

# Washington Metropolitan Area Transit Commission

Sixty-Sixth  
Annual Report  
Fiscal Year 2026  
July 1, 2025 through June 30, 2026



**Washington Metropolitan Area  
Transit Commission  
1010 Wayne Avenue, Suite 1240  
Silver Spring, MD 20910-5624**

October 28, 2026

To: The Honorable Abigail D. Spanberger  
Governor of Virginia

The Honorable Wes Moore  
Governor of Maryland

The Honorable Muriel Bowser  
Mayor of the District of Columbia

This report was prepared in accordance with Title II, Article XIV, Section 5, of the Washington Metropolitan Area Transit Regulation Compact, Pub. L. No. 101-505, § 1, 104 Stat. 1300 (1990), *amended by* Pub. L. No. 111-160, 124 Stat. 1124 (2010) (amending tit. I, art. III), (codified at VA. CODE ANN. § 33.2-3000 (2026); MD. CODE ANN. TRANSP. § 10-203 (2026); D.C. CODE § 9-1103.01 (2026)), which provides:

The Commission shall make an annual report for each fiscal year ending June 30, to the Governor of Virginia and the Governor of Maryland, and to the Mayor of the District of Columbia as soon as practicable after June 30, but no later than the first day of January of each year, which may contain, in addition to a report of the work performed under this Act, other information and recommendations concerning passenger transportation within the Metropolitan District as the Commission considers advisable.



Jeffrey M. Lehmann  
Executive Director

# TABLE OF CONTENTS

|                                      |   |
|--------------------------------------|---|
| Transmittal Letter .....             | i |
| About the Commission .....           | 1 |
| The Commissioners .....              | 2 |
| Developments & Accomplishments ..... | 6 |
| Financial Information .....          | 7 |

**Washington Metropolitan Area  
Transit Commission  
1010 Wayne Avenue, Suite 1240  
Silver Spring, MD 20910-5624**

**as of June 30, 2026**

**Commissioners**

Honorable Jonathan M. Rogers .....Commissioner  
Honorable Odogwu Obi Linton.....Commissioner

**Staff**

J. Lehmann .....Executive Director/General Counsel  
A. Priddy .....Assistant General Counsel  
J. Brown .....Office Manager  
C. Aquino ..... Motor Carrier Safety Specialist  
S. Hayes .....Compliance Specialist  
S. Muhammad ..... IT Specialist  
K. Fuentes ..... Receptionist

## ABOUT THE COMMISSION

The Transit Commission licenses and regulates private-sector passenger carriers on a regional basis in the Washington Metropolitan Area pursuant to the Washington



**Capital Transit Company Trolley - 1961**

Metropolitan Area Transit Regulation Compact, Pub. L. No. 86-794, § 1, 74 Stat. 1031 (1960), *as amended by* Pub. L. No. 87-767, 76 Stat. 764 (1962), Pub. L. No. 101-505, § 1, 104 Stat. 1300 (1990), *and* Pub. L. No. 111-160, 124 Stat. 1124 (2010)—an interstate agreement among the Commonwealth of Virginia, the State of Maryland, and the District of Columbia.

Early in its history, which began in 1960, the Commission primarily regulated mass transit bus and trolley operators. That changed in 1973 when the Washington Metropolitan Area Transit Authority (WMATA) acquired the four mass transit bus companies operating in the area at that time.

Today, carriers licensed by the Transit Commission include sightseeing, tour and charter bus operators; airport shuttle companies; wheelchair van operators (including those operating under the District of Columbia's Medicaid program); and some sedan and limousine operators. The Commission also prescribes interstate taxicab rates for the Metropolitan Area.

In 1990, the signatories embraced economic deregulation in the Washington Metropolitan Area by amending the Compact to lower market entry barriers for carriers licensed by the Commission “while maintaining a regional approach to transportation and keeping those controls necessary for the security of the public.” This was accomplished chiefly by eliminating the need for hearings on applications for operating authority while preserving the Commission’s power to prescribe insurance and safety requirements.



**Taxicab Queue at Ronald Reagan Washington National Airport**

The 1990 amendments succeeded in opening the Metropolitan District to competition as intended. Over 4,000 applicants have been conditionally granted WMATC operating authority since 1990. By comparison, only 176 carriers were granted WMATC operating authority in the Commission's first 30 years. While the Commission's mandate has evolved over the years, the Commission remains a steadfast guardian of the public interest and is poised to carry out its mission well into the twenty-first century.

## **THE COMMISSIONERS**

The Compact provides for the appointment of three Commissioners, one from each signatory. The Virginia member is appointed by the Governor of Virginia from the Virginia Department of Motor Vehicles, the Maryland member is appointed by the Governor of Maryland from the Maryland Public Service Commission, and the District of Columbia member is appointed by the Mayor of the District of Columbia from an agency with oversight of matters relating to the Commission. The following WMATC Commissioners held office during FY 2026 and/or at the time of this report.



