

The Commission on VASAP

2025 Annual Executive Summary

January 2026



Your Doorway to Safe & Sober Driving

Introduction

The Virginia Alcohol Safety Action Program traces its roots to Fairfax County. In 1972, it became the site of one of 35 national “Alcohol Safety Action Projects” funded by the National Highway Traffic Safety Administration (NHTSA). On March 24, 1975, legislation passed by the General Assembly expanded this program statewide establishing driver education and rehabilitation programs in an effort to reduce the number of highway tragedies. In 1986, the General Assembly formed the Commission on Virginia Alcohol Safety Action Program (Commission on VASAP). This provided for the standardization of ASAP operations, thereby increasing the quality and equity of services to offenders statewide.

There are currently 21 Alcohol Safety Action Programs (ASAPs) throughout Virginia. Every jurisdiction in the Commonwealth is covered by one of the local programs. The ASAP programs share in the responsibility with other highway safety partners to help lower the number of impaired drivers on our roadways.

Section 18.2-271.2 of the Code of Virginia requires the Commission on VASAP to submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission. This report provides an overview of Commission on VASAP activities during 2025.

The Commission on VASAP continues to provide quality services to the citizens of the Commonwealth of Virginia without using any general state revenues. The Commission looks forward to ongoing success in 2026 as it works cooperatively with the General Assembly and other highway safety stakeholders to reduce traffic-related injuries and fatalities.

Mission

To improve highway safety by decreasing the incidence of driving under the influence of alcohol and other drugs, leading to the reduction of alcohol and drug-related fatalities and crashes.

Programs

VASAP has developed many educational programs designed to improve highway safety, providing a credible Alcohol Safety Action Program that responds to the needs of each locality in Virginia. Included among these are:

- ASAP Education Groups
- Community Service Programs
- Driver Improvement Program
- DUI Court
- Multiple Offender Restoration Review
- Intervention Interview
- Reckless/Aggressive Driver Program
- Ignition Interlock
- Young Offender Program

Overview of the Commission

§18.2-271.2. Commission on VASAP; purpose; membership; terms; meetings; staffing; compensation and expenses; chairman's executive summary.

A. There is hereby established in the legislative branch of state government the Commission on the Virginia Alcohol Safety Action Program (VASAP). The Commission shall administer and supervise the state system of local alcohol and safety action programs, develop and maintain operation and performance standards for local alcohol and safety action programs, and allocate funding to such programs. The Commission shall have a total membership of 15 members that shall consist of six legislative members and nine nonlegislative citizen members. Members shall be appointed as follows: four current or former members of the House Committee for Courts of Justice, to be appointed by the Speaker of the House of Delegates; two members of the Senate Committee for Courts of Justice, to be appointed by the Senate Committee on Rules; three sitting or retired judges, one each from the circuit, general district and juvenile and domestic relations district courts, who regularly hear or heard cases involving driving under the influence and are familiar with their local alcohol safety action programs, to be appointed by the Chairman of the Committee on District Courts; one director of a local alcohol safety action program to be appointed by the Speaker of the House of Delegates upon consideration of the recommendations of the legislative members of the Commission; one director of a local alcohol safety action program to be appointed by the Senate Committee on Rules upon consideration of the recommendations of the legislative members of the Commission; one representative from the law-enforcement profession, to be appointed by the Speaker of the House and one nonlegislative citizen at large, to be appointed by the Senate Committee on Rules; one representative from the Virginia Department of Motor Vehicles whose duties are substantially related to matters to be addressed by the Commission to be appointed by the Commissioner of the Department of Motor Vehicles, and one representative from the Department of Behavioral Health and Developmental Services whose duties also substantially involve such matters, to be appointed by the Commissioner of Behavioral Health and Developmental Services. Legislative members shall serve terms coincident with their terms of office. In accordance with the staggered terms previously established, nonlegislative citizen members shall serve two-year terms. All members may be reappointed. Appointments to fill vacancies, other than by expiration of a term, shall be made for the unexpired terms. Any appointment to fill a vacancy shall be made in the same manner as the original appointment.

