



Virginia Opioid Abatement Authority

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Virginia Opioid Abatement Authority

2024 Annual Report

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January 1, 2025

The Honorable Glenn Youngkin, Governor of Virginia
and the Members of the General Assembly of Virginia

Pursuant to the *Code of Virginia* § 2.2-2373 it is my pleasure to submit on behalf of the Board of Directors the 2024 executive summary and annual report for the Opioid Abatement Authority (OAA).

Consistent with its mission to help fight the opioid epidemic in Virginia, in 2024 the Authority awarded \$24,039,295 in grants benefiting 80 Virginia cities and counties, and another \$8,533,621 to 16 state agencies. This success stands in contrast to many states where delays in the distribution of funds have been common.

In the lead-up to Virginia's decision to participate in the national opioid settlements, state and local leaders developed an allocation methodology based on lessons Virginia learned from previous national settlements. The resulting opioid allocation model is serving the commonwealth well, and our efforts are frequently highlighted by national organizations as a model for success. In 2024 the OAA was featured in presentations at the National Association of Counties, the National Academy of State Health Policy, and the National Conference of State Legislatures Opioid Policy Fellows.

In Virginia and nationwide we are finally beginning to see significant decreases in the number of fatal opioid overdose deaths. Despite this, opioid overdose continues to be a leading cause of unnatural death for Virginians, and the proliferation of fentanyl and other synthetic opioids has led to an alarming increase in death rates among Black Virginians in particular. We therefore cannot pause in our efforts to abate and remediate this crisis, even as it morphs and changes over time.

Sincerely,

A handwritten signature in blue ink, appearing to read "Todd", is placed above the printed name.

Todd Pillion, OAA Chair
Senator, 6th District of Virginia

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Executive Summary

The Opioid Abatement Authority was created by the General Assembly in 2021 and formally began operations on November 4, 2022. The following are highlights of the OAA's efforts in 2024:

- To date **the Authority awarded a total of \$47,156,502 to Virginia's cities and counties** for efforts to fight the opioid and substance use crisis, making Virginia a leading state in the distribution of opioid settlement funds. Of the 110 applications that have been received by the OAA from cities and/or counties, 91% have resulted in an award, resulting in 91 active projects underway across the commonwealth (details of these projects can be found starting on p. 9 of this report).
- In the past two years **the Authority has awarded \$19,494,634 to state agencies**, including executive branch agencies, judicial offices, independent state entities, and state universities. In each case, these awards support new or expanded efforts across the commonwealth to abate and remediate the opioid crisis (details of these projects can be found beginning on p. 23 of this report).
- During 2024 the OAA continued to conduct the "Abatement Academy," offering nine free online webinars highlighting best practices in opioid abatement and remediation efforts.
- Consistent with its goal to support local governments and community-based organizations with technical assistance and access to grant-related opportunities, the OAA partnered with numerous organizations including the Virginia Association of Counties and the Virginia Municipal League to conduct informational meetings around the state for local government leaders.
- The Authority conducted three in-person "Best Practices for Local Government" regional workshops, with approximately 70 attendees in each event.
- In late 2024, the Authority developed and launched the "*Operation STOP!*" (Specifically Targeted Overdose Prevention) grant. This special \$3 million grant program is designed to provide additional financial assistance to the seven Virginia localities in which Black residents experienced fatal opioid overdose rate increases more than 100% during the five-year period ranging 2019-2023. These grants will be made available for outreach, education, prevention and treatment efforts focused on this highest-risk population of Virginians (see p. 35 for more details).
- In partnership with the Wright Center for Clinical and Translational Research at Virginia Commonwealth University, the OAA launched the web-based "Opioid Abatement Toolkit." This toolkit, which is a living resource, provides technical assistance and examples of effective opioid abatement programs to assist Virginia's cities and counties in developing their own community-specific strategies for the use of opioid settlement funds. We believe this to be the only state-specific toolkit of its kind in the nation. For more information click on <https://virginiaopioidtoolkit.org/>.
- During 2024 the OAA procured, customized, and launched a web-based grants and financial management platform to provide outstanding customer service and support to applicants, while also ensuring proper storage of financial and programmatic data. In 2025, data contained in this platform will become available to the general public via a web-based dashboard available on the OAA website, thereby achieving the Authority's goal of providing the highest levels of transparency in the use of opioid settlement funds.

OAA Board of Directors

In accordance with § 2.2-2367 of the *Code of Virginia* the Opioid Abatement Authority is governed by an eleven-member board of directors. The statute requires eight of the members to be non-legislative representatives of specific stakeholder groups. Those appointees and members serving in ex-officio or designee positions are listed below. The Board's leadership is determined through an annual election held by the Board.

On November 9, 2024, the following members were elected to serve a term of one year:

Chair	Senator Todd Pillion
Vice-Chair	Dr. Sarah Thomason
Treasurer	Mr. James Holland
Secretary	Mr. Timothy Spencer

Statutory Assignment	Member by Name and Affiliation
Chair of the Senate Committee on Finance & Appropriations or designee (ex-officio)	Senator Todd Pillion Virginia's 40 th Senatorial District
Chair of the House Committee on Appropriations or designee (ex-officio)	Delegate Briana Sewell Virginia's 25 th House District
The Secretary of Health & Human Resources or designee (ex-officio)	Hon. Janet Kelly Secretary of Health and Human Resources
An elected member of the governing body of a participating locality*	Hon. James Holland, Chairman of the Chesterfield County Board of Supervisors
One representative of a community services board or behavioral health authority serving an urban or suburban region containing participating localities*	Mr. Daryl Washington Executive Director of the Fairfax-Falls Church Community Services Board
One representative of a community services board or behavioral health authority serving a rural region containing participating localities*	Ms. Sharon Buckman Piedmont Community Services Board
One sheriff of a participating locality*	Joe Baron, Sheriff of the City of Norfolk
One licensed, practicing county or city attorney of a participating locality*	Mr. Timothy Spencer Roanoke City Attorney
Two medical professionals with expertise in public and behavioral health administration or opioid use disorders and their treatment*	Dr. Sarah T. Thomason, PHARM D Dr. James Thompson, MD Co-founder and Chief Medical Officer of the Master Center for Addiction Medicine
One representative of the addiction and recovery community*	Mr. Michael Tillem Founder and Executive Director of Journey House Foundation

* Denotes position appointed by the Governor

Staff of the Opioid Abatement Authority include the following individuals:

Name	Title	Email Address
Anthony E. "Tony" McDowell	Executive Director	tmcdowell@voaa.us
J. Adam Rosatelli	Director of Finance	arosatelli@voaa.us
Cecil "Charlie" Lintecum	Director of Operations	clintecum@voaa.us
Sharekka Bridges	Senior Grants Compliance Analyst	sbridges@voaa.us
Matthew Terrill	Business Analyst	mterrill@voaa.us
Cara Moisan	Business Manager	cmoisan@voaa.us
Cindy Newman	Abatement Resource Coordinator – Western	cnewman@voaa.us
Jennifer "Jenni" Sawyer	Abatement Resource Coordinator (PT) – East	jsawyer@voaa.us
Kathleen "Kat" Dupré	Abatement Resource Coordinator (PT) – North	kdupre@voaa.us
Vacant	Abatement Resource Coordinator (PT) - Central	
James Schliessmann*	Sr. Asst. Attorney General and OAA Counsel	

* Mr. Schliessmann is an employee of the Office of the Attorney General assigned to the OAA

Virginia OAA Continues to Receive National Attention



Above: From left to right, Assistant Secretary of Health and Human Resources Craig Markva, OAA Board member Mike Tillem, OAA Vice Chair Dr. Sarah Thomason, Director of Operations Charlie Lintecum, Business Manager Cara Moisan, Director of Finance Adam Rosatelli, Business Analyst Matt Terrill, and OAA Board member Daryl Washington.

OAA Vice Chair Dr. Sarah Thomason and Director of Operations Charlie Lintecum were selected to serve as featured speakers at **2024 RX Summit**, the largest prescription and illicit drug conference in North America. Their presentation focused on Virginia's success in using opioid settlement funds to create shovel-ready abatement programs.

FEATURED SESSION:

Where the Rubber Meets the Road: Virginia's Implementation of Nationally Accepted Principles for Using Opioid Litigation Funds

Tuesday, April 2, 2024
8:00 AM



Cecil "Charlie"
Lintecum, CFE, MPA



Dean Lynch,
CAE, CM



Sarah Thomason,
PharmD, BCPP, BCACP



Rx and Illicit Drug Summit

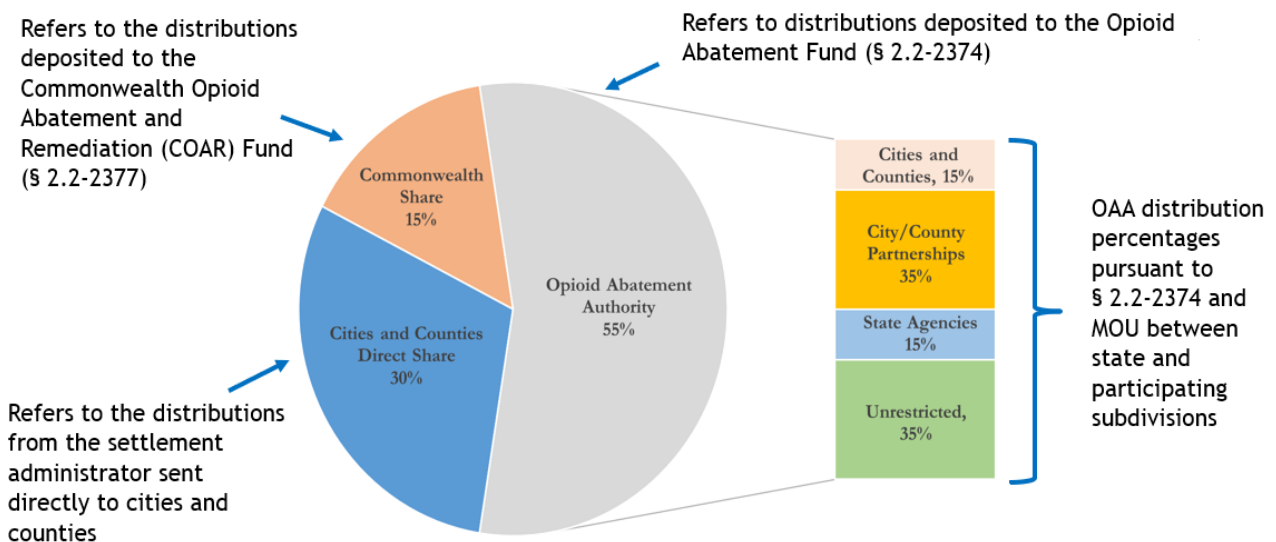
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Virginia's Settlement Distribution Agreement

During its 2021 special session, the General Assembly voted approval of a new statute that was signed into law by the governor,¹ establishing the Opioid Abatement Fund and the OAA. This action codified Virginia's distribution allocation of settlement funds among the various participating localities and established the allowable uses for the funds. This statute mirrored the agreement that Attorney General Mark Herring concurrently finalized with counsel representing each of Virginia's 133 cities and counties entitled, "*Virginia Opioid Abatement Fund and Settlement Allocation Memorandum of Understanding*."

