



2025

Virginia Opioid Abatement Authority **2025 ANNUAL REPORT**

701 East Franklin Street, Suite 803
Richmond, Virginia 23219
info@voaa.us
voaa.us



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Richmond, Virginia 23219
voaa.us

January 1, 2026

The Honorable Glenn Youngkin, Governor of Virginia
Members of the Virginia General Assembly

On behalf of the Virginia Opioid Abatement Authority (OAA), I am pleased to present our 2025 Annual Report. This fiscal year, the Authority awarded more than \$46.7 million in new funding for opioid abatement and remediation efforts, including \$32.7 million in grants to 81 cities and counties, and \$14 million to support efforts managed by 18 state agencies. In order to make these awards, the Authority meticulously screened 158 project applications to verify funds would be spent effectively and in accordance with court-approved settlement agreements and the Code of Virginia.

Since the OAA began operations in late 2022, the Authority has awarded more than \$112 million in funding to support 176 opioid and substance use abatement projects across the Commonwealth.

Virginia's collaborative approach has resulted in 69 of Virginia's 133 cities and counties voluntarily adopting the OAA's "Gold Standard," a set of principles that guide the use of opioid settlement funds. These principles empower communities to develop effective abatement strategies while also maintaining accountability for those expenditures.

Our efforts have contributed to a nation-leading decline in opioid-related overdose deaths, though challenges remain, including the alarming rise in fatalities among Black Virginians. To address this, we launched the Operation STOP! (Specifically Targeted Overdose Prevention) initiative to support the hardest-hit communities.

The OAA continues to earn national recognition for leadership and innovation. In partnership with the Virginia Information Technologies Agency (VITA) and the Office of Data Governance and Analytics (ODGA), we introduced the Substance Use Data Analytics (SUDA) platform—the most comprehensive statewide system of its kind—providing critical insights to guide recovery strategies.

Thank you for your continued support as we work together to save lives and strengthen communities across the Commonwealth.

Sincerely,

A handwritten signature in blue ink, appearing to read "Todd", is written over a light blue circular background.

Todd Pillion
Chair, Virginia Opioid Abatement Authority
Senator, 6th District

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Executive Summary

Executive Brief — 2025

Established by the General Assembly in 2021 and operational since late 2022, the Virginia Opioid Abatement Authority (OAA) plays a critical role in directing opioid settlement resources toward meaningful, measurable impact across the Commonwealth.

In 2025, the OAA strengthened its position as a national leader through strategic grantmaking, targeted overdose prevention initiatives, enhanced technical assistance, and a strong commitment to transparency, accountability, and data-driven decision-making.

The OAA's work reflects a balanced approach—pairing significant investment at the local and state levels with the tools, guidance, and analytics needed to ensure funds are used effectively. By expanding capacity for cities, counties, and state agencies; prioritizing equity-focused interventions; and increasing public visibility into outcomes, the Authority continues to advance a coordinated, statewide response to the opioid and substance use crises.

Through continued collaboration with local governments, academic partners, state agencies, and community organizations, the OAA is not only distributing funds but also building the infrastructure, knowledge base, and accountability systems necessary for long-term impact.

As the OAA looks ahead to 2026, it remains focused on strengthening outcomes, addressing disparities, and ensuring that opioid settlement dollars translate into lives saved and communities strengthened across Virginia.



Saving Lives, One Community at a Time

Orange County's *Save a Life Day* expanded access to overdose prevention tools and harm reduction education through a multi-site, community-centered outreach effort funded by the Virginia Opioid Abatement Authority. Outdoor naloxone distribution booths were hosted in high-visibility locations across the Town of Orange, Town of Gordonsville, and Locust Grove at the Wilderness Shopping Center. Working alongside local partners, the event increased awareness, reduced barriers to care, and put life-saving resources directly into the hands of residents, strengthening Orange County's commitment to prevention and public health.

2025 Key Highlights

Historic Investment in Local Communities

To date, awarded **\$77.7 million** to Virginia cities and counties for opioid and substance use abatement, with **89% of 178 local applications funded**, supporting **158 active projects** statewide—positioning Virginia as a national leader in settlement fund distribution.



Statewide Impact Through Agency Partnerships

Since 2023, distributed **\$33.4 million** to state agencies, judicial offices, independent entities, and universities to launch or expand opioid abatement and remediation efforts across the Commonwealth.



Expanded Training and Technical Assistance

Continued the **Abatement Academy**, delivering **14 best-practice webinars** and **16 technical assistance sessions** to support grant applicants and awardees.



Direct Engagement with Local Leaders

Partnered with organizations including the Virginia Association of Counties and the Virginia Municipal League to conduct regional outreach and informational sessions for local government leaders.



Targeted Overdose Prevention

Launched **Operation STOP!**, awarding **\$3.4 million** to seven localities experiencing significant overdose disparities among Black residents, funding focused outreach, education, prevention, and treatment initiatives.



National-Leading Technical Resources

Continued operation of the **Virginia Opioid Abatement Toolkit**, a first-of-its-kind, state-specific online resource supporting community-driven abatement strategies.



Increased Transparency

Introduced a **public-facing grants dashboard**, providing statewide access to financial data, performance measures, and project details.



Leadership in Data Analytics

Became the business owner of the **Substance Use Disorder Analytics (SUDA)** platform, integrating multi-agency data to identify trends, service gaps, and opportunities statewide.



Strong Fiscal Accountability

Received a **successful audit** from the Virginia Auditor of Public Accounts, with immediate action taken to implement recommended improvements.



Enhanced Public Communications

Launched a comprehensive communications strategy to elevate awareness of how opioid settlement funds are delivering impact at the community level.



Board of Directors and Staff

Board of Directors

In accordance with § 2.2-2367 of the Code of Virginia, the Opioid Abatement Authority is governed by an 11 member board of directors. The statute requires eight of the members to be non-legislative representatives of specific stakeholder groups. Those appointees and members serving in ex-officio or designee positions are listed below.

The Board's leadership is determined through an annual election held by the Board. In November 2025 the following members were elected to serve a term of one year:



Sen. Todd Pillion
Chair



Sarah Thomason, PharmD
Vice-Chair



Del. Briana Sewell
Treasurer



Mr. Timothy Spencer
Secretary



Hon. Janet Kelly



Hon. Debbie Ritter



Ms. Ingrid Wallace Barber



Mr. Daryl Washington



Sheriff Joe Baron



Jenny Sachs, PhD,
LCSW, CIP



Mr. Michael Tillem

Statutory Assignment	Member by Name and Affiliation
Chair of the Senate Committee on Finance & Appropriations or designee (ex-officio)	Sen. Todd Pillion Virginia's 6th Senatorial District
Chair of the House Committee on Appropriations or designee (ex-officio)	Del. Briana Sewell Virginia's 25th House District
The Secretary of Health & Human Resources or designee (ex-officio)	Hon. Janet Kelly Secretary of Health and Human Resources
An elected member of the governing body of a participating locality*	Hon. Debbie Ritter Chesapeake City Council
One representative of a community services board or behavioral health authority serving an urban or suburban region containing participating localities*	Mr. Daryl Washington Executive Director, Fairfax-Falls Church Community Services Board
One representative of a community services board or behavioral health authority serving a rural region containing participating localities*	Ms. Ingrid Wallace Barber Executive Director, Alleghany Highlands Community Services Board
One sheriff of a participating locality*	Sheriff Joe Baron City of Norfolk
One licensed, practicing county or city attorney of a participating locality*	Mr. Timothy Spencer Roanoke City Attorney
Two medical professionals with expertise in public and behavioral health administration or opioid use disorders and their treatment*	Sarah Thomason, PharmD Jenny Sachs, PhD, LCSW, CIP Virginia Beach
One representative of the addiction and recovery community*	Mr. Michael Tillem Founder and Executive Director, Journey House Foundation

*Denotes position appointed by the Governor

“Virginia continues to lead the nation in smart and targeted investments across the spectrum of solutions to combat the opioid crisis and support long-term recovery.”

-Senator Todd Pillion, Chair, OAA Board of Directors

Staff

Headquarters Team

The Headquarters Team provides the operational, financial, and administrative backbone of the OAA, supporting the Board of Directors and ensuring the effective stewardship of opioid settlement funds statewide. Together, this team manages grant operations, fiscal oversight, data analysis, and day-to-day coordination to advance evidence-based, accountable opioid abatement efforts across the Commonwealth.



