

Virginia Opioid Abatement Authority

701 East Franklin Street, Suite 803, Richmond, Virginia 23219 804.500.1810 <u>info@voaa.us</u> www.voaa.us

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2023 Annual Report

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701 East Franklin Street, Suite 803 Richmond, Virginia 23219 (804) 500-1810 main <u>www.voaa.us</u>

January 1, 2024

The Honorable Glenn Youngkin, Governor of Virginia and the Members of the General Assembly of Virginia

Pursuant to § 2.2–2373 of the *Code of Virginia* it is my pleasure to submit, on behalf of the Board of Directors, the 2nd annual report detailing the activities of the Opioid Abatement Authority during 2023.

Consistent with its mission to help fight the opioid epidemic in Virginia, in 2023 the Authority awarded \$23 million in grants to 76 Virginia cities and counties, and another \$11 million to 16 state agencies.

Virginia is leading the nation in getting opioid settlement money where it is needed. A coalition of more than 60 national public health organizations led by Johns Hopkins University's Bloomberg School of Public Health awarded the Opioid Abatement Authority its "*Award for Excellence in the Application of the Opioid Litigation Principles*" for the 3rd quarter of 2023. The work of the Authority was also highlighted by the National Governor's Association, the National Association of Counties, and the Virginia Association of Counties.

During this first full year of operations the Authority has made great progress, but much more remains to be done. Far too many Virginians suffer from opioid use disorders and are at risk of serious illness or death. Our youth remain at high risk of behaviors that lead to addiction, and families and communities continue to pay a heavy cost.

During 2024 the Authority will extend additional grant funds and programs to reach more Virginians, while partnering with cities, counties, state agencies, and other stakeholders in our quest to save lives.

Sincerely,



Todd Pillion, Chair Senator, 40th District of Virginia This page intentionally left blank

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Executive Summary

The Opioid Abatement Authority was created by the General Assembly in 2021 and began operations in late 2022. During its first full year of business the Authority accomplished the following:

- Completed a series of seven town-hall style "listening sessions" at various locations throughout the commonwealth.
- Awarded more than \$23 million in grants to 76 cities and counties, and nearly \$11 million to 16 different state agencies for opioid abatement and remediation efforts.
- In partnership with the Virginia Institute for Government, launched the first of its kind "Virginia Abatement Academy" that included 14 free online webinars highlighting best practices in opioid abatement and remediation efforts, serving more than 2,300 attendees/viewers across the Commonwealth.
- Conducted two in-person "Best Practices for Local Government" abatement workshops, with approximately 80 attendees in each event.
- Partnered with the Virginia Association of Counties and the Virginia Municipal League to hold numerous informational meetings around the state for local government leaders.
- Created and funded planning grants for localities to develop abatement strategies.
- Launched the second annual round of grant applications for cities and counties; this application period will close on April 1, 2024.

Through these efforts the Commonwealth of Virginia has established itself as national leader in the management of opioid settlement funds:

- Virginia is believed to be among the first five states to issue opioid settlement grants.
- A coalition of more than 60 national public health organizations led by Johns Hopkins University's Bloomberg School of Public Health awarded the Opioid Abatement Authority its "*Award for Excellence in the Application of the Opioid Litigation Principles*" for the 3rd quarter of 2023.
- The work of the OAA was highlighted by the National Governor's Association, The National Conference of State Legislatures, the National Association of Counties, and the Virginia Association of Counties.



Board Members and Staff

In accordance with § 2.2-2367 of the *Code of Virginia* the Opioid Abatement Authority is governed by an eleven-member board. The statute requires eight of the members to be non-legislative representatives of specific stakeholder groups. Those appointees and members serving in ex-officio or designee positions are listed below.