The statute and the state allocation MOU are incorporated into the various Virginia court orders that serve as final approval for each settlement. In essence, the parties to the settlement are therefore bound (via the court orders) to the terms of the national settlement agreements, the Virginia statute, and the statewide settlement MOU.

Under these terms Virginia utilizes an allocation methodology wherein 30% of each settlement payment is allocated directly to the 133 participating cities and counties, 15% is allocated to the Commonwealth of Virginia, and the remaining 55% is deposited into the Opioid Abatement Fund which is overseen by the OAA (see chart below). From this Fund the OAA makes grants and awards of financial assistance to cities, counties, and state agencies for efforts to treat, prevent, and reduce opioid use disorder and the misuse of opioids.



As noted on the chart above, the OAA provides grants and financial assistance to cities, counties and state agencies using certain minimum percentages in each category, in accordance with the settlement allocation MOU and the Code of Virginia.

¹ Enacted as § 2.2-2365 et seq. of the Code of Virginia (2021 Sp. Sess. I)

National Opioid Settlements and Bankruptcies

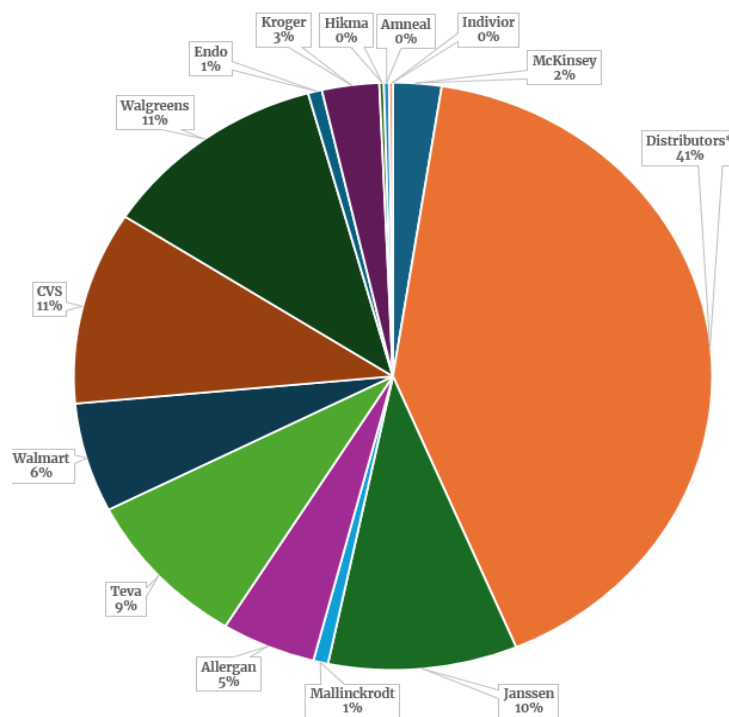
The table and chart below summarize national settlements and bankruptcies in which Virginia is participating, along with the amounts that the OAA has received to date and expects in the future.

Company	Payment Duration	Status	Amount to OAA (Dollars)
McKinsey	4 years	Finalized	13,681,773
Distributors*	18 years	Finalized	230,340,573
Janssen	10 years	Finalized	53,480,976
Mallinckrodt	2 years	Finalized	4,176,031
Allergan	7 years	Finalized	26,747,326
Teva	13 years	Finalized	48,556,857
Walmart	1 year	Finalized	33,633,644
CVS	10 years	Finalized	59,393,544
Walgreens	15 years	Finalized	64,584,259
Endo	10 years	Announced	3,950,496
Kroger	11 years	Announced	15,450,372
Hikma	TBD	Announced	1,260,050
Amneal	10 years	Announced	1,464,132
Indivior	TBD	Announced	1,078,000
Purdue**	TBD	In Mediation	TBD
Total			\$ 557,798,034

* “Distributors” include McKesson, Cardinal Health, and Cencora (previously AmerisourceBergen)

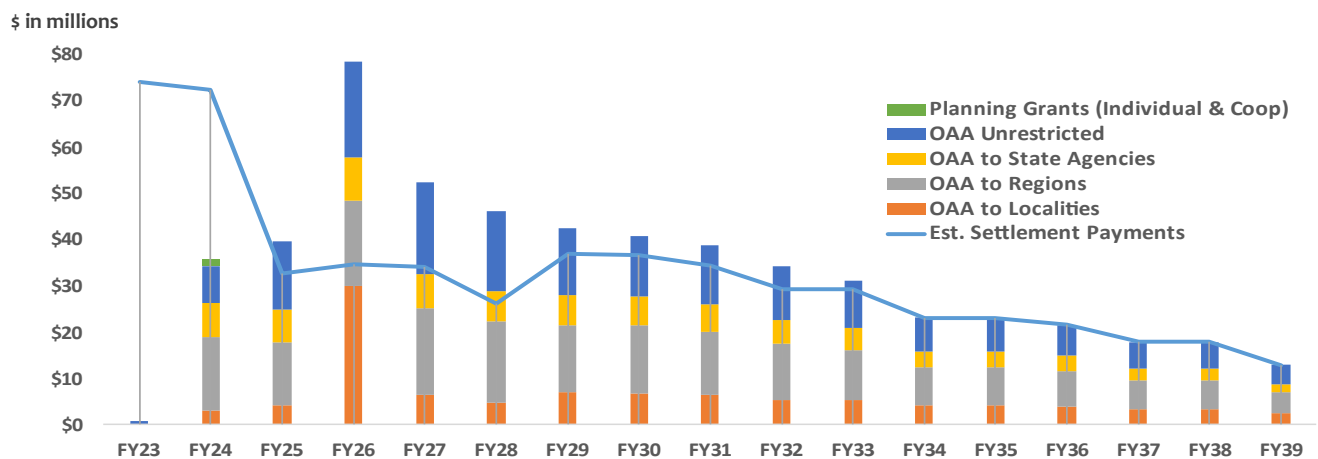
** In June 2024, the U.S. Supreme Court vacated the bankruptcy court’s approval of Purdue’s reorganization plan and settlement. Mediation is currently underway.

Summary of Opioid Related Settlement and Bankruptcies
Payable to OAA



Estimated Settlement Payments and OAA Budget for Awards

	Actual FY23	Actual FY24	Actual to Date FY25	Forecast FY26	Forecast FY27	Forecast FY28	Forecast FY29	Forecast FY30-FY39	Total
Est. Settlement Payments	\$74.0	\$72.5	\$32.6	\$34.8	\$34.3	\$26.2	\$37.1	\$246.4	\$557.8
OAA to Localities	\$0.1	\$3.2	\$4.2	\$30.1	\$6.4	\$4.9	\$7.0	\$46.2	\$102.0
OAA to Regions	\$0.0	\$15.7	\$13.7	\$18.3	\$18.9	\$17.6	\$14.7	\$91.6	\$190.4
OAA to State Agencies	\$0.0	\$7.4	\$7.0	\$9.4	\$7.4	\$6.3	\$6.3	\$39.7	\$83.7
OAA Unrestricted	\$0.8	\$8.0	\$14.8	\$20.7	\$19.6	\$17.4	\$14.6	\$84.4	\$180.3
Planning Grants (Individual & Coop)	\$0.0	\$1.4	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$0.0	\$1.4
Total	\$0.9	\$35.7	\$39.7	\$78.5	\$52.3	\$46.2	\$42.6	\$262.0	\$557.8



The table above shows the OAA's total share of estimated settlement payments from all finalized and pending settlements pursuant to the Virginia Opioid Abatement Fund and Settlement Allocation Memorandum of Understanding, and the *Code of Virginia* ⁽¹⁾, as well as actual expenditures (FY 2023 through FY 2025, to date ⁽²⁾) and budgeted expenditures by statutorily prescribed category.

The chart above depicts both estimated settlement revenues (blue line) and actual and budgeted expenditures by category (stacked bars). A cumulative fund balance of \$109.9 million, net of total grant awards and administrative costs through FY 2024 are allocated across annual budgeted award categories through FY 2039, consistent with percentage distribution amounts and other requirements provided in the *Code of Virginia* ⁽³⁾ and the Settlement Allocation Memorandum of Understanding.

⁽¹⁾ <https://nationalopioidsettlement.com/wp-content/uploads/2021/10/VA-Opioid-Abatement-Fund-and-Settlement-Allocation-MOU1.pdf>; § 2.2-2374, *Code of Virginia*.

⁽²⁾ Actual expenditures to date, as of 12/19/2024.

⁽³⁾ § 2.2-2374, *Code of Virginia*.

Outreach, Communications, and Technical Assistance

During 2024 the OAA conducted a series of educational and outreach activities to provide assistance to local governments and community organizations in developing opioid abatement strategies that could qualify for opioid settlement funding. These efforts included three in-person “best practices” workshops (held in Hampton, Winchester, and Fredericksburg) and an online “Abatement Academy” that featured a series of nine free educational (live) webinars. More than 500 individuals registered for the live seminars and received information from the OAA; all presentations were recorded and are available at www.voaa.us/abatement-academy/.

As of January 1, 2025, those videos have been viewed 288 times.

OAA Regional Best Practices Workshops

During 2024 the OAA hosted three regional best practices workshops for local governments in Hampton, Winchester, and Fredericksburg. These events brought together local government officials and community-based non-profits to highlight evidence-based strategies and programs that qualify for OAA funding.



