



December 1, 2023

The Honorable Glenn Youngkin  
Governor of Virginia  
Patrick Henry Building, 3<sup>rd</sup> Floor  
Richmond, Virginia 23219

The General Assembly of Virginia  
Commonwealth of Virginia  
201 North 9<sup>th</sup> Street  
Richmond, Virginia 23219

Dear Governor Youngkin and Members of the General Assembly:

I am pleased to present the annual report of the Virginia Resources Authority (“VRA” or “Authority”). This report and its accompanying Annual Comprehensive Financial Report (“Annual Report”) for the year ended June 30, 2023 is submitted pursuant to the requirements set forth in §62.1-222 of the Code of Virginia, as amended.

VRA’s attached 2023 Annual Report provides the Authority's complete operating and financial statements during the fiscal year. As required, an independent certified public accountant has performed an audit of the books and accounts of the Authority and has issued an unmodified opinion with no audit findings. The Annual Report also includes supplemental information relating to the Water Facilities (§62.1-227), Water Supply (§62.1-236), Airports (§5.1-30.9), Dam Safety (§10.1-603.23), Brownfields Restoration and Economic Redevelopment Assistance (§10.1-1237), Tobacco Region (§3.2-3120), Community Flood Preparedness (§10.1-603.27), and Resilient Virginia (§10.1-603.31) revolving funds.

In Fiscal Year 2023, VRA provided 349 loans and grants to 182 different entities totaling \$239.6 million of capital improvement investment in Virginia communities. A list of the financial assistance recipients is included as Attachment A to this submittal. VRA continues to deliver value to local governments to support essential infrastructure that improves the health, safety, and general welfare of communities in the Commonwealth.

Sincerely,

A handwritten signature in blue ink that reads "Shawn B. Crumlish". The signature is written in a cursive style.

Shawn B. Crumlish  
Executive Director

Enclosures

# Attachment A

Closing Date	Borrower/ Grantee	Committed Funding
<b>Clean Water Revolving Loan Fund "Water Facilities"</b>		
	FY2023 Agricultural Best Management Practices (46 Agreements)	6,267,654
7/28/2022	Norfolk, City of	6,000,000
10/28/2022	Westmoreland County Industrial Development Authority	1,260,000
11/17/2022	Wise County Public Service Authority	711,651
11/30/2022	Middlesex County	4,614,369
12/14/2022	Bedford Regional Water Authority	13,971,093
3/16/2023	Portsmouth, City of	2,335,131
3/16/2023	Portsmouth, City of	4,896,756
3/30/2023	Honaker, Town of	1,572,241
3/30/2023	Richmond, City of	14,693,793
4/6/2023	Wythe County	1,371,930
6/20/2023	Bristol Virginia Utility Authority	9,532,000
6/20/2023	Scott County Public Service Authority	551,300
		<b>\$ 67,777,919</b>
<b>Community Flood Preparedness Fund</b>		
11/1/2022	Accomack-Northampton Planning District Commission	375,000
11/1/2022	Albemarle County	118,313
11/1/2022	Alexandria, City Of	764,000
11/1/2022	Alexandria, City Of	1,250,000
11/1/2022	Buchanan, Town Of	54,000
11/1/2022	Central Virginia PDC	54,000
11/1/2022	Charlottesville, City Of	275,000
11/1/2022	Chesapeake, City Of	92,500
11/1/2022	Clintwood, Town Of	51,300
11/1/2022	Covington, City Of	357,380
11/1/2022	Covington, City Of	140,590
11/1/2022	Dickenson County	2,232,415
11/1/2022	Fairfax, City Of	24,286
11/1/2022	Fairfax, City Of	119,755
11/1/2022	Front Royal, Town Of	90,000
11/1/2022	Grayson County	75,656
11/1/2022	Henrico County	870,244
11/1/2022	Henrico County	94,545
11/1/2022	King George County	30,300
11/1/2022	Norfolk, City of	1,120,000
11/1/2022	Northern Virginia Regional Commission	68,974
11/1/2022	Petersburg, City Of	2,800,878
11/1/2022	Shenandoah County	2,969
11/1/2022	Suffolk, City Of	149,374
11/1/2022	Suffolk, City Of	65,593
11/1/2022	Tazewell County	332,505
11/1/2022	Virginia Beach, City Of	2,021,663
2/1/2023	Chesapeake, City Of	1,086,458
2/1/2023	Danville, City Of	331,740
2/1/2023	Fairfax County	4,894,000
2/1/2023	Fairfax County	1,200,000
2/1/2023	Fairfax County	8,985,200
2/1/2023	Fairfax County	600,000
2/1/2023	Gloucester County	102,200
2/1/2023	Hampton Roads Planning District Commission	115,010
2/1/2023	Hampton Roads Planning District Commission	15,000
2/1/2023	Mathews County	876,969
2/1/2023	Mathews County	96,402

<b>Closing Date</b>	<b>Borrower/ Grantee</b>	<b>Committed Funding</b>
2/1/2023	Mathews County	371,287
2/1/2023	Middlesex County	70,000
2/1/2023	Mobjack Project	363,890
2/1/2023	Norfolk, City of	24,628,800
2/1/2023	Northampton County	150,155
2/1/2023	Piankatank/Moore Creek Projects	53,638
2/1/2023	Prince William County	84,903
2/1/2023	Rappahanock-Rapidan Regional Commission	37,500
2/1/2023	Richmond, City Of	7,500,000
2/1/2023	Salem, City Of	59,221
2/1/2023	York Projects	135,016
		<b>\$ 65,388,627</b>
<b>Dam Safety, Flood Prevention and Protection Assistance Fund</b>		
8/1/2022	Archbold Dam	17,500
8/1/2022	Archbold Dam	1,000
8/1/2022	Archbold Dam	750
8/1/2022	Archbold Dam	750
8/1/2022	Birkdale Dam	10,640
8/1/2022	Birkdale Dam	2,422
8/1/2022	Birkdale Dam	1,582
8/1/2022	Burke Dam	5,825
8/1/2022	Burke Dam	8,325
8/1/2022	Butterworth Dam	9,000
8/1/2022	Butterworth Dam	1,500
8/1/2022	Butterworth Dam	1,000
8/1/2022	Byers Dam	640
8/1/2022	Byers Dam	6,450
8/1/2022	Byers Dam	525
8/1/2022	Cattail Swamp Dam	1,250
8/1/2022	Cattail Swamp Dam	250
8/1/2022	Cattail Swamp Dam	3,297
8/1/2022	Cattail Swamp Dam	2,061
8/1/2022	Chester Club Dam	950
8/1/2022	CJ Koehr Dam	1,000
8/1/2022	Clayville Lane Dam	550
8/1/2022	Clayville Lane Dam	750
8/1/2022	Clayville Lane Dam	7,200
8/1/2022	Clayville Lane Dam	550
8/1/2022	Colgate Darden Dam	12,000
8/1/2022	Colgate Darden Dam	2,500
8/1/2022	Colgate Darden Dam	1,250
8/1/2022	Colgate Darden Dam	1,250
8/1/2022	Collins Dam	1,380
8/1/2022	Collins Dam	8,985
8/1/2022	Collins Dam	1,130
8/1/2022	Collins Dam	1,130
8/1/2022	Corbin Mill Dam	1,250
8/1/2022	Corbin Mill Dam	250
8/1/2022	Corbin Mill Dam	8,796
8/1/2022	Corbin Mill Dam	1,986
8/1/2022	Dan E. French Reservoir Dam	250,000
8/1/2022	Daniel Sullivan Dam	1,000
8/1/2022	Dovershire Dam	2,235
8/1/2022	Echo Dam	6,250

Closing Date	Borrower/ Grantee	Committed Funding
8/1/2022	Echo Dam	1,000
8/1/2022	Echo Dam	1,250
8/1/2022	Elliotts Dam	10,000
8/1/2022	Elliotts Dam	2,500
8/1/2022	Elliotts Dam	1,250
8/1/2022	Elliotts Dam	1,250
8/1/2022	Epperson dam	8,950
8/1/2022	Epperson dam	3,750
8/1/2022	Epperson dam	1,830
8/1/2022	Ferguson Farms Dam	3,750
8/1/2022	Ferguson Farms Dam	9,600
8/1/2022	Ferguson Farms Dam	1,665
8/1/2022	Fessler dam	1,750
8/1/2022	Fessler dam	9,400
8/1/2022	Fessler dam	2,350
8/1/2022	Fluvanna County Dam #1	1,250
8/1/2022	Fluvanna County Dam #1	15,000
8/1/2022	Fluvanna County Dam #1	1,000
8/1/2022	Fluvanna County Dam #1	500
8/1/2022	Fluvanna County Dam #7	9,063
8/1/2022	Forest Lakes Dam	1,250
8/1/2022	Forest Lakes Dam	8,750
8/1/2022	Forest Lakes Dam	2,000
8/1/2022	Forest Lakes Dam	1,250
8/1/2022	Goodwyn Lake Dam	9,000
8/1/2022	Goodwyn Lake Dam	2,500
8/1/2022	Goodwyn Lake Dam	1,250
8/1/2022	Goodwyn Lake Dam	1,250
8/1/2022	Greenfield Lake Dam	1,050
8/1/2022	Greenfield Lake Dam	15,900
8/1/2022	Greenfield Lake Dam	600
8/1/2022	Gressitt Dam	12,500
8/1/2022	Gressitt Dam	2,500
8/1/2022	Gressitt Dam	1,250
8/1/2022	Gressitt Dam	1,250
8/1/2022	Hawk Town North Dam	605
8/1/2022	Hawk Town North Dam	1,130
8/1/2022	Hawk Town North Dam	8,120
8/1/2022	Hawk Town North Dam	3,725
8/1/2022	Healys Dam	920
8/1/2022	Healys Dam	11,214
8/1/2022	Healys Dam	1,364
8/1/2022	Healys Dam	1,279
8/1/2022	Healys Mill Dam	920
8/1/2022	Healys Mill Dam	11,881
8/1/2022	Healys Mill Dam	1,346
8/1/2022	Healys Mill Dam	1,279
8/1/2022	High Grove Dam	1,200
8/1/2022	Horners Dam	900
8/1/2022	Horners Dam	10,000
8/1/2022	Hunting Camp Dam	22,460
8/1/2022	Hunting Camp Dam	3,760
8/1/2022	Hunting Camp Dam	1,670
8/1/2022	Issac Walton Dam	10,888

Closing Date	Borrower/ Grantee	Committed Funding
8/1/2022	Issac Walton Dam	1,290
8/1/2022	Issac Walton Dam	1,235
8/1/2022	Izaak Walton Park Dam	12,500
8/1/2022	Izaak Walton Park Dam	1,250
8/1/2022	Izaak Walton Park Dam	1,250
8/1/2022	Izaak Walton Park Dam	2,500
8/1/2022	Lake Claybank Dam	375
8/1/2022	Lake Claybank Dam	1,500
8/1/2022	Lake Claybank Dam	10,000
8/1/2022	Lake Claybank Dam	1,500
8/1/2022	Lake Holly Dam	9,000
8/1/2022	Lake Holly Dam	2,500
8/1/2022	Lake Holly Dam	1,250
8/1/2022	Lake Holly Dam	1,250
8/1/2022	Lake Monroe Dam	250,000
8/1/2022	Lakefront HOA Dam	640
8/1/2022	Lakefront HOA Dam	6,200
8/1/2022	Lakefront HOA Dam	900
8/1/2022	Lakefront HOA Dam	1,375
8/1/2022	Lancaster County Dam #3	12,500
8/1/2022	Lancaster County Dam #3	2,500
8/1/2022	Lancaster County Dam #3	1,250
8/1/2022	Lancaster County Dam #3	1,250
8/1/2022	McGeorge Pond Dam	2,531
8/1/2022	Meyerton Dam	11,400
8/1/2022	Meyerton Dam	3,750
8/1/2022	Meyerton Dam	1,250
8/1/2022	Mt. Amos Dam	10,800
8/1/2022	Mt. Amos Dam	3,750
8/1/2022	Mt. Amos Dam	1,250
8/1/2022	Murcielago Lake Dam	17,250
8/1/2022	Murcielago Lake Dam	1,250
8/1/2022	Murcielago Lake Dam	3,000
8/1/2022	Murcielago Lake Dam	1,000
8/1/2022	Murray Lake Dam	1,250
8/1/2022	Murray Lake Dam	12,200
8/1/2022	Murray Lake Dam	3,650
8/1/2022	Old Forge Pond Dam	9,750
8/1/2022	Old Forge Pond Dam	1,250
8/1/2022	Old Forge Pond Dam	2,000
8/1/2022	Old Forge Pond Dam	250
8/1/2022	Pebblebrook Dam	10,800
8/1/2022	Pebblebrook Dam	3,750
8/1/2022	Pebblebrook Dam	2,350
8/1/2022	Picture Dam	11,000
8/1/2022	Picture Dam	2,000
8/1/2022	Picture Dam	1,000
8/1/2022	Pruitts Dam	8,950
8/1/2022	Pruitts Dam	540
8/1/2022	Pruitts Dam	1,125
8/1/2022	Ranson Dam	640
8/1/2022	Ranson Dam	900
8/1/2022	Ranson Dam	6,200
8/1/2022	Ranson Dam	1,125

Closing Date	Borrower/ Grantee	Committed Funding
8/1/2022	Rappahannock Dam #22	1,250
8/1/2022	Rappahannock Dam #22	1,250
8/1/2022	Rappahannock Dam #22	12,500
8/1/2022	Rappahannock Dam #22	2,500
8/1/2022	Redford Dam	1,250
8/1/2022	Redford Dam	1,250
8/1/2022	Redford Dam	12,500
8/1/2022	Redford Dam	2,500
8/1/2022	Rivergate Lake Dam	10,640
8/1/2022	Rivergate Lake Dam	2,422
8/1/2022	Rivergate Lake Dam	1,582
8/1/2022	Small Dam	9,650
8/1/2022	Small Dam	3,750
8/1/2022	Small Dam	1,250
8/1/2022	Smiths Dam	6,750
8/1/2022	Smiths Dam	750
8/1/2022	Smiths Dam	750
8/1/2022	Southern Service Corp. Dam	7,500
8/1/2022	Southern Service Corp. Dam	7,500
8/1/2022	Southern Service Corp. Dam	1,000
8/1/2022	Southern Service Corp. Dam	7,500
8/1/2022	Spotsylvania County Dam #10	14,750
8/1/2022	Spotsylvania County Dam #10	1,750
8/1/2022	Taylor's Dam	1,250
8/1/2022	Taylor's Dam	250
8/1/2022	Taylor's Dam	9,725
8/1/2022	Taylor's Dam	1,986
8/1/2022	Temples Mill Dam	16,500
8/1/2022	The Forest Dam	7,950
8/1/2022	The Forest Dam	975
8/1/2022	Upper Beaver Pond Dam	675
8/1/2022	Upper Beaver Pond Dam	9,100
8/1/2022	Upper Beaver Pond Dam	1,425
8/1/2022	Velenovsky Dam	14,070
8/1/2022	Velenovsky Dam	3,765
8/1/2022	Velenovsky Dam	2,365
8/1/2022	West Creek Dam	11,630
8/1/2022	West Creek Dam	1,290
8/1/2022	West Creek Dam	1,485
8/1/2022	Whitefield Dam	1,875
8/1/2022	Whitefield Dam	1,560
8/1/2022	Whitefield Dam	11,178
8/1/2022	Whites / Roseland Farm Dam	8,750
8/1/2022	Whites / Roseland Farm Dam	2,500
8/1/2022	Whites / Roseland Farm Dam	1,250
8/1/2022	Whites / Roseland Farm Dam	1,250
8/1/2022	Wincott Dam	12,500
8/1/2022	Wincott Dam	2,500
8/1/2022	Wincott Dam	1,250
8/1/2022	Wincott Dam	1,250
8/1/2022	Woodhaven Dam	250,000
		<b>\$ 1,586,051</b>
<b>Drinking Water State Revolving Fund "Water Supply"</b>		
7/14/2022	Montgomery County Public Service Authority	8,564,626

<b>Closing Date</b>	<b>Borrower/ Grantee</b>	<b>Committed Funding</b>
8/1/2022	Russell County Public Service Authority	89,230
8/2/2022	Pulaski, Town of	3,277,500
8/4/2022	Arlington Plantation POA	292,333
8/30/2022	Washington County Service Authority	1,923,860
10/7/2022	Norton, City of	365,588
11/17/2022	Pulaski County Public Service Authority	1,980,000
11/30/2022	Richmond, City of	500,000
12/1/2022	Lee County Public Service Authority	701,934
12/9/2022	Essex Mobile Home Park General Partnership	360,250
12/19/2022	Pulaski County Public Service Authority	250,000
12/21/2022	Marion, Town of	1,306,000
12/21/2022	St. Paul, Town of	807,868
1/17/2023	Amherst, Town of	165,000
		<b>\$ 20,584,189</b>
<b>Virginia Brownfields Restoration and Economic Redevelopment Assistance Fund</b>		
8/15/2022	Pulaski County	50,000
8/29/2022	Blackstone, Town of	250,000
8/31/2022	Vinton, Town of	50,000
10/9/2022	Smyth County	122,719
12/5/2022	Bedford, Town of	316,474
12/6/2022	Mount Rogers Planning District Commission	30,000
12/6/2022	Patrick County	107,966
12/6/2022	Pulaski, Town of	50,000
12/7/2022	Kenbridge, Town of	49,800
12/8/2022	Orange County	47,150
12/9/2022	Lunenburg, Town of	48,200
1/17/2023	Roanoke, City of	50,000
2/1/2023	Kenbridge, Town of	32,040
2/2/2023	Narrows, Town of	50,000
2/9/2023	Gloucester County	25,000
2/10/2023	Orange County	50,000
2/10/2023	Radford, City of	50,000
3/7/2023	Danville Industrial Development Authority	50,000
4/3/2023	Saltville, Town of	300,000
4/25/2023	Gloucester County	150,000
5/8/2023	Chase City, Town of	232,002
		<b>\$ 2,111,351</b>
<b>Virginia Pooled Financing Program</b>		
11/16/2022	Fairfax, City of	13,610,000
11/16/2022	New River Regional Water Authority	4,835,000
11/16/2022	Portsmouth, City of	24,620,000
11/16/2022	Roanoke County	12,660,000
5/24/2023	Danville, City of	6,480,000
5/24/2023	King William County	9,240,000
5/24/2023	Western Virginia Water Authority	10,735,000
		<b>\$ 82,180,000</b>
		<b>\$ 239,628,136</b>



Richmond, Virginia

Annual Comprehensive Financial Report of the Virginia Resources Authority

A Component Unit of the Commonwealth of Virginia

Year Ended June 30, 2023



# **Virginia Resources Authority**

Richmond, Virginia

Annual Comprehensive Financial Report of the Virginia Resources Authority

A Component Unit of the Commonwealth of Virginia

Year Ended June 30, 2023

Prepared by the Finance and Administration Division:

Curtis Doughtie, Director of Finance and Administration  
Catherine O'Brien, Accounting Manager  
George Panos, Loan Servicing Manager

**Virginia Resources Authority**

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## **INTRODUCTORY SECTION**

September 12, 2023

Board of Directors  
Virginia Resources Authority  
1111 East Main Street, Suite 1920  
Richmond, VA 23219

Dear Board Members:

In accordance with the requirements set forth in Section 62.1-222 of the Code of Virginia, as amended, I am pleased to present the fiscal year 2023 financial statements of the Virginia Resources Authority (“VRA”, “Authority”). The statute requires the Authority to publish, at the close of each fiscal year, a complete set of financial statements presented in conformance with accounting principles generally accepted in the United States of America (GAAP) and audited in accordance with Government Auditing Standards generally accepted in the United States of America.

Management assumes full responsibility for the completeness and reliability of the information contained in this report, which is based upon a comprehensive framework of internal control that has been established for this purpose. Because the cost of internal control should not exceed anticipated benefits, the objective is to provide reasonable, rather than absolute, assurance that the financial statements are free of material misstatements.

The fiscal year ended June 30, 2023 was audited by CliftonLarsonAllen LLP, a licensed certified public accounting firm. I am pleased to report that as a result of an audit of the Authority’s financial records and transactions of all funds, CliftonLarsonAllen has issued an unmodified opinion on the Authority’s financial statements for the year ended June 30, 2023.

GAAP requires management to provide a narrative introduction, overview, and analysis to accompany the basic financial statements in the form of a Management’s Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

### **VRA Profile**

VRA was established in 1984 as a public body corporate and as a political subdivision of the Commonwealth of Virginia pursuant to the Virginia Resources Authority Act (Chapter 21 of Title 62.1 of the Code of Virginia, as amended). VRA is governed by an eleven-member Board of Directors, appointed by the Governor. Members include four state agency representatives, including the State Treasurer, whose agencies, along with VRA, co-manage specific loan funds. VRA’s Executive Director, also appointed by the Governor, administers, manages, and directs the affairs of the Authority, subject to the policies, control, and direction of its Board of Directors.

VRA was established to provide an additional source of funding for local infrastructure projects. Initially providing financing for local water and wastewater projects, projects eligible for VRA financing have increased over the years to 20 distinct project types. These project areas reflect the capital improvement priorities of local governments and priority areas identified by Virginia’s Governors and Legislature to improve the health, safety, and general welfare of Virginia’s counties, cities and towns.

### **VRA Financing Programs**

VRA’s Virginia Pooled Financing Program (VPFP) is available to Virginia counties, cities, towns, and other political subdivisions requiring financing for any one of the designated project areas eligible for VRA financing. Authorized project areas include water, sewer, transportation, public safety, energy, local

government buildings, parks and recreational facilities, administrative and operations systems, and a variety of other capital improvement projects. VPPF borrowers realize savings from VRA's unique state credit enhancements based in part on the Commonwealth's moral obligation, shared expenses, and a straightforward and customer-friendly loan process. VRA's high credit rating, a natural "AAA" for the senior bonds and "AA" for the subordinate bonds, results in favorable access to the capital markets for Virginia localities without the need for additional credit enhancements.

In addition to the VPPF, the Authority currently serves as co-manager of state capitalized loan/grant funds: Virginia Water Facilities Revolving Fund (VWFRF), Virginia Water Supply Revolving Fund (VWSRF), the Virginia Airports Revolving Fund (VARF), Virginia Dam Safety and Flood Prevention and Protection Fund (VDSFPPF), Virginia Brownfields Restoration and Economic Redevelopment Assistance Fund (VBAF), Virginia Tobacco Region Revolving Fund (VTRRF), Virginia Tobacco Community and Business Lending Program (VTCBLP) and the Community Flood Prevention Fund (CFPF).

Two funds, the VWFRF and the VWSRF, receive capitalization grants each year from the U.S. Environmental Protection Agency, which includes a state match requirement from the Commonwealth. The VARF, VDSFPPF, and VBAF are solely capitalized by appropriations from the Commonwealth. The VWFRF, VWSRF, VARF, and VDSFP operate as revolving loan funds with the initial capitalization monies invested and, along with the investment earnings and loan repayments, are then loaned to qualified borrowers for eligible projects. The VBAF solely issues grants for eligible projects.

The Virginia Transportation Infrastructure Bank (VTIB) was created in 2011 to finance the design and construction of roads and highways, including toll facilities, mass transit, freight, passenger and commuter rail, including rolling stock, port, airport and other transportation facilities. VRA is the manager of VTIB and performs certain duties under an agreement with the Commonwealth Transportation Board and the Secretary of Finance.

### **Economic Information**

The Commonwealth of Virginia's general fund revenues exceeded the fiscal year 2023 forecast by \$3.0 billion, generating \$5.1 billion in excess resources for the year. For the full fiscal year, overall general fund revenues were far better than the 14.0 percent decline assumed in the official forecast, declining by just 3.5 percent. The official estimate assumed a reversal of the extraordinary growth in individual income tax non-withholding payments related to capital gains realizations in the prior year while the actual year-over-year change was significantly smaller than projected.

### **FY2023 Accomplishments**

Staff efforts along with those of state agency and private sector partners resulted in many successes and opportunities during FY2023. The Authority took full advantage of market conditions to deliver cost-effective financing to all regions of the Commonwealth. With the support and guidance of the Board of Directors and Executive Director, the Authority delivered value to local government borrowers through its Virginia Pooled Financing Program (VPPF) and through other loan programs it administers for state agencies.

Major accomplishments for the Authority during FY2023 include:

- Maintaining outstanding credit ratings – VRA has consistently maintained high investment grade credit ratings for each of its rated financial programs
- Sustaining a record of no payment defaults in bond programs
- Monitoring borrowers exhibiting financial stress and concerns
- Financing investments of 349 new loans and grants totaling \$239.6 million for 182 different entities through VRA programs
- Transferring approximately \$2.3 million to reserves

Additional FY2023 accomplishments for the Authority include:

- Assisting state agency partners in successfully managing their loan and grant programs
  - Department of Environmental Quality – \$67.7 million for 58 loans
  - Department of Health – \$20.6 million for 14 loans
  - Department of Conservation & Recreation – \$67.0 million for 249 grants
  - Virginia Economic Development Partnership – \$2.1 million for 21 grants
- Maintaining qualified staff through professional and career development training initiatives
- Achieving the Government Finance Officers Association’s Certificate of Achievement for Excellence in Financial Reporting for the FY2022 Annual Comprehensive Financial Report (ACFR)

### **FY2023 Financial Results**

VRA ended the fiscal year with assets and deferred outflows of \$5.6 billion, a 2.3% increase over the prior year. With assets and deferred outflows exceeding liabilities and deferred inflows by \$2.2 billion, VRA’s net position increased 10.6%. Approximately 98.7% of total net position is restricted for making loans and grants through the various loan programs administered by VRA.

Operating revenues (\$128.6 million) increased while operating expenses (\$116.9 million) decreased during the fiscal year because of loan disbursement and repayment activity. Overall, VRA’s financial position remains strong at the conclusion of fiscal year 2023.

### **Long-term Financial Planning**

VRA works with its agency partners to project program demand. For the Virginia Water Facilities Revolving Fund and Virginia Water Supply Revolving Fund, VRA utilizes a long-term financial model to determine lending capacity under various scenarios. The models are updated at least annually. Ongoing communications with agency partners helps ensure effective planning.

VRA continues its practice of completing a five-year budget projection using certain assumptions for growth and project volume. Each year the assumptions are updated and the projection is revised accordingly.

**Acknowledgments**

Finally, completion of the Authority's fiscal year 2023 ACFR would not have been possible without the Authority's knowledgeable and dedicated team of professionals. A special note of gratitude goes to the Authority's personnel who assisted in this effort. I would also like to extend our thanks to the Authority's Board of Directors for their continuing support in planning and conducting the financial operations of the Virginia Resources Authority in a responsible manner.

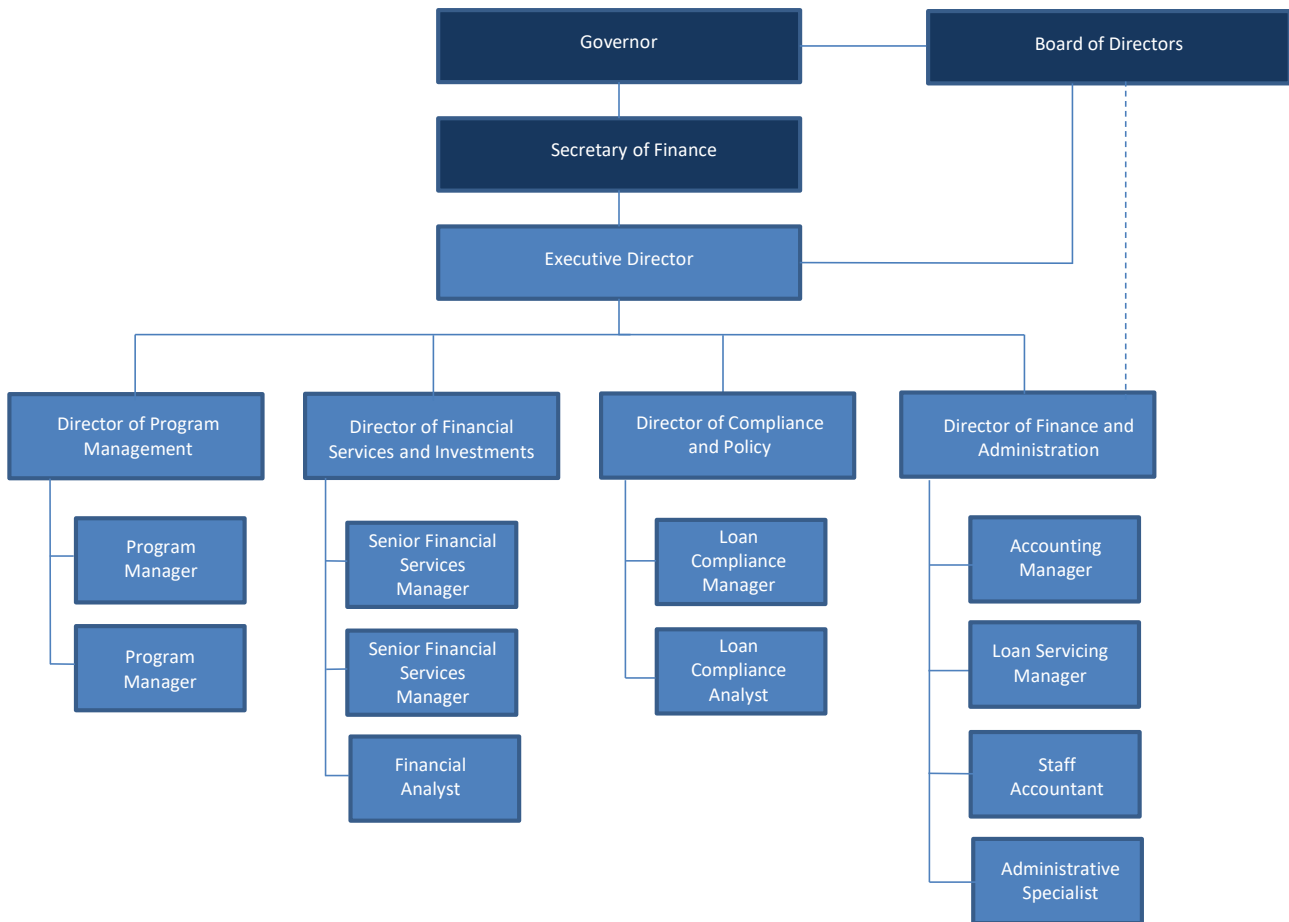
Sincerely,

A handwritten signature in blue ink that reads "Shawn B. Crumlish". The signature is written in a cursive style with a large, stylized initial 'S'.

Shawn B. Crumlish  
Executive Director



**Virginia Resources Authority  
Organizational Structure  
June 30, 2023**



**Virginia Resources Authority  
Directory of Principal Officials  
June 30, 2023**

**Board of Directors**

Cecil “Rhu” Harris, Jr., Chairman

David J. Branscome

Mary B. Bunting

Barbara McCarthy Donnellan

Bill Kittrell

Maria Tedesco

Dr. Charlette T. Woolridge

**Ex-Officio Board Members**

Greg Campbell

Director of the Department of Aviation

David Richardson

Treasurer of Virginia

Michael Rolband

Director of the Department of Environmental Quality

Dr. Karen Shelton

State Health Commissioner

**Administrative Officials**

Shawn B. Crumlish, Executive Director

Joe Bergeron, Director of Financial Services and Investments

Peter D’Alema, Director of Program Management

Curtis Doughtie, Director of Finance and Administration

Stephanie Jones, Director of Compliance and Policy



Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**Virginia Resources Authority**

For its Annual Comprehensive  
Financial Report  
For the Fiscal Year Ended

June 30, 2022

*Christopher P. Morill*

Executive Director/CEO

## **FINANCIAL SECTION**



## INDEPENDENT AUDITORS' REPORT

The Honorable Members of the Board of Directors  
Virginia Resources Authority  
Richmond, Virginia

### **Report on the Audit of the Financial Statements**

#### ***Opinion***

We have audited the accompanying financial statements of the Virginia Resources Authority (the Authority), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of Virginia Resources Authority, as of June 30, 2023, and the changes in financial position, and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS), the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Specifications for Audits for Authorities, Boards and Commissions* (the Specifications), issued by the Auditor of Public Accounts of the Commonwealth of Virginia. Our responsibilities under those standards are further described in the Auditors' Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

***Auditors' Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditors' report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards* and the Specifications will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Specifications, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Authority's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis budgetary comparison information be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with GAAS, which consisted of inquiries of management about the methods of preparing the information and comparing the information

The Honorable Members of the Board of Directors  
Virginia Resources Authority

for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

***Supplementary Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the Authority's basic financial statements. The combining fund financial schedules and the schedule of expenditures of federal awards, as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with GAAS. In our opinion, the combining fund financial schedules and the schedule of expenditures of federal awards are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

***Other Information***

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditors' report thereon. Our opinion on the basic financial statements does not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

The Honorable Members of the Board of Directors  
Virginia Resources Authority

**Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated August 28, 2023, on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Authority's internal control over financial reporting and compliance.