The Board's leadership is determined through an annual election held by the Board. On November 14, 2023, the following members were elected to serve a term of one year:

Chair	Senator Todd Pillion
Vice-Chair	Dr. Sarah Thomason
Treasurer	Mr. James Holland
Secretary	Mr. Timothy Spencer

Statutory Assignment	Member by Name and Affiliation
Chair of the Senate Committee on Finance & Appropriations or designee (ex-officio)	Senator Todd Pillion Virginia's 40 th Senatorial District
Chair of the House Committee on Appropriations or designee (ex-officio)	Delegate Jason Ballard Virginia's 12 th House District
The Secretary of Health & Human Resources or designee (ex-officio)	Hon. John Littel Secretary of Health and Human Resources
An elected member of the governing body of a participating locality*	Hon. James Holland Chesterfield County Board of Supervisors
One representative of a community services board or behavioral health authority serving an urban or suburban region containing participating localities*	Mr. Daryl Washington Executive Director Fairfax-Falls Church Community Services Board
One representative of a community services board or behavioral health authority serving a rural region containing participating localities*	Ms. Sharon Buckman Piedmont Community Services Board



Statutory Assignment	Member by Name and Affiliation
One sheriff of a participating locality*	Sheriff Joe Baron City of Norfolk
One licensed, practicing county or city attorney of a participating locality*	Mr. Timothy Spencer Roanoke City Attorney
Two medical professionals with expertise in public and behavioral health administration or opioid use disorders and their treatment *	Dr. Sarah T. Thomason, PHARMD Dr. James Thompson, MD Co-founder and Chief Medical Officer Master Center for Addiction Medicine
One representative of the addiction and recovery community*	Mr. Michael Tillem Founder and Executive Director Journey House Foundation

* Denotes position appointed by the Governor



OAA Board of Directors members during a public meeting in November 2023. From left to right: Executive Director Tony McDowell, Sharon Buckman, Dr. James Thompson, Dr. Sarah Thomason, Daryl Washington, Mike Tillem, Tim Spencer, Chairman Senator Todd Pillion, Asst. Secretary of HHR Craig Markva, Delegate Jason Ballard, and Sheriff Joe Baron (not pictured: Secretary John Littel, Hon. James Holland).



Staff of the Opioid Abatement Authority include the following individuals:

Anthony E. "Tony" McDowell, Executive Director
Adam Rosatelli, Director of Finance
Cecil "Charlie" Lintecum, Director of Operations
Cara Moisan, Business Manager
Cindy Newman, Abatement Resource Coordinator – Southwest Va
Matthew Terrill, Business Analyst
James Schliessmann, Sr. Assistant Attorney General & Counsel to the OAA**

*** Mr. Schliessmann is an employee of the Office of the Attorney General assigned to the OAA*

OAA Receives National Award from Coalition of Public Health Organizations



Pictured from left to right: Sarah Whaley of Johns Hopkins University, Dr. Sarah Thomason, Senator Todd Pillion, and Kristen Pendergrass from Shatterproof.

Chair of the OAA Board Senator Todd Pillion and Vice Chair Sarah Thomason receive the "Award for Excellence in the Application of the Opioid Litigation Principles." The award is given by Johns Hopkins Bloomberg School of Public Health and a coalition of organizations across the substance use field that include physicians, addiction medicine specialists, and recovery, treatment, and harm reduction providers. The "principles" have been endorsed by more than 60 organizations from across the substance use field.



National Opioid Settlements and Bankruptcies

Company	Payment Duration	Status	Amount to OAA (millions)
McKinsey	4 years	Finalized	\$13.7
Distributors*	18 years	Finalized	\$232.7
Janssen	10 years	Finalized	\$53.5
Mallinckrodt	2 years	Finalized	\$4.2
Allergan	7 years	Finalized	\$26.7
Teva	13 years	Pending	\$48.6
Walmart	1 year	Pending	\$33.6
CVS	10 years	Pending	\$59.4
Walgreens	15 years	Pending	\$64.6
Purdue	18 years	Announced	\$56.5
Endo	10 years	Announced	\$5.1
Kroger	11 years	Announced	\$15.4
		Total	\$613.9



* The "Distributors" include these companies: McKesson, Cardinal Health, Amerisource Bergen



Estimated Settlement Payments and OAA Budget for Awards



Virginia's Settlement Distribution Agreement





Result of First Round of OAA Grants to Cities and Counties (FY24) – Statewide

\$23 Million to 76 cities/counties

- 13 Individual city/county awards
- 26 Cooperative Partnership awards
- Payments are made up front, not on a reimbursement-basis
- Many of the approved projects are eligible for renewal - for up to a total of five years