Above: The Hon. Donnie Tuck, Mayor of the City of Hampton, addresses attendees of the June 11, 2024 OAA Best Practices Workshop.



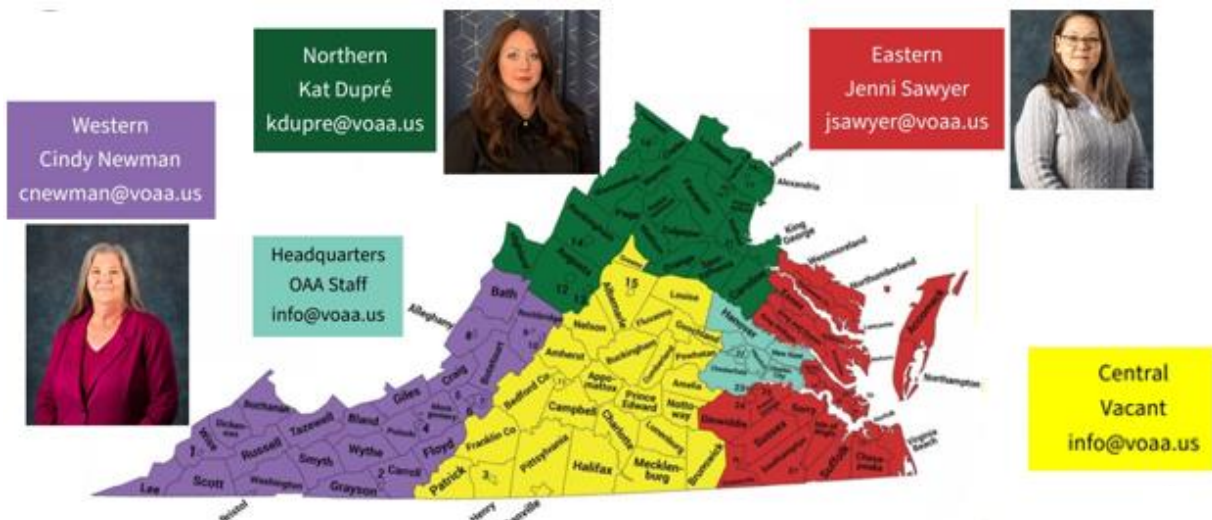
Left: Attendees of the OAA workshop in Fredericksburg hear a presentation regarding the impact of the opioid crisis on foster care needs at the local level.

OAA's 2024 "Abatement Academy" Webinars

Date	Session Title	Organization	Registered Attendees	No. Views
7/25	<i>Completing required OAA Annual Reports for Cities and Counties.</i>	Opioid Abatement Authority	48	127
8/8	<i>How EMS agencies in Virginia are connecting people to addiction treatment and recovery.</i>	Chesterfield Fire & EMS, Fairfax County Fire, Roanoke City Fire-EMS	62	31
8/29	<i>Virginia's NEW naloxone distribution plan and statewide contract for naloxone purchase.</i>	Virginia Department of Health	81	27
9/12	<i>Financial management of opioid settlement funds (including grants) for Virginia cities and counties.</i>	City of Newport News	39	49
9/26	<i>Preparing your OAA grant application, Part 1: Types of OAA grants, eligible projects, availability of funds, and how to make your application more competitive.</i>	Opioid Abatement Authority	58	16
10/20	<i>Preparing your OAA grant application, Part 2: Training on the new OAA Grants Portal software.</i>	Opioid Abatement Authority	67	8
10/24	<i>The free VCU/VASAM toolkit provides evidence-based best practices for opioid abatement programs at the community level.</i>	Virginia Commonwealth University, Wright Center	32	27
11/14	<i>Update on State Opioid Response (SOR) programs in Virginia.</i>	Virginia Dept. of Behavioral Health & Developmental Services	45	-
12/12	<i>How local governments are using mobile services to reach people when accessibility is a challenge.</i>	Piedmont Community Services Board & Mt. Rogers Health District	85	3
TOTAL			517	288

Regional Abatement Coordinators

The OAA provides direct technical assistance to cities, counties, and community-based organizations. Three "abatement resource coordinators" serve as local government liaisons, assisting cities and counties with identifying gaps in services, developing abatement strategies, and facilitating partnerships with community-based providers, non-profits, and public bodies.



Summary of OAA Awards to Cities and Counties

The following tables (pages 9-18) provide a summary of grants and awards provided by the OAA to cities and counties during fiscal years 2023, 2024, and 2025. The amounts listed include any combination of OAA award types (i.e., localities often seek individual grants awards to be used as their local match for a regional cooperative project), as well as any amendments or adjustments to the original award.

Summary of OAA Grant Awards to Cities and Counties

Fiscal Years 2023, 2024, and 2025

<u>Year</u>	<u>Type of Grant Award</u>		<u>Amount</u>
FY23	Individual Awards	\$	115,970
FY23	Cooperative Partnership Awards		N/A
FY24	Individual Awards	\$	2,266,653
FY24	Cooperative Partnership Awards	\$	20,734,584
FY25	Individual Awards	\$	3,083,205
FY25	Cooperative Partnership Awards	\$	20,956,090
TOTAL		\$	47,156,502

FY23 Individual Awards to Cities and Counties

<u>Recipient (s)</u>	<u>Total OAA FY23 Award</u>	<u>Year</u>	<u>Description</u>
Washington County	\$ 115,970	1	Mended Women Lifestyle Recovery Center, a 54-bed treatment facility for women-Startup costs
Total FY23 Individual Awards	\$ 115,970		

FY24 Individual Awards to Cities and Counties

<u>Recipient (s)</u>	<u>Total OAA FY24 Award</u>	<u>Year</u>	<u>Description</u>
Accomack County	\$ 30,734	1	Outpatient behavioral health services including case management, care coordination, and access to medication for opioid use disorder.
Appomattox County	\$ 18,091	1	Medication lock box program. <i>Note: This application was subsequently withdrawn by the applicant after OAA made the award.</i>
Arlington County	\$ 172,885	1	Expanded Office Based Opioid Treatment (OBOT) treatment to double the number of people served including adding adolescent patients.
Botetourt County	\$ 45,000	1	Planning Grant-Opioid Funds Strategic Plan
Chesterfield County	\$ 82,755	1	Planning Grant - identify options and evaluate models for a 24-hour behavioral health facility.
Colonial Heights City	\$ 45,000	1	Planning Grant-Opioid Funds Strategic Plan
Danville City	\$ 31,687	1	Expansion of drug treatment recovery, 22nd Judicial Circuit (with Pittsylvania County).
Fairfax County	\$ 55,935	1	Add capacity for young adults aged 18-25 seeking participation in the county's drug treatment recovery court.
Galax City	\$ 18,908	1	Prevention and education program; enhance recovery court; naloxone training & distribution; assisting non-profits with their peer-led recovery programs.
Hampton City	\$ 60,226	1	Peer-led recovery drop-in center; jail-based medication for opioid use disorders services. <i>Note: This application was subsequently withdrawn by the applicant after OAA made the award.</i>

FY24 Individual Awards to Cities and Counties (cont'd)

<u>Recipient (s)</u>	<u>Total OAA FY24 Award</u>	<u>Year</u>	<u>Description</u>
Henrico County	\$ 70,200	1	Expansion of office-based opioid treatment program
Louisa County	\$ 61,075	1	Dedicated substance use disorder clinician to allow additional patient services
Loudoun County	\$ 200,000	1	Planning Grant-Opioid Funds Strategic Plan
Manassas City	\$ 42,069	1	Harm reduction efforts
Norfolk City	\$ 452,040	1	Planning Grant - Planning for citywide opioid response, grants management oversight, and initial opioid prevention, intervention, and support programs.
Patrick County	\$ 50,000	1	Planning Grant-Opioid Funds Strategic Plan
Pittsylvania County	\$ 31,687	1	Expansion of drug treatment recovery, 22nd Judicial Circuit (with Danville City)
Powhatan County	\$ 45,000	1	Planning Grant - Community-wide opioid abatement needs analysis, survey of resources, report, and plan.
Prince Edward County	\$ 44,750	1	Planning Grant-Opioid Funds Strategic Plan
Roanoke City	\$ 252,867	1	Adverse Childhood Experiences (ACEs) training; peer recovery specialist for Sheriff's Office & Adult Detention Center; xylazine test strips and spectrometer for prevention and harm reduction efforts; marketing campaign for the "warm line;" naloxone and training for Fire & EMS
Salem City	\$ 45,000	1	Planning Grant-Opioid Funds Strategic Plan
Smyth County	\$ 37,525	1	Expansion of drug treatment recovery
Stafford County	\$ 124,755	1	Data analytics program to enable countywide strategic response to overdoses
Suffolk City	\$ 180,304	1	Planning Grant - Needs assessment and management system for providing grants to community organizations.
Warren County	\$ 45,000	1	Planning Grant-Opioid Funds Strategic Plan
Wythe County	\$ 23,160	1	Substance use prevention program for Wythe County Public Schools.
Total FY24 Individual Awards	\$ 2,266,653		

FY24 Cooperative Partnership Awards to Cities and Counties

<u>Fiscal Agent</u>	<u>Cooperating Partners</u>	<u>Total OAA FY24 Award</u>	<u>Year</u>	<u>Description</u>
Albemarle County	Nelson, Louisa, Greene, Charlottesville, Fluvanna	\$ 834,974	1	Expand the Crisis Intervention Team Assessment Center (CITAC) and expand crisis response (23-hour bed program)
Albemarle County	Nelson, Louisa, Greene, Charlottesville, Fluvanna	\$ 448,500	1	Expand the Blue Ridge Center Community Response and add community drop-in services.
Brunswick County	Halifax, Mecklenburg	\$ 57,670	1	Planning Grant - Conduct a needs assessment and develop an abatement plan.
Buena Vista City	Lexington, Rockbridge	\$ 230,142	1	Funding to support the first recovery residence in the area - HOPE House Recovery Home.
Chesapeake City	Virginia Beach	\$ 3,000,000	1	Capital cost/one-time funding for Chesapeake Regional Medical Center emergency psychiatric services and 20-bed inpatient psych unit.
Chesterfield County	Powhatan, Colonial Heights, Petersburg	\$ 1,666,411	1	Expand mobile outreach services for harm reduction, treatment, and support.
Culpeper County	Madison, Orange, Fauquier, Rappahannock	\$ 253,382	1	Certified Peer Recovery Specialist overdose response unit.
Fairfax County	Alexandria, Arlington, Loudoun, Prince William	\$ 3,598,493	1	Residential facility for adolescents with substance use.
Grayson County	Carroll, Galax	\$ 260,199	1	Enhancements to existing recovery court
Hanover County	Chesterfield, Richmond City	\$ 214,257	1	Expansion of Project Recover, a peer-led harm reduction and connections to recovery program.
Henrico County	Charles City County, New Kent	\$ 700,311	1	Implement a treatment and housing program for pregnant and parenting women with opioid use disorders.
Henrico County	Chesterfield, Hanover, Richmond City	\$ 100,000	1	Planning Grant - Identify needs, gaps, and resources to support pregnant and nursing mothers across the Richmond metro area.
Lynchburg City	Campbell	\$ 1,946,372	1	One-time capital for crisis receiving center and treatment initiation facility
Martinsville City	Henry	\$ 20,000	1	Planning Grant - Identify community-based options for most effective long-term use of funds for abatement.