A handwritten signature in cursive script that reads "CliftonLarsonAllen LLP".

**CliftonLarsonAllen LLP**

Arlington, Virginia  
August 28, 2023



**Virginia Resources Authority**  
**Management's Discussion and Analysis**  
**June 30, 2023**

This section presents management's discussion and analysis of the financial performance of the Virginia Resources Authority ("Authority") during the fiscal year ended June 30, 2023. This section should be read in conjunction with the transmittal letter in the introductory section of this report and the Authority's basic financial statements, which immediately follow this section.

**Financial Highlights**

Assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources at the close of the fiscal year by \$2.2 billion (net position), an increase of \$127.2 million or 2.3%. The increase in net position is primarily due to lending and repayment activity during the fiscal year.

Operating revenues of \$128.6 million increased 26.5% primarily due to unrealized market value gains on investments. Operating expenses of \$116.9 million decreased 16.1% primarily due to a lower volume of grant and principal forgiveness financing.

**Overview of the Financial Statements**

The financial section of this report consists of management's discussion and analysis (this section), the basic financial statements, the notes to the financial statements, required supplementary information and supplementary information.

The discussion and analysis provided here are intended to serve as an introduction to the Authority's basic financial statements. The financial statements provide both long-term and short-term information about the Authority's overall financial status. The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data. The statements are followed by a section of required supplementary information and a section of other statistical information that further explains and supports the information in the financial statements.

The Authority's financial statements are prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units on an accrual basis. Under this basis of accounting, revenues are recognized in the period in which they are earned, expenses are recognized in the period in which they are incurred, and depreciation of assets is recognized in the Statement of Revenues, Expenses, and Changes in Net Position. All assets, liabilities, and net position associated with the operation of the Authority are included in the Statement of Net Position. Net position – the difference between assets plus deferred outflows minus deferred inflows plus liabilities – is one way to measure the Authority's financial health or position.

The current fiscal year revenues and expenses of the Authority are accounted for in the Statement of Revenues, Expenses and Changes in Net Position which measures whether the Authority successfully recovered its costs through interest on loans, investment earnings, fees, and contributions from other governments. The Statement of Cash Flows provides information on the Authority's cash receipts, payments, and net changes in cash while providing insight into the source, use, and change in cash for the reporting period. Notes to the financial statements provide additional information that is essential to understanding data in the financial statements.

This report also includes other information, in addition to the basic financial statements and accompanying notes to the financial statements. Required supplementary information concerning the Authority's progress in funding its obligation to provide pension and OPEB benefits to employees is separately presented. Supplementary information that further explains and supports information in the basic financial statements immediately follows the notes. Combining schedules provide information for the Authority's separate programs.

The compliance section is required under provisions of Title 2 of the U.S. Code of Federal Regulations (CFR), Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for

**Virginia Resources Authority**  
**Management's Discussion and Analysis**  
**June 30, 2023**

Federal Awards; and includes auditor reports on compliance and internal controls. The Schedule of Expenditures of Federal Awards provides detail of Federal assistance, followed by explanatory notes.

**Overall Financial Position Analysis**

The following table presents a summary of the Authority's financial position for fiscal years 2023 and 2022, followed by a description of significant changes:

	<u>FY2023</u>	<u>FY2022</u>	<u>\$ Change</u>	<u>% Change</u>
<b>Assets</b>				
Cash and cash equivalents	\$ 482,204,938	\$ 339,685,625	\$ 142,519,313	42.0%
Investments - current	96,190,375	55,227,197	40,963,178	74.2%
Loans receivable - current	363,820,067	313,322,927	50,497,140	16.1%
Other current assets	50,875,428	40,533,291	10,342,137	25.5%
Investments - noncurrent	508,348,163	511,842,996	(3,494,833)	-0.7%
Loans receivable - noncurrent	4,030,243,966	4,137,303,270	(107,059,304)	-2.6%
Capital assets, net	1,186,245	1,389,970	(203,725)	-14.7%
Other noncurrent assets	476,752	530,486	(53,734)	-10.1%
Total assets	<u>5,533,345,934</u>	<u>5,399,835,762</u>	<u>133,510,172</u>	2.5%
Deferred outflows of resources	<u>33,873,749</u>	<u>40,129,493</u>	<u>(6,255,744)</u>	-15.6%
Total assets and deferred outflows of resources	<u>5,567,219,683</u>	<u>5,439,965,255</u>	<u>127,254,428</u>	2.3%
<b>Liabilities</b>				
Bonds and loans payable - current	226,501,782	229,151,576	(2,649,794)	-1.2%
Accrued interest	20,819,556	21,727,458	(907,902)	-4.2%
Other current liabilities	8,626,094	6,315,714	2,310,380	36.6%
Bonds and loans payable - noncurrent	3,066,001,771	3,145,886,913	(79,885,142)	-2.5%
Noncurrent liabilities	1,218,783	1,401,951	(183,168)	-13.1%
Total liabilities	<u>3,323,167,986</u>	<u>3,404,483,612</u>	<u>(81,315,626)</u>	-2.4%
Deferred inflows of resources	<u>28,443,901</u>	<u>32,134,285</u>	<u>(3,690,384)</u>	-11.5%
<b>Net position (deficit)</b>				
Investment in capital assets	837	38,483	(37,646)	-97.8%
Restricted	2,186,138,480	1,975,917,920	210,220,560	10.6%
Unrestricted	29,468,479	27,390,955	2,077,524	7.6%
Total net position	<u>2,215,607,796</u>	<u>2,003,347,358</u>	<u>212,260,438</u>	10.6%
Total liabilities, deferred inflows of resources, and net position	<u>\$ 5,567,219,683</u>	<u>\$ 5,439,965,255</u>	<u>\$ 127,254,428</u>	2.3%

Total assets increased primarily due to an increase in cash and cash equivalents and investments as a result of lending and repayment activity during the fiscal year. The decrease in total liabilities was driven by a decrease to bonds payable due to reduced issuance in the pooled bond program.

**Virginia Resources Authority**  
**Management's Discussion and Analysis**  
**June 30, 2023**

**Overall Revenue and Expense Analysis**

The following table presents a summary of the Authority's revenues, expenses, and change in net position for fiscal years 2023 and 2022, followed by a description of significant changes:

	<u>FY2023</u>	<u>FY2022</u>	<u>\$ Change</u>	<u>% Change</u>
<b>Operating Revenues</b>				
Interest on loans	\$ 93,898,155	\$ 96,236,754	\$ (2,338,599)	-2.4%
Investment income	26,090,090	(6,313,784)	32,403,874	-513.2%
Bond administration fees	3,174,839	3,223,714	(48,875)	-1.5%
Loan administration fees	3,126,709	2,818,983	307,726	10.9%
Loan origination revenue	2,261,526	5,175,667	(2,914,141)	-56.3%
Gain on early extinguishment of bonds	-	539,549	(539,549)	-100.0%
Other income	64,854	171	64,683	37826.3%
Total operating revenues	<u>128,616,173</u>	<u>101,681,054</u>	<u>26,935,119</u>	26.5%
<b>Operating Expenses</b>				
Interest on bonds and loans	95,303,759	95,188,553	115,206	0.1%
Bond issuance costs	2,146,856	4,743,241	(2,596,385)	-54.7%
Grants to local governments	5,835,056	26,163,464	(20,328,408)	-77.7%
Principal forgiveness loans to local governments	9,055,519	9,095,395	(39,876)	-0.4%
Loss on early extinguishment of loans	-	328,543	(328,543)	-100.0%
Personnel services	1,899,980	1,897,470	2,510	0.1%
General operating	848,333	796,702	51,631	6.5%
Depreciation expense and amortization	221,863	226,666	(4,803)	-2.1%
Contractual services	1,570,425	930,172	640,253	68.8%
Total operating expenses	<u>116,881,791</u>	<u>139,370,206</u>	<u>(22,488,415)</u>	-16.1%
Operating income (loss)	<u>11,734,382</u>	<u>(37,689,152)</u>	<u>49,423,534</u>	131.1%
<b>Nonoperating revenues</b>				
Contributions from other governments	200,499,124	171,924,710	28,574,414	16.6%
Federal interest subsidy	1,026,979	1,090,540	(63,561)	-5.8%
Total nonoperating revenue	<u>201,526,103</u>	<u>173,015,250</u>	<u>28,510,853</u>	16.5%
<b>Nonoperating expenses</b>				
Contributions to other governments	-	8,264,450	(8,264,450)	-100.0%
Federal interest subsidy passthrough	1,000,047	1,063,094	(63,047)	-5.9%
Total nonoperating expense	<u>1,000,047</u>	<u>9,327,544</u>	<u>(8,327,497)</u>	-89.3%
Change in net position	212,260,438	125,998,554	86,261,884	68.5%
Beginning net position	<u>2,003,347,358</u>	<u>1,877,348,804</u>	<u>125,998,554</u>	6.7%
Ending net position	<u>\$ 2,215,607,796</u>	<u>\$ 2,003,347,358</u>	<u>\$ 212,260,438</u>	10.6%

At the end of fiscal year 2023, net position increased 10.6% to \$2.2 billion. Operating revenues increased primarily due to investment gains during fiscal year 2023 compared to unrealized losses on investments in fiscal year 2022. Operating expenses decreased primarily due to fewer grant disbursements in the Clean Water Combined Sewer Overflow Program (\$1 million in fiscal year 2023 vs. \$23 million in fiscal year

**Virginia Resources Authority**  
**Management's Discussion and Analysis**  
**June 30, 2023**

2022). The Authority showed an operating loss in fiscal year 2022 as several programs are supported by grant funding, which is presented as non-operating revenue.

**Debt Administration**

As a financing entity, the Authority's purpose and objective is to issue and administer debt on behalf of other entities. The Authority issues bonds to finance infrastructure projects approved by the local governing bodies of counties, cities, towns, and service authorities of the Commonwealth of Virginia. Depending upon the program, all of the Authority's bonds are secured by either: (a) a pledge of the full faith and credit of the municipality, (b) a pledge of certain revenues of the municipality and funds and accounts established under the applicable bond resolution or indenture, and/or (c) a lease.

The Authority obtains bond ratings from one or more of the following: Moody's Investor Service (Moody's), Standard & Poor's (S&P), and Fitch Ratings (Fitch). The Authority, to date, has achieved an investment grade of "AA" or better on all bond issues. All Virginia Water Facilities Revolving Fund (VWFRF) leveraged issues have obtained a AAA rating from all three agencies. Under the senior/subordinate structure in the Virginia Pooled Financing Program, the senior portion of the structure (70%) has been rated "AAA" and the subordinate portion (30%) has been rated "AA." Ratings were affirmed on subsequent issues and ratings surveillances conducted in the last fiscal year.

See Note 6 for additional information on bonds payable.

**Requests for Information**

This financial report is designed to provide a general overview of the Authority's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional information should be addressed to the Director of Finance and Administration, Virginia Resources Authority, 1111 E. Main Street, Suite 1920, Richmond, VA 23219, or telephone (804) 644-3100. Additional information is also available on the Authority's website at [www.virginiaresources.org](http://www.virginiaresources.org)

**Virginia Resources Authority**  
**Statement of Net Position**  
**June 30, 2023**

<b>Assets</b>	
Current assets:	
Cash	\$ 12,626,893
Cash equivalents (Note 3)	469,578,045
Investments (Note 3)	96,190,375
Loans receivable, net of allowance (Note 4)	363,820,067
Receivables:	
Investment interest	3,461,694
Loan interest	31,448,906
Loan administrative fees	2,169,606
Federal funds	11,434,030
Other	2,286,800
Other assets	74,392
Total current assets	<u>993,090,808</u>
Noncurrent assets:	
Investments (Note 3)	508,348,163
Loans receivable, net of allowance (Note 4)	4,030,243,966
Capital assets, net of accumulated depreciation and amortization (Note 5)	1,186,245
Net pension asset (Note 10)	476,752
Total noncurrent assets	<u>4,540,255,126</u>
Total assets	<u>5,533,345,934</u>
<b>Deferred Outflows of Resources</b>	
Deferred outflows related to pensions (Note 10)	103,548
Deferred outflows related to OPEB (Notes 11, 12 and 13)	23,362
Deferred loss on refunding (Note 6)	33,746,839
Total deferred outflows of resources	<u>33,873,749</u>
Total assets and deferred outflows of resources	<u>\$ 5,567,219,683</u>
<b>Liabilities</b>	
Current liabilities:	
Bonds payable, current (Note 6)	\$ 226,501,782
Accrued interest payable	20,819,556
Agency funds	4,975,651
Accounts payable and other liabilities (Note 8)	3,650,443
Total current liabilities	<u>255,947,432</u>
Noncurrent liabilities:	
Net OPEB liability (Notes 11 and 12)	207,923
Bonds payable, net of current portion (Note 6)	3,066,001,771
Other accrued liabilities (Note 8)	1,010,860
Total noncurrent liabilities	<u>3,067,220,554</u>
Total liabilities	<u>3,323,167,986</u>
<b>Deferred Inflows of Resources</b>	
Deferred inflows related to pensions (Note 10)	201,082
Deferred inflows related to OPEB (Notes 11 and 12)	25,836
Deferred gain from localities on refunding (Note 6)	28,216,983
Total deferred inflows of resources	<u>28,443,901</u>
Total liabilities and deferred inflows of resources	<u>3,351,611,887</u>
<b>Net position</b>	
Investment in capital assets	837
Restricted (Note 7)	
Net pension asset	476,752
Loan programs	2,177,773,856
Operating reserve	7,887,872
Unrestricted	29,468,479
Total net position	<u>2,215,607,796</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 5,567,219,683</u>

*The accompanying notes to the financial statements are an integral part of this financial statement.*

**Virginia Resources Authority**  
**Statement of Revenues, Expenses, and Changes in Net Position**  
**Year Ended June 30, 2023**

<b>Operating revenues</b>	
Interest on loans	\$ 93,898,155
Investment income	26,090,090
Bond administrative fees	3,174,839
Loan administrative fees	3,126,709
Loan origination revenue	2,261,526
Other income	64,854
Total operating revenues	128,616,173
<b>Operating expenses</b>	
Interest on bonds and loans	95,303,759
Bond issuance costs	2,146,856
Grants to local governments	5,835,056
Principal forgiveness loans to local governments	9,055,519
Personnel services	1,899,980
General operating	848,333
Depreciation expense and amortization	221,863
Contractual services	1,570,425
Total operating expenses	116,881,791
<b>Operating income</b>	11,734,382
<b>Nonoperating revenues</b>	
Contributions from other governments (Note 9)	200,499,124
Federal interest subsidy	1,026,979
Total nonoperating revenues	201,526,103
<b>Nonoperating expenses</b>	
Federal interest subsidy pass-through	1,000,047
Total nonoperating expenses	1,000,047
Change in net position	212,260,438
<b>Net position - beginning</b>	2,003,347,358
<b>Net position - ending</b>	\$ 2,215,607,796

*The accompanying notes to the financial statements are an integral part of this financial statement.*

**Virginia Resources Authority**  
**Statement of Cash Flows**  
**Year Ended June 30, 2023**

<b>Cash flows from operating activities</b>	
Loan disbursements to localities	\$ (306,206,388)
Principal repayments from localities on loans	297,203,711
Interest received on loans	117,327,569
Loan origination fees received	2,261,526
Bond administrative fees received	3,199,424
Loan administrative fees received	2,867,703
Cash received from other income	64,854
Cash payments for salaries and benefits	(1,876,856)
Cash payments for general operating expenses	(716,998)
Cash payments for contractual services	(1,570,839)
Cash payments for operating grants	(5,835,056)
Cash payments for principal forgiveness loans to local governments	(9,055,519)
Interest paid on bonds and loans	(121,999,846)
Agency funds received	1,106,202
<b>Net cash used in operating activities</b>	<u>(23,230,513)</u>
<b>Cash flows from noncapital financing activities</b>	
Proceeds from sale of bonds	187,515,902
Bond issuance costs	(2,146,856)
Principal paid on bonds and loans	(198,170,000)
Proceeds from Federal interest subsidy	1,026,979
Cash payments to localities for Federal interest subsidy	(1,000,047)
Contributions from other governments	191,242,224
<b>Net cash provided by noncapital financing activities</b>	<u>178,468,202</u>
<b>Cash flows from capital and financing related activities</b>	
Purchase of office equipment	(18,138)
Lease payments	(193,391)
<b>Net cash used in noncapital financing activities</b>	<u>(211,529)</u>
<b>Cash flows from investing activities</b>	
Purchase of investments	(284,527,940)
Proceeds from sales or maturities of investments	243,960,272
Interest received on investments - net	28,060,821
<b>Net cash provided by investing activities</b>	<u>(12,506,847)</u>
<b>Net increase in cash and cash equivalents</b>	142,519,313
<b>Cash and cash equivalents - July 1</b>	339,685,625
<b>Cash and cash equivalents - June 30</b>	<u>\$ 482,204,938</u>
<b>Reconciliation to the Statement of Net Position</b>	
Cash	\$ 12,626,893
Cash equivalents	469,578,045
	<u>\$ 482,204,938</u>

*The accompanying notes to the financial statements are an integral part of this financial statement.*

**Virginia Resources Authority**  
**Statement of Cash Flows (Continued)**  
**Year Ended June 30, 2023**

<b>Reconciliation of operating income to net cash used in operating activities</b>	
Operating income	\$ 11,734,382
Depreciation and amortization expense	221,863
Pension expense	43,875
Current year pension contributions subsequent to the measurement date	(71,221)
OPEB expense	(4,434)
Current year OPEB contributions subsequent to the measurement date	(10,351)
Interest on investments	(25,994,935)
Bond issuance costs	2,146,856
Interest, amortization and accretion - net	(5,766,062)
Effect of changes in operating assets and liabilities:	
Loans receivable	(9,145,354)
Loan interest receivable	(200,264)
Loan administrative fee receivable	(234,421)
Other assets	89,807
Deferred charges	2,652,605
Accounts payable and other liabilities	1,307,141
<b>Net cash used in operating activities</b>	<u><u>\$ (23,230,513)</u></u>
<b>Schedule of non-cash activities</b>	
Change in fair value of assets	<u>\$ 670,913</u>

*The accompanying notes to the financial statements are an integral part of this financial statement.*



**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

**Note 1 – Organization and Nature of Activities**

The Virginia Resources Authority (Authority or VRA) was created in 1984 by an Act of the General Assembly of the Commonwealth of Virginia. The Authority encourages the investment of both public and private funds and is authorized to make loans and grants available to local governments to finance such projects as water, sewer, storm drainage, solid waste disposal, federal facilities, public safety, aviation, brownfield remediation, transportation, Chesapeake Bay cleanup, dam safety, land conservation and preservation, local government buildings, energy, parks and recreation facilities, and broadband. Subsequent General Assembly legislation added projects for administrative and operations systems and site acquisition and development for economic and community development. The Authority's enabling legislation states that the bonds issued by the Authority do not constitute a debt or pledge of the full faith and credit of the Commonwealth of Virginia (Commonwealth) or any political subdivision thereof, other than the Authority. The bonds are payable solely from the revenue, money, or property of the Authority pledged thereon. The Authority is, however, empowered to issue bonds secured by the moral obligation of the Commonwealth, of which a maximum of \$1.5 billion may be outstanding at any time.

The Authority is governed by a Board of Directors consisting of eleven members. Seven members are appointed to four-year terms by the Governor, subject to confirmation by the General Assembly. Other members consist of the State Treasurer, the State Health Commissioner, the Director of the Department of Environmental Quality, and the Director of the Department of Aviation. The Governor appoints the Chairman of the Board. The Governor also appoints the Executive Director of the Authority, who reports to but is not a member of the Board of Directors. The Executive Director serves as the ex-officio secretary of the Board of Directors and administers, manages and directs the affairs and activities of the Authority, in accordance with the policies and under the control and direction of the Board of Directors.

For financial reporting purposes, the Authority is a component unit of the Commonwealth. The accounts of the Authority, along with other similar types of funds, are included as a discretely presented component unit of the Commonwealth. The financial statements of the Authority include the activities of the Authority's pooled bond program, the Virginia Water Facilities Revolving Fund, the Virginia Water Supply Revolving Fund, the Virginia Airports Revolving Fund, the Virginia Dam Safety and Flood Prevention Fund, the Virginia Transportation Infrastructure Bank, the Virginia Brownfield Restoration and Economic Development Assistance Fund, the VirginiaSAVES Green Community Program, the Virginia Tobacco Region Revolving Fund, and the Community Flood Preparedness Fund, which are described in more detail below.

The Authority's pooled bond program serves to provide cost-effective and efficient access to the bond markets to local government borrowers throughout Virginia by issuing bonds used to fund loans to local borrowers. The program is structured so that the maturities of principal and interest payments are matched, virtually eliminating interest rate risk within the portfolio. Yields on the loans to local borrowers are designed to slightly exceed the yields on the bonds issued to fund the program, in order to support administrative and other costs related to the program.

The Virginia Water Facilities Revolving Fund (VWFRF) was created in 1986 and received its first state appropriation on July 1, 1987. The VWFRF's purpose is to make discounted interest rate loans to municipalities under the Environmental Protection Agency's (EPA) Capitalization Grants for State Revolving Funds. The VWFRF's enabling legislation provides that the Authority and the Commonwealth's Department of Environmental Quality (DEQ) jointly administer the program. The accounts of the VWFRF are in these financial statements, except for certain administrative expenses incurred by the DEQ for the VWFRF and the associated reimbursement of the federal share of these expenses is included in the financial statements of the DEQ.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

Until 1999, the sole source of financial assistance to localities for wastewater projects under the VWFRF was the Direct Loan program. The available resources for the Direct Loan program, however, were determined to be insufficient to meet the demand for financial assistance from municipalities. In response, the Authority and DEQ, with the concurrence of the EPA, decided to leverage the VWFRF through the issuance of bonds.

The Authority is authorized to transfer assets of the VWFRF to funds and accounts pledged to collateralize bonds issued by the Authority. Such assets consist of federal capitalization grants, Commonwealth Matching Share funds, and any other monies appropriated or otherwise deposited by the Commonwealth to the VWFRF, including amounts repaid by municipalities to the VWFRF from loans represented by the local bonds, and earnings on the investment of any of the foregoing. The Authority and DEQ still make Direct Loans from the VWFRF, but by leveraging the VWFRF, the Authority can provide financing for more projects than before.

During 1999, the General Assembly expanded the scope of the VWFRF by allowing the State Water Control Board to loan money for the construction of facilities or structures supporting environmental goals of agricultural best management practices, commonly referred to as Agriculture Best Management Practices (AgBMP) loans. The program provides below-market rate loans to incent implementation of AgBMPs that results in reduced agricultural nonpoint source pollution of Virginia waters. To date, \$25 million has been set aside from the VWFRF to fund the program. The accounts of this program are combined with those of the VWFRF in the Authority's financial statements.

The Virginia Water Supply Revolving Fund (VWSRF) was created in 1987 and received its first state appropriation on July 1, 1988. In 1997, the VWSRF was updated to align with the Safe Drinking Water Act Amendments of 1996, which allowed the establishment of a drinking water state revolving loan fund. The VWSRF's purpose is to make discounted interest rate loans to local governments to finance water supply facilities and certain non-construction activities under the EPA's Capitalization Grants for State Revolving Funds. The VWSRF's enabling legislation provides that the Authority and the Commonwealth of Virginia Department of Health (VDH) jointly administer the program. The accounts of the VWSRF are in these financial statements, except for certain administrative expenses incurred by the VDH for the VWSRF and the associated reimbursement of these expenses, which are included in the financial statements of the VDH.

In 2000, the Virginia Airports Revolving Fund (VARF) was funded with \$25 million. The VARF finances local government-owned aviation projects at discounted rates for general aviation, reliever, and commercial airports across Virginia. In February 2001, the first bonds were issued by the Authority, which leveraged the VARF to provide funds for loans to three of Virginia's airports. In June 2002, \$2 million was returned to the Commonwealth to be used for other purposes. The VARF can also make direct loans out of current balances, released bond proceeds, and newly appropriated funds.

The Virginia Dam Safety and Flood Prevention Fund (VDSFPF) was created in 2006 and received its first appropriation from existing State funds on July 1, 2006. The VDSFPF's purpose is to make grants or loans to local governments for the development and implementation of flood prevention or protection projects, or for flood prevention or protection studies. In addition, the VDSFPF can be used to make grants or loans to local governments owning dams and to make loans to private entities for the design, repair and the safety modifications of qualifying dams, and to make grants for the mapping and digitization of dam break inundation zones. The VDSFPF's enabling legislation provides that the Authority and the Virginia Department of Conservation and Recreation (VDCR) jointly administer the program.

The Virginia Transportation Infrastructure Bank (VTIB) was created during the 2010 General Assembly Session to finance the design and construction of roads and highways, including toll facilities, mass transit, freight, passenger and commuter rail, including rolling stock, port, airport and other transportation facilities.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

The Authority is the manager of VTIB and performs certain duties under an agreement with the Commonwealth Transportation Board and the Secretary of Finance. VTIB is capitalized with appropriations by the General Assembly. VTIB is a sub-fund of the Transportation Trust Fund and only reimbursement and expenses incurred are reflected in the Authority's financial statements.

The Virginia Brownfields Restoration and Economic Redevelopment Assistance Fund (VBAF) was created in 2002 for the purposes of promoting the restoration and redevelopment of brownfield sites and to address environmental problems or obstacles to reuse so that these sites can be effectively marketed to new economic development prospects. Funds were generally not available in the VBAF until 2012. The Virginia Economic Development Partnership, DEQ, and the Authority jointly administer the VBAF.

The Virginia SAVES Green Community Program (VGCP) was established in 2015 to provide lower financing costs for energy efficiency, renewable energy generation and alternative fuel projects. The program was initially capitalized with \$20 million in Qualified Energy Conservation Bonds (QECBs), allocated under the Governor of Virginia's Executive Order 36, with the ability to provide more QECB allocations as needed from additional QECBs available to the Commonwealth. The program is sponsored by Virginia Department of Mines Minerals and Energy, and administered jointly by CleanSource Capital and Abundant Power. The Virginia Small Business Financing Authority and the Authority serve as conduit issuers for the program.

The Virginia Tobacco Region Revolving Fund (VTRRF) was established in 2016 to create a long-term mechanism to fund revenue-generating economic revitalization projects in the tobacco region, and to recycle loan repayments to assist future projects. Funds were generally not available in the VTRRF until 2017. The Virginia Tobacco Region Revitalization Commission selects projects to be sent to VRA for credit analysis prior to a potential loan offer. VRA is the manager of the Virginia Tobacco Community and Business Lending Program (VTCBLP) and performs certain duties under an agreement with the Virginia Tobacco Region Revitalization Commission.

The Community Flood Preparedness Fund (CFPF), established in the 2020 General Assembly session, assists localities and their residents affected by recurrent flooding, sea level rise, and flooding from severe weather events through a grant and loan program. The CFPF enabling legislation provides that the Authority and the Virginia Department of Conservation and Recreation jointly administer the program.

**Note 2 – Summary of Significant Accounting Policies**

**Measurement Focus and Basis of Accounting**

The funds of the Authority are reported using the economic resources measurement focus and the accrual basis of accounting, where revenues are recognized when earned and expenses are recognized when incurred in accordance with accounting principles generally accepted in the United States of America (GAAP).

The accounts of the Authority are organized on the basis of programs and activities, each of which is considered a separate accounting entity. The operations of each program are accounted for with a separate set of self-balancing accounts that comprise its assets, deferred outflows of resources, liabilities, deferred inflows of resources, net position, operating revenues, operating expenses and other non-operating revenue and expenses. All of the Authority's programs and activities are reported as a single reporting entity conforming to GAAP.

The preparation of financial statements, in conformity with GAAP, requires management of the Authority to make estimates and judgments that affect the reported amounts of assets and liabilities and the disclosures of contingencies at the date of the financial statements and revenues and expenses recognized during the reporting period. Actual results could differ from those estimates.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

**Assets, Liabilities, Deferred Outflow/Inflows of Resources, and Net Position**

*Cash equivalents* – For purposes of the Statement of Cash Flows, cash equivalents are restricted to investments with original remaining maturities when purchased of three months or less.

*Fair value measurements* – The Authority categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset: Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

*Investments* – Investments, principally U.S. government obligations, corporate obligations, asset-backed securities, negotiable certificates of deposits, and municipal bonds, are carried at fair value with the change in fair value recognized as a component of interest on investments. The Authority also participates in the Commonwealth of Virginia Local Government Investment Pool (LGIP), a non-SEC registered external pool rated AAf/S1 by S&P Global Ratings (S&P). The LGIP is managed in a manner consistent with Securities and Exchange Commission Rule 2a-7 money market fund requirements and the fair value of the position in the LGIP is the same as the value of the pool shares. Pursuant to Sections 2.2-4600 through 2.2-4606 of the *Code of Virginia*, the Treasury Board of the Commonwealth of Virginia is authorized to administer the LGIP program. As permitted by law, the Treasury Board has delegated administrative aspects of managing the LGIP program to the State Treasurer, subject to the regulations and guidelines established by the Treasury Board.

*Loans receivable, discounts, and premiums* – Loans receivable are reported at the unpaid principal balances, net of an allowance for loan losses, if any. The Authority receives fees relating to the origination of loans. Certain of these fees are received at the origination of a loan and other fees are received over the life of the related loans. The fees received at the origination of a loan are recorded as loan origination revenue while fees received over the life of the related loan are recorded as loan administration fees and bond administration fees in the Statement of Revenues, Expenses, and Changes in Net Position. Loan discounts and premiums are amortized over the lives of the related loans using the effective interest method.

*Allowance for loan losses* – The allowance for loan losses is maintained to cover possible losses inherent in the loan portfolio based on management’s evaluation of the loan portfolio, giving consideration to various factors, including collateral value, past loan loss experience, current facts, and economic conditions. The allowance is based on management’s estimates, and ultimate losses may vary from current estimates. An annual review is performed on a risk-based sample of borrowers in VRA’s loan portfolio. The review includes performing various liquidity ratios and reviewing rate covenant calculations on existing loans to identify any potential issues with loan repayments. In addition to an annual review, the Authority actively monitors borrower information for any potential impacts to loan repayments throughout the year.

*Capital assets* – Capital assets are defined by the Authority as assets with an initial, individual cost of more than \$5,000 and a useful life greater than one year. Such assets are recorded at historical cost and are depreciated over the useful life of the asset using the straight-line method. The Authority follows the Commonwealth’s Accounting Policies and Procedures Manual (CAPP) for assigning estimated useful lives to its capital assets. The CAPP assigns an estimated useful life of 5 years to office furniture, fixtures, and equipment.

*Right to use assets* – The Authority has recorded right to use lease assets as a result of implementing GASB 87. The right to use assets are initially measured at an amount equal to the initial measurement of the related lease liability plus any lease payments made prior to the lease term, less lease incentives, and plus ancillary charges necessary to place the lease into service. The right to use assets are amortized on a straight-line basis over the life of the related lease.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

*Deferred outflows of resources* – In addition to assets, the Statement of Net Position will sometimes report a separate section for deferred outflows of resources. This separate financial element represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources until then. The Authority has three items that qualify for reporting in this category: accounting loss on debt refunding, deferred outflows of resources related to pensions, and deferred outflows of resources related to OPEB. Deferred losses on refundings are recognized as a component of interest expense over the shorter of the life of the old debt or new debt. Deferred outflows of resources related to pensions are amortized and recognized in pension expense over various predetermined closed periods. Deferred outflows of resources related to OPEB are amortized and recognized in OPEB expense over various predetermined closed periods.