	OAA Award	Direct Dist.	Total Region	% of Total	MOU %
Region 1 (Western)	\$5,280,377	\$203,850	\$5,484,227	22.6%	19.1%
Region 2 (Northern)	\$4,585,933	\$177,445	\$4,763,378	19.6%	18.3%
Region 3 (Southwest)	\$5,916,401	\$873,430	\$6,789,831	28.0%	23.9%
Region 4 (Central)	\$2,878,934	\$14,267	\$2,893,201	11.9%	17.3%
Region 5 (Eastern)	\$3,758,432	\$586,563	\$4,344,995	17.9%	21.4%
Total	\$22,420,077	\$1,855,555	\$24,275,632	100%	100%

Total





Virginia Opioid Abatement Authority 2023 Annual Report and Executive Summary

Outreach and Communications

During 2023 the OAA conducted a series of educational and outreach activities to provide assistance to local governments and community organizations in developing opioid abatement strategies that could qualify for opioid settlement funding. These efforts included two in-person "best practices" workshops (held in Abingdon and Charlottesville) and an online "Abatement Academy" that featured a series of free educational (live) webinars. More than 2,300 individuals registered for the live seminars and received information from the OAA; all presentations were recorded and are available at voaa.us. As of January 1, 2024, those videos have been viewed 1,287 times.





2023-24 Grant Awards by DBHDS Region



All Regions (Western, Northern, Southwest, Central, Eastern)



Region 1 (Western)	OAA Award	Direct Distribution	Total
Albemarle County	1,283,474		1,283,474
Appomattox County	18,091	<u></u>	18,091
Buen a Vista City	219,313	23,251	242,564
Caroline County	17,290	2 Sector	17,290
Culpeper County	253,382		253,382
Fredericksburg City	37,050		37,050
Harrisonburg City	58,896	-	58,896
King George County	22,230	<u>≅</u>	22,230
Lexington City	10,829	~	10,829
Louisa County	61,075	109,189	170,264
Lynchburg City	1,946,372	-	1,946,372
Rockingham County	269,000	58,896	327,896
Spotsylvania County	91,390	-	91,390
Stafford County	891,985	7,514	899,499
Waynesboro City	100,000	5,000	105,000
Total	5,280,377	203,850	5,484,227



2023-24 Grant Awards by DBHDS Region (cont'd)



Region 2 (Northern)	OAA Award Direct Distribution		Total	
Alexandria City	3 4 3	12,000	12,000	
Arlington County	187,440	165,445	352,885	
Fairfax County	3,598,493	-	3,598,493	
Manassas Park City	120	53		
Prince William County	800,000	-	800,000	
Total	4,585,933	177,445	4,763,378	



Region 3 (Southwest)	OAA Award	Direct Distribution	Total
Brunswick County	57,670	20,000	77,670
Floyd County	24,756	46,449	71,205
Galax City	18,908	23,112	42,020
Giles County	55,633	104,388	160,021
Grayson County	260,199		260,199
Lee County	13,542		13,542
Martinsville City	20,000	10,000	30,000
Montgomery County	2,341,258	307,531	2,648,789
Norton City	2,679	Ξ	2,679
Pulaski County	144,320	270,780	415,100
Radford City	33,598	63,037	96,635
Roanoke City	752,867	28,133	781,000
Scott County	10,254	3	10,254
Smyth County	1,000,000	-	1,000,000
Washington County	860,970	-	860,970
Wise County	319,747	2	319,747
Total	5,916,401	873,430	6,789,831



2023-24 Grant Awards by DBHDS Region (cont'd)



Region 4 (Central)	OAA Award	Direct Distribution	Total
Chesterfield County	1,671,316	9,195	1,680,511
Colonial Heights City	30,400	_	30,400
Hanover County	202,473	-	202,473
Henrico County	863,011	123	863,011
Petersburg City	28,582	-	28,582
Powhatan County	73,510	5,072	78,582
Richmond City	9,642	-	9,642
Total	2,878,934	14,267	2,893,201

CSB R	egion 5 (Eastern)	<u>Region 5 (Ea</u> Accomack Co
0	1530000	Chesapeake C Hampton City Norfolk City Suffolk City Virginia Beac

Region 5 (Eastern)	OAA Award	Direct Distribution	Total
Accomack County	15,862	85,941	101,803
Chesapeake City	3,000,000	-	3,000,000
Hampton City	60,226	445,546	505,772
Norfolk City	452,040	-	452,040
Suffolk City	180,304	45,076	225,380
Virginia Beach City	50,000	10,000	60,000
Total	3,758,432	586,563	4,344,995



Examples of Grant Awards – Region 1 (Western)

Stafford County (\$124,755) - Individual Distribution

• First Watch Data analytics program to enable countywide strategic response to overdoses

Louisa County (\$61,075) - Individual Distribution

• Dedicated substance use disorder clinician to allow additional patient services.

