terminals now and into the future. This requires significant investments in the modernization and optimization of its terminal assets, to include the Central Rail Yard Expansion at Norfolk International Terminals (NIT), the Optimization of the North Berth of NIT, additional post-Panamax Ship-to-Shore (STS) Cranes and complimentary berths that are capable of accommodating the largest ships currently sailing. By the end of this capital program, the Port of Virginia will have increased its annual capacity to 5.8 million TEUs and will handle this cargo with a fleet of 152 automated stacking cranes and a total of 31 STS cranes, with 20 of these being capable of servicing the world's largest vessels.

Improvements to the Port's operations are absolutely critical, but we must also allow ourselves to accomplish the objectives of these projects in a safe, sustainable and responsible manner. In keeping with our Core Values, the Port has committed to achieving carbon neutral operations by the year 2040, and in fiscal year 2023, we were able to make significant progress towards this critical task. The most significant of these advancements came through a multi-faceted Power Purchase Agreement with Dominion Energy and the Virginia Department of Energy as well as Rappahannock Electric Cooperative, thereby allowing us to source 100% of operational needs through clean electricity by fiscal year 2025. This level of progress places us well ahead of our current plan, but also far surpasses the progress of any other port in America. In addition to these efforts, the Port also made a number of strides in the area of data security and digitalization, thereby increasing efficiency in the terminal with services such as ProPass and its use of a Digital Twin to ensure efficiencies gained are not diluted by future modifications. In order to protect the port from cyber-attacks, the Port of Virginia deployed its proprietary Cyber Security Operations Center through close collaboration with the United States Coast Guard and other security agencies. Lastly, with safety always top of mind, we have leveraged the use of Artificial Intelligence to support our efforts to reinforce safe behavior patterns while on terminal and minimize the number of reportable events that can occur in this type of environment.

Our on-terminal performance over the past few years, despite a highly dynamic and everchanging market, has illustrated to cargo owners, ship lines and other stakeholders that the Port of Virginia is ready to handle more cargo and can do so fluidly and efficiently. The agility provided by our unique operating model, the *Virginia Model*, has allowed us to be successful where other terminals have struggled. Lastly, we continue to be innovators in the industry through our use of technology and our commitment to decarbonization through both our power strategy and our continued electrification of older diesel equipment. We believe we are well on our way to developing the Port of Virginia and the surrounding Hampton Roads area as a premier global gateway and logistics ecosystem, and with an economically and environmentally sustainable mindset.

Some of the more notable highlights from the 12 months ended June 30, 2023 include:

#### **July 2022**

• Aubrey Layne, Jr. is appointed as Board Chairman of the Virginia Port Authority and Faith Power assumes the Vice-Chair position. Layne, having served as Secretary of Transportation and Secretary of Finance for the Commonwealth, takes over as the port is investing \$1.4 billion in capital investments aimed at generating more business and being able to accommodate the continuing shift of trade to the US East Coast. The Board also welcomed four new members, as appointed by the Governor with commercial credentials and original contributions to governance and optimization.

#### August 2022

 The Port of Virginia records its second most productive month in its history, handling more than 341,000 TEUs. The marked increase in volumes this month are attributable to new, or reworked, vessel services calling the Port of Virginia.

#### January 2023

- The Port of Virginia posts its most productive calendar year on record, having processed more than 3.7 million TEUs in 2022.
- Virginia International Terminals (VIT) enters into a power purchase agreement with Rappahannock Electric Cooperative to provide the Virginia Inland Port (VIP) 100% of electricity needs from renewable sources.

#### February 2023

- Four, all-electric yard tractors are placed into service at NIT along with the requisite charging infrastructure. These vehicles are the first of their kind to be used at NIT and represent another step forward in the port's overall sustainability and decarbonization efforts.
- The port receives its 21<sup>st</sup> consecutive *River Star Business Award for Sustained Distinguished Performance* from the Elizabeth River Project as well as an inaugural *Thoroughbred Sustainability Partner Award* from Norfolk Southern. These awards were in recognition of the port's ongoing efforts to become a better steward of the local environment and its contribution to the creation of a greener supply chain.

#### March 2023

• The Port of Virginia announces it will expand its westward reach with a new daily rail service to Memphis, TN. This rail service will provide daily access to Norfolk Southern's regional intermodal terminal just outside of Memphis and represents an important step West and South for the port.

#### May 2023

- A \$150 million contract to purchase 36 new electric automated stacking cranes as part
  of the NIT North Berth Modernization project is fully executed. These cranes are being
  manufactured by Finland-based Konecranes and will replace the straddle carrier
  operation currently in use at the North Berth.
- The College of William & Mary releases its updated study measuring the economic impact that the Port of Virginia has on the Commonwealth of Virginia's economy. The study calculated that, in fiscal year 2022, activity related to the port accounted for \$63 billion in Virginia gross state product, \$41.4 billion in Virginia labor income, 565,000 full- and part-time jobs, and \$5.8 billion in state and local taxes and fees.

The Port of Virginia remains a staple element to the economy of the Commonwealth and to the nation, as demonstrated by the results of the 2022 Economic Impact Study by the College of William & Mary. The *Virginia Model* has proven itself, allowing us to provide unmatched performance metrics in a market that is constantly changing. As we continue to leverage our recent infrastructure investments to provide optimum performance to our stakeholders, the Port continues to focus on the demands of the future, ensuring that the capital investments necessary to handle that growth are ready and waiting so that we can achieve our ultimate mission:

Deliver opportunity by driving business to, and through, the Commonwealth

Sincerely Yours,

Stephen A. Edwards

CEO and Executive Director

September 1, 2023

Board of Commissioners Virginia Port Authority 600 World Trade Center Norfolk, VA 23510

Dear Commissioners and Readers of this Report:

The Annual Comprehensive Financial Report (ACFR) of the Virginia Port Authority ("VPA" or "the Authority") for the fiscal year ended June 30, 2023, as required by §62.1-139 of the *Code of Virginia* for submission to the Governor and General Assembly on or before November 1 of each year, is hereby submitted.

Responsibility for both the accuracy of the data and the completeness and fairness of presentation, including all disclosures, rests with the Authority. To the best of our knowledge and belief, the enclosed data is accurate in all material respects, and is reported in a manner designed to present fairly the financial position and results of operations of the Authority taken as a whole. All disclosures necessary to enable the reader to gain an understanding of the Authority's financial activities and operations have been included.

Management is also responsible for establishing and maintaining internal controls over its operations. Internal controls are designed to provide a reasonable, though not absolute, assurance that assets are safeguarded against loss from unauthorized use or disposition and that financial transactions are executed in accordance with management's authorization and recorded properly to permit the preparation of financial statements in accordance with generally accepted accounting principles. Management strongly believes that the inherent financial accounting controls coupled with the independent financial audit performed by the Authority's independent financial auditors, the auditors at PBMares, LLP, as well as numerous other audit functions, adequately safeguard assets and provide reasonable assurance of properly recorded financial transactions.

The auditors at PBMares, LLP have issued an unmodified opinion on the Authority's financial statements as of and for the year ended June 30, 2023. The independent auditor's report is located at the beginning of the financial section of this report.

Management's discussion and analysis (MD&A) can be found at the beginning of the financial section, after the audit opinion, and provides a narrative introduction, overview and analysis to accompany the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

#### **Profile of the Virginia Port Authority**

The Virginia Port Authority was established in 1952, and operates as a political subdivision of the Commonwealth of Virginia, for the purpose of performing any act or function which may be useful in developing, improving, or increasing the commerce of the ports of the Commonwealth. The Authority, over the years, has acquired and unified certain port facilities for the benefit of the Commonwealth. The Authority owns and is responsible for the operations and security of three marine terminals: Norfolk International Terminals (NIT), Portsmouth Marine Terminal (PMT), and Newport News Marine Terminal (NNMT), and an inland intermodal facility, the Virginia Inland Port (VIP) located in Front Royal, Virginia. In addition, the Authority has long-term leases for the use and operation of the Virginia International Gateway Terminal (VIG) and Richmond Marine Terminal (RMT). These facilities primarily handle import and export containerized, break-bulk, and ro-ro cargoes.

The Authority is overseen by a 13 member Board of Commissioners - the State Treasurer, the Chief Executive Officer of the Virginia Economic Development Partnership, and 11 citizens appointed by the Governor. The Board of Commissioners, the VPA CEO and Executive Director and his team, and the management of our component unit, Virginia International Terminals, LLC (VIT), work to promote, develop, and increase commerce at the ports of Virginia, and other port related industries in the Commonwealth.

VIT operates the facilities pursuant to its Operating Agreement, as a single-member limited liability company with VPA as its sole member. VIT's financial information is presented in the Authority's financial statements as a blended component unit. As a component unit, VIT is a legally separate organization that serves or benefits those outside of the Authority, but for which the Authority, as the primary institution, is financially accountable or closely related. The financial statements of VIT were audited separately. The VIT budget is prepared annually and approved by the VPA Board of Commissioners prior to July 1 of each fiscal year. More detailed information regarding VIT is included in the footnotes to the financial statements.

The Authority is included in the Commonwealth of Virginia's budget. Authority staff prepare and submit budget requests for each upcoming biennium to the Department of Planning and Budget and the Governor, based on expected revenues and expenditures. The Governor submits the recommended budget for the Commonwealth to the General Assembly which enacts appropriations for each year of a biennium for operating and capital expenditures. The resulting Appropriation Act provides summary expenditure limitations. The appropriations are effective on July 1 of each year. The Authority's Board of Commissioners gives final approval of the detailed budget prior to July 1 based on the appropriations.

#### **Finance and Risk Management**

Enterprise funds are used to account for proprietary operations, similar to private business operations where the operating costs are funded through user charges. The Authority has one such enterprise fund to which all accounts are organized and accounted for as a single reporting entity. The Authority's primary source of funding for its operations is through the net revenues generated from terminal operations and subsequently transferred from VIT. Capital improvements are primarily funded through leasing arrangements, long-term debt, capital grants, the allocation of certain revenues collected by the Commonwealth, and cash flow from operations.

Throughout much of fiscal year 2023 (FY2023), the Federal Reserve Bank worked to curb inflation through increases to the federal funds target rate, which reached its highest level in more than 15 years in May 2023. Despite these increases, the Authority was able to leverage its strong operational and financial performance in the bond market in order to achieve net present value savings of \$3.2 million on its Commonwealth Port Fund Revenue Refunding Bonds, Series 2023B and a True Interest Cost of 4.15% on its Commonwealth Port Fund Revenue Bonds, Series 2023A, collectively 2023 Series Bonds. Despite industry headwinds, S&P Global Ratings assigned a 'AA+' rating to each of the 2023 Series Bonds, with an outlook of 'Stable'. The Authority is working to provide the most benefit to our citizens and customers at the least cost, and will continuously evaluate financing alternatives to achieve a favorable return. Certain statistical information included in the ACFR was not obtained from the financial records of the Authority but is presented for the user's information and understanding of the Authority and the environment in which the Authority operates.

The Authority, together with its component unit (VIT), maintains a comprehensive risk management program, the purpose of which is the maximum protection of the assets, customers and employees of the Authority, and the reduction of the cost of risk through innovative and professional measures. It is the intent of the Authority that it be protected against accidental loss or losses that would significantly affect Authority personnel, property or the ability of the organization to continue to fulfill its responsibilities. VIT maintains property and liability insurance on all terminal equipment and facilities. The Authority maintains property and liability insurance on non-terminal assets owned by the Authority. The Authority also maintains general liability, fiduciary liability, workers' compensation insurance, cyber, and umbrella policies.

#### **Virginia Port Authority and the Economy**

The port's success has generated significant collateral economic benefits to the Commonwealth. Annually, port-related business and activity directly and indirectly contribute to Virginia's economy, accounting for more than 565,000 jobs, or \$41.4 billion in Virginia labor income, generating more than \$124 billion in total spending and creating \$5.8 billion in state and local tax revenues. The positive effects of our evolution reverberate throughout Virginia. In FY2023, the port helped drive businesses to invest \$750 million resulting in the development of six million square feet of space that is expected to generate more than 3,000 new jobs for Virginians. Our port-centric development approach and partnership with the Virginia Economic Development Partnership (VEDP) is designed to attract businesses that will thrive in proximity to the port's footprint. Household names like Lowes, ZIM, SanMar and MSI have all established distribution/manufacturing facilities in the Commonwealth in large measure due to the presence of a world class port facility and structure.

#### **Long-Term Financial Planning**

Throughout FY2023, the Authority observed container volumes normalizing in comparison to the record volumes experienced for much of fiscal year 2022 (FY2022). While a return to normalcy was not unexpected, the port also noted a change in where containers were originating from, as the entire supply chain resolved to become more resilient to global disruptions through mitigation of its reliance upon a few large market participants. Additionally, the port saw cargo owners reconsidering which terminals are best suited to process their cargo, prioritizing speed to market and reliability over proximity to their physical location. These shifts are presenting opportunities for terminals across the United States East Coast to capture new market share. The port intends to capture this market share through continuous improvement in its ability to efficiently and effectively move cargo through its terminals. Leveraging the controlled and predictable operating tempo currently being experienced, the Authority is preparing for future growth through significant capital investments in NIT, increasing the annual throughput capacity of this terminal by 800,000 containers. Additionally, investments in the Central Rail Yard of NIT are adding more than 30% of highly efficient annual rail capacity, a strategic growth sector for the port. In concert with these capital investments, the Authority is also working to attract new beneficial cargo owners to the Commonwealth through development outside of its gates, recognizing the shift in market trends. The shiplines calling the port's berths are also adapting to changes in the industry, resulting in a marked increase in the number of ultra large container vessels (ULCV's) currently on order. With one of its greatest assets being a naturally deep harbor, the port is addressing this shift through continued efforts to deepen and widen the shipping channels in its Harbor, thereby allowing twoway passage of the largest ships sailing the ocean today. The Port of Virginia's operating model has also allowed the port to remain highly fluid in a very challenging and demanding industry. Its access to a deep harbor, in combination with its operational excellence, make the Port of Virginia a compelling option for the ever-changing flow of global freight traffic.

The Port of Virginia organization is unique in the industry and has a proven track record for success. For over 30 years, this structure resulted in phenomenal growth, benefiting not only Virginians but also the country. The Authority continues to evolve operations to enhance capacity and fluidity to support economic expansion within the Commonwealth. The Authority maintains a formal Investment Management program with the goal of sustaining sufficient liquidity in order to preserve resiliency during periods of cash flow disruption while also making optimal use of the reserves being accumulated, and provide the capability to self-fund capital projects and operating deficits if required. We have been charged to develop The Port of Virginia into the premiere gateway for international cargo transported through the Mid-Atlantic and Mid-West regions of the United States.

#### **Major Initiatives**

During FY2023, the Authority began construction efforts on the next phase of its Capital Gateway Investment program, the densification and modernization of the North Berth of NIT. With an estimated cost of \$650 million, this will be the largest single construction project ever undertaken by the Authority. The project will provide the port with an additional throughput capacity of 800,000 containers and, once complete, allow for the same operating leverage now being realized at the South Berth of NIT. Additionally, the Authority is nearing completion of its \$90 million expansion of the Central Rail Yard of the same terminal. Concurrent with each of these, the port is also overseeing the redeployment of its multi-use terminal, PMT, as a hub to support Dominion Energy's Coastal Virginia Offshore Wind (CVOW) project and other projects expected to be built along the U.S. East Coast. Construction on this project is expected to be complete by fiscal year 2025, however, a portion of the terminal will become operational in fiscal year 2024, allowing for delivery of various component pieces, which the port will stevedore. The Authority is honored to be a part of this project and in helping to develop the Hampton Roads area, and the Commonwealth of Virginia, as a central hub in this new and fast-growing industry.

In June 2018, the Governor and both legislative chambers approved a \$350 million investment in the port's *Wider, Deeper, Safer* effort. This project will deepen the port's channels to 55 feet deep and widen the channels to allow two-way traffic for ULCV's. Project execution remains on schedule, with a 2024 targeted completion date. During FY2023, the Authority was able to continue its dredging efforts in earnest, making significant progress on each of the remaining dredge areas.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Virginia Port Authority for its Annual Comprehensive Financial Report for the fiscal year ended June 30, 2022, the seventeenth consecutive year that the Authority has achieved this recognition. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized annual comprehensive financial report. This report must satisfy both generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year. We believe that the FY2023 report will continue to meet the Program's requirements.

The port was named the second highest performing port in North America in calendar year 2022, as measured by *The Container Port Performance Index 2022*. Globally, the Virginia Port Authority ranked 52 out of 348 of the world's top ports.

Preparation of the ACFR, as always, represents the combined effort of the entire finance division of the Virginia Port Authority and the auditors at PBMares, LLP. Finally, we express our deepest appreciation to the members of the Virginia Port Authority Board of Commissioners for their continuing governance and support towards ensuring the fiscal integrity of the Virginia Port Authority.

Respectfully Submitted,

Rodney W. Oliver Chief Financial Officer

and Treasurer to the Board



#### Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

### Virginia Port Authority

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

June 30, 2022

Christopher P. Morrill

Executive Director/CEO

#### VIRGINIA PORT AUTHORITY

Norfolk, Virginia

#### **BOARD OF COMMISSIONERS**

Aubrey L. Layne, Jr., Chair

Faith B. Power, Vice Chair

Shaza L. Andersen John C. Asbury James C. Burnett Michael W. Coleman Eva Teig Hardy Maurice A. Jones John W. Kirk III Edward F. O'Callaghan Deborah C. Waters

David L. Richardson, State Treasurer (ex-officio member of the Board)

Jason El Koubi, President and Chief Executive Officer, Virginia Economic Development Partnership

#### APPOINTED OFFICIALS

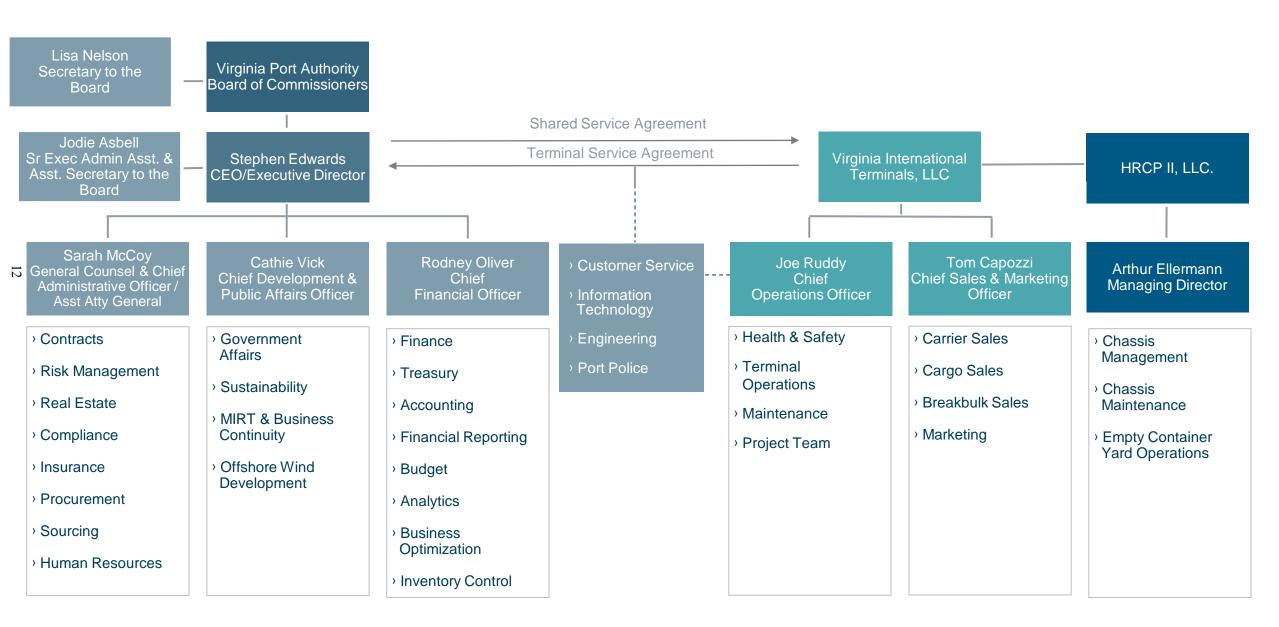
Stephen A. Edwards, CEO and Executive Director

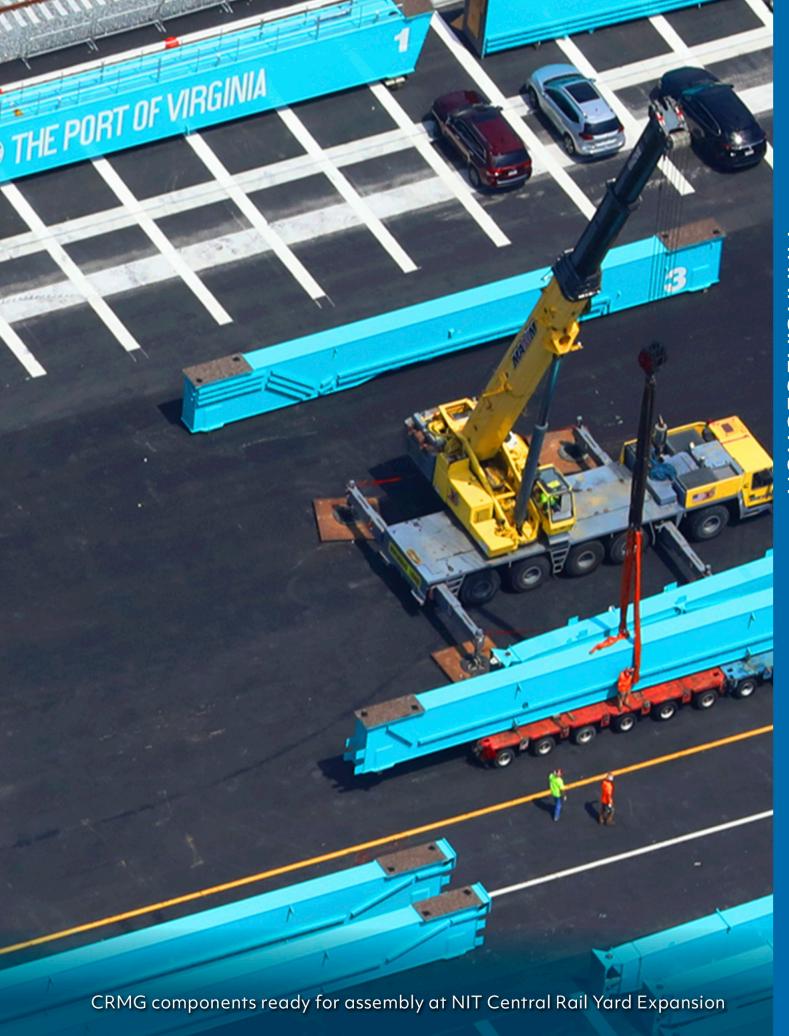
Rodney W. Oliver, Chief Financial Officer and Treasurer to the Board

Lisa S. Nelson, Secretary to the Board

Jodie L. Asbell, Senior Executive Administrative Assistant to the Executive Director and Assistant Secretary to the Board

## The Port of Virginia Organizational Chart







#### INDEPENDENT AUDITOR'S REPORT

The Honorable Glenn Youngkin Governor of Virginia

The Honorable Janet D. Howell Chair, Joint Legislative Audit and Review Commission

The Board of Commissioners Virginia Port Authority

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the financial statements of the business-type activities and fiduciary activity of the Virginia Port Authority (Authority), a component unit of the Commonwealth of Virginia, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the business-type activities and fiduciary activity of the Authority, as of June 30, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the *Specifications for Audits of Authorities, Boards, and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards and specifications are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis and the required supplementary information on pages 17-27 and 80-84, respectively, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Authority's basic financial statements. The supplementary information on pages 86-87 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for the other information included in the annual comprehensive financial report. The other information comprises the introductory section, statistical section, and compliance section as listed in the table of contents, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated September 1, 2023 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering Authority's internal control over financial reporting and compliance.

PBMares, LLP

Harrisonburg, Virginia September 1, 2023

#### VIRGINIA PORT AUTHORITY

#### MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A) YEAR ENDED JUNE 30, 2023

#### (Unaudited)

Our discussion and analysis of the Virginia Port Authority's ("VPA" or "the Authority") financial performance provides an overview of VPA's financial activities as of and for the Fiscal Year ended June 30, 2023 (FY2023), with selected comparative information for the Fiscal Year ended June 30, 2022 (FY2022). It should be read in conjunction with the Authority's accompanying financial statements and notes to financial statements. Virginia International Terminals, LLC (VIT) is presented in the Authority's financial statements as a blended component unit to emphasize that it serves or benefits those outside of the Authority, but the unit is, in substance, part of the primary government's operations even though it is a separate legal entity. This discussion focuses on the blended presentation of VPA with VIT, and to the extent relevant, the results of VIT will include references accordingly. Unless explicitly indicated otherwise, all dollar amounts herein are expressed in thousands.

#### **ABOUT THE AUTHORITY**

The Virginia Port Authority was established in 1952 and operates as a political subdivision of the Commonwealth of Virginia for the purpose of stimulating commerce within the Commonwealth, through the promotion of the shipment of goods and cargoes through the ports, improvement of the navigable tidal waters within the Commonwealth and, in general, engaging in any activity within the scope of its mission which may be useful in developing, improving, or increasing commerce of the ports of the Commonwealth. The Authority owns and is responsible for the operations and security of three marine terminals: Norfolk International Terminals (NIT), Portsmouth Marine Terminal (PMT), and Newport News Marine Terminal (NNMT), and an inland intermodal facility, the Virginia Inland Port (VIP) located in Front Royal, Virginia. The Authority is also responsible for the operations and security of two leased marine terminals: Virginia International Gateway (VIG), located in Portsmouth, Virginia and Richmond Marine Terminal (RMT), located in Richmond, Virginia on the James River. These facilities primarily handle import and export containerized, break-bulk and ro-ro cargoes. VIT operates each facility.

A Board of Commissioners governs the Authority. The Board is composed of the State Treasurer, the Chief Executive Officer of the Virginia Economic Development Partnership, and 11 members appointed by the Governor. Commissioners serve staggered five-year terms, and may serve a maximum of two consecutive terms.

As a key element of Virginia's economy and link in the national supply chain, the Authority is guided by the following mission statement:

The Port of Virginia delivers opportunity by driving business to, and through, the Commonwealth.

#### FINANCIAL HIGHLIGHTS

- VPA's net position increased by \$218,835 in FY2023 compared to an increase of \$163,144 during FY2022. Net position at June 30, 2023 was \$1,452,558.
- Operating income for VPA on a comparable basis decreased from \$268,054 to \$168,607.
- Volume of 1.9 million containers (3.4 million twenty-foot equivalent units, or TEUs) moved through the terminal properties during FY2023, which was 151 thousand containers (7%) fewer than FY2022.
- Liquidity remains strong, with net working capital of \$927,770 and a current ratio (current assets divided by current liabilities) of 4.7 at June 30, 2023. Unrestricted cash and investments at June 30, 2023 were \$792,812.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

Governmental accounting policy, practice and procedures fall under the auspices of the Governmental Accounting Standards Board (GASB). The Authority's financial transactions and subsequent statements are prepared according to the GASB Statement No. 34 reporting model, as mandated by GASB. The purpose of this reporting model is to consolidate two basic forms of governmental accounting, governmental operations (such as municipalities) and proprietary operations (those entities such as the Authority which generate their own revenues and, therefore, more closely resemble a private business), into statements that give the reader a clearer picture of the financial position of the government as a whole. The Authority considers itself a proprietary form of government and its specific financial transactions are recorded in a single enterprise fund.

As stated above, the Authority operates as a single enterprise fund with one blended component unit, VIT. The financial statements are prepared on the accrual basis of accounting; therefore, revenues are recognized when earned and expenses are recognized when incurred. Please refer to Note 1 in the accompanying notes to financial statements for a summary of the Authority's significant accounting policies. Following the MD&A are the basic financial statements, notes to financial statements and required supplementary information of the Authority, along with its blended component unit, VIT. These statements, notes and statistical information, along with the MD&A, are designed to provide readers with a more complete understanding of the Authority's finances as a governmental unit and on a consolidated basis.

The financial section of this annual report consists of four parts: MD&A, the basic financial statements, the notes to financial statements, and required supplementary information. The report includes the following three basic financial statements: the Statement of Net Position, the Statement of Revenues, Expenses, and Changes in Net Position, and the Statement of Cash Flows. Two additional statements are included as required by GASB Statement No. 84, *Fiduciary Activities*: the Statement of Fiduciary Net Position, and the Statement of Changes in Fiduciary Net Position. The relevance of these two additional statements is to provide additional information about postemployment benefit arrangements that are fiduciary activities of the Authority or its component unit, VIT, as of the reporting date.

#### **Statement of Net Position**

The Statement of Net Position presents the financial position of the Authority at the end of the fiscal year. The statement includes all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the Authority. Net position, the difference between total assets and deferred outflows of resources, and total liabilities and deferred inflows of resources, is one indicator of the current fiscal health of the organization and the Authority's financial position over time.

A condensed summary of the Authority's assets and deferred outflows of resources, liabilities and deferred inflows of resources, and net position at June 30, 2023 and 2022, respectively, follows:

#### **Condensed Summary of Statements of Net Position**

						Increase/			
		2023		2022	(]	(Decrease)			
		(In Thousands)							
Assets:	ф	1 101 540	ф	671.061	Ф	500 605			
Current assets	\$	1,181,548	\$	671,861	\$	509,687			
Capital assets, net		5,503,711		5,318,598		185,113			
Other noncurrent assets		447,039		269,714		177,325			
<b>Total assets</b>		7,132,298		6,260,173		872,125			
Deferred outflows of resources		58,020		34,750		23,270			
Total assets and deferred outflows									
of resources		7,190,318		6,294,923		895,395			
Liabilities:									
Current liabilities		253,778		110,028		143,750			
Noncurrent liabilities		5,423,347		4,880,276		543,071			
<b>Total liabilities</b>		5,677,125		4,990,304		686,821			
Deferred inflows of resources		60,635		70,896		(10,261)			
Total liabilities and deferred inflows									
of resources		5,737,760		5,061,200		676,560			
Net position:									
Net investment in capital assets		474,318		429,234		45,084			
Restricted		174,253		136,866		37,387			
Unrestricted		803,987		667,623		136,364			
<b>Total net position</b>	\$	1,452,558	\$	1,233,723	\$	218,835			

#### ASSETS AND DEFERRED OUTFLOWS OF RESOURCES

Current assets increased \$509,687 (76%) from year to year. Balances in current cash and cash equivalents and investments increased \$525,911 year over year, accounting for most of the overall change in current assets. This increase is attributable to sustained positive operating cash flow throughout the year as well as capital infusions received from external parties in support of ongoing terminal improvement projects. The free cash generated by operations has been used to build additional liquidity in current investments needed to enhance resiliency and maintain funding requirements of pending and ongoing capital investment projects. Offsetting these increases slightly is a decrease to accounts receivable of \$24,301, a result of the decrease in revenues and the timing of those revenues. In May and June of fiscal year 2022, VIT experienced record volumes and a record number of containers dwelling on terminal. The end result of this activity was a significantly higher level of receivables at June 30, 2023. Throughout fiscal year 2023, VIT experienced volumes and dwell times at normalized levels, while collections of those revenues remained strong, resulting in lower receivables.

Net capital assets, right-to-use lease assets and subscription assets (the cost of capital assets, less accumulated depreciation and amortization) increased \$185,113 over the prior year as the Authority continues to invest in terminal infrastructure modernization and improvements. During the fiscal year, these investments totaled \$247,908 and consisted of improvements to transform PMT into an offshore wind hub; optimization of the North Berth of NIT; and continued expansion of NIT's Central Rail Yard. Additionally, investments were made in new ship to shore cranes capable of handling the largest ships calling our terminals and continuing life cycle replacements of its fleet of shuttle trucks and other terminal equipment. The Authority also recognized additional right-to-use lease assets of \$134,861, primarily related to VIT's completion of its chassis fleet expansion. These efforts resulted in the on-hire of more than 4,000 new chassis as well as the execution of lease extensions for another 3,562 chassis. Offsetting the increase from these improvements was \$198,897 in depreciation and amortization expense. See notes 5, 6 and 12 in the notes to the financial statements for additional discussion.

The increase to other non-current assets is principally the result of increased balances in cash restricted for more than one year and investments with maturities greater than one year of approximately \$198,492. As noted previously, the Authority has sought to increase its resiliency to external forces and maintain the ability to sustain current and future funding requirements through strategic replenishment of its investment accounts, both short term and long term. See notes 2 and 3 to the consolidated financial statements for additional discussion. Higher investment balances were partially offset by changes in VIT's net pension asset from FY2022. As a result of unfavorable investment returns experienced during fiscal year 2022, the VIT's pension plans were valued as a net pension liability of \$2,454, presented in the comparative statements above as a \$19,889 reduction to other assets and a \$2,454 increase to noncurrent liabilities. See note 9 in the notes to the financial statements for additional discussion.

The increase to deferred outflows of resources is almost entirely associated with the valuation of the net pension liability resulting from changes to actuarial assumptions; differences in expected and actual experience; and differences between projected and actual investment earnings, the latter of which is driving the majority of the increase, as discussed immediately above. Deferred outflows related to bonds stayed flat year over year, with decreases due to amortization offsetting new deferred amounts resultant from the defeasance of the Authority's Series 2018 Commonwealth Port Fund Revenue Bonds. See notes 6 and 7 to financial statements for additional discussion of bonds and other indebtedness.