*Bond discounts and premiums* – Bond discounts and premiums are amortized over the lives of the related issues using the effective interest method.

*Arbitrage rebate liability* – The amount of interest on investments of tax-exempt bond proceeds the Authority may earn is limited by certain federal legislation. Earnings in excess of the allowable amount must be rebated to the U.S. Department of the Treasury. These excess earnings are determined through arbitrage rebate calculations, with the arbitrage rebate liability separately reported on the Authority's financial statements. The Authority treats the estimated rebate payable as a reduction of available resources in the program that earned the arbitrage profit. Accordingly, interest earnings are reduced by the amount with a corresponding arbitrage rebate liability separately reported. The Authority contracts with arbitrage rebate specialists to perform the arbitrage rebate calculations as required.

*Compensated absences* – The Authority provides for accumulation of paid time off (PTO) leave with a maximum accumulation of up to 520 hours of unused PTO leave. Employees are paid for unused, earned PTO upon separation of employment, with a maximum payout of 240 hours. Individuals employed by the Authority prior to August 1, 2010 are subject to a higher maximum payout cap of 340 hours.

*Pensions* – The Authority participates in the Virginia Retirement System (VRS), a multi-employer, agent plan. For purposes of measuring the net pension liability, deferred outflows of resources and inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Authority's retirement plan and the additions to/deductions from the Authority's retirement plan's net fiduciary position have been determined on the same basis as they were reported by the VRS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*Other Post-Employment Benefits, Group Life Insurance Program* – The Authority participates in the VRS Group Life Insurance Program, a multiple-employer, cost-sharing plan. The Group Life Insurance Program was established pursuant to §51.1-500 of the *Code of Virginia*, as amended, and which provides the authority under which benefit terms are established or may be amended. The Group Life Insurance Program is a defined benefit plan that provides a basic group life insurance benefit for employees of participating employers. For purposes of measuring the net Group Life Insurance Program OPEB liability, deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance Program, and Group Life Insurance Program OPEB expense, information about the fiduciary net position of the Group Life Insurance Program OPEB and the additions to/deductions from the Group Life Insurance Program OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. In addition, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*Other Post-Employment Benefits, Virginia Local Disability Program* – The Authority participates in the VRS Political Subdivision Employee Virginia Local Disability Program (VLDP), a multiple-employer,

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

cost-sharing plan. For purposes of measuring the net VLDP OPEB liability, deferred outflows of resources and deferred inflows of resources related to the VLDP OPEB, and the VLDP OPEB expense, information about the fiduciary net position of the VLDP OPEB and the additions to/deductions from the VLDP OPEB's net fiduciary position have been determined on the same basis as they were reported by VRS. For this purpose, benefit payments are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

*Other Post-Employment Benefits, Health Insurance* – The Authority provides post-employment health care benefits for qualifying retirees through a single-employer defined benefit plan. The plan is governed by the Authority's Board of Directors and can be amended at its discretion. The Authority has estimated the cost of providing this benefit using the alternative measurement method in place of an actuarial valuation. The alternative measurement method is an approach that includes the same broad measurement steps as an actuarial valuation (projecting benefit payments, discounting projected benefit payments to a present value, and attributing the present value of projected benefit payments to periods using an actuarial cost method). However, it permits simplification of certain assumptions.

*Deferred inflows of resources* – In addition to liabilities, the Statement of Net Position will sometimes report a separate section for deferred inflows of resources. This separate financial element represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources until that time. The Authority has three items that qualify for reporting in this category: deferred gains on debt refundings, deferred inflows of resources related to pensions, and deferred inflows related to OPEB. Deferred gains on refundings are recognized as a component of interest expense over the shorter of the life of the old debt or new debt. Deferred inflows of resources related to pensions are amortized and recognized in pension expense over various predetermined closed periods. Deferred inflows of resources related to OPEB are amortized and recognized in OPEB expense over various predetermined closed periods.

*Net position* – Components of net position include the following:

- Investment in capital assets amounts are those associated with non-liquid, capital assets, less any associated outstanding debt
- Restricted amounts represent the portion of total net position restricted for the purpose of making loans to local governments or by the requirements of the various bond indentures or federal and state regulations for the various revolving funds
- Unrestricted amounts are those currently available at the discretion of the Authority's Board for use in the Authority's operations

### **Revenues and Expenses**

*Pass-through grants* – The Authority accounts for grants or other financial assistance that is transferred to a secondary recipient as revenues and expenses.

*Operating and non-operating revenues and expenses* – The Authority's policy is to report all revenues and expenses resulting from providing services in connection with the Authority's ongoing operations, including interest revenues from loans and investments as well as interest expense on bonds payable, as operating revenues and expenses since such revenues and expenses are integral to the operations of the Authority. All revenues and expenses not meeting the above criteria are reported as non-operating revenues and expenses.

### **Cash Flow Reporting**

All cash flows related to bond issuance and administration are included in cash flows from non-capital financing activities on the Statement of Cash Flows. All cash flows related to investment activity are included in cash flows from investing activities on the Statement of Cash Flows.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

**Note 3 – Cash, Cash Equivalents, and Investments**

Cash is held in accounts that are insured by the Federal Deposit Insurance Corporation or are collateralized under provisions of the Commonwealth of Virginia Security for Public Deposits Act, Sec. 2.2-4400 et. seq. of the *Code of Virginia*. There were no amounts that were uninsured or uncollateralized at June 30, 2023.

**Fair Value of Investments**

The Authority measures and records its investments using fair value measurement guidelines established by generally accepted accounting principles. These guidelines recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Quoted prices for identical investments in active markets;
- Level 2: Observable inputs other than quoted market prices; and,
- Level 3: Unobservable inputs.

At June 30, 2023, the Authority had the following recurring fair value measurements:

<u>Investments by Fair Value</u>	<u>Fair Value</u>	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>
Agency Mortgage Backed	\$ 8,550,979	\$ -	\$ 8,550,979	\$ -
Asset Backed Securities	84,835,511	-	84,835,511	-
Corporate Bonds and Notes	118,121,742	-	118,121,742	-
Municipal Securities	4,692,643	-	4,692,643	-
Negotiable Certificates of Deposit	6,859,450	-	6,859,450	-
Supranationals	341,222	-	341,222	-
U.S. Agency Securities	224,431	-	224,431	-
U.S. Treasury Securities	202,067,817	-	202,067,817	-
	<u>\$ 425,693,795</u>	<u>\$ -</u>	<u>\$ 425,693,795</u>	<u>\$ -</u>

**Investments Using Other Measurements**

Guaranteed Investment Contracts	18,966,650
LGIP	461,812,871
Money Market Funds – Government	7,765,173
U.S. Treasury SLGS	159,878,094
	<u>648,422,788</u>

Total investments \$1,074,116,583

**Reconciliation to Statement of Net Position**

Cash equivalents	\$ 469,578,045
Investments – current	96,190,375
Investments – noncurrent	508,348,163
	<u>\$1,074,116,583</u>

Debt securities classified in Level 1 are valued using prices quoted in active markets for those securities. Debt securities classified in Level 2 are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Commercial and residential mortgage-backed securities classified in Level 3 are valued using discounted cash flow techniques. Guaranteed investment contracts are measured on a cost-basis. Investments in the Local Government Investment Pool (LGIP) are measured at the net asset value per share. Money market funds are measured using amortized cost. U.S. Treasury SLGS are reported at historical cost.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

**Investment Policy**

In accordance with the *Code of Virginia* (1950), as amended, and other applicable laws and regulations, the Authority's investment policy (Policy) permits investments in U.S. Government or Agency obligations, Supranationals, obligations of the Commonwealth of Virginia or political subdivisions thereof, negotiable certificates of deposit, negotiable bank deposit notes, repurchase agreements, bankers' acceptances, prime quality commercial paper, corporate notes of domestic corporations, mortgage or asset backed securities, money market funds, guaranteed investment contracts (GICs), and the State Treasurer's LGIP portfolio.

As of June 30, 2023, the Authority had the following cash equivalents and investments:

Investment Type	Fair Value	Investment Maturities			
		Less than 1 Year	1-5 Years	6-10 Years	Over 10 Years
Agency Mortgage Backed	\$ 8,550,979	\$ -	\$ 8,329,395	\$ 221,584	\$ -
Asset Backed Securities	84,835,511	124,427	82,013,950	2,697,134	-
Corporate Bonds and Notes	118,121,742	1,447,582	116,674,160	-	-
Guaranteed Investment Contracts	18,966,650	2,734,220	11,788,660	4,443,770	-
LGIP	461,812,871	461,812,871	-	-	-
Money Market Funds – Govt.	7,765,173	7,765,173	-	-	-
Municipal Securities	4,692,643	2,041,926	2,650,717	-	-
Negotiable Certificates of Deposit	6,859,450	-	6,859,450	-	-
Supranationals	341,222	-	341,222	-	-
U.S. Agency Securities	224,431	-	224,431	-	-
U.S. Treasury Securities	202,067,817	7,483,104	186,266,137	1,284,742	7,033,834
U.S. Treasury SLGS	159,878,094	79,803,198	12,877,251	18,452,266	48,745,379
	<u>\$1,074,116,583</u>	<u>\$563,212,501</u>	<u>\$428,025,373</u>	<u>\$27,099,496</u>	<u>\$55,779,213</u>

**Reconciliation to Statement of Net Position**

Cash equivalents	\$469,578,045
Investments – current	96,190,375
Investments – noncurrent	508,348,163
	<u>\$1,074,116,583</u>

**Credit Risk**

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Authority places emphasis on securities of high credit quality and marketability.

The Policy requires that bankers' acceptances maturing within one year have a rating of no less than "P-1" by Moody's Investors Service (Moody's) and "A-1" by S&P Global Ratings (S&P). Negotiable certificates of deposit and negotiable bank notes maturing within one year must have at least two of the following ratings: "P-1" by Moody's, "A-1" by S&P, and "F-1" by Fitch Ratings Inc. (Fitch). Negotiable certificates of deposit and negotiable bank notes with maturities over one year but less than five years must have at least two of the following ratings: "Aa" by Moody's, "AA" by S&P, and "AA" by Fitch. Commercial paper must have a short-term debt rating of "P-1", "A-1" or "F-1" from at least two nationally recognized rating agencies, which can only include Moody's, S&P, or Fitch. Municipal obligations, must have no less than a "Aa" rating by Moody's and "AA" by S&P. For corporate notes and bonds maturing in less than five years, each issuer must receive two ratings of at least "A" by Moody's, S&P, or Fitch.

Asset backed securities and Supranationals maturing in less than five years must have a "AAA" rating by at least two nationally recognized rating agencies, which can only include Moody's, S&P, or Fitch. GICs must be held with financial institutions with long-term credit ratings of at least "Aa" by Moody's or "AA"



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by S&P. The various bond indentures require that bond fund investments, or any collateralizing securities, have no less than an “AA” rating by at least one nationally recognized rating agency.

Although Virginia statute does not impose credit standards on repurchase agreements or money market mutual funds, the Authority has established stringent credit standards for these investments to minimize portfolio risk.

At June 30, 2023, the Authority had the following cash equivalent and investments:

<u>Investment Type</u>	<u>Fair Value</u>	<u>S&amp;P Rating</u>	<u>Moody’s Rating</u>	<u>Percent of Portfolio</u>
Agency Mortgage Backed	\$ 8,550,979	AA+	Aaa	0.8%
Asset Backed Securities	84,835,511	AAA	Aaa	7.9%
Corporate Bonds and Notes (AA)	26,295,495	AA+ to AA-	Aaa to A3	2.4%
Corporate Bonds and Notes (A)	79,628,025	A+ to A-	Aa2 to A3	7.4%
Corporate Bonds and Notes (BBB)	12,198,222	BBB+	A1 to A3	1.1%
Guaranteed Investment Contracts	18,966,650	AA+	Aa3	1.8%
LGIP	461,812,871	AAAm	-	43.0%
Money Market Funds - Government	7,765,173	AAAm	-	0.7%
Municipal Securities	4,692,643	AA to AA-	Aa1 to Aa2	0.4%
Negotiable Certificates of Deposit	6,859,450	AA-/A+	AA3	0.6%
Supranationals	341,222	AAA	Aaa	0.1%
U.S. Agency Securities	224,431	AA+	Aaa	0.1%
U.S. Treasury Securities	202,067,817	AA+	Aaa	18.8%
U.S. Treasury SLGS	159,878,094	AA+	Aaa	14.9%
	<u>\$ 1,074,116,583</u>			<u>100.0%</u>

The guaranteed investment contracts (GICs) were entered into based upon the credit rating of the GIC provider. The Moody’s ratings of the GIC providers are as follows:

<u>Provider</u>	<u>Fair Value</u>	<u>Moody’s Rating</u>	<u>Percent of Portfolio</u>
Mass Mutual	\$ 18,966,650	Aa3*	1.8%

\*The entire GIC balance is collateralized with US Treasury and Agency securities.

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**Concentration of Credit Risk**

Concentration of credit risk is related to the risk of loss that may be attributed to the magnitude of a government’s investment in a single source.

The Policy establishes limitations on portfolio composition to control the concentration of credit risk. The maximum percentage of the portfolio permitted in each security (by fund type) is as follows:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Percentage of Portfolio</u>	<u>Maximum</u>
Agency mortgage backed	\$ 8,550,979	1.0%	25%
Asset backed securities	84,835,511	9.6%	25%
Corporate bonds and notes	118,121,742	13.3%	25%
LGIP	461,812,871	52.2%	100%
Money market funds – Government	156,261	0.1%	100%
Municipal securities	4,692,643	0.5%	25%
Negotiable certificates of deposit	6,859,450	0.7%	25%
Supranationals	341,222	0.1%	10%
U.S. Agency securities	224,431	0.1%	100%
U.S. Treasury securities	192,562,010	21.7%	100%
U.S. Treasury SLGS	6,335,277	0.7%	100%
	<u>\$ 884,492,397</u>	<u>100.0%</u>	

**Reconciliation to Total Cash Equivalents and Investments**

General and Program Funds	\$ 884,492,397
Bond Funds*	189,624,186
	<u>\$1,074,116,583</u>

\*Proceeds from and deposits related to the issuance of VRA bonds (Bond Funds) are held in trust by the various trustee banks under a separate Indenture of Trust and, under certain circumstances, a Supplemental Indenture of Trust (collectively, “Indentures”) for each bond issue. The Policy does not establish limitations on the portfolio composition in the Bond Funds. However, the investment of Bond Funds must be diversified in such a manner to ensure the preservation of principal.

Bond Fund investments are governed by Indentures authorizing the Authority or its trustee to invest generally in obligations of the U.S. Government, the Commonwealth of Virginia, or its political subdivisions (except the Farm Credit System for all bond series issued in 1985 and 1986) and Virginia SNAP. The Indentures authorize the Authority to enter into repurchase agreements with any bank, as principal and not as an agent, having a combined capital, surplus and undivided profits of not less than \$50 million. In addition, the collateralizing securities must have a fair market value equal to at least 100% of the amount of the repurchase obligation plus accrued interest.

The Policy also establishes limitations on portfolio composition by issuer in order to further control concentration of credit risk. No more than 4% of the Authority’s portfolio will be invested in the securities of any one issuer with the exception of: (1) the U.S. Government or Agencies thereof, (2) the LGIP, (3) fully insured/collateralized certificates of deposit or repurchase agreements that are collateralized by the U.S. Government or Agencies thereof, and (4) mutual funds whereby the portfolio is limited to U.S. Government or Agency Securities.

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**Interest Rate Risk**

Interest rate risk is the risk that changes in the interest rate environment will adversely affect the fair value of a fixed rate investment. The Authority has selected the Segmented Time Distribution method of disclosure. As a means of limiting exposure to fair value losses arising from rising interest rates, the Policy limits individual investments to a stated maturity of no more than five years from the date of settlement, except for mortgage and asset backed securities which are limited to a final maturity of not exceeding ten years. The average maturity of the portfolio may not exceed three years.

Proceeds from the sale of bonds must be invested in compliance with specific requirements of the bond covenants and may be invested in securities with longer maturities.

As of June 30, 2023, the Authority had the following investments and maturities:

**General and Program Funds**

Investment Type	Fair Value	Investment Maturities			
		Less than 1 Year	1-5 Years	6-10 Years	Over 10 Years
Agency mortgage backed	\$ 8,550,979	\$ -	\$ 8,329,395	\$ 221,584	\$ -
Asset backed securities	84,835,511	124,427	82,013,950	2,697,134	-
Corporate bonds and notes	118,121,742	1,447,582	116,674,160	-	-
LGIP	461,812,871	461,812,871	-	-	-
Money market funds – Government	156,261	156,261	-	-	-
Municipal securities	4,692,643	2,041,926	2,650,717	-	-
Negotiable certificates of deposit	6,859,450	-	6,859,450	-	-
Supranationals	341,222	-	341,222	-	-
U.S. Agency securities	224,431	-	224,431	-	-
U.S. Treasury securities	192,562,010	7,483,104	185,078,906	-	-
U.S. Treasury SLGS	6,335,277	1,552,000	4,783,277	-	-
	<u>\$884,492,397</u>	<u>\$474,618,171</u>	<u>\$406,955,508</u>	<u>\$ 2,918,718</u>	<u>\$ -</u>

Average maturity of investments 1.18 years

**Bond Funds**

Investment Type	Fair Value	Investment Maturities			
		Less than 1 Year	1-5 Years	6-10 Years	Over 10 Years
Guaranteed Investment Contracts	\$ 18,966,650	\$ 2,734,220	\$ 11,788,660	\$ 4,443,770	\$ -
Money Market Funds-Government	7,608,912	7,608,912	-	-	-
U.S. Treasury Securities	9,505,807	-	1,187,231	1,284,742	7,033,834
U.S. Treasury SLGS	153,542,817	78,251,198	8,093,974	18,452,266	48,745,379
	<u>\$189,624,186</u>	<u>\$ 88,594,330</u>	<u>\$ 21,069,865</u>	<u>\$24,180,778</u>	<u>\$ 55,779,213</u>

Average maturity of investments 6.26 years

**Custodial Credit Risk**

For deposits, custodial credit risk is the risk that in the event of a failure of a depository financial institution, the reporting entity may not recover its deposits. The Authority's deposits at June 30, 2023 are insured by federal depository insurance or collateralized in accordance with the Virginia Security for Public Deposits Act. Under the Act, banks holding public deposits in excess of the amounts insured by the Federal Deposit Insurance Corporation must pledge collateral in the amount of 50% of the excess deposits to a collateral pool in the name of the State Treasury Board. The State Treasury Board is responsible for monitoring compliance with the collateralization and reporting requirements of the Act and for notifying governments

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of compliance by banks. A multiple financial institution collateral pool that provides for additional assessments is similar to depository insurance. If any member financial institution fails, the entire assets of the collateral pool become available to satisfy the claims of governmental entities. If the value of the pool's collateral is inadequate to cover a loss, additional amounts would be assessed on a pro-rata basis to the members of the pool.

For investments, custodial risk is the risk that, in the event of the failure of the counterparty, the reporting entity will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The Policy requires that all investments or collateral securities purchased for the Authority be held by the Authority's designated custodian where the securities must be in the Authority's name and identifiable on the custodian's books as belonging to the Authority and the custodian must be a third party, not a counterparty to the investment transaction. As of June 30, 2023, all of the Authority's investments were held by the Authority's custodial bank in the Authority's name.

**Note 4 – Loans Receivable**

The Authority has outstanding loans to various localities and other governmental entities in the Commonwealth of Virginia. Certain of these loans are secured by a pledge of the revenues from the lease, system-appropriate revenues, and certain other funds and assets of the entities. Other loans are secured by the full faith and credit of the borrowing entity. A summary of loans receivable as of June 30, 2023:

Loan receivables related to bond issues:	
VPFP	\$ 2,557,758,180
VWFRF – Pledged	1,014,055,151
VWSRF – Pledged	83,831,240
Unamortized discounts/premiums, net	142,049,833
	<u>3,797,694,404</u>
Loan receivables related to revolving loan funds:	
VWFRF	416,634,297
VWFRF – AgBMP	6,155,768
VARF	20,856,332
VWSRF	151,507,338
VTRRF	1,607,914
	<u>596,761,649</u>
Total loans receivable	4,394,456,053
Less: allowance for loan losses	(392,020)
Total loans receivable, net of allowance	<u>\$ 4,394,064,033</u>
Loans receivable – current	\$ 363,820,067
Loans receivable – noncurrent	4,030,243,966
Total loans receivable, net of allowance	<u>\$ 4,394,064,033</u>

Bonds secured by the Commonwealth's moral obligation all have bond indentures that require either the Authority or the borrower to deposit with the trustee an amount of funds, known as capital reserve funds, relating to the annual principal and interest payments required on the bonds. These capital reserve funds are available for use by the Authority to pay debt service on the bonds if the borrower defaults on any interest or principal payment on the loans. Capital reserve funds are included as investments in the accompanying Statement of Net Position.

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If the Authority is required to use any of these capital reserve funds, the Governor of the Commonwealth of Virginia is required to include in the budget presented to the General Assembly, as an agency request for informational purposes only, the amount necessary to replenish the capital reserve fund to the required level. The General Assembly is under no obligation to pass the budget as presented by the Governor. Any amounts so replenished must be repaid by the Authority to the Commonwealth of Virginia, without interest, from excess operating revenues, as defined, of the Authority, to the extent available.

Loans that are outstanding related to bond issuances have rates that range from 0.187% to 6.29% and final maturities that range from FY2024 to FY2053.

The Authority also has outstanding loans to various localities and other governmental entities in the Commonwealth of Virginia from the VWFRF, VWSRF, VARF, and VTRRF. These loans range in final maturity from FY2024 to FY2055 and accrue interest at various rates ranging from 0% to 4.87%.

As of June 30, 2023, the Authority is also obligated under outstanding commitment letters and undisbursed loans and grants to disburse approximately:

<b>Program</b>	<b>Committed (loan or grant closed)</b>	<b>Commitment letter (loan or grant not closed)</b>	<b>Total</b>
VWFRF	\$ 289,541,967	\$ 28,374,640	\$ 317,916,607
VWSRF	16,830,150	8,734,205	25,564,355
VARF	4,366,329	-	4,366,329
VTIB	49,000,000	-	49,000,000
VBAF	60,640	-	60,640
VTRRF	29,048	-	29,048
VTCBLP	3,002,451	-	3,002,451
CFPF	13,342,430	-	13,342,430
DSFP	4,151,124	-	4,151,124
<b>Total</b>	<b>\$ 380,324,139</b>	<b>\$ 37,108,845</b>	<b>\$ 417,432,984</b>

As of June 30, 2023, the AgBMP loans, included within the VWFRF accounts, were determined to have a need for an allowance for loan losses for \$172,000. The VWSRF was determined to have a need for an allowance for loan losses for \$220,020. Loan loss expense is included as a general operating expense in the Statement of Revenues, Expenses, and Changes in Net Position.

All other loan payments were current and no other loans were in payment default at June 30, 2023.

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**Note 5 – Capital Assets**

Capital asset activity for the year ending June 30, 2023 was as follows:

	<u>June 30, 2022</u>	<u>Additions</u>	<u>Disposals</u>	<u>June 30, 2023</u>
Office equipment	\$ 320,365	\$ 18,138	\$ -	\$ 338,503
Leased office space	1,467,168	-	-	1,467,168
Total capital assets	<u>\$ 1,787,533</u>	<u>\$ 18,138</u>	<u>\$ -</u>	<u>\$ 1,805,671</u>
Less accumulated depreciation	(214,167)	(38,467)	-	(252,634)
Less accumulated amortization	<u>(183,396)</u>	<u>(183,396)</u>	<u>-</u>	<u>(366,792)</u>
Total accumulated depreciation and amortization	<u>\$ (397,563)</u>	<u>\$ (221,863)</u>	<u>\$ -</u>	<u>\$ (619,426)</u>
Total capital assets, net	<u>\$ 1,389,970</u>	<u>\$ (203,725)</u>	<u>\$ -</u>	<u>\$ 1,186,245</u>

Depreciation expense of \$38,467 and amortization expense of \$183,396 for the year ended June 30, 2023 are included in the Statement of Revenue, Expenses, and Changes in Net Position.

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**Note 6 – Long-Term Debt**

The Authority had the following debt outstanding as of June 30, 2023:

<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
<u>Virginia Pooled Financing Program and Stand-Alone Revenue</u>		
<u>Bonds</u>		
Series 2002 (Capital Appreciation Bonds), dated July 31, 2002, interest rates ranging from 4.14% to 5.59%, final maturity November 1, 2031. Amount outstanding includes \$14,017,343 accretion for capital appreciation bonds; \$5,623,192 of the bonds defeased in 2012	\$ 27,537,167	\$ 20,293,183
Series 2005B Senior (Non-AMT), dated June 8, 2005, interest rates ranging from 3.00% to 5.00%, final maturity November 1, 2035; \$3,845,000 of the bonds were defeased in 2012; \$130,000 of the bonds were defeased in 2016; \$545,000 of the bonds defeased in 2018	22,055,000	345,000
Series 2005B Subordinate (Non-AMT), dated June 8, 2005, interest rates ranging from 3.00% to 5.00%, final maturity November 1, 2035; \$1,615,000 of the bonds were defeased in 2012; \$55,000 of the bonds were defeased in 2016; \$235,000 of the bonds defeased in 2018	9,485,000	115,000
Series 2005C Senior (Non-AMT), dated December 7, 2005, interest rates ranging from 4.63% to 5.00%, final maturity November 1, 2035; \$1,275,000 of the bonds defeased in 2011; \$10,260,000 of the bonds were defeased in 2012; \$3,160,000 of the bonds were defeased in 2013; \$4,465,000 of the bonds were defeased in 2014	36,710,000	110,000
Series 2005C Subordinate (Non-AMT), dated December 7, 2005, interest rates ranging from 4.00% to 4.75%, final maturity November 1, 2035; \$595,000 of the bonds defeased in 2011; \$4,260,000 of the bonds were defeased in 2012; \$910,000 of the bonds were defeased in 2013; \$2,375,000 of the bonds were defeased in 2014	16,365,000	45,000
Series 2009B Infrastructure Revenue Bonds (Taxable - Build America Bonds), dated November 19, 2009, interest rates ranging from 4.97 to 5.70%, final maturity November 1, 2039; \$2,260,000 of the bonds defeased in 2014	45,180,000	36,140,000
Series 2009B State Moral Obligation Bonds (Taxable - Build America Bonds), dated November 19, 2009, interest rates ranging from 5.22 to 6.00%, final maturity November 1, 2039; \$955,000 of the bonds defeased in 2014	20,785,000	16,910,000

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<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2010A Infrastructure Revenue Bonds, dated June 17, 2010, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2040; \$1,685,000 of the bonds defeased in 2015; \$2,200,000 of the bonds defeased in 2017; \$9,345,000 of the bonds defeased in 2018; \$2,325,000 of the bonds defeased in 2020; \$4,315,000 of the bonds defeased in 2021, \$780,000 of the bonds defeased in 2022	\$ 50,470,000	\$ 535,000
Series 2010A State Moral Obligation, dated June 17, 2010, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2040; \$475,000 of the bonds defeased in 2015; \$910,000 of the bonds defeased in 2017; \$3,895,000 of the bonds defeased in 2018; \$1,275,000 of the bonds defeased in 2020; \$3,100,000 of the bonds defeased in 2021; \$325,000 of the bonds defeased in 2022	23,170,000	240,000
Series 2010C Infrastructure Revenue Bonds (Tax-Exempt), dated November 23, 2010, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2033; \$505,000 of the bonds defeased in 2014; \$75,000 of the bonds defeased in 2015; \$3,715,000 of the bonds defeased in 2018; \$3,560,000 of the bonds defeased in 2019; \$7,760,000 of the bonds defeased in 2020; \$3,280,000 of the bonds defeased in 2021	59,635,000	215,000
Series 2010C Infrastructure Revenue Bonds (Taxable - Build America Bonds), dated November 23, 2010, interest rates ranging from 3.83 to 5.79%, final maturity November 1, 2040; \$21,165,000 of the bonds defeased in 2019	54,740,000	400,000
Series 2010C State Moral Obligation Bonds (Taxable - Build America Bonds), dated November 23, 2010, interest rates ranging from 6.19 to 6.29%, final maturity November 1, 2040; \$9,055,000 of the bonds defeased in 2019; \$14,320,000 of the bonds defeased in 2019	25,920,000	175,000
Series 2011A Infrastructure Revenue Bonds (Tax-Exempt), dated June 2, 2011, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2041; \$1,805,000 of the bonds defeased in 2014; \$1,375,000 of the bonds defeased in 2016; \$21,540,000 of the bonds defeased in 2020; \$815,000 of the bonds defeased in 2022	50,795,000	505,000
Series 2011A Infrastructure Revenue Bonds (Taxable), dated June 2, 2011, interest rates ranging from 3.80 to 5.10%, final maturity November 1, 2031; \$1,705,000 of the bonds defeased in 2022	6,455,000	1,955,000
Series 2011A State Moral Obligation (Tax-Exempt), dated June 2, 2011, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2041; \$755,000 of the bonds defeased in 2014; \$565,000 of the bonds defeased in 2016; \$9,265,000 of the bonds defeased in 2020; \$280,000 of the bonds defeased in 2022	21,475,000	180,000



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<b>Description</b>	<b>Original Amount</b>	<b>Amount Outstanding</b>
Series 2011A State Moral Obligation Bonds (Taxable), dated June 2, 2011, interest rates ranging from 3.95 to 5.25%, final maturity November 1, 2031; \$795,000 of the bonds defeased in 2022	\$ 2,790,000	\$ 785,000
Series 2011B Infrastructure Revenue Bonds (Tax-Exempt), dated November 16, 2011, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2041; \$9,070,000 of the bonds defeased in 2017; \$19,855,000 of the bonds defeased in 2018; \$32,300,000 of the bonds defeased in 2020; \$2,825,000 of the bonds defeased in 2021; \$2,610,000 of the bonds defeased in 2022	129,660,000	375,000
Series 2011B Infrastructure Revenue Bonds (Taxable), dated November 16, 2011, interest rates ranging from 4.05 to 4.65%, final maturity November 1, 2041	27,750,000	27,750,000
Series 2011B State Moral Obligation (Tax-Exempt), dated November 16, 2011, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2041; \$3,885,000 of the bonds defeased in 2017; \$3,945,000 of the bonds defeased in 2018; \$19,005,000 of the bonds defeased in 2020; \$1,180,000 of the bonds defeased in 2021; \$1,110,000 of the bonds defeased in 2022	55,635,000	140,000
Series 2011B State Moral Obligation Bonds (Taxable), dated November 16, 2011, interest rates ranging from 4.50 to 5.05%, final maturity November 1, 2041	12,935,000	12,935,000
Series 2012A Infrastructure Revenue Bonds, dated June 13, 2012, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2042; \$3,740,000 of the bonds defeased in 2018; \$1,620,000 of the bonds defeased in 2019; \$96,950,000 of the bonds defeased in 2020; \$1,650,000 of the bonds defeased in 2021	205,405,000	4,920,000
Series 2012A State Moral Obligation, dated June 13, 2012, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2042; \$2,905,000 of the bonds defeased in 2018; \$1,075,000 of the bonds defeased in 2019; \$44,865,000 of the bonds defeased in 2020; \$685,000 of the bonds defeased in 2021; \$4,925,000 of the bonds defeased in 2022	92,735,000	1,985,000
Series 2012B Infrastructure Revenue Bonds (Non-AMT), dated August 2, 2012, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2041; \$5,870,000 of the bonds defeased in 2022	50,240,000	5,965,000
Series 2012B Infrastructure Revenue Bonds (AMT), dated August 2, 2012, interest rates ranging from 2.00 to 2.50%, final maturity November 1, 2024; \$3,465,000 of the bonds defeased in 2021	3,840,000	335,000