Appomattox County (\$18,091) - Individual Distribution

• Initiate a medication lock box program including the purchase of the boxes and educational materials, and providing for free to community members

Albemarle, Nelson, Louisa, Greene, Fluvanna, and Charlottesville (\$1,283,394) - Two Cooperative Projects

- Expand the Crisis Intervention Team Assessment Center (CITAC) and expand crisis response
- Expand the Blue Ridge Center Community Response and add community drop-in services

Lynchburg, Campbell (\$1,946,372) - Cooperative Project

• Partnering to fund a Crisis Receiving Center

<u>Stafford, Caroline, King George, Spotsylvania,</u> <u>Fredericksburg (</u>\$942,704) - Cooperative Project

• Implement mobile delivery of medication for opioid use disorders and expand detox services for women at Sunshine Lady House



Examples of Grant Awards – Region 2 (Northern)

<u>Arlington County (</u>\$172,885) - Individual Distribution

• Expanding Office Based Opioid Treatment (OBOT) program to double the number of people served including adolescent patients

Fairfax County, Arlington, Prince William, Loudoun, Alexandria (\$3,613,048) - Cooperative Project

• Partnering to create new residential treatment program for adolescents

Prince William County (\$800,000) - Cooperative Project

• Expanding an existing Office Based Opioid Treatment (OBOT) program to double the number of participants

Examples of Grant Awards – Region 3 (Southwest)

<u>Roanoke City (</u>\$252,867) - Individual Distribution

• Funding Adverse Childhood Experience (ACEs) training; peer recovery specialist for Sheriff's Office and Adult Detention Center; xylazine test strips and spectrometer for prevention and harm reduction efforts; marketing campaign for the "warm line;" naloxone training for Fire and EMS

Montgomery, Giles, Floyd, Pulaski, Radford (\$2,648,789) - Cooperative Project

• Funds the "New River Valley Ecosystem of Recovery," with expansion of in-patient treatment, MOUD medications, transportation enhancements, recovery court clinicians and expansion of recovery court program, expansion of law enforcement critical engagement integrating education, mobile treatment and harm reduction, trauma-informed care, ACEs prevention programming, and other prevention/education, engagement and outreach, and assessment of supportive housing and adolescent in-patent family treatment models

Smyth, Bland, Carroll, Grayson, Wythe, Galax (\$1,000,000) - Cooperative

Project

• Expands Office Based Opioid Treatment (OBOT) services and medication for opioid use disorders, and assists in providing region-wide transitional recovery housing



Examples of Grant Awards – Region 4 (Central)

Henrico County (\$70,200) - Individual Distribution

• Expansion of Office Based Opioid Treatment (OBOT) program to increase the number of people served

Chesterfield, Powhatan, Colonial Heights, Petersburg (\$1,666,411) - Cooperative Project

• Expand mobile outreach services for harm reduction, treatment and support

Hanover, Chesterfield, Richmond City (\$214,257) - Cooperative Project

• Expand "Project Recover" to add Hanover, expand capacity in Chesterfield and Richmond. Project Recover embeds certified peers with first responders to connect people who overdose to resources. It is a partnership between the U.S. Attorney's Office, the "Imagine the Freedom" Foundation, and several localities in Central Virginia

Examples of Grant Awards – Region 5 (Eastern)

Accomack County(\$30,734) - Individual Distribution

• Partnering with local community services board to provide outpatient behavioral health services including case management, care coordination, and access to medication for opioid use disorder. Will be available for all Accomack County residents including Tangier Island, where the County will provide an air transportation option.

Hampton City (\$60,226) - Individual Distribution

• Partnering with local community services board for a peer-led recovery drop-in center and a jail-based medication for opioid use disorder services.

Chesapeake, Virginia Beach (\$3,000,000) - Cooperative Project

• Partnership to construct a new 20 bed in-patient psychiatric unit in partnership with Chesapeake Regional Healthcare



Regional Project Case Study:

Mended Women's Treatment Center – Abingdon, Virginia





Attorney General Jason Miyares joins local officials, community representatives, and non-profit leaders during the ribbon cutting for the facility in Abingdon.