#### LIABILITIES AND DEFERRED INFLOWS OF RESOURCES

Current liabilities increased by \$143,750 when compared to FY2022. The largest contributor to the variance is the net increase to the current portion of unearned revenues of \$76,688, which rose sharply in conjunction with the commencement and funding of the PMT Offshore Wind project and the NIT North Optimization project. The PMT Offshore Wind project is primarily funded by Dominion Energy of Virginia (Dominion) and requires Dominion to provide certain funding amounts to the Authority prior to those costs being incurred. The NIT North Optimization project, on the other hand, received \$266,000 in funding from the Commonwealth of Virginia, the sum of which will be recognized over the duration of the project, as costs are incurred. The other significant portion of the increase is due to accounts payable (AP) and accrued expenses, which increased \$51,743, primarily due to significant construction costs incurred at June 30, 2023 pending payment. The Authority also recorded an additional \$5,855 in retainage payable, recognizing its unpaid obligations on certain construction expenses incurred but not yet billed by the contractor. Lastly, as noted above, the Authority recorded a significant amount of right-to-use lease and subscription assets, which require recognition of commensurate lease and subscription liabilities. As a result, the current portion of lease and subscription liabilities increased \$6,775.

Noncurrent liabilities at June 30, 2023 increased by \$543,071. \$244,863 of this increase is attributable to the long-term portion of unearned revenues, which saw a sharp increase in FY2023, as discussed immediately above. Another \$153,737 of the increase is attributable to the long-term portion of lease and subscription liabilities, commensurate with its right-to-use lease and subscription asset activity discussed in the Assets section. Lastly, in support of the NIT North Optimization project and in an effort to leverage favorable borrowing conditions, the Authority issued \$201,195 in Commonwealth Port Fund Revenue Bonds. \$148,520 of the proceeds will be used to fund the costs associated with the NIT North Optimization project while the remaining \$52,675 of the proceeds were used to refund the Series 2018 Bonds (Taxable). As a result of this issuance, the Authority's long-term portion of debt increased \$144,919.

Additionally, the Authority is carrying \$68,883 in debt related to Master Equipment Lease Program arrangements (MELP).

The Authority's debt service reduced principal related to the Revenue Bonds and MELP borrowings by \$24,911 during FY2023. The VIG lease liability, including VIG installment purchases increased by \$52,535 as a result of negative principal amortization from interest expense exceeding scheduled lease payments until contractual lease payments escalate to a level where positive principal amortization will begin (currently estimated to occur in calendar year 2037). See Note 6 to financial statements for further detail regarding the Authority's long-term indebtedness.

The \$10,261 decrease in deferred inflows of resources is attributable to the Authority's revenue leases, with approximately \$5,694 of the decrease due to regular amortization of the deferred inflows of resources and approximately \$4,593 related to a lessee opting to not exercise its renewal option with the Authority, contrary to management's estimate at the inception of the lease.

#### **NET POSITION**

Net investment in capital assets represents the land, buildings, infrastructure, improvements, and equipment, etc., less the accumulated depreciation and amortization and outstanding liabilities related to those capital assets. This portion of net position increased by \$45,084, driven by net increases in capital assets (as discussed previously), which were partially offset by increases in related debt and lease liabilities (as discussed previously). For liquidity purposes it should be noted the resources required to repay the debt incurred to purchase and develop the capital assets must be provided annually from terminal operations (principally those of the blended component unit – VIT) and appropriation (Commonwealth Port Fund), since the capital assets themselves generally are not monetized to liquidate liabilities. Further detail of the Authority's capital assets can be referenced in Note 5 to financial statements.

Net position - restricted represents resources, principally cash and investments, which are subject to external restrictions on how they can be used pursuant to the terms of applicable bond resolutions, as well as restrictions or other terms imposed by grantors. The increase in balances at June 30, 2023 is attributable to higher cash balances held by the Commonwealth of Virginia Treasury Department.

The remaining unrestricted net position may be used to fund the Authority's other ongoing obligations and initiatives. The favorable operating result, along with the investments purchased to optimize available cash, contributed to the 20% increase in the FY2023 balance.

#### Statement of Revenues, Expenses, and Changes in Net Position

All of the current year's revenues and expenses are accounted for in the Statement of Revenues, Expenses, and Changes in Net Position. This statement measures the results of operations and can be used to determine whether the fiscal condition has improved or worsened during the year. A condensed summary of the Authority's revenues, expenses, and changes in net position for the fiscal years ended June 30, 2023 and 2022, follows:

#### Revenues, Expenses, and Changes in Net Position

				I	ncrease/
	2023 2022				Decrease)
		(In	Thousands)		
Operating revenues	\$ 814,766	\$	897,151	\$	(82,385)
Operating expenses	646,159		629,097		17,062
Operating income	168,607		268,054		(99,447)
Non-operating revenues (expenses), net	(19,543)		(160,678)		141,135
Income before capital contributions	149,064		107,376		41,688
Capital contributions:					
Commonwealth Port Fund allocation	60,051		57,821		2,230
Capital transactions with other government agencies, net	 9,720		(2,053)		11,773
Increase in net position	218,835		163,144		55,691
Net position, beginning of year	1,233,723		837,493		396,230
Cumulative effect of change in accounting principle			233,086		(233,086)
Net position, end of year	\$ 1,452,558	\$	1,233,723	\$	218,835

Approximately 98% of the Authority's operating revenues originate from terminal operating revenues earned by its blended component unit – VIT. Security surcharge fees levied by the Authority, separate from the terminal operations of VIT, account for the majority of the remainder, meaning that substantially all of the operating revenues of the Authority originate from the operation of the terminal properties. The remainder of operating revenues are principally attributable to operating grants from state and federal governments.

FY2023 operating revenues decreased \$82,385 from FY2022, primarily driven by a 32% (\$59,986) decrease in loaded container storage revenue, a direct result of the global supply chain congestion issues easing and fluidity in cargo movement returning to normal levels. In addition to declines in dwell times, the Authority also recognized declines in its container volume of 7%. Consequently, net container unit rate revenues decreased \$25,532, representing a 6% overall decline partially mitigated by a higher than normal increase to the Authority's Schedule of Rates driven by high inflation at the beginning of the fiscal year. Additionally, the Authority maintains a fleet of container chassis for short term rental by logistics companies and shippers. For much of fiscal year 2022, the chassis fleet operated with a utilization rate of close to 100% as the number of chassis available for rent became fewer and fewer. As supply chain congestion issues resolved themselves and volumes began to normalize, the Authority also observed utilization rates begin to decline, ultimately resulting in a \$6,381 decline in chassis rental revenues. Despite the decline in container volume, the Authority performed 30% more stevedore lifts during FY2023, many of which were subject to a new contract with a shipline. As a result, the revenue declines noted above were offset to an extent by \$14,239 in higher stevedoring revenue compared to FY2022. Operating grant revenue decreased by \$2,604.

In contrast to the decreases in volume and operating revenues noted above, total operating expenses increased by \$17,062, or 3%, in FY2023.

Through significant capital investments in its two largest terminals, NIT and VIG, the Authority has been able to leverage a more predictable and manageable operating cost model than previously experienced prior to the advances in semi-automation. This dynamic means that the Authority's operating results are more sensitive to changes in volume, but has also provided the Authority with positive operating leverage to combat these swings in volume. During FY2023, in response to lower volume-driven revenues, the Authority was able to control its terminal operations expense, despite significant headwinds outside of the Authority's control including inflation, higher labor rates, pension expense and cyber insurance rates. First, it leveraged its world-class safety performance to secure lower workers' compensation insurance rates resulting in savings of more than \$7,168. The Authority also closely managed cross terminal container transfers, resulting in lower dray cost of \$3,617. Lastly, and perhaps most notably, the Authority was able to scale its operating labor costs and third-party stevedoring expenses through 1) the capture of additional stevedoring market share and 2) managing shift work to lower the number of total and premium hours paid, resulting in lower labor and stevedoring cost of \$8,260.

Conversely, the Authority's maintenance expenses increased by \$13,419, or 11%. As noted above, investments in the terminals' infrastructure and equipment over the past several years have provided significant operational improvements. However, this has also translated into more complex equipment to maintain. In addition to more complex equipment, external factors such as the rise in the price of steel and other parts, higher labor costs and higher tire prices have also made these repairs more costly on a per unit basis. These factors, coupled with the fact that more than 40% of the asset base maintained by the Authority has fallen out of warranty coverage over the past three years, account for the majority of the noted increase. Other factors impacting terminal maintenance expense include a higher pension expense due to the timing of the valuation of plan assets coinciding with poor market conditions and increases in equipment rental necessary to address extraordinarily long lead times on replacement parts and equipment orders.

General and administrative expenses remained essentially flat in comparison to FY2022. Despite higher costs associated with "normal" inflation, higher pension expense (as discussed previously) and the resumption of marketing and travel efforts, headcount levels and other discretionary spending were managed tightly in order to control costs in this category.

Depreciation and amortization expense increased \$6,909 (4%) primarily due to increases associated with right-touse lease assets and subscription assets. Depreciation and amortization associated with traditional capital assets remained essentially flat year over year.

Net non-operating revenues/expenses were \$141,135 favorable to FY2022. Non-operating grant revenues comprise \$115,600 of this variance, as the Authority made significant progress during FY2023 on several capital projects that are funded, in part, by federal or state grants as well as contributions received from private entities. The most significant of these projects include the NIT Central Rail Yard Expansion, PMT Offshore Wind Development, and NIT North Optimization. Revenues associated with these projects are recognized as costs qualifying under the applicable grant agreement are incurred. In addition to capital-related revenues, the Authority also recognized a \$26,559 increase in its investment income, recovering all of the mark-to-market losses incurred during FY2022 combined with the scheduled investment interest. In addition to increases from pure market adjustments, earnings associated with higher overall investment balances also played a role in the overall increase, as the Authority was able to re-invest large portions of the free cash flows earned as a result of the record volumes and record operating results experienced during FY2022.

Capital contributions from the Commonwealth Port Fund (CPF) – allocations appropriated from the Transportation Trust Fund - are generally restricted in purpose to enhancement/major maintenance of the Authority's terminal facilities through direct reimbursement or service of debt supported by the CPF allocation. The increase of \$2,230 from FY2022 is the result of timing regarding the collection of the supporting tax revenues/fees and, while relatively stable in nature on a historical basis, is not controllable by the Authority. Proceeds from the primary government increased most notably due to funding by the Commonwealth of Virginia of \$22,900 in new revenue to support the PMT Offshore Wind project, offset in part by timing differences related to channel dredging activity.

#### **Statement of Cash Flows**

The Statement of Cash Flows provides information about changes in cash and cash equivalents during the reporting period. The statement reports this activity in the context of operating, financing, and investing activities, and provides insight as to the major sources and uses of cash applicable to the fiscal year. A condensed summary of the Statement of Cash Flows for FY2023 and FY2022, respectively, follows:

#### **Cash Flows**

				]	ncrease/
	2023		2022	(I	Decrease)
		(In	Thousands)		
Net cash provided by operating activities	\$ 398,030	\$	429,671	\$	(31,641)
Net cash used in non-capital financing activities	(1,748)		(338)		(1,410)
Net cash provided by (used in) capital and related financing					
activities	307,399		(154,686)		462,085
Net cash used in investing activities	 (288,733)		(137,426)		(151,307)
Net increase in cash and cash equivalents	414,948		137,221		277,727
Cash and cash equivalents:					
Beginning of year	323,676		186,455		137,221
End of year	\$ 738,624	\$	323,676	\$	414,948

Cash flows provided by operating activities decreased by \$31,641 from FY2022. The majority of the Authority's operating cash flow is generated through the operations of its blended component unit – VIT. The decrease is the direct result of the lower volumes and ancillary revenues earned during the year, as previously discussed above. Despite the decreases in revenues, VIT was able to control other variable operating costs to yield cash flow sufficient to meet the Authority's debt service obligations, sustain and fund new and underway capital projects, and maintain its overall liquidity position.

Cash provided by non-capital financing activities were negligible during FY2023 The expenditures associated with this activity are reimbursable by the Commonwealth and the U.S. Army Corps of Engineers, resulting in cash flows that mostly offset against each other, with fluctuations due to timing.

Cash flow related to capital and related financing activities was \$462,085 higher, resulting in positive cash flow from these activities compared to a use of cash in FY2022. During FY2023, the Authority began construction, in earnest, on two major capital improvement projects where the Authority is receiving significant funding support from external parties: the PMT Offshore Wind project and the NIT North Optimization project. As part of the funding strategy for the NIT North Optimization project, the Authority sought support from the Commonwealth of Virginia, and received this support through a lump-sum payment of \$266,000 at the beginning of the year. In addition to this funding from the Commonwealth, the Authority also issued new Commonwealth Port Fund Revenue Bonds to fund this project, with gross proceeds amounting to \$230,147, \$59,270 which was used to defease its Series 2018 Revenue bonds. The PMT Offshore Wind project is primarily being funded by the lessee of this portion of the terminal, Dominion, through regular and recurring cash infusions sufficient to cover contractual commitments as incurred; these transfers totaled \$80,770 in FY2023. As a result of these, and other ongoing capital projects discussed earlier, overall investment in capital assets increased significantly to \$178,838 in FY2023. In addition to the funding sources noted above, the Authority also received \$88,811 in support from federal and state agencies, a direct result of the Authority's continued efforts to identify and secure relevant grant monies. Lastly, the Authority expended \$8,610 more in facility lease payments related to the VIG Lease, as a result of the abnormally high inflation numbers observed at the end of FY2022.

In FY2023, the Authority used \$288,733 in cash related to investing activities, a \$151,307 increase over FY2022. Because of the increase in operating cash flows noted above and the ability to secure alternative sources for funding of capital projects, the Authority was able to continue adding to its investment portfolio during the fiscal year after meeting debt service and capital investment requirements. See the Statement of Cash Flows and Note 2 to the financial statements for more information about the Authority's investment activity and investments.

#### CAPITAL ASSET AND DEBT ADMINISTRATION

#### **Capital Assets**

The investment in capital assets for the Authority at June 30, 2023, carried at historical cost less accumulated depreciation and amortization, primarily includes land, buildings, wharves, roads, drainage and lighting systems, and equipment.

During the year, VPA made significant investments in the following principle areas:

- Development of PMT to serve as an Offshore Wind Hub
- Optimization and Modernization of North NIT
- NIT Central Rail Yard Expansion Infrastructure and Container Handling Equipment
- Ten new Ship-to-Shore Cranes for use at VIG and NIT
- Eleven new Hybrid Shuttle Trucks for VIG and NIT

Further detail of capital asset activities can be found in Note 5 to the financial statements. Additional information related to right-to-use lease assets can be found in Note 5 and Note 6 to the financial statements.

#### **Debt and Installment Purchase Obligations**

At June 30, 2023, the Authority had \$5,217,652 in outstanding liabilities related to either bond, installment purchase, or lease liabilities, excluding deferred items. Of this balance, \$4,377,233 is in the form of lease liabilities (the two largest being the VIG lease in the amount of \$4,146,111, and \$210,126 related to chassis lease arrangements). Revenue bonds outstanding consist of \$585,600 in Port Facilities revenue bonds and Commonwealth Port Fund revenue bonds issued by the Authority with \$42,323 of issuance premiums. Installment purchase liabilities consist of \$68,883 in Master Equipment Lease Program (MELP) financing and \$143,613 in installment purchase liabilities related to the VIG Phase II Expansion.

Pursuant to Resolution 16-9, Port Facilities Revenue Refunding Bond Series' 2016A, 2016B and 2016C were issued in November 2016 for a combined par value of \$280,530 to refund Series 2010, 2015A, 2015B and 2013 Port Facilities Revenue Refunding Bonds, as well as refund the outstanding principal related to existing Master Equipment Lease financings. The 2016A, 2016B and 2016C Series are subordinate to the VIG lease (which is deemed a senior obligation in credit priority), are supported by terminal revenues and carry underlying ratings of A1 and A from Moody's Investor Service, Inc. and Standard and Poor's Rating Services, respectively.

The Authority's bond covenants for Port Facilities Revenue Bonds require the net revenues available to pay debt service, as defined in Resolution 16-9, to cover 100% of current expenses. Also, the greater of aggregate net revenue and aggregate adjusted net revenue as defined in Resolution 16-9 are required to be not less than 110% and 125%, respectively, of the aggregate principal and interest requirements for the applicable bond year. Additionally, the sum of net revenue and capital expenditures are required to be not less than 100% of the sum of the aggregate principal and interest requirements for the applicable bond year. The debt service coverage requirements based on the foregoing criteria were exceeded for FY2023. See the Compliance Section for further detail.

As security for the VIG lease and for outstanding Port Facilities Revenue Bonds, the Authority is required to apportion its monthly net revenue in order of priority to (1) satisfy required minimum levels of operating cash, (2) set aside sufficient funds to pay the next monthly VIG lease payment, (3) set aside sufficient funds to satisfy the next monthly debt service deposit, (4) replenish any required debt service reserves which have been drawn upon – no such drawings have occurred or are outstanding – and (5) contribute to supplemental residual reserves to be used for any lawful purpose. We anticipate that cash flows for the upcoming operating cycle will be sufficient to meet these requirements. From time to time, the Authority will utilize a portion of its supplemental residual reserves to fund in part or in whole capital expenditures, and to buffer timing differences in monthly cash flow that can occur from seasonal trends or significant expenditures, and to withstand periods of adversity where operating cash flow may be diminished for an extended period.

Commonwealth Port Fund Revenue bonds issued in 2012, 2020 and 2023 outstanding at June 30, 2023 are supported by the Authority's 2.5% allocation of the Commonwealth of Virginia's Transportation Trust Fund (TTF). The bonds are also backed by a sum sufficient appropriation from the Commonwealth and carry underlying ratings of AA+ from Fitch Ratings, Inc., an AA+ rating from Standard and Poor's, and an Aa1 rating from Moody's Investor Services.

Additionally, as part of its continuing capital investment program, the Authority may elect to finance certain future investments with either Port Facilities Revenue Bonds or Commonwealth Port Fund Revenue Bonds offerings ("new money"), however this will depend on multiple factors such as interest rates, borrowing capacity, cash flow and investment trends, etc.

More details on long-term debt can be found in Notes 6 and 7 to the financial statements.

#### ECONOMIC AND OTHER FACTORS AND RECENT DEVELOPMENTS

Looking ahead to fiscal year 2024, we expect current trends to continue, with volumes expected to remain essentially flat in comparison to fiscal year 2023. However there are several variables which could negatively impact volume demand. These include, but are not limited to: expectation of a recession in the United States or globally, uncertainty over inflation and associated interest rate increases, geopolitical tensions (i.e. the ongoing war in Ukraine, trade volumes from China), and a normalization of the U.S. East Coast supply chain. However, participants in the global supply chain have learned valuable lessons over the past 18-24 months and are enacting changes to become more resilient to the issues surfaced during that same time frame. Most notably, companies are diversifying the countries from which they source their goods and products, with more cargo originating from Southeast Asia and the Indian sub-continent. Additionally, both importers and exporters are rethinking where their goods are entering or exiting the country and instead leveraging access to efficient rail networks to reduce total transit time, which presents opportunities to organically grow volume.

The Authority's terminals are currently performing at world-class levels, which is sustaining the leverage to control operating cost as well as attract new volume to fill the additional capacity. Expected to become operational in the middle of fiscal year 2024, NIT's Central Rail Yard Expansion project intends to further increase those service levels and reduce operating costs all while adding capacity to a strategic area of growth. The Authority is also leveraging this normalization period to focus on the optimization of the North Berth of NIT, which will provide significant capacity and efficiency enhancements in order to be able to handle anticipated growth.

In FY2022, the Authority executed leases with Dominion and Siemens Gamesa intended to anchor PMT as a hub for the development and deployment of the Commonwealth of Virginia Offshore Wind (CVOW) farm. Preparations are underway for VIT to commence stevedoring the massive component pieces associated with this project, starting in October 2023 and continuing through the duration of the project. The port is proud to participate in this particular endeavor to support reliable renewable energy and expand upon its mission in a way that, as of a few years ago, was not conceived.

Additionally, during FY2023, the Authority extended its commitment to purchase its electricity needs from renewable sources through an agreement with Rappahannock Electric Cooperative. This agreement ensures that the port's operational needs will be 100% sourced by clean electricity sources by fiscal year 2025, well ahead of its original schedule.

Many of the Authority's capital projects, either directly or indirectly through bond issues, are funded from the TTF. The current allocation to VPA is 2.5%, apportioned from a revenue pool consisting of a portion of state sales and use tax, motor vehicle and gas taxes, and other related revenues. From FY2022 to FY2023, the Authority's apportionment in dollars increased from \$57,821 to \$60,051.

This document, including the attached letters and commentary, may contain discussion or statements that might be considered by a reader to be forward looking – that is, related to future, not past, events. Forward-looking statements by their nature contain degrees of uncertainty. Various risks and uncertainties, such as those included in the notes to the financial statements, may cause actual future results or actions to be materially different from those that may be indicated by any of our forward-looking statements. Such statements reflect opinions and indications as of the date of this report, and we are not obligating ourselves to revise or publicly release the results of any revision to such forward-looking statements in light of new information or future events.

#### CONTACTING THE AUTHORITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, customers, investors and creditors with a general overview of the Authority's finances and to show the Authority's accountability for the money we receive. If you have questions about this report or need additional financial information, contact the Authority's Finance Division at 600 World Trade Center, Norfolk, VA 23510-1679.

### VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC STATEMENT OF NET POSITION

June 30, 2023

		Authority		Virginia International erminals, LLC	Eliminations		Total siness-Type Activities
	1	Aumorny	1 (	(In Tho		I	Activities
ASSETS				(111 11101	.surrus)		
Current assets:							
Cash and cash equivalents	\$	104,417	\$	30,000	\$ -	\$	134,417
Investments		302,652		-	· -		302,652
Restricted assets:							
Cash and cash equivalents		597,624		-	-		597,624
Investments		19,592		-	-		19,592
Accounts receivable, net		2,060		47,367	(56)		49,371
Due from other governments		45,320		-	-		45,320
Due from related parties		11,167		-	(11,167)		_
Inventories, net		_		24,952	-		24,952
Prepaid expenses and other		269		4,341	_		4,610
Leases receivable, current portion		1,760		1,250	-		3,010
Total current assets		1,084,861		107,910	(11,223)		1,181,548
Noncurrent assets:							
Investments		355,743		-	-		355,743
Restricted assets:							
Cash and cash equivalents		6,583		-	-		6,583
Investments		24,557		-	-		24,557
Leases receivable, noncurrent portion		41,637		12,771	-		54,408
Non-depreciable capital assets		473,426		8,067	-		481,493
Depreciable capital assets, net		900,529		28,014	-		928,543
Right-to-use lease and subscription assets, net		3,883,068		210,607	-		4,093,675
Other noncurrent assets		<u>-</u>		5,748	-		5,748
Total noncurrent assets		5,685,543		265,207	-		5,950,750
Total assets		6,770,404		373,117	(11,223)		7,132,298
DEFERRED OUTFLOWS OF RESOURCES							
Bond refundings, net		23,881		-	-		23,881
Pensions and OPEB, net		8,652		25,487	-		34,139
Total deferred outflows of resources		32,533		25,487	-		58,020
Total assets and deferred outflows							
of resources	\$	6,802,937	\$	398,604	\$ (11,223)	\$	7,190,318

The accompanying Notes to Financial Statements are an integral part of this statement.

## VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC STATEMENT OF NET POSITION (CONTINUED) June 30, 2023

		A d ·	In	Virginia ternational	E1.	. ,.	Busin	Total ness-Type
		Authority	1 er	minals, LLC (In Tho		minations	A	etivities
LIABILITIES				(In Tho	изиниз	9)		
Current liabilities:								
Accounts payable and accrued expenses	\$	68,008	\$	34,295	\$	(56)	\$	102,247
Interest payable		8,554		-		-		8,554
Retainage payable		5,855		-		-		5,855
Long-term debt, current portion		28,585		-		-		28,585
Lease and subscription liabilities, current portion		1,550		24,126		-		25,676
Obligations under securities lending		6,173		-		-		6,173
Unearned revenue, current portion		76,688		-		-		76,688
Due to parent member		-		11,167		(11,167)		-
Total current liabilities		195,413		69,588		(11,223)		253,778
Noncurrent liabilities:								
Long-term debt, noncurrent portion		811,834						811,834
Lease and subscription liabilities, noncurrent portion		4,161,207		190,350		_		4,351,557
Pension and OPEB liabilities, net		10,311		3,091				13,402
Unearned revenue, noncurrent portion		244,863		5,071		_		244,863
Other noncurrent liabilities		244,005		1,691		_		1,691
				-,0,-				-,07
Total noncurrent liabilities		5,228,215		195,132		-		5,423,347
Total liabilities		5,423,628		264,720		(11,223)		5,677,125
DEFERRED INFLOWS OF RESOURCES								
Bond refundings, net		79		-		-		79
Leases		32,514		12,652		-		45,166
Pensions and OPEB, net		3,249		12,141		-		15,390
Total deferred inflows of resources		35,842		24,793		-		60,635
Total liabilities and deferred inflows								
of resources		5,459,470		289,513		(11,223)		5,737,760
of resources		3,439,470		289,313		(11,223)		3,/3/,/60
NET POSITION								
Net investment in capital assets		442,106		32,212		_		474,318
Restricted for:								
Debt service		174,253		-		-		174,253
Unrestricted		727,108		76,879		-		803,987
Total net position		1,343,467		109,091		-		1,452,558
Total liabilities, deferred inflows of								
resources, and net position	\$	6,802,937	\$	398,604	\$	(11,223)	\$	7,190,318
, position	Ψ	0,002,737	Ψ	370,004	Ψ	(11,443)	Ψ	1,170,310

The accompanying Notes to Financial Statements are an integral part of this statement.

## VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION For the Year Ended June 30, 2023

	Authority	Virginia International Terminals, LLC	Eliminations	Total Business-Type Activities		
	J		(In Thousands)			
Operating revenues:						
Terminal operating revenues	\$ -		\$ -	\$ 796,269		
Other operating revenues	17,314	(318)	-	16,996		
Other revenues - grants, federal and state	1,501	-	-	1,501		
Operating revenues from component unit	325,836	-	(325,836)			
Total operating revenues	344,651	795,951	(325,836)	814,766		
Operating expenses:						
Terminal operations	756	252,319	-	253,075		
Terminal maintenance	5,126	128,669	-	133,795		
General and administrative	16,430	39,389	-	55,819		
Facility rental	4,573	-	-	4,573		
Depreciation and amortization	164,941	33,956	-	198,897		
Operating payments to Authority		325,836	(325,836)			
Total operating expenses	191,826	780,169	(325,836)	646,159		
Operating income	152,825	15,782	-	168,607		
Non-operating revenues (expenses):						
Investment income, net	23,207	1,471	-	24,678		
Interest expense	(171,059)		-	(176,706)		
Revenue from federal sources	25,821	-	-	25,821		
Revenues from state sources	43,717	_	-	43,717		
Revenues from private sources	66,026	-	-	66,026		
Other expenses	(2,802)	-	-	(2,802)		
Gain (loss) on disposals	(534)	257	-	(277)		
Total non-operating expenses, net	(15,624)	(3,919)	-	(19,543)		
Income before capital contributions	137,201	11,863	-	149,064		
Capital contributions:						
Commonwealth Port Fund allocation	60,051	_	-	60,051		
Payment to federal government - channel dredging	(66,366)	_	-	(66,366)		
Capital contributions from (to) component unit	638	(638)	-	-		
Proceeds from primary government	76,086		-	76,086		
Increase in net position	207,610	11,225	-	218,835		
Net position, beginning of year	1,135,857	97,866	-	1,233,723		
Net position, end of year	\$ 1,343,467	\$ 109,091	\$ -	\$ 1,452,558		

The accompanying Notes to Financial Statements are an integral part of this statement.

# VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC STATEMENT OF CASH FLOWS

For the Year Ended June 30, 2023

	Authority	7	Virginia International Terminals, LLC	Eli	minations	Total siness-Type Activities
			(In Thoi			
Cash flows from operating activities:						
Receipts from customers and users	\$ 383,191	9	822,537	\$	(388,119)	\$ 817,609
Receipts from operating grants	2,802		-		-	2,802
Reimbursement from (to) component unit	24,526		(24,526)		-	-
Other receipts	17,314		-		-	17,314
Payments for operating expenses	(18,619)		(139,553)		-	(158,172)
Payments to employees	 (28,361)		(253,162)		-	(281,523)
Net cash provided by operating activities	 380,853		405,296		(388,119)	398,030
Cash flows from noncapital financing activities:						
Transfer from (to) primary government	73,526		(388,119)		388,119	73,526
Payments for channel dredging activity	(75,274)		_		-	(75,274)
Net cash used in noncapital financing	, , ,					
activities	(1,748)		(388,119)		388,119	(1,748)
Cash flows from capital and related financing activities:						
Defeasance deposits	(59,270)		_		_	(59,270)
Proceeds from long-term debt	230,147		_		_	230,147
CPF contribution	60,781		_		_	60,781
Acquisition of capital assets	(178,838)		(6,230)		_	(185,068)
Payments made on VIG lease liabilities	(103,962)		-		_	(103,962)
Principal paid on other lease liabilities	(1,454)		(23,602)		_	(25,056)
Interest paid on other lease liabilities	(604)		(5,647)		_	(6,251)
Principal paid on long-term debt	(27,830)		-		_	(27,830)
Interest paid on long-term debt	(21,296)		-		-	(21,296)
Issuance costs	43		-		-	43
Transfer from primary government	273,861		_		_	273,861
Net transfers from other state, federal or other private	,					,
agencies	88,811		_		_	88,811
Funding, offshore wind	80,770		-		-	80,770
Proceeds from sale of capital assets	249		1,470		-	1,719
Net cash provided by (used in) capital			· · · · · · · · · · · · · · · · · · ·			
and related financing activities	 341,408		(34,009)		-	307,399
Cash flows from investing activities:						
Proceeds from sales and maturities	873,344		-		-	873,344
Purchases of investments	(1,182,382)		-		-	(1,182,382)
Interest received and other	19,810		495		_	20,305
Net cash provided by (used in) investing	 - ,					
activities	 (289,228)		495		-	(288,733)
Net increase (decrease) in cash and						
cash equivalents	431,285		(16,337)		-	414,948
Cash and cash equivalents, beginning of year	277,339		46,337		-	323,676
Cash and cash equivalents, end of year	\$ 708,624	9	30,000	\$	-	\$ 738,624

# VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC STATEMENT OF CASH FLOWS (CONTINUED)

For the Year Ended June 30, 2023

Authority	Virginia International Terminals, LLC		Eliminations			Total siness-Type Activities
		(In Tho	ısand	ls)		
\$ 152,825	\$	15,782	\$	-	\$	168,607
-		325,836		(325,836)		-
164,941		33,956		-		198,897
4,770		977		-		5,747
1,136		26,271		_		27,407
-				_		(5,209)
62,308		473		(62,308)		473
642		(1,109)		_		(467)
				_		(1,300)
,				_		3,695
-				25		, <u>-</u>
(2,412)				_		(4,150)
(-,)		(-,,,				(1,1)
757		3,573		_		4,330
707		2,070				.,550
\$ 380,853	\$	405,296	\$	(388,119)	\$	398,030
\$ (6,083) 6,083	\$	(649) 649	\$	- -	\$	(6,732) 6,732
\$ 638 66,020 (4,921) 4,921	\$	(638) - (133,033) 133,033	\$	- - - -	\$	- 66,020 (137,954) 137,954
\$	\$ 152,825 164,941 4,770 1,136 62,308 642 (2,376) (1,738) - (2,412) 757 \$ 380,853 \$ (6,083) 6,083 \$ 66,020 (4,921)	\$ 152,825 \$ \$ 164,941	Authority Terminals, LLC  (In Thore  \$ 152,825 \$ 15,782  - 325,836 164,941 33,956 4,770 977  1,136 26,271 - (5,209) 62,308 473 642 (1,109) (2,376) 1,076 (1,738) 5,433 - (25) (2,412) (1,738)  \$ 380,853 \$ 405,296  \$ (6,083) \$ (649) 6,083 649  \$ 638 \$ (638) 66,020 (4,921) (133,033)	Authority   Terminals, LLC   Electric	International Terminals, LLC   Eliminations	International Authority   Terminals, LLC   Eliminations   Authority   Terminals, LLC   Eliminations   Authority   Authority   Terminals, LLC   Eliminations   Authority   Au

# VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC STATEMENT OF FIDUCIARY NET POSITION

June 30, 2023

	(In Thousand.	's)
ASSETS		
Investments held in trust at fair value:		
Short-term bond funds	\$ 3,8	95
Long-term bond funds	9,2	71
Core plus bond funds	43,2	46
Common and preferred stock funds	40,2	28
Other mutual funds	33,1	76
Total assets	129,8	16
NET POSITION		
Restricted for:		
Pension benefits	129,8	16
Total net position	\$ 129,8	16

# VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC STATEMENT OF CHANGES IN FIDUCIARY NET POSITION

For the Year Ended June 30, 2023

	(In Thousands)
Additions:	
Employer contributions	\$ 2,159
Investment income	9,878
Payment credits	46
Total additions	12,083
Deductions:	
Benefit payments and transfers	8,404
Risk transfer payment	16,164
Total deductions	24,568
Change in net position	(12,485)
Net position, beginning of year	142,301
Net position, end of year	\$ 129,816

Unless explicitly indicated otherwise, all dollar amounts herein are expressed in thousands

### Note 1. Summary of Significant Accounting Policies

### A. Reporting Entity

The Virginia Port Authority ("the Authority" or "VPA") was established in 1952, as a political subdivision of the Commonwealth of Virginia (the Commonwealth), for the purpose of performing any act or function which may be useful in developing, improving, or increasing the commerce of the ports of the Commonwealth. A Board of Commissioners composed of 13 members oversees the Authority. The Board consists of the State Treasurer, the Chief Executive Officer of the Virginia Economic Development Partnership, and 11 members appointed by the Governor, subject to confirmation by the General Assembly, who shall serve at the discretion of the Governor. The Authority's major activities are developing water transportation facilities; providing security services; maintaining ports, facilities, and services; providing public relations and domestic and international advertising; and developing Virginia's ports through cargo solicitation and promotion throughout the world.