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<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2012B State Moral Obligation Bonds (Non-AMT), dated August 2, 2012, interest rates ranging from 2.50 to 5.00%, final maturity November 1, 2041; \$3,370,000 of the bonds defeased in 2022	\$ 23,385,000	\$ 2,565,000
Series 2012B State Moral Obligation Bonds (AMT), dated August 2, 2012, interest rates ranging from 2.00 to 2.75%, final maturity November 1, 2024; \$1,485,000 of the bonds defeased in 2021	1,590,000	140,000
Series 2012 Current Interest Bonds (Taxable), dated November 15, 2012, interest rate of 3.82%, final maturity November 1, 2029	6,730,000	6,730,000
Series 2012C Infrastructure Revenue Bonds (Non-AMT), dated December 6, 2012, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2042; \$1,370,000 of the bonds defeased in 2014; \$2,860,000 of the bonds defeased in 2019; \$3,245,000 of the bonds defeased in 2020; \$2,075,000 of the bonds defeased in 2021; \$7,395,000 of the bonds defeased in 2022	34,040,000	3,865,000
Series 2012C State Moral Obligation Bonds (Non-AMT), dated December 6, 2012, interest rates ranging from 2.00 to 4.00%, final maturity November 1, 2042; \$585,000 of the bonds defeased in 2014; \$1,220,000 of the bonds defeased in 2019; \$1,385,000 of the bonds defeased in 2020; \$605,000 of the bonds defeased in 2021; \$3,995,000 of the bonds defeased in 2022	15,375,000	1,695,000
Series 2013A Infrastructure Revenue Bonds, dated June 5, 2013, interest rates ranging from 1.00 to 5.00%, final maturity November 1, 2042; \$585,000 of the bonds defeased in 2014; \$10,175,000 of the bonds defeased in 2020; \$12,905,000 of the bonds defeased in 2021; \$1,155,000 of the bonds defeased in 2022	92,810,000	8,245,000
Series 2013A State Moral Obligation, dated June 5, 2013, interest rates ranging from 2.00 to 4.00%, final maturity November 1, 2042; \$5,530,000 of the bonds defeased in 2021; \$2,980,000 of the bonds defeased in 2022	42,135,000	20,370,000
Series 2013B Infrastructure Revenue Bonds, dated August 14, 2013, interest rates ranging from 1.75 to 5.00%, final maturity November 1, 2043; \$1,660,000 of the bonds defeased in 2022	46,410,000	21,165,000
Series 2013B State Moral Obligation, dated August 14, 2013, interest rates ranging from 4.00 to 4.75%, final maturity November 1, 2043; \$985,000 of the bonds defeased in 2022	20,080,000	8,970,000
Series 2013C Infrastructure Revenue Bonds (Tax-Exempt), dated November 20, 2013, interest rates ranging from 1.50 to 5.00%, final maturity November 1, 2033.	13,535,000	6,125,000

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**June 30, 2023**

<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2013C Infrastructure Revenue Bonds (Taxable), dated November 20, 2013, interest rates ranging from 0.55 to 4.95%, final maturity November 1, 2033; \$2,250,000 of the bonds defeased in 2021	\$ 3,615,000	\$ 170,000
Series 2013C State Moral Obligation (Tax-Exempt), dated November 20, 2013, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2033; \$335,000 of the bonds defeased in 2022	6,280,000	2,595,000
Series 2013C State Moral Obligation Bonds (Taxable), dated November 20, 2013, interest rates ranging from 0.70 to 5.10%, final maturity November 1, 2033; \$960,000 of the bonds defeased in 2021; \$110,000 of the bonds defeased in 2022	1,670,000	75,000
Series 2014A Infrastructure Revenue Bonds, dated May 21, 2014, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2044; \$9,585,000 of the bonds defeased in 2021	66,290,000	40,990,000
Series 2014A State Moral Obligation, dated May 21, 2014, interest rates ranging from 3.00 to 4.00%, final maturity November 1, 2044; \$1,660,000 of the bonds defeased in 2022	29,870,000	21,565,000
Series 2014B Infrastructure Revenue Bonds, dated August 13, 2014, interest rates ranging from 1.25 to 5.00%, final maturity November 1, 2038; \$10,245,000 of the bonds defeased in 2021	92,405,000	54,965,000
Series 2014B State Moral Obligation, dated August 13, 2014, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2038; \$1,600,000 of the bonds defeased in 2021; \$1,755,000 of the bonds defeased in 2022	42,085,000	26,470,000
Series 2014C Infrastructure Revenue Bonds (Non-AMT), dated November 19, 2014, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2038, \$3,495,000 of the bonds defeased in 2018; \$11,060,000 of the bonds defeased in 2021	103,595,000	47,075,000
Series 2014C Infrastructure Revenue Bonds (AMT), dated November 19, 2014, interest rates ranging from 2.00 to 4.00%, final maturity November 1, 2044; \$7,215,000 of the bonds defeased in 2021; \$865,000 of the bonds defeased in 2022	4,040,000	3,335,000
Series 2014C State Moral Obligation (Non-AMT), dated November 19, 2014, interest rates ranging from 4.00 to 5.00%, final maturity November 1, 2038, \$1,600,000 of the bonds defeased in 2018; \$4,820,000 of the bonds defeased in 2021	45,870,000	21,650,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<b>Description</b>	<b>Original Amount</b>	<b>Amount Outstanding</b>
Series 2014C State Moral Obligation Bonds (AMT), dated November 19, 2014, interest rates ranging from 2.00 to 4.00%, final maturity November 1, 2044; \$270,000 of the bonds defeased in 2018; \$790,000 of the bonds defeased in 2021; \$2,185,000 of the bonds defeased in 2022	\$ 1,730,000	\$ 1,355,000
Series 2014D Infrastructure Revenue Bonds, dated December 17, 2014, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2028	27,465,000	13,885,000
	12,835,000	7,035,000
Series 2014D State Moral Obligation, dated December 17, 2014, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2028		
Series 2015A Infrastructure Revenue Bonds (Tax-Exempt), dated May 28, 2015, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2040; \$580,000 of the bonds defeased in 2018; \$3,790,000 of the bonds defeased in 2022	83,775,000	51,700,000
Series 2015A Infrastructure Revenue Bonds (Taxable), dated May 28, 2015, interest rates ranging from 0.48 to 4.25%, final maturity November 1, 2035; \$5,655,000 of the bonds defeased in 2021; \$995,000 of the bonds defeased in 2022	11,110,000	1,975,000
Series 2015A State Moral Obligation (Tax-Exempt), dated May 28, 2015, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2040; \$1,230,000 of the bonds defeased in 2022	35,225,000	23,880,000
Series 2015A State Moral Obligation Bonds (Taxable), dated May 28, 2015, interest rates ranging from 0.68 to 4.69%, final maturity November 1, 2035; \$1,100,000 of the bonds defeased in 2021; \$460,000 of the bonds defeased in 2022	5,225,000	785,000
Series 2015B Infrastructure Revenue Bonds (Tax-Exempt), dated November 18, 2015, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2035; \$875,000 of the bonds defeased in 2021	42,250,000	34,140,000
Series 2015B Infrastructure Revenue Bonds (Taxable), dated November 18, 2015, interest rates ranging from 0.22 to 4.01%, final maturity November 1, 2030; \$3,605,000 of the bonds defeased in 2021	6,310,000	435,000
Series 2015B State Moral Obligation (Tax-Exempt), dated November 18, 2015, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2035; \$380,000 of the bonds defeased in 2021	18,505,000	15,155,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<b>Description</b>	<b>Original Amount</b>	<b>Amount Outstanding</b>
Series 2015B State Moral Obligation Bonds (Taxable), dated November 18, 2015, interest rates ranging from 0.37 to 4.16%, final maturity November 1, 2030; \$1,575,000 of the bonds defeased in 2021	\$ 3,005,000	\$ 430,000
Series 2015C Infrastructure Revenue Bonds, dated October 14, 2015, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2035	21,910,000	19,080,000
Series 2015C State Moral Obligation Bonds, dated October 14, 2015, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2035	9,850,000	8,670,000
Series 2015D Infrastructure Revenue Bonds (Tax-Exempt), dated November 18, 2015, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2036; \$710,000 of the bonds defeased in 2019; \$900,000 of the bonds defeased in 2020; \$12,985,000 of the bonds defeased in 2021; \$780,000 of the bonds defeased in 2022	107,760,000	49,355,000
Series 2015D Infrastructure Revenue Bonds (Taxable), dated November 18, 2015, interest rates ranging from 0,80 to 3.20%, final maturity November 1, 2025	4,475,000	1,205,000
Series 2015D State Moral Obligation (Tax-Exempt), dated November 18, 2015, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2038; \$325,000 of the bonds defeased in 2019; \$410,000 of the bonds defeased in 2020; \$20,760,000 of the bonds defeased in 2021; \$3,490,000 of the bonds defeased in 2022	52,290,000	37,740,000
Series 2015D State Moral Obligation Bonds (Taxable), dated November 18, 2015, interest ranging from 0.90 to 3.35%, final maturity November 1, 2025	2,455,000	925,000
Series 2016A Infrastructure Revenue Bonds, dated May 25, 20126, interest rates ranging from 4.00 to 5.00%, final maturity November 1, 2037	89,580,000	65,345,000
Series 2016A State Moral Obligation Bonds, dated May 25, 2016, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2037	47,040,000	35,670,000
Series 2016B Infrastructure Revenue Bonds (Tax-Exempt), dated August 10, 2016, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2036; \$885,000 of the bonds defeased in 2021	32,635,000	24,015,000
Series 2016B Infrastructure Revenue Bonds (Taxable), dated August 10, 2016, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2046	2,340,000	995,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2016B State Moral Obligation (Tax-Exempt), dated August 10, 2016, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2036; \$415,000 of the bonds defeased in 2021	\$ 16,330,000	\$ 12,240,000
Series 2016B State Moral Obligation Bonds (Taxable), dated August 10, 2016, interest ranging from 2.75 to 3.00%, final maturity November 1, 2046	1,230,000	590,000
Series 2016C Infrastructure Revenue Bonds, dated November 16, 2016, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2046; \$7,035,000 of the bonds defeased in 2022	146,095,000	127,620,000
Series 2016C State Moral Obligation Bonds, dated November 16, 2016, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2046; \$3,305,000 of the bonds defeased in 2022	66,820,000	58,110,000
Series 2017A Infrastructure Revenue Bonds, dated May 18, 2017, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2037	42,965,000	37,680,000
Series 2017A State Moral Obligation Bonds, dated May 18, 2017, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2038	19,130,000	16,890,000
Series 2017B Infrastructure Revenue Bonds (Tax-Exempt), dated August 16, 2017, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2041	27,675,000	25,270,000
Series 2017B Infrastructure Revenue Bonds (Taxable), dated August 16, 2017, interest rates ranging from 1.625 to 3.875%, final maturity November 1, 2037	2,655,000	2,150,000
Series 2017B State Moral Obligation Bonds (Tax-Exempt), dated August 16, 2017, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2037	7,620,000	6,640,000
Series 2017B State Moral Obligation Bonds (Taxable), dated August 16, 2017, interest rates ranging from 1.625 to 4.05%, final maturity November 1, 2037	1,215,000	985,000
Series 2017C Infrastructure Revenue Bonds, dated November 15, 2017, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2044	56,630,000	46,070,000
Series 2017C State Moral Obligation Bonds, dated November 15, 2017, interest rates ranging from 2.00 to 5.00%, final maturity November 1, 2044	30,315,000	25,485,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2018A Infrastructure Revenue Bonds (Tax-Exempt), dated May 23, 2018, interest rates ranging from 3.125 to 5.00%, final maturity November 1, 2047	\$ 70,385,000	\$ 57,890,000
Series 2018A Infrastructure Revenue Bonds (Taxable), dated May 23, 2018, interest rates ranging from 2.125 to 5.00%, final maturity November 1, 2047	2,510,000	2,265,000
Series 2018A State Moral Obligation Bonds (Tax-Exempt), dated May 23, 2018, interest rates ranging from 3.00 to 5.00%, final maturity November 1, 2047	32,275,000	27,005,000
Series 2018A State Moral Obligation Bonds (Taxable), dated May 23, 2018, interest rates ranging from 2.275 to 4.17%, final maturity November 1, 2047	1,160,000	1,040,000
Series 2018B Infrastructure Revenue Bonds, dated August 16, 2018, interest rates ranging from 3.0 to 5.0%, final maturity November 1, 2038	19,595,000	16,970,000
Series 2018B State Moral Obligation Bonds, dated August 16, 2018, interest rates ranging from 3.0 to 5.0%, final maturity Nov. 1, 2038	8,365,000	7,250,000
Series 2018C Infrastructure Revenue Bonds (Tax-Exempt), dated November 13, 2018, interest rates ranging from 4.0 to 5.0%, final maturity November 1, 2048	72,960,000	62,360,000
Series 2018C Infrastructure Revenue Bonds (Taxable), dated November 13, 2018, interest rates ranging from 2.75 to 4.25%, final maturity November 1, 2038	4,610,000	3,665,000
Series 2018C State Moral Obligation Bonds (Tax-Exempt), dated November 13, 2018, interest rates ranging from 3.25 to 5.0%, final maturity November 1, 2048	39,105,000	34,185,000
Series 2018C State Moral Obligation Bonds (Taxable), dated November 13, 2018, interest rates ranging from 2.875 to 4.35%, final maturity November 1, 2038	2,285,000	1,845,000
Series 2019A Infrastructure Revenue Bonds (Tax-Exempt), dated November 13, 2018, interest rates ranging from 2.625 to 5.0%, final maturity November 1, 2040	37,365,000	34,215,000
Series 2019A State Moral Obligation Bonds (Tax-Exempt), dated November 13, 2018, interest rates ranging from 3.0 to 5.0%, final maturity November 1, 2040	18,625,000	17,300,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2019B Infrastructure Revenue Bonds (Tax-Exempt), dated August 14, 2019, interest rates ranging from 3.0 to 5.0%, final maturity November 1, 2041	\$ 40,990,000	\$ 31,915,000
Series 2019B Infrastructure Revenue Bonds (AMT), dated August 14, 2019, interest rates ranging from 3.0 to 5.0%, final maturity November 1, 2049	5,515,000	5,200,000
Series 2019B Infrastructure Revenue Bonds (Taxable), dated August 14, 2019, interest rates ranging from 1.95 to 2.75%, final maturity November 1, 2034	11,740,000	11,005,000
Series 2019B State Moral Obligation Bonds (Tax-Exempt), dated August 14, 2019, interest rates ranging from 3.0 to 5.0%, final maturity Nov. 1, 2041	27,865,000	22,260,000
Series 2019B State Moral Obligation Bonds (AMT), dated August 14, 2019, interest rates ranging from 3.375 to 5.0%, final maturity Nov. 1, 2049	2,345,000	2,230,000
Series 2019B State Moral Obligation Bonds (Taxable), dated August 14, 2019, interest rates ranging from 2.05 to 3.0%, final maturity Nov. 1, 2034	5,615,000	5,305,000
Series 2019C Infrastructure Revenue Bonds (Tax-Exempt), dated November 18, 2019, interest rates ranging from 3.0 to 5.0%, final maturity November 1, 2049	71,270,000	62,660,000
Series 2019C Infrastructure Revenue Bonds (Taxable), dated November 18, 2019, interest rates ranging from 1.817 to 3.32%, final maturity November 1, 2042	193,515,000	180,125,000
Series 2019C State Moral Obligation Bonds (Tax-Exempt), dated November 18, 2019, interest rates ranging from 2.0 to 5.0%, final maturity Nov. 1, 2049	32,885,000	29,170,000
Series 2019C State Moral Obligation Bonds (Taxable), dated November 18, 2019, interest rates ranging from 1.85 to 3.25%, final maturity Nov. 1, 2042	85,900,000	79,960,000
Series 2020A Infrastructure Revenue Bonds (Tax-Exempt), dated June 3, 2020, interest rates ranging from 4.0 to 5.0%, final maturity November 1, 2040	12,195,000	11,750,000
Series 2020A Infrastructure Revenue Bonds (Taxable), dated June 3, 2020, interest rates ranging from 1.2 to 3.1%, final maturity November 1, 2038	37,880,000	36,110,000



**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2020A State Moral Obligation Bonds (Tax-Exempt), dated June 3, 2020, interest rates ranging from 4.0 to 5.0%, final maturity Nov. 1, 2040	\$ 5,245,000	\$ 5,095,000
Series 2020 Water and Sewer Revenue Bonds (Taxable), dated July 29, 2020, interest rates ranging from 1.612 to 2.212%, final maturity Nov. 1, 2041	61,350,000	61,350,000
Series 2020B Infrastructure Revenue Bonds (Tax-Exempt), dated August 5, 2020, interest rates ranging from 2.0 to 5.0%, final maturity November 1, 2050	38,460,000	37,285,000
Series 2020B Infrastructure Revenue Bonds (Taxable), dated August 5, 2020, interest rates ranging from 1.0 to 2.0%, final maturity November 1, 2031	2,605,000	2,140,000
Series 2020B State Moral Obligation Bonds (Tax-Exempt), dated August 5, 2020, interest rates ranging from 2.0 to 5.0%, final maturity Nov. 1, 2050	20,460,000	19,145,000
Series 2020B State Moral Obligation Bonds (Taxable), dated August 5, 2020, interest rates ranging from 1.0 to 2.0%, final maturity Nov. 1, 2031	1,015,000	840,000
Series 2020C Infrastructure Revenue Bonds (Tax-Exempt), dated November 17, 2020, interest rates ranging from 1.625 to 5.0%, final maturity November 1, 2040	48,775,000	41,385,000
Series 2020C Infrastructure Revenue Bonds (Taxable), dated November 17, 2020, interest rates ranging from 0.249 to 2.829%, final maturity November 1, 2045	80,905,000	77,375,000
Series 2020C State Moral Obligation Bonds (Tax-Exempt), dated November 17, 2020, interest rates ranging from 2.125 to 5.0%, final maturity Nov. 1, 2040	22,015,000	19,005,000
Series 2020C State Moral Obligation Bonds (Taxable), dated November 17, 2020, interest rates ranging from 0.35 to 2.65%, final maturity Nov. 1, 2040	16,840,000	15,870,000
Series 2021A Infrastructure Revenue Bonds (Tax-Exempt), dated May 24, 2021, interest rates ranging from 4.0 to 5.0%, final maturity November 1, 2047	26,120,000	22,330,000
Series 2021A Infrastructure Revenue Bonds (Taxable), dated May 24, 2021, interest rates ranging from 0.187 to 2.736%, final maturity November 1, 2039	40,840,000	40,060,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<u>Description</u>	<u>Original Amount</u>	<u>Amount Outstanding</u>
Series 2021A Infrastructure Revenue Bonds (AMT), dated May 24, 2021, interest rates ranging from 4.0 to 5.0 %, final maturity November 1, 2041	\$ 5,840,000	\$ 5,660,000
Series 2021A State Moral Obligation Bonds (Tax-Exempt), dated May 24, 2021, interest rates ranging from 2.125 to 5.0%, final maturity Nov. 1, 2047	12,305,000	10,695,000
Series 2021A State Moral Obligation Bonds (Taxable), dated May 24, 2021, interest rates ranging from 1.0 to 2.5%, final maturity Nov. 1, 2039	8,365,000	8,305,000
Series 2021A State Moral Obligation Bonds (AMT), dated May 24, 2021, interest rates ranging from 4.0 to 5.0%, final maturity Nov. 1, 2041	2,575,000	2,505,000
Series 2021B Infrastructure Revenue Bonds (Tax-Exempt), dated August 3, 2021, interest rates ranging from 1.875 to 5.0%, final maturity November 1, 2041	29,050,000	25,985,000
Series 2021B Infrastructure Revenue Bonds (Taxable), dated August 3, 2021, interest rates ranging from 1.65 to 3.0%, final maturity November 1, 2042	18,420,000	17,875,000
Series 2021B State Moral Obligation Bonds (Tax-Exempt), dated August 3, 2021, interest rates ranging from 2.0 to 5.0%, final maturity Nov. 1, 2041	12,805,000	11,570,000
Series 2021B State Moral Obligation Bonds (Taxable), dated August 3, 2021, interest rates ranging from 1.65 to 2.0%, final maturity Nov. 1, 2036	19,175,000	18,800,000
Series 2021C Infrastructure Revenue Bonds (Tax-Exempt), dated November 15, 2021, interest rates ranging from 2.125 to 5.0%, final maturity November 1, 2042	75,775,000	72,605,000
Series 2021C Infrastructure Revenue Bonds (Taxable), dated November 15, 2021, interest rates ranging from 2.0 to 3.0%, final maturity November 1, 2035	14,735,000	14,255,000
Series 2021C State Moral Obligation Bonds (Tax-Exempt), dated November 15, 2021, interest rates ranging from 2.125 to 5.0%, final maturity Nov. 1, 2051	34,280,000	32,965,000
Series 2021C State Moral Obligation Bonds (Taxable), dated November 15, 2021, interest rates ranging from 0.4 to 2.85%, final maturity Nov. 1, 2042	14,795,000	14,530,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

<b>Description</b>	<b>Original Amount</b>	<b>Amount Outstanding</b>
Series 2022A Infrastructure Revenue Bonds (Tax-Exempt), dated May 25, 2022, interest rates ranging from 3.875 to 5.0%, final maturity November 1, 2042	\$ 32,390,000	\$ 32,390,000
Series 2022A State Moral Obligation Bonds (Tax-Exempt), dated May 25, 2022, interest rate of 5.0%, final maturity Nov. 1, 2042	13,350,000	13,350,000
Series 2022B Infrastructure Revenue Bonds (Tax-Exempt), dated November 16, 2022, interest rates ranging from 4.5 to 5.0%, final maturity November 1, 2042	39,175,000	39,175,000
Series 2022B State Moral Obligation Bonds (Tax-Exempt), dated November 16, 2022, interest rate of 5.0%, final maturity Nov. 1, 2041	17,680,000	17,680,000
Series 2023A Infrastructure Revenue Bonds (Tax-Exempt), dated May 23, 2023, interest rates ranging from 4.0 to 5.0%, final maturity November 1, 2043	18,670,000	18,670,000
Series 2023A State Moral Obligation Bonds (Tax-Exempt), dated May 23, 2023, interest rates ranging from 4.0 to 5.0%, final maturity Nov. 1, 2043	8,380,000	8,380,000
<i>Total Virginia Pooled Financing Program and Stand-Alone Revenue Bonds</i>	\$4,359,377,167	\$2,636,573,183
 <i>Virginia Water Facilities Revolving Loan Fund</i>		
Series 2013 CWSRF (Refunding), dated June 20, 2013, interest rates ranging from 1.00% to 5.00%, final maturity October 1, 2025	\$ 104,275,000	\$ 38,035,000
Series 2014B CWSRF (Refunding), dated September 30, 2014, interest rates ranging from 2.00% to 5.00%, final maturity October 1, 2031	178,935,000	143,320,000
Series 2015 CWSRF (Refunding), dated April 14, 2015, interest rate of 5.00%, final maturity October 1, 2031	115,225,000	90,195,000
Series 2020 State Revolving Fund Revenue, dated September 16, 2020, interest rates ranging from 2.0% to 5.0%, final maturity October 1, 2042	60,980,000	53,140,000
Series 2022 State Revolving Fund Revenue, dated July 18, 2022, interest rates ranging from 2.33% to 3.18%, final maturity October 1, 2042 (Direct Placement)	98,000,000	98,000,000
<i>Total Virginia Water Facilities Revolving Loan Fund</i>	\$ 557,415,000	\$ 422,690,000

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

Description	Original Amount	Amount Outstanding
<i>Virginia Water Supply Revolving Loan Fund</i>		
Series 2020 State Revolving Fund Revenue, dated September 16, 2020, interest rates ranging from 2.0% to 5.0%, final maturity October 1, 2052	\$ 44,000,000	\$ 44,000,000
<i>Total Virginia Water Supply Revolving Loan Fund</i>	\$ 44,000,000	\$ 44,000,000

Changes in long-term debt for the year ended June 30, 2023 are as follows:

	June 30, 2022	Increases	Decreases	June 30, 2023	Due within One Year
Bonds outstanding	\$3,118,400,851	\$83,905,000	\$(197,042,668)	\$3,005,263,183	\$192,080,000
Unamortized discounts and premiums on bonds	213,929,028	5,610,902	(30,299,560)	189,240,370	26,421,782
Direct placements	-	98,000,000	-	98,000,000	8,000,000
	<u>\$3,332,329,879</u>	<u>\$187,515,902</u>	<u>\$(227,342,228)</u>	<u>\$3,292,503,553</u>	<u>\$226,501,782</u>

All bonds and direct placements are limited obligations of the Authority payable solely from and secured by a pledge of the principal and interest payments required to be made by certain local and other governmental entities on loans made by the Authority and a pledge of all funds and accounts established by the various bond indentures. The Authority has the option to redeem various bonds. The redemptions generally cannot be exercised until the bonds have been outstanding for ten years or more, as fully described in the various bond indentures.

At June 30, 2023, \$906,848,183 of the outstanding bonds were secured by the moral obligation of the Commonwealth.

At June 30, 2023, the Series 2002 Revenue Bonds include capital appreciation bonds with unaccreted values of \$2,921,817.

**Conduit Debt**

The Authority issued bonds through the Virginia Green Communities Program (VGCP), which uses the Commonwealth's allocation of Qualified Energy Conservation Bonds to provide subsidized financing for energy efficiency, renewable energy, alternative fueling, and other qualified conservation purposes. The Authority is a conduit issuer for public borrowers with a third-party funding source providing financing for eligible projects. The terms of the VGCP bonds stipulate that the Authority does not guarantee repayment of principal and interest to the bondholders. As of June 30, 2023, the total outstanding principal amount of conduit debt obligations in the VGCP was \$24,823,749.

The Authority issued bonds through the VirginiaHELPS Conduit Borrower Program (VAHELPS). The Authority is a conduit issuer for public borrowers with a third-party funding source providing financing for eligible projects. The terms of the VAHELPS bonds stipulate that the Authority does not guarantee repayment of principal and interest to the bondholders. As of June 30, 2023, the total outstanding principal amount of conduit debt obligations in VAHELPS was \$15,735,249.

In accordance with GASB 91, conduit debt liabilities and the associated loan assets are not recorded on the Statement of Net Position.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
**June 30, 2023**

**Refundings**

The amount outstanding at June 30, 2023 for bonds that have been in-substance defeased was \$252,800,000. This includes bonds that were in-substance defeased during the prior years: Series 2002, Series 2009A, Series 2010C, Series 2011A, Series 2011B, Series 2012B, Series 2012C, Series 2013A, Series 2013B, Series 2013C, Series 2014A, Series 2014B, Series 2014C, Series 2015A, Series 2015B, Series 2015D, Series 2016B, and Series 2016C.

**Debt Service Requirements**

Debt service requirements at June 30, 2023 are as follows:

<b>June 30,</b>	<b>Bonds</b>			<b>Direct Borrowings</b>		
	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>
2024	\$ 192,080,000	\$ 110,585,251	\$ 302,665,251	\$ 8,000,000	\$ 2,955,200	\$ 10,955,200
2025	202,045,000	102,278,063	304,323,063	3,520,000	2,806,032	6,326,032
2026	208,515,000	93,531,084	302,046,084	3,635,000	2,692,268	6,327,268
2027	206,725,000	84,721,930	291,446,930	3,750,000	2,574,846	6,324,846
2028	207,725,000	76,281,467	284,006,467	3,870,000	2,453,688	6,323,688
2029-2033	870,915,000	269,800,240	1,140,715,240	21,270,000	10,312,263	31,582,263
2034-2038	587,230,000	139,813,587	727,043,587	24,875,000	6,650,732	31,525,732
2039-2043	377,820,000	57,320,249	435,140,249	29,080,000	2,369,577	31,449,577
2044-2048	115,470,000	16,413,689	131,883,689	0	0	0
2049-2053	38,900,000	3,046,803	41,946,803	0	0	0
2054	760,000	15,441	775,441	0	0	0
	<u>\$ 3,008,185,000</u>	<u>\$ 953,807,804</u>	<u>\$ 3,961,992,804</u>	<u>\$ 98,000,000</u>	<u>\$32,814,606</u>	<u>\$130,814,606</u>

**Note 7 – Restricted Net Position – Loan Programs**

Restricted net position represents the portion of total net position restricted for the purpose of making loans to local governments or by the requirements of various bond indentures or federal and state regulations for the various revolving funds. Restricted net position includes Revolving Loan Fund Accounts, Airport Revolving Fund Accounts, Bond Accounts, and the Operating Reserve Fund. Such loans or grants are generally made at the direction of the state agencies overseeing the related programs. All assets and liabilities included in the Authority's General Accounts are non-restricted in nature; however, the General Account has pledged assets to establish an Operating Reserve Fund for the VFPF. The Operating Reserve Fund serves as security on the Authority's Infrastructure Revenue Bonds (senior lien) and is classified as restricted. At June 30, 2023 the cash, cash equivalents, and investments restricted for use related to the Operating Reserve Fund amounted to \$7,887,872.

**Note 8 – Accounts Payable and Accrued Liabilities**

Accounts payable and accrued liabilities at June 30, 2023 consisted of:

	<b>Current</b>	<b>Noncurrent</b>	<b>Total</b>
Accounts payable and other liabilities	\$ 1,104,014	\$ -	\$ 1,104,014
Compensated absences	114,761	-	114,761
Loan payments received prior to due date	2,257,119	-	2,257,119
Lease liability	174,549	1,010,860	1,185,409
	<u>\$ 3,650,443</u>	<u>\$ 1,010,860</u>	<u>\$ 4,661,303</u>

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**Note 9 – Contributions from Other Governments**

During the fiscal year, the Authority received \$71,680,846 from the EPA under the Capitalization Grants for State Revolving Funds. Contributions from the EPA are disbursed as loans to municipalities. The Authority also received \$13,499,915 from the Commonwealth as part of the required state match of federal funds.

In addition, the Authority received the following funds from the Commonwealth: \$983,192 for VWFRF's combined sewer overflow projects; \$11,261,446 for VDSFPF; \$75,823,725 for CFPPF; \$2,250,000 for VBAF; and \$25,000,000 for Resilient VA.

**Note 10 – Employee Pension Plans**

**Plan Description**

All full-time, salaried permanent employees of the Authority are automatically covered by the VRS Retirement Plan upon employment. This plan is administered by the Virginia Retirement System ("System") along with plans for other employer groups in the Commonwealth of Virginia. Members earn one month of service credit for each month they are employed and for which they and their employer are pay contributions to VRS. Members are eligible to purchase prior service, based on specific criteria defined in the Code of Virginia, as amended. Eligible prior service that may be purchased includes prior public service, active military service, certain periods of leave, and previously refunded service.

The System administers three different benefit structures for covered employees – Plan 1, Plan 2, and Hybrid. Each of these benefit structures has different eligibility criteria. The specific information for each plan and the eligibility for covered groups within each plan are set out below:

**VRS Plan 1**

*Overview* – Plan 1 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.

*Eligibility* – Employees are in Plan 1 if their membership date is before July 1, 2010, and they were vested as of January 1, 2013, and they have not taken a refund.

*Hybrid Opt-In Election* – VRS non-hazardous duty covered Plan 1 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014. The Hybrid Retirement Plan's effective date for eligible Plan 1 members who opted in was July 1, 2014. If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan. Members who were eligible for an optional retirement plan (ORP) and had prior service under Plan 1 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 1 or ORP.

*Retirement Contributions* – Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction. Member contributions are tax-deferred until they are withdrawn as part of a retirement benefit or as a refund. The employer makes a separate actuarially determined contribution to VRS for all covered employees. VRS invests both member and employer contributions to provide funding for the future benefit payment.

*Creditable Service* – Creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member's total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

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*Vesting* – Vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members become vested when they have at least five years (60 months) of creditable service. Vesting means members are eligible to qualify for retirement if they meet the age and service requirements for their plan. Members also must be vested to receive a full refund of their member contribution account balance if they leave employment and request a refund. Members are always 100% vested in the contributions that they make.