B. The Commission shall meet at least four times each year at such places as it may from time to time designate. A majority of the members shall constitute a quorum. The Commission shall elect a chairman and vice-chairman from among its membership. The Commission shall be empowered to establish and ensure the maintenance of minimum standards and criteria for program operations and performance, accounting, auditing, public information, and administrative procedures for the various local alcohol safety action programs and shall be responsible for overseeing the administration of the statewide VASAP system. Such programs shall be certified by the Commission in accordance with procedures set forth in the Commission on VASAP Certification Manual. The Commission shall also oversee program plans, operations and performance and a system for allocating funds to cover deficits that may occur in the budgets of local programs.

C. The Commission shall appoint and employ and, at its pleasure, remove an executive director and such other persons as it may deem necessary, and determine their duties and fix their salaries or compensation.

D. The Commission shall appoint a Virginia Alcohol Safety Action Program Advisory Board to make recommendations to the Commission regarding its duties and administrative functions. The membership of such Board shall be appointed in the discretion of the Commission and include personnel from (i) local safety action programs, (ii) the State Board of Behavioral Health and Developmental Services, community service boards or behavioral health authorities and (iii) other community mental health services organizations. An assistant attorney general who provides counsel in matters relating to driving under the influence shall also be appointed to the Board.

E. Legislative members of the Commission shall receive compensation as provided in § 30-19.12. Funding for the costs of compensation of legislative members shall be provided by the Commission. All members shall be reimbursed for all reasonable and necessary expenses as provided in §§ 2.2-2813 and 2.2-2825 to be paid out of that portion of moneys paid in VASAP defendant entry fees which is forwarded to the Virginia Alcohol Safety Action Program.

F. The Chairman of the Commission on VASAP shall submit to the Governor and the General Assembly an annual executive summary of the interim activity and work of the Commission no later than the first day of each regular session of the General Assembly. The executive summary shall be submitted as provided in the procedures of the Division of Legislative Automated Systems for the processing of legislative documents and reports and shall be posted on the General Assembly's website.

Commission Members

Legislative

Senator Richard H. Stuart, Chairman
Delegate Patrick A. Hope, Vice Chairman

Senator Scott A. Surovell

Delegate Rae C. Cousins
Delegate James A. (Jay) Leftwich
Delegate Atossa R. Reaser

Judicial

Honorable Mary Jane Hall
Honorable George D. Varoutsos
Honorable Gino W. Williams

Law Enforcement Representative

Sheriff Michael A. Moore

Virginia Department of Motor Vehicles Representative

Ms. Emily Witt

Citizen Representative

Ms. Jennifer Wicker

Behavioral Health and Developmental Services

Ms. Margaret Steele

Local Program Directors

Ms. Ashley Cole
Ms. Krystal Hullette

Commission Staff

Angela D. Coleman – Executive Director

Issar Ali – Field Services Specialist
EdQuina Bradley – Administrative Procedures Technician
Rosario Carrasquillo – Special Programs Design Technician
Shelby Edwards - Office Services Assistant
Glen D. Miller - IT Project Specialist
Christopher Morris – Special Programs Coordinator
Charlene Motley – Field Services Supervisor
Richard Phillips - Ignition Interlock Technical Support Specialist
LeAnne Turner – Executive Assistant

Commission Meeting Dates

March 28, 2025 June 6, 2025 September 19, 2025 December 4, 2025

Highlights of the Commission for 2025

Local ASAP Support

- maintained the state share fee at 3% since year 2005 instead of the allowable up to 10% as mandated in Virginia Code Section § 18.2-271.2, Subsection B to allow for ASAPs to have more revenue to assist with office operations and provision of services in their locality
- assisted the local programs in a continuing difficult economic climate by assuming payment for education workbooks for all ASAPs
- provided on-going technical support to the ASAPs regarding case management and ignition interlock procedures
- continued to work with the Department of Motor Vehicles on matters related to restricted license orders, ignition interlock, ASAP compliance and policy updates
- maintained the VASAP–DMV interface for electronic submission of ASAP data
- completed a budgetary review of all local ASAP expenditures and revenues
- provided for an external vendor (BROWNEEDWARDS) to conduct financial audits of the local ASAPs
- allocated state funds totaling \$665,000 to Bull Run ASAP, Chesapeake Bay ASAP, Dan River ASAP, District Nine ASAP, James River ASAP, John Tyler ASAP, Mount Rogers ASAP, New River Valley ASAP, Old Dominion ASAP, Peninsula ASAP, Rockingham/Harrisonburg ASAP, Southeastern Virginia ASAP, Southside Virginia ASAP, Southwest Virginia ASAP and Tri River ASAP
- assumed all start-up costs and provided initial staffing to coordinate the opening of the office location at the Norfolk General Court for Chesapeake Bay ASAP offenders
- provided assistance to Chesapeake Bay ASAP, New River Valley ASAP and Tri River ASAP