Anthony E. "Tony" McDowell
Executive Director
tmcdowell@voaa.us



Adam Rosatelli
Director of Finance
arosatelli@voaa.us



Charlie Lintecum
Director of Operations
clintecum@voaa.us



Sharekka Bridges
Senior Manager, Grant
Operations
sbridges@voaa.us



Matt Terrill
Senior Business Analyst
mterrill@voaa.us



Cara Moisan
Business Manager
cmoisan@voaa.us



James Schliessmann
Senior Assistant Attorney General
and Counsel
jschliessmann@oag.state.va.us

Regional Abatement Coordinators

The OAA provides direct technical assistance to cities, counties, and community-based organizations. Four abatement resource coordinators serve as local government liaisons, assisting cities and counties with identifying gaps in services, developing abatement strategies, and facilitating partnerships with community-based providers, non-profits, and public bodies.

WESTERN REGION



Cindy Newman
Local Government Opioid
Settlement Liaison -
Western Region
cnewman@voaa.us

EASTERN REGION



Jennifer Sawyer
Local Government Opioid
Settlement Liaison -
Eastern Region
jsawyer@voaa.us

NORTHERN REGION



Kathleen Dupré
Local Government Opioid
Settlement Liaison -
Northern Region
kdupre@voaa.us

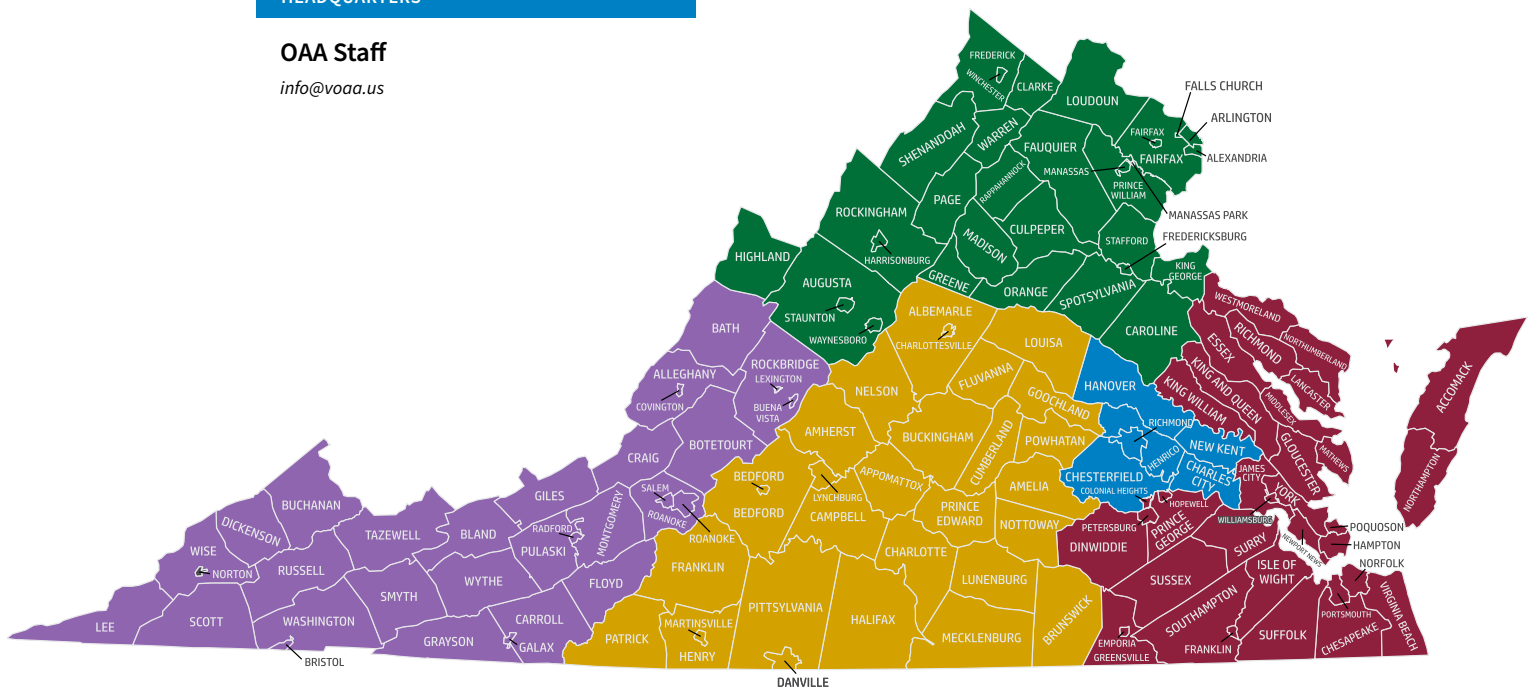
CENTRAL REGION



Erika Tanner
Local Government Opioid
Settlement Liaison -
Central Region
etanner@voaa.us

HEADQUARTERS

OAA Staff
info@voaa.us





Building a Hub for Prevention, Recovery, and Wellness

The Pulaski County Office of Prevention and Recovery welcomed Attorney General Jason Miyares and former Governor George Allen for a hardhat walkthrough of the future Community Collaboration Center. Designed as a multi-generational, multi-disciplinary hub, the Center will bring together prevention, recovery, and wellness services under one roof—strengthening coordinated care and community support across Pulaski County.

Expanding Access to Life-Saving Resources

The Director of the Pulaski County Library System accepted a OneBox from Chris Alderman of the Rise Above Harm Reduction team with the New River Health District. Through a partnership between the Pulaski County Office of Prevention and Recovery and the Health Department, more than 10 OneBoxes, an emergency opioid overdose reversal kit, have been placed in public and county buildings, paired with multiple naloxone trainings, expanding access to overdose reversal tools and strengthening community-wide prevention efforts.



Virginia's Settlement Distribution Agreement

Establishment of the Opioid Abatement Authority and Fund

During its 2021 Special Session, the Virginia General Assembly enacted legislation—signed into law by the Governor—establishing the Opioid Abatement Fund and the Virginia Opioid Abatement Authority (OAA) (§ 2.2-2365). This statute formally codified how opioid settlement funds are distributed across the Commonwealth and clearly defined the allowable uses of those funds to address opioid use disorder and substance misuse.

The legislation aligned with and formally incorporated the Virginia Opioid Abatement Fund and Settlement Allocation Memorandum of Understanding (MOU), finalized concurrently by the Office of the Attorney General in collaboration with all 133 participating cities and counties. Together, the statute and MOU provide a unified, statewide framework for the responsible and transparent use of settlement funds.

Both the statute and the statewide MOU are incorporated into Virginia court orders that provide final approval of each opioid settlement. As a result, all parties to the settlements are legally bound to comply with the national settlement agreements, Virginia law, and the terms of the statewide allocation agreement.

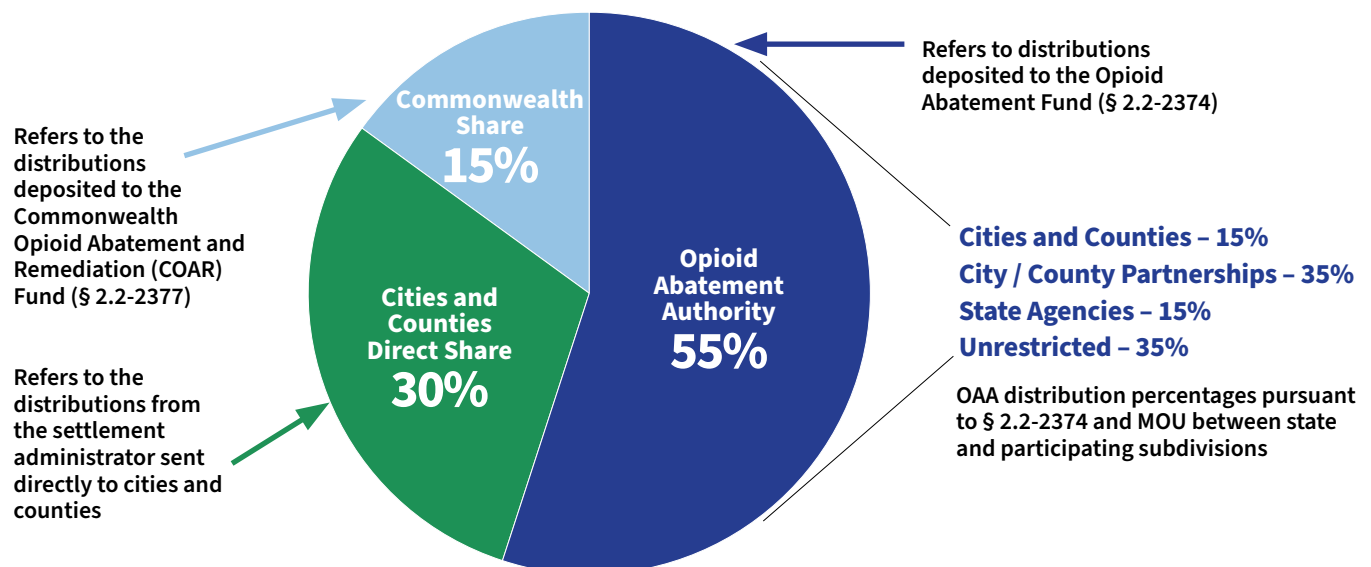
Under this framework, Virginia applies a clear and consistent allocation methodology for each settlement payment:

30%
*is distributed directly to
participating cities and counties.*

15%
*is allocated to the
Commonwealth of Virginia.*

55%
*is deposited into the
Opioid Abatement Fund, which
is overseen by the OAA.*

From the Opioid Abatement Fund, the OAA awards grants and other financial assistance to local governments and state agencies to support evidence-based efforts focused on the prevention, treatment, and reduction of opioid use disorder and opioid misuse across the Commonwealth (see chart below).



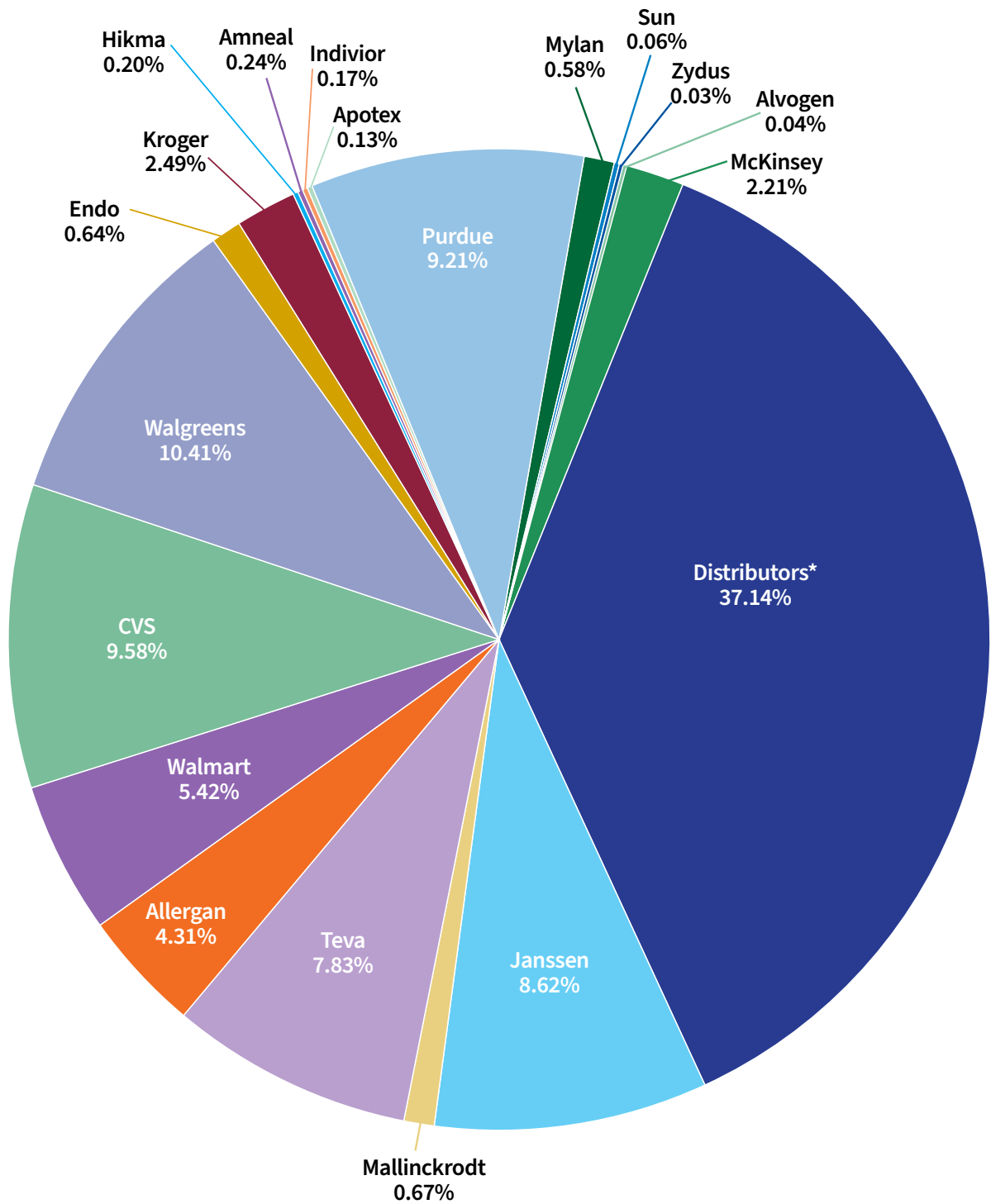
National Opioid Settlements and Bankruptcies

The following table and pie chart summarize national settlements and bankruptcies in which Virginia is participating, along with the amounts that the OAA has received to date and expects in the future.

Company	Payment Duration	Status	Amount to OAA
Allergan	7 years	Finalized	\$26,747,326
Alvogen	TBD	Announced	\$234,250
Amneal	TBD	Announced	\$1,464,132
Apotex	TBD	Announced	\$798,000
CVS	10 years	Finalized	\$59,393,544
Distributors*	18 years	Finalized	\$230,340,573
Endo	10 years	Finalized	\$3,950,496
Hikma	TBD	Announced	\$1,260,050
Indivior	TBD	Announced	\$1,078,000
Janssen	10 years	Finalized	\$53,480,976
Kroger	11 years	Finalized	\$15,450,372
Mallinckrodt	2 years	Finalized	\$4,176,031
McKinsey	4 years	Finalized	\$13,681,773
Mylan	TBD	Announced	\$3,617,000
Purdue	16 years	Finalized	\$57,107,427
Sun	TBD	Announced	\$388,000
Teva	13 years	Finalized	\$48,556,857
Walgreens	15 years	Finalized	\$64,584,259
Walmart	1 year	Finalized	\$33,633,644
Zydus	TBD	Announced	\$186,000
Total			\$620,128,710

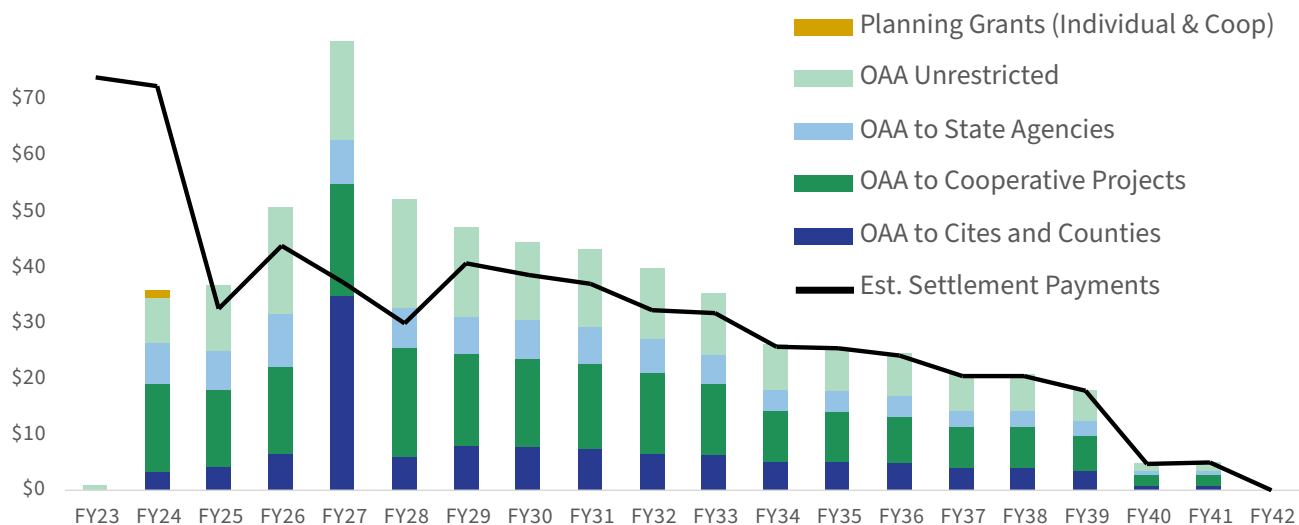
***“Distributors” include McKesson, Cardinal Health, and Cencora (previously AmerisourceBergen).*

Summary of Opioid Related Settlement and Bankruptcies Payable to OAA



* "Distributors" include McKesson, Cardinal Health, and Cencora (previously AmerisourceBergen).