*Calculating the Benefit* – The Basic Benefit is calculated based on a formula using the member’s average final compensation, a retirement multiplier and total service credit at retirement. It is one of the benefit payout options available to a member at retirement. An early retirement reduction factor is applied to the Basic Benefit if the member retires with a reduced retirement benefit or selects a benefit payout option other than the Basic Benefit.

*Average Final Compensation* – A member’s average final compensation is the average of the 36 consecutive months of highest compensation as a covered employee.

*Service Retirement Multiplier* – The retirement multiplier is a factor used in the formula to determine a final retirement benefit. The retirement multiplier for non-hazardous duty members is 1.7%.

*Normal Retirement Age* – Age 65.

*Earliest Unreduced Retirement Eligibility* – Age 65 with at least five years (60 months) of creditable service or at age 50 with at least 30 years of creditable service.

*Earliest Reduced Retirement Eligibility* – Age 55 with at least five years (60 months) of creditable service or age 50 with at least 10 years of creditable service.

*Cost-of-Living Adjustment (COLA) in Retirement* – The Cost-of-Living Adjustment (COLA) matches the first 3% increase in the Consumer Price Index for all Urban Consumers (CPI-U) and half of any additional increase (up to 4%) up to a maximum COLA of 5%. For members who retire with an unreduced benefit or with a reduced benefit with at least 20 years of creditable service, the COLA will go into effect on July 1 after one full calendar year from the retirement date. For members who retire with a reduced benefit and who have less than 20 years of creditable service, the COLA will go into effect on July 1 after one calendar year following the unreduced retirement eligibility date.

The COLA is effective July 1 following one full calendar year (January 1 to December 31) under any of the following circumstances:

- The member is within five years of qualifying for an unreduced retirement benefit as of January 1, 2013.
- The member retires on disability.
- The member retires directly from short-term or long-term disability under the Virginia Sickness and Disability Program (VSDP).
- The member is involuntarily separated from employment for causes other than job performance or misconduct and is eligible to retire under the Workforce Transition Act or the Transitional Benefits Program.
- The member dies in service and the member’s survivor or beneficiary is eligible for a monthly death-in-service benefit. The COLA will go into effect on July 1 following one full calendar year (January 1 to December 31) from the date the monthly benefit begins.

*Disability Coverage* – Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.7% on all service, regardless of when it was earned, purchased or

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granted. VSDP members are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.

*Purchase of Prior Service* – Members may be eligible to purchase service from previous public employment, active duty military service, an eligible period of leave or VRS refunded service as creditable service in their plan. Prior creditable service counts toward vesting, eligibility for retirement and the health insurance credit. Only active members are eligible to purchase prior service. When buying service, members must purchase their most recent period of service first. Members also may be eligible to purchase periods of leave without pay.

VRS Plan 2

*Overview* – Plan 2 is a defined benefit plan. The retirement benefit is based on a member's age, creditable service and average final compensation at retirement using a formula.

*Eligible Members* – Employees are in Plan 2 if their membership date is on or after July 1, 2010, or their membership date is before July 1, 2010, and they were not vested as of January 1, 2013.

*Hybrid Opt-In Election* – Eligible Plan 2 members were allowed to make an irrevocable decision to opt into the Hybrid Retirement Plan during a special election window held January 1 through April 30, 2014. The Hybrid Retirement Plan's effective date for eligible Plan 2 members who opted in was July 1, 2014. If eligible deferred members returned to work during the election window, they were also eligible to opt into the Hybrid Retirement Plan. Members who were eligible for an optional retirement plan (ORP) and have prior service under Plan 2 were not eligible to elect the Hybrid Retirement Plan and remain as Plan 2 or ORP.

*Retirement Contributions* – Employees contribute 5% of their compensation each month to their member contribution account through a pre-tax salary reduction.

*Creditable Service* – Same as Plan 1.

*Vesting* – Same as Plan 1.

*Calculating the Benefit* – See definition under Plan 1.

*Average Final Compensation* – A member's average final compensation is the average of their 60 consecutive months of highest compensation as a covered employee.

*Service Retirement Multiplier* – Same as Plan 1 for service earned, purchased or granted prior to January 1, 2013. For non-hazardous duty members the retirement multiplier is 1.65% for creditable service earned, purchased or granted on or after January 1, 2013.

*Normal Retirement Age* – Normal Social Security retirement age.

*Earliest Unreduced Retirement Eligibility* – Normal Social Security retirement age with at least five years (60 months) of creditable service or when their age and service equal 90.

*Earliest Reduced Retirement Eligibility* – Age 60 with at least five years (60 months) of creditable service.

*Cost-of-Living Adjustment (COLA) in Retirement* – The Cost-of-Living Adjustment (COLA) matches the first 2% increase in the CPI-U and half of any additional increase (up to 2%), for a maximum COLA of 3%. Eligibility and exceptions to COLA effective dates are the same as VRS Plan 1.

*Disability Coverage* – Members who are eligible to be considered for disability retirement and retire on disability, the retirement multiplier is 1.65% on all service, regardless of when it was earned, purchased or



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granted. VSDP members are subject to a one-year waiting period before becoming eligible for non-work related disability benefits.

*Purchase of Prior Service* – Same as Plan 1.

VRS Hybrid Retirement Plan

*Overview* – The Hybrid Retirement Plan combines the features of a defined benefit plan and a defined contribution plan. Most members hired on or after January 1, 2014 are in this plan, as well as Plan 1 and Plan 2 members who were eligible and opted into the plan during a special election window (see “Eligible Members”). The defined benefit is based on a member’s age, creditable service and average final compensation at retirement using a formula. The benefit from the defined contribution component of the plan depends on the member and employer contributions made to the plan and the investment performance of those contributions. In addition to the monthly benefit payment payable from the defined benefit plan at retirement, a member may start receiving distributions from the balance in the defined contribution account, reflecting the contributions, investment gains or losses, and any required fees.

*Eligible Members* – Employees are in the Hybrid Retirement Plan if their membership date is on or after January 1, 2014. This includes political subdivision employees and members in Plan 1 or Plan 2 who elected to opt into the plan during the election window held January 1-April 30, 2014; the plan’s effective date for opt-in members was July 1, 2014. Some employees are not eligible to participate in the Hybrid Retirement Plan. They include political subdivision employees who are covered by enhanced benefits for hazardous duty employees. Those employees eligible for an optional retirement plan (ORP) must elect the ORP plan or the Hybrid Retirement Plan. If these members have prior service under Plan 1 or Plan 2, they are not eligible to elect the Hybrid Retirement Plan and must select Plan 1 or Plan 2 (as applicable) or ORP.

*Retirement Contributions* – A member’s retirement benefit is funded through mandatory and voluntary contributions made by the member and the employer to both the defined benefit and the defined contribution components of the plan. Mandatory contributions are based on a percentage of the employee’s creditable compensation and are required from both the member and the employer. Additionally, members may choose to make voluntary contributions to the defined contribution component of the plan, and the employer is required to match those voluntary contributions according to specified percentages.

*Creditable Service, Defined Benefit Component* – Under the defined benefit component of the plan, creditable service includes active service. Members earn creditable service for each month they are employed in a covered position. It also may include credit for prior service the member has purchased or additional creditable service the member was granted. A member’s total creditable service is one of the factors used to determine their eligibility for retirement and to calculate their retirement benefit. It also may count toward eligibility for the health insurance credit in retirement, if the employer offers the health insurance credit.

*Creditable Service, Defined Contributions Component* – Under the defined contribution component, creditable service is used to determine vesting for the employer contribution portion of the plan.

*Vesting, Defined Benefit Component* – Defined benefit vesting is the minimum length of service a member needs to qualify for a future retirement benefit. Members are vested under the defined benefit component of the Hybrid Retirement Plan when they reach five years (60 months) of creditable service. Plan 1 or Plan 2 members with at least five years (60 months) of creditable service who opted into the Hybrid Retirement Plan remain vested in the defined benefit component.

*Vesting, Defined Contributions Component* – Defined contribution vesting refers to the minimum length of service a member needs to be eligible to withdraw the employer contributions from the defined contribution component of the plan. Members are always 100% vested in the contributions that they make. Upon

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retirement or leaving covered employment, a member is eligible to withdraw a percentage of employer contributions to the defined contribution component of the plan, based on service:

- After two years, a member is 50% vested and may withdraw 50% of employer contributions
- After three years, a member is 75% vested and may withdraw 75% of employer contributions
- After four or more years, a member is 100% vested and may withdraw 100% of employer contributions

Distribution is not required by law until age 70½.

*Calculating the Benefit, Defined Benefit Component* – See definition under Plan 1.

*Calculating the Benefit, Defined Contribution Component* – The benefit is based on contributions made by the member and any matching contributions made by the employer, plus net investment earnings on those contributions.

*Average Final Compensation* – Same as Plan 2. It is used in the retirement formula for the defined benefit component of the plan.

*Service Retirement Multiplier* – The retirement multiplier for the defined benefit component is 1.00%. For members who opted into the Hybrid Retirement Plan from Plan 1 or Plan 2, the applicable multipliers for those plans will be used to calculate the retirement benefit for service credited in those plans.

*Normal Retirement Age, Defined Benefit Component* – Same as Plan 2.

*Normal Retirement Age, Defined Contribution Component* – Members are eligible to receive distributions upon leaving employment, subject to restrictions.

*Earliest Unreduced Retirement Eligibility, Defined Benefit Component* – Normal Social Security retirement age and have at least five years (60 months) of creditable service or when their age and service equal 90.

*Earliest Unreduced Retirement Eligibility, Defined Contribution Component* – Members are eligible to receive distributions upon leaving employment, subject to restrictions.

*Earliest Reduced Retirement Eligibility, Defined Benefit Component* – Members may retire with a reduced benefit as early as age 60 with at least five years (60 months) of creditable service.

*Earliest Reduced Retirement Eligibility, Defined Contribution Component* – Members are eligible to receive distributions upon leaving employment, subject to restrictions.

*Cost-of-Living Adjustment (COLA) in Retirement, Defined Benefit Component* – Same as Plan 2. Eligibility and exceptions to COLA effective dates are the same as Plan 1 and Plan 2.

*Cost-of-Living Adjustment (COLA) in Retirement, Defined Contribution Component* – Not applicable.

*Disability Coverage* – Employees of political subdivisions (including Plan 1 and Plan 2 opt-ins) participate in the Virginia Local Disability Program (VLDP) unless their local governing body provides an employer-paid comparable program for its members. Hybrid members (including Plan 1 and Plan 2 opt-ins) covered under VLDP are subject to a one-year waiting period before becoming eligible for non-work-related disability benefits.

*Purchase of Prior Service, Defined Benefit Component* – Same as Plan 1, with the following exceptions: Hybrid Retirement Plan members are ineligible for ported service.

*Purchase of Prior Service, Defined Contribution Component* – Not applicable.

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**Employees Covered by Benefit Terms**

As of the June 30, 2021 actuarial valuation, the following employees were covered by the benefit terms of the pension plan:

Inactive members or their beneficiaries currently receiving benefits	4
Inactive members:	
Vested inactive members	5
Non-vested inactive members	4
Inactive members elsewhere in VRS	8
Total inactive members	21
Active members	14
Total covered employees	35

**Contributions**

The contribution requirement for active employees is governed by §51.1-145 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Employees are required to contribute 5.00% of their compensation toward their retirement.

The Authority’s contractually required contribution rate for the year ended June 30, 2023 was 4.80% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. This rate, when combined with employee contributions, was expected to finance the costs of benefits earned by employee during the year, with an additional amount to finance any unfunded accrued liability. Contributions to the pension plan from the Authority were \$71,221 and \$87,981 for the years ended June 30, 2023 and June 30, 2022, respectively.

**Net Pension Liability**

The Authority’s net pension liability was measured as of June 30, 2022. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of June 30, 2021, rolled forward to the measurement date of June 30, 2022.

**Actuarial Methods and Assumptions**

The total pension liability for the Authority was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation	2.5%
Salary increases, including inflation	3.5-5.35%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation*

Mortality rates: 15% of deaths are assumed to be service related

- Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years
- Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years

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- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years
- Mortality Improvement: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020. Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
- Withdrawal rates: adjusted rates to better fit experience at each year age and service through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Line of Duty Disability: no change

**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension System investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of pension System investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
Multi-Asset Public Strategies	6.00%	3.73%	0.22%
Private Investment Partnership	3.00%	6.55%	0.20%
Total	<u>100.00%</u>		<u>5.33%</u>
Inflation			<u>2.50%</u>
Expected arithmetic nominal return*			<u>7.83%</u>

\*The above allocation provides a one-year expected return of 7.83%. However, one-year returns do not take in account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly

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at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

**Discount Rate**

The discount rate used to measure the total pension liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that System member contributions will be made per the VRS Statutes and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate.

Consistent with the phased-in funding provided by the General Assembly for state and teacher employer contributions, political subdivisions were also provided with an opportunity to use an alternate employer contribution rate. For the year ended June 30, 2023, the alternate rate was the employer contribution rate used in FY 2012 or 100% of the actuarially determined employer contribution rate from the June 30, 2021, actuarial valuations, whichever was greater. From July 1, 2022, on, participating employers are assumed to continue to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total pension liability.

**Changes in Net Pension Liability**

	<b>Increase (Decrease)</b>		
	<b>Total Pension Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net Pension Liability (Asset) (a)-(b)</b>
Balance at June 30, 2021	\$ 2,523,026	\$ 3,053,512	\$ (530,486)
Changes for the year:			
Service cost	148,755	-	148,755
Interest	178,730	-	178,730
Difference between expected and actual experience	(127,095)	-	(127,095)
Contributions – employer	-	83,537	(83,537)
Contributions – employee	-	71,165	(71,165)
Net investment income	-	(6,282)	6,282
Benefit payments, including refunds	(47,861)	(47,861)	-
Administrative expenses	-	(1,838)	1,838
Other changes	-	74	(74)
Net change	152,529	98,795	53,734
Balance at June 30, 2022	<u>\$ 2,675,555</u>	<u>\$ 3,152,307</u>	<u>\$ (476,752)</u>

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**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following presents the Authority’s net pension liability using the current discount rate, as well as what the Authority’s net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	<u>1% Decrease</u>	<u>Current Rate</u>	<u>1% Increase</u>
Net pension liability (asset)	\$ 25,952	\$ (476,752)	\$ (861,832)

**Pension Expense and Deferred Outflows/Inflows of Resources Related to Pensions**

For the year ended June 30, 2023, the Authority recognized pension expense of \$(27,326).

At June 30, 2023, the Authority reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual experience	\$ 30,579	\$ 119,717
Changes of assumptions	1,748	3,291
Net difference between projected and actual earnings on plan investments	-	78,074
Employer contributions subsequent to the measurement date	71,221	-
	<u>\$ 103,548</u>	<u>\$ 201,082</u>

Deferred outflows of resources of \$71,221 resulting from the Authority’s contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources related to pensions and amounts reported as deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ended June 30,</u>	
2024	\$ (80,086)
2025	(73,733)
2026	(58,124)
2027	43,188
2028	-
Thereafter	-
	<u>\$ (168,755)</u>

**Pension Plan Data**

Information about the VRS Plan is also available in the separately issued VRS Annual Report at <http://www.varetire.org/Publications>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 11 – Other Post-Employment Benefits – Group Life Insurance Program**

**Plan Description**

All full-time, salaried permanent employees of the Authority are automatically covered by the VRS Group Life Insurance Program upon employment. This plan is administered by the Virginia Retirement System (“System”) along with pensions and other OPEB plans for public employer groups in the Commonwealth of Virginia.

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In addition to the Basic Group Life Insurance benefit, members are also eligible to elect additional coverage for themselves as well as a spouse or dependent children through the Optional Group Life Insurance Program. For members who elect the optional group life insurance coverage, the insurer bills employers directly for the premiums. Employers deduct these premiums from members' paychecks and pay the premiums to the insurer. Since this is a separate and fully insured program, it is not included as part of the Group Life Insurance Program OPEB.

The specific information for Group Life Insurance Program OPEB, including eligibility, coverage, and benefits is set out below:

Eligible Employees

The Group Life Insurance Program was established July 1, 1960 for state employees, teachers and employees of political subdivisions that elect the program. Basic group life insurance is automatic upon employment. Coverage ends for employees who leave their position before retirement eligibility or who take a refund of their member contribution and accrued interest.

Benefit Amounts

The benefits payable under the Group Life Insurance Program have several components:

- Natural Death Benefit: Equal to the employee's covered compensation rounded to the next highest thousand, then doubled.
- Accidental Death Benefit: Double the natural death benefit.
- Other Benefit Provisions: In addition to the natural and accidental death benefits, the program provides additional benefits under specific circumstances, including the accidental dismember benefit, safety belt benefit, repatriation benefit, felonious assault benefit, and accelerated death benefit option.

Reduction in Benefit Amounts

The benefit amounts provided to members covered under the Group Life Insurance Program are subject to a reduction factor. The benefit amount reduces by 25% on January 1 following one calendar year of separation. The benefit amount reduces by an additional 25% on each subsequent January 1 until it reaches 25% of its original value.

Minimum Benefit Amount and Cost-of-Living Adjustment (COLA)

For covered members with at least 30 years of creditable service, there is a minimum benefit payable under the Group Life Insurance Program. The minimum benefit was set at \$8,000 by Statute. The amount is increased annually based on the VRS Plan 2 cost-of-living adjustment and was \$8,984 as of June 30, 2023.

**Contributions**

The contribution requirements for the Group Life Insurance Program are governed by §51.1-506 and §51.1-508 of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. The total rate for the Group Life Insurance Program was 1.34% of covered employee compensation; this was allocated into an employee and employer component using a 60/40 split, resulting in the employee component of 0.80% and the employer component of 0.54%. Employers may elect to pay all or part of the employee contribution, however the employer must pay all of the employer contribution.

Each employer's contractually required employer contribution rate for the year ended June 30, 2023 was 0.54% of covered employee compensation. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate, when combined with employee contributions, was expected to finance the costs of benefits payable during the year, with an additional

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amount to finance any unfunded accrued liability. Contributions to the Group Life Insurance Program for the Authority were \$7,984 and \$7,827 for the years ended June 30, 2023 and June 30, 2022, respectively.

In June 2022, the Commonwealth made a special contribution of approximately \$30.4 million to the Group Life Insurance plan. This special payment was authorized by a Budget Amendment included in Chapter 1 of the 2022 Appropriation Act.

**Net OPEB Liability**

The net OPEB liability (NOL) for the Group Life Insurance Program represents the program’s total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2022, NOL amounts for the Group Life Insurance Program is as follows (in thousands):

Total OPEB liability	\$ 3,672,085
Less Plan Fiduciary Net Positon	<u>(2,467,989)</u>
Employers’ Net OPEB Liability	<u>\$ 1,204,096</u>

Plan Fiduciary Net Positon as a percentage of the Total OPEB liability 67.21 %

The total OPEB liability is calculated by the System’s actuary, and the plan’s fiduciary net position is reported in the System’s financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System’s notes to the financial statements and required supplementary information.

At June 30, 2023, the Authority reported a liability of \$81,156 for its proportionate share of the NOL. The NOL was measured as of June 30, 2022 and the total Group Life Insurance OPEB liability used to calculate the NOL was determined by an actuarial valuation performed as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The Authority’s proportion of the NOL was based on the Authority’s actuarially determined employer contributions to the Group Life Insurance Program for the year ended June 30, 2022 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022 and June 30, 2021, the Authority’s proportion was 0.00674% and 0.00726%, respectively.

**Actuarial Assumptions**

The total Group Life insurance OPEB liability was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation	2.5%
Salary increases, including inflation	
General state employees	3.5-5.35%
Teachers	3.5-5.95%
SPORS employees	3.5-4.75%
VaLORS employees	3.5-4.75%
JRS employees	4.0%
Locality – General employees	3.5-5.35%
Locality – Hazardous Duty employees	3.5-4.75%
Investment rate of return	6.75%, net of pension plan investment expense, including inflation*



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Mortality rates – General State Employees

- Pre-Retirement: Pub-2010 Amount Weighted General Employee Rates projected generationally; females set forward 2 years
- Post-Retirement: Pub-2010 Amount Weighted General Healthy Retiree Rates projected generationally; 110% of rates for females
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; males and females set forward 3 years
- Beneficiaries and Survivors: Pub-2010 Amount Weighted General Contingent Annuitant Rates projected generationally; 110% of rates for males and females
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each year age and service through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Line of Duty disability: no change
- Discount rate: decreased from no change

Mortality rates – Teachers

- Pre-Retirement: Pub-2010 Amount Weighted Teachers Employee Rates projected generationally; 110% of rates for males
- Post-Retirement: Pub-2010 Amount Weighted Teachers Healthy Retiree Rates projected generationally; males set forward 1 year; 105% of rates for females
- Post-Disablement: Pub-2010 Amount Weighted Teachers Disabled Rates projected generationally; 110% of rates for males and females
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Teachers Contingent Annuitant Rates projected generationally
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each age and service decrement through 9 years of service

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- Disability rates: no change
- Salary scale: no change
- Discount rate: no change

Mortality rates – SPORS Employees

- Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.
- Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: increased rates for ages 55 to 61, 63, and 64 with 26 or more years of service; changed final retirement age from 65 to 70
- Withdrawal rates: decreased rate for 0 years of service and increased rates for 1 to 6 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty Disability: no change

Mortality rates – VaLORS Employees

- Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 year
- Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

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- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: increased rates at some younger ages, decreased at age 62, and changed final retirement age from 65 to 70
- Withdrawal rates: adjusted rates to better fit experience at each year age and service through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty Disability: no change

Mortality rates – JRS Employees

- Pre-Retirement: Pub-2010 Amount Weighted General Employee Rates projected generationally; males set forward 2 years
- Post-Retirement: Pub-2010 Amount Weighted General Healthy Retiree Rates projected generationally; 95% of rates for males and females set back 2 years
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: review separately from State employees because exhibit fewer deaths. Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: decreased rates for ages 60-66 and 70-72
- Withdrawal rates: no change
- Disability rates: no change
- Salary scale: reduce increases across all ages by 0.50%
- Discount rate: no change

Mortality rates – Largest Ten Locality Employers – General Employees

- Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years.
- Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year.
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years.
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally.

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- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each age and service decrement through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

Mortality rates – Non-Largest Ten Locality Employers – General Employees

- Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years.
- Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year.
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years.
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally.
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each age and service decrement through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

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Mortality rates – Largest Ten Locality Employers – Hazardous Duty Employees

- Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.
- Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP- 2020
- Retirement rates: adjusted rates to better fit experience and changed final retirement age from 65 to 70
- Withdrawal rates: decreased rates
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

Mortality rates – Non-Largest Ten Locality Employers – Hazardous Duty Employees

- Pre-Retirement: Pub-2010 Amount Weighted Safety Employee Rates projected generationally; 95% of rates for males; 105% of rates for females set forward 2 years.
- Post-Retirement: Pub-2010 Amount Weighted Safety Healthy Retiree Rates projected generationally; 110% of rates for males; 105% of rates for females set forward 3 years.
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 95% of rates for males set back 3 years; 90% of rates for females set back 3 years.
- Beneficiaries and Survivors: Pub-2010 Amount Weighted Safety Contingent Annuitant Rates projected generationally; 110% of rates for males and females set forward 2 years.
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates.

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP- 2020

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- Retirement rates: adjusted rates to better fit experience and changed final retirement age from 65 to 70
- Withdrawal rates: decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
Multi-Asset Public Strategies	6.00%	3.73%	0.22%
Private Investment Partnership	3.00%	6.55%	0.20%
<b>Total</b>	<u>100.00%</u>		<u>5.33%</u>
Inflation			<u>2.50%</u>
Expected arithmetic nominal return*			<u>7.83%</u>

\*The above allocation provides a one-year expected return of 7.83%. However, one-year returns do not take in account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

**Discount Rate**

The discount rate used to measure the total Group Life Insurance OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that employer contributions will be made in accordance with the VRS funding policy and at rates equal to the actuarially determined contribution rates

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adopted by the VRS Board of Trustees. Through the fiscal year ending June 30, 2022, the rate contributed by the Authority for the Group Life Insurance OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2022 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the Group Life Insurance OPEB's fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total Group Life Insurance OPEB liability.

**Sensitivity of the Authority's Proportionate Share of the Net Group Life Insurance OPEB Liability to Changes in the Discount Rate**

The following presents the Authority's proportionate share of the net Group Life Insurance OPEB liability using the current discount rate, as well as what the Authority's proportionate share of the net Group Life Insurance OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	<b>1% Decrease</b>	<b>Current Rate</b>	<b>1% Increase</b>
Proportionate share of the net Group Life Insurance OPEB liability	\$ 118,092	\$ 81,156	\$ 51,307

**Group Life Insurance OPEB Expense and Deferred Outflows/Inflows of Resources Related to the Group Life Insurance Program**

For the year ended June 30, 2023, the Authority recognized total OPEB expense of \$(14,641), of which (\$8,916) was related to the Group Life Insurance OPEB. Since there was a change in proportionate share between measurement dates, a portion of the Group Life Insurance OPEB expense was related to deferred amounts from changes in proportion.

At June 30, 2023, the Authority reported deferred outflows of resources and deferred inflows of resources related to the Group Life Insurance OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ 6,427	\$ 3,256
Net difference between projected and actual earnings on plan investments	-	5,071
Change in assumptions	3,027	7,905
Changes in proportion	3,557	9,604
Employer contributions subsequent to the measurement date	7,984	-
	\$ 20,995	\$ 25,836

Deferred outflows of resources of \$7,984 resulting from the Authority's contributions subsequent to the measurement date will be recognized as a reduction of the Net Group Life Insurance OPEB Liability in the year ended June 30, 2023.

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Amounts reported as deferred inflows of resources related to the Group Life Insurance OPEB will be recognized in the Group Life Insurance OPEB expense as follows:

Year Ended June 30,	
2021	\$ (2,568)
2022	(2,496)
2023	(7,727)
2024	1,111
2025	(1,145)
Thereafter	-
	\$ (12,825)

**Group Life Insurance Plan Data**

Information about the Group Life Insurance Program’s Fiduciary Net Position is available in the separately issued VRS Annual Report at <http://www.varetire.org/Publications>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 12 – Other Post-Employment Benefits – Virginia Local Disability Program**

**Plan Description**

All full-time, salaried permanent employees of the Authority who are in the VRS Hybrid Retirement Plan benefit structure are automatically covered by the VRS Political Subdivision Employee Virginia Local Disability Program (“VLDP”) upon employment. This plan is administered by the Virginia Retirement System (“System”) along with pensions and other OPEB plans for public employer groups in the Commonwealth of Virginia. Political subdivisions are required by Title 51.1 of the *Code of Virginia*, as amended, to provide short-term and long-term disability benefits for their Hybrid employees either through a local plan or through the VLDP.

Eligible Employees

The VLDP was implemented January 1, 2014 to provide short-term and long-term disability benefits for non-work-related and work-related disabilities for employees with Hybrid retirement benefits. Eligible employees are enrolled automatically upon employment.

Benefit Amounts

- Short-term disability
  - Beginning after a seven-calendar day waiting period from the first day of disability. Employees become eligible for non-work-related short-term disability coverage after one year of continuous participation in VLDP with their current employer.
  - During the first five years of continuous participation in VLDP with their current employer, employees are eligible for 60% of their pre-disability income if they go out on non-work related or work-related disability.
  - Once the eligibility period is satisfied, employees are eligible for higher income replacement levels.
- Long-term disability
  - Beginning after 125 workdays of short-term disability. Members are eligible if they are unable to work at all or are working fewer than 20 hours per week.
  - Members approved for long-term disability will receive 60% of their pre-disability income. If approved for work-related long-term disability, the VLDP benefit will be offset by the workers’ compensation benefit. Members will not receive a VLDP benefit if their workers’ compensation benefit is greater than the VLDP benefit.



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VLDP Program Notes

Members approved for short-term or long-term disability at age 60 or older will be eligible for a benefit, provided they remain medically eligible.

VLDP Long-Term Care Plan is a self-funded program that assists with the cost of covered long-term care services.

**Contributions**

The contribution requirements for the active Hybrid employees is governed by §51.1-1178(C) of the *Code of Virginia*, as amended, but may be impacted as a result of funding options provided to political subdivisions by the Virginia General Assembly. Each political subdivision's contractually required employer contribution rate for the year ended June 30, 2023 was 0.85% of covered employee compensation for employees in the VLDP. This rate was based on an actuarially determined rate from an actuarial valuation as of June 30, 2021. The actuarially determined rate was expected to finance the costs of benefits earned by employees during the year, with an additional amount to finance any unfunded accrued liability. Contributions from the Authority to the VLDP were \$2,367 and \$1,748 for the years ended June 30, 2023 and June 30, 2022, respectively.

**Net OPEB Liability**

The net OPEB liability (NOL) for the VLDP represents the program's total OPEB liability determined in accordance with GASB Statement No. 74, less the associated fiduciary net position. As of June 30, 2022, NOL amounts for the VLDP is as follows (in thousands):

Total OPEB liability	\$ 7,360
Less Plan Fiduciary Net Position	(7,948)
Net OPEB Liability (asset)	<u>\$ (588)</u>

Plan Fiduciary Net Position as a percentage of the Total OPEB liability 107.99%

The total OPEB liability is calculated by the System's actuary, and the plan's fiduciary net position is reported in the System's financial statements. The net OPEB liability is disclosed in accordance with the requirements of GASB Statement No. 74 in the System's notes to the financial statements and required supplementary information.

At June 30, 2023, the Authority reported an asset of \$264 for its proportionate share of the NOL. The NOL was measured as of June 30, 2022 and the total OPEB liability used to calculate the NOL was determined by an actuarial valuation as of June 30, 2021, and rolled forward to the measurement date of June 30, 2022. The Authority's proportion of the NOL was based on the Authority's actuarially determined employer contributions to the VLDP for the year ended June 30, 2022 relative to the total of the actuarially determined employer contributions for all participating employers. At June 30, 2022 and June 30, 2021 the Authority's proportion was 0.045% and 0.056% respectively.

**Actuarial Assumptions**

The total VLDP OPEB liability was based on an actuarial valuation as of June 30, 2021, using the Entry Age Normal actuarial cost method and the following assumptions, applied to all periods included in the measurement and rolled forward to the measurement date of June 30, 2022.

Inflation	2.5%
Salary increases, including inflation	3.5-5.35%
Investment rate of return	6.75%, including inflation*

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Mortality rates – Non-Largest Ten Locality Employers – General and Non-Hazardous Duty Employees

- Pre-Retirement: Pub-2010 Amount Weighted General Employee Rates projected generationally; males set forward 2 years; 105% of rates for females set forward 3 years
- Post-Retirement: Pub-2010 Amount Weighted General Healthy Retiree Rates projected generationally; 95% of rates for males set forward 2 years; 95% of rates for females set forward 1 year
- Post-Disablement: Pub-2010 Amount Weighted General Disabled Rates projected generationally; 110% of rates for males set forward 3 years; 110% of rates for females set forward 2 years
- Beneficiaries and Survivors: Pub-2010 Amount Weighted General Contingent Annuitant Rates projected generationally
- Mortality Improvement Scale: Rates projected generationally with Modified MP-2020 Improvement Scale that is 75% of the MP-2020 rates

The actuarial assumptions were based on the results of an actuarial experience study for the period from July 1, 2016 through June 30, 2020, except the change in discount rate (based on VRS Board action effective July 1, 2019). Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each year age and service decrement through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Line of Duty Disability: no change
- Discount rate: no change

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**Long-Term Expected Rate of Return**

The long-term expected rate of return on the System’s investments was determined using a log-normal distribution analysis in which best-estimate ranges of expected future real rates of return (expected returns, net of System’s investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The target asset allocation and best estimate of arithmetic real rates of return for each major asset class are summarized in the following table:

<u>Asset Class (Strategy)</u>	<u>Target Allocation</u>	<u>Arithmetic Long-Term Expected Rate of Return</u>	<u>Weighted Average Long-Term Expected Rate of Return</u>
Public Equity	34.00%	5.71%	1.94%
Fixed Income	15.00%	2.04%	0.31%
Credit Strategies	14.00%	4.78%	0.67%
Real Assets	14.00%	4.47%	0.63%
Private Equity	14.00%	9.73%	1.36%
Multi-Asset Public Strategies	6.00%	3.73%	0.22%
Private Investment Partnership	3.00%	6.55%	0.20%
Total	<u>100.00%</u>		<u>5.33%</u>
Inflation			<u>2.50%</u>
Expected arithmetic nominal return*			<u>7.83%</u>

\*The above allocation provides a one-year expected return of 7.83%. However, one-year returns do not take in account the volatility present in each of the asset classes. In setting the long-term expected return for the system, stochastic projections are employed to model future returns under various economic conditions. These results provide a range of returns over various time periods that ultimately provide a median return of 6.72%, including expected inflation of 2.50%. On October 10, 2019, the VRS Board elected a long-term rate of return of 6.75%, which was roughly at the 40th percentile of expected long-term results of the VRS fund asset allocation at that time, providing a median return of 7.11%, including expected inflation of 2.50%.