Virginia International Terminals, LLC (VIT) and its wholly-owned subsidiary, Hampton Roads Chassis Pool II, LLC (HRCP), operate the terminal facilities for VPA. VIT is a single-member limited liability company registered in Virginia with VPA as the sole member. As a result, the Authority has determined that VIT should be included in the Authority's financial statements as a blended component unit. A blended component unit is, in substance, part of the primary government's operations, even though it is a legally separate entity. As a blended component unit, VIT serves or benefits those outside the Authority, but the Authority, as the primary institution, is financially accountable for or closely related to VIT.

The Authority is a discretely presented component unit of the Commonwealth. A separate report is prepared for the Commonwealth, which includes all agencies, boards, commissions, and authorities meeting the discretely presented component unit definition. The Authority is financially accountable to the Commonwealth, or has a relationship with the Commonwealth such that exclusion would cause the Commonwealth's financial statements to be misleading. The Authority serves or benefits those outside of the Commonwealth.

The Authority also reports fiduciary activities (trust funds) in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position. Fiduciary activities are based on activity for the year ended June 30, 2023. Fiduciary funds are excluded from the Authority's basic financial statements and cannot be used to support the Authority's own programs. The Authority is responsible for ensuring that the assets reported in these funds are used for their intended purpose.

The Appropriations Act as enacted by the General Assembly of Virginia established the Authority's budget for the year ended June 30, 2023. No payments can be made out of the state treasury except in pursuance of appropriations made by law.

### B. Basis of Accounting

The activities of the Authority are accounted for as an enterprise fund. The enterprise fund is used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the costs of providing goods and services to the general public on a continuing basis be financed or recovered primarily through user charges.

The Authority prepares its financial statements on the accrual basis of accounting in conformity with accounting principles generally accepted in the United States of America, which provides that revenues are recorded when earned and expenses are recorded when incurred. Grants are recognized as revenue as the applicable activity occurs and when all eligibility requirements imposed by the grantor have been met.

### Note 1. Summary of Significant Accounting Policies (Continued)

### C. <u>Use of Estimates</u>

The Authority prepares its financial statements in conformity with accounting principles generally accepted in the United States of America, which requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Actual results could differ from those estimates.

#### D. Cash and Cash Equivalents

The Authority considers all highly liquid debt instruments purchased with an original maturity of three months or less to be cash equivalents. The Authority invests available cash balances in conformity with the guidelines of the Commonwealth of Virginia.

### E. Investments

All investments of the Authority are reported at fair value.

### F. Accounts Receivable

Accounts receivable principally represent amounts billed to customers for services. Management believes these amounts are fully collectible and no allowance has been recorded as of June 30, 2023 for the Authority. VIT utilizes the allowance method for doubtful accounts. Accounts receivable are shown net of the allowance for doubtful accounts of approximately \$7,652 as of June 30, 2023 for VIT. The allowance for doubtful accounts is an amount management believes will be adequate to absorb losses on existing accounts receivable that are likely to not be collected.

### G. Inventories

Inventories of VIT consist of supplies and equipment parts and are reported using the moving average unit cost method. An inventory allowance has been established for parts identified as obsolete or to be disposed of. The VIT allowance for inventory totaled approximately \$2,998 at June 30, 2023.

### H. Defined Benefit Pension Plan Trust Investments

Investments are reported at fair value. Fair value is the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. The Investment Committee of the Authority determines the valuation policies of the Authority and VIT's defined benefit plans utilizing information provided by the investment advisors, custodian, and actuary.

### I. Capital Assets

Capital assets are generally assets with an initial cost of \$5 or more and an estimated useful life in excess of two years. Capital assets are valued at historical cost or estimated historical cost if actual cost is not available, excluding right-to-use lease and subscription assets, which are stated at the present value of certain required lease and subscription payments.

### Note 1. Summary of Significant Accounting Policies (Continued)

### I. Capital Assets (Continued)

Depreciation and amortization on capital assets is computed using the straight-line method over the estimated useful lives of the assets as follows:

Buildings	3 - 41 years
Improvements	5 - 50 years
Infrastructure	4 - 41 years
Equipment	3 - 28 years

The cost for maintenance and repairs is charged to expense as incurred. When items are retired or otherwise disposed of, the related costs and accumulated depreciation/amortization are removed from the accounts and any resulting gain or loss on such disposition is reflected in non-operating revenues or expenses.

Interest cost associated with the construction of the Authority's capital assets is charged to expense as incurred.

A capital asset is considered impaired when its service utility has declined significantly and unexpectedly. If determined to be permanently impaired, capital assets are reported at the lower of carrying or fair value. Any insurance recoveries associated with events leading to an asset impairment are netted against impairment losses. As of June 30, 2023, the Authority did not have any impaired assets.

#### J. Leases

**Lessee:** For new or modified contracts, the Authority determines whether the contract is a lease. If a contract is determined to be, or contain, a lease with a non-cancellable term in excess of 12 months (including any options to extend or terminate the lease when exercise is reasonably certain), the Authority records a right-to-use lease asset and lease obligation which is calculated based on the value of the discounted future lease payments over the term of the lease. If the interest rate implicit in the lease is not readily determinable, the Authority will use the applicable incremental borrowing rate in the calculation of the present value of the lease payments.

The Authority is a lessee for non-cancellable leases of certain port facilities, office space, land and equipment. The Authority recognizes a lease liability and right-to-use lease asset on the Statement of Net Position. Leases with an initial, non-cancellable term of 12 months or less are not recorded on the Statement of Net Position and expense is recognized as incurred over the lease term.

At the commencement of a lease, the Authority measures the lease liability at the present value of payments expected to be made during the lease term and then reduces the liability by the principal portion of lease payments made. The right-to-use lease asset is measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs, then amortized on a straight line basis over a period that is the shorter of the lease term or the useful life of similar capital assets. Chassis and terminal equipment have useful lives of no longer than 18 years, with lease terms no longer than 10 years.

Lease payments are apportioned between interest expense and principal based on an amortization schedule calculated using the effective interest method.

### Note 1. Summary of Significant Accounting Policies (Continued)

### J. Leases (Continued)

**Lessor:** For new or modified contracts, the Authority determines whether the contract is a lease. If a contract is determined to be, or contain, a lease with a non-cancellable term in excess of 12 months (including any options to extend or terminate the lease when exercise is reasonably certain), the Authority records a lease receivable and a deferred inflow of resources which is calculated based on the value of the discounted future lease payments over the term of the lease. If the interest rate implicit in the lease is not explicit, the Authority may apply the guidance for imputation of interest as a means of determining the interest rate.

The Authority will not recognize a lease receivable and a deferred inflow of resources for leases with a non-cancellable term of less than 12 months, and income is recognized as earned.

The Authority is a lessor for non-cancellable leases of certain real estate and storage facilities. The Authority recognizes a lease receivable and a deferred inflow of resources on the Statement of Net Position.

At the commencement of a lease, the Authority measures the lease receivable as the present value of payments expected to be received during the lease term and then reduces the receivable by the principal portion of lease payments received after satisfaction of accrued interest on the lease receivable, calculated using the effective interest method. The deferred inflow of resources is measured as the initial amount of the lease receivable, adjusted for lease payments received at or before the lease commencement date, then recognized on a straight-line basis as revenue over the lease term.

### K. Subscription Based Information Technology Arrangements (SBITAs)

The Authority adopted GASB Statement No. 96, Subscription Based Information Technology Arrangements (SBITAs), on July 1, 2022. Beginning adjustments to VIT subscription assets and subscription liabilities did not result in a change to beginning net position.

For new or modified contracts, the Authority determines whether the contract is a SBITA. If a contract is determined to be, or contain, a SBITA with a non-cancellable term in excess of 12 months (including any options to extend or terminate the subscription when exercise is reasonably certain), the Authority records a subscription asset and subscription obligation which is calculated based on the value of the discounted future subscription payments over the term of the subscription. If the interest rate implicit in the subscription is not readily determinable, the Authority will use the applicable incremental borrowing rate in the calculation of the present value of the subscription payments.

The Authority recognizes a subscription liability and subscription asset on the Consolidated Statement of Net Position. Subscriptions with an initial, non-cancellable term of 12 months or less are not recorded on the Consolidated Statement of Net Position and expense is recognized as incurred over the subscription term.

At the commencement of a SBITA, the Authority measures the subscription liability at the present value of payments expected to be made during the subscription term and then reduces the liability by the principal portion of subscription payments made. The subscription asset is measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial direct costs, then amortized on a straight line basis over the subscription term.

Subscription payments are apportioned between interest expense and principal based on an amortization schedule calculated using the effective interest method.

### Note 1. Summary of Significant Accounting Policies (Continued)

#### L. Long-Term Obligations

Long-term obligations are reported as liabilities in the Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount with allowable refunding gains or losses recorded as deferred inflows or outflows of resources. Bond issuance costs are expensed as incurred with the exception of bond insurance costs which are reported as deferred outflows of resources and amortized over the term of the related debt.

### M. Compensated Absences

Employee benefits, including accumulated paid time off (PTO), are accrued as liabilities in the period the benefits are earned. Amounts earned and estimated to be paid during the next fiscal year are reported as current liabilities. The Authority maintains a PTO policy applicable to each calendar year where employees earn PTO at varying rates based on tenure. At the end of each calendar year, any unused PTO up to 40 hours may be carried forward for use within the next six months. At June 30, any remaining prior year earned balances not liquidated at that time will be forfeited. Balances are earned on a quarterly basis but available for use on January 1 each year. Leave used over and above the earned amounts at termination are to be repaid to the Authority. VIT has an identical policy. A summary of the changes in this liability for the Authority and VIT follows:

	Е	alance					E	Balance
	Jul	July 1, 2022		Increases	Decreases		June 30, 2023	
				(In Tho	usands	)		
Authority	\$	912	\$	951	\$	(1,414)	\$	449
Blended Component Unit - VIT		1,258		1,339		(1,911)		686

### N. Accrued Workers' Compensation – Blended Component Unit - VIT

Since 1999, VIT participates in a workers' compensation insurance pool and shares risk with other members of the pool. VIT remains obligated under its former self-insured plan for future losses as a result of accidents that occurred prior to April 12, 1999, the date on which it became a member.

Included in accrued expenses for these legacy claims are a workers' compensation claims component and an accrued U.S. Department of Labor assessment component. The workers' compensation claims component consists of VIT's estimate of its continuing liability for injuries which occurred during periods of self-insurance. The accrued U.S. Department of Labor assessment component is VIT's estimate of the present value of its future liability to the U.S. Department of Labor for participation in the U.S. Department of Labor's Second Injury Fund. The total liability has been discounted using a rate of 5.0% at June 30, 2023. VIT expects to pay assessments annually through 2028. The balance at June 30, 2023 is classified in accrued expenses as follows (in thousands):

Workers' compensation claims and U.S. DOL assessment, current	\$ 505
Workers' compensation claims and U.S. DOL assessment, noncurrent	1,691
Total	\$ 2,196

### Note 1. Summary of Significant Accounting Policies (Continued)

#### O. Restricted Assets

Restricted assets are utilized in accordance with the restrictions placed upon the resources. When a cost is incurred, for which both restricted and unrestricted assets are available, management determines on an individual basis how resources are allocated.

#### P. Net Position

The Authority records net position that is subject to external restrictions based on individual agreements. The restrictions are established by the Authority's governing jurisdictions or other requirements. The restricted net position may include amounts held for the Authority's future construction and debt service payments. A second component of the Authority's net position reports its net investment in capital assets, which represents the original cost of capital assets, net of accumulated depreciation and amortization and net of any outstanding capital-related debt or unearned but received funding from third parties.

### Q. Deferred Outflows/Inflows of Resources

In addition to assets, the Statement of Net Position includes a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense) until consumption. See Notes 6, 9, and 10 for additional detail related to these elements.

In addition to liabilities, the Statement of Net Position includes a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period and so will not be recognized as an inflow of resources (revenue) until that period. See Notes 6, 9, 10, and 12 for additional detail related to these elements.

### R. Fiduciary Net Position

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority's Retirement Plan and the additions to/deductions from the Authority's Retirement Plan's fiduciary net position have been determined on the same basis as they were reported by the Virginia Retirement System (VRS). For the stand-alone plan and the multiple-employer plan, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments included in the fiduciary net position of the Authority's Retirement Plan are reported at fair value.

### Pensions - Blended Component Unit - VIT

For purposes of measuring the net pension liability, deferred outflows of resources, and deferred inflows of resources related to pensions and pension expense, information about the fiduciary net position of the Virginia International Terminals, LLC Pension Plan (VITPP) and additions to/deductions from VITPP's fiduciary net position have been determined on the same basis as they are reported by VITPP. Benefits are recognized when due and payable in accordance with benefit terms. Investments are reported at fair value.

#### S. Pension Liability

Both the Authority's and VIT's stand-alone net pension liability were measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2022 using updated actuarial assumptions, applied to all periods included in the measurement.

### Note 1. Summary of Significant Accounting Policies (Continued)

#### T. Basis of Presentation

Operating revenues and expenses generally result from providing services in connection with ongoing operations. The principal revenue for the Authority is funds received from VIT and HRCP in accordance with a payment agreement. The Authority also recognizes other operating revenue in the form of rents, license agreements, and charges for services (for example, security surcharges). Operating expenses include the costs of services, costs of maintaining its asset base, administrative expenses, rent applicable to short-term leases and depreciation and amortization of capital assets. All revenues and expenses not meeting this definition are reported as non-operating revenues and expenses.

### **U.** Investment Income

Investment income, including interest earned, net realized and unrealized gains or losses on investment transactions, and investment expenses, is recorded as non-operating revenue, net.

### V. Subsequent Events

In preparing these financial statements, the Authority has evaluated events and transactions for potential recognition or disclosure through September 1, 2023, the date the financial statements were available to be issued

### W. Recently Issued Accounting Pronouncements

At June 30, 2023, the Governmental Accounting Standards Board (GASB) had issued statements not yet implemented by the Authority. The statements which might, or will, impact the Authority are as follows:

GASB Statement No. 99, *Omnibus 2022*, provides guidance to enhance comparability in accounting and financial reporting for derivative instruments, leases, financial guarantees, and a wide range of other accounting and financial reporting issues that have been identified during the implementation and application of certain GASB statements. Certain requirements defined in this Statement have already been implemented by the Authority. The requirements related to GASB Statement No. 53, *Accounting and Financial Reporting for Derivative Instruments* will be effective for the Authority beginning with its year ending June 30, 2024.

GASB Statement No. 100, Accounting Changes and Error Corrections-an amendment of GASB Statement No. 62, prescribes the accounting and financial reporting for (1) each type of accounting change and (2) error corrections in previously issued financial statements. This Statement requires disclosure in notes to financial statements of descriptive information about accounting changes and error corrections, such as their nature. Statement 100 will be effective for the Authority beginning with its year ending June 30, 2024.

GASB Statement No. 101, *Compensated Absences*, provides guidance to better meet the information needs of financial statement users by updating the recognition and measurement guidance for compensated absences. That objective is achieved by aligning the recognition and measurement guidance under a unified model and by amending certain previously required disclosures. Statement 101 will be effective for the Authority beginning with its year ending June 30, 2025.

The Authority has not yet completed its evaluation of the effect these GASB Statements will have on its financial statements.

### Note 2. Cash, Cash Equivalents and Investments

As of June 30, 2023, the Treasurer of Virginia, pursuant to Section 2.2 1800, et seq., *Code of Virginia*, who is responsible for the collection, disbursement, custody, and investment of state funds, held \$368,454 in cash and cash equivalents for the Authority.

Certain deposits and investments are held by the Authority or are held by trustees for the Authority. These accounts are collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400, et seq., *Code of Virginia* (the Act), or covered by the Federal Deposit Insurance Corporation (FDIC). Under the Act, banks and savings institutions holding public deposits in excess of the FDIC insured amounts must pledge collateral to the Commonwealth of Virginia Treasury Board. At June 30, 2023, all Authority deposits were considered adequately collateralized and were not exposed to custodial credit risk.

Short-term investments generally represent deposits and securities with maturities of one year or less. Long-term investments generally represent securities with maturities of greater than one year.

The Authority is required to segregate liquid assets (cash and investments) that are restricted for various purposes. As of June 30, 2023, these assets aggregated \$648,356 with \$617,216 classified as current and \$31,140 classified as noncurrent based on the purpose for which the assets are restricted.

### Current restricted assets consist of:

- \$25,967 in cash and investments related to bond debt service payments to be made July 1, 2023;
- \$8,663 in cash related to a capital lease payment to be made July 1, 2023;
- \$367,554 in cash designated for purposes consistent with appropriations made by the Commonwealth of Virginia;
- \$19,592 in cash and investments reserved to secure debt service in future years as required by the Authority's bond covenants; and
- \$195,440 in cash designated for major terminal improvement projects.

#### Noncurrent restricted assets consist of:

- \$28,995 in cash and investments reserved to secure debt service in future years as required by the Authority's bond covenants; and
- \$2,145 in cash and investments for miscellaneous purposes.

Statutes authorize the investment of funds held by the Authority in obligations of the Commonwealth, federal government, other states or political subdivisions thereof, Virginia political subdivisions, the International Bank for Reconstruction and Development, the Asian Development Bank, and the African Development Bank. In addition, the Authority may invest in prime quality commercial paper rated prime 1 by Moody's Investment Service or A 1 by Standard and Poor's Incorporated, overnight term or open repurchase agreements, and money market funds comprised of investments which are not rated but are otherwise legal investments of the Authority.

VPA categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment.

# Note 2. Cash, Cash Equivalents and Investments (Continued)

### **Cash and Cash Equivalents**

As of June 30, 2023, the following shows the segmented time distribution of the Authority's and VIT's cash and cash equivalents and its fair value measurement:

			1	Maturities
			(	(in Years)
		Fair Value	I	Less than 1
	·	(In The	ousar	ıds)
Cash	\$	534,072		N/A
Mutual and Money Market Funds		21,538	\$	21,538
U.S. Treasuries		183,014		183,014
Total	\$	738,624	\$	204,552

	F	Fair Value		Level 1	L	evel 2	Level 3
				(In Thou	sands)		
Cash	\$	534,072		N/A	\$	- \$	-
Mutual and Money Market Funds		21,538	\$	21,538		-	-
U.S. Treasuries		183,014		183,014		-	
Total	\$	738,624	\$	204,552	\$	- \$	_

### **Investments**

As of June 30, 2023, the following shows the segmented time distribution of the Authority's investments and its fair value measurement:

				Investment	Matı	ırıtıes		
			(in Years)					
	Fair Value		Les	ss than 1		1 - 5		
			(In T	housands)				
Negotiable Certificates of Deposit	\$	72,265	\$	66,527	\$	5,738		
Commercial Paper		71,367		71,367		-		
Corporate Bonds and Notes		153,183		33,537		119,646		
Fixed Income Securities		17,102		6,840		10,262		
U.S. Treasuries		163,915		90,359		73,556		
Asset Backed Securities		69,307		30		69,277		
Mortgage Backed Securities		63,066		-		63,066		
Agency Mortgage Backed Securities		88,909		53,585		35,324		
Municipal Bonds		3,430		-		3,430		
Total	\$	702,544	\$	322,245	\$	380,299		

Note 2. Cash, Cash Equivalents and Investments (Continued)

### **Investments (Continued)**

	Fair Value		Level 1	L	evel 2	Level 3
			(In Tho	ısands)		
Negotiable Certificates of Deposit	\$	72,265	\$ 72,265	\$	- \$	-
Commercial Paper		71,367	71,367		-	-
Corporate Bonds and Notes		153,183	153,183		-	-
Fixed Income Securities		17,102	17,102		_	-
U.S. Treasuries		163,915	163,915		-	-
Asset Backed Securities		69,307	69,307		-	-
Mortgage Backed Securities		63,066	63,066		_	-
Agency Mortgage Backed Securities		88,909	88,909		-	-
Municipal Bonds		3,430	3,430		-	_
Total	\$	702,544	\$ 702,544	\$	- \$	

The asset's or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques maximize the use of relevant observable inputs and minimize the use of unobservable inputs.

With respect to the Statement of Fiduciary Net Position, there have been no changes in the valuation methodology used at June 30, 2022 (measurement date June 30, 2022). The Defined Benefit Pension Plan investment balances as of June 30, 2023 have a measurement date of June 30, 2023. Following is a description of the valuation methodology used for fiduciary assets measured at fair value:

**Separate investment accounts:** Valued at unit value based on the observable net asset value (NAV) of the underlying investment at year-end.

The preceding method described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Authority believes its valuation method is appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The following table set forth by level, within the fair value hierarchy, summarizes the Authority's fiduciary assets for the Defined Benefit Pension Plan Trust at fair value as of the measurement date of June 30, 2023:

Assets Measured at Fair Value on a Recurring Basis at June 30, 2023

	Level 1 Level 2 Level 3							
	 Level 1		(In Thou		VC1 3		Total	
Long-term bond funds	\$ 1,868	\$	-	\$	-	\$	1,868	
Core plus bond funds	8,777		-		-		8,777	
Common and preferred stock funds	9,834		-		-		9,834	
Other mutual funds	6,917		-		-		6,917	
Total assets in the fair								
value hierarchy	\$ 27,396	\$	-	\$	-	\$	27,396	

### Note 2. Cash, Cash Equivalents and Investments (Continued)

### **Investments (Continued)**

The Authority's defined benefit plan invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statement of net position available for benefits.

The Authority's defined benefit plan contributions are made and the actuarial present value of accumulated plan benefits are reported based on certain assumptions pertaining to interest rates, inflation rates and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimation and assumption process, it is at least reasonably possible that changes in these estimates and assumptions in the near term would be material to the financial statements.

Investments held by the Treasurer of Virginia: Investments and cash equivalents held by the Treasurer of Virginia represent the Authority's allocated share of cash collateral received and reinvested and securities received for the State Treasury's securities lending program. Information related to the credit risk of these investments and the State Treasury's securities lending program is available on a statewide level in the Commonwealth of Virginia's Annual Comprehensive Financial Report. The Commonwealth's policy is to record unrealized gains and losses in the General Fund in the Commonwealth's basic financial statements. When gains or losses are realized, the actual gains and losses are recorded by the affected agencies.

### Blended Component Unit – VIT

The following table set forth by level, within the fair value hierarchy, summarizes VIT's fiduciary assets for the VITPP Trust Fund at fair value as of the measurement date of June 30, 2023:

Assets Measured at Fair Value on a Recurring Basis at June 30, 2023

	Level 1		Level 2	Level 3	Total
			(In Thousar	ıds)	`
Short-term bond funds	\$	3,895	\$ - \$	<b>-</b>	\$ 3,895
Long-term bond funds		7,403	-	-	7,403
Core plus bond funds		34,469	-	-	34,469
Common and preferred stock funds		30,394	-	-	30,394
Other mutual funds		26,259	-	-	26,259
Total assets in the fair	<u>-</u>				
value hierarchy	\$	102,420	\$ - \$	-	\$ 102,420

VIT's defined benefit plan invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market and credit risks. Due to the level of risk associated with certain investment securities, it is possible that changes in the values of investment securities will occur in the near term and that such changes could materially affect the amounts reported in the statement of fiduciary net position.

VIT's defined benefit plan contributions are made and the actuarial present value of accumulated plan benefits are reported based on certain assumptions pertaining to interest rates, inflation rates and employee demographics, all of which are subject to change. Due to uncertainties inherent in the estimation and assumption process, it is at least reasonably possible that changes in these estimates and assumptions in the near term could be material to the financial statements.

### Note 2. Cash, Cash Equivalents and Investments (Continued)

### **Investments (Continued)**

### Blended Component Unit – VIT (Continued)

Custodial credit risk (deposits): At year end, VIT had deposits of \$30,000. These deposits are collateralized in accordance with the Virginia Security for Public Deposits Act, Section 2.2-4400, et seq., Code of Virginia (the Act), or covered by the Federal Deposit Insurance Corporation (FDIC). Under the Act, bank and savings institutions holding public deposits in excess of the FDIC insured amounts must pledge collateral to the Commonwealth of Virginia Treasury Board. At June 30, 2023, all VIT deposits were considered adequately collateralized.

#### Note 3. Concentration of Risk

*Interest rate risk:* The Authority follows the Commonwealth of Virginia's investment policy and generally holds all of its investments to maturity as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit risk:* The Authority follows the Commonwealth of Virginia's credit quality limitations and places emphasis on securities of high credit quality and marketability. Policy details can be found in the General Account Investment Guidelines document at <a href="http://www.trs.virginia.gov/Cash-Management-Investments">http://www.trs.virginia.gov/Cash-Management-Investments</a>.

**Concentration of credit risk:** The Authority places no limit on the amount it may invest in any one issuer, as long as it is a permitted investment in accordance with State Treasury guidelines.

The Authority's rated investments (not held by the Treasurer) as of June 30, 2023 were rated by Standard & Poor's and the ratings are presented below:

		Authorit	y's l	Rated Debt Investn	nents' Values		
				Agency Ratings			_
	AAA	AA		A	A-1	BBB	Not Rated
				(In Thousands)			
Negotiable Certificates of Deposit	\$ 69,529	\$ -	\$	2,736 \$	- \$	-	\$ -
Commercial Paper	71,367	-		-	-	-	-
Corporate Bonds and Notes	-	34,133		97,566	14,736	4,281	2,467
Fixed Income Securities	-	1,370		15,732	-	-	-
U.S. Treasuries	-	163,915		-	-	-	-
Asset Backed Securities	-	-		-	-	41,467	27,840
Mortgage Backed Securities	-	42,975		-	-	14,387	5,704
Agency Mortgage Backed Securities	11,144	77,765		-	-	-	-
Municipal Bonds	 -	-		-	-	-	3,430
Total	\$ 152,040	\$ 320,158	\$	116,034 \$	14,736 \$	60,135	\$ 39,441

### Note 3. Concentration of Risk (Continued)

### Blended Component Unit – VIT

**Concentration of risk:** Financial instruments that potentially subject VIT to credit risk consist of accounts receivable. VIT provides labor-intensive services to major shipping-lines that import and export products through the marine terminals that it operates. VIT can hold cargo shipped through the terminals as collateral for these receivables, in addition to other remedies for non-payment. Since VIT controls the movement of cargo through the terminals, it has ready access to the collateral.

For the year ended June 30, 2023, approximately 61% of total revenue was derived from four customers. Receivables outstanding at June 30, 2023 for this concentration totaled \$31,582.

### **Note 4. Due From Other Governments**

Amounts due from other governments as of June 30, 2023 include (in thousands):

U.S. Department of Transportation	\$ 18,708
Virginia Public Building Authority	11,617
Transportation Trust Fund	6,905
Virginia Department of Rail and Public Transportation	4,134
U.S. Department of Homeland Security	1,937
Virginia Department of Transportation	1,875
City of Portsmouth	93
Virginia Department of Emergency Management	 51
	\$ 45,320

Note 5. Capital Assets

A summary of changes in capital assets of the Authority follows:

	Jı	Balance uly 1, 2022	Additions	Deletions (In Thousands)	Transfers	Ju	Balance ne 30, 2023
Governmental activities:				(In Indusanas)			
Capital assets not being depreciated							
or amortized:							
Land and improvements	\$	104,471 \$	-	\$ -		\$	104,471
Construction in progress (CIP)		173,820	241,678	-	(46,543)		368,955
		278,291	241,678	-	(46,543)		473,426
Depreciable or amortizable capital assets:							
Infrastructure		1,003,645	-	-	1,296		1,004,941
Buildings and improvements		133,527	-	-	108		133,635
Equipment		643,410	-	(897)	45,139		687,652
Right-to-use lease assets:							
VIG		4,049,305	-	-	-		4,049,305
Land and real property		14,012	5,338	-	-		19,350
Equipment		16	-	(16)	-		
		5,843,915	5,338	(913)	46,543		5,894,883
Less accumulated depreciation							
and amortization for:							
Depreciable capital assets:							
Infrastructure		(445,516)	(32,191)	-	-		(477,707)
Buildings and improvements		(106,748)	(3,277)	-	-		(110,025)
Equipment		(302,175)	(36,689)	897	-		(337,967)
Right-to-use lease assets:							
VIG		(90,995)	(90,995)	-	-		(181,990)
Land and real property		(1,393)	(1,786)	(418)	-		(3,597)
Equipment		(14)	(3)	17	-		_
Total accumulated							_
depreciation and amortization		(946,841)	(164,941)	496	-		(1,111,286)
Depreciable or amortizable							
capital assets, net		4,897,074	(159,603)	(417)	46,543		4,783,597
Governmental activities							
capital assets, net	\$	5,175,365 \$	82,075	\$ (417)	\$ -	\$	5,257,023

### Note 5. Capital Assets (Continued)

# Blended Component Unit - VIT

Changes in capital assets for the year ended June 30, 2023 are summarized as follows:

	]	Balance						Balance
	Ju	ly 1, 2022	Additions		Deletions	Transfers	Ju	ne 30, 2023
				(-	In Thousands)			
CIP (non-depreciable)	\$	7,983	\$ 6,230	\$	-	\$ (6,146)	\$	8,067
Depreciable or amortizable capital assets:								
Buildings and improvements		2,933	-		-	-		2,933
Terminal gear and equipment		36,725	-		(2,238)	1,157		35,644
Automobiles and trucks		9,180	-		(1,422)	3,275		11,033
Data processing equipment		80,825	-		(638)	1,714		81,901
Furniture and fixtures		2,096	-		-	-		2,096
Right-to-use lease and subscription assets:*								
Chassis and terminal equipment		120,757	129,523		(1,985)	-		248,295
Subscription assets		-	3,510		-	-		3,510
		252,516	133,033		(6,283)	6,146		385,412
Less accumulated depreciation and amortization for:								
Depreciable capital assets		(100,366)	(7,675)		2,448	-		(105,593)
Right-to-use lease assets		(16,900)	(25,251)		1,983	-		(40,168)
Subscription assets		-	(1,030)		-	-		(1,030)
Depreciable or amortizable								
capital assets, net		135,250	99,077		(1,852)	6,146		238,621
Net capital assets	\$	143,233	\$ 105,307	\$	(1,852)	\$ -	\$	246,688

<sup>\*</sup>Right-to-use lease assets at June 30, 2023 primarily consist of \$244,694 for approximately 18,000 chassis leased by HRCP, along with \$3,601 of terminal operating equipment leased by VIT. See Note 12 for further details.

### Note 6. Long-Term Debt

### **Changes in Long-Term Indebtedness**

A summary of changes in long-term indebtedness for the Authority follows:

		Balance				Balance	An	ounts Due
	Ju	ly 1, 2022	Increases	Decreases	J	une 30, 2023	With	in One Year
				(In Thousands)				
Revenue bonds	\$	461,945	\$ 201,195	\$ (77,540	) \$	585,600	\$	17,985
Issuance premium		14,325	28,952	(954	-)	42,323		3,796
Total revenue bonds		476,270	230,147	(78,494	)	627,923		21,781
Installment purchases		215,083	4,054	(6,641	.)	212,496		6,804
Note payable - dredging		1,965	-	(1,965	j)	-		
Total other liabilities		217,048	4,054	(8,606	6)	212,496		6,804
VIG lease		4,098,496	47,615		•	4,146,111		-
Other lease liabilities		13,180	4,920	(1,454	·)	16,646		1,550
<b>Total lease liabilities</b>		4,111,676	52,535	(1,454	·)	4,162,757		1,550
Total	\$	4,804,994	\$ 286,736	\$ (88,554	) \$	5,003,176	\$	30,135

### Note 6. Long-Term Debt (Continued)

#### **Details of Long-Term Indebtedness**

Balance as of June 30, 2023
(In Thousands)

### Revenue Bonds

On January 25, 2012, Commonwealth Port Fund Revenue Refunding Bonds Series 2012 (Taxable), (the "Series 2012 Bonds"), dated the same, were issued in the principal amount of \$108,015. The bonds are payable in annual principal installments varying from \$7,625 to \$8,730 with semi-annual interest payments with rates ranging from 3.22% to 3.72% and the final installment due July 1, 2027. Proceeds of the Series 2012 Bonds have been used to (a) refund in full the outstanding principal amount of the Authority's Commonwealth Port Fund Revenue Bonds (2002 Resolution) (the "Series 2002") issued on July 23, 2002, and (b) pay all or a portion of the expenses incurred with respect to the issuance of the Series 2012 Bonds and the refunding of the Series 2002 Bonds. The Series 2012 Bonds are payable primarily from the Commonwealth Port Fund.