FY24 Cooperative Partnership Awards to Cities and Counties (cont'd)

<u>Fiscal Agent</u>	<u>Cooperating Partners</u>	<u>Total OAA FY24 Award</u>	<u>Year</u>	<u>Description</u>
Montgomery County	Radford, Giles, Floyd, Pulaski	\$ 2,599,565	1	Funding for the “New River Valley Ecosystem of Recovery” inclusive of numerous prevention, treatment, and recovery supports.
Prince William County	Manassas, Manassas Park	\$ 800,000	1	Expansion of outpatient treatment services.
Roanoke City	Roanoke County	\$ 500,000	1	Expand the Roanoke Valley Collective Response (RVCR) Recovery Ecosystem.
Rockingham County	Harrisonburg	\$ 293,896	1	Expand the local Crisis Response Unit (CRU), and also Crisis Intervention Team Assessment Center (CITAC) to 24-hour operations.
Rockingham County	Harrisonburg	\$ 34,000	1	Planning Grant - identify resources and gaps in services and develop action plans to divert the target population.
Smyth County	Bland, Carroll, Grayson, Wythe, Galax	\$ 1,000,000	1	Expansion of Office-Based Opioid Treatment (OBOT) services and medication for opioid use disorders, region-wide transitional recovery housing.
Stafford County	Caroline, King George, Spotsylvania, Fredericksburg	\$ 935,190	1	Implement mobile delivery of medication for opioid use disorders and expand detox services for women at the Sunshine Lady House.
Virginia Beach City	Chesapeake, Norfolk, Suffolk, Portsmouth	\$ 50,000	1	Planning Grant – Needs assessment and plan to enhance the full continuum of care available to South Hampton Roads in treatment and support for recovery from opioid use disorder.
Washington County	Bristol	\$ 745,000	1	One-time funding to support the purchase of the Mended Women residential treatment center.
Waynesboro City	Augusta, Staunton	\$ 100,000	1	Planning Grant - Data collection, assessment, and community visioning for opioid abatement strategies.
Wise County	Lee, Scott, Norton	\$ 346,222	1	Intensive outpatient treatment facility for youth
Total FY24 Cooperative Partnership Awards		\$ 20,734,584		

FY25 Individual Awards to Cities and Counties

<u>Recipient (s)</u>	<u>Total OAA FY25 Award</u>	<u>Year</u>	<u>Description</u>
Arlington County	\$ 122,633	2	Outpatient treatment expansion. Year 1 funding of \$34,804 also being carried over to Year 2
Bedford County	\$ 45,000	1	Planning grant to develop opioid abatement strategies
Danville City	\$ 55,519	2	Expansion of drug treatment recovery, 22nd Judicial Circuit (with Pittsylvania County).
Fairfax County	\$ 157,804	2	Young adult track expansion for Fairfax County Drug Court.
Franklin County	\$ 11,505	1	Renovations of recovery residence to increase capacity for pregnant/parenting women with substance use disorder
Gloucester County	\$ 30,265	1	Youth prevention campaign in schools
Gloucester County	\$ 30,000	1	Pilot program - Transportation to treatment
Gloucester County	\$ 11,881	1	Subsidy for uninsured to receive outpatient treatment
Hampton City	\$ 156,347	1	Jail-based program to support medication for opioid use disorder
Henrico County	\$ 87,750	2	Outpatient treatment expansion
Henrico County	\$ 80,231	1	Kinship navigator program - prevention of substance use for kids in foster care
Louisa County	\$ 15,324	2	Substance use clinician - expansion of treatment services. Year 1 funding of \$61,075 also being carried over to Year 2
Lynchburg City	\$ 193,421	1	Partnership with "Roads to Recovery" to provide clinical SUD services for 400+ people per year.
Manassas City	\$ 6,997	2	Harm reduction efforts
Newport News City	\$ 195,750	1	Jail-based program to support medication for opioid use
Orange County	\$ 45,000	1	Substance use disorder resource mapping, gap analysis
Page County	\$ 56,063	1	Recovery court
Pittsylvania County	\$ 87,174	2	Expansion of drug treatment recovery (with Danville City)
Richmond City	\$ 250,000	1	Integration of peers into city programs
Richmond City	\$ 147,711	1	Harm reduction vending machines - distribution of naloxone and basic health care supplies
Richmond City	\$ 85,000	1	Youth substance use prevention campaign
Roanoke City	Continuation	2	Adverse childhood experiences training. Year 1 funding of \$97,000 being carried over to Year 2
Roanoke City	Continuation	2	Certified Peer Recovery Specialist. Year 1 funding of \$37,872 being carried over to Year 2
Roanoke City	Continuation	2	Xylazine testing and spectrometer for testing substances. Year 1 funding of \$48,000 being carried over to Year 2
Roanoke City	Continuation	2	Public outreach and warm line. Year 1 funding of \$25,000 being carried over to Year 2
Roanoke City	Continuation	2	Opioid-related EMS supplies. Year 1 funding of \$21,867 being carried over to Year 2.
Roanoke County	\$ 146,275	1	Support for the Partnership for Community Wellness

FY25 Individual Awards to Cities and Counties (cont'd)

<u>Recipient (s)</u>	<u>Total OAA FY25 Award</u>	<u>Year</u>	<u>Description</u>
Roanoke County	\$ 40,000	1	Family Services of Roanoke Valley - mental health and substance use disorder support
Rockingham County	\$ 89,422	1	Recovery Court
Smyth County	\$ 63,207	2	Peer Support – Recovery Court. Year 1 funding of \$21,225 also being carried over to Year 2
Sussex County	\$ 11,796	1	Sussex Safety First (prescription medicine safety)
Virginia Beach	\$ 203,500	1	Certified youth peer support specialist to provide SUD peer services throughout the city.
Virginia Beach	\$ 75,000	1	Opioid awareness, prevention, and treatment services at the juvenile detention facility
Virginia Beach	\$ 140,000	1	Law Enforcement Against Drugs (LEAD) program in schools and after-school community setting.
Virginia Beach	\$ 70,000	1	Online evidence-based programming in schools, focusing on substance use prevention, education, and intervention.
Virginia Beach	\$ 132,605	1	Teen social media outreach initiative focusing on stigma reduction, harm reduction and treatment avenues.
Virginia Beach	\$ 15,000	1	Implement the "This is Not About Drugs" program in city recreation centers, targeting youth in grades 6-12.
Warren County	\$ 72,850	1	Enhancement of "Reaching Out Now" program offering youth substance abuse prevention education, social skills and life skills, and behavioral health supports.
Winchester City	\$ 96,590	1	Addiction Response Officer = 100% dedicated to opioid and substance use abatement efforts
Wythe County	\$ 55,585	2	Substance use prevention program for Wythe County Public Schools.
Total FY25 Individual Awards	\$ 3,083,205		

FY25 Cooperative Partnership Awards to Cities and Counties

<u>Fiscal Agent</u>	<u>Cooperating Partners</u>	<u>Total OAA FY25 Award</u>	<u>Year</u>	<u>Description</u>
Accomack County	Northampton	\$ 147,438	1	Expand substance use services at Eastern Shore Community Service Boards
Albemarle County	Nelson, Louisa, Greene, Charlottesville, Fluvanna	\$ 1,162,960	2	Expanding behavioral health crisis services
Albemarle County	Nelson, Louisa, Greene, Charlottesville, Fluvanna	\$ 609,225	2	Community outreach and substance use disorder services.
Alleghany County	Covington	\$ 1,069,052	1	Substance use disorder prevention, treatment, recovery
Buena Vista City	Lexington, Rockbridge	\$ 536,121	2	Hope House recovery residence program
Charlottesville City	Albemarle, Nelson, Orange, Fluvanna, Madison	\$ 388,437	1	Expansion of services available within the region's recovery courts and specialty dockets
Chesapeake City	Virginia Beach	Continuation	2	Capital cost/one-time funding for Chesapeake Regional Medical Center emergency psychiatric services and 20-bed inpatient psych unit. Yr 1 funding of \$3,000,000 being carried over to Yr 2
Chesterfield County	Powhatan, Colonial Heights, Petersburg	\$ 116,329	2	Peer-led harm reduction and connections to recovery. Year 1 funding of \$1,600,715 also being carried over to Year 2
Culpeper County	Madison, Orange, Fauquier, Rappahannock	\$ 245,809	2	Overdose response team comprised of certified peers. Year 1 funding of \$59,456 also being carried over to Year 2
Dickenson County	Scott, Lee	\$ 1,709,675	1	Build and begin operating the Wildwood Wellness Health and Recovery Center
Fairfax County	Alexandria, Arlington, Loudoun, Prince William	\$ 1,803,646	2	Residential facility for adolescents with substance use. Year 1 funding of \$3,598,493 is also being carried over to Year 2.
Frederick County	Winchester, Clarke, Fauquier	\$ 235,141	1	Implement medication for opioid use disorder in Northeastern Regional Jail
Gloucester County	Northumberland, Richmond County, Westmoreland	\$ 215,485	1	Expand medication for opioid use disorder within the Northern Neck Regional Jail
Grayson County	Carroll, Galax	\$ 82,281	2	Recovery court enhancement. Year 1 funding of \$191,940 also being carried over to Year 2
Hanover County	Chesterfield, Richmond City	\$ 84,717	2	Expansion of Project Recover, a peer-led harm reduction and connections to recovery program. Year 1 funding of \$183,490 also being carried over to Year 2