Estimated Settlement Payments and OAA Budget for Awards



After accounting for all grant awards and administrative costs through FY 2025, the cumulative fund balance totals \$105.7 million. These funds are allocated across annual award categories through FY 2041, in accordance with the percentage distributions and other requirements set forth in the Code of Virginia and the Settlement Allocation Memorandum of Understanding.

Engaging Local Leaders Across the Commonwealth

Virginia Opioid Abatement Authority (OAA) Board Member Delegate Briana Sewell (second from left) joined OAA staff at a meeting of the Virginia Association of Counties, strengthening collaboration with local government leaders.



OAA Awards to Cities, Counties, and State Agencies During 2025

Individual City/County Grants – Renewals

City/County Name	Project Name (click link for details)	Total Amount**
Albemarle County	Embedded Mental Health Clinician at the Emergency Communications Center	\$48,723
Albemarle County	Jail-Based Sublocade Medication for Opioid Use Disorder (MOUD) Pilot Project	\$46,331
Arlington County	Office Based Opioid Treatment	\$154,433
Bedford County	Strategic Plan - Opioid Response	\$0*
Charlottesville City	City Naloxone Distribution	\$0*
Charlottesville City	Embedded Mental Health Clinician at the Emergency Communications Center	\$25,508
Charlottesville City	Jail-Based Sublocade Medication for Opioid Use Disorder (MOUD) Pilot Project	\$10,029
Danville City	Treatment Court	\$74,069
Fairfax County	Young Adult Track Expansion	\$159,538
Franklin County	Grace House PEARL Program	\$0*
Gloucester County	Subsidized MOUD Treatment	\$15,674
Gloucester County	Prevention and Treatment Specialist (GHS)	\$32,225
Gloucester County	Enhancing Access to Treatment through Subsidized Transportation	\$30,000
Hampton City	Hampton City Jail Substance Use Jail-Based MAT Services	\$4,000
Henrico County	Additional Treatment Hours for Medication Assisted Treatment	\$70,200
Henrico County	Kinship Navigator	\$63,962
Louisa County	Region 10 New Clinician Position & Services Expansion	\$25,855
Lynchburg City	Roads to Recovery Withdrawal Management Program	\$0*
Manassas City	Harm Reduction through Education Services	\$0*
Newport News City	Newport News Jail Based MAT Services	\$99,854
Orange County	Orange County Opioid Response Program Coordinator	\$44,684
Page County	Page County Adult Drug Treatment Court (PCADTC)	\$18,490
Pittsylvania County	Treatment Court	\$39,417
Richmond City	Harm Reduction Vending Machines	\$41,240
Richmond City	Youth Prevention Campaign	\$0*
Richmond City	Peer Specialist RFP	\$0*
Roanoke City	Certified Peer Recovery Specialists	\$63,713
Roanoke City	Roanoke City Schools Teen Outreach Project	\$0*
Roanoke County	Family Services of Roanoke Valley	\$40,000
Roanoke County	Partnership for Community Wellness	\$121,252
Rockingham County	RHADTC OUD Treatment Support	\$86,319
Smyth County	Smyth County Recovery Court Program	\$81,985
Sussex County	Sussex Safety First	\$11,796
Virginia Beach City	Teen to Teen Social Media Campaign & Outreach Initiative	\$229,210
Virginia Beach City	VBCPS Online Substance Use and Wellness Interventions	\$70,000
Virginia Beach City	Opioid Services at Juvenile Detention	\$75,000
Virginia Beach City	Virginia Beach Police LEAD program and Community Outreach	\$20,000
Virginia Beach City	Youth Peer Support and Prevention Outreach	\$100,500
Warren County	Raymond E. Santmyers Student Union and Activity Center	\$37,154
Winchester City	Addiction Response Officer	\$104,489
Wythe County	Wythe County Public Schools: Substance Abuse Prevention Specialist	\$55,585

*Projects that show "\$0" awarded were approved for 2026 renewal with 2025 carryforward funds.

**Reflects original, approved award totals. Final awards amounts may vary due to project adjustments and prior year carryover.

Individual City/County Grants – New Awards

City/County Name	Project Name (click link for details)	Total Amount**
Amherst County	Opioid Abatement Taskforce of Amherst County	\$57,975
Chesterfield County	Chesterfield County SUD Subgrants	\$500,000
Culpeper County	Culpeper County Recovery Court	\$204,993
Fairfax County	Youth Medication Assisted Treatment - Expansion (YMAT-E)	\$1,117,032
Henrico County	Targeted Outreach: Concerning Addictive Behaviors in Adolescents	\$9,900
Henrico County	Naloxone Distribution Cabinets for Libraries and MHDS	\$17,986
Henry County	Kinship Navigator Position-Henry Martinsville Social Services	\$56,651
Martinsville City	Kinship Navigator Position-Henry Martinsville Social Services	\$28,326
Nelson County	Jail-Based Sublocade MOUD Pilot Project	\$22,062
Poquoson City	Herren Project	\$23,111
Prince William County	Opioid Response Coordinator	\$175,000
Richmond City	Sub-Awards to Nonprofits Based on Highest Need Identified	\$100,000
Warren County	Summer Camp Series	\$13,500
Warren County	HOPE (Hopefulness in Opioid Prevention Efforts)	\$35,000

Cooperative Partnership Grants – Renewals

City/County Partnership (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount**
Accomack County , Northampton	Eastern Shore Community Services Board (ESCSB) Expansion Project	\$119,922
Albemarle County , Charlottesville, Nelson, Louisa, Fluvanna, Greene	Community Outreach at Region Ten's Blue Ridge Center	\$609,225
Albemarle County , Charlottesville, Nelson, Louisa, Fluvanna, Greene	CITAC Expansion and Crisis Response	\$1,162,960
***Alleghany County , Covington	CSB One-Stop SUD Continuum	\$2,660,402
Buena Vista City , Lexington, Rockbridge	HOPE House Project	\$496,904
Charlottesville City , Albemarle, Nelson, Orange, Fluvanna, Madison	Central Virginia Specialty Docket Enhancement Project	\$13,504
Chesapeake City , Virginia Beach	Construct 20-bed Inpatient Psychiatric Unit	\$0*
**Chesterfield County , Powhatan, Colonial Heights, Petersburg	Mobile Outreach Services for Harm Reduction, Treatment, and Support	\$552,813
Culpeper County , Fauquier, Madison, Orange, Rappahannock	Overdose Response Unit	\$287,436
Dickenson County , Lee County, Scott County	Wildwood Health and Wellness Center	\$3,238,171

City/County Partnership (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount **
Fairfax County , Alexandria, Arlington, Loudoun, Prince William	Residential Treatment Program for Adolescents	\$0*
Frederick County , Winchester, Fauquier, Clarke	NRADC Mat Program	\$423,146
Gloucester County , Northumberland, Richmond, Westmoreland	Northern Neck Regional Jail MAT Program	\$316,370
Grayson County , Carroll, Galax	Recovery Court - Enhancements & New Components to Existing Program	\$188,511
Hanover County , Chesterfield, Richmond	Expansion of Project Recover	\$157,620
**Harrisonburg City , Rockingham	Peer Recovery Center	\$168,476
Henrico County , Charles City, New Kent	Pregnant and Parenting Women Recovery Program	\$361,256
James City County , Williamsburg, York, Poquoson	Outreach and Marketing of CSB-offered SUD Services	\$33,288
James City County , Williamsburg, York, Poquoson	Recovery Court and Behavioral Health Docket	\$0*
Lynchburg City , Campbell	Adult Detox Program	\$129,393
Montgomery County , Floyd, Giles, Pulaski, Radford	Opioid Ecosystem of Recovery for the New River Valley (NRV)	\$3,305,221
Newport News City , Hampton City	Mobile MAT and Outreach Unit	\$248,256
Newport News City , Hampton City	Peer Recovery Oriented System of Care	\$235,121
Prince William County , Manassas, Manassas Park	Office-Based Opioid Treatment/Office-Based Addiction Treatment	\$708,206
Richmond City , Henrico	Resource Mapping of Substance Use Related Resources	\$0*
Roanoke City , Roanoke County	Building & Expanding a Collaborative Regional Recovery Ecosystem	\$374,573
Roanoke City , Roanoke County	Restoration Housing	\$225,472
Rockingham County , Harrisonburg	Crisis Intervention Team Assessment Center & Crisis Co-Response Unit	\$12,821
Russell County , Dickenson County	Recovery Residences - Russell County and Dickenson County	\$216,755
Smyth County , Bland, Bristol, Carroll, Galax, Grayson, Washington, Wythe	Multi-Sector Collaboration to Address Substance Use Disorder in Far Southwest VA	\$23,855
Smyth County , Carroll, Galax, Grayson, Wythe	Appalachian Center for Hope (ACH) Treatment Facility	\$824,777