**Discount Rate**

The discount rate used to measure the total VLDP OPEB liability was 6.75%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made per the VRS guidance and the employer contributions will be made in accordance with the VRS funding policy at rates equal to the difference between actuarially determined contribution rates adopted by the VRS Board of Trustees and the member rate. Through the fiscal year ending June 30, 2022, the rate contributed by the Authority for the VLDP OPEB will be subject to the portion of the VRS Board-certified rates that are funded by the Virginia General Assembly. From July 1, 2022 on, participating employers are assumed to contribute 100% of the actuarially determined contribution rates. Based on those assumptions, the VLDP OPEB’s fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of return was applied to all periods of projected benefit payments to determine the total VLDP OPEB liability.

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
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**VLDP OPEB Expense and Deferred Outflows/Inflows of Resources Related to the VLDP**

For the year ended June 30, 2023, the Authority recognized total OPEB expense of \$(14,641), of which (\$318) was related to the VLDP OPEB.

At June 30, 2023, the Authority reported deferred outflows of resources and deferred inflows of resources related to the VLDP OPEB from the following sources:

	<b>Deferred Outflows of Resources</b>	<b>Deferred Inflows of Resources</b>
Differences between expected and actual experience	\$ -	\$ -
Net difference between projected and actual earnings on plan investments	-	-
Change in assumptions	-	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	-	-
Employer contributions subsequent to the measurement date	2,367	-
	\$ 2,367	\$ -

Deferred outflows of resources of \$2,367 resulting from the Authority’s contributions subsequent to the measurement date will be recognized as a reduction of the Net VLDP OPEB Liability in the year ended June 30, 2024.

**VLDP OPEB Plan Data**

Information about the VLDP’s Fiduciary Net Position is available in the separately issued VRS Annual Financial Comprehensive Report at <http://www.varetire.org/Publications>, or by writing to the System’s Chief Financial Officer at P.O. Box 2500, Richmond, VA, 23218-2500.

**Note 13 – Other Post-Employment Benefits – Retiree Healthcare Plan**

**Plan Description**

Effective July 1, 2018, the Authority began administering a single-employer defined benefit healthcare plan (the “Plan” or “Retiree Healthcare”), which provides post-employment healthcare benefits to retirees of the Authority. The Plan may be modified or discontinued at any time by the Authority’s Board of Directors.

Retirees are eligible to participate in the Plan upon retiring at 50 years old with ten years of service with the Authority or 55 years old with five years of service with the Authority. Upon reaching Medicare age, participating retirees are required to join a Medicare-supplement plan.

A separate report is not issued for the Plan.

**Employees Covered by Benefit Terms**

As of the June 30, 2023 actuarial valuation, the following employees were covered by the benefit terms of the Plan:

Inactive employees currently receiving benefits	-
Inactive employees entitled but not receiving benefits	-
Active employees	14
Total	14

**Virginia Resources Authority**  
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**Funding Policy**

Participating retirees must pay the full cost of these benefits, which results in an implicit rate subsidy for the Authority. Benefits are paid on a pay-as-you-go basis and there are no plan assets set aside in trust. This funding policy may be modified at any time by the Authority's Board of Directors.

**Total OPEB Liability and OPEB Expense**

For the year ended June 30, 2023, the Authority recognized total OPEB expense of \$(14,641), of which (\$5,407) was related to the Retiree Healthcare OPEB.

For the year ending June 30, 2023, the Authority reported a total Retiree Healthcare OPEB liability of \$127,031.

**Changes in Net OPEB Liability**

	<b>Increase (Decrease)</b>		
	<b>Total OPEB Liability (a)</b>	<b>Plan Fiduciary Net Position (b)</b>	<b>Net OPEB Liability (a)-(b)</b>
Balance at June 30, 2022	\$ 132,438	\$ -	\$ 132,438
Changes for the year:			
Service cost	15,504	-	15,504
Interest	5,237	-	5,237
Effect of economic/demographic gains or losses	(23,875)	-	(23,875)
Changes of assumptions	(2,273)	-	(2,273)
Difference between expected and actual experience	-	-	-
Contributions – employer	-	-	-
Contributions – employee	-	-	-
Benefit payments, including refunds	-	-	-
Administrative expenses	-	-	-
Other changes	-	-	-
Net change	(5,407)	-	(5,407)
Balance at June 30, 2023	<u>\$ 127,031</u>	<u>\$ -</u>	<u>\$ 127,031</u>

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
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**Actuarial Assumptions**

The total OPEB liability was based on an actuarial valuation as of June 30, 2023, using the alternative measurement method and the following assumptions:

Actuarial cost method:	Entry Age Normal
Amortization method:	Level Percentage of Payroll
Healthcare cost trend rates:	From 4.7% in the current year to 4.2% in future years, consistent with the Getzen model promulgated by the Society of Actuaries for use in long-term trend projection
Payroll growth assumption:	average annual percentage change in the Consumer Price Index – Urban Wage Earners and Clerical Workers CPI-W from 2012 to 2022.
Amortization period:	20 years
Mortality table:	Pub-2010 Public Retirement Plans Mortality Tables, with mortality improvements projected for 10 years
Turnover assumption:	Derived from data maintained by the US Office of Personnel Management regarding the most recent experience of the employee group covered by the Federal Employees Retirement System

**Sensitivity of the Plan’s Total OPEB Liability to Changes in the Healthcare Cost Trend Rate**

The following presents the Plan’s total OPEB liability using healthcare trend rates 1% greater than and 1% less than the baseline trends are shown in the table below:

	<b>Baseline Trend -1%</b>	<b>Baseline Trend</b>	<b>Baseline Trend +1%</b>
Total OPEB liability	\$ 104,474	\$ 127,031	\$ 154,678

**Discount Rate and Sensitivity of the Plan’s Total OPEB Liability to Changes in the Discount Rate**

The discount rate used to measure the total OPEB liability was 3.65%. This rate reflects the Bond Buyer 20-Bond GO index as of the measurement date.

The following presents the Plan’s total OPEB liability using the discount rate as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	<b>Current Rate -1%</b>	<b>Current Rate</b>	<b>Current Rate +1%</b>
Total OPEB liability	\$ 149,519	\$ 127,031	\$ 108,325

**Note 14 – Contingencies**

The Authority participates in the Capitalization Grants for State Revolving Funds. Although the Authority’s administration of the program has been audited in accordance with Title 2 of the U.S. Code of Federal Regulations (CFR), Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards through June 30, 2022, this program is still subject to federal financial and compliance audits. The amount of expenses, which may be disallowed by the granting agency, cannot be determined at this time, although the Authority expects such amounts, if any, to be immaterial.

**Virginia Resources Authority**  
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The Authority issued Build America Bonds, a form of direct-pay bonds where issuers receive subsidy payments from the Treasury equal to 35% of their interest costs, in 2009 and 2010. As an issuer of Build America Bonds, the Authority is subject to reductions in the subsidy payments pursuant to the spending cut requirements (the “sequester”) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. Certain automatic reductions, in the amount of 5.7%, went into effect October 1, 2020 and the reduction rate will be applied until September 30, 2030 or intervening Congressional action, at which time the sequestration rate is subject to change. The amount of any reduction to future subsidy payments of the Authority cannot be determined at this time, although the Authority expects such amounts, if any, to be immaterial.

The Authority issued Qualified Energy Conservation Bonds, a form of direct-pay bonds where issuers receive subsidy payments from the Treasury equal to 70% of the related Qualified Tax Credit Bond Rate, 2016 and 2017. As an issuer of Qualified Energy Conservation Bonds, the Authority is subject to reductions in the subsidy payments pursuant to the spending cut requirements (the “sequester”) of the Balanced Budget and Emergency Deficit Control Act of 1985, as amended. Certain automatic reductions, in the amount of 5.7%, went into effect October 1, 2020 and the reduction rate will be applied until September 30, 2030 or intervening Congressional action, at which time the sequestration rate is subject to change. The amount of any reduction to future subsidy payments of the Authority cannot be determined at this time, although the Authority expects such amounts, if any, to be immaterial.

**Note 15 – Leases**

The Authority has entered into an agreement to lease its office space. The lease agreement qualifies as other than short-term leases under GASB 87 and, therefore, has been recorded at the present value of the future minimum lease payments as of the date of its inception.

The agreement was executed on November 9, 2020, to lease office space and requires 90 monthly payments increasing over the life of the lease from \$15,918 to \$18,918. There are no variable payment components of the lease. The lease liability is measured at a discount rate of 2.14%, which is the Authority’s incremental borrowing rate. As a result of the lease, the Authority has recorded a right to use asset with a net book value of \$1,100,376 at June 30, 2023.

Lease liability activity for the year ending June 30, 2023 was as follows:

	<u>June 30, 2022</u>	<u>Increases</u>	<u>Decreases</u>	<u>June 30, 2023</u>
Office lease	\$ 1,351,487	\$ -	\$ (166,078)	\$ 1,185,409

The future minimum lease obligations and the net present value of these minimum lease payments as of June 30, 2023 are as follows:

<u>Year Ended June 30,</u>	<u>Principal Payments</u>	<u>Interest Payments</u>	<u>Total</u>
2024	\$ 174,549	\$ 23,675	\$ 198,224
2025	183,328	19,855	203,183
2026	192,424	15,843	208,267
2027	201,842	11,633	213,475
2028	211,590	7,219	218,809
2029	221,676	2,593	224,269
	<u>\$ 1,185,409</u>	<u>\$ 80,818</u>	<u>\$ 1,266,227</u>

**Virginia Resources Authority**  
**Notes to the Financial Statements**  
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**Note 16 – Risk Management**

The Authority carries commercial insurance for various risks of loss including property, workers' compensation, theft, general liability, errors and omissions, employee health and accident, and public officials' liability. There have been no claims exceeding the amount insured resulting from these risks during the three years ended June 30, 2023 and there was no reduction in insurance coverage during the fiscal year.

**Note 17 – Subsequent Events**

On August 8, 2023, the Authority used uncommitted equity in the Clean Water program to defease and redeem \$38,035,000 of the Series 2013 CWSRF bonds. The defeasance will result in debt service savings and provide additional program capacity.



**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
**June 30, 2023**

**Schedule of Changes in Net Pension Liability and Related Ratios**

	<b>Plan Year Ended June 30,</b>								
	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
<b>Total Pension Liability</b>									
Service cost	\$ 113,609	\$ 138,652	\$ 146,176	\$ 164,504	\$ 148,916	\$ 137,528	\$ 170,910	\$ 155,418	\$ 148,755
Interest	49,872	61,149	79,808	96,398	96,332	101,751	134,894	157,606	178,730
Changes of assumptions	-	-	-	(96,698)	-	79,464	-	(8,775)	-
Difference between expected and actual experience	-	66,756	15,713	(39,168)	(28,307)	264,966	77,039	(90,365)	(127,095)
Benefit payments, including refunds of employee contributions	(4,749)	-	-	(9,413)	(242,525)	(36,525)	(41,202)	(51,536)	(47,861)
Net change	158,732	266,557	241,697	115,623	(25,584)	547,184	341,641	162,348	152,529
Total pension liability, beginning	714,828	873,560	1,140,117	1,381,814	1,497,437	1,471,853	2,019,037	2,360,678	2,523,026
Total pension liability, ending (a)	<u>\$ 873,560</u>	<u>\$1,140,117</u>	<u>\$1,381,814</u>	<u>\$1,497,437</u>	<u>\$1,471,853</u>	<u>\$2,019,037</u>	<u>\$2,360,678</u>	<u>\$2,523,026</u>	<u>\$2,675,555</u>
<b>Plan Fiduciary Net Position</b>									
Contributions – employer	\$ 85,767	\$ 46,529	\$ 45,908	\$ 60,777	\$ 58,238	\$ 65,730	\$ 68,145	\$ 86,424	\$ 83,537
Contributions – employee	77,046	64,726	65,224	71,356	64,628	71,954	74,870	72,756	71,165
Net investment income	163,643	61,565	28,964	202,035	140,948	134,272	42,699	648,797	(6,282)
Benefit payments, including refunds of employee contributions	(4,749)	-	-	(9,413)	(242,525)	(36,525)	(41,202)	(51,536)	(47,861)
Administrative expense	(736)	(720)	(828)	(1,026)	(1,323)	(1,172)	(1,312)	(1,464)	(1,838)
Other	8	(13)	(11)	(524)	(420)	(86)	(52)	63	74
Net change	320,979	172,087	139,257	323,205	19,546	234,173	143,148	755,040	98,795
Plan fiduciary net position, beginning	946,077	1,267,056	1,439,143	1,578,400	1,901,605	1,921,151	2,155,324	2,298,472	3,053,512
Plan fiduciary net position, ending (b)	<u>\$1,267,056</u>	<u>\$1,439,143</u>	<u>\$1,578,400</u>	<u>\$1,901,605</u>	<u>\$1,921,151</u>	<u>\$2,155,324</u>	<u>\$2,298,472</u>	<u>\$3,053,512</u>	<u>\$3,152,307</u>
<b>Net Pension Liability (Asset) (b)-(a)</b>	<b>\$(393,496)</b>	<b>\$(299,026)</b>	<b>\$(196,586)</b>	<b>\$(404,168)</b>	<b>\$(449,298)</b>	<b>\$(136,287)</b>	<b>\$ 62,206</b>	<b>\$(530,486)</b>	<b>\$(476,752)</b>
Plan fiduciary net position as a percentage of the total pension liability	145.0%	126.2%	114.2%	127.0%	130.5%	106.8%	97.4%	121.0%	117.8%
Covered payroll	\$1,170,504	\$1,294,522	\$1,311,484	\$1,342,834	\$1,292,489	\$1,458,029	\$1,521,744	\$1,499,979	\$1,460,326
Net pension liability (asset) as a percentage of covered payroll	(33.6%)	(23.1%)	(15.0%)	(30.1%)	(34.8%)	(9.3%)	4.1%	(35.4%)	(32.6%)

*Information is presented only for those years for which it is available.*

**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
**June 30, 2023**

**Schedule of Pension Contributions**

<b>Fiscal Year</b>	<b>Contractually Required Contribution*</b>	<b>Contributions in Relation to Contractually Required Contribution*</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2015	\$ 46,862	\$ 46,862	\$ -	\$ 1,294,522	3.62%
2016	47,476	47,476	-	1,311,484	3.62%
2017	62,039	62,039	-	1,342,834	4.62%
2018	59,713	59,713	-	1,292,489	4.62%
2019	68,090	68,090	-	1,458,029	4.67%
2020	71,065	71,065	-	1,521,744	4.67%
2021	76,925	76,925	-	1,499,979	6.03%
2022	87,981	87,981	-	1,460,326	6.03%
2023	71,221	71,221	-	1,483,778	4.80%

*\*Includes contributions (mandatory and match on voluntary) to the defined contribution portion of the Hybrid plan.*

*Information is presented only for those years for which it is available.*

**Notes to Schedule of Changes in Net Pension Liability and Related Ratios and Schedule of Pension Contributions**

*Changes of benefit terms* – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

*Changes of assumptions* – The actuarial assumptions used in the June 30, 2021, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate, which was based on VRS Board action effective as of July 1, 2019. Changes to the actuarial assumptions are as follows:

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020.
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age
- Withdrawal rates: adjusted rates to better fit experience at each year age and service through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Line of Duty Disability: no change

**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
**June 30, 2023**

**Schedule of Employer's Share of Net OPEB Liability – Group Life Insurance Program**

	<b>Plan Year Ended June 30,</b>					
	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Proportion of the net Group Life Insurance (GLI) OPEB liability	0.00730%	0.00683%	0.00744%	0.00726%	0.00726%	0.00674%
Proportionate share of the net GLI OPEB liability	\$110,000	\$104,000	\$121,000	\$123,327	\$84,526	\$81,156
Covered payroll	\$1,342,834	\$1,292,489	\$1,458,029	\$1,521,744	\$1,499,979	\$1,460,326
Proportionate share of the net GLI OPEB liability as a percentage of covered payroll	8.19%	8.05%	8.30%	8.10%	5.64%	5.56%
Plan fiduciary net position as a percentage of the total GLI OPEB liability	48.86%	51.22%	52.00%	52.64%	67.45%	67.21%

*Information is presented only for those years for which it is available.*

**Schedule of Employer OPEB Contributions – Group Life Insurance Program**

<b>Fiscal Year</b>	<b>Contractually Required Contribution</b>	<b>Contributions in Relation to Contractually Required Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2017	\$ 7,037	\$ 7,037	-	\$ 1,342,834	0.52%
2018	6,774	6,774	-	1,292,489	0.52%
2019	7,640	7,640	-	1,458,029	0.52%
2020	7,974	7,974	-	1,521,744	0.52%
2021	8,040	8,040	-	1,499,979	0.54%
2022	7,827	7,827	-	1,460,326	0.54%
2023	7,984	7,984	-	1,483,778	0.54%

*Information is presented only for those years for which it is available.*

**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
**June 30, 2023**

**Notes to Schedule of Employer’s Share of Net OPEB Liability and Schedule of Employer OPEB Contributions – Group Life Insurance Program**

*Changes of benefit terms* – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

*Changes of assumptions* – The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate (based on VRS Board action effective as of July 1, 2019). Changes to the actuarial assumptions are as follows:

**General State Employees**

- Mortality rates: Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: Adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each year age and service through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Line of Duty disability: no change
- Discount rate: decreased from no change

**Teachers**

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each age and service decrement through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change

**SPORS Employees**

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: increased rates for ages 55 to 61, 63, and 64 with 26 or more years of service; changed final retirement age from 65 to 70
- Withdrawal rates: decreased rate for 0 years of service and increased rates for 1 to 6 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty Disability: no change

**VaLORS Employees**

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020

**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
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- Retirement rates: increased rates at some younger ages, decreased at age 62, and changed final retirement age from 65 to 70
- Withdrawal rates: adjusted rates to better fit experience at each year age and service through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty Disability: no change

JRS Employees

- Mortality rates: review separately from State employees because exhibit fewer deaths. Update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: decreased rates for ages 60-66 and 70-72
- Withdrawal rates: no change
- Disability rates: no change
- Salary scale: reduce increases across all ages by 0.50%
- Discount rate: no change

Largest Ten Locality Employers – General Employees

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each age and service decrement through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

Non-Largest Ten Locality Employers – General Employees

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each age and service decrement through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

Largest Ten Locality Employers – Hazardous Duty Employees

- Mortality rates: update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP- 2020

**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
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- Retirement rates: adjusted rates to better fit experience and changed final retirement age from 65 to 70
- Withdrawal rates: decreased rates
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

Non-Largest Ten Locality Employers – Hazardous Duty Employees

- Mortality rates: update to PUB2010 public sector mortality tables. Increased disability life expectancy. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP- 2020
- Retirement rates: adjusted rates to better fit experience and changed final retirement age from 65 to 70
- Withdrawal rates: decreased rates and changed from rates based on age and service to rates based on service only to better fit experience and to be more consistent with Locals Top 10 Hazardous Duty
- Disability rates: no change
- Salary scale: no change
- Discount rate: no change
- Line of Duty disability: no change

**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
**June 30, 2023**

**Schedule of Employer's Share of Net OPEB Liability – Virginia Local Disability Program**

	<b>Plan Year Ended June 30,</b>					
	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>
Proportion of the net Virginia Local Disability Program (VLDP) OPEB liability	0.020%	0.019%	0.031%	0.033%	0.056%	0.045%
Proportionate share of the net VLDP OPEB liability (asset)	\$111	\$144	\$620	\$326	(\$151)	(\$264)
Covered payroll	\$36,057	\$45,402	\$94,727	\$121,776	\$224,276	\$210,615
Proportionate share of the net VLDP OPEB liability/asset as a percentage of covered payroll	0.31%	0.32%	0.65%	0.26%	0.07%	0.12%
Plan fiduciary net position as a percentage of the total VLDP OPEB liability/asset	38.4%	51.2%	49.2%	76.8%	119.6%	107.9%

*Information is presented only for those years for which it is available.*

**Schedule of Employer OPEB Contributions – Virginia Local Disability Program**

<b>Fiscal Year</b>	<b>Contractually Required Contribution</b>	<b>Contributions in Relation to Contractually Required Contribution</b>	<b>Contribution Deficiency (Excess)</b>	<b>Covered Payroll</b>	<b>Contributions as a Percentage of Covered Payroll</b>
2017	\$ 216	\$ 216	-	\$ 36,057	0.60%
2018	272	272	-	45,402	0.60%
2019	682	682	-	94,727	0.72%
2020	877	877	-	121,776	0.72%
2021	1,861	1,861	-	224,276	0.83%
2022	1,748	1,748	-	210,615	0.83%
2023	2,367	2,367	-	278,417	0.85%

*Information is presented only for those years for which it is available.*

**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
**June 30, 2023**

**Notes to Schedule of Employer's Share of Net OPEB Liability and Schedule of Employer OPEB Contributions – Virginia Local Disability Program**

*Changes of benefit terms* – There have been no actuarially material changes to the System benefit provisions since the prior actuarial valuation.

*Changes of assumptions* – The actuarial assumptions used in the June 30, 2020, valuation were based on the results of an actuarial experience study for the period from July 1, 2016, through June 30, 2020, except the change in the discount rate (based on VRS Board action effective as of July 1, 2019). Changes to the actuarial assumptions are as follows:

**Largest Ten Locality Employers – General and Non-Hazardous Duty Employees**

- Mortality rates: update to PUB2010 public sector mortality tables. For future mortality improvements, replace load with a modified Mortality Improvement Scale MP-2020
- Retirement rates: adjusted rates to better fit experience for Plan 1; set separate rates based on experience for Plan 2/Hybrid; changed final retirement age from 75 to 80 for all
- Withdrawal rates: adjusted rates to better fit experience at each year age and service decrement through 9 years of service
- Disability rates: no change
- Salary scale: no change
- Line of Duty Disability: no change
- Discount rate: no change



**Virginia Resources Authority**  
**Required Supplementary Information (Unaudited)**  
**June 30, 2023**

**Schedule of Changes in Net OPEB Liability and Related Ratios – Retiree Healthcare Plan**

	<b>Plan Year Ended June 30,</b>				
	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
<b>Total OPEB Liability</b>					
Service cost	\$ -	\$ -	\$ 15,985	\$ 15,504	\$ 15,504
Interest	-	-	3,702	3,642	5,237
Effect of economic/demographic gains or losses	-	-	-	(8,228)	(23,875)
Changes of assumptions	101,505	50,009	(16,502)	(33,179)	(2,273)
Benefit payments, including refunds	-	-	-	-	-
Net change	101,505	50,009	3,185	(22,261)	(5,407)
Total OPEB liability, beginning	\$ -	\$ 101,505	\$ 151,514	\$ 154,699	\$ 132,438
Total OPEB liability, ending (a)	<u>\$ 101,505</u>	<u>\$ 151,514</u>	<u>\$ 154,699</u>	<u>\$ 132,438</u>	<u>\$ 127,031</u>
<b>Plan Fiduciary Net Position</b>					
Contributions – employer	\$ -	\$ -	\$ -	\$ -	\$ -
Contributions – employee	-	-	-	-	-
Net investment income	-	-	-	-	-
Benefit payments, including refunds	-	-	-	-	-
Administrative expense	-	-	-	-	-
Other changes	-	-	-	-	-
Net change	-	-	-	-	-
Plan fiduciary net position, beginning	\$ -	\$ -	\$ -	\$ -	\$ -
Plan fiduciary net position, ending (b)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
<b>Net OPEB Liability (a)-(b)</b>	\$ 101,505	\$ 151,514	\$ 154,699	\$ 132,438	\$ 127,031
Plan fiduciary net position as a percentage of the total pension liability	NA	NA	NA	NA	NA
Covered-employee payroll	\$1,458,029	\$1,521,744	\$1,499,979	\$1,460,326	\$1,483,778
Net OPEB liability as a percentage of covered-employee payroll	6.96%	9.96%	10.31%	9.07%	8.56%

*Information is presented only for those years for which it is available.*

**Notes to Schedule of Changes in Net OPEB Liability and Related Ratios – Retiree Healthcare Plan**

The Retiree Healthcare Plan became effective July 1, 2018. Benefits are paid on a pay-as-you-go basis and there are no plan assets set aside in trust.

**Virginia Resources Authority**  
**Combining Schedule of Net Position**  
**June 30, 2023**

	General	Virginia Revolving Loan Fund Accounts		Airport	Bond	Transportation	Dam Safety &	Tobacco	Brownfields &	Total
	Accounts	Water Facilities	Water Supply							
<b>Assets</b>										
Current assets										
Cash	\$ 608,805	\$ 8,417,908	\$ 1,866,443	\$ 267,989	\$ 3,774	\$ 1,106,202	\$ -	\$ 12,505	\$ 343,267	\$ 12,626,893
Cash equivalents	6,047,260	189,759,381	13,117,737	11,580,199	4,720,953	-	235,670,796	4,686,895	3,994,824	469,578,045
Investments	1,651,723	84,867,446	7,097,794	665,942	540,872	-	1,366,598	-	-	96,190,375
Loans receivable - current portion	-	123,099,037	11,440,747	3,418,200	225,720,000	-	-	142,083	-	363,820,067
Receivables:										
Investment interest	169,557	2,254,653	492,490	24,424	476,703	-	43,867	-	-	3,461,694
Loan interest	-	6,815,089	763,407	127,166	23,733,615	-	-	9,629	-	31,448,906
Loan administrative fees	6,617	938,258	446,552	-	778,179	-	-	-	-	2,169,606
Federal funds	-	-	11,434,030	-	-	-	-	-	-	11,434,030
Other	-	-	2,286,800	-	-	-	-	-	-	2,286,800
Other	74,392	-	-	-	-	-	-	-	-	74,392
Total current assets	8,558,354	416,151,772	48,946,000	16,083,920	255,974,096	1,106,202	237,081,261	4,851,112	4,338,091	993,090,808
Noncurrent assets										
Investments - non-current	28,699,110	306,272,160	79,730,974	3,236,778	84,797,426	-	5,611,715	-	-	508,348,163
Loans receivable - non-current	-	1,313,574,177	223,677,811	17,438,131	2,474,088,016	-	-	1,465,831	-	4,030,243,966
Capital assets, net	1,186,245	-	-	-	-	-	-	-	-	1,186,245
Net pension asset	476,752	-	-	-	-	-	-	-	-	476,752
Total noncurrent assets	30,362,107	1,619,846,337	303,408,785	20,674,909	2,558,885,442	-	5,611,715	1,465,831	-	4,540,255,126
Total assets	38,920,461	2,035,998,109	352,354,785	36,758,829	2,814,859,538	1,106,202	242,692,976	6,316,943	4,338,091	5,533,345,934
<b>Deferred Outflows of Resources</b>										
Deferred outflows - pension	103,548	-	-	-	-	-	-	-	-	103,548
Deferred outflows - OPEB	23,362	-	-	-	-	-	-	-	-	23,362
Deferred loss on refunding	-	9,646,138	-	-	24,100,701	-	-	-	-	33,746,839
Total deferred outflows of resources	126,910	9,646,138	-	-	24,100,701	-	-	-	-	33,873,749
Total assets and deferred outflows of resources	\$ 39,047,371	\$ 2,045,644,247	\$ 352,354,785	\$ 36,758,829	\$ 2,838,960,239	\$ 1,106,202	\$ 242,692,976	\$ 6,316,943	\$ 4,338,091	\$ 5,567,219,683
<b>Liabilities</b>										
Current liabilities										
Bonds payable - current	\$ -	\$ 45,006,898	\$ 346,068	\$ -	\$ 181,148,816	\$ -	\$ -	\$ -	\$ -	\$ 226,501,782
Accrued interest	-	4,307,096	375,259	-	16,137,201	-	-	-	-	20,819,556
Due to (from) other accounts	( 633,598 )	415,955	194,749	( 14,553 )	-	-	37,447	-	-	-
Agency funds	-	740,238	97,461	34,417	-	1,106,202	-	2,997,333	-	4,975,651
Accounts payable and other liabilities	401,328	2,440,750	519,272	267,989	-	-	-	21,104	-	3,650,443
Total current liabilities	(232,270)	52,910,937	1,532,809	287,853	197,286,017	1,106,202	37,447	3,018,437	-	255,947,432
Noncurrent liabilities										
Net OPEB liability	207,923	-	-	-	-	-	-	-	-	207,923
Bonds payable - noncurrent	-	400,644,344	48,754,808	-	2,616,602,619	-	-	-	-	3,066,001,771
Other accrued liabilities	1,010,860	-	-	-	-	-	-	-	-	1,010,860
Total noncurrent liabilities	1,218,783	400,644,344	48,754,808	-	2,616,602,619	-	-	-	-	3,067,220,554
Total liabilities	986,513	453,555,281	50,287,617	287,853	2,813,888,636	1,106,202	37,447	3,018,437	-	3,323,167,986
<b>Deferred Inflows of Resources</b>										
Deferred inflows - pension	201,082	-	-	-	-	-	-	-	-	201,082
Deferred inflows - OPEB	25,836	-	-	-	-	-	-	-	-	25,836
Deferred gain from localities on refunding	-	-	-	-	28,216,983	-	-	-	-	28,216,983
Total deferred inflows of resources	226,918	-	-	-	28,216,983	-	-	-	-	28,443,901
<b>Net position</b>										
Invested in capital assets	837	-	-	-	-	-	-	-	-	837
Restricted:										
Net pension asset	476,752	-	-	-	-	-	-	-	-	476,752
Loan programs	-	1,592,088,966	302,067,168	36,470,976	( 3,145,380 )	-	242,655,529	3,298,506	4,338,091	2,177,773,856
Operating reserve	7,887,872	-	-	-	-	-	-	-	-	7,887,872
Unrestricted	29,468,479	-	-	-	-	-	-	-	-	29,468,479
Total net position	37,833,940	1,592,088,966	302,067,168	36,470,976	(3,145,380)	-	242,655,529	3,298,506	4,338,091	2,215,607,796
Total liabilities, deferred inflows of resources, and net position	\$ 39,047,371	\$ 2,045,644,247	\$ 352,354,785	\$ 36,758,829	\$ 2,838,960,239	\$ 1,106,202	\$ 242,692,976	\$ 6,316,943	\$ 4,338,091	\$ 5,567,219,683

**Virginia Resources Authority**  
**Combining Schedule of Revenues, Expenses, and Changes in Net Position**  
**Year Ended June 30, 2023**