Ignition Interlock and Remote Alcohol Monitoring

- provided administrative oversight for vendors regarding the operation of the ignition interlock program in the Commonwealth
- conducted inspections of 65 ignition interlock service centers and 50 remote alcohol motoring device (RAMD) service centers
- fielded over 530 interlock related phone calls from local ASAP offenders and local ASAPs
- administrated certification testing and monitored newly hired ignition interlock technicians
- reported 8,606 ignition interlock devices installed statewide under the ASAP program as of December 31st

Meetings, Trainings and Workgroups

- attended scheduled meetings of the Drug Court Treatment Advisory Committee
- served as a member on the Drug Court Operations Committee
- participated in the training of new judges
- coordinated and presented training for the annual VASAP Training Conference
- created, administered, and certified the annual VASAP IT Security Training program
- provided on-going Information Security Training to both VASAP and ASAP employees
- conducted testing preparation for the VASAP certification exam
- served as panelist for “How Technology Can Stop Super Speeders”
- participated in the national “Stop Super Speeders Workgroup”
- traveled throughout the Commonwealth conducting Legislative Q&A for judges on new ignition interlock bills and the Intelligent Speed Assistance Program
- participated in the 12th Annual CLE Marathon for the Alexandria Bar Association providing legislative updates and practical guidance on DUI restrict license requirements
- participated in the Strategic Highway Safety Plan Steering Committee
- conducted training on the Case Management Operational Guidelines
- conducted training on the Enginuity Case Management (ECM) Instructor Portal
- conducted new hire training for ASAP staff
- proctored certification monthly exams for ASAP staff and Ignition Interlock technicians
- Provided online portal training for treatment providers
- appointed to the American Association of Motor Vehicle Administrators (AAMVA) working group to develop national model legislation and best practices for intelligent speed assistance program

Technology

- provided on-going technical support to the ASAPs regarding case management and ignition interlock procedures
- maintained the VASAP–DMV interface for electronic submission of ASAP data
- worked with Adsystech on continuous process improvements to the case management process and client/vendor portals
- created a client application used by ASAP offenders to allow them easy and convenient access to check balances and make payments, choose a treatment provider, complete virtual applications, and chat with their case manager
- provided IT point of contact support for 22 ASAP offices and the commission office
- managed VITA support requests including computer hardware and office phones
- served as agency account administrator for 180+ DMV users
- served as agency account administrator for 850+ Enginuity (ECM) users
- continued to develop and improve the ECM VASAP Case Management Information System
- provided adhoc technical support for 21 ASAP offices
- enhanced the ECM VASAP Case Management Information System to aid the ASAP client with the ability to allow them easy and convenient access to check balances and make payments, choose a treatment provider, complete virtual applications, and chat with

- their case manager
- moved the Commission Meeting Binder process from a manual, paper-based system to a fully digital format using tablets to improve efficiency, reduce costs, support sustainability, introduce new technical requirements, and enable tablet use for additional organizational meetings

Certification/Audits

- successfully passed the financial audit of the commission office without any findings of deficiency