40,795

\$

On November 17, 2016, Port Facilities Revenue Refunding Bonds, Series 2016A (Taxable) (the "Series 2016A Bonds") dated the same, were issued in the amount of \$143,965. The bonds are payable in annual principal installments varying from \$1,715 to \$10,300 with interest of 2.62% to 4.48% payable semiannually, the final installment due July 1, 2045. These bonds have a first redemption date of July 1, 2026 at 100% of the principal amount for Series 2016A bonds maturing on or after July 1, 2027. The proceeds of the Series 2016A Bonds have been used (a) to pay the costs of refunding a portion of the remaining Series 2010 and 2015A Bonds, and (b) to pay costs of issuance of the Series 2016A Bonds. The Series 2016A Bonds are payable from the net revenues of the Authority, and are subordinate in priority to the Amended and Restated Deed of Facilities Lease Agreement dated September 21, 2016, by and between Virginia International Gateway, Inc. and Virginia Port Authority (the VIG lease).

135,950

On November 17, 2016, Port Facilities Revenue Refunding Bonds, Series 2016B (AMT) (the "Series 2016B Bonds") dated the same, were issued in the amount of \$99,230. The bonds are payable in annual principal installments varying from \$2,315 to \$6,450 with interest of 5.0% payable semiannually, the final installment due July 1, 2045. These bonds have a first redemption date of July 1, 2026 at 100% of the principal amount for Series 2016B bonds maturing on or after July 1, 2027. The proceeds of the Series 2016B Bonds have been used (a) to pay the costs of refunding a portion of the remaining Series 2010, 2015A and 2015B Bonds, and (b) to pay costs of issuance of the Series 2016B Bonds. The Series 2016B Bonds are payable from the net revenues of the Authority, and are subordinate to the VIG lease.

89,200

# Note 6. Long-Term Debt (Continued)

# **Details of Long-Term Indebtedness (Continued)**

Revenue Bonds (Continued)	Balance as of June 30, 2023 (In Thousands)
On November 17, 2016, Port Facilities Revenue Refunding Bonds, Series 2016C (non-taxable) (the "Series 2016C Bonds") dated the same, were issued in the amount of \$37,335. The bonds are payable in annual principal installments varying from \$2,565 to \$9,840 with interest of 3.24% payable semiannually, the final installment due July 1, 2028. The proceeds of the Series 2016C Bonds have been used to pay the costs of refunding the remaining Series 2013 Bonds. The Series 2016C Bonds are payable from the net revenues of the Authority, and are subordinate to the VIG lease.	\$ 23,480
On August 4, 2020, Commonwealth Port Fund Revenue Refunding Bonds, Series 2020A (Taxable) (the "Series 2020A Bonds") dated the same, were issued in the amount of \$77,845. The bonds are payable in annual principal installments varying from \$295 to \$11,655 with semi-annual interest payments with rates ranging from 0.57% to 2.45%, with the final installment due July 1, 2040. Proceeds of the Series 2020A Bonds have been used (a) to pay the costs of refunding of the Series 2012C and 2015 Bonds, and (b) to pay costs of issuance of the Series 2020A Bonds. The Series 2020A Bonds are payable primarily from the Commonwealth Port Fund.	75,210
On August 4, 2020, Commonwealth Port Fund Revenue Refunding Bonds, Series 2020B (AMT) (the "Series 2020B Bonds") dated the same, were issued in the amount of \$19,770. The bonds are payable in annual principal installments varying from \$2,530 to \$3,230 beginning July 1, 2023 with semi-annual interest payments with a rate of 5.00%, with the final installment due July 1, 2029. Proceeds of the Series 2020B Bonds have been used (a) to pay the costs of refunding of the Series 2012B Bonds, and (b) to pay costs of issuance of the Series 2020B Bonds. The Series 2020B Bonds are payable primarily from the Commonwealth Port Fund.	19,770
On May 11, 2023, Commonwealth Port Fund Revenue Bonds, Series 2023A (Non-AMT) (the "Series 2023A Bonds") dated the same, were issued in the amount of \$148,520. The bonds are payable in annual principal installments varying from \$1,390 to \$18,515 beginning July 1, 2032 with semi-annual interest payments with rates ranging from 5.00% to 5.25%, with the final installment due July 1, 2048. Proceeds of the Series 2023A Bonds have been used (a) to finance various improvements to NIT, and (b) to pay costs of issuance of the Series 2023A Bonds. The Series 2023A Bonds are payable primarily from the Commonwealth Port Fund.	148,520

# Note 6. Long-Term Debt (Continued)

# **Details of Long-Term Indebtedness (Continued)**

	Jun	Balance as of June 30, 2023				
Revenue Bonds (Continued)  On May 11, 2023, Commonwealth Port Fund Revenue Refunding Bonds, Series 2023B (Non-AMT) (the "Series 2023B Bonds") dated the same, were issued in the amount of \$52,675. The bonds are payable in annual principal installments varying from \$2,145 to \$8,550 beginning July 1, 2028 with semi-annual interest payments with rates ranging from 4.00% to 5.00%, with the final installment due July 1, 2036. Proceeds of the Series 2023B Bonds have been used (a) to pay the costs of refunding of the Series 2018 Bonds (Taxable), and (b) to pay costs of issuance of the Series 2023B Bonds. The Series 2023B Bonds are		Thousands)				
payable primarily from the Commonwealth Port Fund.  Sub-total revenue bonds	\$	52,675 585,600				
Issuance premium, net		42,323				
Total revenue bonds		627,923				
Installment Purchases  The Installment Purchase contract dated October 27, 2017 for the lease purchase of terminal equipment initially totaled \$21,785 and has addendums for an additional \$45,215. Payments began on the initial group of equipment July 1, 2018 with semi-annual payments of principal and interest of \$897 each January and July until January 1, 2033 at an interest rate of 2.83% per annum. Payments began on the second group of equipment January 1, 2019 with semi-annual payments of principal and interest of \$477 each January and July until July 1, 2028 at an interest rate of 3.01% per annum. Payments began on the third group of equipment January 1, 2020 with semi-annual payments of principal and interest of \$883 each January and July until July 1, 2034 at an interest rate of 2.52% per annum. Payments began on the fourth group of equipment July 1, 2020 with semi-annual payments of principal and interest of \$842 each January and July until January 1, 2030 at an interest rate of 2.04% per annum.		48,783				
The Installment Purchase contract dated August 1, 2020 for the lease purchase of terminal equipment totaled \$11,600. Payments began on August 1, 2021 with semi-annual payments of principal and interest of \$655 each August and February until February 1, 2031 at an interest rate of 2.35% per annum.  The Installment Purchase contract dated December 8, 2020 for the lease purchase of terminal equipment totaled \$12,000. Payments began on July 1, 2021 with semi-annual		9,510				
payments of principal and interest of \$458 each January and July until January 1, 2036 at an interest rate of 1.78% per annum.		10,590				

# Note 6. Long-Term Debt (Continued)

# **Details of Long-Term Indebtedness (Continued)**

Installment Purchases (Continued)	Balance as of June 30, 2023 (In Thousands)				
Installment Purchase Contract liability recorded pursuant to the Amended and Restated Deed of Facilities Lease Agreement by and between Virginia International Gateway, Inc. and Virginia Port Authority, dated as of September 21, 2016 and commenced effective November 1, 2016.	\$	143,613			
Total installment purchases		212,496			
VIG Lease  Lease liability recorded pursuant to the Amended and Restated Deed of Facilities Lease Agreement by and between Virginia International Gateway, Inc. and Virginia Port					
Authority, dated as of September 21, 2016 and commenced effective November 1, 2016.		4,146,111			
Other Lease Liabilities					
The Authority is a lessee for non-cancellable leases of certain port facilities, office space, land and equipment. Leases have terms that range from three to 40 years. Certain lease agreements include payments that are discounted based on usage and others include rental payments adjusted periodically for inflation. See Note 12 for more information.		16,646			
Total long-term indebtedness	\$	5,003,176			

### **Note 6.** Long-Term Debt (Continued)

### **Annual Long-Term Debt Requirements**

Summaries of future principal and interest maturities under long-term obligations as of June 30, 2023 are as follows:

### Revenue Bonds

Year(s) Ending June 30,		Principal		Interest		Total				
	(In Thousands)									
2024	\$	17,985	\$	20,940	\$	38,925				
2025		18,610		23,947		42,557				
2026		19,275		23,262		42,537				
2027		19,980		22,536		42,516				
2028		20,725		21,767		42,492				
2029-2033		108,295		97,923		206,218				
2034-2038		104,345		76,674		181,019				
2039-2043		130,170		52,126		182,296				
2044-2048		127,700		19,159		146,859				
2049		18,515		486		19,001				
Total revenue bonds	\$	585,600	\$	358,820	\$	944,420				

### **Installment Purchases**

Year(s) Ending June 30,	Principal			nterest	Total
			(In T	housands)	
2024	\$	2,659	\$	10,174	\$ 12,833
2025		2,735		10,255	12,990
2026		2,814		10,337	13,151
2027		3,813		10,405	14,218
2028		4,479		10,410	14,889
2029-2033		13,884		52,204	66,088
2034-2038		(5,661)		53,842	48,181
2039-2043		(5,217)		56,155	50,938
2044-2048		4,209		56,437	60,646
2049-2053		18,984		53,218	72,202
2054-2058		41,341		44,619	85,960
2059-2063		74,352		27,989	102,341
2064-2066		54,104		4,269	58,373
Total installment purchases	\$	212,496	\$	400,314	\$ 612,810

The above table reflects principal and interest payment requirements applicable to the respective year. To the extent that interest incurred exceeds the payment made, the principal value will be lower and, where applicable, will reflect negative amortization.

### **Note 6.** Long-Term Debt (Continued)

### **Annual Long-Term Debt Requirements (Continued)**

### VIG Lease

In November 2016, VPA formally commenced the VIG lease. The agreement extended the termination date of the original lease from June 30, 2030 to December 31, 2065, as well as expanded the operable terminal capacity of the facility. Additionally, the lease provided for certain assets (consisting principally of container handling equipment) to be transferred to VPA via a bill of sale upon commencement, and other similar assets to be transferred to VPA via bill of sale as acquired during Phase II development (installment sale assets). The contract and transferred assets are required to be maintained as security for the lease obligation.

All lease payments are subject to escalation based on changes in the Consumer Price Index for All Urban Consumers as published by the United States Bureau of Labor Statistics (CPI). Escalation is based on the CPI published for May of each year to be effective the following July 1. After years five and ten of the amended and restated lease, the total annual rent increases by an additional \$1,000 at each interval. An additional condition of the lease is that VIG will receive senior preference in relation to Port Facilities Revenue Bonds or other obligations entered into pursuant to Resolution 16-9.

Any increases or decreases in future lease payments that result from CPI different than that applied to the minimum lease payment calculation at the lease inception will be accounted for as contingent rent expense and be recorded in the applicable lease year as realized.

Year(s) Ending June 30,	]	Principal	Interest	Total
		(		
2024	\$	(45,866) \$	144,103	\$ 98,237
2025		(43,934)	145,658	101,724
2026		(41,808)	147,144	105,336
2027		(39,478)	148,553	109,075
2028		(36,931)	149,878	112,947
2029-2033		(137,962)	765,765	627,803
2034-2038		(33,882)	781,318	747,436
2039-2043		114,600	775,265	889,865
2044-2048		320,577	738,859	1,059,436
2049-2053		600,508	660,812	1,261,320
2054-2058		975,026	526,648	1,501,674
2059-2063		1,469,928	317,903	1,787,831
2064-2065		1,045,333	51,115	1,096,448
Total VIG lease	\$	4,146,111 \$	5,353,021	\$ 9,499,132

As a result of the difference between the scheduled minimum lease payments and the calculated periodic interest expense associated with the lease liability, the annual lease payments are not projected to exceed the annual calculated interest and, therefore, provide for a positive amortization (net reduction in outstanding principal) until fiscal year 2038. At June 30, 2023, right-to-use lease assets recorded pursuant to the VIG lease were included in depreciable capital assets shown in Note 5.

Note 6. Long-Term Debt (Continued)

# **Annual Long-Term Debt Requirements (Continued)**

### Other Lease Liabilities

Year(s) Ending June 30,	Principal Interest				Total	
			(In Th	iousands)		
2024	\$	1,550	\$	551	\$	2,101
2025		1,653		496		2,149
2026		1,760		437		2,197
2027		1,873		375		2,248
2028		1,358		313		1,671
2029-2033		4,526		1,096		5,622
2034-2038		1,565		474		2,039
2039-2043		536		364		900
2044-2048		637		263		900
2049-2053		757		143		900
2054-2058		431		20		451
Total other lease liabilities	\$	16,646	\$	4,532	\$	21,178

A summary of indebtedness by type (including current portion) for the Authority follows:

				Ι	Total Long-Term
	 Principal	F	remium		Debt
		(In	Thousands)		_
Commonwealth port fund revenue bonds	\$ 336,970	\$	31,933	\$	368,903
Port facilities revenue bonds	248,630		10,390		259,020
Installment purchases	212,496		-		212,496
VIG lease	4,146,111		-		4,146,111
Other lease liabilities	16,646		-		16,646
	\$ 4,960,853	\$	42,323	\$	5,003,176

The Series 2016A Bonds and 2016B Bonds are required to be collateralized with liquid funds sufficient to cover the highest year of debt service. As of June 30, 2023, \$3,820 and \$4,868 were maintained as restricted cash and investments, respectively, to satisfy these requirements.

# Note 6. Long-Term Debt (Continued)

# **Annual Long-Term Debt Requirements (Continued)**

# Blended Component Unit - VIT

A summary of changes in subscription liabilities, lease liabilities and other liabilities for VIT follows:

	I	Balance					Balance	Ar	nounts Due
	Jul	y 1, 2022	Increases	]	Decreases	Jur	ne 30, 2023	With	in One Year
				(In	ı Thousands)				,
Subscription liabilities	\$	-	\$ 3,510	\$	(990)	\$	2,520	\$	1,053
Chassis lease liabilities		103,695	127,849		(21,418)		210,126		21,862
Other lease liabilities		1,350	1,674		(1,194)		1,830		1,211
Total	\$	105,045	\$ 133,033	\$	(23,602)	\$	214,476	\$	24,126

Summaries of future principal and interest maturities of lease and subscription obligations as of June 30, 2023 are as follows:

Year(s) Ending June 30,	]	Principal		Interest		Total	
			(In Th	ousands)			
2024	\$	1,053	\$	83	\$	1,136	
2025		1,089		47		1,136	
2026		187		10		197	
2027		176		4		180	
2028		15		1		16	
<b>Total subscription liabilities</b>	\$	2,520	\$	145	\$	2,665	

Year(s) Ending June 30,	P	Principal		Interest		Total
			(In T	housands)		
2024	\$	21,862	\$	7,073	\$	28,935
2025		20,975		6,286		27,261
2026		21,558		5,554		27,112
2027		22,316		4,796		27,112
2028		22,747		4,016		26,763
2029-2033		91,526		9,079		100,605
2034-2038		9,142		298		9,440
<b>Total chassis lease liabilities</b>	\$	210,126	\$	37,102	\$	247,228

Year Ending June 30,	Principal		Interest		Total	
			(In Tho	usands)		
2024	\$	1,211	\$	43	\$	1,254
2025		536		11		547
2026		75		1		76
2027		8		1		9
Total other lease liabilities	\$	1,830	\$	56	\$	1,886

#### Note 7. Defeasance of Debt

On November 17, 2016, the Authority issued \$143,965 (par value) of Port Facilities Revenue Refunding Bonds, Series 2016A (Taxable) to advance refund \$57,085 in principal amount of the Authority's Port Facilities Revenue Bonds, Series 2010 issued in the original par amounts of \$68,630; to advance refund \$42,435 in principal amount of the Authority's Port Facilities Revenue Bonds, Series 2015A issued in the original par amounts of \$85,130, and to advance refund \$14,160 in principal and interest amounts of various equipment leases. The net proceeds from the issuance, along with other funds available from the Authority, were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the bonds are to be called. At June 30, 2023, \$42,435 of these defeased bonds were still outstanding.

On August 4, 2020, the Authority issued \$77,845 (par value) of Commonwealth Port Fund Revenue Refunding Bonds, Series 2020A (Taxable) to advance refund \$4,795 in principal amount of the Authority's Commonwealth Port Fund Revenue Bonds, Series 2012C (Non-AMT) issued in the original par amounts of \$4,795 and to advance refund \$58,680 in principal amount of the Authority's Commonwealth Port Fund Revenue Bonds, Series 2015 (AMT) issued in the original par amounts of \$58,680. The net proceeds from the issuance, along with other funds available from the Authority, were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the bonds are to be called. At June 30, 2023, \$58,680 of these defeased bonds were still outstanding.

On May 11, 2023, the Authority issued \$52,675 (par value) of Commonwealth Port Fund Revenue Refunding Bonds, Series 2023B (Non-AMT) to advance refund \$59,270 in principal amount of the Authority's Commonwealth Port Fund Revenue Bonds, Series 2018 (Taxable) issued in the original par amounts of \$60,345. The net proceeds from the issuance, along with other funds available from the Authority, were deposited in an irrevocable trust with an escrow agent to provide debt service payments until the bonds are to be called. At June 30, 2023, \$59,270 of these defeased bonds were still outstanding. The result of the refunding saved the Authority \$4,317 in future debt service and resulted in \$3,236 economic gain.

The Series 2016A, 2016B, and 2016C refundings were undertaken as a condition of the VIG lease. The reacquisition price of \$298,236 netted against the book value of the refunded debt resulted in the recognition of a deferred outflow of resources of \$24,353. At June 30, 2023, \$12,105 remained as unamortized deferred outflows of resources.

The reacquisition price of the Series 2020A and 2020B refundings, \$102,178, netted against the book value of the refunded debt resulted in the recognition of a deferred outflow of \$11,012. At June 30, 2023, \$8,459 remained as unamortized deferred outflows of resources.

The reacquisition price of the Series 2023B refundings, \$61,525, netted against the book value of the refunded debt resulted in the recognition of a deferred outflow of \$2,596. At June 30, 2023, \$3,317 remained as unamortized deferred outflows of resources.

### Note 8. Commitments and Contingencies

As of June 30, 2023, the Authority has commitments to construction contracts totaling \$1,165,218, of which \$391,917 has been incurred.

### **Federal Grants**

The Authority receives federal grant funding from the United States Department of Transportation, Maritime Administration in support of major infrastructure projects being completed across the Authority's port facilities. In addition, the Authority has also been awarded grants from the United States Department of Homeland Security, FEMA and other federal agencies. The grants are subject to review and audit under the "Uniform Guidance." Entitlement to these resources is conditional upon compliance with the terms and conditions of the agreements, including the expenditure of resources for allowable purposes. The Authority is required to comply with various federal regulations issued by the Office of Management and Budget.

### **Imposed Non-Exchange Transaction**

The Authority, through a Joint Memorandum of Agreement, received \$1,900 in fiscal year 2009 as a mitigation payment from Virginia Natural Gas to fund Army Corps of Engineers approved enhancements to Anchorage K for future dredging and navigation activities associated with the provision of a deeper anchorage area in the waters that are contiguous to the area known as Hampton Roads. These funds were deposited into an interest-bearing account. As of June 30, 2023, \$2,145 remains in the account.

### **Legal Matters and Claims**

The Authority, from time to time, is a defendant in legal matters generally incidental to its business. It is management's opinion that the financial position of the Authority will not be materially affected by the ultimate resolution of litigation pending or threatened at June 30, 2023.

### **Renewable Energy**

During fiscal year 2022, the Authority entered into an arrangement with the Virginia Department of Energy (VDOE) whereby the Authority has committed to purchase at least ten percent of a prior commitment by VDOE to purchase up to 345 megawatts of power from Virginia Electric and Power Company (Dominion Energy) generated by renewable sources to include principally solar power, but potentially other renewable sources as may become available. The Authority has an option to purchase additional energy output in excess of the ten percent commitment. As part of the arrangement, the Authority agrees to pay for the renewable electricity commitment at base rates adequate to cover the operating costs of the respective renewable energy assets. The term of the commitments are generally 20 years from the commercial operations dates of the respective facilities, and on average are expected to last until approximately 2040. With respect to its ten percent purchase commitment, the Authority will either have to pay the excess of the base rate over the locational marginal price (LMP) as quoted by the PJM regional transmission organization, or receive the excess of the LMP over the base rate. The cost of the renewable energy resources, including the payment or receipt for any difference as described above, will be an operating expense of the related terminals and settled by VIT in the period in which it was incurred. The principal purpose of the arrangement is for the Authority to secure sufficient electric capacity to satisfy all of its electricity needs from renewable sources.

### Note 8. Commitments and Contingencies (Continued)

### Blended Component Unit – VIT

VIT is a defendant in various legal matters generally incidental to its business. It is management's opinion that the financial position of VIT will not be materially affected by the ultimate resolution of litigation pending or threatened at June 30, 2023.

On April 7, 2014, VIT obtained a letter of credit available in the amount of \$1,001 for workers' compensation claims. It bears interest at prime and is set to expire on May 31, 2024. At June 30, 2023, there were no borrowings outstanding.

A significant portion of VIT's labor is provided by contract with the International Longshoremen's Association. The current contract expires September 30, 2024.

#### Note 9. Pension Plans

#### **Pensions**

The Authority provides two defined benefit plans for its employees. Employees of record on July 1, 1997 had the option of electing to be covered as a State employee, and their benefits maintained under the Virginia Retirement System (VRS), or electing to be covered under a newly created pension plan (the VPA Defined Benefit Plan). The VPA Defined Benefit Plan covers all employees hired between July 1, 1997 and January 28, 2014. Employees hired after January 28, 2014 are eligible for a defined contribution plan only. On January 1, 2015, the plan was amended to add certain employees who transferred from VIT (referred to as "Legacy VIT Participants") to the VPA. Those employees carry the same eligibility rules as referenced in the VIT plan section.

Employees of the Authority who elected to remain employees of the Commonwealth participate in a defined benefit pension plan administered by the VRS. For information on the VRS retirement plan, please see the VRS website at <a href="https://employers.varetire.org/financial-reporting/vrs-guidlines-and-resources.php">https://employers.varetire.org/financial-reporting/vrs-guidlines-and-resources.php</a> for pension plan reporting information. The VRS also administers life insurance and health related plans for retired employees. Information relating to these plans is available at the statewide level only in the Commonwealth of Virginia's Annual Comprehensive Financial Report. The Commonwealth, not the Authority, has overall responsibility for contributions to these plans. The Authority has elected not to disclose information related to the VRS Plan on the basis of its relative immateriality to VPA taken as a whole. The VRS Net Pension Liability recorded at June 30, 2023 is \$221 along with a deferred outflow of resources of \$69 and a deferred inflow of resources of \$186.

The VPA Defined Benefit Plan is a single employer, noncontributory defined benefit pension plan administered by the Authority. The plan provides retirement, disability, and death benefits to plan members and beneficiaries. Benefit provisions and obligations are established and may be amended by the Board of Commissioners of the Authority. The latest actuarial report on the VPA Defined Benefit Plan may be obtained by contacting the Finance Division of the Authority.

In January 2014, the Board of Commissioners voted to amend the VPA Defined Benefit Plan to freeze participation and to provide that no new participants shall be admitted or readmitted after January 28, 2014. The effect of those changes is included in the accompanying pension data.

### Note 9. Pension Plans (Continued)

#### **VPA Defined Benefit Plan**

### A. General Eligibility Rules

Former employees and beneficiaries of VPA satisfy retirement eligibility if (1) they commence retirement benefits immediately upon termination and (2) under any one of the following conditions:

	General	Police
Normal Retirement:		
(a) Age	65	60
Early Retirement (Unreduced):		
(a) Age	50	50
(b) Service	30	25
Early Retirement (Reduced):		
(a) Age	55	50
(b) Service	5	5
Disability:		
(a) Service	5	5

Effective date: August 1, 1998; latest amendment effective July 1, 2019.

*Eligibility:* Generally, each employee hired prior to January 28, 2014 is eligible to enter the plan on his or her date of employment. Employees hired prior to August 1, 1998 who elected continued coverage under the VRS are not eligible to participate in this plan.

Normal retirement age: Age 65; for sworn employees, normal retirement age is 60.

*Normal retirement benefit:* An employee's normal retirement benefit equals 1.7% of final average compensation multiplied by credited service.

Accrued retirement benefit: The accrued retirement benefit is determined in the same manner as the normal retirement benefit with final average compensation and credited service as of the date of computation.

*Unreduced early retirement date:* The date an employee attains age 50 and completes 30 years of service. A sworn employee attains his or her unreduced early retirement date upon attaining age 50 and completing 25 years of service.

**Reduced early retirement date:** The date an employee attains age 55 and 5 years of service, or age 50 and 10 years of service. For sworn employees, the reduced early retirement date is age 50 and 5 years of service.

### Note 9. Pension Plans (Continued)

#### **VPA Defined Benefit Plan (Continued)**

#### B. Summary of Principal Plan Provisions

Early retirement benefit: The benefit is the employee's accrued benefit payable at normal retirement age without reduction, or without reduction at age 50 if the employee has completed the number of years of credited service required for unreduced early retirement. Otherwise, if the employee retires at age 55 or later, the benefit is the accrued benefit reduced by .5% for each month up to 60 months and .4% for each month in excess of 60 months that his or her early retirement date precedes the earlier of normal retirement age or the date the employee would have reached his or her first unreduced early retirement date assuming employment had continued.

If the employee retires before age 55 and is not entitled to an unreduced benefit, the benefit is reduced to 55 by .5% for each month up to 60 months and .4% for each month in excess of 60 months that his or her early retirement date precedes the earlier of normal retirement age or the date the employee would have reached his or her first unreduced early retirement date assuming employment had continued, and is further reduced by .6% for each month by which the actual retirement date precedes age 55.

**Disability retirement benefit:** Total and permanent disability and five years of credited service are required for eligibility. Benefits are payable at the member's normal retirement date. The disability retirement benefit is calculated in the same manner as the normal retirement benefit assuming credited service and monthly compensation, as determined for the plan year immediately preceding date of disablement, and continues until the normal retirement date.

Late retirement benefit: Retirement after normal retirement date. A member's late retirement benefit is equal to the accrued retirement benefit with final average compensation and credited service as of his or her late retirement date.

Vesting: A participant's accrued benefit becomes vested after five years of credited service.

*Form of benefit:* Payable for life. 50% or 100% joint and last survivor options and a Social Security option are available on an actuarially equivalent basis.

Credited service: Credited service is based on years and completed months of employment.

*Final average compensation:* The highest average of monthly compensation determined over any consecutive 36 months preceding date of termination.

**Pre-retirement death benefit:** If an employee dies after becoming eligible for retirement and before retirement benefits have begun, the employee's beneficiary will receive a benefit payable for life. The amount of the benefit is the monthly benefit the deceased member would have received had the employee retired on the day before date of death and elected a 100% joint and last survivor option.

If a vested member who had not yet begun receiving retirement benefits dies prior to becoming eligible for retirement, his or her beneficiary is entitled to receive a benefit. The amount of the benefit is equal to 100% of the monthly benefit the member would have received if the member had terminated employment rather than died, survived to the earliest retirement age and died having elected a 100% joint and last survivor option.

### Note 9. Pension Plans (Continued)

#### **VPA Defined Benefit Plan (Continued)**

# B. Summary of Principal Plan Provisions (Continued)

**Sworn supplement:** Employees in sworn positions receive an enhancement to their accrued benefit equal to 0.3% of final average compensation for each year of credited service earned in a sworn position. Up to 5 years of credited service in a hazardous position with another employer may be recognized for purposes of this enhancement.

Employees who were hired prior to December 1, 2001 may elect to receive an alternative sworn supplement in lieu of the 0.3% enhancement described in the preceding paragraph. This alternative supplement provides, for employees in sworn positions who have completed 15 years of credited service, a supplemental benefit equal to \$13 per year, which is payable from retirement until Social Security normal retirement age. For purposes of satisfying the 15 years of credited service requirement, up to 5 years of credited service in a hazardous position with another governmental employer may be credited.

Integration with VRS benefits for sworn employees: Sworn employees who receive their basic retirement benefit from VRS and for whom VRS does not provide the normal retirement age, unreduced early retirement benefits and reduced early retirement benefits described for sworn employees under the VPA Defined Benefit Plan, will receive an additional benefit from the VPA Defined Benefit Plan. The amount of the additional benefit is equal to the (1) benefit determined using VPA credited service and the VPA Defined Benefit Plan normal retirement age, unreduced early retirement benefit and/or reduced early retirement, minus (2) the benefit to which the participant is entitled under VRS based on VPA credited service.

**Contributions:** As the plan sponsor for the VPA Defined Benefit Plan, the Authority sets a contribution amount annually based on recommendations provided by the plan's Actuary. The Authority elected to contribute \$1,465 in fiscal year 2023 and \$1,704 in fiscal year 2022 for employees receiving the basic retirement benefit from the plan. The plan does not specify a minimum funding requirement.

The annual pension cost for the current year was actuarially determined as of July 1, 2022 using the Entry Age Normal cost method. The actuarial value of plan assets was determined using fair value. The discount rate used in determining the actuarial liability was 6.5% and 3.5% was used for future annual compensation increases.

### C. Schedules

Members covered by the benefit terms:

Inactive members or beneficiaries currently receiving benefits	99
Inactive members entitled to but not yet receiving benefits	62
Active eligible members	82
Total	243
10441	4 I J

# Note 9. Pension Plans (Continued)

### **VPA Defined Benefit Plan (Continued)**

### D. Net Pension Liability

VPA's net pension liability at June 30, 2023 was actuarially measured as of July 1, 2022, and total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

Net Pension Liability Under GASB Statement No. 68	Jun	June 30, 2023			
	(In '	Thousands)			
Total pension liability	\$	34,141			
Plan fiduciary net position		25,394			
Net pension liability	\$	8,747			
Plan fiduciary net position as a percentage of the total pension liability		74.38%			

# E. Changes in Net Pension Liability

	]	)			
	 Total		Plan		Net
	Pension	Fi	duciary		Pension
	Liability	Net	Position		Liability
	(a)		(b)		(a) - (b)
		(In T	housands)		
Balances at June 30, 2022	\$ 32,348	\$	28,549	\$	3,799
Changes for the year:					
Service cost	546		-		546
Interest	2,190		-		2,190
Differences between expected and					
actual experience	(1,014)		_		(1,014)
Net investment income	-		(3,774)		3,774
Contributions from employer	-		1,704		(1,704)
Benefit payments	(1,031)		(1,031)		-
Administrative expense	-		(54)		54
Changes of assumptions	 1,102				1,102
Balances at June 30, 2023	\$ 34,141	\$	25,394	\$	8,747

### Note 9. Pension Plans (Continued)

#### **VPA Defined Benefit Plan (Continued)**

### F. Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the VPA Defined Benefit Plan, calculated using the discount rate of 6.5 percent, as well as what the VPA Defined Benefit Plan's net pension liability would be if it were calculated using a discount rate that is 1-percentage-point lower (5.5 percent) or 1-percentage-point higher (7.5 percent) than the current rate:

	 1% Decrease (5.5%)		Current Rate (6.5%)		% Increase (7.5%)
Total pension liability Plan fiduciary net position	\$ 38,845 25,394		Thousands) 34,141 25,394	\$	30,215 25,394
Net pension liability	\$ 13,451	\$	8,747	\$	4,821

### G. Deferred Outflows/Inflows of Resources Related to Pensions

At June 30, 2023, reported deferred outflows of resources and deferred inflows of resources related to pensions originated from the following sources:

	D	eferred	D	eferred
	Oı	utflows	Iı	nflows
	of Resources			Resources
		(In Tho	usands)	
Employer contributions made subsequent to measurement date	\$	1,465	\$	-
Difference between actual and expected experience		633		(615)
Assumption changes		1,152		-
Net difference between expected and actual earnings on pension				
plan investments		4,837		(2,247)
Total	\$	8,087	\$	(2,862)

The \$1,465 reported as deferred outflows of resources resulting from employer contributions subsequent to measurement date will be recognized as a reduction of the net pension liability in the year ending June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
	(In Thousands)
2024	\$ 1,174
2025	984
2026	458
2027	1,144
	\$ 3,760

For the year ended June 30, 2023, VPA recognized a pension expense of \$2,226.

### Note 9. Pension Plans (Continued)

### **VPA Defined Benefit Plan (Continued)**

#### H. Long-Term Expected Rate of Return

The long-term expected rate of return on pension investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation for each major asset class is summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return*
U.S. Large Cap Equity	20.2%	6.3%
U.S. Mid Cap Equity	6.0%	6.8%
U.S. Small Cap Equity	3.0%	6.6%
International Equity	12.0%	7.5%
Emerging Markets Equity	3.8%	8.6%
Commodities	5.0%	4.4%
REITS	5.0%	6.4%
Aggregate Bonds	45.0%	4.1%
	100.0%	<u>_</u>

<sup>\*</sup> This is an arithmetic nominal return. VPA uses this information as a data point and benchmarks their return assumptions against other comparable entities.

# I. <u>Deferred Compensation Plans</u>

In addition to the defined benefit pension plans, the Authority maintains two deferred compensation plans and a matching savings plan under Internal Revenue Code Sections 457 and 401(a), respectively. Employees who maintain status under VRS are covered under a deferred compensation plan administered by VRS. Information relating to this plan is available at the statewide level only in the Commonwealth of Virginia's Annual Comprehensive Financial Report.