FY25 Cooperative Partnership Awards to Cities and Counties (cont'd)

<u>Fiscal Agent</u>	<u>Cooperating Partners</u>	<u>Total OAA FY25 Award</u>	<u>Year</u>	<u>Description</u>
Harrisonburg City	Rockingham	\$ 200,000	1	Peer-led recovery center
Henrico County	Charles City County, New Kent	\$ 156,327	2	Program to support pregnant and parenting women with SUD. Year 1 funding of \$486,983 also being carried over to Year 2
James City County	York, Williamsburg	\$ 168,691	1	Recovery court and behavioral health docket
James City County	York, Williamsburg	\$ 47,956	1	Public outreach and marketing of available substance use treatment services
Lynchburg City	Campbell	Continuation	2	Capital costs for crisis receiving center and treatment initiation facility-funding. Yr 1 funding of \$1,664,948 being carried over to Yr 2
Montgomery County	Radford, Giles, Floyd, Pulaski	\$ 2,281,487	2	New River Valley Recovery Ecosystem. Yr 1 funding of \$1,253,132 being carried over to Yr 2
Newport News City	Hampton	\$ 356,801	1	Mobile substance use services
Newport News City	Hampton	\$ 427,479	1	Peer-led substance use system of care including a drop-off center
Prince William County	Manassas, Manassas Park	\$ 549,228	2	Outpatient treatment services implementation. Year 1 funding of \$425,662 also being carried over to Year 2
Richmond City	Henrico	\$ 183,170	1	Substance use resource mapping for Metro-Richmond
Roanoke City	Roanoke County	Continuation	2	Roanoke Collective Response (regional coordination of abatement efforts). Year 1 funding of \$305,420 being carried over to Yr 2
Roanoke City	Roanoke County	\$ 225,472	1	Capital cost / one-time funding to restore recovery housing for pregnant and parenting women
Rockingham County	Harrisonburg	\$ 214,245	2	Behavioral health crisis response efforts. Yr 1 funding of \$183,454 being carried over to Yr 2
Russell County	Tazewell County	\$ 1,975,000	1	Capital cost / one-time funding for "Secor," community residential 90-day step-down program for recently released non-violent inmates from state prison system.
Russell County	Dickenson County	\$ 250,000	1	Recovery housing
Smyth County	Russell, Lee, Dickenson, Tazewell, Wythe, Wise	\$ 305,040	1	Project Pathfinder: Legal aid for people in recovery who are ready to reconcile issues such as divorce, custody, housing, bankruptcy, etc., as a means of progressing their recovery.

FY25 Cooperative Partnership Awards to Cities and Counties (cont'd)

<u>Fiscal Agent</u>	<u>Cooperating Partners</u>	<u>Total OAA FY25 Award</u>	<u>Year</u>	<u>Description</u>
Smyth County	Wythe, Bland, Bristol City, Carroll, Galax, Grayson, Washington	\$ 1,131,318	1	Mobile delivery of comprehensive substance use and primary care services across eight cities/counties using two bus-type vehicles.
Smyth County	Wythe, Bland, Carroll, Galax, Grayson	\$ 939,990	2	Mt. Rogers Regional Opioid Abatement Partnership. Year 1 funding of \$60,010 is also being carried over to Year 2.
Smyth County	Wythe, Grayson, Galax, Carroll	\$ 1,547,771	1	Capital cost / one-time funding for the Appalachian Center for Hope substance use treatment center.
Stafford County	Caroline, Fredericksburg, King George, Spotsylvania	\$ 249,809	2	Mobile medication for opioid use disorder and support for Sunshine House (treatment and recovery). Year 1 funding of \$935,190 is also being carried over to Year 2.
Virginia Beach City	Chesapeake, Norfolk, Portsmouth, Suffolk	\$ 883,785	1	Mobile substance use services across the five cities – in partnership with Sentara
Wise County	Lee, Norton, Scott	\$ 162,171	1	Gate City recovery house
Wise County	Lee, Norton, Scott	\$ 294,034	2	Intensive outpatient treatment program. Yr 1 funding of \$306,285 being carried over to Yr 2
Total FY25 Cooperative Partnership Awards		\$ 20,956,090		

Highlights from City and County Projects Funded by OAA during Fiscal Year 2023–24

The following highlights are drawn from a sample of city and/or county projects that were funded with OAA grants during Fiscal Year 2024 (July 1, 2023, to June 30, 2024) and are based on data provided to the OAA by the recipients in their annual performance reports.

Arlington County Individual Distribution Grant Award “OBOT – Office Based Opioid Treatment”

With this individual distribution project Arlington County is expanding its office based opioid treatment (OBOT) program to double the number of people served, and to expand services for adolescents. In FY24 this project connected 25 adults to peer support services, inducted 18 adults to medications for opioid use disorder (MOUD), connected two children to peer support services, and one pregnant woman to therapeutic counseling and MOUD treatment. Within the criminal justice-involved population, the program connected ten individuals to MOUD treatment and therapeutic counseling while on monitored release.

Fairfax County Individual Distribution Grant Award “Expansion of Drug Recovery Court for Youth”

With this individual grant distribution project, Fairfax County expanded its drug recovery court by adding a new track serving young adults ages 18-25. Fairfax began this project with a mid-fiscal year award and used the grant to hire a second treatment coordinator. This allowed an increase in capacity from 25 to 50 youth participants and allowed for the full implementation of the new track serving young adults ages 18-25. This new track complements the existing track that serves adults 25 and older. The first docket of the expanded track was held on August 6, 2024, and resulted in 10 participants within the 18-25 age group being diverted from incarceration into treatment.

Galax City
Individual Distribution Grant Award
“Too Good for Drugs and Recovery Court”

This Galax City individual distribution project aims to increase prevention and education in the schools and expand services at the Twin County Recovery Court. Prevention and education awareness efforts were provided in the elementary, middle, and high schools in Galax City using the evidence based “Too Good for Drugs” program with instruction provided to 1,161 students across all grade levels. Additionally, Galax funded the expansion of services for the Twin County Recovery Court, which serves Galax City, Carroll County, and Grayson County, enabling 23 individuals to be diverted from incarceration to treatment including therapeutic counseling services, and two individuals connected to housing.

Accomack County (Fiscal Agent)
Cooperative Partnership Grant Award
“Partnership with Eastern Shore CSB”

This cooperative project between Accomack County and Northampton County used OAA funding to partner with the Eastern Shore Community Services Board to expand services for individuals with substance use disorders (SUD) both during incarceration and within the broader community. Among incarcerated individuals, the project successfully screened individuals for SUD, provided therapeutic counseling, connected 51 individuals to professional mental healthcare services, and provided tailored discharge planning upon release. In the community, harm reduction efforts engaged 537 individuals through outreach and 61 naloxone kits were distributed to at-risk individuals. Among non-incarcerated individuals, 93 adults were connected to therapeutic counseling services and 398 adults were connected to peer support services.

Culpeper County (Fiscal Agent)
Cooperative Partnership Grant Award
“Overdose Response Unit”

This cooperative partnership between Culpeper, Orange, Madison, Rappahannock and Fauquier Counties created an overdose response unit staffed with five certified peer support specialists to support first responders during and after overdose-related calls in the community. The specialized team provides patients with connections to services including treatment initiation (detox), referrals to therapeutic counseling services, connections to clinics that provide medication for opioid use disorder (MOUD), mental health services, and housing resources. In FY24 this project became fully staffed with its four peer recovery specialists and a supervisor (all with lived experience), trained 98 individuals in the use of naloxone for opioid overdose using the evidence-based REVIVE! program, distributed 2,175 harm reduction kits within the community, and engaged 5,000 people in harm prevention community outreach efforts.

Hanover County (Fiscal Agent)
Cooperative Partnership Grant Award
“Expansion of Project Recover”

Hanover County partnered with Richmond City and Chesterfield County to expand the existing “Project Recover,” a regional effort involving the Eastern District of the US Attorney’s Office and local governments in the Richmond metro area. This expansion included the addition of five peer recovery specialists (PRS) to engage individuals immediately after an overdose, as well as outreach to those suffering with substance use disorders, and identified during encounters with EMS, emergency rooms, and/or contact with law enforcement. Through the expanded prevention and awareness efforts, 54 law enforcement officers received specialized education and training. The project successfully connected eight pregnant or nursing women to peer support services in order to help connect them with resources tailored to their unique needs. Five criminal justice involved individuals were diverted from incarceration to stable housing, and three were connected to therapeutic counseling while on monitored release. In the broader community 77 adults were connected to and completed detox, 45 adults were connected to therapeutic counseling, 50 to professional mental health care, and 105 to peer support services. The project also helped eight individuals secure housing. Harm reduction efforts included 218 fentanyl test kits being distributed to at-risk individuals.

Henrico County (Fiscal Agent)
Cooperative Partnership Grant Award
“Pregnant and Parenting Women - Treatment”

This cooperative partnership between the counties of Henrico, New Kent, and Charles City County provides specialized substance use treatment and recovery services for women with substance use disorders who are pregnant or nursing. The program became operational for the second half of the fiscal year, and during that time 19 women were admitted to the program. All were provided professional counseling and case management with peers; five were inducted onto medication for opioid use disorder, 14 were connected to professional mental health care services, 12 were connected to employment, and four were provided with housing.