Public Information

- released a written Commission on VASAP Holiday Statement on the dangers of drinking and driving during the month of December
- responded to and resolved, inquiries and concerns of legislators, citizens, courts, local attorneys, neighboring states, and other state agencies
- provided weekly legislative updates to ASAPs and other stakeholders
- provided Substance Abuse Free Environment (SAFE) with Drive Sober Keychains, Drive Sober Wristbands and Rack Cards
- provided Waynesboro Juvenile & Domestic Relations court with materials with drive sober messaging
- provided Charlotte Juvenile and Domestic Relations Court with materials with drive sober messaging for their licensing ceremonies
- hosted an informational booth at the Virginia District Court Clerk's Annual Conference in Williamsburg and provided materials with drive sober messaging to disseminate to their local courts
- hosted an informational booth at the Shamrock the Block festival, which attendance has grown to over twenty thousand attendees, and handed out materials with drive sober messaging
- hosted an informational booth at the Annual West Point Crab Carnival and provided VASAP Informational Cards, and handed out materials with drive sober messaging

2025 Legislation Related to VASAP

- **HB2096 Intelligent Speed Assistance Program** established, penalty. Establishes the Intelligent Speed Assistance Program to be administered by the Commission on the Virginia Alcohol Safety Action Program. The bill authorizes enrollment in such Program as an alternative to suspending a person's driver's license upon such person's conviction of certain speed-related offenses and requires a court to order enrollment in such Program for a person convicted of reckless driving and who was found to have been driving in excess of 100 miles per hour. The bill requires any participant in the Program to install an intelligent speed assistance system, defined in the bill, in any motor vehicle owned by or registered to the participant and prohibits the participant from driving any motor vehicle that does not have such a system installed. The bill creates a Class 1 misdemeanor for tampering with or attempting to bypass or circumvent such a system. **4/2/2025 Governor Acts of Assembly Chapter text (CHAP0652)**
- **SB1006 Driving while intoxicated, pre-conviction ignition interlock for certain offenders.** Permits a first-time offender charged with driving while intoxicated to obtain an ignition interlock pre-conviction. Current law prohibits the installation of an ignition interlock system until a court issues a restricted license. **3/21/2025 Governor Acts of Assembly Chapter text (CHAP0320)**
- **SB 1392 Ignition interlock system; duration.** Increases the period of time during which a person, as a condition of a restricted license, is prohibited from operating a motor vehicle that is not equipped with an ignition interlock system from not less than six consecutive months to not less than 12 consecutive months without alcohol-related violations of the interlock requirements. This bill was a recommendation of the Commission on the Virginia Alcohol Safety Action Program. **3/21/2025 Governor Acts of Assembly Chapter text (CHAP0343)**

ASAP Enrollment Data*

ASAP Enrollment Location	Total Enrollment Jan-Dec 2025	Percentage
Chesapeake Bay ASAP	1,859	9.04%
John Tyler ASAP	1,729	8.40%
Fairfax ASAP Total	1,678	8.16%
John Tyler ASAP Henrico	1,632	7.93%
Peninsula ASAP	1,457	7.08%
Bull Run ASAP	1,099	5.34%
Rappahannock Area ASAP	1,090	5.30%
Old Dominion ASAP	961	4.67%
Southeastern Virginia ASAP	946	4.60%
Court Community Corrections	794	3.86%
Rockingham / Harrisonburg ASAP	778	3.78%
Central Virginia ASAP	770	3.74%
New River Valley ASAP	694	3.37%
District Nine ASAP	623	3.03%
James River ASAP	595	2.89%
Tri River ASAP	542	2.63%
Bull Run ASAP Leesburg	534	2.60%
Dan River ASAP	504	2.45%
Mount Rogers ASAP	498	2.42%
Southwest Virginia ASAP	457	2.22%
Southside Virginia ASAP	457	2.22%
Arlington ASAP	439	2.13%
Alexandria ASAP Total	283	1.38%
Chesapeake Bay ASAP Eastern Shore	124	0.60%
Commission Office	28	0.14%
Valley ASAP	1	0.00%
Total	20,572	

* Note: The data contained in this report reflects program enrollment following conviction. Due to a number of factors to include the time between arrest, court proceedings, and conviction and individual participation choices, VASAP enrollment totals for a given reporting period may not correspond to DUI arrest figures from that same period.

*Note: Enrollment includes clients actually appearing at the ASAP for services.