City/County Partnership (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount **
Smyth County , Dickenson, Lee, Russell, Tazewell, Wise, Wythe	Project Pathfinder - Southwest Virginia Legal Aid Society (SVLAS)	\$275,040
Smyth County , Bland, Carroll, Galax, Grayson, Wythe	Expand OBOT/MAT existing services in the region & Develop regional transitional	\$915,039
Stafford , Fredericksburg, Caroline, King George, Spotsylvania	Mobile MAT and Support for Sunshine House	\$648,899
Virginia Beach City , Norfolk, Chesapeake, Portsmouth, Suffolk	Regional Mobile Van for Primary Care and SUD Services	\$242,503
Wise County , Lee, Norton, Scott	Recovery House - Gate City (Scott County)	\$60,140
Wise County , Lee, Norton, Scott	Intensive Out-Pt. Treatment Facility-serve youth five days/week 8:30am-2:30pm	\$56,591

*Projects that show "\$0" awarded were approved for 2026 renewal with 2025 carryforward funds.

**Amount and linked grant summary reflect amended grant summary from September 26, 2025 Grant Committee meeting.

***Linked grant summary reflects amended grant summary from November 19, 2025 Grant Committee meeting.

Cooperative Partnership Grants – New Awards

City/County Partnership (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount **
Augusta County , Waynesboro, Staunton	Regional Prevention, Education, and Harm Reduction Services	\$140,023
Chesterfield County , Colonial Heights	DSS Family Engagement & SUD Team	\$512,009
Chesterfield County , Powhatan, Colonial Heights	Comprehensive Opioid Management and Patient Assistance for Substance Support (COMPASS)	\$989,610
Chesterfield County , Richmond, Henrico	Chesterfield Recovery Academy Outreach and Transportation	\$340,799
Clarke County , Warren, Page, Shenandoah	Northern Shenandoah Valley teen Mental Health First Aid	\$115,050
Colonial Heights City , Petersburg, Hopewell	City of Refuge Transportation Program	\$60,083
Danville City , Pittsylvania	Recovery 360	\$268,809
Henrico County , Colonial Heights, Richmond, Hanover, Chesterfield	Hospital Liaisons - PPW	\$270,350
Henrico County , Richmond, Chesterfield, Hanover	Regional Recovery Day	\$46,946
Henry County , Martinsville, Franklin, Patrick	Piedmont Community Services Lighthouse Program	\$1,197,347
Martinsville City , Henry, Franklin	Overdose Spike Response and Harm Reduction Access	\$364,062

City/County Partnership (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount**
Prince Edward County , Nottoway	Piedmont Regional Jail Recovery Program	\$50,000
Prince Edward County , Nottoway	Piedmont Health District Opioid Prevention/Connection Project 2026	\$115,000
Prince George County , Dinwiddie, Hopewell, Surry	Mobile Overdose Response Unit	\$174,433
Roanoke City , Roanoke County	Four Truths Recovery Pregnant & Postpartum Women's Implementation / Expansion	\$154,800
Roanoke City , Roanoke County, Salem	Navigator Care Specialists	\$108,000
Roanoke City , Roanoke County	Harm Reduction	\$51,000
Virginia Beach City , Norfolk, Chesapeake, Portsmouth, Suffolk	Superintendents Region 2 Recovery High School	\$163,634
Washington County , Bristol, Dickenson, Norton, Russell, Smyth, Tazewell, Wise County	Brighter Paths: Building Social-Emotional Strength for a Substance-Free Future	\$840,000
Waynesboro City , Staunton, Augusta	River Ridge Learning Center (A Recovery High School in Waynesboro, VA)	\$640,039
Wise County , Norton	Strong Futures Southwest Virginia Fourth Floor Residential Center	\$597,727

Operation STOP! Grants – New Awards

City/County Name	Project Name (click link to see more details)	Individual Award	Operation STOP! Award	Total Amount**
Chesapeake City	Operation STOP! Chesapeake	\$0	\$500,000	\$500,000
Henrico County	Operation STOP! Henrico	\$0	\$500,000	\$500,000
Newport News City	Operation STOP! Newport News City	\$0	\$360,000	\$360,000
Norfolk City	Operation STOP! Norfolk City	\$0	\$500,000	\$500,000
Petersburg City	Operation STOP! Petersburg	\$40,000	\$500,000	\$540,000
Portsmouth City	Operation STOP! Portsmouth City	\$0	\$500,000	\$500,000
Richmond City	Operation STOP! City of Richmond	\$119,950	\$500,000	\$619,950

State Agency Awards

Agency Name (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount**
Department of Behavioral Health and Development Services (DBHDS)	Total 25-26 Award	\$680,613
	Recovery High School	\$0
	Substance Use Data Analyst	\$149,113
	Judicial Substance Use Training Program	\$146,500
	Virginia Recovery Corps	\$385,000

Agency Name (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount**
Virginia Department of Corrections	Total 25-26 Award	\$1,156,247
	Medication Assisted Treatment Social Workers at MAT Pilot Institutions	\$986,327
	Reentry Wellness Kit Contents	\$0
	Naloxone Distribution for Probationers (New)	\$169,920
Virginia Department of Education	Total 25-26 Award	\$1,078,950
	Opioid Abatement Education Plan (OAEP)	\$560,250
	Virginia Recovery Schools Technical Assistance and Grant Program (New)	\$518,700
Virginia Department of Health	Total 25-26 Award	\$3,282,391
	Comprehensive Harm Reduction	\$1,000,000
	Naloxone Distribution Program Infrastructure	\$626,589
	Local Opioid Use Disorder Coordinators	\$306,042
	Overdose Prevention Strategist – West Piedmont Health District	\$83,868
	Naloxone Purchase	\$500,000
	Coordinating Local and Regional Overdose Review Teams	\$134,462
	Harm Reduction for Pregnant Women Pilot Project (New)	\$631,430
	State Adaption of Pregnancy and Substance Use: A Harm Reduction Toolkit	\$0
	Expansion of Emergency Discharge Data	\$0
Department of Health Professions (DHP)	Total 25-26 Award	\$361,219
	Integration of Prescription Monitoring Program (PMP) into Clinical Workflows	\$361,219
Department of Medical Assistance Services (DMAS)	Total 25-26 Award	\$1,050,000
	Discharge Bridge Program	\$1,050,000
Department of Social Services (DSS)	Total 25-26 Award	\$702,247
	Expand Kinship Care Navigators	\$411,000
	211 Opioid Reduction Registry (ORR)	\$291,247
George Mason University (GMU)	Total 25-26 Award	\$200,000
	Bridge MOUD Warm Line Pilot Project (New)	\$200,000