Montgomery County (Fiscal Agent)
Cooperative Partnership Grant Award
“New River Valley Recovery Ecosystem”

This cooperative partnership between the counties of Montgomery, Giles, Floyd, Pulaski, and Radford City aims to create a “recovery ecosystem” across the New River Valley. In FY24 this project provided prevention/education efforts to 37,922 individuals including students and teachers, health-care professionals, law enforcement officers, and court-related professionals. Twenty-one pregnant and/or parenting women with substance use disorders were provided counseling services along with connections to mental health services, peer support, housing, childcare, job training/education, and

employment. Additionally, 418 individuals who were justice involved were provided with counseling and mental health services, with 268 provided peer support while incarcerated; 100 recovery court participants were provided with services as well. A total of 991 individuals were connected to therapeutic counseling, 832 connected to medication assisted treatment, 996 connected to mental health services, 996 connected to peer support, and 23 connected to housing. Harm reduction efforts included engagement with 415 individuals, and distribution of 375 naloxone kits with a reported 98 overdose reversals. Harm reduction efforts also included 13,794 syringe service exchanges (under the legal authority of the Virginia Department of Health certified harm reduction program).

Smyth County (Fiscal Agent)
Cooperative Partnership Grant Award
“Office-Based Addiction Treatment and Recovery Housing”

This cooperative partnership between the counties of Smyth, Bland, Carroll, Wythe, Grayson, and Galax City aims to increase access to medication-assisted treatment and related services through the Mount Rogers Community Services Board Office-Based Addiction Treatment (OBAT) services. In FY24, this project provided services to 199 individuals including medication for opioid use disorder, therapeutic counseling, mental health services, and peer support, with individuals connected to housing, job training/education and employment.

Washington County (Fiscal Agent)
Cooperative Partnership Grant Award
“Mended Women Lifestyle Recovery – Residential Treatment for Women”

This cooperative partnership between Washington County and Bristol city opened a residential treatment and recovery program for women that is certified as an ASAM 3.1 facility. In FY24 this project diverted 21 individuals from incarceration to treatment; these individuals were also connected to counseling, peer support, and housing upon discharge. Additionally, 82 individuals were connected to therapeutic counseling while on monitored release with 52 receiving medication for opioid use disorder. In addition to the individuals who were justice involved, another 104 were connected to therapeutic counseling and received related services including mental health and peer support, with 82 individuals connected to housing. Harm reduction efforts engaged 78 individuals through outreach efforts.

Summary of OAA Awards to State Agencies

<u>Performance Period</u>	<u>Type of Grant Award</u>	<u>Amount</u>
2023-2024	State Agency Awards	10,961,013
2024-2025	State Agency Awards	8,533,621
TOTAL		19,494,634

Details: OAA Awards to State Agencies

<u>Recipient (s)</u>	<u>Total OAA 23-24 Award</u>	<u>Year</u>	<u>Description</u>
Dept of Behavioral Health & Development Services (DBHDS)	\$ 122,289	1	Substance use data collection and analysis involving the various community service boards and behavioral health authorities across Virginia.
Dept of Behavioral Health & Development Services (DBHDS)	\$ 200,000	1	In partnership with the Executive Secretary of the Supreme Court, develop a training curriculum and plan to offer training to judges, commonwealth's attorneys, defense attorneys, magistrates, probation officers and other professionals who work in the court system on the topic of substance use disorders.
Dept of Behavioral Health & Development Services (DBHDS)	\$ 200,000	1	Develop a plan for Virginia's 2nd recovery high school. The scope of this project will include researching geographic trends related to adolescent substance use, identifying regions with school districts and local elected bodies that are interested in developing partnerships to open a recovery high school, identifying the clinical supports necessary for the recovery components of the school, and identifying the financial and operational requirements for the recovery high school.

2023-2024 Awards to State Agencies (cont'd)

<u>Recipient (s)</u>	<u>Total OAA 23-24 Award</u>	<u>Year</u>	<u>Description</u>
Dept. of Corrections (DOC)	\$ 586,152	1	Fund six contracted licensed clinical social workers to support opioid use disorder therapies at the six DOC institutions that operate medication-assisted treatment programs.
Dept. of Corrections (DOC)	\$ 648,000	1	Conduct a medically monitored pilot program to evaluate the effectiveness of long-acting injectable opioid agonists in the continued care of inmates with diagnosed substance use disorders. The pilot project will be overseen by DOC's medical director and variables to be studied will include systemwide changes in overdoses, emergency room visits, and hospitalizations of patients under DOC's care.
Dept. of Corrections (DOC)	\$ 20,000	1	Creation of a video that provides substance use disorder education to all inmates at reception in the Dept of Corrections and on DOC's wellness channel and in District Probation and Parole offices.
Dept. of Criminal Justice Services (DCJS)	\$ 710,000	1	Provide operating support for the Framework for Addiction Analysis and Community Transformation (FAACT). <i>Note: this proposal was subsequently withdrawn by the agency after OAA made the award.</i>
Dept. of Education (DOE)	\$ 520,250	1	Support school districts across the state in implementing K-12 opioid prevention programs, create an Opioid Abatement Education Ambassador Program, and create a student-centered social media campaign.
Dept. of Health (VDH)	\$ 603,843	1	Expand the state's distribution system for intranasal naloxone.
Dept. of Health (VDH)	\$ 1,000,000	1	Purchase of intranasal naloxone for distribution by VDH to community partner organizations.
Dept. of Health (VDH)	\$ 1,000,000	1	Support and extend VDH-certified harm reduction program sites across the Commonwealth.
Dept. of Health (VDH)	\$ 300,000	1	Embedded opioid specialist in each of three different local health districts: Hampton & Peninsula, Portsmouth, and Richmond/Henrico.
Dept. of Health Professions (DHP)	\$ 361,219	1	Support the ongoing integration of the prescription monitoring program to prescribers' electronic health records and pharmacists' pharmacy dispensing systems.
Dept. of Medical Assistance Services (DMAS)	\$ 150,000	1	Create and facilitate a program for hospitals to launch bridge programs for patients with opioid use disorders. Funding in years two through five will fund the start-up of the selected bridge programs. DMAS has successfully managed similar programs, using Federal grant funds for program implementation at Virginia Commonwealth University Health System, Richmond, and program expansion at Carilion Clinic in Roanoke.

2023-2024 Awards to State Agencies (cont'd)

<u>Recipient (s)</u>	<u>Total OAA 23-24 Award</u>	<u>Year</u>	<u>Description</u>
Dept. of Social Services (DSS)	\$ 205,500	1	Expand kinship navigator programs in coordination with local governments and community partners.
Indigent Defense Commission (IDC)	\$ 224,745	1	Partnership with IDC and Virginia Recovery Corps to embed re-entry and recovery specialists in public defender offices in the seven localities with highest overdose death rates combined with the largest public defender caseloads.
Office of the Attorney General (OAG)	\$ 740,000	1	Launch of a mass media campaign to educate Virginians about the dangers of opioids, with a focus on fentanyl. Built upon the “One Pill Can Kill” and the “Get Smart About Drugs” public information campaigns from the U.S. Drug Enforcement Administration (DEA), the OAG will purchase advertising spots on billboards, on radio and television stations, and on digital and social media platforms.
Office of the Executive Secretary of the Supreme Court of Virginia (OES)	\$ 500,000	1	Develop a statewide best practices standard for drug testing within all the alternative dockets and promote awareness about that standard to all localities that provide financial support to alternative dockets. The OES will also establish a grant program to offer financial assistance to localities to help pay for specialty dockets drug testing that meets the OES standard.
Radford University	\$ 160,277	1	Expand the Radford Collegiate Recovery Program with enhanced outreach and awareness, overdose prevention, healthcare screening and connections, implementation of a “warm hand-off” process, and support for a new living-learning facility.
University of Virginia (UVA)	\$ 258,171	1	Support for the Street Medicine Access Reduction and Treatment (SMART) clinic, an office based opioid treatment (OBOT) program to engage individuals with opioid use disorder (OUD) who otherwise may not seek treatment.
Virginia Commonwealth University (VCU)	\$ 280,711	1	Create a technical resource “toolkit” for Virginia’s cities and counties - this effort led by the VCU Wright Center for Clinical and Translational Research.
Virginia Commonwealth University (VCU)	\$ 245,000	1	VCU Massey Cancer Center to research and develop protocols for pain management in palliative care settings.
Virginia Cooperative Extension Service (Virginia Tech)	\$ 724,856	1	Expand the Rural Opioid Technical Assistance Project, a program to provide training for teachers to implement the evidence-based Botvin Life Skills program, Mental Health First Aid, and Adverse Childhood Experiences (ACEs) training in schools, as well as VCE’s continued partnership in regional substance use education and prevention coalitions.

2023-2024 Awards to State Agencies (cont'd)

<u>Recipient (s)</u>	<u>Total OAA 23-24 Award</u>	<u>Year</u>	<u>Description</u>
Virginia Foundation for Health Youth (VFHY)	\$ 1,200,000	1	Statewide multi-media prevention and education campaign for youth and young adults.
Total 2023-24 State Agency Awards	\$ 10,961,013		

2024-2025 Awards to State Agencies

<u>Recipient (s)</u>	<u>Total OAA 24-25 Award</u>	<u>Year</u>	<u>Description</u>
Dept of Behavioral Health & Development Services (DBHDS)	\$ 117,165	2	Substance use data collection and analysis involving the various community service boards and behavioral health authorities across Virginia. Agency also carrying forward \$31,363 remaining balance from Year 1.
Dept of Behavioral Health & Development Services (DBHDS)	Continuation	2	In partnership with the Executive Secretary of the Supreme Court, develop a training curriculum and plan to offer training to judges, commonwealth's attorneys, defense attorneys, magistrates, probation officers and other professionals who work in the court system on the topic of substance use disorders. Continuation of Year 1 efforts into a second year, no additional funding.
Dept of Behavioral Health & Development Services (DBHDS)	Continuation	2	Develop a plan for Virginia's 2nd recovery high school. The scope of this project will include researching geographic trends related to adolescent substance use, identifying regions with school districts and local elected bodies that are interested in developing partnerships to open a recovery high school, identifying the clinical supports necessary for the recovery components of the school, and identifying the financial and operational requirements for the recovery high school. Continuation of Year 1 efforts into a second year, no additional funding.
Dept of Behavioral Health & Development Services (DBHDS)	\$ 385,000	1	Collaboration with the Virginia Recovery Corps to integrate 70 peer navigator positions into addiction recovery services across the state. This funding will enable VRCP to access and draw down nearly \$2 million in Federal matching funds for this effort

2024-2025 Awards to State Agencies (cont'd)