	General Accounts	Virginia Revolving Loan Fund Accounts		Airport Accounts	Bond Accounts	Transportation Infrastructure Bank	Dam Safety & CFPF Accounts	Tobacco Commission Accounts	Brownfields & Miscellaneous Accounts	Total
		Water Facilities	Water Supply							
<b>Operating revenues</b>										
Interest on loans	\$ -	\$ 15,074,237	\$ 2,375,078	\$ 431,288	\$ 75,978,088	\$ -	\$ -	\$ 39,464	\$ -	\$ 93,898,155
Investment income	458,280	12,760,214	1,515,402	408,796	2,422,327	-	8,325,662	69,220	130,189	26,090,090
Bond administrative fees	-	-	-	-	3,174,839	-	-	-	-	3,174,839
Loan administrative fees	26,636	1,768,529	1,331,544	-	-	-	-	-	-	3,126,709
Loan origination revenue	-	-	-	-	2,261,526	-	-	-	-	2,261,526
Other income	64,545	309	-	-	-	-	-	-	-	64,854
<b>Total operating revenues</b>	<b>549,461</b>	<b>29,603,289</b>	<b>5,222,024</b>	<b>840,084</b>	<b>83,836,780</b>	<b>-</b>	<b>8,325,662</b>	<b>108,684</b>	<b>130,189</b>	<b>128,616,173</b>
<b>Operating expenses</b>										
Interest expense	27,312	14,984,350	1,066,332	-	79,225,765	-	-	-	-	95,303,759
Bond issuance costs	-	132,518	-	-	2,014,338	-	-	-	-	2,146,856
Grants to local governments	-	983,193	-	-	-	-	2,956,288	-	1,895,575	5,835,056
Principal Forgiveness loans to local governments	-	3,265,938	5,789,581	-	-	-	-	-	-	9,055,519
Personnel services	611,948	802,743	399,361	25,898	-	-	60,030	-	-	1,899,980
General operating	195,315	374,368	145,854	10,991	1,799	-	15,936	6,980	97,090	848,333
Depreciation expense and amortization	221,863	-	-	-	-	-	-	-	-	221,863
Contractual services	222,272	255,910	1,067,692	9,104	-	-	15,447	-	-	1,570,425
<b>Total operating expenses</b>	<b>1,278,710</b>	<b>20,799,020</b>	<b>8,468,820</b>	<b>45,993</b>	<b>81,241,902</b>	<b>-</b>	<b>3,047,701</b>	<b>6,980</b>	<b>1,992,665</b>	<b>116,881,791</b>
<b>Operating income (loss)</b>	<b>(729,249)</b>	<b>8,804,269</b>	<b>(3,246,796)</b>	<b>794,091</b>	<b>2,594,878</b>	<b>-</b>	<b>5,277,961</b>	<b>101,704</b>	<b>(1,862,476)</b>	<b>11,734,382</b>
<b>Nonoperating revenues</b>										
Contributions from other governments	-	68,730,044	17,433,909	-	-	-	112,085,171	-	2,250,000	200,499,124
Federal interest subsidy	-	-	-	-	1,026,979	-	-	-	-	1,026,979
<b>Nonoperating expenses</b>										
Federal interest subsidy passthrough	-	-	-	-	(1,000,047)	-	-	-	-	(1,000,047)
<b>Income (loss) before transfers</b>	<b>(729,249)</b>	<b>77,534,313</b>	<b>14,187,113</b>	<b>794,091</b>	<b>2,621,810</b>	<b>-</b>	<b>117,363,132</b>	<b>101,704</b>	<b>387,524</b>	<b>212,260,438</b>
<b>Operating transfers</b>	<b>3,318,423</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(3,318,423)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>
<b>Change in net position</b>	<b>2,589,174</b>	<b>77,534,313</b>	<b>14,187,113</b>	<b>794,091</b>	<b>(696,613)</b>	<b>-</b>	<b>117,363,132</b>	<b>101,704</b>	<b>387,524</b>	<b>212,260,438</b>
<b>Total net position - beginning</b>	<b>35,244,766</b>	<b>1,514,554,653</b>	<b>287,880,055</b>	<b>35,676,885</b>	<b>(2,448,767)</b>	<b>-</b>	<b>125,292,397</b>	<b>3,196,802</b>	<b>3,950,567</b>	<b>2,003,347,358</b>
<b>Total net position - ending</b>	<b>\$ 37,833,940</b>	<b>\$ 1,592,088,966</b>	<b>\$ 302,067,168</b>	<b>\$ 36,470,976</b>	<b>\$ (3,145,380)</b>	<b>\$ -</b>	<b>\$ 242,655,529</b>	<b>\$ 3,298,506</b>	<b>\$ 4,338,091</b>	<b>\$ 2,215,607,796</b>

**Virginia Resources Authority**  
**Combining Schedule of Cash Flows**  
**Year Ended June 30, 2023**

	General Accounts	Virginia Revolving Loan Fund Accounts		Airport Accounts	Bond Accounts	Transportation Infrastructure Bank	Dam Safety & CFPF Accounts	Tobacco Commission Accounts	Brownfields & Miscellaneous Accounts	Total
		Water Facilities	Water Supply							
<b>Cash flows from operating activities</b>										
Cash payments to localities for loans	\$ -	\$ (194,402,674)	\$ (23,554,027)	\$ (457,333)	\$ (87,792,354)	\$ -	\$ -	\$ -	\$ -	\$ (306,206,388)
Principal repayments from localities on loans	-	130,405,354	9,149,839	4,081,584	153,450,000	-	-	116,934	-	297,203,711
Interest received on loans	(6,617)	13,992,454	2,593,927	456,317	100,250,465	-	-	41,023	-	117,327,569
Loan origination fees received	-	-	-	-	2,261,526	-	-	-	-	2,261,526
Bond administrative fees received	-	-	-	-	3,199,424	-	-	-	-	3,199,424
Loan administrative fees received	26,636	1,512,383	1,328,684	-	-	-	-	-	-	2,867,703
Cash received from other income	64,545	309	-	-	-	-	-	-	-	64,854
Cash payments for salaries and related benefits	(588,824)	(802,743)	(399,361)	(25,898)	-	-	(60,030)	-	-	(1,876,856)
Cash payments for general operating expenses	(156,303)	(365,284)	(74,175)	(9,675)	-	-	(15,936)	-	(95,625)	(716,998)
Cash payments for contractual services	(222,686)	(255,910)	(1,067,692)	(9,104)	-	-	(15,447)	-	-	(1,570,839)
Cash payments for operating grants	-	(983,193)	-	-	-	-	(2,956,288)	-	(1,895,575)	(5,835,056)
Cash payments for principal forgiveness loans	-	(3,265,938)	(5,789,581)	-	-	-	-	-	-	(9,055,519)
Interest paid on bonds and loans	-	(17,541,274)	(1,517,900)	-	(102,940,672)	-	-	-	-	(121,999,846)
Agency funds received (disbursed)	-	-	-	-	-	1,106,202	-	-	-	1,106,202
Interfund activity	(157,138)	57,583	122,269	(22,376)	-	-	(338)	-	-	-
<b>Net cash used in operating activities</b>	<b>(1,040,387)</b>	<b>(71,648,933)</b>	<b>(19,208,017)</b>	<b>4,013,515</b>	<b>68,428,389</b>	<b>1,106,202</b>	<b>(3,048,039)</b>	<b>157,957</b>	<b>(1,991,200)</b>	<b>(23,230,513)</b>
<b>Cash flows from noncapital financing activities</b>										
Proceeds from sale of bonds	-	98,000,000	-	-	89,515,902	-	-	-	-	187,515,902
Bond issuance costs	-	(132,518)	-	-	(2,014,338)	-	-	-	-	(2,146,856)
Principal paid on bonds and loans	-	(42,640,000)	-	-	(155,530,000)	-	-	-	-	(198,170,000)
Proceeds from interest subsidy	-	-	-	-	1,026,979	-	-	-	-	1,026,979
Cash payments to localities for interest subsidy	-	-	-	-	(1,000,047)	-	-	-	-	(1,000,047)
Contributions from other governments	-	69,972,596	6,934,457	-	-	-	112,085,171	-	2,250,000	191,242,224
Cash received (paid) from other accounts	3,318,423	-	-	-	(3,318,423)	-	-	-	-	-
<b>Net cash provided by (used in) noncapital financing activities</b>	<b>3,318,423</b>	<b>125,200,078</b>	<b>6,934,457</b>	<b>-</b>	<b>(71,319,927)</b>	<b>-</b>	<b>112,085,171</b>	<b>-</b>	<b>2,250,000</b>	<b>178,468,202</b>
<b>Cash flows from capital and financing related activities</b>										
Purchase of office equipment	(18,138)	-	-	-	-	-	-	-	-	(18,138)
Lease payments	(193,391)	-	-	-	-	-	-	-	-	(193,391)
<b>Net cash used in noncapital financing activities</b>	<b>(211,529)</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>(211,529)</b>
<b>Cash flows from investing activities</b>										
Purchase of investments	(18,130,256)	(209,505,669)	(49,467,391)	(2,049,010)	(1,858,053)	-	(3,517,561)	-	-	(284,527,940)
Proceeds from sales or maturities of investments	17,586,014	166,173,516	50,316,822	1,985,935	4,604,066	-	3,293,919	-	-	243,960,272
Interest received on investments - net	668,952	14,509,727	747,126	434,551	3,130,911	-	8,378,590	62,240	128,724	28,060,821
<b>Net cash provided by (used in) investing activities</b>	<b>124,710</b>	<b>(28,822,426)</b>	<b>1,596,557</b>	<b>371,476</b>	<b>5,876,924</b>	<b>-</b>	<b>8,154,948</b>	<b>62,240</b>	<b>128,724</b>	<b>(12,506,847)</b>
<b>Net increase (decrease) in cash and cash equivalents</b>	<b>2,191,217</b>	<b>24,728,719</b>	<b>(10,677,003)</b>	<b>4,384,991</b>	<b>2,985,386</b>	<b>1,106,202</b>	<b>117,192,080</b>	<b>220,197</b>	<b>387,524</b>	<b>142,519,313</b>
<b>Cash and cash equivalents</b>										
<b>Beginning of year</b>	<b>4,464,848</b>	<b>173,448,570</b>	<b>25,661,183</b>	<b>7,463,197</b>	<b>1,739,341</b>	<b>-</b>	<b>118,478,716</b>	<b>4,479,203</b>	<b>3,950,567</b>	<b>339,685,625</b>
<b>End of year</b>	<b>\$ 6,656,065</b>	<b>\$ 198,177,289</b>	<b>\$ 14,984,180</b>	<b>\$ 11,848,188</b>	<b>\$ 4,724,727</b>	<b>\$ 1,106,202</b>	<b>\$ 235,670,796</b>	<b>\$ 4,699,400</b>	<b>\$ 4,338,091</b>	<b>\$ 482,204,938</b>
<b>Reconciliation to the Statement of Net Position</b>										
Cash	\$ 608,805	\$ 8,417,908	\$ 1,866,443	\$ 267,989	\$ 3,774	\$ 1,106,202	\$ -	\$ 12,505	\$ 343,267	\$ 12,626,893
Cash Equivalents	6,047,260	189,759,381	13,117,737	11,580,199	4,720,953	-	235,670,796	4,686,895	3,994,824	469,578,045
	<b>\$ 6,656,065</b>	<b>\$ 198,177,289</b>	<b>\$ 14,984,180</b>	<b>\$ 11,848,188</b>	<b>\$ 4,724,727</b>	<b>\$ 1,106,202</b>	<b>\$ 235,670,796</b>	<b>\$ 4,699,400</b>	<b>\$ 4,338,091</b>	<b>\$ 482,204,938</b>

**Virginia Resources Authority**  
**Combining Schedule of Cash Flows (Continued)**  
**Year Ended June 30, 2023**

	General Accounts	Virginia Revolving Loan Fund Accounts		Airport Accounts	Bond Accounts	Transportation Infrastructure Bank	Dam Safety & CFPF Accounts	Tobacco Commission Accounts	Brownfields & Miscellaneous Accounts	Total
		Water Facilities	Water Supply							
<b>Reconciliation of operating income (loss)</b>										
<b>to net cash provided by (used in) operating activities</b>										
Operating income (loss)	(729,249)	8,804,269	(3,246,796)	794,091	2,594,878	-	5,277,961	101,704	(1,862,476)	11,734,382
Depreciation and amortization expense	221,863	-	-	-	-	-	-	-	-	221,863
Pension expense	43,875	-	-	-	-	-	-	-	-	43,875
Pension contributions subsequent to the measurement date	(71,221)	-	-	-	-	-	-	-	-	(71,221)
OPEB expense	(4,434)	-	-	-	-	-	-	-	-	(4,434)
OPEB contributions subsequent to the measurement date	(10,351)	-	-	-	-	-	-	-	-	(10,351)
Interest on investments	(458,280)	(12,746,982)	(1,443,723)	(408,796)	(2,420,528)	-	(8,325,662)	(62,240)	(128,724)	(25,994,935)
Bond issuance cost	-	132,518	-	-	2,014,338	-	-	-	-	2,146,856
Interest, amortization and accretion - net	27,312	(5,684,271)	(451,568)	-	342,465	-	-	-	-	(5,766,062)
Effect of changes in operating assets and liabilities:										
Loans receivable	-	(63,963,583)	(14,404,188)	3,447,837	65,657,646	-	-	116,934	-	(9,145,354)
Loan interest receivable	(6,617)	(1,119,668)	218,849	8,073	689,747	-	-	9,352	-	(200,264)
Loan administrative fee receivable	-	(256,146)	(2,860)	-	24,585	-	-	-	-	(234,421)
Other assets	89,807	-	-	-	-	-	-	-	-	89,807
Deferred charges	-	3,127,347	-	-	(474,742)	-	-	-	-	2,652,605
Accounts payable and other liabilities	14,046	-	-	194,686	-	1,106,202	-	(7,793)	-	1,307,141
Due to other funds	(157,138)	57,583	122,269	(22,376)	-	-	(338)	-	-	-
<b>Net cash provided by (used in) operating activities</b>	<b>\$ (1,040,387)</b>	<b>\$ (71,648,933)</b>	<b>\$ (19,208,017)</b>	<b>\$ 4,013,515</b>	<b>\$ 68,428,389</b>	<b>\$ 1,106,202</b>	<b>\$ (3,048,039)</b>	<b>\$ 157,957</b>	<b>\$ (1,991,200)</b>	<b>\$ (23,230,513)</b>
<b>Schedule of non-cash activities</b>										
Change in fair value of assets	\$ 192,967	\$ 843,300	\$ 386,259	\$ (11,371)	\$ (688,603)	\$ -	\$ (51,639)	\$ -	\$ -	\$ 670,913

**Virginia Resources Authority**  
**Combining Schedule of Net Position**  
**Virginia Revolving Loan Fund Accounts - Water Facilities**  
**June 30, 2023**

	Non-Pledged Accounts	Trust Estate Accounts	Agricultural Best Management Practices Account	Combined Sewer Overflow Fund Account	State Match Accounts	Administrative Fee Accounts	Total
<b>Assets</b>							
Current assets							
Cash	\$ 7,970,046	\$ -	\$ 334,374	\$ -	\$ -	\$ 113,488	\$ 8,417,908
Cash equivalents	170,371,475	2,885,572	5,022,291	2,747,056	6,929,475	1,803,512	189,759,381
Investments	3,425,766	79,939,547	687,044	-	-	815,089	84,867,446
Loans receivable, net - current portion	19,140,087	101,285,809	2,673,141	-	-	-	123,099,037
Receivables:							
Investment interest	1,912,190	264,911	43,624	-	-	33,928	2,254,653
Loan interest	1,253,122	5,546,616	15,351	-	-	-	6,815,089
Loan administrative fees	-	-	-	-	-	938,258	938,258
Total current assets	<u>204,072,686</u>	<u>189,922,455</u>	<u>8,775,825</u>	<u>2,747,056</u>	<u>6,929,475</u>	<u>3,704,275</u>	<u>416,151,772</u>
Noncurrent assets							
Investments - non-current	277,081,430	16,232,429	7,577,586	-	-	5,380,715	306,272,160
Loans receivable - non-current	397,494,209	912,769,342	3,310,626	-	-	-	1,313,574,177
Total noncurrent assets	<u>674,575,639</u>	<u>929,001,771</u>	<u>10,888,212</u>	<u>-</u>	<u>-</u>	<u>5,380,715</u>	<u>1,619,846,337</u>
Total assets	<u>878,648,325</u>	<u>1,118,924,226</u>	<u>19,664,037</u>	<u>2,747,056</u>	<u>6,929,475</u>	<u>9,084,990</u>	<u>2,035,998,109</u>
<b>Deferred Outflows of Resources</b>							
Deferred loss on refunding	-	9,646,138	-	-	-	-	9,646,138
Total assets and deferred outflows of resources	<u>\$ 878,648,325</u>	<u>\$ 1,128,570,364</u>	<u>\$ 19,664,037</u>	<u>\$ 2,747,056</u>	<u>\$ 6,929,475</u>	<u>\$ 9,084,990</u>	<u>\$ 2,045,644,247</u>
<b>Liabilities</b>							
Current liabilities							
Bonds payable - current	-	45,006,898	-	-	-	-	45,006,898
Accrued interest	-	4,307,096	-	-	-	-	4,307,096
Due to (from) other accounts	-	-	-	-	-	415,955	415,955
Agency funds	740,238	-	-	-	-	-	740,238
Accounts payable and other liabilities	2,433,239	-	-	-	-	7,511	2,440,750
Total current liabilities	<u>3,173,477</u>	<u>49,313,994</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>423,466</u>	<u>52,910,937</u>
Noncurrent liabilities							
Bonds payable - noncurrent	-	400,644,344	-	-	-	-	400,644,344
Total noncurrent liabilities	<u>-</u>	<u>400,644,344</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>400,644,344</u>
Total liabilities	<u>3,173,477</u>	<u>449,958,338</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>423,466</u>	<u>453,555,281</u>
<b>Net position</b>							
Restricted:							
Loan programs	875,474,848	678,612,026	19,664,037	2,747,056	6,929,475	8,661,524	1,592,088,966
Total net position	<u>875,474,848</u>	<u>678,612,026</u>	<u>19,664,037</u>	<u>2,747,056</u>	<u>6,929,475</u>	<u>8,661,524</u>	<u>1,592,088,966</u>
Total liabilities and net position	<u>\$ 878,648,325</u>	<u>\$ 1,128,570,364</u>	<u>\$ 19,664,037</u>	<u>\$ 2,747,056</u>	<u>\$ 6,929,475</u>	<u>\$ 9,084,990</u>	<u>\$ 2,045,644,247</u>

**Virginia Resources Authority**  
**Combining Schedule of Revenues, Expenses, and Changes in Net Position**  
**Virginia Revolving Loan Fund Accounts - Water Facilities**  
**Year Ended June 30, 2023**

	Non-Pledged Accounts	Trust Estate Accounts	Agricultural Best Management Practices Account	Combined Sewer Overflow Fund Account	State Match Accounts	Administrative Fee Accounts	Total
<b>Operating revenues</b>							
Interest on loans	\$ 2,228,428	\$ 12,878,233	\$ (32,424)	\$ -	\$ -	\$ -	\$ 15,074,237
Investment income	9,244,980	2,827,449	293,101	105,002	179,839	109,843	12,760,214
Loan administrative fees	-	-	-	-	-	1,768,529	1,768,529
Other income	-	-	309	-	-	-	309
<b>Total operating revenues</b>	<u>11,473,408</u>	<u>15,705,682</u>	<u>260,986</u>	<u>105,002</u>	<u>179,839</u>	<u>1,878,372</u>	<u>29,603,289</u>
<b>Operating expenses</b>							
Interest on bonds and loans	-	14,984,350	-	-	-	-	14,984,350
Bond issuance costs	-	132,518	-	-	-	-	132,518
Principal forgiveness loans to local governments	2,764,645	-	501,293	-	-	-	3,265,938
Grants to local governments	-	-	-	983,193	-	-	983,193
Personnel services	802,743	-	-	-	-	-	802,743
General operating	365,284	-	4,666	-	-	4,418	374,368
Contractual services	255,910	-	-	-	-	-	255,910
<b>Total operating expenses</b>	<u>4,188,582</u>	<u>15,116,868</u>	<u>505,959</u>	<u>983,193</u>	<u>-</u>	<u>4,418</u>	<u>20,799,020</u>
<b>Operating income (loss)</b>	<u>7,284,826</u>	<u>588,814</u>	<u>(244,973)</u>	<u>(878,191)</u>	<u>179,839</u>	<u>1,873,954</u>	<u>8,804,269</u>
<b>Nonoperating revenues</b>							
Contributions from other governments	57,356,285	-	-	983,192	10,390,567	-	68,730,044
<b>Income (loss) before transfers</b>	64,641,111	588,814	(244,973)	105,001	10,570,406	1,873,954	77,534,313
<b>Operating transfers</b>	<u>(42,042,269)</u>	<u>46,896,654</u>	<u>-</u>	<u>-</u>	<u>(3,642,400)</u>	<u>(1,211,985)</u>	<u>-</u>
<b>Change in net position</b>	22,598,842	47,485,468	(244,973)	105,001	6,928,006	661,969	77,534,313
<b>Total net position - beginning</b>	<u>852,876,006</u>	<u>631,126,558</u>	<u>19,909,010</u>	<u>2,642,055</u>	<u>1,469</u>	<u>7,999,555</u>	<u>1,514,554,653</u>
<b>Total net position - ending</b>	<u>\$ 875,474,848</u>	<u>\$ 678,612,026</u>	<u>\$ 19,664,037</u>	<u>\$ 2,747,056</u>	<u>\$ 6,929,475</u>	<u>\$ 8,661,524</u>	<u>\$ 1,592,088,966</u>

**Virginia Resources Authority**  
**Combining Schedule of Cash Flows**  
**Virginia Revolving Loan Fund Accounts - Water Facilities**  
**Year Ended June 30, 2023**

	Non-Pledged Accounts	Trust Estate Accounts	Agricultural Best Management Practices Account	Combined Sewer Overflow Fund Account	State Match Accounts	Administrative Fee Accounts	Total
<b>Cash flows from operating activities</b>							
Cash payments to localities for loans	\$ (117,911,949)	\$ (70,148,168)	\$ (6,342,557)	\$ -	\$ -	\$ -	(194,402,674)
Principal repayments from localities on loans	24,274,992	101,749,719	4,380,643	-	-	-	130,405,354
Interest received on loans	2,989,598	10,997,850	5,006	-	-	-	13,992,454
Loan administrative fees received	-	-	-	-	-	1,512,383	1,512,383
Cash received from other income	-	-	309	-	-	-	309
Cash payments for salaries and related benefits	(802,743)	-	-	-	-	-	(802,743)
Cash payments for general operating expenses	(365,284)	-	-	-	-	-	(365,284)
Cash payments for contractual services	(255,910)	-	-	-	-	-	(255,910)
Cash payments for operating grants	-	-	-	(983,193)	-	-	(983,193)
Cash payments for principal forgiveness loans	(2,764,645)	-	(501,293)	-	-	-	(3,265,938)
Interest paid on bonds and loans	-	(17,541,274)	-	-	-	-	(17,541,274)
Interfund activity	26,154,205	(26,153,486)	-	-	-	56,864	57,583
<b>Net cash provided by (used in) operating activities</b>	<u>(68,681,736)</u>	<u>(1,095,359)</u>	<u>(2,457,892)</u>	<u>(983,193)</u>	<u>-</u>	<u>1,569,247</u>	<u>(71,648,933)</u>
<b>Cash flows from noncapital financing activities</b>							
Proceeds from sale of bonds	-	98,000,000	-	-	-	-	98,000,000
Bond issuance costs	-	(132,518)	-	-	-	-	(132,518)
Principal paid on bonds and loans	-	(42,640,000)	-	-	-	-	(42,640,000)
Contributions from other governments	58,598,837	-	-	983,192	10,390,567	-	69,972,596
Cash received (paid) from other accounts	62,897,039	(58,042,654)	-	-	(3,642,400)	(1,211,985)	-
<b>Net cash provided by (used in) noncapital financing activities</b>	<u>121,495,876</u>	<u>(2,815,172)</u>	<u>-</u>	<u>983,192</u>	<u>6,748,167</u>	<u>(1,211,985)</u>	<u>125,200,078</u>
<b>Cash flows from investing activities</b>							
Purchase of investments	(183,797,386)	(18,000,326)	(4,476,011)	-	-	(3,231,946)	(209,505,669)
Proceeds from sales or maturities of investments	139,198,368	19,635,799	4,321,888	-	-	3,017,461	166,173,516
Interest received on investments - net	10,253,662	3,499,070	344,491	105,002	179,839	127,663	14,509,727
<b>Net cash provided by (used in) investing activities</b>	<u>(34,345,356)</u>	<u>5,134,543</u>	<u>190,368</u>	<u>105,002</u>	<u>179,839</u>	<u>(86,822)</u>	<u>(28,822,426)</u>
<b>Net increase (decrease) in cash and cash equivalents</b>	18,468,784	1,224,012	(2,267,524)	105,001	6,928,006	270,440	24,728,719
<b>Cash and cash equivalents</b>							
<b>Beginning of year</b>	<u>159,872,737</u>	<u>1,661,560</u>	<u>7,624,189</u>	<u>2,642,055</u>	<u>1,469</u>	<u>1,646,560</u>	<u>173,448,570</u>
<b>End of year</b>	<u>\$ 178,341,521</u>	<u>\$ 2,885,572</u>	<u>\$ 5,356,665</u>	<u>\$ 2,747,056</u>	<u>\$ 6,929,475</u>	<u>\$ 1,917,000</u>	<u>198,177,289</u>
<b>Reconciliation to the Statement of Net Position</b>							
Cash	\$ 7,970,046	\$ -	\$ 334,374	\$ -	\$ -	\$ 113,488	8,417,908
Cash Equivalents	170,371,475	2,885,572	5,022,291	2,747,056	6,929,475	1,803,512	189,759,381
	<u>\$ 178,341,521</u>	<u>\$ 2,885,572</u>	<u>\$ 5,356,665</u>	<u>\$ 2,747,056</u>	<u>\$ 6,929,475</u>	<u>\$ 1,917,000</u>	<u>198,177,289</u>



**Virginia Resources Authority**  
**Combining Schedule of Cash Flows (Continued)**  
**Virginia Revolving Loan Fund Accounts - Water Facilities**  
**Year Ended June 30, 2023**

	<u>Non-Pledged Accounts</u>	<u>Trust Estate Accounts</u>	<u>Agricultural Best Management Practices Account</u>	<u>Combined Sewer Overflow Fund Account</u>	<u>State Match Accounts</u>	<u>Administrative Fee Accounts</u>	<u>Total</u>
<b>Reconciliation of operating income (loss)</b>							
<b>to net cash provided by (used in) operating activities</b>							
Operating income (loss)	7,284,826	588,814	(244,973)	(878,191)	179,839	1,873,954	8,804,269
Interest on investments	(9,244,980)	(2,827,449)	(284,287)	(105,002)	(179,839)	(105,425)	(12,746,982)
Bond issuance cost	-	132,518	-	-	-	-	132,518
Interest, amortization and accretion - net	-	(5,684,271)	-	-	-	-	(5,684,271)
Effect of changes in operating assets and liabilities:							
Loans receivable	(93,636,957)	31,601,551	(1,928,177)	-	-	-	(63,963,583)
Loan interest receivable	761,170	(1,880,383)	(455)	-	-	-	(1,119,668)
Loan administrative fee receivable	-	-	-	-	-	(256,146)	(256,146)
Deferred charges	-	3,127,347	-	-	-	-	3,127,347
Due to other funds	26,154,205	(26,153,486)	-	-	-	56,864	57,583
<b>Net cash provided by (used in) operating activities</b>	<u>\$ (68,681,736)</u>	<u>\$ (1,095,359)</u>	<u>\$ (2,457,892)</u>	<u>\$ (983,193)</u>	<u>\$ -</u>	<u>\$ 1,569,247</u>	<u>(71,648,933)</u>
<b>Schedule of non-cash activities</b>							
Change in fair value of assets	\$ 801,748	\$ -	\$ 22,509	\$ -	\$ -	\$ 19,043	843,300

**Virginia Resources Authority**  
**Combining Schedule of Net Position**  
**Virginia Revolving Loan Fund Accounts - Water Supply**  
**June 30, 2023**

	Non-Pledged Accounts	Trust Estate Accounts	State SRF Accounts	Administrative Accounts	Administrative Fee Accounts	Total
<b>Assets</b>						
Current assets						
Cash	\$ 1,333,416	\$ -	\$ 81,372	-	\$ 451,655	\$ 1,866,443
Cash equivalents	10,241,969	2,387	105,469	-	2,767,912	13,117,737
Investments	6,592,794	505,000	-	-	-	7,097,794
Loans receivable - current portion	8,225,688	3,215,059	-	-	-	11,440,747
Receivables:						
Investment interest	492,298	192	-	-	-	492,490
Loan interest	386,855	376,552	-	-	-	763,407
Loan administrative fees	-	-	-	-	446,552	446,552
Federal funds	11,434,030	-	-	-	-	11,434,030
Other	2,286,800	-	-	-	-	2,286,800
Total current assets	<u>40,993,850</u>	<u>4,099,190</u>	<u>186,841</u>	<u>-</u>	<u>3,666,119</u>	<u>48,946,000</u>
Noncurrent assets						
Investments - non-current	79,730,974	-	-	-	-	79,730,974
Loans receivable - non-current	143,061,630	80,616,181	-	-	-	223,677,811
Total noncurrent assets	<u>222,792,604</u>	<u>80,616,181</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>303,408,785</u>
Total assets	<u>\$ 263,786,454</u>	<u>\$ 84,715,371</u>	<u>\$ 186,841</u>	<u>-</u>	<u>\$ 3,666,119</u>	<u>\$ 352,354,785</u>
<b>Liabilities</b>						
Current liabilities						
Bonds payable - current	-	346,068	-	-	-	346,068
Accrued interest	-	375,259	-	-	-	375,259
Due to (from) other accounts	-	-	-	-	194,749	194,749
Agency funds	97,461	-	-	-	-	97,461
Accounts payable and other liabilities	453,940	-	-	-	65,332	519,272
Total current liabilities	<u>551,401</u>	<u>721,327</u>	<u>-</u>	<u>-</u>	<u>260,081</u>	<u>1,532,809</u>
Noncurrent liabilities						
Bonds payable - noncurrent	-	48,754,808	-	-	-	48,754,808
Total noncurrent liabilities	<u>-</u>	<u>48,754,808</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>48,754,808</u>
Total liabilities	<u>551,401</u>	<u>49,476,135</u>	<u>-</u>	<u>-</u>	<u>260,081</u>	<u>50,287,617</u>
<b>Net position</b>						
Restricted:						
Loan programs	263,235,053	35,239,236	186,841	-	3,406,038	302,067,168
Total net position	<u>263,235,053</u>	<u>35,239,236</u>	<u>186,841</u>	<u>-</u>	<u>3,406,038</u>	<u>302,067,168</u>
Total liabilities and net position	<u>\$ 263,786,454</u>	<u>\$ 84,715,371</u>	<u>\$ 186,841</u>	<u>-</u>	<u>\$ 3,666,119</u>	<u>\$ 352,354,785</u>

**Virginia Resources Authority**  
**Combining Schedule of Revenues, Expenses, and Changes in Net Position**  
**Virginia Revolving Loan Fund Accounts - Water Supply**  
**Year Ended June 30, 2023**

	Non-Pledged Accounts	Trust Estate Accounts	State SRF Accounts	Administrative Accounts	Administrative Fee Accounts	Total
<b>Operating revenues</b>						
Interest on loans	\$ 1,141,544	\$ 1,233,534	\$ -	-	-	\$ 2,375,078
Investment income	1,389,608	5,535	4,845	-	115,414	1,515,402
Loan administrative fees	-	-	-	-	1,331,544	1,331,544
<b>Total operating revenues</b>	<u>2,531,152</u>	<u>1,239,069</u>	<u>4,845</u>	<u>-</u>	<u>1,446,958</u>	<u>5,222,024</u>
<b>Operating expenses</b>						
Interest on bonds and loans	-	1,066,332	-	-	-	1,066,332
Principal forgiveness loans to local governments	5,789,581	-	-	-	-	5,789,581
Personnel services	-	-	-	399,361	-	399,361
General operating	71,060	-	619	74,175	-	145,854
Contractual services	-	-	-	1,067,692	-	1,067,692
<b>Total operating expenses</b>	<u>5,860,641</u>	<u>1,066,332</u>	<u>619</u>	<u>1,541,228</u>	<u>-</u>	<u>8,468,820</u>
<b>Operating income (loss)</b>	<u>(3,329,489)</u>	<u>172,737</u>	<u>4,226</u>	<u>( 1,541,228 )</u>	<u>1,446,958</u>	<u>(3,246,796)</u>
<b>Nonoperating revenues</b>						
Contributions from other governments	17,433,909	-	-	-	-	17,433,909
<b>Income (loss) before transfers</b>	14,104,420	172,737	4,226	( 1,541,228 )	1,446,958	14,187,113
<b>Operating transfers</b>	<u>(9,673,409)</u>	<u>9,672,257</u>	<u>-</u>	<u>1,541,228</u>	<u>(1,540,076)</u>	<u>-</u>
<b>Change in net position</b>	4,431,011	9,844,994	4,226	-	(93,118)	14,187,113
<b>Total net position - beginning</b>	258,804,042	25,394,242	182,615	-	3,499,156	287,880,055
<b>Total net position - ending</b>	<u>\$ 263,235,053</u>	<u>\$ 35,239,236</u>	<u>\$ 186,841</u>	<u>-</u>	<u>\$ 3,406,038</u>	<u>\$ 302,067,168</u>

