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MEMORANDUM

TO: The Honorable Luke E. Torian
Chairman, House Appropriations Committee

The Honorable L. Louise Lucas
Chair, Senate Finance and Appropriations Committee

FROM: A. Scott Fleming

DATE: October 1, 2025

SUBJECT: Report of 2024-25 Expenditures of Higher Education Institutions

Section 23.1-209 of the *Code of Virginia* requires public higher education institutions to provide annual expenditures to the State Council of Higher Education for Virginia (SCHEV). The statute further directs SCHEV to compile the data and submit a report to the Governor and General Assembly annually.

§23.1-209. Reports of expenditures of state funds.

The governing body of each public institution of higher education shall provide the State Council of Higher Education annual data indicating the apportionment and amounts of expenditures that the relevant institution expends by category, including academic costs, administration, research, and public service, as defined by the Council. The Council shall compile and submit a report of such data annually to the Governor and the General Assembly.

In accordance with this requirement, SCHEV staff used Cardinal (the Commonwealth accounting and reporting system) to compile the higher education institutions' total Educational and General (E&G) expenditures by program in 2024-25. The attached report summarizes the 2024-25 total E&G expenditures by institution and program based on Cardinal data. It should be noted that variations can occur across institutions in the recording of certain categories of expenses such as technology, campus safety and security, and debt service, i.e., these expenses may be recorded in different programs at different institutions.

In 2024-25, systemwide, the public higher education institutions spent 60.6% of the total E&G expenditures for academic activities (including instruction and academic support), 22.6% for administration (including student services and institutional support), 11.6% for operating and maintenance of plant (O&M), and 5.2% for research and public service. It should be noted that the percentages for the major spending categories – academic activities, administration, O&M, and research and public service – have remained stable, with 1% fluctuation annually.

If you have any questions or if we can be of further assistance, please contact me at (804) 225-2611.

Attachment

c: Ms. April Kees, Senate Finance & Appropriations Committee Staff Director
Ms. Kendra Brown Shifflett, Senate Finance & Appropriations Committee Staff
Ms. Anne E. Oman, House Appropriations Committee Staff Director
Mr. Tony Maggio, House Appropriations Committee Staff

**2024-25 Total Educational and General Expenditures by Program
Virginia Public Higher Education Institutions**

| Institution | Instruction | Research | Public Service | Academic Support | Student Services | Institutional Support | O&M | Total |
|-----------------------------------|------------------------|----------------------|-----------------------|-------------------------|-------------------------|------------------------------|----------------------|------------------------|
| Christopher Newport University | \$44,619,626 | \$2,970,950 | | \$17,282,010 | \$10,051,243 | \$15,628,516 | \$16,781,155 | \$107,333,500 |
| George Mason University | \$425,932,194 | \$14,946,866 | -\$252,256 | \$126,219,105 | \$52,171,520 | \$79,827,676 | \$64,237,967 | \$763,083,071 |
| James Madison University | \$230,996,681 | \$877,167 | \$1,746,257 | \$64,423,569 | \$33,142,864 | \$67,716,237 | \$48,055,770 | \$446,958,546 |
| Longwood University | \$42,708,686 | | \$547,367 | \$8,077,667 | \$5,050,708 | \$19,767,287 | \$9,116,503 | \$85,268,217 |
| Norfolk State University | \$47,690,130 | \$1,480,513 | \$5,284,719 | \$23,403,330 | \$9,608,916 | \$32,258,307 | \$19,019,524 | \$138,745,441 |
| Old Dominion University | \$241,175,389 | \$16,836,931 | \$42,479,229 | \$74,218,765 | \$24,917,897 | \$100,140,453 | \$42,236,427 | \$542,005,091 |
| Radford University | \$82,393,194 | | \$302,712 | \$13,092,698 | \$12,676,519 | \$32,285,222 | \$16,832,034 | \$157,582,380 |
| University of Mary Washington | \$36,407,935 | \$536,005 | \$530,606 | \$10,203,921 | \$9,645,968 | \$15,493,967 | \$8,921,359 | \$81,739,762 |
| University of Virginia | \$478,310,399 | \$27,852,665 | \$14,878,000 | \$170,345,907 | \$69,972,623 | \$114,473,339 | \$134,707,156 | \$1,010,540,089 |
| University of Virginia at Wise | \$18,410,449 | \$14,146 | \$2,257,313 | \$3,932,187 | \$4,507,664 | \$7,751,202 | \$6,202,693 | \$43,075,652 |
| Virginia Commonwealth University | \$307,401,915 | \$77,171,560 | \$11,648,691 | \$122,335,210 | \$25,636,117 | \$115,736,897 | \$79,460,932 | \$739,391,321 |
| Virginia Military Institute | \$23,761,217 | | \$154,518 | \$5,829,971 | \$5,053,059 | \$13,363,504 | \$11,711,145 | \$59,873,413 |
| Virginia State University | \$55,876,420 | \$817,020 | \$7,315,861 | \$7,297,119 | \$8,793,332 | \$28,411,818 | \$12,505,398 | \$121,016,967 |
| Virginia Tech | \$544,216,672 | \$98,851,612 | \$16,345,872 | \$156,264,695 | \$37,048,775 | \$114,065,622 | \$126,289,655 | \$1,093,082,904 |
| William & Mary | \$147,397,470 | \$3,380,751 | \$96,059 | \$52,253,341 | \$15,541,576 | \$45,423,997 | \$29,190,073 | \$293,283,267 |
| Richard Bland College | \$8,099,138 | \$2,384,420 | | \$1,485,724 | \$3,737,062 | \$5,059,781 | \$3,629,364 | \$24,395,488 |
| Virginia Community College System | \$426,532,811 | | \$3,586,649 | \$101,098,297 | \$110,764,680 | \$289,558,712 | \$157,559,753 | \$1,089,100,901 |
| | | | | | | | | |
| Total | \$3,161,930,325 | \$248,120,603 | \$106,921,596 | \$957,763,514 | \$438,320,523 | \$1,096,962,538 | \$786,456,909 | \$6,796,476,008 |

Notes:

(1) Instruction includes program code 10000: \$1,014,868 at GMU and (\$70,174) at VCCS.

(2) Numbers are rounded.

Source: Cardinal 2025.