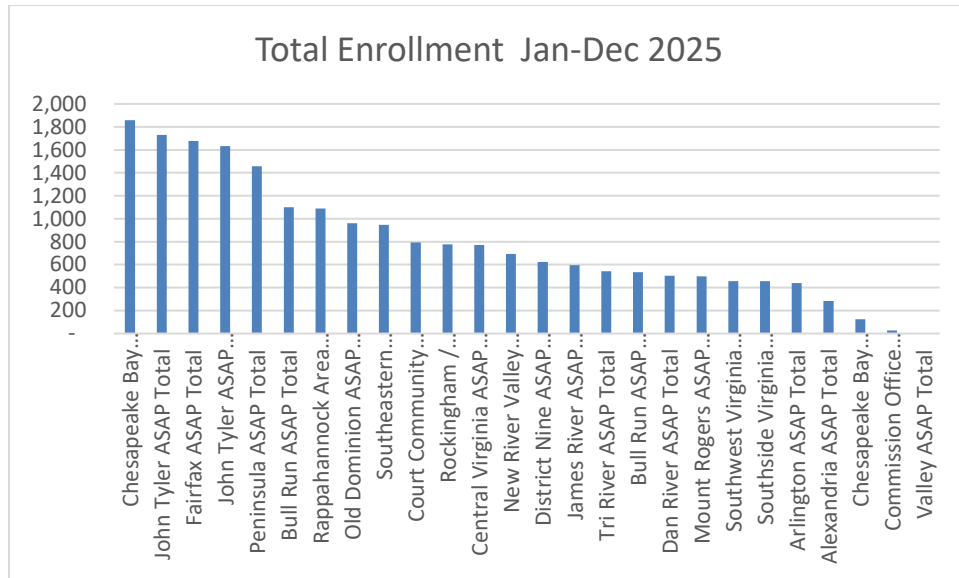


Figure 1 above shows the number of individuals enrolled under the supervision of VASAP, by location. The figure's basis was 20,572 individuals. Chesapeake Bay supervised 18,59 individuals, comprising 9.04% of the state's total. Taken with John Tyler (1,729; 8.40%) and Fairfax (1,678; 8.16%), these three locations accounted for over a quarter of the state's supervised individuals (25.60%).

Referring Jurisdiction	Total Jan – Dec 2025	Percentage
Fairfax County	1,575	7.66%
Virginia Beach	1,347	6.55%
Chesterfield County	972	4.72%
Prince William County	825	4.01%
Jurisdiction Not Specified	798	3.88%
Henrico County	782	3.80%
Rockingham County	664	3.23%
Newport News	599	2.91%
Loudoun County	585	2.84%
Out of State	504	2.45%
Arlington County	460	2.24%
Stafford County	459	2.23%
Chesapeake	426	2.07%
Montgomery,Cburg	417	2.03%
Norfolk	352	1.71%
Frederick County	333	1.62%
Spotsylvania County	293	1.42%
Richmond	291	1.41%
Hanover County	280	1.36%
Culpeper County	266	1.29%

Suffolk	256	1.24%
Hampton	252	1.22%
Fauquier County	226	1.10%
Gloucester County	218	1.06%
Roanoke	205	1.00%
Albemarle County	198	0.96%
Augusta County	197	0.96%
York County	196	0.95%
Alexandria	194	0.94%
Warren County	183	0.89%
Lynchburg	177	0.86%
Charlottesville	165	0.80%
Fredericksburg	159	0.77%
Henry County	141	0.69%
Roanoke County	141	0.69%
Winchester	140	0.68%
Franklin County	137	0.67%
Portsmouth	137	0.67%
New Kent County	129	0.63%
Mecklenburg County	127	0.62%
Williamsburg	124	0.60%
Isle of Wight County	117	0.57%
Bedford County	111	0.54%
Halifax	110	0.53%
Colonial Heights	107	0.52%
King George County	105	0.51%
Orange County	104	0.51%
James City County	103	0.50%
Shenandoah County	103	0.50%
Danville	102	0.50%
Wise County	101	0.49%
Prince Edward County	100	0.49%
Goochland County	94	0.46%
Accomack County	91	0.44%
Botetourt County	91	0.44%
Smyth County	88	0.43%
Washington County	88	0.43%
Louisa County	86	0.42%
Powhatan County	86	0.42%
Wythe County	83	0.40%
Campbell County	82	0.40%
Clarke County	81	0.39%