The VPA Deferred Compensation Plan covers all employees hired after July 1, 1997, and those employees electing coverage under the Authority's deferred compensation plan. The Matching Savings Plan covers substantially all employees. Both plans are administered by VPA; authority for establishing or amending benefit terms belongs to the Board of Commissioners. The Matching Savings Plan requires VPA to match contributions in an amount equal to 50% of the first 6% of the participant's base pay contributed to the plan for employees hired on or before January 28, 2014. VPA's total contribution to the Matching Savings Plan was \$101 for the year ended June 30, 2023. There were no contributions payable at June 30, 2023.

### Note 9. Pension Plans (Continued)

### **VPA Defined Benefit Plan (Continued)**

### I. <u>Deferred Compensation Plans</u> (Continued)

On January 28, 2014, the Authority's Board adopted Resolution 14-2, Freezing Pension Plan to New Participants and Establishing Enhanced Defined Contribution Plan for New Employees, in order to move toward normalizing the retirement benefits offered to employees of the Authority and VIT. Beginning April 1, 2014, employees hired after January 28, 2014 (Enhanced Participants), will be provided an employer contribution of 4% of compensation and are also eligible for a matching contribution of 50% of the first 4% of compensation contributed to the Deferred Compensation Plan. VPA's total contribution to the VPA Defined Contribution Plan for Enhanced Participants for the year ended June 30, 2023 was \$464 for the Defined Contribution and \$198 for the Enhanced Participant Employer Matching Contribution. There were no contributions payable at June 30, 2023.

Employees transferring to the Authority from VIT, as part of the Port of Virginia (POV) restructure or shared services agreement, that had been hired by VIT prior to July 1, 2012 and were active participants of VIT's pension plan at the time of the transfer, and are not eligible for the Enhanced Defined Contribution plan, are eligible for a matching contribution of 50% of the first 3% of compensation contributed to the Deferred Compensation Plan. VPA's total matching contribution to the VPA Defined Contribution Plan for VIT Plan Participants for the year ended June 30, 2023 was \$67.

The right to modify, alter, amend, or terminate the Authority's Deferred Compensation Plan and the Matching Savings Plan vests with the Board of Commissioners of the Authority.

### Blended Component Unit - VIT

### A. Plan Description

The Virginia International Terminals, LLC Pension Plan (VITPP) is a single employer, noncontributory defined benefit pension plan administered by VIT. The VITPP provides retirement, disability, and death benefits to plan members and beneficiaries. Benefit provisions and obligations are established and may be amended by resolutions of the Board of Commissioners of the Authority. The VITPP issues a stand-alone financial report. The most recent report is as of June 30, 2022 and is available upon request from management.

### B. Benefits Provided

Normal retirement benefits are in the form of life annuities based on the normal retirement benefit, as defined by the plan document. Entry into the VITPP was frozen as of June 30, 2012. Vesting is over seven years of service, ranging from 20% at two years of service, to 60% at five years of service and full vesting at seven years of service. Disability benefits are available to those with five years of credited service and eligibility for social security disability benefits is required. Benefits commence on an employee's normal retirement date and are computed using credited service as of the normal retirement date and final average earnings as of the disability retirement date. Pre-retirement death benefits are payable to the spouse of a vested employee who dies before retirement benefits have begun. The pre-retirement death benefit will be equal to the monthly amount the spouse would have received if the employee had terminated employment just before their death, serviced to the earliest date on which they could have retired, and died having elected a 50% joint and survivor benefit.

### **Note 9.** Pension Plans (Continued)

### **Blended Component Unit – VIT (Continued)**

### B. Benefits Provided (Continued)

Employees covered by the benefit terms as of the measurement date June 30, 2022:

Inactive employees or beneficiaries currently receiving benefits	324
Inactive employees entitled to but not yet receiving benefits	186
Active eligible employees	127
Total	637

### C. Contributions

The plan sponsor's funding policy is to contribute the amount to meet the minimum funding requirements of Internal Revenue Code Sections 412 and 430. From time to time, the plan sponsor, at its sole discretion, may contribute an amount above the minimum required contribution.

Members do not contribute to the plan. VIT makes an actuarially determined contribution to the plan for all covered employees. VIT's contributions to the pension plan were \$570 and \$5,699, for the years ended with the measurement dates of June 30, 2023 and June 30, 2022, respectively.

If the plan sponsor fails to pay the minimum required contribution by  $8\frac{1}{2}$  months after the end of the plan year, the plan sponsor will be required to pay a 10% excise tax under Internal Revenue Code Section 4971 on the amount of any unpaid minimum required contributions. This tax can increase to 100% if the unpaid minimum required contribution is not corrected in subsequent plan years.

### D. PBGC Premiums

ERISA established the Pension Benefit Guaranty Corporation (PBGC), under the jurisdiction of the U.S. Department of Labor, to guarantee most vested retirement benefits and certain disability and survivor pensions.

Plans covered by the PBGC insurance program must submit an annual premium filing each year within 9½ months after the beginning of the plan year. All plans must pay a basic premium based on the number of participants as of the end of the previous plan year, and plans with unfunded vested benefits must also pay an additional risk-related premium to the PBGC. The premium amount payable for fiscal year 2023 was \$429.

### E. Net Pension Liability

VIT's net pension liability at June 30, 2023 was measured as of June 30, 2022.

### Note 9. Pension Plans (Continued)

### **Blended Component Unit – VIT (Continued)**

### F. Actuarial Assumptions

The actuarial present value of accumulated plan benefits, as determined by an independent actuary using end of year benefit information as of June 30, 2022, is that amount that results from applying actuarial assumptions to adjust the accumulated plan benefits to reflect the time value of money (through discounts for interest) and the probability of payment (by means of decrements such as for death, disability, withdrawal, or retirement) between the valuation date and the expected date of payment. The significant actuarial assumptions used in the valuation measured at June 30, 2022 were (a) life expectancy of participants (the Pub-2010 Mortality Table (Safety) projected forward with Scale MP-2021) (b) assumed retirement ages (weighted between 55 to 68 years), (c) investment return (average rate of return of 6.5%) and (d) salary scale increase rate (3.5%). The foregoing actuarial assumptions are based on the presumption that the plan will continue. Were the plan to terminate, different actuarial assumptions and other factors might be applicable in determining the actuarial present value of accumulated plan benefits.

### G. Asset Valuation Method

IRC Section 430(g) provides that plan assets be valued at either their fair value on the valuation date or at the "average" value of assets on the valuation date. Under the average value, the value of plan assets is set equal to the average of the fair value of assets on the valuation date and the adjusted fair value of assets (including expected earnings) determined for one or more earlier determination dates (up to a 2-year limit). The resulting average value must be constrained so that it falls between 90% and 110% of the fair value of plan assets on the valuation date. Contributions for a prior plan year that are made after the beginning of this plan year are adjusted for interest at the effective interest rate under IRC Section 430(h)(2). The VITPP values plan assets at the market value of assets at the measurement date.

### H. Long-Term Expected Rate of Return

The long-term expected rate of return on pension investments was determined using a building-block method in which best-estimates ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighing the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target allocation for each major asset class is summarized in the following table:

		Long-Term
	Target	Expected Real
Asset Class	Allocation	Rate of Return
U.S. Large Cap Equity	20.2%	6.3%
U.S. Mid Cap Equity	6.0%	6.8%
U.S. Small Cap Equity	3.0%	6.6%
International Equity	12.0%	7.5%
Emergining Markets Equity	3.8%	8.6%
Commodities	5.0%	4.4%
REITS	5.0%	6.4%
Aggregate Bonds	45.0%	4.1%
	100.0%	

### **Note 9.** Pension Plans (Continued)

### **Blended Component Unit – VIT (Continued)**

### I. Changes in the Net Pension Liability (Asset)

	Increase (Decrease)						
	Total			Plan		Net	
		Pension	Fi	duciary	Pension		
	]	Liability	Net	Position	Liab	oility (Asset)	
		(a)		(b)		(a) - (b)	
			(In T	housands)			
Balances at June 30, 2022	\$	113,271	\$	133,160	\$	(19,889)	
Changes for the year:							
Service cost		579		-		579	
Interest		7,490		-		7,490	
Differences between expected and							
actual experience		(737)		-		(737)	
Contributions - employer		_		5,699		(5,699)	
Changes of assumptions		3,043		-		3,043	
Net investment income		_		(17,420)		17,420	
Benefit payments, net		(6,494)		(6,494)		-	
Administrative expense		_		(247)		247	
Net changes		3,881		(18,462)		22,343	
Balances at June 30, 2023	\$	117,152	\$	114,698	\$	2,454	

Plan fiduciary net position as a percentage of the total pension liability

97.91%

### J. Sensitivity of the Net Pension Liability to Changes in Discount Rate

The following presents the net pension liability of the VITPP, calculated using the discount rate of 6.5 percent, as well as what VITPP's net pension liability (asset) would be if it were calculated using a discount rate that is 1-percentage-point lower (5.5 percent) or 1-percentage-point higher (7.5 percent) than the current rate.

### Discount Rate Sensitivity - Net Pension Liability (Asset) at End of Period

	1%	1% Decrease (5.5%)								0 0011 0110 110000		% Increase (7.5%)
			(In	Thousands)								
Total pension liability	\$	129,697	\$	117,152	\$	106,472						
Plan fiduciary net position		114,698		114,698		114,698						
Net pension liability (asset)	\$	14,999	\$	2,454	\$	(8,226)						

### **Note 9.** Pension Plans (Continued)

### **Blended Component Unit – VIT (Continued)**

### K. Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

For the year ended June 30, 2023, VIT recognized a pension expense of \$3,978.

VIT reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources at June 30, 2023:

	Deferred Def			Deferred
	O	utflows		Inflows
	of R	Resources	of	Resources
		(In Tho	usand	(s)
Employer contributions made subsequent to measurement date	\$	570	\$	-
Difference between expected and actual experience		685		(1,098)
Changes of assumptions		1,842		-
Net difference between projected and actual plan				
investment earnings		22,370		(10,701)
Total	\$	25,467	\$	(11,799)

The \$570 reported as deferred outflows of resources resulting from employer contributions subsequent to the measurement date of June 30, 2022 will be recognized as an addition to the plan fiduciary net position in the fiscal year ending June 30, 2024 (actuarial valuation measurement date of June 30, 2023). Amounts reported as deferred inflows and outflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending June 30,	Amount
	(In Thousands)
2024	\$ 3,068
2025	2,829
2026	1,944
2027	5,257
	\$ 13,098

### L. Risk Transfer Payment

During June 2023, VIT entered into a single-premium non-participating group annuity contract with a third party whereby, in exchange for a one-time lump sum payment of \$16,164, the third party will assume the liability of funding the pension benefits of approximately 183 beneficiaries currently receiving benefits. On June 16, 2023, the third party received the proceeds in full and assumed responsibility for continuing the plan benefits for those participants. The payment was made via a transfer of plan assets, and is reflected as a risk transfer payment in the Statement of Changes in Fiduciary Net Position as of June 30, 2023. The effect of the new plan asset balance, as well as reduced number of participants on VIT's net pension asset/liability, will be reflected in the actuarial valuation to be measured June 30, 2023 and reported in VIT's fiscal year 2024 financial statements.

### **Note 10.** Other Postemployment Benefits

Effective January 1, 2015, VPA ceased providing formal post-employment benefits to all employees except for two subsets of employees whose benefits were grandfathered: (1) 38 VPA employees who were transferred from VIT will, if they retire at age 62 or older with at least 30 years of service, receive a premium subsidy of \$500 per month until they reach age 65; and (2) 1 retired VPA employee is being allowed to remain in the VPA health and dental plans until age 65, but must pay the full actuarially determined premium to retain coverage. Based on an evaluation of these limited benefits by VPA's actuary, management has elected not to disclose information related to the OPEB liability on the basis of its relative immateriality to VPA taken as a whole. The OPEB liability recorded at June 30, 2023 is \$910 along with a deferred outflow of resources of \$432 and a deferred inflow of resources of \$201.

VIT provides non-pension post-retirement medical insurance benefits to individuals who are at least 62 years of age who retire with 30 years of service through a single employer defined benefit OPEB plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75. 45 of these employees have been transferred to VPA, along with their benefits. Upon an evaluation of these limited benefits by VPA's actuary, management has elected not to disclose information related to the OPEB liability on the basis of its relative immateriality to VPA taken as a whole. The OPEB liability recorded at June 30, 2023 is \$433 along with a deferred outflow of resources of \$64.

### Blended Component Unit - VIT

### A. General Information about the OPEB Plan

**Plan description:** VIT provides non-pension post-retirement medical insurance benefits to individuals who are at least 62 years of age who retire with 30 years of service through a single employer defined benefit OPEB plan. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

**Benefits provided:** VIT provides medical and dental benefits for retirees. The benefit terms provide for the same coverage options as active employees for employee-only medical and dental plans with a maximum subsidy of \$500 per month until age 65. Coverage for a spouse may be continued at the employee's expense for 10 years, until the spouse's 65th birthday or until the spouse remarries, whichever is earlier.

Total OPEB liability: VIT's total OPEB liability of \$371 was measured as of June 30, 2022.

### B. Employees Covered by Benefit Terms

Employees covered by the benefit terms as of the measurement date of June 30, 2022:

Inactive employees or beneficiaries currently receiving benefits	9
Active eligible employees	44
Total	53

The OPEB plan is closed to new entrants.

### Note 10. Other Postemployment Benefits (Continued)

### **Blended Component Unit – VIT (Continued)**

### C. Actuarial Assumptions and Other Inputs

The total OPEB liability in the June 30, 2022 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Salary Increases 3.5%

Discount Rate 3.69%

Healthcare Cost Trend Rates 7.5% decreasing 0.15% per year to an ultimate rate of 4.5% for

2043 and later years

Mortality rates were based on the PRI - 2012 Combined Healthy Mortality Table for Males and Females Projected Generationally with Scale MP-2021. The census was also updated to reflect the current population.

### D. Changes in the Total OPEB Liability

	Total OPEB		
	Lial		
	(In Tho	ousands)	
Balance at June 30, 2022	\$	583	
Changes for the year:			
Service cost		13	
Interest		9	
Differences between expected and actual experience		(177)	
Changes of assumptions or other inputs		(17)	
Contributions - Employer		(40)	
Net changes		(212)	
Balance at June 30, 2023	\$	371	

The entry age actuarial cost method is unchanged from the prior OPEB valuation. Under this method, the actuarial present value of the projected benefits of each individual included in an actuarial valuation is allocated on a level basis over the earnings of the individual between entry age and assumed exit age.

### E. Sensitivity of the Total OPEB Liability to Changes in Discount Rate

The following presents the total OPEB liability of VIT, calculated using the discount rate of 3.69%, as well as what VIT's estimated total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.69%) or 1-percentage-point higher (4.69%) than the current discount rate:

### Note 10. Other Postemployment Benefits (Continued)

### **Blended Component Unit – VIT (Continued)**

### F. Discount Rate Sensitivity - Total OPEB Liability at End of Period

	19	6 Decrease	Current Rate		1% Increase
		(2.69%)	(3.69%)		(4.69%)
			(In Thousand:	s)	
Total OPEB liability	\$	387	\$ 3	71 \$	355

### G. Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability of VIT, as well as what VIT's estimated total OPEB liability would be if it were calculated using a healthcare cost trend rate that is 1-percentage-point lower than the current assumed healthcare cost trend rates for all years or 1-percentage-point higher than the current assumed healthcare cost trend rates for all years:

	Current					
	Healthcare Cost					
	1% Decrea	se	Trend Ra	tes	1% Increas	e
·			(In Thousar	ıds)		
Total OPEB liability	\$	360	\$	371	\$	383

### H. OPEB Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended June 30, 2023, VIT recognized an OPEB credit of \$131. VIT also reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources at June 30, 2023:

	De	Deferred Outflows		ferred
	Out			lows
	of Re	sources	of Re	sources
	·	(In The	ousands)	
Differences between expected and actual experience	\$	-	\$	(329)
Changes of assumptions		20		(13)
Total	\$	20	\$	(342)

Amounts reported as deferred inflows and deferred outflows of resources related to OPEB will be recognized in OPEB expense as follows:

Year Ending June 30,	Amount
	(In Thousands)
2024	\$ (153)
2025	(96)
2026	(73)
	\$ (322)

### Note 11. Supplemental Retirement and Compensation Plans

### A. Executive Supplemental Retirement Plan

VIT sponsors an executive supplemental retirement plan (ESRP), a noncontributory single-employer defined benefit supplemental plan covering certain key employees. Benefit provisions and obligations are established and may be amended by resolutions of the Board of Commissioners of the Authority. The ESRP does not issue a stand-alone financial report. The ESRP is accounted for on the economic resources measurement focus and the accrual basis of accounting. The ESRP is reported as a fiduciary fund.

### ESRP Financial Statements

As of June 30, 2023 (measured as of June 30, 2022), the ESRP's statement of fiduciary net position is as follows (in thousands):

Assets	
Investments held in trust at fair value:	
Long-term bond funds	\$ 373
Core plus bond funds	364
Common and preferred stock funds Other mutual funds	537 483
Total assets	 1,757
Net Position	
Restricted for:	
Pension benefits	 1,757
Total net position	\$ 1,757
(in thousands):  Additions: Investment loss	\$ (237)
Total additions	 (237)
Deductions: Benefit payments and transfers	215
Total deductions	 215
Change in net position	(452)
Net position, beginning of year	2,209
Net position, end of year	\$ 1,757
Employees Covered by Benefit Terms	
Employees covered by the benefit terms as of the measurement date of June 30, 2022:	
Inactive employee entitled to but not yet receiving benefits Inactive employees receiving benefits	 1 6
Total	7

### Note 11. Supplemental Retirement and Compensation Plans (Continued)

### B. Net Pension Liability

VIT's net pension liability at June 30, 2023 was measured as of June 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date.

The total benefit obligation of the supplemental plan (as of June 30, 2023) exceeded the fair value of investments by \$266. There were no contributions to the plan for the year ended June 30, 2023. The actuarial cost method used to determine the normal cost and actuarial accrued liabilities of the plan was the entry age normal cost method.

### **Actuarial Assumptions**

Discount Rate 6.5%

Preretirement Mortality None

Postretirement Mortality PRI-2012 White Collar Retiree Tables for annuitants

projected forward with Scale MP-2021 (previously,

projected forward with Scale MP-2020 for all years).

Retirement Age Participants not in-pay are assumed to retire at age 65 and

elect a single life annuity.

### C. <u>Deferred Compensation and Matching Savings Plans</u>

In addition, VIT sponsors a deferred compensation plan and a matching savings plan under IRC Sections 457 and 401(a), respectively, which cover substantially all nonunion employees with 90 days or more of service. Both plans are administered by the Authority; authority for establishing or amending benefit terms belongs to the Board of Commissioners of the Authority. For employees hired prior to July 1, 2012, the matching savings plan requires VIT to match employee contributions in an amount equal to 50% of the first 3% of the participant's base pay contributed to the deferred compensation plan. For employees hired on or after July 1, 2012, the matching savings plan requires VIT to contribute 4% of base pay, and to match employee contributions in an amount equal to 50% of the first 4% of the participant's base pay contributed to the deferred compensation plan. VIT's total contribution to the matching savings plan was \$1,013 for the year ended June 30, 2023. There were no contributions payable at June 30, 2023.

### Note 12. Leases

Lessee: The Authority is a lessee for non-cancellable leases of certain port facilities, office space, land and equipment. Most leases include one or more options to renew, and have terms that range from 3 to 40 years. The exercise of lease renewal options is at the discretion of the Authority. Certain lease agreements include payments that are discounted based on usage and others include rental payments adjusted periodically for inflation. The Authority monitors changes in circumstances that would require a re-measurement of a lease and will re-measure the lease asset and liability if changes occur that are expected to significantly affect the amount of the lease liability. Unless discussed below, the Authority's lease agreements do not contain any material residual value guarantees or material restrictive covenants.

Key estimates and judgements related to leases include how the Authority determines the discount rate it uses to discount the expected lease payments to present value, lease term, and lease payments.

Discount Rate When readily available or determinable, the Authority uses the interest rate charged by

the lessor. If not readily available or determinable, the Authority uses its estimated

incremental borrowing rate.

Lease Term The lease term includes the non-cancellable period of the lease.

Lease Payments Lease payments included in the measurement of the lease liability are comprised of

fixed payments and, if applicable, the purchase option price the Authority is

reasonably certain to exercise.

Lease assets are reported with depreciable capital assets and lease liabilities are discretely presented on the Statement of Net Position.

**Lessor:** The Authority is a lessor for non-cancellable leases of certain real estate and storage facilities. The Authority's lease and sublease portfolio consists of leases with various companies for terms ranging from 1 to 50 years. Certain lease agreements include rental payments adjusted periodically for inflation and others contain various build to suit and termination options. The Authority monitors changes in circumstances that would require a remeasurement of a lease and will remeasure the lease receivable and deferred inflows of resources if changes occur that are expected to significantly affect the amount of the lease receivable.

Key estimates and judgements related to leases include how the Authority determines the discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

Discount Rate The Authority uses a commercial methodology to determine the discount rate for

leases. Interest income on lease receivables is recognized based on an amortization

schedule using the effective interest method.

Lease Term The lease term includes the non-cancellable period of the lease.

Lease Receipts Lease receipts included in the measurement of the lease receivable are comprised of

fixed payments from the lessee.

The Authority has a deferred inflow of resources associated with its leases that will be recognized as revenue over the term of the leases. As of June 30, 2023, the balance of the deferred inflow was \$32,514. Lease revenue and lease interest income for the year ended June 30, 2023 was \$2,328 and \$2,986, respectively.

### Note 12. Leases (Continued)

### **Blended Component Unit – VIT**

**Lessee:** VIT is a lessee for leases of certain autos, chassis and equipment. Most leases include one or more options to renew, and have terms that range from 3 to 10 years. The exercise of lease renewal options is at VIT's discretion. VIT monitors changes in circumstances that would require a re-measurement of a lease and will re-measure the lease asset and liability if changes occur that are expected to significantly affect the amount of the lease liability.

Key estimates and judgements related to leases include the determination of the applicable discount rate, lease term, lease payments, and residual value guarantees or other provisions as follows:

Discount Rate When readily available or determinable, VIT uses the interest rate charged by the

lessor. If not readily available or determinable, VIT uses its estimated incremental

borrowing rate.

Lease Term The lease term includes the non-cancellable period of the lease.

Lease Payments Lease payments included in the measurement of the lease liability are comprised of

fixed payments and, if applicable, the purchase option price VIT is reasonably

certain to exercise.

Right-to-use lease assets are reported with other capital assets and lease liabilities are reported with current and noncurrent liabilities on the statement of net position.

VIT is also the user of certain subscription based information technology products. The discount rate, subscription term, and subscription payments are treated similarly to leases, as explained above. Subscription assets are reported with other capital assets and subscription liabilities are reported with current and noncurrent liabilities on the statement of net position.

**Lessor:** VIT is a lessor for certain real estate and storage facilities. VIT's lease and sublease portfolio consists of leases with various companies for terms ranging from monthly to 20 years. Certain lease agreements include rental payments adjusted periodically for inflation. VIT monitors changes in circumstances that would require a remeasurement of a lease and will re-measure the lease receivable and related deferred inflows of resources if changes occur that are expected to significantly affect the amount of the lease receivable.

Key estimates and judgements related to leases include the determination of a discount rate it uses to discount the expected lease receipts to present value, lease term, and lease receipts.

Discount Rate VIT uses a commercial methodology to determine the discount rate for leases.

Interest income on lease receivables is recognized based on an amortization

schedule using the effective interest method.

Lease Term The lease term includes the non-cancellable period of the lease.

Lease Receipts Lease receipts included in the measurement of the lease receivable is comprised of

fixed payments from the lessee.

VIT has a deferred inflow of resources associated with its leases that will be recognized as revenue over the term of the leases. As of June 30, 2023, the balance of the deferred inflow was \$12,652. Lease revenue for the year ended June 30, 2023 was \$1,751 and lease interest income for the same year was \$977. At June 30, 2023, VIT has a total leases receivable balance of \$14,021.

### Note 13. Risk Management and Employee Health Care Plans

The Authority is exposed to various risks including, but not limited to, torts; theft; cybercrime; property damage (3rd and 1st party) or total loss to its assets; errors and omissions; non-performance of duty; work-related injuries to its employees; contractual disputes and labor strikes; and natural disasters. To assist the Authority in identifying, prioritizing and mitigating high risk exposures, the Authority has implemented an Enterprise Risk Management Program that is constantly monitoring high-level risks and mitigation strategies on a quarterly basis. In addition, the Authority maintains a robust insurance program which protects the Authority's assets, its commissioners, officers and employees against third-party liability. To that end, the Authority maintains insurance policies covering general liability, property damage, cyber liability, law enforcement liability, kidnap, ransom and extortion, international travel and automobile insurance; and fiduciary liability insurance. In addition to its primary layer of insurance, the Authority maintains excess liability insurance coverage and, for the benefit of the Authority's employees, workers' compensation insurance and employers liability insurance, both state and federal. Health insurance is provided to the Authority's employees on a cost-sharing basis.

Through its operating agreement, the Authority requires VIT to maintain property insurance coverage on all plant and equipment located on the terminals.

The Authority provides insurance coverage for health (for employees hired on or after July 1, 1997), property, auto, workers' compensation, and international liabilities, as well as an umbrella policy providing excess liability coverage over and above losses not covered in primary policies. Pursuant to a joint arrangement with VIT, the Authority carries stop loss insurance to mitigate exposure to significant medical claims. The stop loss policy is on a calendar year basis, with renewals effective each January 1. During the calendar years of 2023 and 2022, the individual claim cost limit (deductible) under the policy for the Authority was \$150. The aggregate deductible for VIT and VPA combined claims in excess of the individual limit was \$7,153 and \$6,131 for calendar years 2023 and 2022, respectively.

### **Note 14.** Related Parties

VIT makes lease payments on behalf of the VPA for various equipment and office space. Total payments on behalf of VPA for these lease agreements totaled \$936 for the year ended June 30, 2023.

An agreement for shared services was executed between VPA, VIT and HRCP, in an effort to centralize administrative functions and avoid redundancy of costs. Services shared include accounting and finance, purchasing, risk management, human resources, and other applicable functions. Costs are billed by VPA to each entity based on a budgeted allocation with true up to actual expenditures on a quarterly but no less than annual frequency. For the year ended June 30, 2023, the cost of VIT and HRCP's allocated services from VPA amounted to \$22,673 and \$1,853, respectively.

For the year ended June 30, 2023, VIT and HRCP recorded \$325,836 as operating transfers payable to VPA pursuant to the Payment Agreement. The calculations are performed as of the end of the applicable month, and payment is made by the 20th of the subsequent month. VIT also collected \$14,550 in security surcharges from VIT customers on behalf of VPA for the year ended June 30, 2023.

# REQUIRED SUPPLEMENTARY INFORMATION (RSI) (UNAUDITED)

### VPA DEFINED BENEFIT PLAN SCHEDULE OF EMPLOYER CONTRIBUTIONS

				Fiscal Y	Y ea	r Ended .	Jun	e 30,			
	2015	2016	2017	2018		2019		2020	2021	2022	2023
				(In Tho	usa	nds)					
Actuarially determined contribution	\$ 875	\$ 1,772	\$ 1,378	\$ 1,323	\$	1,515	\$	1,443	\$ 1,623	\$ 1,518	\$ 1,440
Contributions made in relation to the											
actuarially determined contribution	901	3,851	2,378	1,323		1,515		2,120	1,591	1,704	1,465
Contribution deficiency (excess)	\$ (26)	\$ (2,079)	\$ (1,000)	\$ -	\$	-	\$	(677)	\$ 32	\$ (186)	\$ (25)
Covered payroll	\$ 10,235	\$ 9,763	\$ 9,729	\$ 9,631	\$	9,529	\$	10,675	\$ 10,028	\$ 8,402	\$ 8,620
Contributions as a % of payroll	8.80%	39.44%	24.44%	13.74%		15.90%		19.86%	15.87%	20.28%	17.00%

### Notes to Schedule:

(1) Actuarially determined contribution rates are calculated as of July 1, one year prior to the end of the fiscal year in which contributions are reported.

(2) Methods and assumptions used to determine contribution rates for the measurement date June 30, 2022 (fiscal year ended June 30, 2023):

Actuarial cost method Entry Age Normal cost method

Asset valuation method Fair value Inflation IRS limit increases 2.5% Projected salary increases 3.5%

Investment rate of return 6.5%, net of pension plan investment expense, including inflation

Retirement age Varies by age and service

Mortality rates Pub-2010 Mortality Table (Safety) With Scale MP-2021

(3) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years for which information is available.

(4) For each of the fiscal years presented above, the measurement date for the reported data was June 30 of the preceding fiscal year. For example, for the fiscal year ended June 30, 2023 the measurement date was June 30, 2022.

### VPA DEFINED BENEFIT PLAN SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY AND RELATED RATIOS

				Fiscal	Yea	r Ended J	une	30,			
	2015	2016	2017	2018		2019		2020	2021	2022	2023
				(In Tho	usar	ıds)					
Total Pension Liability											
Service cost	\$ 387	\$ 487	\$ 594	\$ 618	\$	612	\$	593	\$ 492	\$ 537	\$ 546
Interest	971	1,019	1,414	1,414		1,564		1,748	1,894	2,055	2,190
Changes of benefit terms	-	4,878	-	-		-		-	-	-	-
Differences between expected and											
actual experience	263	(205)	(1,059)	476		1,410		149	1,040	312	(1,014)
Changes of assumptions	-	1,124	(215)	414		(68)		683	867	-	1,102
Benefit payments	 (1,103)	(781)	(802)	(718)		(809)		(941)	(1,024)	(907)	 (1,031)
Net change in total pension liability	518	6,522	(68)	2,204		2,709		2,232	3,269	1,997	1,793
Total Pension Liability, beginning	 12,965	13,483	20,005	19,937		22,141		24,850	27,082	30,351	 32,348
Total Pension Liability, ending (a)	\$ 13,483	\$ 20,005	\$ 19,937	\$ 22,141	\$	24,850	\$	27,082	\$ 30,351	\$ 32,348	\$ 34,141
Plan Fiduciary Net Position											
Contributions - employer	\$ 525	\$ 901	\$ 3,847	\$ 2,378	\$	1,324	\$	1,515	\$ 2,120	\$ 1,591	\$ 1,704
Net investment income	1,618	467	(54)	1,729		1,492		1,299	857	5,292	(3,774)
Benefit payments, including refunds			` ′								,
of member contributions	(1,102)	(781)	(802)	(718)		(809)		(942)	(1,024)	(907)	(1,031)
Administrative expense	(111)	(117)	(95)	(57)		(30)		(33)	(37)	(42)	(54)
Net change in plan fiduciary											
net position	930	470	2,896	3,332		1,977		1,839	1,916	5,934	(3,155)
Plan Fiduciary Net Position, beginning	9,255	10,185	10,655	13,551		16,883		18,860	20,699	22,615	 28,549
Plan Fiduciary Net Position, ending (b)	\$ 10,185	\$ 10,655	\$ 13,551	\$ 16,883	\$	18,860	\$	20,699	\$ 22,615	\$ 28,549	\$ 25,394
Net Pension Liability, ending (a) - (b)	\$ 3,298	\$ 9,350	\$ 6,386	\$ 5,258	\$	5,990	\$	6,383	\$ 7,736	\$ 3,799	\$ 8,747
Plan Fiduciary Net Position as a % of Pension Liability Covered Payroll Net Pension Liability as a % of Covered Payroll	\$ 75.54% 5,707 57.79%	\$ 53.26% 10,235 91.35%	\$ 67.97% 9,763 65.41%	\$ 76.25% 9,728 54.05%	\$	75.90% 9,631 62.19%	\$	76.43% 9,529 66.98%	\$ 74.51% 10,675 72.47%	\$ 88.26% 10,028 37.88%	\$ 74.38% 8,402 104.11%

### Notes to Schedule:

(1) Changes of benefit terms: There have been no significant changes to the pension benefit provisions since the effective date of GASB Statement No. 68.

(2) **Changes in assumptions:** There have been changes to the mortality rates and the investment rate of return.

Mortality rates

Pub-2010 Mortality Table (Safety) With Scale MP-2021

Investment rate of return 6.50%

<sup>(3)</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years for which information is available

<sup>(4)</sup> For each of the fiscal years presented above, the measurement date for the reported data was June 30 of the preceding fiscal year. For example, for the fiscal year June 30, 2023 the measurement date was June 30, 2022.

# BLENDED COMPONENT UNIT – VIRGINIA INTERNATIONAL TERMINALS, LLC DEFINED BENEFIT PLAN SCHEDULE OF EMPLOYER CONTRIBUTIONS

				Fiscal	Yea	ır Ended J	une	30,			
	2015	2016	2017	2018		2019		2020	2021	2022	 2023
				(In Tho	usar	nds)					<u></u>
Actuarially determined contribution	\$ 3,072	\$ 2,745	\$ 2,277	\$ 2,412	\$	4,205	\$	5,868	\$ 5,126	\$ 2,235	\$ 563
Contributions made in relation to the											
actuarially determined contribution	 722	1,750	2,428	4,667		7,032		6,478	6,010	5,699	570
Contribution deficiency (excess)	\$ 2,350	\$ 995	\$ (151)	\$ (2,255)	\$	(2,827)	\$	(610)	\$ (884)	\$ (3,464)	\$ (7)
Covered payroll	\$ 23,661	\$ 17,886	\$ 17,178	\$ 17,111	\$	16,657	\$	11,914	\$ 9,935	\$ 8,259	\$ 8,167
Contributions as a % of payroll	3.05%	9.78%	14.13%	27.27%		42.22%		54.37%	60.49%	69.00%	6.98%

### Notes to Schedule:

(1) Actuarially determined contribution rates are calculated as of July 1, one year prior to the end of the fiscal year in which contributions are reported.