Agency Name (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount**
Office of the Attorney General (OAG)	Total 25-26 Award	\$500,000
	Opioid and Fentanyl Prevention Awareness Campaign	\$500,000
Office of the Executive Secretary of the Supreme Court of Virginia (OES)	Total 25-26 Award	\$563,091
	Statewide Universal Drug Testing Contract	\$563,091
	GAIN-SS Assessment Tool Project	\$0
Radford University	Total 25-26 Award	\$367,408
	Healing, Outreach, Prevention, and Empowerment (Project HOPE)	\$367,408
University of Mary Washington (UMW)	Total 25-26 Award	\$104,227
	Supporting Student Well-Being and Recovery at the University of Mary Washington (New)	\$104,227
University of Virginia (UVA)	Total 25-26 Award	\$642,076
	COSMOS (Community Outreach and Support for Management of SUD)	\$295,211
	Street Medicine Access Reduction and Treatment (SMART) Clinic	\$346,865
Virginia Cooperative Extension Services (Virginia Tech)	Total 25-26 Award	\$1,044,001
	Virginia Cooperative Extension Service	\$917,688
	Virginia Tech Recovery Community: Fostering a Recovery Integrated Campus (New)	\$126,313
Virginia Commonwealth University (VCU)	Total 25-26 Award	\$1,130,330
	Virginia Opioid Toolkit	\$240,045
	Massey Cancer Center at VCU Health	\$195,000
	Virginia Naloxone Project	\$511,661
	Fast Track to Certified Substance Abuse Counselor (CSAC)	\$90,296
	RAMS in Recovery Scholars	\$93,328
	Innovating Digital Tools to Foster a Culture of Health for Individuals with OUD	\$0
Virginia Foundation for Healthy Youth (VFHY)	Total 25-26 Award	\$1,740,000
	Deadly Dose – Statewide Fentanyl and Overdose Mapping Campaign: Phase 3 (New)	\$1,600,000
	Expanding Access to the Dangers of Fentanyl Lesson (New)	\$140,000

Agency Name (bold indicates fiscal agent)	Project Name (click link to see more details)	Total Amount**
Virginia Indigent Defense Commission (VIDC)	Total 25-26 Award	\$505,533
	Re-Entry and Recovery Specialist Program	\$505,533
Virginia State University (VSU)	Total 25-26 Award	\$661,969
	Healthful Engagement for Support, Treatment, Recovery, and Interventions	\$357,733
	Leveraging Workforce Needs	\$62,869
	Mobilization of Access for Underserved and Marginalized Communities	\$241,366



Advancing Overdose Prevention at the Capitol

First Lady Suzanne S. Youngkin, Secretary of Health and Human Resources Janet Kelly, and Senator Todd Pillion joined legislators for a REVIVE! overdose prevention training at the General Assembly Building on February 3, 2025. The training underscores Virginia's commitment to equipping leaders with life-saving tools and knowledge.

Pictured left to right: Senator Lamont Bagby, Secretary of Health and Human Resources Janet Kelly, First Lady Suzanne S. Youngkin, Senator Tara A. Durant, and Senator Todd Pillion.

Targeted Investment to Help STOP! Rising Opioid Overdose Disparities in Virginia Communities

In June 2025, the Virginia Opioid Abatement Authority (OAA) approved \$32.6 million in new opioid settlement fund awards to support communities across the Commonwealth in addressing opioid use disorder, overdose prevention, treatment, and recovery. With these awards, total OAA funding reached \$99 million supporting 176 projects statewide since 2023.

A key component of this investment included \$3.4 million in targeted funding through **Operation STOP!**

SPECIFICALLY TARGETED OVERDOSE PREVENTION

These grants were awarded to seven Virginia localities where opioid overdose death rates among Black residents increased by more than 100% between 2019 and 2023, based on data from the Virginia Department of Health. Funds support focused strategies such as harm reduction, prevention, treatment access, and community-based outreach in areas experiencing the greatest disparities.

The 2025 awards also reflect a balanced approach—renewing proven, effective programs while launching new initiatives to address emerging needs. Together, these investments reinforce the Authority’s commitment to equity, evidence-based solutions, and measurable impact, ensuring opioid settlement dollars are directed where they can save lives and strengthen communities.

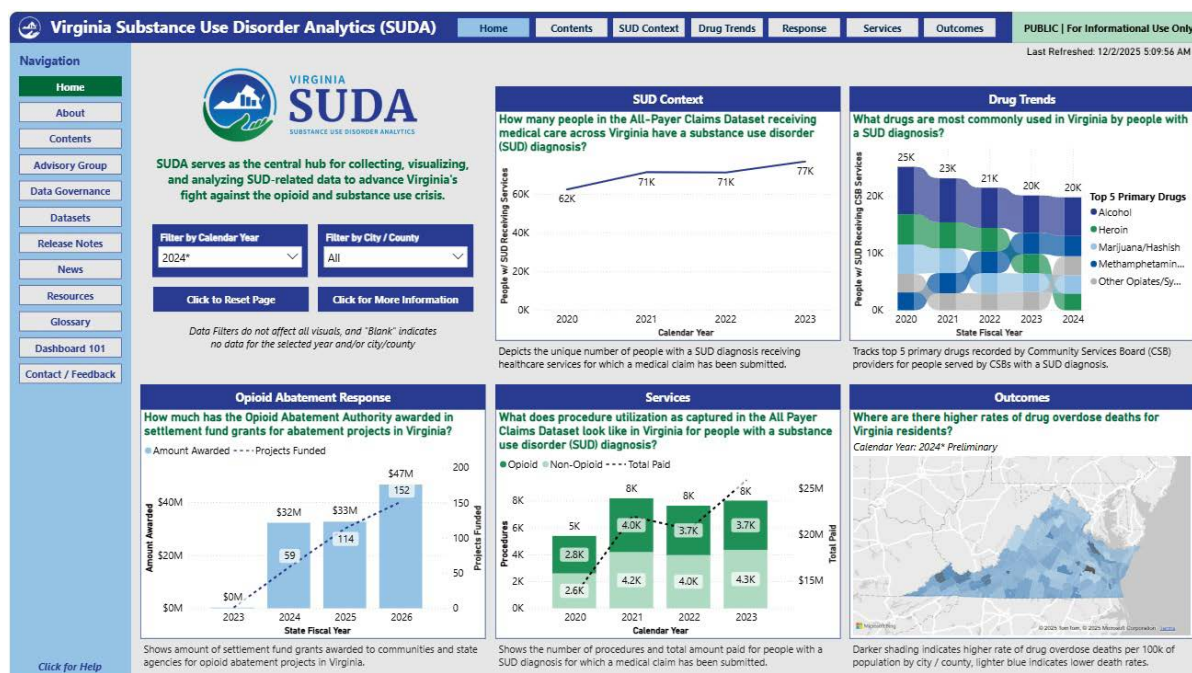


A New Home for Recovery and Renewal

Community partners celebrated the grand opening of The Recovery Hub in Galax and the graduation of participants from the Recovery Court Program on December 10, 2024. The Hub is a collaborative effort among the City of Galax, Carroll and Grayson Counties, Mount Rogers Community Services Board, local circuit courts, and regional recovery communities. Funded entirely through opioid settlement funds in partnership with the Virginia Opioid Abatement Authority, with no taxpayer dollars used, the Recovery Hub provides a safe, supportive space for holistic recovery, helping individuals build sustainable, sober, and productive lives.

Data-Driven Insights for Virginia's Substance Use Crises

As opioid and substance use disorders continue to affect communities across the Commonwealth, the Virginia Opioid Abatement Authority (OAA) has strengthened Virginia's response through the launch of new public data dashboards within the Substance Use Data Analytics (SUDA) platform. This milestone represents a significant advancement in the Commonwealth's ability to use data to guide effective, targeted, and timely interventions.



SUDA integrates substance use-related data from multiple state and local partners into a single, secure platform—providing a more comprehensive view of trends, service availability, and emerging needs. By improving access to reliable, actionable data, the platform supports informed decision-making and collaboration among policymakers, public health leaders, researchers, and community stakeholders.

The public-facing SUDA dashboards offer immediate, no-approval-required access to high-level insights on substance use trends across Virginia. These dashboards promote transparency and empower communities to better understand local challenges, support prevention and harm reduction strategies, and inform recovery-focused initiatives.

In addition to public access, SUDA provides secure, restricted dashboards for approved agency users and researchers who require more detailed or sensitive information. This tiered access model ensures strong privacy and ethical safeguards while enabling deeper analysis to support policy development, program evaluation, and cross-agency coordination.

Through SUDA, the OAA continues to demonstrate leadership in leveraging data and analytics to improve outcomes, reduce disparities, and strengthen the Commonwealth's response to substance use disorder.

LEARN MORE
ABOUT
SUDA HERE.



SCAN HERE



Honoring Community-Driven Impact

The Grove on Patterson: Supported with an OAA Grant of \$225,472

The Grove on Patterson is a pioneering recovery house providing 24/7 residential support for pregnant women and new mothers navigating substance use recovery. By offering a safe, supportive environment that allows women to remain with their children during treatment, The Grove addresses a critical gap in care—one that too often forces families apart during recovery.