<u>Recipient (s)</u>	<u>Total OAA 24-25 Award</u>	<u>Year</u>	<u>Description</u>
Dept. of Corrections (DOC)	\$ 158,020	2	Continuation of funding for six social workers (located at six VADOC specialized SUD program sites) that assist with substance use disorder treatment. Agency also carrying forward \$411,986 remaining balance from Year 1.
Dept. of Education (DOE)	\$ 144,752	2	Second year of funding for DOE's statewide, cross-sector effort to address opioid misuse by educating students, parents, school employees, and student-athletes about the dangers of drug use and how to prevent opioid misuse and addiction. Agency also carrying forward \$375,498 remaining balance from Year 1.
Dept. of Health (VDH)	\$ 473,137	2	Second year of funding for a system to support distribution of naloxone. Agency will also carry forward \$385,562 remaining balance from Year 1.
Dept. of Health (VDH)	Continuation	2	Continuation of naloxone purchases with a period of performance extension, with no additional funding. Agency will also carry forward \$596,341 remaining balance from Year 1.
Dept. of Health (VDH)	\$ 277,944	2	Support and extend VDH-certified harm reduction program sites across the Commonwealth. Agency also carrying forward \$887,663 remaining balance from Yr 1.
Dept. of Health (VDH)	\$ 76,250	2	Continuation of opioid specialist in each of three different local health districts: the Hampton & Peninsula Health District, the Portsmouth Health District, and the Richmond and Henrico Health District. Agency also carrying forward \$228,731 remaining balance from Year 1 and the Year 2 awarded amount has been reduced to offset increased carry forward from Year 1.
Dept. of Health (VDH)	\$ 83,685	1	Overdose Prevention Strategist position for the West Piedmont Health District.
Dept. of Health (VDH)	\$ 130,407	1	Support the establishment of a standardized approach for local and regional overdose review teams.
Dept. of Health Professions (DHP)	\$ 361,219	2	Continue support for the ongoing integration of the prescription monitoring program to prescribers' electronic health records and pharmacists' pharmacy dispensing systems.
Dept. of Medical Assistance Services (DMAS)	Continuation	2	Create and facilitate a program for hospitals to launch bridge programs for patients with opioid use disorders. Continuation of Year 1 efforts into a second year, no additional funding.
Dept. of Social Services (DSS)	\$ 411,000	2	Continuation of kinship navigator programs with local governments and community partners.

2024-2025 Awards to State Agencies (cont'd)

<u>Recipient (s)</u>	<u>Total OAA 24-25 Award</u>	<u>Year</u>	<u>Description</u>
Dept. of Social Services (DSS)	\$ 291,247	1	Develop and implement an Opioid Reduction Registry within the 211 Virginia Resource Database and the creation of a text platform for individuals dealing with substance use disorder, as well as the inclusion of new and expanded substance use disorder services that will be more readily available statewide, all integrated with 988 and various resource locators.
Indigent Defense Commission (VIDC)	\$ 374,546	2	Partnership with VIDC and Virginia Recovery Corps to embed re-entry and recovery specialists in public defender offices in the seven localities with highest overdose death rates combined with the largest public defender caseloads. Year 2 includes expansion to add eight additional public defender offices. Agency also carrying forward \$42,163 remaining balance from Year 1.
Office of the Attorney General (OAG)	\$ 675,000	2	Continue the statewide mass media campaign to educate Virginians about the dangers of opioids, with a focus on fentanyl. Year 2 includes expansion to add "Coaches vs. Overdoses" program.
Office of the Executive Secretary of the Supreme Court of Virginia (OES)	\$ 113,000	2	Statewide best practices standard for drug testing within all the alternative dockets and promote awareness about that standard to all localities that provide financial support to alternative dockets. Agency also carrying forward \$449,467 remaining balance from Year 1.
Radford University	\$ 210,698	2	Continuation of support for the "Healing, Outreach, Prevention, and Empowerment (HOPE)" project run by Radford Collegiate Recovery Program. Agency also carrying forward \$90,099 remaining balance from Year 1.
University of Virginia (UVA)	\$ 269,489	2	Support for the Street Medicine Access Reduction and Treatment (SMART) clinic, an office based opioid treatment (OBOT) program to engage individuals with opioid use disorder (OUD). Agency also carrying forward \$58,380 remaining balance from Year 1.
University of Virginia (UVA)	\$ 215,075	1	Conduct a pilot evaluation of the "COSMOS" digital contingency management platform to evaluate the effectiveness of digital contingency management intervention in reducing opioid and substance use, as well as improving participant recovery outcomes.
Virginia Commonwealth University (VCU)	\$ 207,820	2	Create a technical resource "toolkit" for Virginia's cities and counties - this effort led by the VCU Wright Center for Clinical and Translational Research. Agency also carrying forward \$70,589 remaining balance from Year 1.
Virginia Commonwealth University (VCU)	\$ 74,401	2	VCU Massey Cancer Center to research and develop protocols for pain management in palliative care settings. Agency also carrying forward \$162,138 remaining balance from Year 1.

2024-2025 Awards to State Agencies (cont'd)

<u>Recipient (s)</u>	<u>Total OAA 24-25 Award</u>	<u>Year</u>	<u>Description</u>
Virginia Commonwealth University (VCU)	\$ 575,088	1	Support the "Virginia Naloxone Project," which will train, equip, and support at least twenty emergency departments across Virginia with take-home naloxone for at-risk patients, improve connections to addiction treatment services, and develop data collection and a continuous quality improvement program structure.
Virginia Commonwealth University (VCU)	\$ 84,373	1	Develop a "Fast Track to Certified Substance Abuse Counselor (CSAC) Program" to expand existing VCU coursework and clinical internships for Bachelors level (BSW) and Masters level (MSW) social work students to provide credit towards the CSAC certification.
Virginia Commonwealth University (VCU)	\$ 83,322	1	Support expansion of VCU's Recovery Scholars Program which extends to ten colleges and universities across Virginia. Supports scholarships to students in recovery pursuing certification for Substance Abuse Counseling and professional Certified Peer Recovery Specialists.
Virginia Cooperative Extension Service (Virginia Tech)	\$ 725,008	2	Second year of a program to provide training for teachers to implement the evidence-based Botvin Life Skills program, Mental Health First Aid, and Adverse Childhood Experiences (ACEs) training in schools, as well as VCE's continued partnership in regional substance use education and prevention coalitions. Agency also carrying forward \$175,299 remaining balance from Yr 1.
Virginia Foundation for Health Youth (VFHY)	\$ 1,400,000	2	Second phase of a statewide multi-media prevention and education campaign for youth and young adults.
Virginia Foundation for Health Youth (VFHY)	\$ 115,000	1	Support the "Expanding Access to the Dangers of Fentanyl Module" program in high-risk public-school systems. VFHY will revise the existing "Dangers of Fentanyl" educational module for use in middle schools, provide training to teachers on curricula usage, and create a Spanish-language version.
Virginia State University (VSU)	\$ 241,341	1	Support VSU Public Health Institute's "Healthful Engagement for Support, Treatment, Recovery, and Interventions" project to enhance treatment and recovery service accessibility for adult residents through individual and group support sessions for substance use, and evidence-based and empirically supported therapies for addiction recovery.
Virginia State University (VSU)	\$ 90,100	1	Support the "Leveraging Workforce Needs" program to address workforce needs for abatement efforts. VSU seeks to educate and prepare certified peer recovery specialists, certified substance abuse counselors, and Virginia certified drug and alcohol counselors. VSU will coordinate pipeline related opportunities for Virginia State University psychology and social work students.

2024-2025 Awards to State Agencies (cont'd)

<u>Recipient (s)</u>	<u>Total OAA 24-25 Award</u>	<u>Year</u>	<u>Description</u>
Virginia State University (VSU)	\$ 169,534	1	“Mobilization of Access for Underserved and Marginalized Communities” project to identify and address disparities in access to abatement efforts for people in traditionally disadvantaged communities.
Total 2024-25 State Agency Awards	\$ 8,533,621		

Case Study: Statewide Multi-Media Prevention Campaign

With financial assistance from the OAA, the Virginia Office of the Attorney General (OAG) conducted a statewide mass media campaign to educate Virginians about the dangers of opioids, with a focus on fentanyl. This effort was built upon the “One Pill Can Kill” and the “Get Smart About Drugs” public information campaigns from the U.S. Drug Enforcement Agency. In FY24 alone the OAG reported this campaign reached an estimated 5.1 million Virginians through a combination of print, digital media, radio, and billboards.



Highlights from State Agency Projects Funded by OAA during 2023–24

The following highlights are drawn from a sample of state agency projects that were funded by the OAA during the 2023-2024 performance period (October 1, 2023, to September 30, 2024) and are based on data provided to the OAA by the recipient agencies in their performance reports. It should be noted that each of these represents either a new program or expansion effort, and in most cases the implementation of these new efforts required time to start up. For this reason, most of the programs were only able to report a partial year of operation.

Virginia Department of Health “Comprehensive Harm Reduction and Naloxone Distribution”

The Virginia Department of Health (VDH) utilized OAA funds to expand services at existing comprehensive harm reduction (CHR) sites and to establish new sites. These sites, which include both governmental and non-profit service models, provide overdose prevention services, outreach to traditionally disadvantaged communities, linkages to medical, mental health, and substance use disorder treatment, support for people in recovery, and testing for communicable diseases associated with injection drug use.

By combining OAA funding with other funding sources VDH enrolled 2,782 new CHR participants and conducted 26,401 patient encounters for an increase of 7,266 over the previous year. CHR sites began offering pregnancy testing in May 2024, with 36 women testing positive and subsequently referred to care. CHR sites distribute take-home naloxone, and reported overdoses reversed by people using these kits increased by 805 over the previous year for a total of 2,511. CHR sites linked 3,579 people to fentanyl test strips, 690 people to mental health/substance use disorder treatment, 444 people to social services, and 100 people to hepatitis C treatment. Sites also tested 333 individuals for HIV and 317 for hepatitis C. Overall, 94% of all CHR participants received harm reduction counseling and education.

CHR services were initiated or expanded in Petersburg, Richmond City, Hampton, Portsmouth, Chesapeake, and Tazewell County using OAA funds for start-up operations. Three new CHR agencies were authorized, and three existing sites have expanded to increase their coverage area, with one additional expansion in the review process.