### **Honorable Jonathan M. Rogers**

Jonathan M. Rogers was appointed as the District of Columbia member to WMATC on December 4, 2024, by Mayor Muriel Bowser.

Commissioner Rogers is the Director of the DC Department of For-Hire Vehicles (DFHV). With more than 14 consecutive years of DC Government service, he is an expert in transportation and a trusted senior administrator.

Commissioner Rogers previously served at the Office of the Deputy Mayor for Operations and Infrastructure as the Senior Policy Advisor and then Chief of Staff. He began his DC Government career as a Capital City Fellow in the budget office of Mayor Vincent Gray, and later held policy positions at the District Department of Transportation, and the transition office of Mayor-elect Muriel Bowser. He was the District's first project manager for Mayor Bowser's Vision Zero initiative for transportation safety.

Commissioner Rogers is a Certified Public Manager, a lean six-sigma green-belt, and an AmeriCorps alumnus. Prior to his work in District Government, he was an

associate at the National League of Cities and earned his Master of Public Policy degree from The George Washington University.

Commissioner Rogers is a District of Columbia Ward 2 resident and a DC Public Schools Parent.



### **Honorable Odogwu Obi Linton**

Odogwu Obi Linton was appointed as the Maryland member to WMATC effective July 1, 2025, by Governor Wes Moore.

Commissioner Linton was appointed to the Maryland Public Service Commission (PSC) in 2017, reappointed in 2022, and again in 2025 by Governor Moore. He brings over two decades of leadership experience in energy policy, utility regulation, consumer protection, and regulatory law, with a strong focus on ensuring reliable, affordable, and equitable utility service for Maryland residents.

Commissioner Linton has served in multiple capacities at the Maryland PSC, including Director of the Consumer Affairs Division, where he led the development of comprehensive consumer protection regulations for Maryland's competitive energy markets and managed the state's Supplier Diversity Program to expand participation in utility supply chains. He previously served as Deputy Staff Counsel for the Maryland PSC, handling complex regulatory matters involving rate design, market oversight, and service quality standards.

Nationally, Commissioner Linton has held leadership roles with the National Association of Regulatory Utility Commissioners (NARUC), including Chair of the Consumers and the Public Interest Committee, member of the Emergency Preparedness Task Force, and founding Chair of the Supplier and Workforce Diversity Staff Subcommittee. Throughout his career, he has moderated or participated in more than 100 national and regional panel discussions, addressing a broad range of topics including ratepayer protections, energy affordability, climate policy, and small business market access.

Prior to his public service roles, Commissioner Linton practiced regulatory and energy law representing consumers, small businesses, and competitive suppliers. Earlier in his career, he served as regulatory counsel for Baltimore Gas and Electric Company and as a judicial law clerk for the Honorable Evelyn Omega Cannon of the Circuit Court for Baltimore City.

Commissioner Linton holds a Juris Doctor from the University of Maryland Francis King Carey School of Law, where he served as Founding Editor-in-Chief of the Journal of Health Care Law and Policy. He earned dual bachelor's degrees in Administration of Justice and Africana Studies from Rutgers University.

Commissioner Linton resides with his family in Catonsville, Maryland.



### **Honorable Saundra Mastro Jack**

Saundra Mastro Jack is the current WMATC member from the Commonwealth of Virginia. Commissioner Jack was appointed to WMATC on August 25, 2026, by Governor Abigail D. Spanberger.

Jack is also the Commissioner of the Virginia Department of Motor Vehicles (DMV). Commissioner Jack has more than 20 years of leadership experience in state government, legal affairs, data privacy, compliance, and operations. Throughout her career, she has focused on improving government operations, strengthening compliance frameworks, and improving customer service delivery.

As the Virginia DMV Commissioner, Jack leads one of Virginia's largest citizen-facing agencies, overseeing statewide operations related to driver licensing, vehicle registration, transportation safety, records management, and secure data administration.

Commissioner Jack previously served as Director of Policy, Planning and Compliance for the Virginia Retirement System, where she was a member of the agency's Executive Committee and oversaw legal support, contracts management, legislative affairs, and appeals administration. She also previously served as Assistant Commissioner for Data Management at the Virginia DMV, leading enterprise-wide data governance, privacy, analytics, and compliance initiatives while managing approximately 100 employees.

Earlier in her career, Commissioner Jack spent nearly a decade with the Supreme Court of Virginia as Staff Attorney and Counsel and Administrative Director to Chief Justice Leroy Rountree Hassell, Sr. In these roles, she advised on appellate matters, judicial administration, privacy initiatives, and statewide court policy issues. She began her legal career in private practice focusing on litigation, insurance defense, and appellate advocacy.

Commissioner Jack earned her Juris Doctor from William & Mary Law School and her Bachelor of Arts with Distinction in Government from University of

Virginia. A Certified Information Privacy Professional (CIPP-US), she is a member of the Virginia State Bar and the International Association of Privacy Professionals, and a graduate of both the Commonwealth Management Institute and the Virginia Executive Institute.