During 2023 the OAA awarded two grants to Washington County and the City of Bristol for a 54-bed residential treatment center for women. The localities partnered with the non-profit Fairview Housing Management Corp to open the "Mended Women's Recovery Center" in Abingdon on August 14, 2023. The clinically-managed residential treatment program filled a gap by serving women across a 150 mile radius encompassing 13 counties and cities in Southwest Virginia. Participants receive a minimum of five hours per week of therapeutic intervention by licensed and certified behavioral health professionals, treatment services, and coordination with medical, recovery, and social services.







The HOPE House project in B**uen**a Vista enjoys widespread community support. The renovation of an existing structure is being funded in part by a grant from the OAA.

Standing on the porch are Buena Vista Police Chief Wayne Handley, Rockbridge Recovery Founder Bobby Slage, and Buena Vista City Manager Jason Tyree.





The OAA awarded \$230,000 to the City of Buena Vista, the City of Lexington, and Rockbridge County to open the "HOPE House" recovery residence – the first of its kind in the area. The localities partnered with the non-profit Community Foundation for Rockbridge, Bath, and Alleghany, to oversee the non-profit organization Rockbridge Recovery, which will operate the facility. Local matching funds included \$218,096 in cash from the community plus a donated structure. The OAA received 14 letters of support, including from the local Chamber of Commerce, the Buena Vista Commonwealth's Attorney, Carilion Hospital, Alleghany Highlands Community Services, local law enforcement agencies, and other community members and organizations. A total of 33 entities provided letters of support or monetary/in-kind contributions for the project.



Awards to State Agencies

Area/Secretariat	Name of Agency	Funds Awarded
HHR	Virginia Department of Health (VDH)	\$2,903,843
Public Safety	Virginia Department of Corrections (DOC)	\$1,254,152
Independent	Virginia Foundation for Healthy Youth (VFHY)	\$1,200,000
Executive	Office of the Attorney General (OAG)	\$740,000
	Virginia Polytechnic Institute and State University	
Education	(VT)	\$724,856
Public Safety	Department of Criminial Justice Services (DCJS)	\$710,000
Education	Virginia Commonwealth University (VCU)	\$525,711
	Department of Behavorial Health and Developmental	
HHR	Services (DBHDS)	\$522,289
Education	Department of Education (DOE)	\$520,250
Judicial Branch	Supreme Court of Virginia	\$500,000
HHR	Department of Health Professions (DHP)	\$361,219
Education	University of Virginia (UVA)	\$258,171
Independent	Virginia Indigent Defense Commission (VIDC)	\$224,745
HHR	Department of Social Services (DSS)	\$205,500
Education	Radford University	\$160,277
HHR	Department of Medical Assistance Services (DMAS)	\$150,000

Total \$10,961,013





Examples of State Agency Projects

Virginia Department of Health (Four projects: \$2,903,843)

- Expansion of state's naloxone distribution system
- Intranasal naloxone doses
- State certified harm reduction program sites
- Opioid use abatement specialist positions

Department of Corrections (Three projects: \$1,254,152)

- Contract clinical social workers specializing in opioid use disorder
- Pilot project to evaluate efficacy of long-acting injectable opioid agonists
- Substance use disorder education/prevention video for inmates

Virginia Foundation for Healthy Youth (One project: \$1,200,000)

• Launch prevention and education campaign for youth and young adults

Office of the Executive Secretary of the Supreme Court (One project: \$500,000)

• Develop statewide best practices for alternative docket drug testing and local financial assistance for drug testing

Office of the Attorney General (One project: \$740,000)

• Launch opioid/fentanyl "One Pill Can Kill" public information campaign

Virginia Commonwealth University (Two projects: \$525,711)

- Create technical resource "toolkit" for cities and counties
- Research and develop protocols for pain management in palliative care settings