For their work, The Grove was among 11 Virginians and organizations honored at the 2025 Governor’s Volunteerism & Community Service Awards, recognized for service and leadership that are strengthening communities and improving lives across the Commonwealth. The Grove earned the Community Organization award.

“Volunteerism is where compassion turns into action,” said Janet V. Kelly, Secretary of Health and Human Resources and a member of the Virginia Opioid Abatement Authority Board. “Every act of service—whether mentoring a child, helping a neighbor, or caring for those in need—strengthens the fabric of our communities. These honorees remind us that government can build programs, but it is people who bring hope.”

**VOLUNTEERISM
IS WHERE
COMPASSION
TURNS INTO
ACTION.**

The Grove model is the result of a powerful community collaboration. The Grove delivers a comprehensive, wraparound approach that integrates medical treatment, peer recovery support, social services, financial literacy education, and legal guidance related to custody and family stability.

In a region disproportionately impacted by substance use and fentanyl, The Grove on Patterson stands as both a beacon of hope and a model for community-driven solutions. Its work demonstrates what is possible when compassion, innovation, and collaboration converge to meet complex needs—ensuring women and their families have the opportunity to heal, thrive, and stay together.



Investing in Youth Recovery and Mental Health

Providence District Supervisor Dalia Palchik visited Fairfax County's Youth Medication-Assisted Treatment (YMAT) Clinic at the Sharon Bulova Center for Community Health in 2025, presenting a proclamation recognizing May as Mental Health and Youth Mental Health Awareness Month. The YMAT program, supported in FY2025 through opioid settlement direct distribution funds and transitioning to Virginia Opioid Abatement Authority individual share funding in FY2026, provides evidence-based treatment for adolescents ages 12–18, with expanded services planned for transitional-age youth. The visit highlighted the clinic's role in advancing youth-focused recovery, behavioral health care, and prevention across Fairfax County.

Opening Doors to Recovery

Community leaders gathered for the ribbon cutting at SECOR, a newly renovated and state-licensed residential treatment facility in the Town of Lebanon. The 14,000-square-foot facility represents a collaborative effort between Russell County (fiscal agent) and Tazewell County, made possible through nearly \$2 million in funding from the Virginia Opioid Abatement Authority. Since opening on August 1, 2024, SECOR has operated at full capacity, providing 75 beds for treatment and re-entry services for individuals transitioning from the Department of Corrections, strengthening pathways to recovery and reintegration across Southwest Virginia.



Highlights of Projects: OAA Funds in Action

OAA's Northern Region

Orange County

Project: EpIC Planning Grant and Orange County Opioid Response Coordinator

Purpose: Strengthen data-informed, community-led opioid response planning and coordination.

Impact: The EpIC planning grant re-established the Orange County Epidemic Intelligence Council, which conducted a countywide needs assessment. Findings directly supported creation of the opioid response program coordinator position. The coordinator now leads the council and oversees Recovery is EpIC events countywide, including naloxone and fentanyl test strip distribution and community awareness initiatives.

Frederick County

Project: Northwest Regional Adult Detention Center MAT Program

Purpose: Expand access to treatment for justice-involved individuals with substance use disorder.

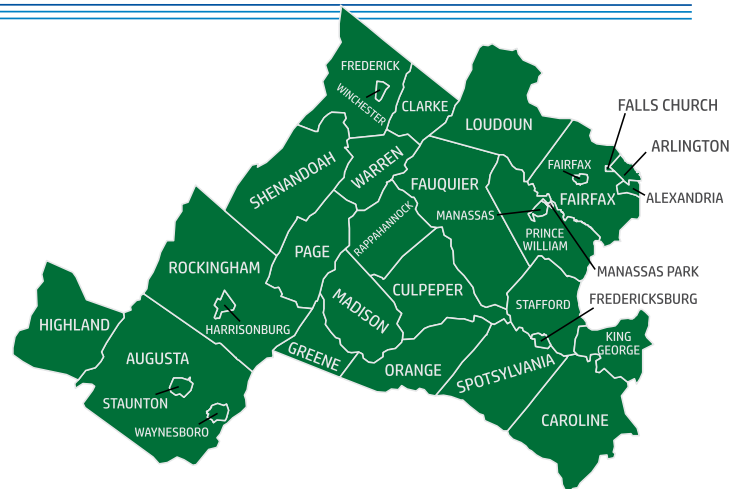
Impact: Provides medication-assisted treatment (MAT) and counseling services within the regional jail, supporting recovery, continuity of care, and improved health outcomes for incarcerated individuals.

Culpeper County

Project: Culpeper County Recovery Court

Purpose: Provide structured treatment and accountability for individuals with substance use-related offenses.

Impact: The Recovery Court serves eligible individuals with substance use-driven felony charges and certain non-violent offenses. In the first half of 2025 the program supported 10 graduates and 17 active participants, helping participants stabilize, recover, and reduce recidivism.



Warren County

Project: Student Union Center & Reaching Out Now Program

Purpose: Prevent substance use among youth through early intervention and education.

Impact: Established a student union center and implemented Reaching Out Now, an evidence-informed after-school prevention program. The initiative engages students in prevention education, social and life skills development, and access to behavioral health supports.

Waynesboro City

Project: River Ridge Learning Center (Recovery High School)

Purpose: Support students in recovery through a dedicated academic environment.

Impact: Opened August 2, 2025, River Ridge Learning Center is a recovery high school serving students across VDOE Superintendent's Region 5, providing academic instruction alongside recovery-focused supports to help students remain engaged in school and on a path to long-term success.

As a clinician, I see firsthand the transformative impact that comprehensive care can have on individuals and families affected by opioid use disorder. These settlement funds allow us to support evidence-based strategies that promote healing and long-term recovery in the communities that need it most.

-Dr. Sarah Thomason, PharmD, Vice Chair, OAA Board of Directors

Highlights of Projects: OAA Funds in Action

OAA's Central Region

Charlottesville City

Project: Central Virginia Specialty Docket Enhancement Project

Purpose: Strengthen recovery-focused court services through expanded coordination and peer support.

Impact: This project expanded services provided by Offender Aid & Restoration through its Specialty Docket recovery court by establishing dedicated peer recovery support services and implementing a regional specialty docket administrator role. Key staffing milestones in 2025 included hiring the regional specialty docket coordinator in January and a peer recovery support team manager in April—enhancing service coordination, participant support, and program effectiveness.



Charlottesville City

Project: City Naloxone Distribution

Purpose: Increase community access to life-saving overdose reversal medication.

Impact: This initiative expanded access to naloxone by installing or updating AED and bloodborne pathogen boxes at 65 locations across the City of Charlottesville, ensuring naloxone is readily available in high-traffic and public-access settings to support rapid overdose response.

OAA's Eastern Region

Accomack County

Project: Eastern Shore Community Services Board (ESCSB) Expansion Project

Purpose: Expand access to behavioral health and substance use services on the Eastern Shore.

Impact: Launched in 2024, this project exceeded expectations across the majority of its approved performance measures. All but three measures significantly surpassed original projections, demonstrating strong program reach and effectiveness. Areas identified for continued focus include connecting adults to housing, employment, and education or job training, helping inform future service alignment and resource planning.



Newport News City

Project: Newport News Jail-Based MAT Services

Purpose: Provide treatment and mental health support to justice-involved individuals with substance use disorder.

Impact: Awarded in 2025, this initiative met or exceeded all six approved performance measures. Notably, the number of individuals provided professional mental health care while incarcerated far exceeded expectations, reaching 950 individuals compared to an original projection of 200. These outcomes were achieved despite operating with only one of two planned staff positions filled, highlighting strong program efficiency and impact.

Gloucester County

Project: Subsidized MOUD Treatment

Purpose: Increase access to medication for opioid use disorder (MOUD) through financial assistance.

Impact: This project exceeded expectations on three of four approved performance measures, expanding treatment access for residents who may otherwise face financial barriers to care and supporting sustained recovery efforts within the community. According to research, for every dollar spent on MAT/MOUD services, there is a reduction in criminal justice and healthcare costs. They estimate that the community has benefited in reduced costs of a minimum of \$35,056 given the amount spent during the latter half of 2025 alone (\$8,764).

Highlights of Projects: OAA Funds in Action

OAA's Western Region

Grayson County

Project: Recovery Court: Enhancements & New Components

Purpose: Strengthen recovery-focused court services and improve outcomes for justice-involved individuals with substance use disorder.