**Virginia Resources Authority**  
**Combining Schedule of Cash Flows**  
**Virginia Revolving Loan Fund Accounts - Water Supply**  
**Year Ended June 30, 2023**

	Non-Pledged Accounts	Trust Estate Accounts	State SRF Accounts	Administrative Accounts	Administrative Fee Accounts	Total
<b>Cash flows from operating activities</b>						
Cash payments to localities for loans	\$ (12,155,322)	\$ (11,398,705)	\$ -	\$ -	\$ -	\$ (23,554,027)
Principal repayments from localities on loans	8,394,451	748,431	6,957	-	-	9,149,839
Interest received on loans	1,116,465	1,477,462	-	-	-	2,593,927
Loan administrative fees received	-	-	-	-	1,328,684	1,328,684
Cash payments for salaries and related benefits	-	-	-	(399,361)	-	(399,361)
Cash payments for general operating expenses	-	-	-	(74,175)	-	(74,175)
Cash payments for contractual services	-	-	-	(1,067,692)	-	(1,067,692)
Cash payments for principal forgiveness loans	(5,789,581)	-	-	-	-	(5,789,581)
Interest paid on bonds and loans	-	(1,517,900)	-	-	-	(1,517,900)
Interfund activity	-	-	-	-	122,269	122,269
<b>Net cash provided by (used in) operating activities</b>	<u>(8,433,987)</u>	<u>(10,690,712)</u>	<u>6,957</u>	<u>(1,541,228)</u>	<u>1,450,953</u>	<u>(19,208,017)</u>
<b>Cash flows from noncapital financing activities</b>						
Contributions from other governments	6,934,457	-	-	-	-	6,934,457
Cash received (paid) from other accounts	(9,673,409)	9,672,257	-	1,541,228	(1,540,076)	-
<b>Net cash provided by (used in) noncapital financing activities</b>	<u>(2,738,952)</u>	<u>9,672,257</u>	<u>-</u>	<u>1,541,228</u>	<u>(1,540,076)</u>	<u>6,934,457</u>
<b>Cash flows from investing activities</b>						
Purchase of investments	(49,467,391)	-	-	-	-	(49,467,391)
Proceeds from sales or maturities of investments	49,301,822	1,015,000	-	-	-	50,316,822
Interest received on investments - net	621,651	5,835	4,226	-	115,414	747,126
<b>Net cash provided by (used in) investing activities</b>	<u>456,082</u>	<u>1,020,835</u>	<u>4,226</u>	<u>-</u>	<u>115,414</u>	<u>1,596,557</u>
<b>Net increase (decrease) in cash and cash equivalents</b>	(10,716,857)	2,380	11,183	-	26,291	(10,677,003)
<b>Cash and cash equivalents</b>						
<b>Beginning of year</b>	<u>22,292,242</u>	<u>7</u>	<u>175,658</u>	<u>-</u>	<u>3,193,276</u>	<u>25,661,183</u>
<b>End of year</b>	<u>\$ 11,575,385</u>	<u>\$ 2,387</u>	<u>\$ 186,841</u>	<u>\$ -</u>	<u>\$ 3,219,567</u>	<u>\$ 14,984,180</u>
<b>Reconciliation to the Statement of Net Position</b>						
Cash	\$ 1,333,416	\$ -	\$ 81,372	\$ -	\$ 451,655	\$ 1,866,443
Cash Equivalents	10,241,969	2,387	105,469	-	2,767,912	13,117,737
	<u>\$ 11,575,385</u>	<u>\$ 2,387</u>	<u>\$ 186,841</u>	<u>\$ -</u>	<u>\$ 3,219,567</u>	<u>\$ 14,984,180</u>
<b>Reconciliation of operating income (loss) to net cash provided by (used in) operating activities</b>						
Operating income (loss)	(3,329,489)	172,737	4,226	(1,541,228)	1,446,958	\$ (3,246,796)
Interest on investments	(1,318,548)	(5,535)	(4,226)	-	(115,414)	(1,443,723)
Interest, amortization and accretion - net	-	(451,568)	-	-	-	(451,568)
Effect of changes in operating assets and liabilities:						
Loans receivable	(3,760,871)	(10,650,274)	6,957	-	-	(14,404,188)
Loan interest receivable	(25,079)	243,928	-	-	-	218,849
Loan administrative fee receivable	-	-	-	-	(2,860)	(2,860)
Due to other funds	-	-	-	-	122,269	122,269
<b>Net cash provided by (used in) operating activities</b>	<u>\$ (8,433,987)</u>	<u>\$ (10,690,712)</u>	<u>\$ 6,957</u>	<u>\$ (1,541,228)</u>	<u>\$ 1,450,953</u>	<u>\$ (19,208,017)</u>
<b>Schedule of non-cash activities</b>						
Change in fair value of assets	\$ 386,259	\$ -	\$ -	\$ -	\$ -	\$ 386,259

## **STATISTICAL SECTION**

**Virginia Resources Authority**  
**Statistical Section**  
**June 30, 2023**

The statistical section presents detailed information as a context for understanding what the information in the basic financial statements, note disclosures, and required supplementary information indicate about the Authority's financial health over an extended period of time.

**Financial Trends**

These tables contain trend information to help the reader understand how the Authority's financial performance and well-being changed over time.

Table 1	Net Position by Component
Table 2	Change in Net Position
Table 3	Operating Revenues
Table 4	Operating Expenses

**Revenue Capacity**

This table contains information to help the reader assess the Authority's significant operating revenues.

Table 5	Outstanding Loans Receivable
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**Debt Capacity**

These tables present information to help the reader assess the affordability of the Authority's current levels of outstanding debt and the Authority's ability to issue additional debt in the future.

Table 6	Outstanding Debt
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**Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Authority's financial activities take place.

Table 7	Virginia Principal Employers
Table 8	Virginia Demographic and Economic Statistics

**Operating Information**

These schedules contain service and infrastructure data to help the reader understand how the information in the Authority's financial report relates to the services the Authority provides and the activities it performs.

Table 9	Operating Indicators
Table 10	Employees by Identifiable Activity

**Sources:** Unless otherwise noted, information in these tables is derived from the Authority's Annual Financial Comprehensive Report for the relevant year.

**Virginia Resources Authority**  
**Statistical Section**  
**June 30, 2023**

**Table 1 – Net Position by Component, Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Net Investment in Capital Assets</b>	<b>Restricted</b>	<b>Unrestricted</b>	<b>Total</b>
2014	\$ 51,500	\$ 1,426,836,084	\$ 11,285,350	\$ 1,438,172,934
2015	112,766	1,469,844,791	13,023,011	1,482,980,568
2016	103,466	1,512,101,797	14,939,060	1,527,144,323
2017	103,160	1,550,423,556	16,916,728	1,567,443,444
2018	63,451	1,596,299,523	18,805,620	1,615,168,594
2019	122,088	1,674,042,345	21,567,320	1,695,731,753
2020	164,089	1,752,921,179	24,472,767	1,777,558,035
2021	149,468	1,850,957,162	26,242,174	1,877,348,804
2022	38,483	1,975,917,920	27,390,955	2,003,347,358
2023	837	2,186,138,480	29,468,479	2,215,607,796

**Table 2 – Change in Net Position, Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Operating Revenue</b>	<b>Operating Expense</b>	<b>Operating Income</b>	<b>Non-operating Revenue (Expense), Net</b>	<b>Change in Net Position</b>
2014	\$ 146,953,955	\$ 150,936,764	\$ (3,982,809)	\$ 48,072,063	\$ 44,089,254
2015	148,908,438	154,788,289	(5,879,851)	50,735,314	44,855,463
2016	148,046,948	151,913,487	(3,866,539)	47,982,465	44,115,926
2017	141,062,437	142,978,472	(1,916,035)	42,215,156	40,299,121
2018	139,713,451	141,185,639	(1,472,188)	49,318,112	47,845,924
2019	148,821,595	155,551,039	(6,729,444)	87,292,603	80,563,159
2020	150,126,437	175,176,261	(25,049,824)	106,876,106	81,826,282
2021	134,756,438	126,324,941	8,431,497	91,359,272	99,790,769
2022	101,681,054	139,370,206	(37,689,152)	163,687,706	125,998,554
2023	128,616,173	116,881,791	11,734,382	200,526,056	212,260,438

**Virginia Resources Authority**  
**Statistical Section**  
**June 30, 2023**

**Table 3 – Operating Revenues, Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Interest on Loans</b>	<b>Investment Income</b>	<b>Admin. Reimbursement</b>	<b>Bond Admin. Fees</b>	<b>Loan Admin. Fees</b>	<b>Loan Origination Revenue</b>	<b>Other</b>	<b>Total</b>
2014	\$ 124,972,397	\$ 11,480,974	\$509,932	\$ 2,826,301	\$ 1,822,734	\$ 2,346,383	\$ 2,995,234	\$ 146,953,955
2015	122,794,090	11,061,275	83,816	3,042,444	1,907,580	5,211,541	4,807,692	148,908,438
2016	121,474,338	12,856,376	-	3,607,108	2,041,425	5,133,637	2,934,064	148,046,948
2017	118,893,894	13,020,537	-	2,755,079	2,154,816	4,053,518	184,593	141,062,437
2018	114,478,487	16,883,169	-	3,218,224	2,208,795	2,735,470	189,306	139,713,451
2019	113,394,150	26,978,747	-	3,319,259	2,353,592	2,139,511	636,336	148,821,595
2020	110,683,314	28,883,744	-	3,341,069	2,537,279	4,550,643	130,388	150,126,437
2021	98,769,062	22,369,534	-	3,218,818	2,568,850	4,439,595	3,390,579	134,756,438
2022	96,236,754	(6,313,784)	-	3,223,714	2,818,983	5,175,667	539,720	101,681,054
2023	93,898,155	26,090,090	-	3,714,839	3,126,709	2,261,526	64,854	128,616,173

**Table 4 – Operating Expenses, Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Interest on Bonds and Loans</b>	<b>Bond Issuance Costs</b>	<b>Grants and Principal Forgiveness on Loans</b>	<b>Loss on Early Extinguishment of Bonds</b>	<b>Personnel Services</b>	<b>General Operating</b>	<b>Contractual Services</b>	<b>Total</b>
2014	\$ 132,360,014	\$ 1,893,419	\$ 10,141,816	\$ 3,151,663	\$ 1,657,123	\$ 1,069,847	\$ 662,882	\$ 150,936,764
2015	129,993,652	5,461,806	12,285,923	4,071,026	1,626,424	919,259	430,199	154,788,289
2016	127,374,789	3,688,101	14,944,559	2,886,783	1,630,865	932,924	455,466	151,913,487
2017	127,518,234	2,849,010	9,141,740	126,575	1,623,718	1,256,502	462,693	142,978,472
2018	122,994,971	2,302,158	12,909,090	167,975	1,677,275	689,643	444,527	141,185,639
2019	120,045,825	1,925,208	29,235,617	669,613	2,089,310	1,183,969	401,497	155,551,039
2020	113,916,449	4,006,048	53,720,820	-	2,215,321	871,172	446,451	175,176,261
2021	105,810,413	4,816,216	10,822,090	1,027,360	2,194,924	988,112	665,826	126,324,941
2022	95,188,553	4,743,241	35,258,859	328,543	1,897,470	1,023,368	930,172	139,370,206
2023	95,303,759	2,146,856	14,890,575	-	1,899,980	1,070,196	1,570,425	116,881,791



**Virginia Resources Authority**  
**Statistical Section**  
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**Table 5 – Outstanding Loans Receivable, Last Ten Fiscal Years**

<b>Loans Pledged to Outstanding Bonds</b>						
<b>Fiscal Year</b>	<b>Revenue Bonds</b>	<b>VWFRF – Pledged</b>	<b>VARF</b>	<b>VSWRF - Pledged</b>	<b>Unamortized Discount/ Premium</b>	<b>Total</b>
2014	\$ 2,194,934,597	\$ 874,358,580	\$ 48,430,013	\$ -	\$ 159,999,677	\$ 3,277,722,867
2015	2,325,204,904	828,049,020	43,526,294	-	197,078,938	3,393,859,156
2016	2,438,694,318	781,696,843	40,580,256	-	221,659,494	3,482,630,911
2017	2,515,813,162	725,939,770	37,716,253	-	226,735,757	3,506,204,942
2018	2,560,058,692	659,660,119	33,550,896	-	224,221,552	3,477,491,259
2019	2,514,255,420	601,280,976	27,708,574	-	211,481,241	3,354,726,211
2020	2,540,794,359	540,710,376	30,125,815	-	176,487,506	3,288,118,056
2021	2,583,147,445	1,046,541,058	-	26,709,230	164,472,110	3,820,869,843
2022	2,627,900,850	940,717,394	-	73,180,966	161,147,442	3,802,946,652
2023	2,557,758,180	1,014,055,151	-	83,831,240	142,049,833	3,797,694,404

<b>Loans from Revolving Funds</b>						
<b>Fiscal Year</b>	<b>VWFRF</b>	<b>VWFRF AgBMP</b>	<b>VARF</b>	<b>VWSRF</b>	<b>VTRRF</b>	<b>Total</b>
2014	\$ 699,775,722	\$ 5,691,138	\$ -	\$ 144,578,587	\$ -	\$ 850,045,447
2015	717,089,183	4,291,226	-	157,547,699	-	878,928,108
2016	729,475,535	3,920,074	-	163,074,966	-	896,470,575
2017	732,123,967	2,379,091	-	165,249,684	-	899,752,742
2018	720,275,558	2,195,062	-	168,294,548	540,000	891,305,168
2019	739,019,014	1,692,364	-	178,362,854	1,603,062	920,677,294
2020	769,926,493	2,562,847	-	174,948,255	2,913,974	950,351,569
2021	250,384,317	3,316,614	22,806,365	154,285,145	8,540,240	439,332,681
2022	427,474,999	4,247,590	24,304,168	147,614,060	1,742,138	605,382,955
2023	416,634,297	6,155,768	20,856,332	151,507,338	1,607,914	596,761,649

<b>Fiscal Year</b>	<b>Other Programs</b>	<b>Loans Receivable, Combined Total (1)</b>	<b>Conduit Loans</b>		
			<b>VGCP</b>	<b>VAHelps</b>	<b>Total</b>
2014	\$ 1,737,275	\$ 4,129,505,589	\$ -	\$ -	\$ -
2015	325,102	4,273,112,366	-	-	-
2016	104,562	4,379,206,048	12,004,595	-	12,004,595
2017	53,121	4,406,010,805	28,173,001	-	28,173,001
2018	780,000	4,369,576,427	33,597,177	-	33,597,177
2019	-	4,275,403,505	31,937,232	-	31,937,232
2020	-	4,238,469,625	30,219,281	-	30,219,281
2021	-	4,260,202,524	28,485,660	-	28,485,660
2022	-	4,408,329,607	26,693,610	16,015,000	42,708,610
2023	-	4,394,456,053	24,823,749	16,015,000	40,838,749

(1) Conduit loans were removed from loan receivables upon adoption of GASB 91 (FY2023)

**Virginia Resources Authority**  
**Statistical Section**  
**June 30, 2023**

**Table 6 – Outstanding Debt, Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Total Outstanding Revenue Bonds</b>	<b>Unamortized Discounts / Premiums</b>	<b>Net Bonds Payable</b>	<b>Outstanding Bonds Secured by the Moral Obligation of the Commonwealth</b>	<b>Commonwealth Limit on Moral Obligation Debt</b>	<b>Remaining Capacity for Moral Obligation Debt</b>	<b>Revenue Bonds per Capita (1)</b>
2014	\$3,140,914,596	\$226,960,909	\$3,367,875,505	\$831,164,596	\$1,500,000,000	\$668,835,404	\$380.45
2015	3,212,994,904	296,032,824	3,509,027,728	877,874,904	1,500,000,000	622,125,096	386.39
2016	3,300,763,913	310,765,995	3,611,529,908	907,209,309	1,500,000,000	592,790,691	394.48
2017	3,347,331,162	303,590,898	3,650,922,060	928,088,162	1,500,000,000	571,911,838	397.66
2018	3,337,580,869	292,549,585	3,630,130,454	927,833,692	1,500,000,000	572,166,308	394.00
2019	3,288,408,651	275,297,841	3,563,706,492	926,540,419	1,500,000,000	573,459,581	386.38
2020	3,259,982,640	234,156,667	3,494,139,307	933,279,358	1,500,000,000	566,720,642	380.99
2021	3,171,913,105	225,216,364	3,397,129,469	914,377,445	1,500,000,000	585,622,555	369.23
2022	3,161,109,461	213,929,028	3,375,038,489	929,910,851	1,500,000,000	570,089,149	365.77
2023	3,103,263,183	189,240,370	3,292,503,553	906,848,183	1,500,000,000	593,151,817	357.37

(1) Population for the preceding calendar year (*Source: Table 8*)

**Virginia Resources Authority  
Statistical Section  
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**Table 7 – Virginia Principal Employers, Current and Ten Years Ago**

<b>Employer (1)</b>	<b>Fiscal Year 2023 (1, 2) Ranking</b>	<b>Fiscal Year 2014 (1, 2) Ranking</b>
U.S. Department of Defense	1	1
Wal-Mart	2	2
Fairfax County Public Schools	3	3
Sentara Health Care	4	5
Huntington Ingalls Industries, Inc.	5	4
University of Virginia/Blue Ridge Hospital	6	-
Amazon Fulfillment Services, Inc.	7	-
Inova Health System	8	-
Capital One Bank	9	-
Food Lion	10	6
U.S. Department of Homeland Defense	11	10
U.S. Postal Services	12	7
County of Fairfax	14	8
HCA Virginia Health System	15	9

(1) Final quarter data for most recent calendar year (2022 and 2013).

(2) The Virginia Employment Commission does not disclose the actual number of employees, due to the Confidential Information Protection and Statistical Efficiency Act – Title V of Public Law 107-347. All employers in this table have over 1,000 individuals employed.

*Source: Virginia Employment Commission*

**Virginia Resources Authority**  
**Statistical Section**  
**June 30, 2023**

**Table 8 – Virginia Demographic and Economic Statistics, Current and Ten Years Ago**

<b>Fiscal Year</b>	<b>Population Estimate(1)</b>	<b>Personal Income (1)</b>	<b>Per Capita Income (1)</b>	<b>Public Primary and Secondary School Enrollment</b>	<b>Unemployment Rate (1) (2)</b>
2014	8,269,638	\$ 401,684,300	\$ 48,573	1,273,532	5.00%
2015	8,333,578	419,329,600	50,318	1,280,370	4.50%
2016	8,389,864	438,272,800	52,238	1,284,114	3.80%
2017	8,444,688	449,830,100	53,268	1,288,033	3.70%
2018	8,502,578	466,610,700	54,879	1,292,706	3.10%
2019	8,547,016	483,922,100	56,619	1,290,513	2.70%
2020	8,597,339	507,874,100	59,073	1,298,083	2.40%
2021	8,636,471	536,817,200	62,157	1,252,752	4.40%
2022	8,657,365	573,027,900	66,190	1,251,970	2.70%
2023	8,683,619	592,315,100	68,211	1,263,342	2.60%

(1) For the preceding calendar year, as revised.

(2) Not seasonally adjusted, as revised.

*Sources: Population, Personal Income and Per Capita Income – U.S. Bureau of Economic Analysis  
Public Primary and Secondary School Enrollment – Virginia Department of Education  
Unemployment Rate – U.S. Bureau of Labor Statistics*

**Virginia Resources Authority  
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**Table 9 – Operating Indicators, Last Ten Fiscal Years**

	<b>2014</b>	<b>2015</b>	<b>2016</b>	<b>2017</b>	<b>2018</b>	<b>2019</b>	<b>2020</b>	<b>2021</b>	<b>2022</b>	<b>2023</b>
Virginia Pooled Financing Program										
Projects	20	44	39	24	24	20	41	40	32	7
Lending	\$185,115,000	\$458,215,000	\$396,200,000	\$321,620,000	\$223,025,000	\$191,370,000	\$516,760,000	\$319,210,000	\$249,060,000	\$ 82,180,000
Clean Water Revolving Loan Fund										
Projects	14	12	13	14	18	10	15	28	30	12
Closed loans	\$139,221,106	\$112,279,105	\$ 37,029,027	\$ 30,952,582	\$115,555,569	\$69,252,668	\$201,678,861	\$246,924,926	\$298,125,243	\$ 61,510,264
AgBMP Program										
Projects	-	-	-	-	-	-	11	37	42	46
Closed loans	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 2,655,268	\$ 4,853,184	\$ 5,273,968	\$ 6,230,026
Drinking Water Revolving Fund										
Projects	19	20	24	19	24	34	20	18	13	14
Closed loans	\$ 28,182,614	\$ 16,262,052	\$ 16,912,070	\$ 17,157,567	\$ 27,088,449	\$ 19,256,987	\$ 12,142,839	\$ 88,118,143	\$ 11,856,898	\$ 20,584,189
Virginia Airports Revolving Fund										
Projects	-	1	-	1	1	1	2	4	2	-
Closed loans	\$ -	\$ 1,612,000	\$ -	\$ 2,010,000	\$ 1,846,000	\$ 2,400,000	\$ 3,212,473	\$ 4,239,031	\$ 8,020,000	\$ -
Dam Safety and Flood Prevention										
Projects	55	65	70	40	45	39	21	30	57	200
Closed grants	\$ 996,146	\$ 824,860	\$ 326,916	\$ 1,041,301	\$ 1,347,437	\$ 473,179	\$ 423,772	\$ 1,582,491	\$ 726,039	\$ 1,586,051
Virginia Brownfields Restoration and Economic Redevelopment Assistance Fund										
Projects	2	2	12	16	18	18	18	29	26	21
Closed grants	\$ 100,000	\$ 70,200	\$ 445,585	\$ 833,434	\$ 997,770	\$ 1,288,352	\$ 835,130	\$ 1,892,163	\$ 2,123,218	\$ 2,111,351
VirginiaSAVES Green Communities										
Projects	-	-	2	3	1	-	-	-	-	-
Closed loans	\$ -	\$ -	\$ 12,004,595	\$ 16,384,987	\$ 6,512,144	\$ -	\$ -	\$ -	\$ -	\$ -
Virginia Tobacco Region Revolving Funds										
Projects	-	-	-	-	1	1	2	-	-	-
Closed loans	\$ -	\$ -	\$ -	\$ -	\$ 540,000	\$ 1,100,000	\$ 1,400,000	\$ -	\$ -	\$ -
Community Flood Preparedness Program										
Projects	-	-	-	-	-	-	-	-	49	49
Closed grants	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 32,289,788	\$ 65,388,627
VAHELPS Conduit Loan Program										
Projects	-	-	-	-	-	-	-	-	1	-
Closed loans	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 16,015,000	\$ -
<b>Total new projects</b>	<b>110</b>	<b>144</b>	<b>160</b>	<b>117</b>	<b>132</b>	<b>123</b>	<b>130</b>	<b>186</b>	<b>252</b>	<b>349</b>
<b>Total entities served</b>	<b>80</b>	<b>101</b>	<b>104</b>	<b>88</b>	<b>93</b>	<b>77</b>	<b>107</b>	<b>148</b>	<b>160</b>	<b>182</b>
<b>Total new financings</b>	<b>\$353,614,866</b>	<b>\$589,263,217</b>	<b>\$462,918,193</b>	<b>\$389,999,871</b>	<b>\$376,912,369</b>	<b>\$285,141,186</b>	<b>\$739,108,343</b>	<b>\$666,819,938</b>	<b>\$623,490,154</b>	<b>\$239,590,508</b>

**Virginia Resources Authority  
Statistical Section  
June 30, 2023**

**Table 10 – Employees (1) by Identifiable Activity, Current and Ten Years Ago**

	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>	<u>2019</u>	<u>2020</u>	<u>2021</u>	<u>2022</u>	<u>2023</u>
Executive Director	1	1	1	1	1	1	1	1	1	1
Financial Services	4	4	4	4	4	4	4	4	3	2
Finance and Administration	5	5	6	5	5	5	5	5	5	5
Program Management	3	3	3	3	3	3	3	3	3	3
Policy and Compliance	2	2	2	2	3	4	4	4	2	3
<b>Total</b>	<u>15</u>	<u>15</u>	<u>16</u>	<u>15</u>	<u>16</u>	<u>17</u>	<u>17</u>	<u>17</u>	<u>14</u>	<u>14</u>

(1) Permanent employees

## **COMPLIANCE SECTION**



**INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS**

The Honorable Members of the Board of Directors  
Virginia Resources Authority  
Richmond, Virginia

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States and the *Specifications for Audits of Authorities, Boards and Commissions*, issued by the Auditor of Public Accounts of the Commonwealth of Virginia, the financial statements of the Virginia Resources Authority (the Authority), as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Authority's basic financial statements, and have issued our report thereon dated August 28, 2023.

***Report on Internal Control Over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control. Accordingly, we do not express an opinion on the effectiveness of the Authority's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.



The Honorable Members of the Board of Directors  
Virginia Resources Authority

***Report on Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Authority’s financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards* or the *Specifications*.

***Purpose of This Report***

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity’s internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity’s internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Arlington, Virginia  
August 28, 2023



## INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE

The Board of Directors  
Virginia Resources Authority  
Richmond, Virginia

### **Report on Compliance for Each Major Federal Program**

#### ***Opinion on Each Major Federal Program***

We have audited the Virginia Resources Authority's (the Authority) compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of the Authority's major federal programs for the year ended June 30, 2023. The Authority's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

In our opinion, the Authority complied, in all material respects, with the compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

#### ***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America (GAAS); the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditors' Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of the Authority and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of the Authority's compliance with the compliance requirements referred to above.

#### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of

laws, statutes, regulations, rules and provisions of contracts or grant agreements applicable to the Authority's federal programs.

### ***Auditors' Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on the Authority's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about the Authority's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with GAAS, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the Authority's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of the Authority's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of the Authority's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

### **Report on Internal Control Over Compliance**

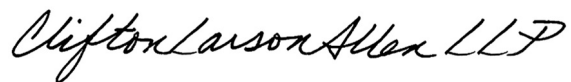
*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less

severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditors' Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.



**CliftonLarsonAllen LLP**

Arlington, Virginia  
August 28, 2023

**Virginia Resources Authority**  
**Schedule of Expenditures of Federal Awards**  
**Year Ended June 30, 2023**

<u>Federal Grantor / Pass-through Grantor / Program or Cluster Title</u>	<u>Federal Assistance Listing Number</u>	<u>Pass- through Identifying Number</u>	<u>Federal Expenditure</u>
Environmental Protection Agency Pass-through payments from the Commonwealth of Virginia:			
Department of Environmental Quality			
Capitalization Grants for Clean Water State Revolving Funds (VWFRF) Cluster	66.458	90320, 90321, 90322	\$ 57,356,285
Department of Health			
Capitalization Grants for Drinking Water State Revolving Funds (VWSRF) Cluster	66.468	66145, 66155	<u>14,324,561</u>
Total Expenditures of Federal Awards			<u>\$ 71,680,846</u>

See notes to the Schedule of Expenditures of Federal Awards

**Virginia Resources Authority**  
**Notes to Schedule of Expenditures of Federal Awards**  
**June 30, 2023**

**Note 1 – General**

The accompanying Schedule of Expenditures of Federal Awards (Schedule) presents the activity of the federal award programs of the Authority. All federal awards received directly from federal agencies, as well as federal awards passed through from other government agencies are included.

**Note 2 – Basis of Accounting**

The accompanying Schedule is presented on the accrual basis of accounting, which is more fully described in Note 1 of the Authority’s basic financial statements.

**Note 3 – Loan and Grant Commitments**

The Authority is obligated under outstanding commitments for undisbursed loans and grants to disburse approximately \$317,916,607 from the VWFRF and \$25,564,355 from the VWSRF as of June 30, 2023.

**Note 4 – Relationship to Federal Financial Reports**

Amounts reported in the accompanying Schedule agree with the amounts reported to the Commonwealth of Virginia Department of Environmental Quality (DEQ) and the Commonwealth of Virginia Department of Health (VDH), the grantees for the federal programs. The DEQ and VDH consolidate amounts reported by the Authority with their own expenditures for federal financial reporting purposes.

**Note 5 – Relationship to the Authority’s Basic Financial Statements**

The federal awards in the accompanying schedule are reported as revenue (contributions from other governments) in the Authority’s basic financial statements as follows:

	<u>VWFRF</u>	<u>VWSRF</u>	<u>Other</u>	<u>Total</u>
Revenue per Financial Statements:				
Contributions from other Governments	\$ 68,730,044	\$17,433,909	\$114,335,172	\$200,499,125
Total Governmental Revenues				
Less amounts not related to federal financial assistance	<u>(11,373,759)</u>	<u>(3,109,348)</u>	<u>(114,335,172)</u>	<u>(128,818,279)</u>
Schedule of Expenditures of Federal Awards	<u>\$ 57,356,285</u>	<u>\$ 14,324,561</u>	<u>\$ -</u>	<u>\$ 71,680,846</u>

**Note 6 – Indirect Cost Rate**

The Authority did not elect to use the 10% de minimis indirect cost rate.

**Virginia Resources Authority**  
**Schedule of Findings and Questioned Costs**  
**June 30, 2023**

***Section I – Summary of Auditors’ Results***

***Financial Statements***

- |  |            |                         |
|--|------------|-------------------------|
| 1. Type of auditors’ report issued:                      | Unmodified |                         |
| 2. Internal control over financial reporting:            |            |                         |
| • Material weakness(es) identified?                      | _____ yes  | ___ x ___ no            |
| • Significant deficiency(ies) identified?                | _____ yes  | ___ x ___ none reported |
| 3. Noncompliance material to financial statements noted? | _____ yes  | ___ x ___ no            |

***Federal Awards***

- |   |            |                         |
|---|------------|-------------------------|
| 1. Internal control over major federal programs:                                    |            |                         |
| • Material weakness(es) identified?   | _____ yes  | ___ x ___ no            |
| • Significant deficiency(ies) identified?   | _____ yes  | ___ x ___ none reported |
| 2. Type of auditors’ report issued on compliance for major federal programs:        | Unmodified |                         |
| 3. Any audit findings disclosed that are required to be reported in accordance with |            |                         |
| • 2 CFR 200.516(a)?   | _____ yes  | ___ x ___ no            |

***Identification of Major Federal Programs***

<b>Assistance Listing Number(s)</b>	<b>Name of Federal Program or Cluster</b>
66.458	Capitalization Grants for Clean Water State Revolving Funds
Dollar threshold used to distinguish between Type A and Type B programs:	<u>\$2,150,425</u>
Auditee qualified as low-risk auditee?	___ x ___ yes      _____ no

**Virginia Resources Authority**  
**Schedule of Findings and Questioned Costs**  
**June 30, 2023**

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***Section II – Financial Statement Audit***

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Our audit did not disclose any matters required to be reported in accordance with *Government Auditing Standards*.

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***Section III – Major Federal Award Program Audit***

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Our audit did not disclose any matters required to be reported in accordance with 2 CFR 200.516(a).