(2) Methods and assumptions used to determine contribution rates for the measurement date June 30, 2022 (fiscal year ended June 30, 2023):

Actuarial cost method Entry Age Normal cost method level percent of pay

Amortization method Level percentage of payroll, closed Remaining amortization 30 years

Remaining amortization 30 years
Asset valuation method Fair value
Inflation 2.5%
Projected salary increases 3.5%
Investment rate of return 6.5%

Retirement age Weighted between 55 and 65

Mortality rates Pub-2010 Mortality Table (Safety) With Scale MP-2021

(3) This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, VIT will present information for those years for which information is available.

(4) The valuation at June 30, 2015 represents a short year valuation to conform the reporting of this plan to others within the organization.

(5) Contributions made by VIT were not in all cases in accordance with the actuarially determined Annual Required Contribution (ARC), but they did meet statutory requirements.

# BLENDED COMPONENT UNIT – VIRGINIA INTERNATIONAL TERMINALS, LLC DEFINED BENEFIT PLAN SCHEDULE OF CHANGES IN THE NET PENSION LIABILITY (ASSET) AND RELATED RATIOS

								Fiscal Y	Yea	ar Ended J	une	30,						
		2015		2016		2017		2018		2019		2020		2021		2022		2023
								(In Thor	usai	nds)								<u>.</u>
Total Pension Liability																		
Service cost	\$	1,352	\$	1,193	\$	1,104	\$	1,082	\$	1,135	\$	901	\$	659	\$	592	\$	579
Interest		6,876		7,024		6,539		6,673		6,933		7,198		7,307		7,273		7,490
Changes of benefit terms		-		(4,941)		-		-		-						-		
Changes of assumptions		-		3,430		(1,148)		70		(297)		1,349		2,131		-		3,043
Differences between expected and		(1.020)		(2.625)		(5.60)		2.62		025		(2.510)		(1.050)		1 1 40		(505)
actual experience		(1,830)		(3,625)		(760)		363		935		(2,518)		(1,050)		1,142		(737)
Benefit payments, including refunds of		(4.000)		(2.270)		(4.417)		(4.470)		(4.5.65)		(4.015)		(5.426)		(5.501)		(6.404)
employee contributions		(4,000)		(3,270)		(4,417)		(4,479)		(4,567)		(4,815)		(5,436)		(5,791)		(6,494)
Net change in total pension liability		2,398		(189)		1,318		3,709		4,139		2,115		3,611		3,216		3,881
Total Pension Liability, beginning		92,954		95,352		95,163		96,481		100,190		104,329		106,444		110,055		113,271
Total Pension Liability, ending (a)	\$	95,352	\$	95,163	\$	96,481	\$	100,190	\$	104,329	\$	106,444	\$	110,055	\$	113,271	\$	117,152
Plan Fiduciary Net Position																		
Contributions - employer	\$	1,860	\$	2,880	\$	1,464	•	2,428	2	4,667	P	7,032	2	6,478	\$	6,010	\$	5,699
Net investment income (loss)	Ψ	6,208	Ψ	1,972	Ψ	(322)	Ψ	8,462	Ψ	5,653	Φ	7,032	Ψ	3,930	Ψ	25,012	Ψ	(17,420)
Benefit payments, including refunds		0,200		1,7/2		(322)		0,402		3,033		7,074		3,730		23,012		(17,720)
of member contributions		(4,000)		(3,270)		(4,417)		(4,479)		(4,567)		(4,815)		(5,436)		(5,791)		(6,494)
Administrative expense		(4,000)		(3,270)		(4,417)		(37)		(150)		(550)		(575)		(202)		(247)
Net change in plan fiduciary	_							(57)		(100)		(550)		(0,0)		(202)		(217)
net position		4,068		1,582		(3,275)		6,374		5,603		8,741		4,397		25,029		(18,462)
Plan Fiduciary Net Position, beginning		80,641		84,709		86,291		83,016		89,390		94,993		103,734		108,131		133,160
Plan Fiduciary Net Position, ending (b)	\$	84,709	\$	86,291	\$	83,016	\$	89,390	\$	94,993	\$	103,734	\$	108,131	\$	133,160	\$	114,698
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Net Pension Liability (Asset), ending (a) - (b)	\$	10,643	\$	8,872	\$	13,465	\$	10,800	\$	9,336	\$	2,710	\$	1,924	\$	(19,889)	\$	2,454
Plan Fiduciary Net Position as a Percentage																		
of the Total Pension Liability		88.84%		90.68%		86.04%		89.22%		91.05%		97.45%		98.25%		117.56%		97.91%
Covered Payroll	\$	25,709	\$	23,661	\$	17,886	\$	17,178	\$	17,111	\$	16,657	\$	11,914	\$	9,935	\$	8,259
Net Pension Liability (Asset) as a % of																		
Covered Payroll		41.40%		37.50%		75.28%		62.87%		54.56%		16.27%		16.15%		-200.19%		29.71%

### Note to Schedule:

<sup>(1)</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, VIT will present information for those years for which information is available.

# BLENDED COMPONENT UNIT – VIRGINIA INTERNATIONAL TERMINALS, LLC SCHEDULE OF CHANGES IN THE TOTAL OTHER POSTEMPLOYMENT BENEFITS LIABILITY AND RELATED RATIOS

			Fisc	al Year E	nde	d June 30	,		
	2018	2019		2020		2021		2022	2023
			(In T	Thousands)					
Total OPEB Liability									
Service cost	\$ 21	\$ 22	\$	17	\$	17	\$	13	\$ 13
Interest	39	40		21		21		10	9
Differences between expected and actual experiences	(1)	(428)		-		(256)		-	(177)
Changes of assumptions	-	35		-		29		-	(17)
Benefit payments	 (43)	(89)		(52)		(52)		(96)	(40)
Net change in total OPEB liability	16	(420)		(14)		(241)		(73)	(212)
Total OPEB Liability, beginning	 1,315	1,331		911		897		656	583
Total OPEB Liability, ending	\$ 1,331	\$ 911	\$	897	\$	656	\$	583	\$ 371
Covered-employee Payroll	\$ 9,938	\$ 7,957	\$	7,468	\$	5,963	\$	5,316	\$ 4,500
Total OPEB Liability as a Percentage of Covered-employee Payroll	13.39%	11.45%		12.01%		11.00%		10.97%	8.24%

### Notes to Schedule:

(1) Changes of benefit terms: There have been no changes to the benefit terms since the prior actuarial valuation.

(2) **Changes of assumptions:** Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period. The following is the discount rate used for the period presented:

2018	3.0%
2019	2.3%
2020	2.3%
2021	1.6%
2022	1.6%
2023	3.7%

<sup>(3)</sup> This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, VIT will present information for those years for which information is available.

(4) As there are no contributions to the OPEB plan, covered employee payroll is presented above.

# SUPPLEMENTARY INFORMATION

### VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC

# COMBINING STATEMENT OF FIDUCIARY NET POSITION *June 30, 2023*

	A	uthority	Virg	inia Internation	nal Term	inals, LLC	
	Defin	ned Benefit	De	fined Benefit	Exe	ecutive	
	Pen	sion Plan	Pens	ion Plan Trust	Supp	lemental	
	Trı	ust Fund		Fund	Retire	ment Plan	Total
				(In Thous	sands)		
ASSETS							
Investments held in trust at fair value:							
Short-term bond funds	\$	-	\$	3,895	\$	-	\$ 3,895
Long-term bond funds		1,868		7,030		373	9,271
Core plus bond funds		8,777		34,105		364	43,246
Common and preferred stock funds		9,834		29,857		537	40,228
Other mutual funds		6,917		25,776		483	33,176
<b>Total assets</b>		27,396		100,663		1,757	129,816
NET POSITION							
Restricted for:							
Pension benefits		27,396		100,663		1,757	129,816
Total net position	\$	27,396	\$	100,663	\$	1,757	\$ 129,816

### VIRGINIA PORT AUTHORITY & VIRGINIA INTERNATIONAL TERMINALS, LLC

# COMBINING STATEMENT OF CHANGES IN FIDUCIARY NET POSITION For the Year Ended June 30, 2023

	A	uthority	_Virg	ginia Internation	nal Tern	ninals, LLC	
	Defir	ned Benefit	De	fined Benefit	E	xecutive	
	Pension	n Plan Trust	Pens	sion Plan Trust	Sup	plemental	
		Fund		Fund	Retire	ement Plan	Total
				(In Thousa	nds)		
Additions:							
Employer contributions	\$	1,465	\$	694	\$	-	\$ 2,159
Investment income (loss)		1,909		8,206		(237)	9,878
Payment credits		7		39		-	46
Total additions		3,381		8,939		(237)	12,083
Deductions:							
Benefit payments and transfers		1,379		6,810		215	8,404
Risk transfer payment		-		16,164		-	16,164
<b>Total deductions</b>		1,379		22,974		215	24,568
Change in net position		2,002		(14,035)		(452)	(12,485)
Net position, beginning of year		25,394		114,698		2,209	142,301
Net position, end of year	\$	27,396	\$	100,663	\$	1,757	\$ 129,816



### STATISTICAL SECTION

(Unaudited)

The objective of the statistical section is to provide information about the economic conditions within which the Authority operates to enable the user to more fully understand what the information in the financial statements, notes and supplementary information says about the Authority's overall financial condition. Unlike most governmental agencies, the Authority has no taxing authority and relies predominately on funds generated through business services at the terminal facilities. The Authority's economic conditions are unlike a taxing locality, where population demographics directly affect revenue. The Authority is influenced by worldwide economic conditions as opposed to more localized conditions.

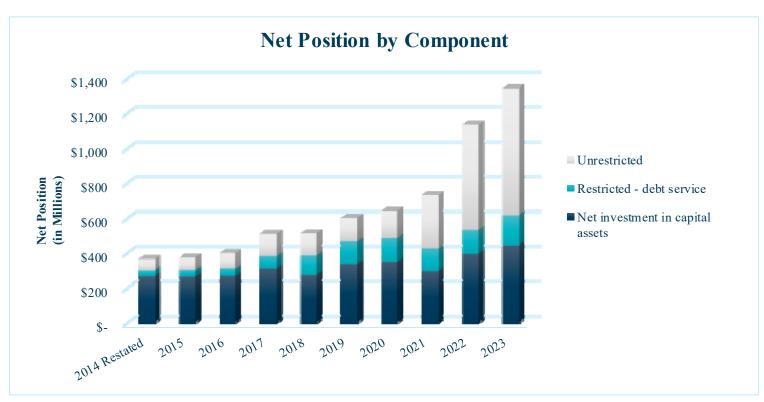
### **Financial Trends**

These schedules and graphs contain trend data about how the financial performance and condition of the Authority has changed over time.

# **NET POSITION BY COMPONENT Last Ten Fiscal Years**

						Fiscal Year	ar Jı	ine 30,				
	201	4 Restated	2015	2016	2017	2018		2019	2020	2021	2022	2023
						(In Tho	usar	ds)				
Net Position												
Net investment in capital assets	\$	265,717	\$ 263,651	\$ 268,348	\$ 311,480	\$ 273,121	\$	336,719	\$ 349,644	\$ 296,253	\$ 393,528	\$ 442,106
Restricted - debt service		34,823	38,582	44,018	69,532	111,172		132,383	138,302	129,531	136,866	174,253
Unrestricted		63,856	70,269	86,252	126,099	126,087		131,909	153,754	307,136	605,463	727,108
Total net position	\$	364,396	\$ 372,502	\$ 398,618	\$ 507,111	\$ 510,380	\$	601,011	\$ 641,700	\$ 732,920	\$ 1,135,857	\$ 1,343,467

Net Position amounts have been restated to reflect the implementation of GASB Statement No. 68, the restatement of prior years due to the capture of interest costs into capital assets and to conform to current year presentation.



### HISTORICAL STATEMENTS OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

						F	iscal Year End	ed June 30,					
	2014	Restated <sup>(1)</sup>	2015	-	2016	2017	2018	2019	2020	2	2021	2022	2023
							(In Thousa	nds)					
Operating revenues:													
Operating revenues from component unit	\$	75,059 \$	94,845 \$	;	108,847 \$	120,512 \$	123,982 \$	156,859 \$	133,890 \$	S	275,472 \$	439,092 \$	325,836
Other revenues		5,192	9,148		9,340	10,102	10,445	11,186	10,946		13,120	19,339	17,314
Operating revenues - grants, federal and state		7,763	5,295		6,391	2,114	5,534	5,198	5,704		5,915	4,105	1,501
Total operating revenues		88,014	109,288		124,578	132,728	139,961	173,243	150,540		294,507	462,536	344,651
Operating expenses:													
Terminal operations		1,310	5,696		5,438	4,079	3,912	4,170	4,554		4,828	4,359	756
Terminal maintenance		8,324	2,410		3,743	2,053	3,879	2,441	3,495		4,881	4,608	5,126
General and administrative		26,206	19,339		20,042	18,025	20,339	22,039	25,819		23,232	17,781	16,430
Facility rental		52,480	55,679		55,619	17,429	396	1,451	1,682		293	(13)	4,573
Depreciation and amortization		43,085	42,609		44,018	70,124	79,098	79,673	96,403		113,978	165,406	164,941
Total operating expenses		131,405	125,733		128,860	111,710	107,624	109,774	131,953		147,212	192,141	191,826
Operating income (loss)		(43,391)	(16,445)		(4,282)	21,018	32,337	63,469	18,587		147,295	270,395	152,825
Non-operating revenues (expenses):													
Investment income (loss), net		331	441		653	896	1,368	3,983	5,829		993	(2,305)	23,207
Interest expense		(16,888)	(14,198)		(18,384)	(88,211)	(125,345)	(123,707)	(125,264)		(124,144)	(171,000)	(171,059)
Revenues from federal sources		493	707		9,653	11,988	786	7,490	3,152		7,158	5,877	25,821
Revenues from state sources		306	-		6,143	6,791	3,265	3,345	2,725		3,453	8,520	43,717
Revenues from private sources		-	-		-	-	-	-	-		-	5,567	66,026
Other income (expenses)		(69)	(627)		(3,292)	(4,977)	(2,486)	(3,665)	(3,418)		(4,354)	(5,090)	(2,802)
Gain (loss) on disposals		3	-		(1,107)	(21)	(1,769)	744	225		94	481	(534)
Income (loss) before capital contributions		(59,215)	(30,122)		(10,616)	(52,516)	(91,844)	(48,341)	(98,164)		30,495	112,445	137,201
Capital contributions:													
Commonwealth Port Fund allocation		36,652	38,418		42,367	41,469	41,126	43,051	41,922		48,778	57,821	60,051
Capital contributions (to) from component unit		159	(190)		(288)	22,447	710	1,489	284		148	1,638	638
Payments to federal government - channel dredging		-	-		(5,500)	(845)	(984)	(3,224)	(17,402)		(54,679)	(23,335)	(66,366)
Capital contributions from other state agencies		-	-		153	-	-	-	-		535	-	-
Proceeds from primary government		-	-		-	84,661	54,261	97,656	114,049		65,943	21,282	76,086
Cumulative effect of changes in accounting principle <sup>(2)</sup>		-	-		-	-	-	-	-		-	233,086	-
Increase (decrease) in net position		(22,404)	8,106		26,116	95,216	3,269	90,631	40,689		91,220	402,937	207,610
Special item - lease conversion		-	-		-	13,277	-	-	-		-	-	
Increase (decrease) in net position													_
after special item		(22,404)	8,106		26,116	108,493	3,269	90,631	40,689		91,220	402,937	207,610
Net position - beginning of year		386,800	364,396		372,502	398,618	507,111	510,380	601,011		641,700	732,920	1,135,857
Net position - end of year	\$	364,396 \$	372,502 \$	3	398,618 \$	507,111 \$	510,380 \$	601,011 \$	641,700 \$	S	732,920 \$	1,135,857 \$	1,343,467

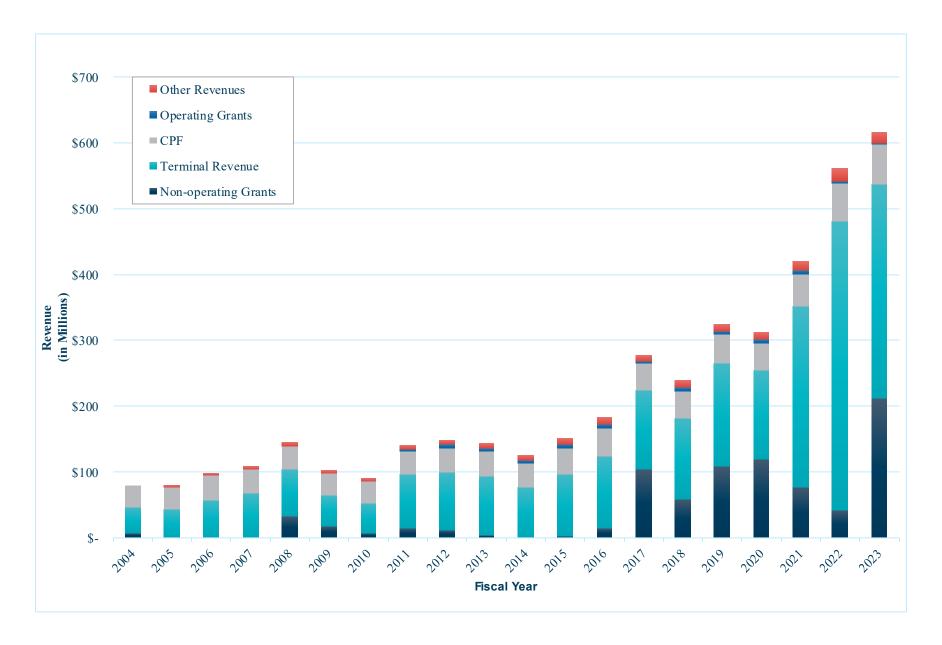
Certain prior year amounts have been reclassified to conform to the presentation depicted in the financial statements presented herein.

<sup>(1)</sup> The presentation has been restated for the implementation of GASB 68 and the effect of the prior period adjustment for capitalized interest.

<sup>(2)</sup> The Authority adopted GASB Statement No. 87, Leases, in fiscal year 2022.

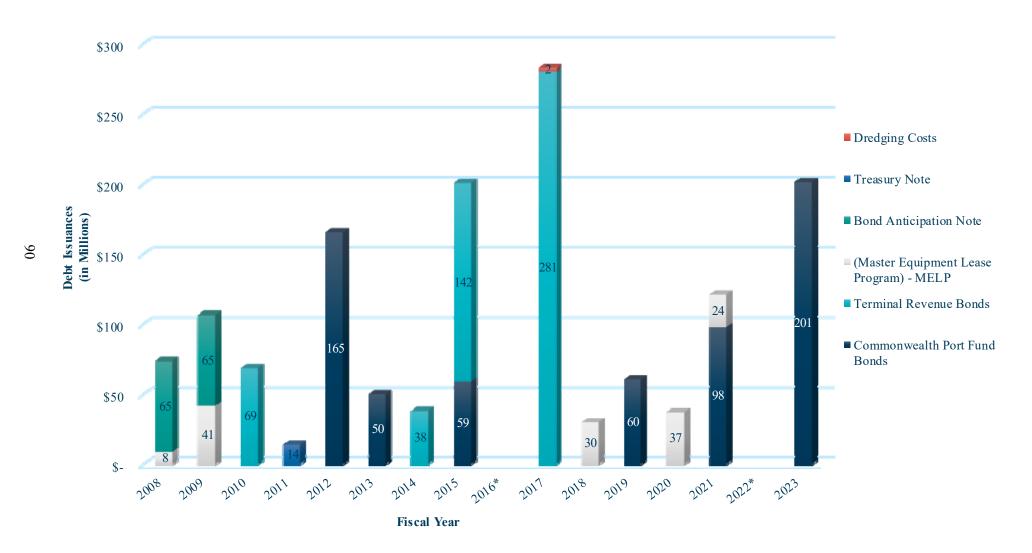
# **HISTORICAL REVENUE COMPARISONS** This graph contains trend data about how the revenue sources of the Authority have changed over time.

### HISTORICAL REVENUE COMPARISONS



# DEBT CAPACITY These schedules and graphs present information about the Authority's debt requirements and ability to pay debt service.

# HISTORICAL DEBT ISSUANCES (Par Value – USD Millions)



<sup>\*</sup>No new debt was issued in fiscal years 2016 or 2022.

### VIRGINIA PORT AUTHORITY COMMONWEALTH PORT FUND (CPF) REVENUE BONDS<sup>1</sup> DEBT SERVICE PAYMENT REQUIREMENTS

Fiscal																	
Year		Issued 1/25/2	2012			Issued 8/4/20	)20		Issued 8/4/2	020		Issued 5/11/20	023		Issued 5/11/2	2023	
Ending		Series 201	2			Series 2020	A		Series 2020	0B		Series 2023.	A		Series 2023	3B	Total Bonds
June 30,	Principal	Interest	Debt S	ervice	Principal	Interest	Debt Service	Principal	Interest	Debt Service	Principal	Interest	Debt Service	Principal	Interest	Debt Service	Debt Service
									1	Thousands)							
2024	\$ 7,625	, ,	\$	8,929	\$ 1,235	\$ 1,440		\$ 2,530			\$ -	Ψ .,070		\$ -	, , , , ,		\$ 21,513
2025	7,875	1,049		8,924	1,240	1,432	2,672	2,655	796	3,451	-	7,636	7,636	-	2,466	2,466	25,149
2026	8,140	773		8,913	1,250	1,422	2,672	2,790	660	3,450	-	7,636	7,636	-	2,466	2,466	25,137
2027	8,425	477		8,902	1,260	1,410	2,670	2,930	517	3,447	-	7,636	7,636	-	2,466	2,466	25,121
2028	8,730	162		8,892	1,275	1,395	2,670	3,075	366	3,441	-	7,636	7,636	-	2,466	2,466	25,105
2029	-	-		-	7,540	1,334	8,874	3,230	209	3,439	-	7,636	7,636	2,145	2,412	4,557	24,506
2030	-	-		-	8,485	1,215	9,700	2,560	64	2,624	-	7,636	7,636	2,250	2,302	4,552	24,512
2031	-	-		-	11,655	1,055	12,710	-	-	-	-	7,636	7,636	2,360	2,187	4,547	24,893
2032	-	-		-	7,560	892	8,452	-	-	-	-	7,636	7,636	6,765	1,959	8,724	24,812
2033	-	-		-	295	819	1,114	-	-	-	1,390	7,601	8,991	7,100	1,613	8,713	18,818
2034	_	-		_	305	812	1,117	-	_	-	1,460	7,530	8,990	7,455	1,249	8,704	18,811
2035	_	-		_	310	806	1,116	-	_	-	1,530	7,455	8,985	7,830	866	8,696	18,797
2036	_	-		_	315	799	1,114	-	_	-	1,610	7,376	8,986	8,220	507	8,727	18,827
2037	_	-		_	325	792	1,117	-	_	-	1,685	7,294	8,979	8,550	171	8,721	18,817
2038	_	-		_	7,750	693	8,443	-	_	-	3,700	7,159	10,859	_	_	· -	19,302
2039	_	_		_	7,940	501	8,441	_	_	_	3,885	6,969	10,854	_	_	_	19,295
2040	_	_		_	8,135	304	8,439	_	_	_	4,080	6,770	10,850	_	_	-	19,289
2041	_	_		_	8,335	102	8,437	_	_	_	4,285	6,561	10,846	_	_	-	19,283
2042	_	_		_	-	_	-	_	_	_	13,035	6,128	19,163	_	_	_	19,163
2043	_	_		_	_	_	-	_	_	_	13,690	5,460	19,150	_	_	_	19,150
2044	_	_		_	_	_	_	_	_	_	14,370	4,759	19,129	_	_	_	19,129
2045	_	_		_	_	_	_	_	_	_	15,090	4,004	19,094	_	_	_	19,094
2046	_	_		_	_	_	_	_	_	_	15,885	3,190	19,075	_	_	_	19,075
2047	_	_		_	_	_	_	_	_	_	16,715	2,333	19,048	_	_	_	19,048
2048	_	_		_	_	_	_	_	_	_	17,595	1,433	19,028	_	_	_	19,028
2049	-	-		-	-	-	-	-	_	-	18,515	486	19,028	-	_	-	19,028
2019											10,515	100	17,001				17,001
	\$ 40,795	\$ 3,765	\$ 4	44,560	\$ 75,210	\$ 17,223	\$ 92,433	\$ 19,770	\$ 3,537	\$ 23,307	\$ 148,520	\$ 158,474	\$ 306,994	\$ 52,675	\$ 24,706	\$ 77,381	\$ 544,675
			7/	/1/2027		_	7/1/2040			7/1/2029			7/1/2048			7/1/2036	
			N	laturity			Maturity			Maturity			Maturity			Maturity	

Maturity Maturity Maturity Maturity Maturity Maturity Maturity

1 The bonds are payable primarily from the Commonwealth Port Fund. Such revenues currently consist of a portion of the revenues primarily derived from the collection of motor vehicle fuel taxes, sales and use taxes, and annual motor vehicle registration fees by the Commonwealth.

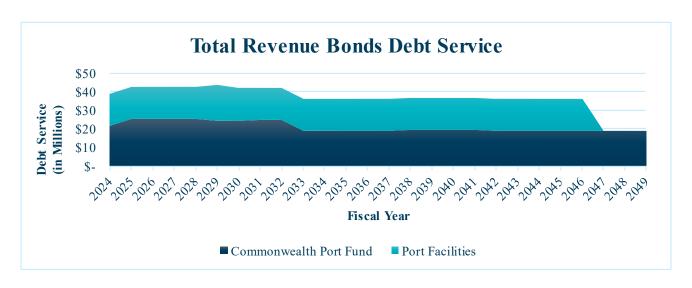
# PORT FACILITIES REVENUE BONDS<sup>1</sup> DEBT SERVICE PAYMENT REQUIREMENTS

Fiscal Year		1		J 11/17/20	116			ī		J 11/17/20	16			T.		1 1 1 / 1 7 / 2	016					
Ending	Issued 11/17/2016 Series 2016A						Issued 11/17/2016 Series 2016B							Issued 11/17/2016 Series 2016C						tal Bonds		
June 30,	P	rincipal		nterest		bt Service	P	rincipal		nterest		ot Service	P	rincipal		nterest		bt Service		bt Service		
										(In Th												
2024	\$	1,715	\$	5,696	\$	7,411	\$	2,315	\$	4,402	\$	6,717	\$	2,565	\$	719	\$	3,284	\$	17,412		
2025		1,765		5,649		7,414		2,430		4,284		6,714		2,645		635		3,280		17,408		
2026		1,815		5,598		7,413		2,555		4,159		6,714		2,725		548		3,273		17,400		
2027		1,880		5,544		7,424		2,680		4,028		6,708		2,805		458		3,263		17,395		
2028		1,930		5,485		7,415		2,815		3,891		6,706		2,900		366		3,266		17,387		
2029		-		5,455		5,455		-		3,820		3,820		9,840		159		9,999		19,274		
2030		5,305		5,362		10,667		2,955		3,746		6,701		-		-		-		17,368		
2031		5,490		5,171		10,661		3,105		3,595		6,700		-		-		-		17,361		
2032		5,685		4,967		10,652		3,260		3,436		6,696		-		-		-		17,348		
2033		5,895		4,737		10,632		3,425		3,269		6,694		-		-		-		17,326		
2034		6,145		4,483		10,628		3,595		3,093		6,688		-		-		-		17,316		
2035		6,405		4,217		10,622		3,775		2,909		6,684		-		-		-		17,306		
2036		6,675		3,941		10,616		3,965		2,715		6,680		-		-		-		17,296		
2037		6,960		3,653		10,613		4,160		2,512		6,672		-		-		-		17,285		
2038		7,255		3,343		10,598		4,365		2,299		6,664		-		-		-		17,262		
2039		7,580		3,011		10,591		4,585		2,075		6,660		-		-		-		17,251		
2040		7,920		2,664		10,584		4,815		1,840		6,655		-		-		-		17,239		
2041		8,270		2,301		10,571		5,060		1,594		6,654		-		-		-		17,225		
2042		8,640		1,923		10,563		5,310		1,334		6,644		-		-		-		17,207		
2043		9,030		1,527		10,557		5,575		1,062		6,637		-		-		-		17,194		
2044		9,435		1,114		10,549		5,855		776		6,631		-		-		-		17,180		
2045		9,855		682		10,537		6,150		476		6,626		-		-		-		17,163		
2046		10,300		231		10,531		6,450		161		6,611		-		-		-		17,142		
	\$	135,950	\$	86,754	\$	222,704	\$	89,200	\$	61,476	\$	150,676	\$	23,480	\$	2,885	\$	26,365	\$	399,745		
						7/1/2045						7/1/2045						7/1/2028				
						Maturity						Maturity						Maturity				

<sup>&</sup>lt;sup>1</sup> The bonds are payable from the net revenues of the Authority.

### **DEBT SERVICE PAYMENT REQUIREMENTS**

Fiscal Year Ending June 30,	P Rev	nmonwealth fort Fund enue Bonds bt Service	Rev	ort Facilities venue Bonds ebt Service	tal Revenue onds Debt Service
			(In	Thousands)	
2024	\$	21,513	\$	17,412	\$ 38,925
2025		25,149		17,408	42,557
2026		25,137		17,400	42,537
2027		25,121		17,395	42,516
2028		25,105		17,387	42,492
2029		24,506		19,274	43,780
2030		24,512		17,368	41,880
2031		24,893		17,361	42,254
2032		24,812		17,348	42,160
2033		18,818		17,326	36,144
2034		18,811		17,316	36,127
2035		18,797		17,306	36,103
2036		18,827		17,296	36,123
2037		18,817		17,285	36,102
2038		19,302		17,262	36,564
2039		19,295		17,251	36,546
2040		19,289		17,239	36,528
2041		19,283		17,225	36,508
2042		19,163		17,207	36,370
2043		19,150		17,194	36,344
2044		19,129		17,180	36,309
2045		19,094		17,163	36,257
2046		19,075		17,142	36,217
2047		19,048		-	19,048
2048		19,028		-	19,028
2049		19,001		-	19,001
	\$	544,675	\$	399,745	\$ 944,420



## RATIO OF OUTSTANDING REVENUE BONDS, MASTER EQUIPMENT LEASE FINANCINGS, AND NOTES PAYABLE<sup>1</sup> BY TYPE TO OPERATING REVENUES

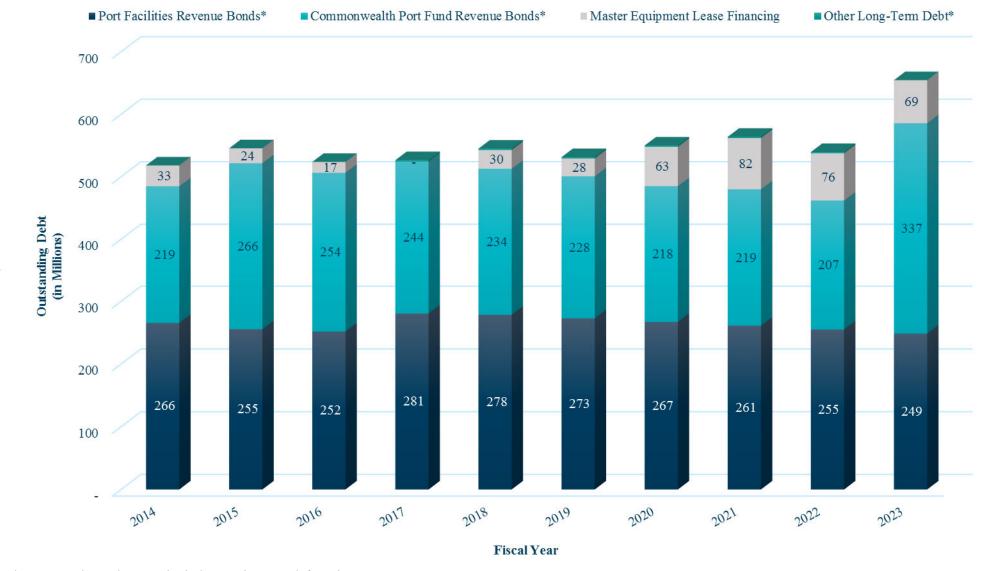
Fisc Yes End June	ar led	Port Facilities Revenue Bonds*			ommonwealth t Fund Revenue Bonds*	Master Equipment Lease Financing			her Long-Term Debt*	Total	Ratio - Total Debt to Operating Revenues	Total Business- Type Activities Operating Revenues	
									(In Thousands)				
201	14	\$	265,515	\$	219,230	\$	33,290	\$	-	\$ 518,035	1.31	\$	396,669
201	15		255,360		266,280		23,791		-	545,431	1.20		456,169
201	16		251,995		254,350		17,292		-	523,637	1.15		454,819
201	17		280,530		243,770		-		2,158	526,458	1.07		490,835
201	18		278,395		234,420		29,937		2,158	544,910	1.01		537,045
201	19		272,830		227,890		28,440		2,112	531,272	0.94		567,620
202	20		267,085		217,805		62,933		2,064	549,887	1.07		512,909
202	21		261,145		218,740		81,971		2,015	563,871	0.88		638,615
202	22		254,995		206,950		75,524		1,965	539,434	0.60		897,151
202	23		248,630		336,970		68,883		-	654,483	0.80		814,766

<sup>\*</sup> at par value - does not include premiums or deferred amounts

The Authority has no taxing authority and does not derive its revenues directly from the population of the Commonwealth. There is no direct relationship between the population of the Commonwealth, or its per capita income to the types of debt incurred by the Authority. The above ratios reflect debt as a percentage of combined operating revenues which fluctuate based on local, state, and world-wide economics.