Impact: During FY25, the Recovery Court program met all approved performance measures, reflecting effective program delivery and continued progress in supporting participant recovery and accountability. These outcomes highlight the value of a holistic approach that blends evidence-based treatment with physical activity and peer services.

Russell County

Project: 90-Day Community Residential Program, "SECOR"

Purpose: Provide structured residential treatment and reentry support for individuals with substance use disorder.

Impact: In its first year of operation (FY25), the program met all 35 approved performance measures, demonstrating strong performance and effective service delivery. Based on these outcomes, the program has been encouraged by the Virginia Department of Corrections to pursue future expansion to increase bed capacity. The facility is equipped to house 75 residents at the present time with a five-year plan to add 25 additional beds. The project has shown success in not only working with their local community but serving individuals from adjacent localities.

Russell County / Dickenson County

Project: Recovery Residences

Purpose: Support stable housing and recovery for individuals involved in the criminal justice system.

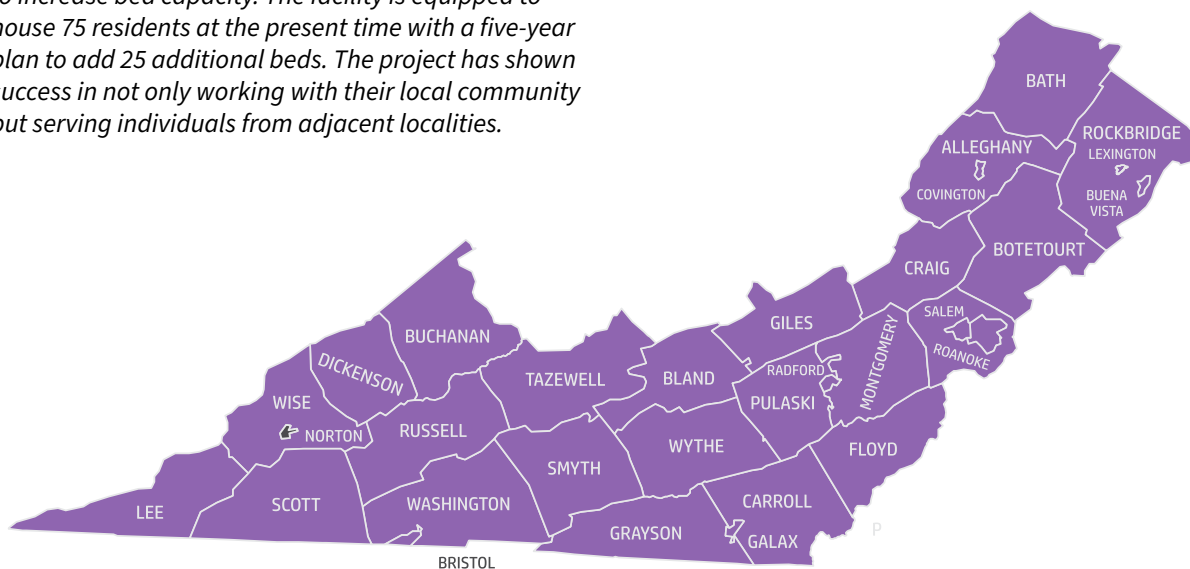
Impact: The program showed solid progress across all performance measures, with several measures exceeded for justice-involved participants. These outcomes highlight the importance of recovery housing as a foundation for sustained treatment and successful reentry. The SWVA Recovery Residences initiative reached its goal of 46 total beds. Each residence was successfully certified by VARR and included on the list of DBHDS' Approved Recovery Residences in FY25.

Roanoke City

Project: Restoration Housing, "Grove on Patterson"

Purpose: Provide recovery-oriented housing to support long-term stability and independence.

Impact: Renovations to the house were completed in April 2025 with first residents accepted soon after. At the time of this annual report, the facility was at 75% occupancy with six infants born while mothers were in treatment.



Highlights of Projects: OAA Funds in Action

OAA's Western Region (cont.)

Roanoke City

Project: Certified Peer Recovery Specialists

Purpose: Expand peer-based support services for individuals in recovery.

Impact: *The program met all approved performance measures for FY25, strengthening access to peer recovery support and enhancing engagement in treatment and recovery services. The program demonstrated strong performance across all key measures for FY25 with a couple exceeding expectations – strengthening access to peer recovery support and enhancing engagement in treatment and recovery services.*

Smyth County

Project: Smyth County Recovery Court Program

Purpose: Provide treatment-focused alternatives to incarceration for individuals with substance use disorder.

Impact: *The program made strong progress across all performance measures, with several exceeding expectations, reflecting effective implementation and positive participant outcomes.*

Wythe County

Project: Wythe County Public Schools: Substance Abuse Prevention Specialist

Purpose: Prevent substance use through early education and intervention.

Impact: *The program delivered prevention and education services to more than 1,000 students, expanding awareness, building protective skills, and strengthening prevention efforts across the school system.*



Building Stability Through Recovery Housing

Mount Rogers Community Services celebrated the groundbreaking of a new quadplex in Wytheville, developed in partnership with Open Door Community. Funded by a Virginia Opioid Abatement Authority grant supported by opioid settlement funds, the apartments will provide stable, supportive housing for adults in active recovery following completion of treatment. As the third of four recovery housing projects in the region, the quadplex advances efforts to address housing insecurity and help individuals reintegrate as employed, engaged members of the community.

Commonwealth Opioid Abatement and Remediation (COAR) Fund

The Commonwealth Opioid Abatement and Remediation (COAR) Fund was established in the Code of Virginia (§ 2.2-2377) to receive the Commonwealth's share of opioid settlement funds arising from consumer protection claims related to the manufacturing, marketing, distribution, or sale of opioids. These funds originate from settlements, judgments, verdicts, or other court orders associated with opioid litigation.

COAR Fund resources are appropriated through the Virginia budget and are restricted exclusively to opioid abatement and remediation efforts. Consistent with statutory requirements, agencies receiving COAR funds are expected—where practicable—to implement and maintain performance measures documenting the use and impact of these resources. Upon request, this information is provided to the Virginia Opioid Abatement Authority (OAA) to support transparency, accountability, and oversight.

The table below summarizes COAR Fund appropriations to date. Beginning in FY25, the OAA formally requested and began tracking performance measures associated with these appropriations to further strengthen data-driven evaluation and reporting.

Agency	Purpose	FY 2025 Appropriation* (COAR Fund, NGF)	FY 2025 Expenditures (COAR Fund, NGF)
Department of Health (601)	Opioid Overdose Reversal Agent Program	\$8,000,000	\$0.00 ⁽¹⁾
Department of Health (601)	Opioid Reversal Agents and Test Kits	\$5,519,145	\$1,705,585.44 ⁽²⁾
Department of Health (601)	Fentanyl Waste Water Testing	\$400,000	\$0.00 ⁽³⁾
Department of Criminal Justice Services (140)	Jail-Based Substance Use Disorder Treatment and Transition Fund	\$2,000,000	\$30,169.00 ⁽⁴⁾
Virginia Foundation for Healthy Youth (852)	Marketing Efforts for Opioid Crisis	\$500,000	\$500,000.00 ⁽⁵⁾
Virginia Information Technologies Agency (136)	State Agency Opioid Data (Substance Use Data Analytics Platform)	\$3,000,000	\$629,578.16 ⁽⁶⁾
Total		\$19,419,145	\$2,865,332.60

(1) Agency reported no expenditures for this purpose.

(2) Of the total, \$1,680,185.52 was used for the purchase and distribution of naloxone and \$25,400.02 for high-dose naloxone.

(3) Agency reported no expenditures for this purpose.

(4) DCJS awarded grants to 15 localities and regional jails totaling \$1.8 million. Five grantees submitted claims (Virginia Peninsula Regional Jail; Frederick County; Middle River Regional Jail; Northern Neck Regional Jail; and RSW Regional Jail Authority) for reimbursement, totaling \$30,169.

(5) Used to expand the "It Only Takes One" fentanyl awareness campaign, including website and related content previously piloted in Roanoke City, across the Commonwealth.

(6) Reflects payments to Gartner Consulting for substance use disorder analytics system needs assessment and VITA and contract staff payroll cost allocation.

*Chapter 725, 2025 Acts of Assembly, Regular Session



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Virginia Opioid Abatement Authority

701 East Franklin Street, Suite 803

Richmond, Virginia 23219

info@voaa.us

voaa.us