VDH also utilized OAA funding to support its statewide naloxone distribution plan. The agency purchased 15,000 nasal naloxone 4 mg kits and 1,900 vials of intramuscular naloxone. Funds were also used to onboard staff and support operational costs for new outreach and communication efforts designed to expand the distribution of naloxone through strategic partnerships with various organizations across the commonwealth. These communications efforts included webinars for targeted audiences (such as health departments, community service boards, and law enforcement

agencies), a quarterly newsletter, data reporting tools, and a naloxone distribution dashboard for local health departments. As a result of these efforts VDH achieved a 98% increase in the number of K-12 public school partnerships, a 76% increase with law enforcement organizations, and a 121% increase with community-based organizations.

The Chris Atwood Foundation serves as a Comprehensive Harm Reduction (CHR) site in cooperation with VDH. The non-profit foundation serves at-risk individuals across Northern Virginia and provides support to individuals across the Commonwealth.



Photo credit: Chris Atwood Foundation

Department of Corrections ***“Expansion of Services in the Medication for Opioid Use Disorder (MOUD) Program”***

The Department of Corrections used OAA funding to enhance its existing “medication for opioid use disorder” (MOUD) treatment program to include new therapeutic and supportive services. This program expansion seeks to prevent overdoses and reduce addictive behaviors by connecting patients across the continuum of care both within correctional centers and upon reentry in the community. This new effort required contracting six social workers to provide therapeutic counseling and care coordination for high-risk inmates already participating in the MOUD program. The time required to recruit and contract qualified social workers meant this program was only fully operational for a portion of the twelve-month operational period; however, it still supported 142 individuals, including 75 who were provided pre-release “warm handoff” planning.

Department of Education
“Opioid Abatement Education Plan”

The Department of Education (DOE) was awarded funding from the OAA to implement an “Opioid Abatement Education Plan” for students, parents, school employees, and student-athletes about the dangers of drug use and how to prevent opioid misuse, abuse, and addiction. Ultimately the project aims to provide all students across the commonwealth with evidence-based opioid abuse prevention programming – specifically, Botvin LifeSkills Training- which not only raises awareness and provides education but is also proven to significantly reduce the risk of opioid use, misuse, and abuse.

During the performance period the agency hired a program manager and began building capacity. DOE partnered with Virginia Tech’s Virginia Cooperative Extension (VCE) to better leverage VCE’s decade-long experience offering Botvin LST. During its five months of activity during this performance period, the agency onboarded six school divisions: Campbell County, Charlottesville City, Norfolk City, Portsmouth City, Roanoke County, and Spotsylvania County. Each school division is represented by a steering committee member who supports educators delivering Botvin LST and continues to recruit new program participants from within their respective school division. In total, DOE onboarded 87 educators, all of whom began delivering Botvin LifeSkills in the fall of 2024. Additionally, the agency provided the Botvin LST Prescription Drug Abuse module to all participating teachers, expanding the curriculum’s focus on opioid prevention.

Educators onboarded in 2024 entered the new school year (2024-25) ready to deliver Botvin LST to a total of 11,470 students across Virginia. Of this total 7,110 will be middle school students and 4,360 will be high school students. The total by school division is segmented as follows: Campbell County: 2,410 students; Charlottesville City: 1,420 students; Norfolk City: 2,100 students; Portsmouth City: 2,000 students; Roanoke County: 480 students; Spotsylvania County: 3,060 students.

Department of Health Professions
“Integration of Prescription Monitoring Program with Provider Medical Records”

The Department of Health Professions utilizes OAA funding to integrate Virginia’s prescription monitoring program (MPM) with electronic health records used by prescribers. An analysis of PMP data in Virginia illustrates its efficacy as a clinical and risk reduction tool. During the 2023-24 performance period the quarterly rate of multiple provider episodes for prescription opioids (defined as ≥ 5 prescribers and ≥ 5 pharmacies in six months) decreased by nearly 10% from 2.1 per 100,000 residents to 1.9. Over the same period, the quarterly number of residents receiving opioid prescriptions also declined by 8% from 384,199 to 353,284.

Radford University
“Project H.O.P.E. Collegiate Recovery Program”

The OAA provided funding for Radford University’s collegiate recovery program known as Project H.O.P.E. (Healing, Outreach, Prevention, and Empowerment). Students and staff from the Project H.O.P.E. provide training and resources for tackling substance use disorders and advocating for trauma-informed care within the Radford University Community. During the 2023-24 performance period Project H.O.P.E. provided REVIVE! overdose reversal training to 505 individuals, trained 421 individuals in trauma informed care, and distributed 321 Naloxone kits. Project H.O.P.E. acquired and installed 18 emergency opioid overdose reversal kits in residence halls and high-traffic student areas across campus to improve access to life-saving resources. Among student membership in Project HOPE, there was a 100% retention rate during the 2023-24 academic year. These students participated in various community service and engagement activities both in the local community and across the state.

Virginia Commonwealth University
“Virginia Opioid Abatement Toolkit”

The OAA provided funding to Virginia Commonwealth University’s Wright Center for Clinical and Translational Research to develop an online toolkit and curate relevant content to assist Virginia’s cities and counties develop community-specific opioid abatement strategies. Researchers from the Wright Center traveled around the state and met with localities to understand their concerns and strategies for utilizing opioid settlements funds, and tailored data analyses to help localities identify community needs and measurements for successes. The resulting toolkit (www.virginiaopioidtoolkit.org) includes evidence-based resources related to opioid use disorder (OUD) education, prevention, treatment, harm reduction, and recovery supports. The toolkit also includes examples of existing successful programs being managed by Virginia localities, along with literature published by Federal agencies and medical or academic organizations. Examples of programming span all nine key pillars of evidence-based practices that have been accepted by major public health organizations nationwide (and included as “Exhibit E” in the various national opioid settlements).



Screenshot of the
VCU/OAA Toolkit

“Operation STOP!” Grant Program (Specifically Targeted Overdose Prevention)

In late 2024, the OAA identified a group of Virginia cities and counties that, according to data provided to the OAA by VDH, experienced disproportionately high increases in opioid overdose death rates among Black individuals from 2019 to 2023. In order to address this disparate loss of life due to opioid overdoses, the OAA established a special grant program known as “*Operation STOP!*” (Specifically Targeted Overdose Prevention).

During its November 9 public meeting, the OAA board approved \$3 million in funding for this grant program, and subsequently approved the specific criteria for making *Operation STOP!* awards. The grant is being offered exclusively to those Virginia cities and counties that meet the following criteria:

- A 100% or higher increase in Black opioid overdose deaths per 100,000 population from 2019-2023
- At least 20 opioid overdose fatalities within the timeframe.

The OAA will make awards of up to \$500,000 per grant award, with a maximum total of all *Operation STOP!* awards not to exceed \$3 million. *Operation STOP!* grants are competitive, only available to the individual cities and counties listed in the guidance document, and the criteria for selection is established by the *Code of Virginia* § 2.2-2370. Awards will be made in the spring of 2025 with funding available July 1, 2025.

The eligible cities and counties are:

City or County	Black / African American	
	Opioid Overdose Deaths 2019-2023	Percent of Rate Change 2019-2023
Chesapeake City	84	436%
Norfolk City	224	365%
Portsmouth City	172	300%
Richmond City	580	229%
Henrico County	212	167%
Newport News City	107	114%
Petersburg City	98	103%

The primary focus of Operation STOP! is to implement an immediate short-term education and prevention program to reduce overdoses and deaths, while assisting the community in the development of a strategy to use other opioid settlement funds for long-term opioid abatement.

Applicants must partner with at least one community-based organization (CBO) that has a track record of success in connecting with and successfully serving the specific population that is at the highest risk of overdose within the city or county. The partnering community-based organization(s) must be separate organization(s) from the applicant city or county. The CBO(s) must have a record of success in connecting with and serving the specific population that has highest risk of overdose within the city or county. Community service boards or behavioral health authorities can be integrated as a partner for the *Operation STOP!* project but cannot fill the role of the required CBO.

The Changing Nature of the Opioid Crisis in America:
***An alarming increasing risk of overdose deaths
among Black Americans***

In August 2024, the National Institute on Drug Abuse (NIDA) highlighted that between 2015 and 2023, overdose deaths among non-Hispanic Black men aged 55 and older increased nearly five-fold. In 2023, deaths in this group were nearly triple the national average for their age demographic, with fentanyl and cocaine as the predominant contributors.

FY2023–24 C.O.A.R. Fund Report (Commonwealth Opioid Abatement and Remediation Fund)

The Commonwealth Opioid Abatement and Remediation (COAR) Fund was established in the *Code of Virginia § 2.2-2377* to receive the commonwealth’s share of funds received pursuant to a settlement, judgment, verdict, or other court order relating to consumer protection claims regarding the manufacturing, marketing, distribution, or sale of opioids.

COAR funds are appropriated in the Virginia budget solely for opioid abatement or remediation efforts. In accordance with the statute, and to the degree practicable, the implementation and maintenance of performance measures associated with the use of such funds shall be documented and remitted to the OAA upon request.

Below is a table representing COAR Fund appropriations to date. Beginning in FY25 the OAA will be requesting performance measures associated with these appropriations.

Agency	Purpose	FY 2024 Appropriation	FY 2025 Appropriation	FY 2026 Appropriation
Department of Health	Opioid Reversal Agents/Test Kits	\$1,416,398	\$5,519,145	\$5,464,145
Department of Health	Opioid Overdose Reversal Program		\$8,000,000	\$8,000,000
Department of Health	Fentanyl Wastewater Testing		\$400,000	
Department of Health	Naloxone for Public Schools			\$100,000
Dept. of Criminal Justice Services	Jail-Based Substance Use Disorder Treatment/Transition Fund		\$2,000,000	
VA Foundation for Healthy Youth	Marketing Efforts for Opioid Crisis		\$500,000	\$500,000
Virginia Information Technologies Agency (VITA)	State Agency Opioid Data (Data Analytics System)		\$3,000,000	\$1,000,000
Total		\$1,416,398	\$19,419,145	\$15,064,145

Agency	Purpose	FY 2024 (Actual)
Department of Health	Opioid Reversal Agents/Test Kits	\$1,366,398
Total		\$1,366,398

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Virginia Opioid Abatement Authority
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