Westmoreland County	80	0.39%
Caroline County	77	0.37%
Radford	76	0.37%
Tazewell County	76	0.37%
Amherst County	75	0.36%
Petersburg	74	0.36%
Page County	72	0.35%
Rockbridge County	68	0.33%
Salem	67	0.33%
Harrisonburg	66	0.32%
Pulaski County	64	0.31%
Martinsville	61	0.30%
Prince George County	60	0.29%
Bristol	59	0.29%
Brunswick	56	0.27%
Alleghany County	55	0.27%
Carroll County	53	0.26%
Greene County	49	0.24%
Southampton County	48	0.23%
Amelia County	46	0.22%
Madison County	46	0.22%
Nottoway County	46	0.22%
Russell County	46	0.22%
Sussex County	45	0.22%
Waynesboro	45	0.22%
Giles County	44	0.21%
Dinwiddie County	42	0.20%
Fairfax City	42	0.20%
Staunton	40	0.19%
Buchanan County	39	0.19%
Northampton County	39	0.19%
Rappahannock County	39	0.19%
Appomattox County	37	0.18%
Lancaster County	37	0.18%
Scott County	37	0.18%
Lee County	36	0.17%
Hopewell	35	0.17%
Buckingham County	33	0.16%
King William County	32	0.16%
Floyd County	31	0.15%
Essex County	30	0.15%
Charlotte County	27	0.13%

Galax	27	0.13%
Grayson County	27	0.13%
Richmond County	26	0.13%
Lunenburg County	23	0.11%
Nelson County	23	0.11%
Patrick County	23	0.11%
Pittsylvania County	23	0.11%
Fluvanna County	21	0.10%
King and Queen County	21	0.10%
Greensville County	20	0.10%
Middlesex County	20	0.10%
Mathews County	19	0.09%
Northumberland County	19	0.09%
Dickenson County	18	0.09%
Emporia	18	0.09%
Cumberland County	14	0.07%
Surry County	14	0.07%
Charles City County	13	0.06%
Craig County	13	0.06%
Lexington	13	0.06%
Buena Vista	11	0.05%
Falls Church	11	0.05%
Franklin City	11	0.05%
Vienna	10	0.05%
Bath County	8	0.04%
Bland County	8	0.04%
Not Listed	8	0.04%
Herndon	5	0.02%
Highland County	5	0.02%
Montgomery,Bburg	3	0.01%
Bedford City	2	0.01%
Manassas	2	0.01%
Total	20,572	100.00%