**Honorable Gerald F. Lackey**  
**(Term June 29, 2023 to April 24, 2026)**

Dr. Gerald F. Lackey was the WMATC member from the Commonwealth of Virginia at the beginning of FY 2026. He was appointed on June 29, 2023, by Governor Glenn Youngkin, and served as chairman of WMATC from September 29, 2023, until his term ended on April 24, 2026.

Commissioner Lackey served as Commissioner of the Virginia Department of Motor Vehicles from 2023-2026. He has more than 15 years of experience in collaborating with government agencies, customer groups, and Fortune 500 companies to develop winning strategies, optimize business processes, and deliver on strategic growth initiatives.

Commissioner Lackey earlier served as VP of Business Optimization at GAF, the world's largest roofing manufacturer, where he led strategic growth projects and productivity efficiencies across the company. During his time at GAF, he built broad networks within the building materials manufacturing, distribution, and installation industry. Commissioner Lackey also has deep relationships with manufacturing companies and energy-related public sector agencies as an Associate Partner at McKinsey & Company. Commissioner Lackey is deeply experienced in designing, planning, and executing complex value creation work streams with the input and oversight of boards, C-suits, and external partners.

Commissioner Lackey received his bachelor's degree in Sociology and Spanish from Duke University and acquired his Ph.D. in Social Psychology from the University of North Carolina at Chapel Hill.

## **DEVELOPMENTS & ACCOMPLISHMENTS**

### **FORMAL PROCEEDINGS**

The Commission accepted 290 applications to obtain, transfer, amend, or terminate WMATC operating authority in FY 2026, an increase from the 281 accepted in FY 2025. The Commission also initiated 178 formal investigations of carrier compliance with WMATC rules and regulations in FY 2026, an increase from 143 in FY 2025.

In total, 468 new formal proceedings were commenced in FY 2026, up from 424 formal proceedings in FY 2025. The Commission issued 674 orders in formal proceedings in FY 2026, compared to 589 orders in FY 2025.

### **INFORMAL PROCEEDINGS**

Commission staff received 10 informal complaints against carriers in FY 2026, unchanged from the number received in FY 2025. Commission staff processed four taxicab complaints in FY 2026, compared to seven such complaints in FY 2025.

Commission staff also initiated six informal investigations in FY 2026, which typically involve minor violations committed by WMATC carriers. This compares to eight informal investigations initiated in FY 2025.

### **CARRIER CERTIFICATES & VEHICLES**

The Commission issued 85 certificates of authority in FY 2026, including 1 by reason of transfer and 1 by reason of amendment. This compares to 101 issued in FY 2025. The Commission revoked 84 certificates of authority in FY 2026. Most were revoked for willful failure to comply with the Commission's insurance requirements. The Commission terminated another 49 certificates of authority in FY 2026 upon request by the carriers.

The Commission reinstated five certificates of authority in FY 2026. The number of carriers holding a certificate of authority at the close of FY 2026 stood at 436, down from 481 at the close of FY 2025, but still more than 4 times the 97 that held authority at the end of FY 1990, before the barriers to entry were lowered beginning in 1991.

The number of carrier vehicles in service reported to WMATC stood at 4,807 as of June 30, 2026. This is an increase from the 4,598 vehicles operated under WMATC authority as of June 30, 2025.

## **FINANCIAL INFORMATION**

### **BUDGET**

The Commission receives appropriations from the three Compact signatories: Virginia, Maryland, and the District of Columbia. The Commission allocates its expenses among the signatories in the proportion that the population of each signatory within the Metropolitan District bears to the total population of the Metropolitan District, based on the most recent census data available at the time the budget is proposed. Comparative budget numbers for FY 2025 and FY 2026 are as follows.

|          | <b>Total Budget</b> |                    |
|----------|---------------------|--------------------|
|          | <b>FY 2025</b>      | <b>FY 2026</b>     |
| Salaries | \$722,000           | \$737,000          |
| Benefits | \$171,000           | \$168,000          |
| Rent     | \$129,000           | \$133,000          |
| Other    | \$104,000           | \$104,000          |
| Total    | <u>\$1,126,000</u>  | <u>\$1,142,000</u> |

|       | <b>Allocated Budget</b> |                    |
|-------|-------------------------|--------------------|
|       | <b>FY 2025</b>          | <b>FY 2026</b>     |
| DC    | \$178,468               | \$182,149          |
| MD    | \$531,176               | \$538,225          |
| VA    | \$416,356               | \$421,626          |
| Total | <u>\$1,126,000</u>      | <u>\$1,142,000</u> |

### **REVENUE**

The Commission does not retain any of the fees, forfeitures, and other non-appropriations revenue that it collects. All such revenue is returned to the signatories according to the proportions used for allocating expenses.