<sup>&</sup>lt;sup>1</sup> The above table considers debt in the context of principal repayment obligations for borrowed funds to finance capital needs. Commensurate with issuance, there may be premiums/discounts associated with the debt. The table also excludes liabilities originating from the amended and restated lease with Virginia International Gateway, Inc., other leases under GASB 87, and subscriptions under GASB 96. Please see Note 6 and Note 12 to the financial statements for more information.

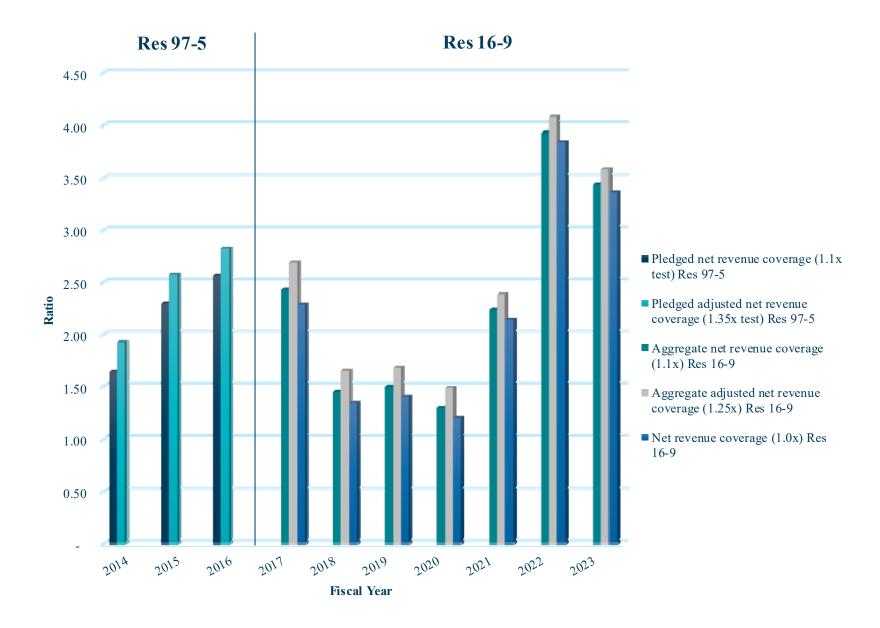
### **OUTSTANDING DEBT BY TYPE**



st at par value – does not include premiums or deferred amounts

Note: Does not include the VIG lease liabilities or other liabilities recorded pursuant to GASB 87 and GASB 96. Please refer to Note 6 for further detail of these liabilities.

### HISTORICAL DEBT SERVICE COVERAGE RATIOS



#### VIRGINIA PORT AUTHORITY AND VIRGINIA INTERNATIONAL TERMINALS, LLC

# OPERATING RESULTS AND DEBT SERVICE COVERAGE RESOLUTION NO. 97-5 CASH BASIS

	Fiscal Year Ended June 30,					
		2014	/7	2015		2016
Virginia International Terminals			(In	Thousands)		
Gross receipts	\$	312,014	2	356,487	\$	420,226
Current expenses	Ψ	(223,496)	Ψ	(258,034)	Ψ	(304,120)
CE reserve withdrawal (deposit)		2,596		3,451		(4,653)
Deposits to CEMA		(9,243)		(7,215)		(8,690)
Capital asset proceeds (expense) credit		(733)		(673)		(336)
VIT net revenue	\$	81,138	\$	94,016	\$	102,427
Virginia Port Authority						
Gross revenues:						
VIT net revenue	\$	,	\$	94,016	\$	102,427
Other income		6,924		7,991		25,310
Interest income		9		140		6
Total VPA gross revenues		88,071		102,147		127,743
Current expenses		(72,578)		(78,802)		(93,003)
Net revenues	\$	15,493	\$	23,345	\$	34,740
CPF for O&M	\$	4,338	\$	3,765	\$	4,409
Debt Service Coverage						
Port facilities revenue bonds:						
Net debt service	\$	,	\$	13,333	\$	16,985
Pledged net revenues		24,737		30,559		43,431
Pledged adjusted net revenues		29,075		34,324		47,839
Pledged net revenue coverage		1.64		2.29		2.56
Pledged adjusted net revenue coverage		1.92		2.57		2.82

Note: This data will continue to be published until we have ten years of data under Resolution 16-9.

#### OPERATING RESULTS AND DEBT SERVICE COVERAGE RESOLUTION NO. 16-9

	Fiscal Year Ended June 30,											
		2017		2018		2019		2020		2021	2022	2023
							(In	Thousands)				
VIRGINIA INTERNATIONAL TERMINALS												
VIT/HRCP II gross receipts	\$	484,494	\$	550,211	\$	589,670	\$	556,625	\$	631,182	\$ 905,761	\$ 874,054
VIT/HRCP II current expenses		(350,771)		(421,533)		(419,549)		(416,717)		(403,298)	(471,421)	(474,095)
VIT liquidity reserve withdrawal (deposit)		(2,543)		6,061		(10,031)		(677)		4,745	(721)	(6,649)
One-time cash transfers HRCP II		5,827		-		-		-		-	-	-
VIT CEMA liquidation		16,061		-		-		-		-	-	-
VIT/HRCP II port operator capital expenditures (A)	_	(7,579)		(11,046)		(6,456)		(11,091)		(8,193)	(9,067)	(6,095)
VIT/HRCP II payment (per Payment Agreement												
to VPA)		145,489		123,693		153,634		128,140		224,436	424,552	387,215
VIRGINIA PORT AUTHORITY												
Gross revenues:												
VIT/HRCP II payment per Payment Agreement		145,489		123,693		153,634		128,140		224,436	424,552	387,215
Other VPA income and interest income		10,037		11,186		15,052		17,247		20,271	21,433	33,789
Total gross revenues	-	155,526		134,879		168,686		145,387		244,707	445,985	421,004
Current expenses:		,		,		,		- 10,007		= , ,	,	,
Terminal expenditures		(26,488)		(24,606)		(27,837)		(27,756)		(22,669)	(21,440)	(20,175)
Operating lease payments		(17,429)		(185)		(185)		(185)		(132)	(793)	(902)
Total current expenses		(43,917)		(24,791)		(28,022)		(27,941)		(22,801)	(22,233)	(21,077)
Net revenue (B)		111,609		110,088		140,664		117,446		221,906	423,752	399,927
VPA Commonwealth Port Fund used for O & M (P)		7,657		8,162		9,975		10,192		6,097	7,373	6,551
VPA Commonwealth Port Fund used for VIG rent (Q)		5,831		9,996		9,996		9,996		9,996	9,996	9,966
Revenue stabilization fund balance		29,082		39,661		39,973		40,116		39,933	39,338	39,899
25% of revenue stabilization fund balance (D)		7,271		9,915		9,993		10,029		9,983	9,835	9,975
Net revenue (B)		111,609		110,088		140,664		117,446		221,906	423,752	399,927
Aggregate net revenue (E) $(E = B + D - A)$		126,459		131,049		157,113		138,566		240,082	442,654	415,997
Adjusted net revenue (F) $(F = B + P + Q)$		125,097		128,246		160,635		137,634		237,999	441,121	416,444
Aggregate adjusted net revenue (G) $(G = F + D - A)$		139,947		149,207		177,084		158,754		256,175	460,023	432,514
DEBT SERVICE COVERAGE												
Senior debt service:												
Senior obligations		42,578		72,795		87,818		90,299		90,092	95,352	103,962
Series 2016 Bonds principal and interest requirements	_	9,614		17,537		17,504		17,068		17,414	17,387	17,211
Aggregate principal and interest requirements (C)	\$	52,192	\$	90,332	\$	105,322	\$	107,367	\$	107,506	\$ 112,739	\$ 121,173

Debt Service Coverage	Actual 2017	Actual 2018	Actual 2019	Actual 2020	Actual 2021	Actual 2022	Actual 2023
Aggregate net revenue coverage (E/C > 1.1x)	2.42	1.45	1.49		2.23	3.93	3.43
Aggregate adjusted net revenue coverage (G/C > 1.25x)	2.68	1.65	1.68	1.48	2.38	4.08	3.57
Net revenue coverage ((B-A)/C $\geq$ 1.0x)	2.28	1.34	1.40	1.20	2.14	3.84	3.35

Note: This schedule is presented to illustrate the requirement to show information for 10 years. However, until a full 10-year trend is compiled, the Authority will present information for those years for which information is available.

# THE PORT BY THE NUMBERS

# ECONOMIC DEVELOPMENT



More than \$1.4 billion in current infrastructure projects and ongoing investments



200+ port-related economic development announcements over the past 5 years



Committed to Net-Zero carbon emissions by 2040 and in 2024 all marine terminals will be powered by 100% clean energy

# MID-ATLANTIC LOCATION



Home to Foreign Trade Zone (FTZ) #20



75% of the U.S. population lives within a two days' drive from The Port of Virginia



18 nautical miles or 2.5 miles to open sea with no air draft restrictions

#### **SERVICES**



Nearly 40 international shipping line services offer direct access to more than 90 foreign ports



15 new ocean services added since the beginning of FY2022



Virginia has the third largest state-maintained transportation network, including interstates: I-95, I-81, I-64, I-85, I-77, I-66

# THE PORT BY THE NUMBERS

**RAIL** 



2 Class I railroads operating on-dock – Norfolk Southern & CSX



East Coast's largest intermodal rail port with a new service to Memphis



36 percent of cargo arrived and departed the port by rail in FY2023

#### **CAPACITY**



5.8M total TEU capacity following completion of ongoing infrastructure projects



27 Suez-class ship-toshore cranes, growing to 31 in future



55' channel dredging project will allow for twoway ULCV traffic by the end of 2024

#### **IMPACT**



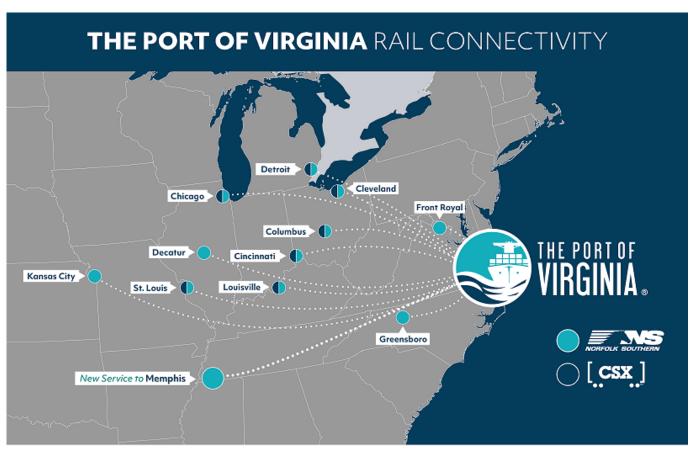
Responsible for more than 565,000 full- and part-time jobs



Helps drive more than \$124 billion in total spending in Virginia

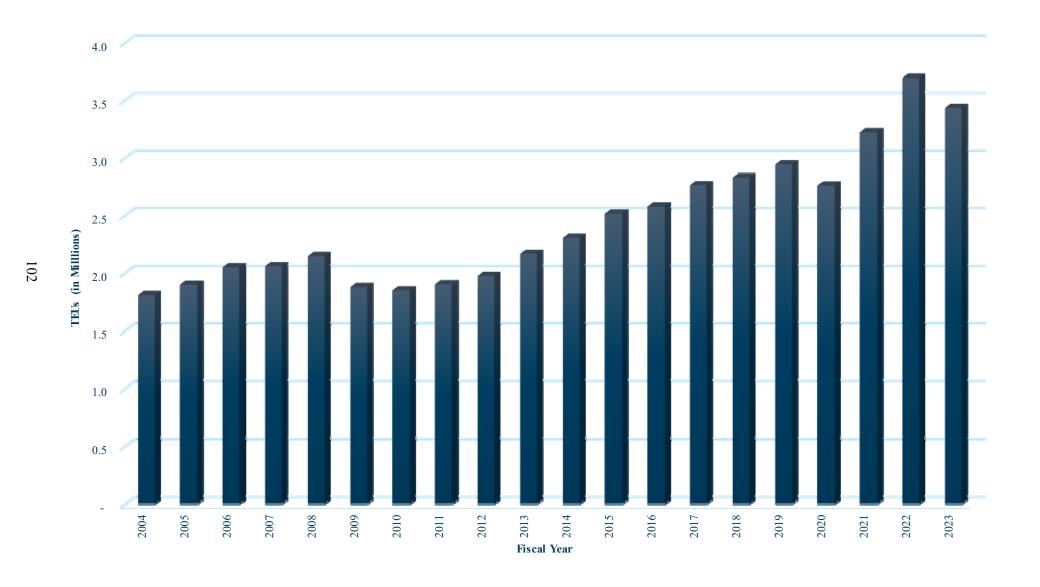


Creates \$5.8 billion in state and local taxes





#### TWENTY-FOOT EQUIVALENT UNIT (TEU) CONTAINER THROUGHPUT





### **Hampton Roads Harbor**

#### Calendar 2022 Trade Overview

TOTAL	
Total Cargo General Cargo Container Cargo Breakbulk Cargo*	Short Tons (Thousands) 65,475 26,152 25,995 158
Container Units TEUs Total Cargo Dollar Value (Millions)	2,055,043 3,703,230 \$106,513

EXPORT		IMPORT
	Short Tons	
	(Thousands)	
Total Cargo	49,949	Total Cargo
General Cargo	11,915	General Cargo
Container Cargo	11,898	Container Cargo
Breakbulk Cargo	17	Breakbulk Cargo
Container Units	1,066,985	Container Units
TEUs	1,927,045	TEUs
Total Cargo Dollar Value (Millions)	\$35,383	Total Cargo Dollar Valu

	IMPORT	
s s) .9 5 8	Total Cargo General Cargo Container Cargo Breakbulk Cargo	Short Tons (Thousands) 15,526 14,237 14,097
5 5 83	Container Units TEUs Total Cargo Dollar Value (Millions)	988,058 1,776,185 \$71,130

Vessel Calls 2,350

Coal Loadings\* Short Tons (Thousands) 32,088

\*Coal loadings and breakbulk cargo include international and domestic shipments

US East Coast Port	TEUs	East Coast Market Share
New York/New Jersey	9,484,841	36.1%
Savannah	5,892,133	22.5%
Port of Virginia	3,703,231	14.1%
Charleston (SC)	2,792,318	10.6%
Miami	1,184,775	4.5%
Port Everglades	1,091,289	4.2%
Baltimore	1,069,421	4.1%
Philadelphia	762,121	2.9%
Palm Beach	262,422	1.0%



Source: U.S. Dept. of Commerce, Bureau of Census, Virginia Maritime Association, AAPA, The Port of Virginia Note: The list of Port Facilities included in this report is summarized on the last page of this report Compiled by The Port of Virginia, Strategic Planning & Analytics



#### Calendar 2022 Total Cargo in Thousands of Short Tons

Top 10 Trading Par	rtners		
Exports		Imports	
1 India	9,380	1 China	2,639
2 Netherlands	5,646	2 India	1,731
3 Brazil	4,248	3 Germany	1,199
4 China	4,155	4 Vietnam	809
5 United Kingdom	2,272	5 Italy	784
6 Morocco	2,044	6 France	586
7 Japan	2,031	7 Spain	561
8 Germany	1,794	8 Greece	519
9 France	1,508	9 Turkey	463
10 Turkey	1,380	10 Brazil	453

- 11	o ruikey	1,300	10 Blazii	455
	Trade Lanes			
		Export	Import	
	Africa	3,327	252	
	Asia, Northeast	7,657	3,403	
	Asia, Southeast	2,656	1,873	
	Caribbean	408	86	
	Central AM	227	43	
	Europe, North	15,018	4,033	
	India & Others	9,665	1,980	
	Mediterranean	4,742	2,500	
	Middle East	497	184	
	North America	303	86	
	Oceania	67	25	
	South America	5,382	1,061	

	Top 10 Commodities				
	Exports			Imports	
1	Mineral Fuels, Mineral Oils	32,957	1	Nuclear Reactors, Boilers	1,375
2	Oil Seeds And Oleaginous Fruits	3,742	2	Salt; Sulfur; Earths And Stone	1,194
3	Wood And Articles Of Wood; Wood Charcoal	2,990	3	Plastics And Articles Thereof	1,045
4	Residues And Waste From The Food Industries	1,839	4	Furniture; Bedding	1,042
5	Pulp Of Wood	1,556	5	Wood And Articles Of Wood	684
6	Plastics And Articles Thereof	766	6	Articles Of Iron Or Steel	662
7	Iron And Steel	701	7	Vehicles	649
8	Cereals	643	8	Electrical Machinery	591
9	Beverages, Spirits And Vinegar	334	9	Beverages, Spirits And Vinegar	562
10	Paper And Paperboard	326	10	Articles Of Stone, Plaster, Cement	531

Top U.S. Ports	
1 Houston, TX	220,516
2 Corpus Christi, TX	150,523
3 New Orleans, LA	123,756
4 Los Angeles, CA	78,637
5 Newark, NJ	76,672
6 Norfolk-Newport News, VA	65,476
7 Gramercy, LA	62,533
8 Long Beach, CA	59,718
9 Port Arthur, TX	52,598
10 Savannah, GA	50,937

Source: U.S. Dept. of Commerce, Bureau of Census, Virginia Maritime Association, The Port of Virginia Note: The list of Port Facilities included in this report is summarized on the last page of this report Compiled by The Port of Virginia, Strategic Planning & Analytics



#### Calendar 2022 Total Cargo in Millions of U.S. Dollars

Top 10 Trading Partners			
Exports		Imports	
1 China	\$4,024	1 China	\$11,814
2 Germany	\$2,481	2 Germany	\$7,907
3 Netherlands	\$1,880	3 India	\$7,745
4 Belgium	\$1,741	4 Italy	\$4,366
5 United Kingdom	\$1,599	5 Vietnam	\$3,781
6 India	\$1,575	6 Japan	\$3,196
7 Austria	\$1,442	7 Malaysia	\$2,402
8 Japan	\$1,379	8 United Kingdom	\$1,960
9 Spain	\$1,357	9 France	\$1,822
10 France	\$1,123	10 Thailand	\$1,619

Top 10 Commodities			
Exports		Imports	
1 Pharmaceutical Products	\$4,353	1 Nuclear Reactors, Boilers	\$14,577
2 Nuclear Reactors, Boilers	\$3,779	2 Electrical Machinery	\$6,248
3 Plastics And Articles Thereof	\$2,971	3 Vehicles	\$4,125
4 Oil Seeds And Oleaginous Fruits	\$2,177	4 Pharmaceutical Products	\$3,600
5 Miscellaneous Chemical Products	\$1,621	5 Plastics And Articles Thereof	\$3,592
6 Vehicles	\$1,474	6 Furniture; Bedding, Mattresses	\$3,574
7 Organic Chemicals	\$1,221	7 Organic Chemicals	\$2,520
8 Wood And Articles Of Wood; Wood Charcoal	\$1,194	8 Articles Of Iron Or Steel	\$2,018
9 Electrical Machinery	\$1,094	9 Articles Of Apparel And Clothing	\$1,705
10 Residues And Waste From The Food Industries	\$1,078	10 Toys, Games And Sports Equipment	\$1,660

Trade Lanes		
	Export	Import
Africa	\$2,059	\$856
Asia, Northeast	\$7,317	\$17,518
Asia, Southeast	\$3,357	\$10,609
Caribbean	\$332	\$52
Central AM	\$412	\$305
Europe, North	\$12,979	\$21,958
India & Others	\$1,974	\$9,279
Mediterranean	\$2,606	\$8,184
Middle East	\$1,847	\$609
North America	\$98	\$110
Oceania	\$357	\$99
South America	\$2,148	\$1,682

Top U.S. Ports	
1 Los Angeles, CA	\$310,902
2 Houston, TX	\$240,084
3 Newark, NJ	\$221,146
4 Savannah, GA	\$146,771
5 Long Beach, CA	\$120,999
6 Norfolk-Newport News, VA	\$106,750
7 Charleston, SC	\$97,281
8 Corpus Christi, TX	\$94,400
9 New Orleans, LA	\$77,015
10 Baltimore, MD	\$74,313

Source: U.S. Dept. of Commerce, Bureau of Census, Virginia Maritime Association, The Port of Virginia Note: The list of Port Facilities included in this report is summarized on the last page of this report Compiled by The Port of Virginia, Strategic Planning & Analytics



#### Port Facilities

#### **General Cargo Terminals**

The Port of Virginia

#### **Coal Terminals**

Dominion Terminal Associates Kinder Morgan Bulk Terminals - Pier IX Norfolk Southern Corporation

#### Refrigerated Facilities

Lineage (formerly IRPS)

#### Dry Bulk and Grain Handling Facilities

Kinder Morgan Money Point Terminal Kinder Morgan Terminals - Elizabeth River Terminals, LLC Perdue Agribusiness, LLC SeaGate Terminals, LLC

#### **Liquid Bulk Terminals**

BKEP Materials, LLC IMTT - Virginia Kinder Morgan Norfolk Terminals Kinder Morgan South Hill Terminal Marine Oil Service, Inc. Norfolk Oil Transit, Inc. PAPCO - World Fuel Services

#### OTHER OPERATIONAL INFORMATION

This schedule presents information about the Authority's personnel.

Type	2014	2015	2016	2017	2018	2019	2020	2021	2022	2023
Sworn Officers/Security Personnel/Safety	39	47	51	50	49	54	53	52	52	50
Marketing/ Economic Development Personnel	18	25	17	18	19	19	18	24	18	18
Strategic Planning, Engineering & Acquisition Personnel	8	8	24	27	23	40	35	30	26	30
Information Technology Personnel	1	1	41	41	39	34	31	31	31	27
Administrative Personnel	18	56	63	67	70	73	84	78	80	79
Authority Totals	83	136	196	203	200	220	221	215	207	204

#### VIRGINIA PORT AUTHORITY SOURCE AND USE DATA Fiscal Year Ended June 30, 2023 (In Thousands)

Operating revenues	\$ 344,651	54%	Operating expenses	\$ 191,826	44%
Non-operating revenues	295,546	46%	Non-operating expenses	240,761	56%
<b>Total revenues</b>	\$ 640,197		<b>Total expenses</b>	\$ 432,587	

The Virginia Port Authority has several revenue sources including operating revenues from component unit, other operating revenues (primarily security surcharges), and operating grants as operational sources. Non-operating revenues include Commonwealth Port Fund allocations, Capital Grants, Primary Government and Other State Agency transfers, and federal and private sources.

Of the operating revenues, \$325,836 or 95% are operating transfers based on the net cash flows of Virginia International Terminals. Their tariff rates are published at <a href="https://www.portofvirginia.com/tools/schedule-of-rates/">https://www.portofvirginia.com/tools/schedule-of-rates/</a>. Currently, 57% of all terminal operating revenues are based on unit rate contracts which are proprietary, but commit shiplines and alliances to long-term contracts with minimum annual container volumes. The remaining revenues are billed at tariff rates or via specific quotes.

#### CAPITAL ASSETS<sup>1</sup>

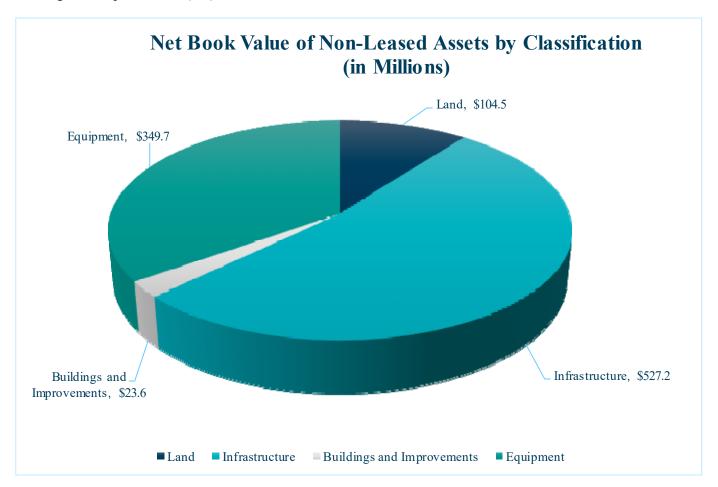
	Fiscal Year Ended June 30,															
		2014		2015		2016		2017		2018		2019	2020	2021	2022	2023
Terminals Operated (total)		6		6		6		6		6		6	6	6	6	6
Owned		4		4		4		4		4		4	4	4	4	4
Leased		2		2		2		2		2		2	2	2	2	2
Land (acres)		1,592		1,592		1,592		1,592		1,592		1,592	1,592	2,101	2,180	2,073
Berth/Wharf (linear feet)		18,439		18,439		17,955		17,935		17,935		18,736	18,736	19,885	19,885	19,885
Rail Track (linear feet)		177,020		177,020		184,795		204,607		204,607		208,495	208,495	246,188	333,704	239,759
On-Terminal Warehouse (sq. ft.)		2,614,105		2,614,105		2,698,000		2,638,105		2,638,105		2,017,305	2,017,305	2,017,305	2,017,305	2,017,305
									(In	n Thousands)						
Net Book Value of Capital Assets	\$	770,414	\$	756,659	\$	753,053	\$	912,375	\$	967,089	\$	1,089,778	\$ 1,209,876	\$ 1,218,058	\$ 1,204,434	\$ 1,373,955
Construction in progress		131,136		108,313		122,437		195,488		291,099		311,684	205,797	160,677	173,820	368,955
Land		105,540		105,540		102,749		103,936		103,936		103,936	103,936	104,471	104,471	104,471
Buildings and infrastructure		723,746		765,087		780,966		851,513		857,601		935,250	1,072,451	1,121,101	1,137,172	1,138,576
Equipment		288,456		298,792		304,165		370,714		370,798		448,464	596,454	660,698	643,410	687,652
Depreciation (accumulated)		(478,464)		(521,073)		(557,264)		(609,276)		(656,345)		(709,556)	(768,762)	(828,889)	(854,439)	(925,699)



<sup>&</sup>lt;sup>1</sup> Excludes the net book value of the amended and restated lease with Virginia International Gateway, Inc. and other right-to-use lease assets recorded pursuant to GASB 87.

#### **OPERATING ASSETS**

In conjunction with its mission to deliver opportunity by driving business to, and through, the Commonwealth, the Virginia Port Authority is responsible for the maintenance of and improvements to the Commonwealth's port facilities. Sixty-three percent (63%) of the Authority's assets are land and infrastructure such as wharfs, piers, container storage yard, etc. Container handling equipment is also a major operating asset at the port representing thirty-five percent (35%) of net assets. Container handling equipment consists primarily of cranes, straddle carriers, shuttle carriers and other freight handling equipment. The Authority's remaining asset classifications are buildings and improvements (2%).



This chart excludes Construction in Progress (\$369.0M) as these assets are not currently used in operations.

#### CONSOLIDATED STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN NET POSITION

				J	Fiscal Year End	ed June 30,				
	2014 Restated <sup>(1)</sup>	2015	2016 20	017 Restated <sup>(1)</sup>	2018	2019	2020	2021	2022	2023
Operating revenues:										
Terminal operating revenues	\$ 383.714 \$	451,242 \$	444,444 \$	478,261 \$	522,069	\$ 551,236 \$	496,258 \$	619,580 \$	873,982 \$	796,269
Other revenues	7,763	9,148	9,340	10,102	10,445	11,186	10,946	13,120	19,064	16,996
Operating revenues - grants, federal and state	5,192	5,295	6,391	2,114	5,534	5,198	5,704	5,915	4,105	1,501
Total operating revenues	396,669	465,685	460,175	490,477	538,048	567,620	512,908	638,615	897,151	814,766
Operating expenses:		,	,	,		,				
Terminal operations	176,244	222,665	209,681	218,813	247,513	251,470	217,208	231,239	261,743	253,075
Terminal maintenance	92,161	86,936	89,884	94,534	104,687	108,679	112,129	107,231	120,376	133,795
General and administrative	46,063	36,480	49,709	49,656	52,029	55,582	58,476	58,899	55,003	55,819
Facility rental	52,480	55,679	55,619	17,429	396	1,451	1,682	293	(13)	4,573
Depreciation and amortization	46,612	46,649	47,723	74,406	84,271	86,940	103,839	121,836	191,988	198,897
<b>Total operating expenses</b>	413,560	448,409	452,616	454,838	488,896	504,122	493,334	519,498	629,097	646,159
Operating income (loss)	(16,891)	17,276	7,559	35,639	49,152	63,498	19,574	119,117	268,054	168,607
Non-operating revenues (expenses):										
Investment income (loss), net	556	502	704	920	1,368	4,053	6,177	1,075	(1,880)	24,678
Interest expense	(16,888)	(14,241)	(18,365)	(88,233)	(125,369)	(123,516)	(125,264)	(124,144)	(174,152)	(176,706)
Revenue from federal sources	493	707	9,653	11,988	786	7,490	3,152	7,158	5,877	25,821
Revenue from state sources	306	-	6,143	6,791	3,265	3,345	2,725	3,453	8,520	43,717
Revenue from private sources	-	-	-	-	-	-	-	-	5,567	66,026
Other expenses	(69)	(627)	(3,292)	(4,977)	(2,486)	(3,665)	(3,418)	(4,355)	(5,090)	(2,802)
Gain (loss) on disposals	3	-	(1,107)	(21)	(1,769)	744	271	372	480	(277)
Income (loss) before capital contributions	(32,490)	3,617	1,295	(37,893)	(75,053)	(48,051)	(96,783)	2,676	107,376	149,064
Capital contributions:										
Commonwealth Port Fund allocation	36,652	38,418	42,367	41,469	41,126	43,051	41,922	48,778	57,821	60,051
Capital contributions from component unit	11	-	-	-	-	-	-	-	-	-
Payments to federal government - channel dredging	-	-	(5,500)	(845)	(984)	(3,224)	(17,402)	(54,679)	(23,335)	(66,366)
Proceeds from primary government	-	-	-	84,661	54,261	97,656	114,049	65,943	21,282	76,086
Capital contributions from other state agencies	-	-	153	-	-	-	-	535	-	-
Cumulative effect of changes in accounting principle <sup>(2)</sup>	12,207	(29,916)	-	7	-	-	-	-	233,086	-
Increase (decrease) in net position	16,380	12,119	38,315	87,399	19,350	89,432	41,786	63,253	396,230	218,835
Special item - lease conversion		-	-	13,277	=	-	-	-	-	-
Increase (decrease) in net position										
after special item	16,380	12,119	38,315	100,676	19,350	89,432	41,786	63,253	396,230	218,835
Net position - beginning of year	456,182	472,562	484,681	522,996	623,672	643,022	732,454	774,240	837,493	1,233,723
Net position - end of year	\$ 472,562 \$	484,681 \$	522,996 \$	623,672 \$	643,022	\$ 732,454 \$	774,240 \$	837,493 \$	1,233,723 \$	1,452,558

<sup>(1)</sup> Restatements include the adoption of GASB Statement No. 65 in 2014, a prior period adjustment to correct the capitalization of interest costs for periods prior to 2015 and the adoption of GASB Statement No. 75 in 2018.

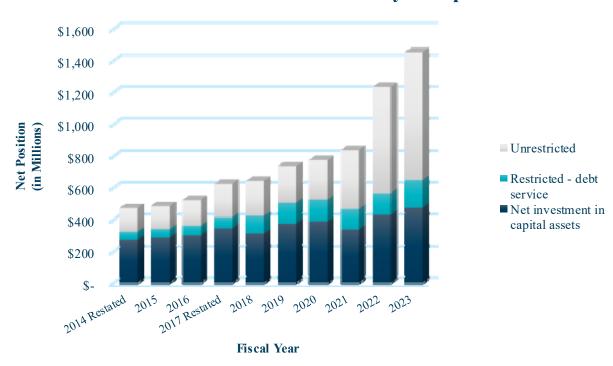
<sup>(2) 2013/2014</sup> VIT adopted GASB pronouncements in lieu of FASB pronouncements in order to conform to the VPA accounting methodology; 2015 VPA/VIT adopted GASB Statement No. 68 Accounting and Financial Reporting for Pensions-an amendment of GASB Statement No. 27; 2022 VPA/VIT adopted GASB Statement No. 87, Leases. 2023 VPA/VIT adopted GASB Statement No. 96, Subscription-based information technology arrangements.

#### CONSOLIDATED NET POSITION BY COMPONENT

		Fiscal Year June 30,																
	201	4 Restated		2015		2016	201	7 Restated		2018		2019		2020	2021	2022		2023
		(In Thousands)																
Net Position																		
Net investment in capital assets	\$	269,881	\$	284,879	\$	299,198	\$	344,496	\$	311,356	\$	374,200	\$	388,984	\$ 336,100	\$ 429,234	\$	474,318
Restricted - debt service		52,020		54,465		61,275		69,531		111,171		132,382		138,300	129,530	136,866		174,253
Unrestricted		150,661		145,337		162,523		209,645		220,495		225,872		246,956	371,863	667,623		803,987
Total net position	\$	472,562	\$	484,681	\$	522,996	\$	623,672	\$	643,022	\$	732,454	\$	774,240	\$ 837,493	\$ 1,233,723	\$	1,452,558

Net position amounts have been restated to reflect the implementation of GASB Statement No. 68, the restatement of prior years due to the capture of interest costs into capital assets, and to conform to current year presentation.