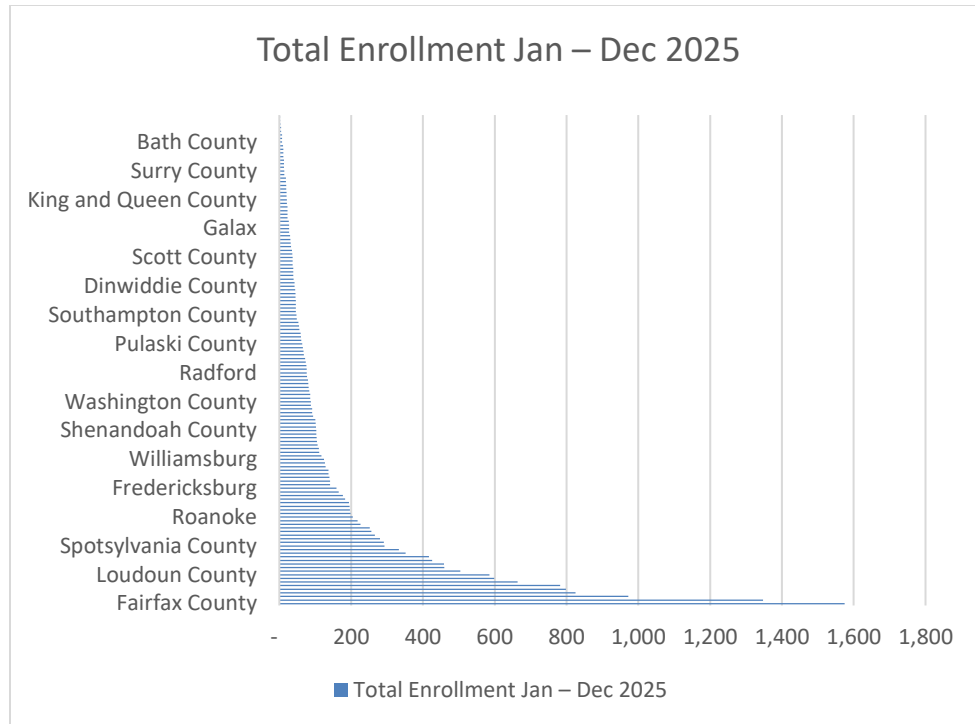


Figure 2 shows the number of offenders in the program by jurisdiction over the same period. The top two contributors were Fairfax County (1,575; 7.66%) and Virginia Beach (1,347; 6.55%). Along with Chesterfield County (972; 4.72%), Prince William County (825; 4.01%), and Henrico County (782; 3.80%) these five comprised 26.74% of those in VASAP.

Service Type	Jan – Dec 2025	Percentage
VASAP-DUI	14,874	72.30%
VASAP-DUI 2	1,923	9.35%
Reckless Driving	1,684	8.19%
VASAP-DUI D	677	3.29%
Young Offender	524	2.55%
HO-Monitoring	439	2.13%
VASAP-DUI Subsequent	211	1.03%
Deferred Disposition	189	0.92%
VASAP-DUI Refusal Monitoring	51	0.25%
Total	20,572	100.00%

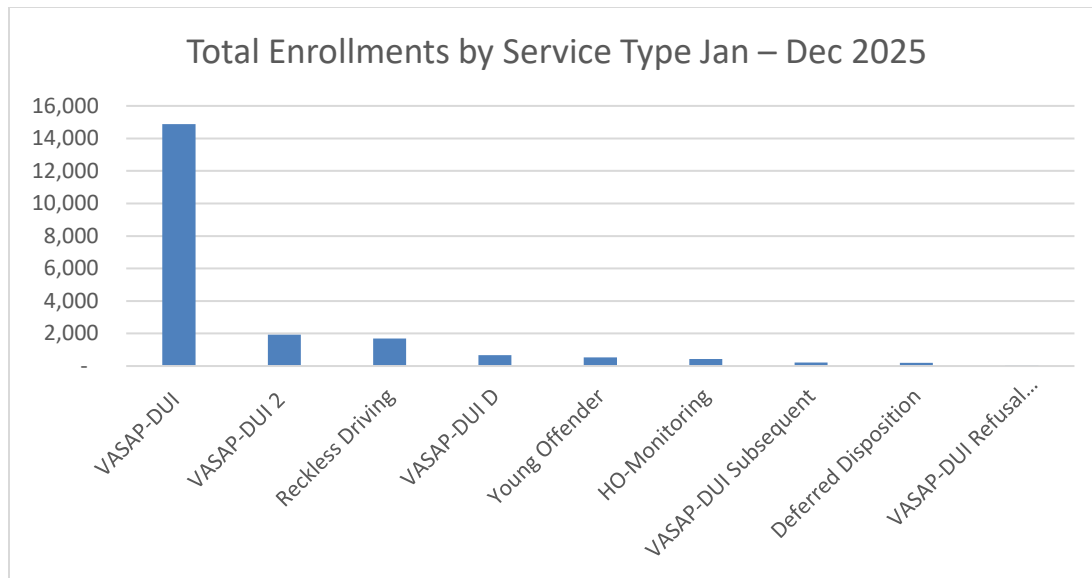


Figure 3 Shows the number of offenders in the program by service type over the same period of time. The figure indicates that a large majority of those enrolled were due to a DUI (14, 874; 72.30%).

VASAP Training Conference and Public Information Highlights









If you should have any questions regarding the content of the 2025 Annual Executive Summary or any of the programs offered by the Virginia Alcohol Safety Action Program, please contact:

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