Opioid Abatement Authority Summary of Meetings from 2023

<u>Date</u>	Description of Meeting	<u>Location</u>
January 6, 2023	Grants Committee	Virtual
January 10, 2023	Finance Committee	Richmond, VA
January 30, 2023	Grants Committee	Hanover, VA
January 30, 2023	Town Hall Style Listening Session	Hanover, VA
February 12, 2023	Town Hall Style Listening Session	Virtual/Statewide
February 28, 2023	Town Hall Style Listening Session	Norfolk, VA
March 21, 2023	Board of Directors	Charlottesville, VA
March 21, 2023	Town Hall Style Listening Session	Charlottesville, VA
April 8, 2023	Town Hall Style Listening Session	Abingdon, VA
May 1, 2023	Finance Committee	Virtual
June 9, 2023	Grants Committee	Roanoke, VA
June 23, 2023	Board of Directors	Virtual
August 18, 2023	Grants Committee	Farmville, VA
October 23, 2023	Hiring and Personnel Committee	Virtual
November 14, 2023	Board of Directors	Hot Springs, VA
December 4, 2023	Grants Committee	Virtual



OAA "Abatement Academy" Webinar Series Summary for 2023

	<u>Date</u>	Session Title	Organization	Registered <u>Attendees</u>	Live <u>Attendees</u>	No. of <u>Views</u>
	2.000		<u>or Bambatton</u>			of 1/1/202
Prin	ncnle 1. Sr	oend the Money to Save Lives			<i>as</i> c	1 1/1/2022
		cha the Money to Save Lives				
		How a Peer Run Recovery				
		Organization is Saving Lives in		Not		
	April 27	Northern Virginia	Chris Atwood Foundation	obtained	40	110
		Providing the Full Continuum of				
	May 2F	Recovery Support at CARITAS	CARITAS	150	E 8	63
	May 25	Recovery Support at CARITAS	CARITAS	150	58	03
		How our Community is Saving Lives	Mt. Rogers & Lenowisco			
	June 8	through Targeted Harm Reduction	Health Districts	191	76	65
Prii	nciple 2: U	Jse Evidence to Guide Spending				
		Measuring the Impact of a Fire/EMS				
		Agency Connecting People to				
	June 22	<i>Treatment After an Overdose</i>	Chesterfield Fire & EMS	175	74	71
	June 22		chesterned rife & Elvio	175	74	/1
		Measuring the Effectiveness of	Va Assoc of Recovery			
	July 13	Certified Recovery Homes in Virginia	Residences	150	42	52
			M. D A has a second			
	T 1	Evidence Proves Certified Peers can	Va Recovery Advocacy		-0	
	July 27	Serve in Critical Positions Across the	Project	174	58	111
Prin	nciple 3: In	nvest in Youth Prevention				
		Horizon Behavioral Health's Evidence-				
		Based Approaches to Youth SUD	Horizon Behavioral			
	Aug. 10	Prevention	Health	165	34	117
		Youth and Adolescent Substance Use				
		Prevention Strategies in Northern				
	Διισ 2/	Virginia	Fairfax-Falls Church CSB	170	42	71
	ли <u>д</u> . 24	· ····································		170	42	71
		Decenter Academic The Useh Colored				
	0 t	Recovery Academy – The High School	Chesterfield Recovery			
	Sept. 14	Experience that is Changing Lives	Academy	174	41	45

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OAA "Abatement Academy" Webinar Series Summary for 2023 (cont'd)

Date	Session Title	<u>Organization</u>	Registered <u>Attendees</u>	Live <u>Attendees</u>	No. of <u>Views</u>
Principle 4: 1	Focus on Racial Equity				
Sept. 28	<i>Resources and Methods to Overcome</i> <i>Barriers to Access</i>	Shatterproof	194	39	195
Oct. 12	<i>How Local Governments Can Create or Expand Recovery Courts and Alternative Dockets</i>	OES / Supreme Court of Virginia	193	29	150
Oct. 26	<i>Serving Diverse Individuals in a Peer- Led Recovery Community Organization</i>	McShin Foundation	179	30	44
Principle 5: 1	Develop a Fair and Transparent Process f	or Deciding Where to Spen	d the Funding	5	
Nov. 9	<i>Community Engagement Leads to Support for a Treatment Facility in SW Virginia</i>	Mended Women Treatment Center	185	22	172
Dec. 14	<i>Real-Time Overdose Mapping (ODMap): A New (Free!!) Tool for Virginia</i>	Ali Burrell, Program Manager Office of National Drug Control	205	44	21
	TOTALS		2,305	589	1,287