#### **Consolidated Net Position by Component**





### CONTINUING DISCLOSURE AGREEMENT

### ANNUAL REPORT

(Unaudited)

# FOR THE FISCAL YEAR ENDED JUNE 30, 2023

COMMONWEALTH PORT FUND REVENUE REFUNDING BONDS, SERIES 2012 (Taxable)

COMMONWEALTH PORT FUND REVENUE REFUNDING BONDS, SERIES 2020A (Taxable)

COMMONWEALTH PORT FUND REVENUE REFUNDING BONDS, SERIES 2020B (AMT)

COMMONWEALTH PORT FUND REVENUE BONDS, SERIES 2023A (Non-AMT)

COMMONWEALTH PORT FUND REVENUE REFUNDING BONDS, SERIES 2023B (Non-AMT)

BASE CUSIP NUMBER: 928075

# CONTINUING DISCLOSURE AGREEMENT TABLE OF CONTENTS

#### CONTINUING DISCLOSURE AGREEMENT ANNUAL REPORT Fiscal Year Ended June 30, 2023

Commonwealth Port Fund Revenue Refunding Bonds, Series 2012 (Taxable)
Commonwealth Port Fund Revenue Refunding Bonds, Series 2020A (Taxable)
Commonwealth Port Fund Revenue Refunding Bonds, Series 2020B (AMT)
Commonwealth Port Fund Revenue Bonds, Series 2023A (Non-AMT)
Commonwealth Port Fund Revenue Refunding Bonds, Series 2023B (Non-AMT)

Table 1	Taxes Appropriated to Commonwealth Port Fund
Table 2	Net Transfers to the Commonwealth Port Fund
Table 3	Debt Service Deposit Requirements and Coverage
Table 4	Authority Revenues and Expenses
Table 5	Cargo Data

#### TAXES APPROPRIATED TO COMMONWEALTH PORT FUND

The General Assembly of the Commonwealth of Virginia (the "Commonwealth") has appropriated the net additional revenues, from the tax and fee increases enacted pursuant to Chapters 11, 12 and 15 of the Acts of Assembly, 1986 Special Session, in each biennia, to the Commonwealth's Transportation Trust Fund (the "Transportation Fund") and directed the Commonwealth's Transportation Board to allocate 4.2% thereof to the Commonwealth Port Fund (the "Port Fund").

The General Assembly of the Commonwealth, in Chapter 1289 of the Acts of Assembly, approved various structural changes to the Commonwealth's method for funding transportation projects in an effort to simplify and make the Commonwealth's transportation funding arrangements more transparent and sustainable. These changes generally became effective July 1, 2020 and changed the composition of the Transportation Fund and the allocation to the Port Fund to 2.5%.

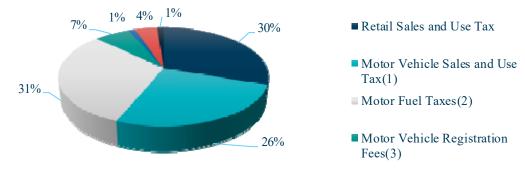
The following table sets forth the annual collections of the taxes that have been allocated to the Transportation Trust Fund for the last ten fiscal years, beginning with the fiscal year ended June 30, 2014.

#### TRANSPORTATION TRUST FUND STATEMENT OF REVENUE COLLECTIONS Last Ten Fiscal Years (in millions)

	Fiscal Year June 30,																
	20	014	2015			2016		2017	2018		2019		2020		2021	2022	2023
Retail Sales and Use Tax	¢.	536.6	¢.	500.7	¢	500.1	¢	(15.6	ø	(10.4	Ф	(40.5	¢ (11.5	- 4	Φ1 <b>2</b> 65 1	¢1 244 2	£1 440 7
		526.6	2	590.7	\$	599.1	<b>3</b>	615.6	2	618.4	\$	649.5	\$ 644.5		\$1,265.1	\$1,344.2	\$1,440.7
Motor Vehicle Sales and Use Tax <sup>(1)</sup>	2	207.4		224.9		237.2		245.8		242.7		254.0	240.8	3	1,136.3	1,236.7	1,248.9
Motor Fuel Taxes <sup>(2)</sup>		115.0		118.8		138.8		106.9		105.3		105.4	102.1		1,027.9	1,288.0	1,472.4
Motor Vehicle Registration Fees (3)		21.8		22.0		21.8		22.3		21.8		22.4	20.2	2	363.1	349.8	311.7
Highway Use Fee		-		-		-		-		-		-		-	42.7	53.8	58.4
Gross Premium Insurance Co		-		-		-		-		-		-		-	181.4	180.7	202.5
Recording Deeds and Contracts		-		-		-		-		-		-		-	83.7	81.6	52.6
<b>Total Transportation Trust</b>																	
Fund Revenues <sup>(4)</sup>	\$ 8	870.8	\$	956.4	\$	996.9	\$	990.6	\$	988.2	\$	1,031.3	\$1,007.6	5 \$	\$4,100.2	\$4,534.8	\$4,787.2

<sup>(1)</sup> Motor Vehicle Sales and Use Tax and Motor Vehicle Rental Tax.

#### Transportation Trust Fund Collections Fiscal Year 2023



<sup>(2)</sup> Motor Fuel Tax, Special Fuel Tax, Aviation Special Fuel Tax and Road Tax.

<sup>(3)</sup> Includes Fines, Penalties and Truck Permits when collected and int'l registration plan MV fee.

<sup>(4)</sup> Does not reflect investment income credited to such Fund or any Accelerated Revenue or Management Expenses. *Source:* Commonwealth of Virginia/Department of Accounts and Department of Transportation.

#### NET TRANSFERS TO THE COMMONWEALTH PORT FUND

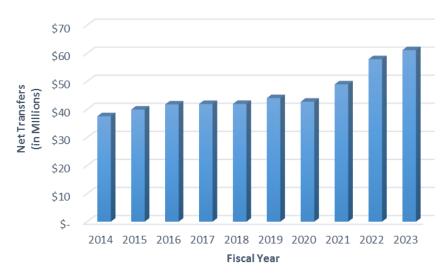
The following table shows the allocation of Transportation Trust Fund revenue to the Port Fund, the interest credited to the Port Fund prior to its transfer to the Income Account under the Authority's Commonwealth Port Fund Revenue Bond Resolution (the "Bond Resolution") net of the expenses charged thereto for the fiscal years 2014 through 2023. The net transfers to the Income Account ("Primary Income") are pledged to the payment of bonds issued under the Bond Resolution.

Fiscal Year	A	llocation <sup>(1)</sup>	(+)	Interest I	Earned <sup>(2)</sup>	(=)	(=) Net Transfers		
				(In Tho	ısands)				
2014	\$	37,341		\$	226		\$	37,567	
2015		39,641			292			39,933	
2016		41,481			277			41,758	
2017		41,451			464			41,915	
2018		41,355			596			41,951	
2019		43,156			864			44,020	
2020		41,851			882			42,733	
2021		48,686			230			48,916	
2022		57,821			65			57,886	
2023		60,051			1,075			61,126	

- For fiscal years 2014 through 2020, the allocation amount was equal to 4.2% of total Transportation Trust Fund revenues less certain estimated expenses. Beginning in fiscal year 2021, the allocation amount was equal to 2.5% of total Transportation Trust Fund revenues less certain estimated expenses.
- (2) The allocation to the Port Fund is proportionally (i) assessed the indirect cost recovery charges imposed on the Transportation Trust Fund by the General Assembly, (ii) credited with the allocable investment income of the Transportation Trust Fund and (iii) charged up to 20 basis points for the services of the Department of the Treasury in managing such investments.

Source: Commonwealth of Virginia/Department of Accounts and Department of Transportation.

#### **Commonwealth Port Fund Net Transfers**



#### DEBT SERVICE DEPOSIT REQUIREMENTS AND COVERAGE

#### **Debt Service Requirements**

The following table sets forth for the fiscal years ending each June 30, the aggregate amounts required to be deposited into debt service accounts in each annual period for payment on January 1 of the interest on, and on the following July 1 of the principal (whether at maturity or pursuant to mandatory redemption) of and interest on the Authority's outstanding Commonwealth Port Fund Revenue Refunding Bonds, Series 2012; the outstanding Commonwealth Port Fund Revenue Refunding Bonds, Series 2020B; the outstanding Commonwealth Port Fund Revenue Refunding Bonds, Series 2023B.

Figure 1 Very Dondo Doht Dondo Doht Dondo Doht Dondo Doht	m 1 n 1
Fiscal Year Bonds Debt Bonds Debt Bonds Debt Bonds Debt Bonds Debt	Total Bonds
Ending June 30, Service Service Service Service I	Debt Service*
(In Thousands)	
2024 \$ 9,057 \$ 2,676 \$ 3,517 \$ 8,696 \$ 2,466 \$	\$ 26,412
2025 9,056 2,677 3,519 7,636 2,466	25,354
2026 9,055 2,677 3,520 7,636 2,466	25,354
2027 9,055 2,678 3,518 7,636 2,466	25,353
2028 - 8,927 3,520 7,636 4,611	24,694
2029 - 9,766 2,688 7,636 4,609	24,699
2030 - 12,804 - 7,636 4,606	25,046
2031 - 8,522 - 7,636 8,893	25,051
2032 - 1,116 - 9,026 8,890	19,032
2033 - 1,121 - 9,026 8,890	19,037
2034 - 1,119 - 9,023 8,892	19,034
2035 - 1,118 - 9,027 8,891	19,036
2036 - 1,121 - 9,021 8,892	19,034
2037 - 8,538 - 10,952 -	19,490
2038 - 8,538 - 10,952 -	19,490
2039 - 8,538 - 10,953 -	19,491
2040 - 8,539 - 10,954 -	19,493
2041 19,489 -	19,489
2042 19,493 -	19,493
2043 19,488 -	19,488
2044 19,490 -	19,490
2045 19,492 -	19,492
2046 19,488 -	19,488
2047 19,491 -	19,491
2048 19,487 -	19,487

<sup>\*</sup>Does not include Refunded Bonds

Debt Service Requirements are shown in the graph below:



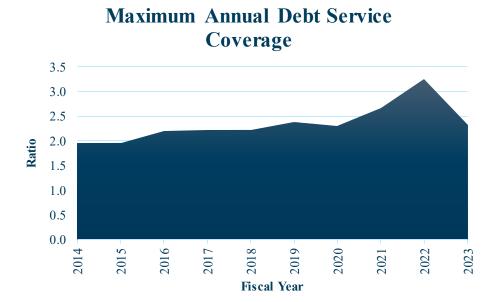


#### **DEBT SERVICE DEPOSIT REQUIREMENTS AND COVERAGE (Continued)**

#### **Debt Service Coverage**

Coverage of maximum annual debt service on the 2012, 2020, and 2023 Bonds by Commonwealth Port Fund Primary Income for the fiscal year ended June 30, 2023 is shown below:

Commonwealth Port Fund Primary Income for fiscal year ended June 30, 2023 (in thousands)	\$ 61,126
Maximum Annual Debt Service (fiscal year 2024) (in thousands)	\$ 26,412
Pro Forma Maximum Annual Debt Service Coverage	2.31



# **AUTHORITY REVENUES AND EXPENSES Five Year Schedule**

(Cash Basis)

				Fisca	l Yea	ar Ended Ju	ne 3	0,		
		2019		2020		2021		2022		2023
					(In	Thousands)				
Revenues:										
Special Fund	\$	177,489	\$	160,492	\$	264,777	\$	461,247	\$	425,031
Commonwealth Port Fund		42,994		43,971		45,579		58,388		60,781
General Fund and Other		20,397		12,816		5,256		2,617		273,802
<b>Total revenues</b>		240,880		217,279		315,612		522,252		759,614
Operating Expenditures:										
Economic Development Services: National and international trade										
services		4,401		3,928		3,884		3,833		2,288
Commerce advertising		601		740		426		20		1
Port Facilities Planning, Maintenance,										
Acquisition and Construction:										
Maintenance and operation of										
Port facilities		14,057		19,309		27,364		19,186		12,603
Port facilities planning		319		5		13		12		16
Debt service for Port facilities		40,299		38,044		42,695		44,465		49,797
Financial Assistance for Port Activities:										
Aid to local ports		1,637		2,185		2,302		3,563		1,009
Payment in lieu of taxes		835		1,241		1,376		1,544		1,327
Administration and Support Services:										
General management and direction		21,636		25,180		25,412		25,098		9,243
Facility rental		88,003		90,484		90,225		95,352		103,962
Security services		11,662		11,201		9,410		10,769		11,159
Total operating expenditures		183,450		192,317		203,107		203,842		191,405
Funds available for capital projects	¢	57,430	\$	24.062	\$	112 505	¢	219 /10	\$	568,209
capital projects	\$	37,430	Ф	24,962	Ф	112,505	\$	318,410	Ф	308,209

#### **CARGO DATA**

The Authority's ports handle a variety of general cargo. Bulk cargo, such as petroleum products, grain and coal, is not handled at the Port Facilities but is handled at facilities owned by railroads and other private operators. Set forth below are the major categories of general cargo handled by the Port Facilities based on the top five leading export and import commodities for the most recent calendar year.

# Leading Exported and Imported General Cargo Commodities\* (Calendar Year) (Short Tons)

	2018	2019	2020	2021	2022
Exports:					
Soybeans and products	992,683	1,125,101	1,407,782	1,493,241	1,447,254
Wood pulp	761,463	817,174	933,449	958,155	893,891
Logs and lumber	1,703,765	784,436	696,838	861,555	811,900
Pet and animal feeds	710,100	656,282	847,080	851,644	759,153
Paper and paperboard	756,664	689,676	667,851	731,917	704,665
Imports:					
Furniture	910,630	867,517	848,511	1,079,478	1,162,746
Plastic products	390,054	412,707	488,565	658,909	703,905
Auto parts	512,542	406,515	193,911	321,965	368,741
Paper and paperboard	238,448	231,792	205,321	292,379	335,316
Non alcoholic beverages	193,001	233,866	265,986	306,615	279,304

<sup>\*</sup> This table includes both export and import data for all facilities that comprise the Port of Virginia, some of which are not owned or operated by the Authority. The Authority estimates that the VPA Facilities handle in excess of 95% of the general cargo transported through the Port of Virginia.

Source: Port Import Export Reporting Service

#### **CARGO DATA (Continued)**

Presented below is information concerning the volume of general cargo handled at all facilities that comprise the Port of Virginia.

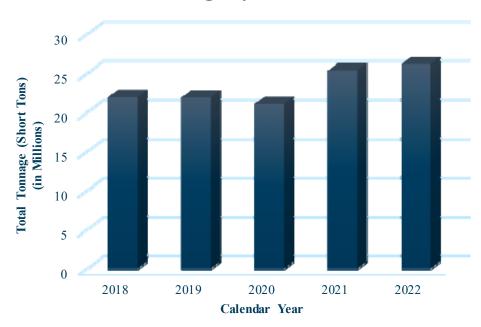
# General Cargo Statistics for the Port of Virginia\* (Calendar Year) (Short Tons)

	2018	2019	2020	2021	2022
Breakbulk	189,429	161,489	80,097	147,686	157,385
Container	21,785,434	21,779,258	21,001,830	25,206,462	25,995,056
<b>Total tons</b>	21,974,863	21,940,747	21,081,927	25,354,148	26,152,441

<sup>\*</sup> This table includes both import and export data for all facilities that comprise the Port of Virginia, some of which are not owned or operated by the Authority. The Authority estimates that the VPA Facilities handle in excess of 95% of the general cargo transported through the Port of Virginia.

Source: Terminal Operators' Statistics

#### **Total Tonnage by Calendar Year**



### CONTINUING DISCLOSURE AGREEMENT

### ANNUAL REPORT

(Unaudited)

# FOR THE FISCAL YEAR ENDED JUNE 30, 2023

PORT FACILITIES REVENUE REFUNDING BONDS, SERIES 2016A

PORT FACILITIES REVENUE REFUNDING BONDS, SERIES 2016B

PORT FACILITIES REVENUE REFUNDING BONDS, SERIES 2016C

BASE CUSIP NUMBER: 928077

# CONTINUING DISCLOSURE AGREEMENT TABLE OF CONTENTS

#### CONTINUING DISCLOSURE AGREEMENT ANNUAL REPORT Fiscal Year Ended June 30, 2023

Port Facilities Revenue Refunding Bonds, Series 2016A Port Facilities Revenue Refunding Bonds, Series 2016B Port Facilities Revenue Refunding Bonds, Series 2016C

Authority Revenues and Expenses
VIT Revenues and Expenses
Operating Results and Debt Service Coverage-Resolution No. 16-9
Debt Service Deposit Requirements
Cargo Data
VPA/VIT 10-Year Consolidated Statement of Revenues, Expenses and Changes in Net Position

# AUTHORITY REVENUES AND EXPENSES Five Year Schedule (Cash Basis)

	Fiscal Year Ended June 30,									
		2019		2020		2021		2022		2023
					(In	Thousands)				
Revenues:										
Special Fund	\$	177,489	\$	160,492	\$	264,777	\$	461,247	\$	425,031
Commonwealth Port Fund		42,994		43,971		45,579		58,388		60,781
General Fund and Other		20,397		12,816		5,256		2,617		273,802
<b>Total revenues</b>		240,880		217,279		315,612		522,252		759,614
Operating Expenditures:										
Economic Development Services: National and international trade										
services		4,401		3,928		3,884		3,833		2,288
Commerce advertising		601		740		426		20		1
Port Facilities Planning, Maintenance,										
Acquisition and Construction:										
Maintenance and operation of										
Port facilities		14,057		19,309		27,364		19,186		12,603
Port facilities planning		319		5		13		12		16
Debt service for Port facilities		40,299		38,044		42,695		44,465		49,797
Financial Assistance for Port Activities:										
Aid to local ports		1,637		2,185		2,302		3,563		1,009
Payment in lieu of taxes		835		1,241		1,376		1,544		1,327
Administration and Support Services:										
General management and direction		21,636		25,180		25,412		25,098		9,243
Facility rental		88,003		90,484		90,225		95,352		103,962
Security services		11,662		11,201		9,410		10,769		11,159
Total operating expenditures		183,450		192,317		203,107		203,842		191,405
Funds available for										
capital projects	\$	57,430	\$	24,962	\$	112,505	\$	318,410	\$	568,209

# VIRGINIA INTERNATIONAL TERMINALS, LLC REVENUES AND EXPENSES Five Year Schedule

	Fiscal Year Ended June 30,									
		2019		2020	2021		2022			2023
					(In	Thousands)				
Revenues:										
Operating	\$	551,236	\$	496,258	\$	619,581	\$	873,707	\$	795,951
Nonoperating		256		394		360		424		1,728
<b>Gross revenues</b>		551,492		496,652		619,941		874,131		797,679
Expenses:										
Operating and maintenance expenses		341,546		321,288		328,761		373,152		380,988
Administrative expenses		52,797		40,094		43,525		63,804		73,345
Nonoperating		-		-		-		3,152		5,647
<b>Total expenses</b>		394,343		361,382		372,286		440,108		459,980
Income before transfers <sup>(1)</sup>	\$	157,149	\$	135,270	\$	247,655	\$	434,023	\$	337,699

The financial information relative to VIT set forth in this table is computed on an accrual basis. As a result, the amounts set forth in the line item "Income Before Transfers" does not represent net cash transferred by VIT to the Authority. However, such information is a reasonable indication of the financial performance of VIT.

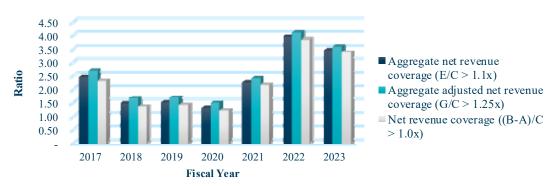
#### OPERATING RESULTS AND DEBT SERVICE COVERAGE - Resolution No. 16-9

				Fiscal	Ye	ar Ended Ju	ne	30,		
		2017	2018	2019		2020		2021	2022	2023
					(In	Thousands)				
VIRGINIA INTERNATIONAL TERMINALS										
VIT/HRCP II gross receipts	\$	484,494	\$ 550,211	\$ 589,670	\$	556,625	\$	631,182	\$ 905,761	\$ 874,054
VIT/HRCP II current expenses		(350,771)	(421,533)	(419,549)		(416,717)		(403,298)	(471,421)	(474,095)
VIT liquidity reserve withdrawal (deposit)		(2,543)	6,061	(10,031)		(677)		4,745	(721)	(6,649)
One-time cash transfers HRCP II		5,827	-	-		-		-	-	-
VIT CEMA liquidation		16,061	-	-		-		-	-	-
VIT/HRCP II port operator capital expenditures (A)	_	(7,579)	(11,046)	(6,456)		(11,091)		(8,193)	(9,067)	(6,095)
VIT/HRCP II payment (per Payment Agreement										
to VPA)		145,489	123,693	153,634		128,140		224,436	424,552	387,215
VIRGINIA PORT AUTHORITY										
Gross revenues:										
VIT/HRCP II payment per Payment Agreement		145,489	123,693	153,634		128,140		224,436	424,552	387,215
Other VPA income and interest income		10,037	11,186	15,052		17,247		20,271	21,433	33,789
Total gross revenues		155,526	134,879	168,686		145,387		244,707	445,985	421,004
Current expenses:										
Terminal expenditures		(26,488)	(24,606)	(27,837)		(27,756)		(22,669)	(21,440)	(20,175)
Operating lease payments		(17,429)	(185)	(185)		(185)		(132)	(793)	(902)
Total current expenses		(43,917)	(24,791)	(28,022)		(27,941)		(22,801)	(22,233)	(21,077)
Net revenue (B)		111,609	110,088	140,664		117,446		221,906	423,752	399,927
VPA Commonwealth Port Fund used for O & M (P)		7,657	8,162	9,975		10,192		6,097	7,373	6,551
VPA Commonwealth Port Fund used for VIG rent (Q)		5,831	9,996	9,996		9,996		9,996	9,996	9,966
Revenue stabilization fund balance		29,082	39,661	39,973		40,116		39,933	39,338	39,899
25% of revenue stabilization fund balance (D)		7,271	9,915	9,993		10,029		9,983	9,835	9,975
Net revenue (B)		111,609	110,088	140,664		117,446		221,906	423,752	399,927
Aggregate net revenue (E) $(E = B + D - A)$		126,459	131,049	157,113		138,566		240,082	442,654	415,997
Adjusted net revenue (F) $(F = B + P + Q)$		125,097	128,246	160,635		137,634		237,999	441,121	416,444
Aggregate adjusted net revenue (G) $(G = F + D - A)$		139,947	149,207	177,084		158,754		256,175	460,023	432,514
DEBT SERVICE COVERAGE										
Senior debt service:										
Senior obligations		42,578	72,795	87,818		90,299		90,092	95,352	103,962
Series 2016 Bonds principal and interest requirements		9,614	17,537	17,504		17,068		17,414	17,387	17,211
Aggregate principal and interest requirements (C)	\$	52,192	\$ 90,332	\$ 105,322	\$	107,367	\$	107,506	\$ 112,739	\$ 121,173

Debt Service Coverage	Actual 2017	Actual 2018	Actual 2019	Actual 2020	Actual 2021	Actual 2022	Actual 2023
Aggregate net revenue coverage (E/C > 1.1x)	2.42	1.45	1.49	1.29	2.23	3.93	3.43
Aggregate adjusted net revenue coverage $(G/C > 1.25x)$	2.68	1.65	1.68	1.48	2.38	4.08	3.57
Net revenue coverage $((B-A)/C > 1.0x)$	2.28	1.34	1.40	1.20	2.14	3.84	3.35

Source: VIT accrual basis financial statements for the indicated fiscal years.

#### **Debt Service Coverage under Res. 16-9**

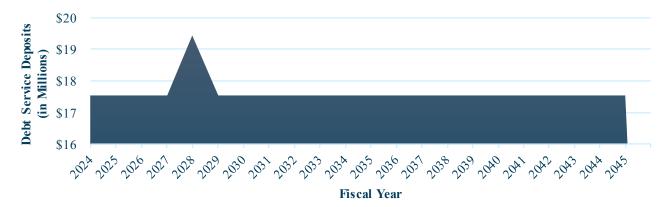


#### **DEBT SERVICE DEPOSIT REQUIREMENTS**

The following table sets forth for the periods ending each June 30 (the end of the Authority's Fiscal Year) the aggregate amounts required to be deposited into debt service accounts in each annual period for payment on January 1 of the interest on, and on the following July 1 of the principal (whether at maturity or pursuant to mandatory redemption) of and interest on the Authority's outstanding Port Facilities Revenue Refunding Bonds, Series 2016A, Series 2016B and Series 2016C.

	Series 2016A	Series 2016B	Series 2016C	Total	
Period Ending June 30,	Debt Service	Debt Service	Debt Service	Debt Service	
		(In Tho	usands)		
2024	\$ 7,439	\$ 6,774	\$ 3,323	\$ 17,536	
2025	7,440	6,778	3,317	17,535	
2026	7,452	6,775	3,309	17,536	
2027	7,446	6,776	3,313	17,535	
2028	5,455	3,820	10,159	19,434	
2029	10,760	6,775	-	17,535	
2030	10,759	6,778	-	17,537	
2031	10,757	6,777	-	17,534	
2032	10,757	6,779	-	17,536	
2033	10,758	6,778	-	17,536	
2034	10,758	6,778	-	17,536	
2035	10,757	6,780	-	17,537	
2036	10,760	6,776	-	17,536	
2037	10,761	6,773	-	17,534	
2038	10,761	6,775	-	17,536	
2039	10,761	6,776	-	17,537	
2040	10,757	6,780	-	17,537	
2041	10,756	6,777	-	17,533	
2042	10,759	6,777	-	17,536	
2043	10,760	6,778	-	17,538	
2044	10,758	6,780	-	17,538	
2045	10,761	6,773	-	17,534	

#### **Total TR Bonds Debt Service**



#### **CARGO DATA**

The Authority's ports handle a variety of general cargo. Bulk cargo, such as petroleum products, grain and coal, is not handled at the Port Facilities but is handled at facilities owned by railroads and other private operators. Set forth below are the major categories of general cargo handled by the Port Facilities based on the top five leading export and import commodities for the most recent calendar year.

# Leading Exported and Imported General Cargo Commodities\* (Calendar Year) (Short Tons)

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Soybeans and products	992,683	1,125,101	1,407,782	1,493,241	1,447,254
Wood pulp	761,463	817,174	933,449	958,155	893,891
Logs and lumber	1,703,765	784,436	696,838	861,555	811,900
Pet and animal feeds	710,100	656,282	847,080	851,644	759,153
Paper and paperboard	756,664	689,676	667,851	731,917	704,665
Imports:					
Furniture	910,630	867,517	848,511	1,079,478	1,162,746
Plastic products	390,054	412,707	488,565	658,909	703,905
Auto parts	512,542	406,515	193,911	321,965	368,741
Paper and paperboard	238,448	231,792	205,321	292,379	335,316
Non alcoholic beverages	193,001	233,866	265,986	306,615	279,304

<sup>\*</sup> This table includes both export and import data for all facilities that comprise the Port of Virginia, some of which are not owned or operated by the Authority. The Authority estimates that the VPA Facilities handle in excess of 95% of the general cargo transported through the Port of Virginia.

Source: Port Import Export Reporting Service

#### **CARGO DATA (Continued)**

Presented below is information concerning the volume of general cargo handled at all facilities that comprise the Port of Virginia.

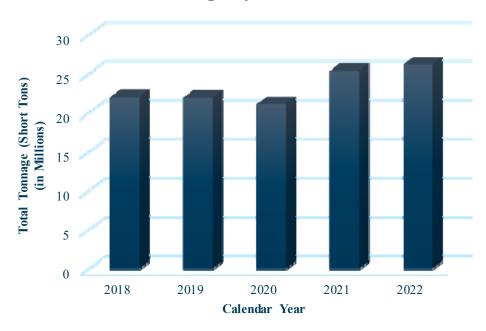
# General Cargo Statistics for the Port of Virginia\* (Calendar Year) (Short Tons)

	2018	2019	2020	2021	2022
Breakbulk	189,429	161,489	80,097	147,686	157,385
Container	21,785,434	21,779,258	21,001,830	25,206,462	25,995,056
<b>Total tons</b>	21,974,863	21,940,747	21,081,927	25,354,148	26,152,441

<sup>\*</sup> This table includes both import and export data for all facilities that comprise the Port of Virginia, some of which are not owned or operated by the Authority. The Authority estimates that the VPA Facilities handle in excess of 95% of the general cargo transported through the Port of Virginia.

Source: Terminal Operators' Statistics

#### **Total Tonnage by Calendar Year**



#### TEN-YEAR CONSOLIDATED STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION

	Fiscal Year Ended June 30,									
	2014 Restated <sup>(1)</sup>	2015	2016	2017 Restated <sup>(1)</sup>	2018	2019	2020	2021	2022	2023
Operating revenues:										
Terminal operating revenues	\$ 383,714 \$	451,242 \$	444,444	\$ 478,261 \$	522,069	\$ 551,236 \$	496,258 \$	619,580 \$	873,982	796,269
Other revenues	7,763	9,148	9,340	10,102	10,445	11,186	10,946	13,120	19,064	16,996
Operating revenues - grants, federal and state	5,192	5,295	6,391	2,114	5,534	5,198	5,704	5,915	4,105	1,501
Total operating revenues	396,669	465,685	460,175	490,477	538,048	567,620	512,908	638,615	897,151	814,766
Operating expenses:	•									
Terminal operations	176,244	222,665	209,681	218,813	247,513	251,470	217,208	231,239	261,743	253,075
Terminal maintenance	92,161	86,936	89,884	94,534	104,687	108,679	112,129	107,231	120,376	133,795
General and administrative	46,063	36,480	49,709	49,656	52,029	55,582	58,476	58,899	55,003	55,819
Facility rental	52,480	55,679	55,619	17,429	396	1,451	1,682	293	(13)	4,573
Depreciation and amortization	46,612	46,649	47,723	74,406	84,271	86,940	103,839	121,836	191,988	198,897
Total operating expenses	413,560	448,409	452,616	454,838	488,896	504,122	493,334	519,498	629,097	646,159
Operating income (loss)	(16,891)	17,276	7,559	35,639	49,152	63,498	19,574	119,117	268,054	168,607
Non-operating revenues (expenses):										
Investment income (loss), net	556	502	704	920	1,368	4,053	6,177	1,075	(1,880)	24,678
Interest expense	(16,888)	(14,241)	(18,365)	(88,233)	(125,369)	(123,516)	(125,264)	(124,144)	(174,152)	(176,706)
Revenue from federal sources	493	707	9,653	11,988	786	7,490	3,152	7,158	5,877	25,821
Revenue from state sources	306	-	6,143	6,791	3,265	3,345	2,725	3,453	8,520	43,717
Revenue from private sources	-	-	-	-	-	-	-	-	5,567	66,026
Other expenses	(69)	(627)	(3,292)	(4,977)	(2,486)	(3,665)	(3,418)	(4,355)	(5,090)	(2,802)
Gain (loss) on disposals	3	-	(1,107)	(21)	(1,769)	744	271	372	480	(277)
Income (loss) before capital contributions	(32,490)	3,617	1,295	(37,893)	(75,053)	(48,051)	(96,783)	2,676	107,376	149,064
Capital contributions:										
Commonwealth Port Fund allocation	36,652	38,418	42,367	41,469	41,126	43,051	41,922	48,778	57,821	60,051
Capital contributions from component unit	11	-	-	-	-	-	-	-	-	-
Payments to federal government - channel dredging	-	-	(5,500)	(845)	(984)	(3,224)	(17,402)	(54,679)	(23,335)	(66,366)
Proceeds from primary government	-	-	-	84,661	54,261	97,656	114,049	65,943	21,282	76,086
Capital contributions from other state agencies	-	-	153	-	-	-	-	535	-	-
Cumulative effect of changes in accounting principle <sup>(2)</sup>	12,207	(29,916)	-	7	-	-	-	-	233,086	-
Increase (decrease) in net position	16,380	12,119	38,315	87,399	19,350	89,432	41,786	63,253	396,230	218,835
Special item - lease conversion	-	-	-	13,277	-	-	-	-	-	-
Increase (decrease) in net position										
after special item	16,380	12,119	38,315	100,676	19,350	89,432	41,786	63,253	396,230	218,835
Net position - beginning of year	456,182	472,562	484,681	522,996	623,672	643,022	732,454	774,240	837,493	1,233,723
Net position - end of year	\$ 472,562 \$	484,681 \$	522,996	\$ 623,672 \$	643,022	\$ 732,454 \$	774,240 \$	927 402 ¢	1,233,723	1 452 559

<sup>(1)</sup> Restatements include the adoption of GASB Statement No. 65 in 2014, a prior period adjustment to correct the capitalization of interest costs for periods prior to 2015 and the adoption of GASB Statement No. 75 in 2018.

<sup>(2) 2013/2014</sup> VIT adopted GASB pronouncements in lieu of FASB pronouncements in order to conform to the VPA accounting methodology; 2015 VPA/VIT adopted GASB Statement No. 68 Accounting and Financial Reporting for Pensions-an amendment of GASB Statement No. 27; 2022 VPA/VIT adopted GASB Statement No. 87, Leases.

